## BOARD MEETING DATE: April 3, 2015

## AGENDA NO. 21

- REPORT: Legislative Committee
- SYNOPSIS:The Legislative Committee met on Friday, March 13, 2015.The next Legislative Committee meeting is scheduled for Friday,<br/>April 10, 2015 at 9 a.m. in Conference Room CC8.

The Committee deliberated on agenda items for Board consideration and recommended the following actions:

Agenda Item	Recommendation
AB 335 (Patterson) Air Quality: Minor Violations	OPPOSE
AB 678 (O'Donnell) Greenhouse Gases: Energy Efficient Ports Program	SUPPORT WITH AMENDMENTS

## **RECOMMENDED ACTION:**

Receive, file this report, and approve agenda items as specified in this letter.

Judith Mitchell Chair Legislative Committee

#### LBS:GSA:PFC:jf

## Attendance [Attachment 1]

The Legislative Committee met on March 13, 2015. Committee Member Janice Rutherford, was present at SCAQMD's Diamond Bar headquarters. Committee Chair Judith Mitchell and Committee Members Michael Antonovich, Joe Buscaino, and Dr. Clark Parker attended via videoconference. Dr. William A. Burke, who was appointed to the Legislative Committee for this meeting, also attended via videoconference.

## **Update on Federal Legislative Issues**

SCAQMD federal legislative consultant, Mark Kadesh of Kadesh & Associates, reported on various key Washington, D.C. issues.

Mr. Kadesh reported that the current MAP-21 law expires on May 31, 2015, and the Highway Trust Fund will be exhausted by this summer.

The U.S. Senate Environment and Public Works (EPW) Committee has been holding hearings to discuss issues related to the MAP-21 reauthorization legislation. Similar activities in the U.S. House of Representatives (U.S. House) have also taken place. The fundamental issue continues to be how to fully fund the reauthorization legislation, with no clear revenue source identified at this time. However, a short-term extension of MAP-21 is expected.

Mr. Kadesh reported that SCAQMD has been working with various U.S. House Representatives from California (Reps. Grace Napolitano, Janice Hahn, Julia Brownley and Jared Huffman) who are members of the U.S. House Transportation and Infrastructure (T&I) Committee regarding SCAQMD's freight policy priorities. The U.S. House T&I Committee is currently considering freight policy issues and legislation.

Rep. Napolitano is considering drafting a letter to the House T&I Committee leadership regarding her ideas for freight policy, along with ideas from other committee members. SCAQMD has approached her office about including SCAQMD policy priorities in that letter as well.

Mr. Kadesh informed the Committee that the U.S. House Appropriations Energy and Water Subcommittee will hold a hearing on the FY 2016 U.S. Department of Energy (DoE) Budget, which includes a \$10 million grant for zero-emission goods movement, from which SCAQMD previously received funding.

SCAQMD federal legislative consultant, Warren Weinstein of Kadesh & Associates, reported that the Senate EPW Committee recently held a hearing on the U.S. Environmental Protection Agency's (U.S. EPA) proposed new climate rules for existing power plants. California Air Resources Board (CARB) Chairwoman Mary Nichols testified during this hearing.

Mr. Weinstein also reported that Senators Rob Portman and Jeanne Shaheen recently reintroduced their energy efficiency bill. The legislation, which SCAQMD has supported in the past, focuses on various issues including, building, industrial, and

manufacturing efficiencies. The bill has numerous recent amendments that SCAQMD staff is still reviewing.

SCAQMD federal legislative consultant, Mia O'Connell of the Carmen Group, also reported on key Washington, D.C. issues.

Ms. O'Connell reported that SCAQMD continues to work with U.S. House and Senate committee staffs to promote SCAQMD's legislative proposals in the developing MAP-21 reauthorization bill. Separate bills in the House and Senate are now in the final stages of drafting with committee markups expected sometime in April. On March 17, the U.S. House T&I Committee will hold a hearing on the MAP-21 reauthorization.

As a follow-up to a SCAQMD staff meeting with U.S Senate EPW Committee staff in January, SCAQMD provided information on the agency's Alternative Fuel Technology Projects and continued discussions regarding incorporating SCAQMD's legislative proposals within the MAP-21 reauthorization.

Ms. O'Connell also stated that the Carmen Group arranged a conference call requested by EPW Committee staff with SCAQMD staff to discuss other air quality issues in the MAP-21 bill.

Finally, Ms. O'Connell reported that the U.S. House voted to pass a new rail reauthorization bill, which would provide mostly status quo money for Amtrak and related passenger rail infrastructure. No similar bill is moving in the Senate, so nothing is expected to happen on further rail legislation before Congress takes up the MAP-21 bill. Meanwhile, other avenues are being explored to promote cleaner locomotive technologies, possibility through the transit section of the MAP-21 bill dealing with commuter rail.

## **Update on State Legislative Issues**

SCAQMD state legislative consultant, Will Gonzalez of Gonzalez, Quintana & Hunter, briefed the Committee on key Sacramento issues.

Mr. Gonzalez informed the committee that although it is early in the year, the full package of state bills has been introduced and committee hearings will be starting up soon. The two following energy-related issues will be major topics of consideration in Sacramento this year:

 The effort proposed by Governor Jerry Brown to increase renewable power levels to 50%, to reduce petroleum usage by 50% and to double energy efficiency has been incorporated into SB 350 (De León and Leno), and is the leading legislative vehicle in the Senate regarding this larger effort. Also of note is AB 197 (Garcia), which also deals with the 50% renewable power standard; Assemblymember Garcia has a specific interest in developing geothermal energy in the Imperial Valley and funding improvements for the Salton Sea. Lastly, AB 645 (Williams) is potentially the State Assembly vehicle to coordinate with SB 350.

2) Nearly a dozen bills have been introduced regarding electric vehicles (EV), including those addressing possible changes to current incentives. Also, there are numerous bills regarding EV charging stations. There is a rush right now between private industry and the utilities to determine who is going to build, own and operate the many upcoming EV charging stations. Some of the related issues in these bills include open competition and permit streamlining. Finally, a significant budget allocation is being discussed and is likely for EV vehicles, including a possible \$250 million for passenger EVs and \$150 million for zero-and near-zero emission medium- and heavy-duty trucks.

SCAQMD state legislative consultant, Paul Gonsalves of Joe A. Gonsalves & Son, also briefed the Committee on key Sacramento issues.

Mr. Gonsalves stated that February 27 was the bill introduction deadline. The Senate introduced 793 bills, which is the lowest total in a first-year session since 1989. The Assembly introduced 1,504 bills, which is about 130 bills more than it introduced last legislative session. A majority of the introduced bills will be eligible to be heard in committee at the end of March. However, March 26 to April 6 is the legislative spring recess, which will delay hearings of these bills. Overall, about 75% of the introduced bills are "spot" bills, meaning that their content has very little substance or details.

Mr. Gonsalves reported on the state's fiscal outlook. State Controller Betty Yee indicated that February's tax revenues were about \$1 billion over the Governor's projections and that General Fund revenue for the fiscal year is about 1.5% higher than that projected by the Governor in January. This is important because the Legislature is preparing its budget proposal and will likely push the Governor to agree to restoration of recession-era cuts to health and service programs. The Governor's revised proposed budget will be released in May and the Legislature will need to adopt their budget proposal by June 15.

Mr. Gonsalves also reported that CARB held its first cap and trade auction of 2015 in February and sold all of their 73 million 2015 allowances at a price over the reserve price and sold over 10 million of their 2018 future allowances at a significantly higher price than the 2017 future allowances, netting the state about \$1 billion in revenue for the cap and trade program, which is about 50% more than previous auctions. This increase is being attributed by some to the addition of transportation fuels to the cap and trade program. The Legislative Analyst's Office produced a report on cap and trade revenues stating that these projected revenues are grossly underestimated by at least \$1 billion, meaning that there may be additional funding available for programs that reduce not only greenhouse gases but also criteria pollutant emissions.

## **Recommend Position on State Bills** [Attachment 2]

Guillermo Sanchez, Senior Public Affairs Manager presented on:

# AB 335 (Patterson) Air Quality: Minor Violations

This bill would require CARB and the local air districts to adopt regulations limiting their actions to issuing a Notice to Comply for violations deemed to be minor in terms of the dangers they pose to human health, safety, welfare, or the environment.

# Recommended Position: Oppose

Supervisor Rutherford inquired as to whether the author's concerns were focused on the enforcement procedures in the Central Valley rather than in the South Coast region. Mr. Sanchez responded that he did not know about concerns with the Central Valley, but that the author's staff stated that it was attempting to address how violations are handled in the various air districts, including South Coast. When the author's staff was asked to further explain, they were unable to explain further or give any examples. Supervisor Rutherford further inquired about the meaning of a Notice to Comply. Mr. Sanchez explained that it was merely a warning requesting compliance prior to any further action being taken. Supervisor Antonovich asked about the motivation behind the legislation. Dr. Wallerstein and Lisha B. Smith, Deputy Executive Officer of Legislative & Public Affairs, explained that the bill did not have any known purpose nor was it addressing any existing problem. Councilmember Mitchell inquired as to whether this bill might encourage more disputes involving whether a violation should be classified as minor. Dr. Wallerstein responded in the affirmative.

# The Legislative Committee approved staff's recommendation to OPPOSE AB 335 (Patterson).

# AYES: Antonovich, Burke, Buscaino, Mitchell, Parker, and Rutherford NOES: None

Philip Crabbe, Community Relations Manager, presented on the following two bills:

**AB 678 (O'Donnell) Greenhouse Gases: Energy Efficient Ports Program** This bill would require CARB, in conjunction with the State Energy Resources Conservation and Development Commission to develop and implement the Energy Efficient Ports Program to fund energy efficiency upgrades and investments at public ports. To maximize the benefit of the state investment, the following amendments are suggested to prioritize co-benefits and identify additional types of projects eligible for investment:

- Page 2 Line 6: "and investments at public ports that help reduce criteria pollutant, toxic, and greenhouse gas emissions."
- Page 2 Line 13: "(3) Installation of cold ironing/shorepower infrastructure at the ports, beyond actions currently required by existing regulations, to facilitate reduced emissions from diesel auxiliary engines on container, passenger, and refrigerated cargo ships while berthing at a California port.
  (4) Deployment of zero and near-zero emission vehicle and infrastructure technologies, including, but not limited to: stationary fuel cells, energy storage and battery electric trucks."

# Recommended Position: Support with Amendments

Dr. Wallerstein commented that the Governing Board received a presentation recently regarding projects currently worked on at the Ports of Long Beach and Los Angeles. He continued that this bill would provide funding for the projects included in that presentation and that some of these projects were viewed during a recent tour of the Long Beach container terminal.

Councilmember Buscaino applauded the efforts of the author on this legislation. Councilmember Mitchell commented that she is supportive of the suggested amendment that would include a reference to co-benefit emission reductions of criteria pollutants along with greenhouse gases because of the funding that will be available through the cap and trade auctions.

# The Legislative Committee approved staff's recommendation to SUPPORT WITH AMENDMENTS AB 678 (O'Donnell).

AYES: Antonovich, Burke, Buscaino, Mitchell, Parker, and Rutherford NOES: None

# SB 350 (DeLeón and Leno) Clean Energy and Pollution Reduction Act of 2015

This bill would implement new "50-50-50" benchmark standards by raising California's Renewable Portfolio Standard from 33% to 50%, striving for a 50% reduction in petroleum use, and doubling energy efficiency in buildings by the year 2030.

## **Recommended Position: Support**

Dr. Wallerstein commented that this bill contains a proposal the Governor mentioned during his inaugural address. He continued that from a technology perspective, the goals in this bill are definitely possible; however the requirements of the South Coast Air Quality Management Plan actually require additional emission reductions beyond this proposal. Dr. Wallerstein also explained that the way the bill proposes to alter the language of current statute appears to set goals rather than create mandates. He also stated that SCAQMD staff believes that natural gas could be utilized as part of efforts to achieve the bill's goals.

Dr. Parker commented that the bill is setting forth goals of achievement and that CARB should be taking more action regarding mobile sources of pollution that SCAQMD does not have jurisdiction over.

Supervisor Antonovich commented that SCAQMD should continue to strive to push for market incentives and strategies.

Dr. Burke asked for clarification as to whether this bill includes mandates or goals. Dr. Wallerstein responded that he believes the bill sets goals and cited specific examples of language in the bill. He added that a request for amendments to the bill to include incentives could be considered.

Dr. Parker inquired as to whether this bill would cut out current programs like the Carl Moyer Program and stated that the bill should include a reference that incentive programs would not be cut, but rather would be enhanced.

Supervisor Rutherford stated that she believes that the bill is not developed enough to be ready for support by the SCAQMD. She continued that language in the bill appears to include natural gas as part of the definition of petroleum. She also has concerns about the requirements on buildings, among other things.

# The Legislative Committee approved a motion to actively monitor SB 350 (DeLeón and Leno).

AYES: Antonovich, Burke, Buscaino, and Rutherford NOES: Mitchell and Parker

# **Report from SCAQMD Home Rule Advisory Group** [Attachment 3]

Please refer to Attachment 3 for written report.

**Other Business**:

None

# **Public Comment Period:**

No public comment.

# Attachments

- 1. Attendance Record
- 2. Bill and Bill Analyses
- 3. SCAQMD Home Rule Advisory Group Report

## ATTACHMENT 1

### ATTENDANCE RECORD - March 13, 2014

### **DISTRICT BOARD MEMBERS:**

Dr. William A. Burke (Videoconference) Councilmember Judy Mitchell, Chair (Videoconference) Supervisor Michael Antonovich (Videoconference) Councilmember Joe Buscaino (Videoconference) Dr. Clark E. Parker, Sr. (Videoconference) Supervisor Janice Rutherford

#### **STAFF TO COMMITTEE:**

Lisha B. Smith, Deputy Executive Officer Derrick Alatorre, Assistant Deputy Executive Officer/Public Advisor Guillermo Sanchez, Senior Public Affairs Manager Julie Franco, Senior Administrative Secretary

#### **DISTRICT STAFF:**

Barry R. Wallerstein, Executive Officer Kurt R. Wiese, General Counsel Barbara Baird, Chief Deputy Counsel Chris Marlia, Assistant Deputy Executive Officer Matt Miyasato, Deputy Executive Officer Mohsen Nazemi, Deputy Executive Officer Laki Tisopulos, Assistant Deputy Executive Officer William Wong, Principal Deputy District Counsel, Leeor Alpern, Senior Public Information Specialist (Videoconference) Marc Carrel, Program Supervisor Philip Crabbe, Community Relations Manager Tina Cox, Senior Public Information Specialist Nancy Feldman, Principal Deputy District Counsel Mark Henninger, Technology Implementation Manager Stan Myles, Senior Public Information Specialist (Videoconference) Jean Ospital. Health Effects Officer Robert Paud, Telecommunications Technician II Barbara Radlein, AQ Specialist Kim White, Public Affairs Specialist Patti Whiting, Staff Specialist Rainbow Yeung, Senior Public Information Specialist (Videoconference)

#### **OTHERS PRESENT:**

Mark Abramowitz, Governing Board Member Consultant (Lyou) Josh Candelaria, County of San Bernardino Kris Flaig, City of Los Angeles Sanitation Department Jason Gonsalves, Joe A. Gonsalves & Son (teleconference) Paul A. Gonsalves, Joe A. Gonsalves & Son (teleconference) Will Gonzalez, Gonzalez, Quintana & Hunter, LLC (teleconference) Sue Gornick, WSPA Tom Gross, SCE

Stewart Harris, Carmen Group (teleconference) Gary Hoitsma, Carmen Gruop (teleconference) Mark Kadesh, Kadesh & Associates (teleconference) Chris Kierig, Kadesh & Associates (teleconfernce) Bill LaMarr, California Small Business Alliance Chung Liu, Governing Board Member Consultant (Mitchell) Rita Loof, RadTech Debra Mendelsohn, Governing Board Assistant (Antonovich) Mia O'Connell, Carmen Group (teleconference) Peter Okurowski, AAR David Rothbart, Los Angeles County Sanitation District Andy Silva, Governing Board Assistant (Gonzales) Susan Stark, Tesoro Andy Takata, County of San Bernardino Warren Weinstein, Kadesh & Associates (teleconference) Peter Whittingham, CP & A

South Coast Air Quality Management District Legislative Analysis Summary – AB 335 (Patterson) Bill Version: As introduced on February 13, 2015 GSA

# **ATTACHMENT 2a**

# AB 335 (Patterson) Air Quality: Minor Violations

**Summary:** AB 335 requires the California Air Resources Board (CARB) and the local air districts to adopt regulations limiting their actions to issuing a Notice to Comply for violations deemed to be minor in terms of the dangers they pose to human health, safety, welfare, or the environment.

**Background:** AB 335 would reinstate the Air Resources Board's Minor Violation Program. Pursuant to the Program's requirements, SCAQMD adopted SCAQMD Rule 112 in 1998. The rule language was the culmination of a California Air Pollution Control Officers Association (CAPCOA) task force convened in 1996 to draft core rule language for adoption by all districts statewide, subject to minor local modifications as required. Following numerous CAPCOA public consultation meetings held throughout the state in 1997 and local SCAQMD workshops, comments were evaluated and rule language modified as necessary. Rule 112- Definition of Minor Violation and Guidelines for Issuance of Notice to Comply represented the culmination of this effort to meet the Program's requirements.

Status: 2/23/15 - Referred to Assembly Committee on Natural Resources

**Specific Provisions:** Specifically, this bill would:

- Require CARB and the local air districts to adopt regulations classifying minor violations, taking a variety of factors into account, including:
  - The magnitude, scope and severity of the violation
  - The degree to which a violation puts human health, safety, or welfare or the environment into jeopardy.
- Minor violations would exclude:
  - Any knowing, willful, or intentional violation.
  - Any violation that enables the violator to benefit economically from noncompliance, either by realizing reduced costs or by gaining a competitive advantage.
  - Any violation that is a chronic violation or that is committed by a recalcitrant violator.
- Except as otherwise provided, a notice to comply shall be the only means by which the state board or local air district shall cite a minor violation.

**Impacts on SCAQMD's mission, operations or initiatives:** The author's intent is to ensure a "more resource-efficient enforcement mechanism, faster compliance times, and the

South Coast Air Quality Management District Legislative Analysis Summary – AB 335 (Patterson) Bill Version: As introduced on February 13, 2015 GSA

creation of a productive and cooperative working relationship between the state board, the districts, and the regulated community" by allowing a violator the automatic right to cure. Though well intended, the bill is unnecessary, creates a disincentive for compliance, and, as borne out by the Agency's prior experience, creates further legal complications and delays.

South Coast AQMD already has a robust Notice to Comply program as evidenced by the over 5,000 Notices to Comply that were issued in the last year. These were issued pursuant to the Agency's enforcement policy under a variety of circumstances for various purposes. However, if the Agency were limited to issuing Notices to Comply for "minor violations", the regulated community would have little incentive to comply if there is no consequence other than to correct a violation if discovered. In turn, the agency would have to step up its enforcement and monitoring efforts to maintain the same level of compliance that is realized today.

When Rule 112 was in effect at South Coast AQMD, legal costs only increased as violators argued that their violation was only minor and, thus, they were entitled to a Notice to Comply prior to any other enforcement action. This added significant time to the resolution of Notices of Violation. As the determination of whether a violation was major or minor was based on the balancing of a variety of factors, this became a subject of protracted negotiations and added to the costs of investigations. If AB 335 is enacted, enforcement costs will increase as all enforcement actions other than Notices to Comply would require further documented justification. Ultimately, these increased legal and enforcement costs would be borne by the regulated community.

Moreover, the bill establishes a statewide standard that does not acknowledge the current enforcement discretion exercised by each of the air districts. Very different economic sectors and air quality challenges exist in each of the 35 air districts that are best responded to by their respective local Air Pollution Control Officer and Governing Board.

**Recommended Position: OPPOSE** 

## **ASSEMBLY BILL**

No. 335

### Introduced by Assembly Member Patterson (Coauthors: Assembly Members Brough, Chávez, Lackey, Steinorth, and Waldron)

(Coauthor: Senator Anderson)

February 13, 2015

An act to add Chapter 3 (commencing with Section 39150) to Part 1 of Division 26 of the Health and Safety Code, relating to air pollution.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 335, as introduced, Patterson. Air quality: minor violations.

(1) Existing law authorizes the State Air Resources Board and air pollution control and air quality management districts to enforce air quality laws.

This bill would require the State Air Resources Board and air pollution control and air quality management districts to adopt regulations classifying minor violations. The bill would define the term "notice to comply" and would require a representative of those agencies, who in the course of conducting an inspection detects a minor violation, to issue a notice to comply, as specified.

The bill would require the State Air Resources Board to report to the Legislature by January 1, 2020, regarding implementation of the bill.

Because the bill would make a false statement of compliance submitted under those procedures a crime pursuant to specified provisions, the bill would impose a state-mandated local program by creating a new crime. In addition, the bill would impose a state-mandated local program by imposing new requirements on air pollution control and air quality management districts.

(2)The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

#### The people of the State of California do enact as follows:

1 SECTION 1. Chapter 3 (commencing with Section 39150) is 2 added to Part 1 of Division 26 of the Health and Safety Code, to 3 read:

4 5

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#### Chapter 3. Minor Violations

7 39150. (a) The Legislature hereby finds and declares that the 8 purpose of this chapter is to establish an enforcement policy for 9 violations of this division that the enforcement agency finds are 10 minor when the danger they pose to, or the potential that they have 11 for endangering, human health, safety, or welfare or the 12 environment is taken into account.

(b) It is the intent of the Legislature in enacting this chapter to
provide a more resource-efficient enforcement mechanism, faster
compliance times, and the creation of a productive and cooperative
working relationship between the state board, the districts, and the
regulated community while maintaining protection of human health
and safety and the environment.
(c) The state board and each district shall, for their respective

19 (c) The state board and each district shall, for their respective 20 jurisdictions, implement this chapter by adopting a regulation or 21 a rule that classifies the types of violations of this division, or of 22 the regulations, rules, standards, orders, permit conditions, or other 23 requirements adopted pursuant to this division, that the state board 24 or the district finds are minor violations in accordance with 25 subdivision (d).

26 (d) In classifying the types of violations that are minor27 violations, the state board or the district shall consider all of the28 following factors:

29 (1) The magnitude of the violation.

30 (2) The scope of the violation.

1 (3) The severity of the violation.

2 (4) The degree to which a violation puts human health, safety,3 or welfare or the environment into jeopardy.

4 (5) The degree to which a violation could contribute to the 5 failure to accomplish an important goal or program objective as 6 established by this division.

7 (6) The degree to which a violation may make it difficult to8 determine if the violator is in compliance with other requirements9 of this division.

(e) For purposes of this chapter, a minor violation of this divisionshall not include any of the following:

12 (1) Any knowing, willful, or intentional violation of this 13 division.

(2) Any violation of this division that enables the violator to
benefit economically from noncompliance, either by realizing
reduced costs or by gaining a competitive advantage.

17 (3) Any violation that is a chronic violation or that is committed18 by a recalcitrant violator.

19 (f) In determining whether a violation is chronic or a violator

is recalcitrant, for purposes of paragraph (3) of subdivision (e),the state board or district or an authorized or designated officer

shall consider whether there is evidence indicating that the violator

has engaged in a pattern of neglect or disregard with respect to the

requirements of this division or the requirements adopted pursuant

25 to this division.

39151. For purposes of this chapter, "notice to comply" means
a written method of alleging a minor violation that is in compliance
with all of the following requirements:

29 (a) The notice to comply is written in the course of conducting 30 an inspection by an authorized representative of the state board or 31 district or an authorized or designated officer. If testing is required 32 by the state board or district or an authorized or designated officer 33 to determine compliance, and the testing cannot be conducted 34 during the course of the inspection, the representative of the state board or the district or an authorized or designated officer shall 35 36 have a reasonable period of time to conduct the required testing. 37 If, after the test results are available, the representative of the state

38 board or district or an authorized or designated officer determines

39 that the issuance of a notice to comply is warranted, the

representative or officer shall immediately notify the facility owner
 or operator in writing.

3 (b) A copy of the notice to comply is presented to a person who 4 is an owner, operator, employee, or representative of the facility 5 being inspected at the time that the notice to comply is written. If 6 offsite testing is required pursuant to subdivision (a), a copy of the 7 notice to comply may be mailed to the owner or operator of the 8 facility.

9 (c) The notice to comply clearly states the nature of the alleged 10 minor violation, a means by which compliance with the 11 requirement cited by the state board's or district's representative 12 or an authorized or designated officer may be achieved, and a time 13 limit in which to comply, which shall not exceed 30 days.

(d) The notice to comply shall contain the information specified
in subdivision (h) of Section 39152 with regard to the possible
reinspection of the facility.

39152. (a) An authorized representative of the state board or
district or an authorized or designated officer, who, in the course
of conducting an inspection, detects a minor violation shall issue
a notice to comply before leaving the site at which the minor
violation is alleged to have occurred if the authorized representative
finds that a notice to comply is warranted.

(b) A person who receives a notice to comply pursuant to 23 24 subdivision (a) shall have the period specified in the notice to 25 comply from the date of receipt of the notice to comply in which 26 to achieve compliance with the requirement cited on the notice to 27 comply. Within five working days of achieving compliance, the 28 person who received the notice to comply shall sign the notice to 29 comply and return it to the state board's or district's representative 30 or an authorized or designated officer, stating that the person has 31 complied with the notice to comply. A false statement that 32 compliance has been achieved is a violation of this division 33 pursuant to Section 42400.2 or 42402.2.

34 (c) A single notice to comply shall be issued for all minor
35 violations cited during the same inspection and the notice to comply
36 shall separately list each cited minor violation and the manner in
37 which each minor violation may be brought into compliance.

38 (d) A notice to comply shall not be issued for any minor 39 violation that is corrected immediately in the presence of the 40 inspector. Immediate compliance in that manner may be noted in

the inspection report, but the person shall not be subject to any
 further action by the state board's or district's representative or an
 authorized or designated officer.

4 (e) Except as otherwise provided in subdivision (g), a notice to 5 comply shall be the only means by which the state board's or 6 district's representative or an authorized or designated officer shall 7 cite a minor violation. The state board's or district's representative 8 or an authorized or designated officer shall not take any other 9 enforcement action specified in this division to enforce the minor 10 violation against a person who has received a notice to comply if 11 the person is in compliance with this section.

12 (f) If a person who receives a notice to comply pursuant to 13 subdivision (a) disagrees with one or more of the alleged violations 14 cited in the notice to comply, the person shall give written notice 15 of appeal to the state board or district, which shall develop a 16 process for reviewing and determining the disposition of the appeal. 17 (g) Notwithstanding any other provision of this section, if a 18 person fails to comply with a notice to comply within the 19 prescribed period, or if the state board or district or an authorized 20 or designated officer determines that the circumstances surrounding 21 a particular minor violation are such that immediate enforcement 22 is warranted to prevent harm to the public health or safety or to 23 the environment, the state board or district or an authorized or 24 designated officer may take any needed enforcement action 25 authorized by this division.

(h) A notice to comply issued to a person pursuant to this section
shall contain a statement that the inspected facility may be subject
to reinspection at any time. Nothing in this section shall be
construed as preventing the reinspection of a facility to ensure
compliance or to ensure that minor violations cited in a notice to
comply have been corrected.

(i) Nothing in this section shall be construed as preventing the
state board or district or an authorized or designated officer, on a
case-by-case basis, from requiring a person subject to a notice to
comply to submit reasonable and necessary documentation to
support a claim of compliance by the person.

(j) Nothing in this section restricts the power of a city attorney,
district attorney, county counsel, or the Attorney General to bring,
in the name of the people of California, any criminal proceeding
otherwise authorized by law. Furthermore, nothing in this section

1 prevents the state board or district, or any representative of the 2 state board or district, from cooperating with, or participating in,

3 such a proceeding.

4 (k) Notwithstanding any other provision of this section, if the 5 state board or district or an authorized or designated officer 6 determines that the circumstances surrounding a particular minor 7 violation are such that the assessment of a civil penalty pursuant 8 to this division is warranted or required by federal law, in addition 9 to issuance of a notice to comply, the state board or district or an authorized or designated officer shall assess a civil penalty in 10 accordance with this division, if the state board or district or an 11 12 authorized or designated officer makes written findings that set 13 forth the basis for the determination of the state board or district. 39153. On or before January 1, 2020, the state board shall 14 15 report to the Legislature on actions taken by the state board and the districts to implement this chapter and the results of that 16 17 implementation. Each district shall provide the state board with 18 the information that the state board requests to determine the degree 19 to which the purposes described in subdivision (a) of Section 39150 have been achieved. The report shall be submitted consistent with 20 21 Section 9795 of the Government Code. 22 SEC. 2. No reimbursement is required by this act pursuant to 23 Section 6 of Article XIIIB of the California Constitution because a local agency or school district has the authority to levy service 24

charges, fees, or assessments sufficient to pay for the program or
level of service mandated by this act or because costs that may be
incurred by a local agency or school district will be incurred

28 because this act creates a new crime or infraction, eliminates a

29 crime or infraction, or changes the penalty for a crime or infraction,

30 within the meaning of Section 17556 of the Government Code, or

31 changes the definition of a crime within the meaning of Section 6

32 of Article XIII B of the California Constitution.

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South Coast Air Quality Management District Legislative Analysis Summary – AB 678 (O'Donnell) Bill Version: As introduced on February 25, 2015 PC – March 5, 2015

# ATTACHMENT 2b

# AB 678 (O'Donnell)

Greenhouse Gases: Energy Efficient Ports Program

**Summary:** This bill would require the California Air Resources Board (CARB), in conjunction with the State Energy Resources Conservation and Development Commission (Commission), to develop and implement the Energy Efficient Ports Program (Ports Program) to fund energy efficiency upgrades and investments at public ports.

**Background:** Existing law establishes various programs to provide financial assistance for energy efficiency upgrades and investments. Under existing law, CARB has issued regulations to reduce emissions from diesel auxiliary engines on container ships, passenger ships, and refrigerated cargo ships while berthing at a California port.

Status: 2/26/15 - From printer. May be heard in committee March 28.

Specific Provisions: Specifically, this bill would:

- 1. Require CARB, in conjunction with the Commission, to develop and implement the Ports Program to fund energy efficiency upgrades and investments at public ports;
- Specify that projects eligible for funding in the Ports Program include the following:

   Installation of solar technologies at marine terminals, and warehouses and other freight facilities at the ports; and (2) Replacement of conventional lighting with light emitting diodes (LED) lighting at the ports; and
- 3. Require CARB, in consultation with the Commission, to develop guidelines through the funding plan process for the Air Quality Improvement Program, consistent with AB 32.

**Impacts on SCAQMD's mission, operations or initiatives:** The bill's intent is to fund energy efficiency upgrades and investments at public ports. These investments would provide co-benefit reductions in criteria pollutant and toxic air contaminant emissions within the South Coast region. Such potential reductions would help protect the health of South Coast residents and assist in attaining state and federal ambient air quality standards. In addition, the bill is consistent with SCAQMD's priority to facilitate the deployment of clean technology that reduces emissions.

To maximize the benefit of the state investment, the following amendments are suggested to prioritize cobenefits and identify additional types of projects eligible for investment:

• Page 2 Line 6: "and investments at public ports that help reduce criteria pollutant, toxic, and greenhouse gas emissions."

South Coast Air Quality Management District Legislative Analysis Summary – AB 678 (O'Donnell) Bill Version: As introduced on February 25, 2015 PC – March 5, 2015

Page 2 Line 13: "(3) Installation of cold ironing/shorepower infrastructure at the ports, beyond actions currently required by existing regulations, to facilitate reduced emissions from diesel auxiliary engines on container ships, passenger ships, and refrigerated cargo ships while berthing at a California port.
(4) Deployment of zero and near-zero emission vehicle and infrastructure technologies, including, but not limited to: stationary fuel cells, energy storage and battery electric trucks."

## **Recommended Position: SUPPORT WITH AMENDMENTS**

## ASSEMBLY BILL

No. 678

#### Introduced by Assembly Member O'Donnell

February 25, 2015

An act to add Chapter 4.3 (commencing with Section 39735) to Part 2 of Division 26 of the Health and Safety Code, relating to greenhouse gases.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 678, as introduced, O'Donnell. Greenhouse gases: Energy Efficient Ports Program.

Existing law establishes various programs to provide financial assistance for energy efficiency upgrades and investments. Under existing law, the State Air Resources Board has issued regulations to reduce emissions from diesel auxiliary engines on container ships, passenger ships, and refrigerated cargo ships while berthing at a California port.

This bill would require the state board, in conjunction with the State Energy Resources Conservation and Development Commission, to develop and implement the Energy Efficient Ports Program to fund energy efficiency upgrades and investments at public ports.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Chapter 4.3 (commencing with Section 39735)

2 is added to Part 2 of Division 26 of the Health and Safety Code,

3 to read:

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CHAPTER 4.3. ENERGY EFFICIENT PORTS PROGRAM 39735. (a) The state board, in conjunction with the State Energy Resources Conservation and Development Commission, shall develop and implement the Energy Efficient Ports Program to fund energy efficiency upgrades and investments at public ports. (b) Projects eligible for funding in the program shall include, but are not limited to, the following: (1) Installation of solar technologies at marine terminals, and warehouses and other freight facilities at the ports. (2) Replacement of conventional lighting with light emitting diodes (LED) lighting at the ports. (c) The state board, in consultation with the State Energy Resources Conservation and Development Commission, shall develop guidelines through the funding plan process for the Air Quality Improvement Program established pursuant to Article 3 (commencing with Section 44274) of Chapter 8.9 of Part 5 for the

18 implementation of this chapter that are consistent with the

19 California Global Warming Solutions Act of 2006 (Division 25.5

20 (commencing with Section 38500) and Chapter 4.1 (commencing

21 with Section 39710)).

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South Coast Air Quality Management District Legislative Analysis Summary – SB 350 (De Leon) Bill Version: As introduced on February 24, 2015 PC – March 4, 2015

# ATTACHMENT 2c

**SB 350 (De León and Leno)** Clean Energy and Pollution Reduction Act of 2015

**Summary:** This bill would implement new "50-50-50" benchmark standards by raising California's Renewable Portfolio Standard (RPS) from 33% to 50%, striving for a 50% reduction in petroleum use, and doubling energy efficiency in buildings by the year 2030.

## **Background:**

<u>Renewable Portfolio Standard</u> - Existing law establishes the California RPS, which calls for the amount of electricity generated per year from renewable energy resources to be increased to at least 33% of the total electricity sold to retail customers in California by December 31, 2020. The bill's authors argue that renewable energy is as cost-effective as fossil fuels and produces much less pollution. According to the International Renewable Energy Agency, renewable power generation costs in 2014 were either equal to or less than the cost of coal, oil, and gas-fired power plants.

In 2011, Governor Jerry Brown signed legislation to increase the RPS to 33% by the year 2020. The bill's authors claim that currently, most energy utilities have bought or have built enough energy resources to meet the 33% RPS before the target year. Also, according to numerous studies, California's RPS standard has created hundreds of thousands of new jobs, millions of new investment and tax dollars, and significant clean air and climate benefits.

<u>Reduction in Petroleum Use</u> - The authors explain that according to the California Air Resources Board (CARB), production, refining, and the use of petroleum accounts for nearly half of greenhouse gas (GHG) emissions, 80% of smog-forming pollution, and over 95% of cancer-causing diesel particulate matter. CARB also notes that oil dependence costs the state \$33-55 billion annually, and that reducing petroleum use and improving vehicle efficiency will cut costs and improve California's economic productivity and competitiveness.

In the effort to improve air quality over the last two decades, California has made cars significantly more efficient and less consuming of petroleum fuels. The bill's authors argue that using less petroleum in transportation fuels saves money, creates jobs, and reduces pollution. For example, over 100,000 miles, a 40 mpg car saves \$16,668 in fuel costs compared to a 15 mpg car over 100,000 miles (assuming \$4/gallon fuel costs).

<u>Energy Efficiency in Buildings</u> - The authors point out that energy efficient buildings save money and reduce pollution from electricity. According to the California Energy Commission (Energy Commission), efficiency standards return an average of \$6,200 in South Coast Air Quality Management District Legislative Analysis Summary – SB 350 (De Leon) Bill Version: As introduced on February 24, 2015 PC – March 4, 2015

energy savings per household over 30 years on heating, cooling, and lighting bills. These same standards save 200 million gallons of water per year and avoid 170,500 tons of GHG emissions per year. Since 1978, the state's standards have saved Californians \$66 billion in electricity and natural gas savings.

State energy agencies allocate over \$1.5 billion per year on energy efficiency programs. Roughly \$1 billion is spent by the California Public Utilities Commission (PUC) and utilities via utility-sponsored programs such as rebates for high-efficiency appliances, heating and A/C systems, and insulation. In addition, Proposition 39—The California Clean Energy Jobs Act—has generated approximately \$500 million annually to assist schools in switching to clean energy and reducing energy use, which creates jobs and saves money that can be reinvested into classrooms. Under current law, although California has energy efficiency standards for new buildings and appliances, implementation challenges include the lack of enforcement mechanisms and accountability.

Status: 2/25/15 - From printer. May be acted upon on or after March 27.

## Specific Provisions: Specifically, this bill would:

- 1. Express the intent of the Legislature, with respect to the RPS program, that the amount of electricity generated per year from renewable energy resources be increased to at least 50% by December 31, 2030;
- 2. Require standards created by CARB related to emissions from motor vehicles to be developed in furtherance of achieving a reduction in petroleum use in motor vehicles by 50% by January 1, 2030;
- 3. State the policy of the state is to exploit all practicable and cost-effective conservation and improvements in the efficiency of energy use and distribution, in furtherance of reducing petroleum use in the transportation sector by 50% by January 1, 2030; and
- 4. Require the Energy Commission, by January 1, 2017, and at least once every three years thereafter, to adopt an update to the program in furtherance of achieving a doubling of energy efficiency in buildings by January 1, 2030.

**Impacts on SCAQMD's mission, operations or initiatives:** The authors state that the purpose of this legislation is to create jobs, grow the state's economy, and to improve public health by setting new standards for California's RPS, reducing petroleum use, and increasing energy efficiency in existing buildings. The authors also state that SB 350 makes these standards permanent, trackable, and enforceable by enacting them into law. The authors argue that each of these new standards would be added to existing clean air, clean energy, and climate related statutes that have been implemented for years. For example, under current law, CARB must reduce pollution to achieve state and federal ambient air standards. Current law (Health and Safety Code Section 42013) requires CARB to adopt standards for vehicles and fuels to achieve clean air. This measure ensures that those actions will achieve a 50% reduction in petroleum by 2030.

South Coast Air Quality Management District Legislative Analysis Summary – SB 350 (De Leon) Bill Version: As introduced on February 24, 2015 PC – March 4, 2015

This bill is in line with SCAQMD's priorities regarding reducing GHG, criteria pollutant and toxic emissions within the South Coast region. Through this bill's multi-faceted efforts, there will be co-benefit reductions in criteria and toxic emissions that will help protect the health of South Coast residents and meet state and federal ambient air quality standards. The bill is also consistent with SCAQMD's priority to facilitate the development and deployment of clean transportation technology and to promote the usage of cleaner alternative fuels.

## **Recommended Position: SUPPORT**

*March 13, 2014 Legislative Committee Action:* Legislative Committee did not take a position on the bill and instead requested staff to actively monitor it.

#### Introduced by Senators De León and Leno (Coauthors: Senators Hancock and Monning)

#### February 24, 2015

An act to amend Section 43013 of the Health and Safety Code, to amend Sections 25000.5 and 25943 of the Public Resources Code, and to amend Sections 399.11, 399.12, 399.13, 399.15, 399.16, 399.18, 399.21, and 399.30 of, to add Section 454.51 to, and to add Article 17 (commencing with Section 400) to Chapter 2.3 of Part 1 of Division 1 of, the Public Utilities Code, relating to energy.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 350, as introduced, De León. Clean Energy and Pollution Reduction Act of 2015.

(1) Under existing law, the Public Utilities Commission (PUC) has regulatory authority over public utilities, including electrical corporations, as defined, while local publicly owned electric utilities, as defined, are under the direction of their governing boards.

Existing law establishes the California Renewables Portfolio Standard (RPS) program, which expresses the intent of the Legislature that the amount of electricity generated per year from eligible renewable energy resources be increased to an amount that equals at least 33% of the total electricity sold to retail customers in California per year by December 31, 2020. Existing law requires the PUC, by January 1, 2012, to establish the quantity of electricity products from eligible renewable energy resources to be procured by each retail seller for specified compliance periods, sufficient to ensure that the procurement of electricity products from eligible renewable energy resources achieves 25% of retail sales by December 31, 2020, and that retail sellers procure not less than 33% of retail sales in all

subsequent years. Existing law includes as an eligible renewable energy resources a specified facility engaged in the combustion of municipal solid waste.

Existing law makes the requirements of the RPS program applicable to local publicly owned electric utilities, except that the utility's governing board is responsible for implementation of those requirements, instead of the PUC, and certain enforcement authority with respect to local publicly owned electric utilities is given to the State Energy Resources Conservation and Development Commission (Energy Commission) and State Air Resources Board, instead of the PUC.

This bill would additionally express the intent of the Legislature for the purposes of the RPS program that the amount of electricity generated per year from eligible renewable energy resources be increased to an amount equal to at least 50% by December 31, 2030, and would require the PUC, by January 1, 2017, to establish the quantity of electricity products from eligible renewable energy resources be procured by each retail seller for specified compliance periods sufficient to ensure that the procurement of electricity products from eligible renewable energy resources achieves 50% of retail sales by December 31, 2030. The bill would require the governing boards of local publicly owned electric utilities to ensure that specified quantities of electricity products from eligible renewable energy resources to be procured for specified compliance periods to ensure that the procurement of electricity products from eligible renewable energy resources achieve 50% of retail sales by December 31, 2030. The bill would exclude all facilities engaged in the combustion of municipal solid waste from being eligible renewable energy resources. The bill would require community choice aggregators and electric service providers to prepare and submit renewable energy procurement plans. The bill would revise other aspects of the RPS program, including, among other things, the enforcement provisions and would require penalties collected for noncompliance to be deposited in the Electric Program Investment Charge Fund. The bill would require the PUC to direct electrical corporations to include in their proposed procurement plans a strategy for procuring a diverse portfolio of resources that provide a reliable electricity supply. The bill would require the PUC and the Energy Commission to take certain actions in furtherance of meeting the state's clean energy and pollution reduction objectives.

(2) Under existing law, a violation of the RPS program is a crime.

Because the provisions of this bill would expand the RPS program, a violation of these provisions would impose a state-mandated local program by expanding the definition of a crime.

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(3) By placing additional requirements upon local publicly owned electric utilities, this bill would impose a state-mandated local program.

(4) Existing law requires the State Air Resources Board to adopt and implement various standards related to emissions from motor vehicles.

This bill would require those standards to be in furtherance of achieving a reduction in petroleum use in motor vehicles by 50% by January 1, 2030.

(5) Existing law states the policy of the state to exploit all practicable and cost-effective conservation and improvements in the efficiency of energy use and distribution, and to achieve energy security, diversity of supply sources, and competitiveness of transportation energy markets based on the least environmental and economic costs.

This bill would additionally state the policy of the state to exploit those conservation and improvements in furtherance of reducing petroleum use in the transportation sector by 50% by January 1, 2030.

(6) Existing law requires the Energy Commission to establish a regulatory proceeding to develop and implement a comprehensive program to achieve greater energy savings in California's existing residential and nonresidential building stock and to periodically update criteria for the program.

This bill would require the Energy Commission, by January 1, 2017, and at least once every 3 years thereafter, to adopt an update to the program in furtherance of achieving a doubling of energy efficiency in buildings by January 1, 2030.

(7) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reasons.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. This act shall be known and may be cited as the

2 Clean Energy and Pollution Reduction Act of 2015.

1	SEC. 2. (a) The Legislature finds and declares that the
2	Governor has called for a new set of objectives in clean energy,
3	clean air, and pollution reduction for 2030 and beyond. Those
4	objectives consist of the following:
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5 (1) To increase from 33 percent to 50 percent, the procurement 6 of our electricity from renewable sources.

7 (2) To reduce today's petroleum use in cars and trucks by up 8 to 50 percent.

9 (3) To double the efficiency of existing buildings.

10 (b) It is the intent of the Legislature in enacting this act to codify

the targets described under subdivision (a) to ensure they arepermanent, enforceable, and quantifiable.

13 SEC. 3. Section 43013 of the Health and Safety Code is 14 amended to read:

15 43013. (a) The state board shall adopt and implement motor 16 vehicle emission standards, in-use performance standards, and 17 motor vehicle fuel specifications for the control of air contaminants 18 and sources of air pollution which the state board has found to be 19 necessary, cost effective, and technologically feasible, to carry out 20 the purposes of this-division, division and in furtherance of

21 achieving a reduction in petroleum use in motor vehicles by 50

22 percent by January 1, 2030, unless preempted by federal law.

(b) The state board shall, consistent with subdivision (a), adoptstandards and regulations for light-duty and heavy-duty motor

vehicles, medium-duty motor vehicles, as determined and specifiedby the state board, portable fuel containers and spouts, and off-road

by the state board, portable fuel containers and spouts, and off-roador nonvehicle engine categories, including, but not limited to,

28 off-highway motorcycles, off-highway vehicles, construction

equipment, farm equipment, utility engines, locomotives, and, to

30 the extent permitted by federal law, marine vessels.

31 (c) Prior to adopting standards and regulations for farm
32 equipment, the state board shall hold a public hearing and find and
33 determine that the standards and regulations are necessary, cost

effective, and technologically feasible. The state board shall also

35 consider the technological effects of emission control standards

36 on the cost, fuel consumption, and performance characteristics of

37 mobile farm equipment.

38 (d) Notwithstanding subdivision (b), the state board shall not 39 adopt any standard or regulation affecting locomotives until the

40 final study required under Section 5 of Chapter 1326 of the Statutes

of 1987 has been completed and submitted to the Governor and
 Legislature.

3 (e) Prior to adopting or amending any standard or regulation
4 relating to motor vehicle fuel specifications pursuant to this section,
5 the state board shall, after consultation with public or private
6 entities that would be significantly impacted as described in
7 paragraph (2) of subdivision (f), do both of the following:

8 (1) Determine the cost-effectiveness of the adoption or 9 amendment of the standard or regulation. The cost-effectiveness 10 shall be compared on an incremental basis with other mobile source 11 control methods and options.

(2) Based on a preponderance of scientific and engineering data
in the record, determine the technological feasibility of the adoption
or amendment of the standard or regulation. That determination
shall include, but is not limited to, the availability, effectiveness,
reliability, and safety expected of the proposed technology in an
application that is representative of the proposed use.

18 (f) Prior to adopting or amending any motor vehicle fuel 19 specification pursuant to this section, the state board shall do both 20 of the following:

(1) To the extent feasible, quantitatively document the significant impacts of the proposed standard or specification on affected segments of the state's economy. The economic analysis shall include, but is not limited to, the significant impacts of any change on motor vehicle fuel efficiency, the existing motor vehicle fuel distribution system, the competitive position of the affected segment relative to border states, and the cost to consumers.

(2) Consult with public or private entities that would be
significantly impacted to identify those investigative or preventive
actions that may be necessary to ensure consumer acceptance,
product availability, acceptable performance, and equipment
reliability. The significantly impacted parties shall include, but are
not limited to, fuel manufacturers, fuel distributors, independent

34 marketers, vehicle manufacturers, and fuel users.

(g) To the extent that there is any conflict between the
information required to be prepared by the state board pursuant to
subdivision (f) and information required to be prepared by the state
board pursuant to Chapter 3.5 (commencing with Section 11340)
of Part 1 of Division 3 of Title 2 of the Government Code, the

40 requirements established under subdivision (f) shall prevail.

(h) It is the intent of the Legislature that the state board act as
expeditiously as is feasible to reduce nitrogen oxide emissions
from diesel vehicles, marine vessels, and other categories of
vehicular and mobile sources which significantly contribute to air
pollution problems.

6 SEC. 4. Section 25000.5 of the Public Resources Code is 7 amended to read:

8 (a) The Legislature finds and declares that 25000.5. 9 overdependence on the production, marketing, and consumption of petroleum based fuels as an energy resource in the transportation 10 sector is a threat to the energy security of the state due to 11 continuing market and supply uncertainties. In addition, petroleum 12 13 use as an energy resource contributes substantially to the following 14 public health and environmental problems: air pollution, acid rain, 15 global warming, and the degradation of California's marine environment and fisheries. 16

17 (b) Therefore, it is the policy of this state to fully evaluate the 18 economic and environmental costs of petroleum use, and the 19 economic and environmental costs of other transportation-fuels, 20 *fuels and options*, including the costs and values of environmental 21 impacts, and to establish a state transportation energy policy that 22 results in the least environmental and economic cost to the state. 23 In pursuing the "least environmental and economic cost" strategy, it is the policy of the state to exploit all practicable and 24 25 cost-effective conservation and improvements in the efficiency of energy use and distribution, and to achieve energy security, 26 27 diversity of supply sources, and competitiveness of transportation 28 energy markets based on the least environmental and economic 29 cost. cost, and in furtherance of reducing petroleum use in the 30 transportation sector by 50 percent by January 1, 2030. 31 (c) It is also the policy of this state to minimize the economic

and environmental costs due to the use of petroleum-based and other transportation fuels by state agencies. In implementing a least-cost economic and environmental strategy for state fleets, it is the policy of the state to implement practicable and cost-effective measures, including, but not necessarily limited to, the purchase of the cleanest and most efficient automobiles and replacement tires, the use of alternative fuels in its fleets, and other conservation

39 measures.

(d) For the purposes of this section, "petroleum based fuels"
means fuels derived from liquid unrefined crude oil, including
natural gas liquids, liquefied petroleum gas, or the energy fraction
of methyl tertiary-butyl ether (MTBE) or other ethers that is not
attributed to natural gas.

6 SEC. 5. Section 25943 of the Public Resources Code is 7 amended to read:

8 25943. (a) (1) By March 1, 2010, the commission shall 9 establish a regulatory proceeding to develop and implement a 10 comprehensive program to achieve greater energy savings in 11 California's existing residential and nonresidential building stock. This program shall comprise a complementary portfolio of 12 13 techniques, applications, and practices that will achieve greater energy efficiency in existing residential and nonresidential 14 15 structures that fall significantly below the current standards in Title 16 24 of the California Code of Regulations, as determined by the 17 commission.

(2) The comprehensive program may include, but need not be
limited to, a broad range of energy assessments, building
benchmarking, energy rating, cost-effective energy efficiency
improvements, public and private sector energy efficiency
financing options, public outreach and education efforts, and green
workforce training.

(b) To develop and implement the program specified insubdivision (a), the commission shall do both of the following:

26 (1) Coordinate with the Public Utilities Commission and consult 27 with representatives from the Bureau of Real Estate, the 28 Department of Housing and Community Development, 29 investor-owned and publicly owned utilities, local governments, 30 real estate licensees, commercial and homebuilders, commercial 31 property owners, small businesses, mortgage lenders, financial 32 institutions, home appraisers, inspectors, energy rating 33 organizations, consumer groups, environmental and environmental 34 justice groups, and other entities the commission deems 35 appropriate.

36 (2) Hold at least three public hearings in geographically diverse37 locations throughout the state.

38 (c) In developing the requirements for the program specified in

39 subdivision (a), the commission shall consider all of the following:

1 (1) The amount of annual and peak energy savings, greenhouse

2 gas emission reductions, and projected customer utility bill savings 3 that will accrue from the program.

- 4 (2) The most cost-effective means and reasonable timeframes 5 to achieve the goals of the program.
- (3) The various climatic zones within the state. 6
- 7 (4) An appropriate method to inform and educate the public
- 8 about the need for, benefits of, and environmental impacts of, the 9 comprehensive energy efficiency program.
- (5) The most effective way to report the energy assessment 10
- results and the corresponding energy efficiency improvements to 11 12 the owner of the residential or nonresidential building, including,
- 13 among other things, the following:
- (A) Prioritizing the identified energy efficiency improvements. 14
- 15 (B) The payback period or cost-effectiveness of each improvement identified. 16
- 17 (C) The various incentives, loans, grants, and rebates offered 18 to finance the improvements.
- 19 (D) Available financing options including all of the following:
- 20 (i) Mortgages or sales agreement components.
- 21 (ii) On-bill financing.
- 22 (iii) Contractual property tax assessments.
- 23 (iv) Home warranties.
- 24 (6) Existing statutory and regulatory requirements to achieve 25 energy efficiency savings and greenhouse gas emission reductions.
- 26 (7) A broad range of implementation approaches, including both 27 utility and nonutility administration of energy efficiency programs.
- 28 (8) Any other considerations deemed appropriate by the 29 commission.
- 30 (d) The program developed pursuant to this section shall do all 31 of the following:
- 32 (1) Minimize the overall costs of establishing and implementing 33 the comprehensive energy efficiency program requirements.
- 34 (2) Ensure, for residential buildings, that the energy efficiency 35 assessments, ratings, or improvements do not unreasonably or 36 unnecessarily affect the home purchasing process or the ability of individuals to rent housing. A transfer of property subject to the 37 38 program implemented pursuant to this section shall not be 39 invalidated solely because of the failure of a person to comply 40 with a provision of the program.
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1 (3) Ensure, for nonresidential buildings, that the energy 2 improvements do not have an undue economic impact on California 3 businesses.

4 (4) Determine, for residential buildings, the appropriateness of
5 the Home Energy Rating System (HERS) program to support the
6 goals of this section and whether there are a sufficient number of
7 HERS-certified raters available to meet the program requirements.

8 (5) Determine, for nonresidential structures, the availability of 9 an appropriate cost-effective energy efficiency assessment system 10 and whether there are a sufficient number of certified raters or 11 auditors available to meet the program requirements.

(6) Coordinate with the California Workforce Investment Board,
the Employment Training Panel, the California Community
Colleges, and other entities to ensure a qualified, well-trained
workforce is available to implement the program requirements.

16 (7) Coordinate with, and avoid duplication of, existing17 proceedings of the Public Utilities Commission and programs18 administered by utilities.

(e) A home energy rating or energy assessment service does not
meet the requirements of this section unless the service has been
certified by the commission to be in compliance with the program
criteria developed pursuant to this section and is in conformity
with other applicable elements of the program.

(f) (1) The commission shall periodically update the criteria
and adopt any revision that, in its judgment, is necessary to improve
or refine program requirements after receiving public input.

(2) On or before January 1, 2017, and at least once every three
years thereafter, the commission shall adopt an update to the
program in furtherance of achieving a doubling of the energy
efficiency of buildings by January 1, 2030.

(g) Before implementing an element of the program developedpursuant to subdivision (a) that requires the expansion of statutory

authority of the commission or the Public Utilities Commission,the commission and the Public Utilities Commission shall obtain

the commission and the Public Utilities Commission shall obtainlegislative approval for the expansion of their authorities.

legislative approval for the expansion of their authorities.(h) The commission shall report on the status of the program in

the integrated energy policy report pursuant to Section 25302.

(i) The commission shall fund activities undertaken pursuantto this section from the Federal Trust Fund consistent with the

40 federal American Recovery and Reinvestment Act of 2009 (Public

1 Law 111-5) or other sources of nonstate funds available to the 2 commission for the purposes of this section.

3 (j) For purposes of this section, "energy assessment" means a 4 determination of an energy user's energy consumption level, 5 relative efficiency compared to other users, and opportunities to 6 achieve greater efficiency or improve energy resource utilization.

SEC. 6. Section 399.11 of the Public Utilities Code is amendedto read:

399.11. The Legislature finds and declares all of the following: 9 (a) In order to attain a target of generating 20 percent of total 10 retail sales of electricity in California from eligible renewable 11 energy resources by December 31, 2013, and 33 percent by 12 13 December 31, 2020, and 50 percent by December 31, 2030, it is the intent of the Legislature that the commission and the Energy 14 15 Commission implement the California Renewables Portfolio Standard Program described in this article. 16

17 (b) Achieving the renewables portfolio standard through the 18 procurement of various electricity products from eligible renewable 19 energy resources is intended to provide unique benefits to 20 California, including all of the following, each of which 21 independently justifies the program:

22 (1) Displacing fossil fuel consumption within the state.

(2) Adding new electrical generating facilities in the
 transmission network within the Western Electricity Coordinating
 Council service area.

26 (3) Reducing air pollution in the state.

(4) Meeting the state's climate change goals by reducingemissions of greenhouse gases associated with electrical generation.

29 (5) Promoting stable retail rates for electric service.

30 (6) Meeting the state's need for a diversified and balanced 31 energy generation portfolio.

32 (7) Assistance with meeting the state's resource adequacy 33 requirements.

(8) Contributing to the safe and reliable operation of the
electrical grid, including providing predictable electrical supply,
voltage support, lower line losses, and congestion relief.

37 (9) Implementing the state's transmission and land use planning38 activities related to development of eligible renewable energy

39 resources.

(c) The California Renewables Portfolio Standard Program is
 intended to complement the Renewable Energy Resources Program
 administered by the Energy Commission and established pursuant
 to Chapter 8.6 (commencing with Section 25740) of Division 15
 of the Public Resources Code.

6 (d) New and modified electric transmission facilities may be 7 necessary to facilitate the state achieving its renewables portfolio 8 standard targets.

9 (e) (1) Supplying electricity to California end-use customers 10 that is generated by eligible renewable energy resources is 11 necessary to improve California's air quality and public health, 12 and the commission shall ensure rates are just and reasonable, and 13 are not significantly affected by the procurement requirements of this article. This electricity may be generated anywhere in the 14 15 interconnected grid that includes many states, and areas of both 16 Canada and Mexico.

(2) This article requires generating resources located outside of
California that are able to supply that electricity to California
end-use customers to be treated identically to generating resources
located within the state, without discrimination.

21 (3) California electrical corporations have already executed, 22 and the commission has approved, power purchase agreements 23 with eligible renewable energy resources located outside of 24 California that will supply electricity to California end-use 25 customers. These resources will fully count toward meeting the 26 renewables portfolio standard procurement requirements.-In 27 addition, there are nearly 7,000 megawatts of additional proposed 28 renewable energy resources located outside of California that are 29 awaiting interconnection approval from the Independent System 30 Operator. All of these resources, if procured, will count as eligible 31 renewable energy resources that satisfy the portfolio content 32 requirements of paragraph (1) of subdivision (c) of Section 399.16. 33 SEC. 7. Section 399.12 of the Public Utilities Code is amended 34 to read:

35 399.12. For purposes of this article, the following terms have36 the following meanings:

(a) "Conduit hydroelectric facility" means a facility for the
generation of electricity that uses only the hydroelectric potential
of an existing pipe, ditch, flume, siphon, tunnel, canal, or other

manmade conduit that is operated to distribute water for a
 beneficial use.

3 (b) "Balancing authority" means the responsible entity that 4 integrates resource plans ahead of time, maintains load-interchange 5 generation balance within a balancing authority area, and supports 6 interconnection frequency in real time.

7 (c) "Balancing authority area" means the collection of 8 generation, transmission, and loads within the metered boundaries 9 of the area within which the balancing authority maintains the 10 electrical load-resource balance.

(d) "California balancing authority" is a balancing authority 11 12 with control over a balancing authority area primarily located in this state and operating for retail sellers and local publicly owned 13 14 electric utilities subject to the requirements of this article and 15 includes the Independent System Operator (ISO) and a local publicly owned electric utility operating a transmission grid that 16 17 is not under the operational control of the ISO. A California 18 balancing authority is responsible for the operation of the 19 transmission grid within its metered boundaries which may not be 20 limited by the political boundaries of the State of California.

(e) "Eligible renewable energy resource" means an electrical
generating facility that meets the definition of a "renewable
electrical generation facility" in Section 25741 of the Public
Resources Code, subject to the following:

25 (1) (A) An existing small hydroelectric generation facility of 26 30 megawatts or less shall be eligible only if a retail seller or local 27 publicly owned electric utility procured the electricity from the 28 facility as of December 31, 2005. A new hydroelectric facility that 29 commences generation of electricity after December 31, 2005, is 30 not an eligible renewable energy resource if it will cause an adverse 31 impact on instream beneficial uses or cause a change in the volume 32 or timing of streamflow.

33 (B) Notwithstanding subparagraph (A), a conduit hydroelectric 34 facility of 30 megawatts or less that commenced operation before January 1, 2006, is an eligible renewable energy resource. A 35 36 conduit hydroelectric facility of 30 megawatts or less that 37 commences operation after December 31, 2005, is an eligible 38 renewable energy resource so long as it does not cause an adverse 39 impact on instream beneficial uses or cause a change in the volume 40 or timing of streamflow.

(C) A facility approved by the governing board of a local 1 2 publicly owned electric utility prior to June 1, 2010, for procurement to satisfy renewable energy procurement obligations 3 4 adopted pursuant to former Section 387, shall be certified as an 5 eligible renewable energy resource by the Energy Commission 6 pursuant to this article, if the facility is a "renewable electrical generation facility" as defined in Section 25741 of the Public 7 8 Resources Code.

9 (D) (i) A small hydroelectric generation unit with a nameplate 10 capacity not exceeding 40 megawatts that is operated as part of a 11 water supply or conveyance system is an eligible renewable energy 12 resource only for the retail seller or local publicly owned electric 13 utility that procured the electricity from the unit as of December 14 31, 2005. No unit shall be eligible pursuant to this subparagraph 15 if an application for certification is submitted to the Energy Commission after January 1, 2013. Only one retail seller or local 16 17 publicly owned electric utility shall be deemed to have procured 18 electricity from a given unit as of December 31, 2005. 19 (ii) Notwithstanding clause (i), a local publicly owned electric 20 utility that meets the criteria of subdivision (j) of Section 399.30 21 may sell to another local publicly owned electric utility electricity 22 from small hydroelectric generation units that qualify as eligible

renewable energy resources under clause (i), and that electricity may be used by the local publicly owned electric utility that

purchased the electricity to meet its renewables portfolio standard
procurement requirements. The total of all those sales from the
utility shall be no greater than 100,000 megawatthours of
electricity.

(iii) The amendments made to this subdivision by the act adding
this subparagraph are intended to clarify existing law and apply
from December 10, 2011.

(2) (A) A facility engaged in the combustion of municipal solid
 waste shall not be considered an eligible renewable energy resource
 unless it is located in Stanislaus County and was operational prior
 to September 26, 1996. resource.

36 (*B*) Subparagraph (A) does not apply to contracts entered into 37 before January 1, 2016, for the procurement of renewable energy

38 resources from a facility located in Stanislaus County that was

39 operational prior to September 26, 1996.

40 (f) "Procure" means to acquire through ownership or contract.

1 (g) "Procurement entity" means any person or corporation 2 authorized by the commission to enter into contracts to procure 3 eligible renewable energy resources on behalf of customers of a 4 retail seller pursuant to subdivision (f) of Section 399.13.

5 (h) (1) "Renewable energy credit" means a certificate of proof 6 associated with the generation of electricity from an eligible 7 renewable energy resource, issued through the accounting system 8 established by the Energy Commission pursuant to Section 399.25, 9 that one unit of electricity was generated and delivered by an 10 eligible renewable energy resource.

(2) "Renewable energy credit" includes all renewable and environmental attributes associated with the production of electricity from the eligible renewable energy resource, except for an emissions reduction credit issued pursuant to Section 40709 of the Health and Safety Code and any credits or payments associated with the reduction of solid waste and treatment benefits created by the utilization of biomass or biogas fuels.

18 (3) (A) Electricity generated by an eligible renewable energy 19 resource attributable to the use of nonrenewable fuels, beyond a de minimis quantity used to generate electricity in the same process 20 21 through which the facility converts renewable fuel to electricity, 22 shall not result in the creation of a renewable energy credit. The 23 Energy Commission shall set the de minimis quantity of 24 nonrenewable fuels for each renewable energy technology at a 25 level of no more than 2 percent of the total quantity of fuel used 26 by the technology to generate electricity. The Energy Commission 27 may adjust the de minimis quantity for an individual facility, up 28 to a maximum of 5 percent, if it finds that all of the following 29 conditions are met:

(i) The facility demonstrates that the higher quantity of
nonrenewable fuel will lead to an increase in generation from the
eligible renewable energy facility that is significantly greater than
generation from the nonrenewable fuel alone.

(ii) The facility demonstrates that the higher quantity of
nonrenewable fuels will reduce the variability of its electrical
output in a manner that results in net environmental benefits to the
state.

(iii) The higher quantity of nonrenewable fuel is limited to eithernatural gas or hydrogen derived by reformation of a fossil fuel.

1 (B) Electricity generated by a small hydroelectric generation 2 facility shall not result in the creation of a renewable energy credit 3 unless the facility meets the requirements of subparagraph (A) or 4 (D) of paragraph (1) of subdivision (e).

5 (C) Electricity generated by a conduit hydroelectric generation 6 facility shall not result in the creation of a renewable energy credit 7 unless the facility meets the requirements of subparagraph (B) of 8 paragraph (1) of subdivision (e).

9 (D) Electricity generated by a facility engaged in the combustion 10 of municipal solid waste shall not result in the creation of a 11 renewable energy credit unless the facility meets the requirements 12 of paragraph (2) of subdivision (e). credit. This subparagraph does 13 not apply to renewable energy credits that were generated before 14 January 1, 2016, by a facility engaged in the combustion of 15 municipal solid waste located in Stanislaus County that was operational prior to September 26, 1996, and sold pursuant to 16 17 contacts entered into before January 1, 2016.

(i) "Renewables portfolio standard" means the specified
percentage of electricity generated by eligible renewable energy
resources that a retail seller or a local publicly owned electric utility
is required to procure pursuant to this article.

(j) "Retail seller" means an entity engaged in the retail sale of
 electricity to end-use customers located within the state, including
 any of the following:

25 (1) An electrical corporation, as defined in Section 218.

(2) A community choice aggregator. The commission shall
institute a rulemaking to determine the manner in which a A
community choice aggregator will shall participate in the
renewables portfolio standard program subject to the same terms
and conditions applicable to an electrical corporation.

31 (3) An electric service provider, as defined in Section 218.3, 32 for all sales of electricity to customers beginning January 1, 2006. 33 The commission shall institute a rulemaking to determine the 34 manner in which electric service providers will participate in the renewables portfolio standard program. 218.3. The electric service 35 36 provider shall be subject to the same terms and conditions 37 applicable to an electrical corporation pursuant to this article. This 38 paragraph does not impair a contract entered into between an 39 electric service provider and a retail customer prior to the

- 1 suspension of direct access by the commission pursuant to Section
- 2 80110 of the Water Code.
- 3 (4) "Retail seller" does not include any of the following:
- 4 (A) A corporation or person employing cogeneration technology

5 or producing electricity consistent with subdivision (b) of Section6 218.

7 (B) The Department of Water Resources acting in its capacity

8 pursuant to Division 27 (commencing with Section 80000) of the9 Water Code.

- 10 (C) A local publicly owned electric utility.
- 11 (k) "WECC" means the Western Electricity Coordinating12 Council of the North American Electric Reliability Corporation,

13 or a successor to the corporation.

SEC. 8. Section 399.13 of the Public Utilities Code is amendedto read:

399.13. (a) (1) The commission shall direct each electrical 16 17 corporation to annually prepare a renewable energy procurement 18 plan that includes the matter in paragraph (5), to satisfy its 19 obligations under the renewables portfolio standard. To the extent feasible, this procurement plan shall be proposed, reviewed, and 20 21 adopted by the commission as part of, and pursuant to, a general 22 procurement plan process. The commission shall require each 23 electrical corporation to review and update its renewable energy 24 procurement plan as it determines to be necessary. The commission 25 shall require all other retail sellers to prepare and submit 26 renewable energy procurement plans that address the requirements 27 *identified in paragraph (5).* 28 (2) Every electrical corporation that owns electrical transmission 29 facilities shall annually prepare, as part of the Federal Energy 30 Regulatory Commission Order 890 process, and submit to the 31 commission, a report identifying any electrical transmission

facility, upgrade, or enhancement that is reasonably necessary to achieve the renewables portfolio standard procurement requirements of this article. Each report shall look forward at least five years and, to ensure that adequate investments are made in a

timely manner, shall include a preliminary schedule when an
application for a certificate of public convenience and necessity
will be made, pursuant to Chapter 5 (commencing with Section

39 1001), for any electrical transmission facility identified as being

40 reasonably necessary to achieve the renewable energy resources

1 procurement requirements of this article. Each electrical 2 corporation that owns electrical transmission facilities shall ensure

3 that project-specific interconnection studies are completed in a4 timely manner.

5 (3) The commission shall direct each retail seller to prepare and 6 submit an annual compliance report that includes all of the 7 following:

8 (A) The current status and progress made during the prior year 9 toward procurement of eligible renewable energy resources as a 10 percentage of retail sales, including, if applicable, the status of any 11 necessary siting and permitting approvals from federal, state, and 12 local agencies for those eligible renewable energy resources 13 procured by the retail seller, and the current status of compliance 14 with the portfolio content requirements of subdivision (c) of 15 Section 399.16, including procurement of eligible renewable energy 16 resources located outside the state and within the WECC and 17 unbundled renewable energy credits. 18 (B) If the retail seller is an electrical corporation, the current

19 status and progress made during the prior year toward construction 20 of, and upgrades to, transmission and distribution facilities and 21 other electrical system components it owns to interconnect eligible

renewable energy resources and to supply the electricity generated

by those resources to load, including the status of planning, siting,

and permitting transmission facilities by federal, state, and local
 agencies.

(C) Recommendations to remove impediments to making
 progress toward achieving the renewable energy resources
 procurement requirements established pursuant to this article.

29 (4) The commission shall adopt, by rulemaking, all of the 30 following:

(A) A process that provides criteria for the rank ordering and
selection of least-cost and best-fit eligible renewable energy
resources to comply with the California Renewables Portfolio
Standard Program obligations on a total cost basis. This process

35 shall take into account all of the following:

36 (i) Estimates of indirect costs associated with needed 37 transmission investments.

38 (ii) The cost impact of procuring the eligible renewable energy

39 resources on the electrical corporation's electricity portfolio.

(iii) The viability of the project to construct and reliably operate
the eligible renewable energy resource, including the developer's
experience, the feasibility of the technology used to generate
electricity, and the risk that the facility will not be built, or that
construction will be delayed, with the result that electricity will
not be supplied as required by the contract.

7 (iv) Workforce recruitment, training, and retention efforts, 8 including the employment growth associated with the construction 9 and operation of eligible renewable energy resources and goals 10 for recruitment and training of women, minorities, and disabled 11 veterans.

(v) (I) Estimates of electrical corporation expenses resulting
 from integrating and operating eligible renewable energy resources,
 including, but not limited to, any additional wholesale energy and
 capacity costs associated with integrating each eligible renewable
 resource.

(II) No later than December 31, 2015, the commission shallapprove a methodology for determining the integration costsdescribed in subclause (I).

(B) Rules permitting retail sellers to accumulate, beginning 20 21 January 1, 2011, excess procurement in one compliance period to 22 be applied to any subsequent compliance period. The rules shall 23 apply equally to all retail sellers. In determining the quantity of excess procurement for the applicable compliance period, the 24 25 commission shall deduct from actual procurement quantities the 26 total amount of procurement associated with contracts of less than 27 10 years in-duration. In no event shall duration and electricity 28 products meeting the portfolio content of paragraph (3) of 29 subdivision (b) of Section-399.16 be counted as excess 30 procurement. 399.16.

31 (C) Standard terms and conditions to be used by all electrical 32 corporations in contracting for eligible renewable energy resources, including performance requirements for renewable generators. A 33 34 contract for the purchase of electricity generated by an eligible 35 renewable energy resource, at a minimum, shall include the 36 renewable energy credits associated with all electricity generation 37 specified under the contract. The standard terms and conditions 38 shall include the requirement that, no later than six months after 39 the commission's approval of an electricity purchase agreement 40 entered into pursuant to this article, the following information

about the agreement shall be disclosed by the commission: party
 names, resource type, project location, and project capacity.

3 (D) An appropriate minimum margin of procurement above the 4 minimum procurement level necessary to comply with the 5 renewables portfolio standard to mitigate the risk that renewable 6 projects planned or under contract are delayed or canceled. This 7 paragraph does not preclude an electrical corporation from 8 voluntarily proposing a margin of procurement above the 9 appropriate minimum margin established by the commission.

(5) Consistent with the goal of increasing California's reliance
on eligible renewable energy resources, the renewable energy
procurement plan-submitted by an electrical corporation shall
include all of the following:

(A) An assessment of annual or multiyear portfolio supplies
and demand to determine the optimal mix of eligible renewable
energy resources with deliverability characteristics that may include
peaking, dispatchable, baseload, firm, and as-available capacity.

18 (B) Potential compliance delays related to the conditions 19 described in paragraph (5) of subdivision (b) of Section 399.15.

20 (C) A bid solicitation setting forth the need for eligible 21 renewable energy resources of each deliverability characteristic, 22 required online dates, and locational preferences, if any.

(D) A status update on the development schedule of all eligiblerenewable energy resources currently under contract.

(E) Consideration of mechanisms for price adjustments
associated with the costs of key components for eligible renewable
energy resource projects with online dates more than 24 months
after the date of contract execution.

(F) An assessment of the risk that an eligible renewable energy
resource will not be built, or that construction will be delayed,
with the result that electricity will not be delivered as required by
the contract.

(6) In soliciting and procuring eligible renewable energy
resources, each electrical corporation shall offer contracts of no
less than 10 years duration, unless the commission approves of a
contract of shorter duration.

(7) In soliciting and procuring eligible renewable energy
resources for California-based projects, each electrical corporation
shall give preference to renewable energy projects that provide
environmental and economic benefits to communities afflicted

1 with poverty or high unemployment, or that suffer from high2 emission levels of toxic air contaminants, criteria air pollutants,3 and greenhouse gases.

(b) A retail seller may enter into a combination of long- and
short-term contracts for electricity and associated renewable energy
credits. The commission may authorize a retail seller to enter into
a contract of less than 10 years' duration with an eligible renewable
energy resource, if the commission has established, for each retail
seller, minimum quantities of eligible renewable energy resources
to be procured through contracts of at least 10 years' duration.

(c) The commission shall review and accept, modify, or reject
each electrical corporation's renewable energy resource
procurement plan prior to the commencement of renewable energy
procurement pursuant to this article by an electrical corporation.

15 (d) Unless previously preapproved by the commission, an electrical corporation shall submit a contract for the generation of 16 17 an eligible renewable energy resource to the commission for review 18 and approval consistent with an approved renewable energy 19 resource procurement plan. If the commission determines that the 20 bid prices are elevated due to a lack of effective competition among 21 the bidders, the commission shall direct the electrical corporation 22 to renegotiate the contracts or conduct a new solicitation.

(e) If an electrical corporation fails to comply with a commission
order adopting a renewable energy resource procurement plan, the
commission shall exercise its authority-pursuant to Section 2113
to require compliance. The commission shall enforce comparable
penalties on any retail seller that is not an electrical corporation
that fails to meet the procurement targets established pursuant to
Section 399.15.

30 (f) (1) The commission may authorize a procurement entity to 31 enter into contracts on behalf of customers of a retail seller for 32 electricity products from eligible renewable energy resources to 33 satisfy the retail seller's renewables portfolio standard procurement 34 requirements. The commission shall not require any person or 35 corporation to act as a procurement entity or require any party to 36 purchase eligible renewable energy resources from a procurement 37 entity.

38 (2) Subject to review and approval by the commission, the
 39 procurement entity shall be permitted to recover reasonable
 40 administrative and procurement costs through the retail rates of

end-use customers that are served by the procurement entity and
 are directly benefiting from the procurement of eligible renewable

3 energy resources.

4 (g) Procurement and administrative costs associated with 5 contracts entered into by an electrical corporation for eligible 6 renewable energy resources pursuant to this article and approved 7 by the commission are reasonable and prudent and shall be 8 recoverable in rates.

9 (h) Construction, alteration, demolition, installation, and repair
10 work on an eligible renewable energy resource that receives
11 production incentives pursuant to Section 25742 of the Public
12 Resources Code, including work performed to qualify, receive, or
13 maintain production incentives, are "public works" for the purposes
14 of Chapter 1 (commencing with Section 1720) of Part 7 of Division
15 2 of the Labor Code.
16 SEC 9 Section 399 15 of the Public Utilities Code is amended

SEC. 9. Section 399.15 of the Public Utilities Code is amendedto read:

18 399.15. (a) In order to fulfill unmet long-term resource needs, 19 the commission shall establish a renewables portfolio standard 20 requiring all retail sellers to procure a minimum quantity of 21 electricity products from eligible renewable energy resources as 22 a specified percentage of total kilowatthours sold to their retail 23 end-use customers each compliance period to achieve the targets 24 established under this article. For any retail seller procuring at least 25 14 percent of retail sales from eligible renewable energy resources 26 in 2010, the deficits associated with any previous renewables 27 portfolio standard shall not be added to any procurement 28 requirement pursuant to this article.

(b) The commission shall implement renewables portfoliostandard procurement requirements only as follows:

(1) Each retail seller shall procure a minimum quantity of
 eligible renewable energy resources for each of the following
 compliance periods:

34 (A) January 1, 2011, to December 31, 2013, inclusive.

35 (B) January 1, 2014, to December 31, 2016, inclusive.

36 (C) January 1, 2017, to December 31, 2020, inclusive.

37 (D) January 1, 2021, to December 31, 2024, inclusive.

38 (*E*) January 1, 2025, to December 31, 2027, inclusive.

39 (D) January 1, 2028, to December 31, 2030, inclusive.

1 (2) (A) No later than January 1, <del>2012,</del> 2017, the commission 2 shall establish the quantity of electricity products from eligible 3 renewable energy resources to be procured by the retail seller for 4 each compliance period. These quantities shall be established in 5 the same manner for all retail sellers and result in the same 6 percentages used to establish compliance period quantities for all 7 retail sellers. 8 (B) In establishing quantities for the compliance period from 9 January 1, 2011, to December 31, 2013, inclusive, the commission shall require procurement for each retail seller equal to an average 10 11 of 20 percent of retail sales. For the following compliance periods, 12 the quantities shall reflect reasonable progress in each of the 13 intervening years sufficient to ensure that the procurement of 14 electricity products from eligible renewable energy resources 15 achieves 25 percent of retail sales by December 31, 2016, and 33 percent-of retail sales by December 31, 2020. 2020, 40 percent by 16 17 December 31, 2024, 45 percent by December 31, 2027, and 50 18 percent by December 31, 2030. The commission shall establish 19 appropriate multiyear compliance periods for all subsequent years

20 that require retail sellers to procure not less than 33 50 percent of 21 retail sales of electricity products from eligible renewable energy

22 resources in all subsequent years. resources.

(C) Retail sellers shall be obligated to procure no less than the
quantities associated with all intervening years by the end of each
compliance period. Retail sellers shall not be required to
demonstrate a specific quantity of procurement for any individual
intervening year.

(3) The commission may require the procurement of eligible
renewable energy resources in excess of the quantities specified
in paragraph (2).

(4) Only for purposes of establishing the renewables portfolio
standard procurement requirements of paragraph (1) and
determining the quantities pursuant to paragraph (2), the
commission shall include all electricity sold to retail customers by
the Department of Water Resources pursuant to Division 27
(commencing with Section 80000) of the Water Code in the
calculation of retail sales by an electrical corporation.

38 (5) The commission shall waive enforcement of this section if 39 it finds that the retail seller has demonstrated any of the following

conditions are beyond the control of the retail seller and will
 prevent compliance:

3 (A) There is inadequate transmission capacity to allow for 4 sufficient electricity to be delivered from proposed eligible 5 renewable energy resource projects using the current operational 6 protocols of the Independent System Operator. In making its 7 findings relative to the existence of this condition with respect to 8 a retail seller that owns transmission lines, the commission shall 9 consider both of the following:

10 (i) Whether the retail seller has undertaken, in a timely fashion, 11 reasonable measures under its control and consistent with its 12 obligations under local, state, and federal laws and regulations, to 13 develop and construct new transmission lines or upgrades to 14 existing lines intended to transmit electricity generated by eligible 15 renewable energy resources. In determining the reasonableness of 16 a retail seller's actions, the commission shall consider the retail 17 seller's expectations for full-cost recovery for these transmission 18 lines and upgrades.

(ii) Whether the retail seller has taken all reasonable operational
measures to maximize cost-effective deliveries of electricity from
eligible renewable energy resources in advance of transmission
availability.

(B) Permitting, interconnection, or other circumstances that
delay procured eligible renewable energy resource projects, or
there is an insufficient supply of eligible renewable energy
resources available to the retail seller. In making a finding that this
condition prevents timely compliance, the commission shall
consider whether the retail seller has done all of the following:

(i) Prudently managed portfolio risks, including relying on asufficient number of viable projects.

(ii) Sought to develop one of the following: its own eligible
renewable energy resources, transmission to interconnect to eligible
renewable energy resources, or energy storage used to integrate
eligible renewable energy resources. This clause shall not require
an electrical corporation to pursue development of eligible
renewable energy resources pursuant to Section 399.14.

(iii) Procured an appropriate minimum margin of procurement
above the minimum procurement level necessary to comply with
the renewables portfolio standard to compensate for foreseeable
delays or insufficient supply.

(iv) Taken reasonable measures, under the control of the retail
 seller, to procure cost-effective distributed generation and allowable
 unbundled renewable energy credits.

(C) Unanticipated curtailment of eligible renewable energy 4 resources necessary to address the needs of a balancing authority. 5 (6) If the commission waives the compliance requirements of 6 7 this section, the commission shall establish additional reporting 8 requirements on the retail seller to demonstrate that all reasonable 9 actions under the control of the retail seller are taken in each of 10 the intervening years sufficient to satisfy future procurement requirements. 11

(7) The commission shall not waive enforcement pursuant to
this section, unless the retail seller demonstrates that it has taken
all reasonable actions under its control, as set forth in paragraph
(5), to achieve full compliance.

(8) If a retail seller fails to procure sufficient eligible renewable 16 17 energy resources to comply with a procurement requirement pursuant to paragraphs (1) and (2) and fails to obtain an order from 18 19 the commission waiving enforcement pursuant to paragraph (5), the commission shall-exercise its authority pursuant to Section 20 21 2113. assess penalties for noncompliance. A schedule of penalties 22 shall be adopted by the commission that shall be comparable for 23 electrical corporations and other retail sellers. For electrical 24 corporations, the cost of any penalties shall not be collected in 25 rates. Any penalties collected under this article shall be deposited 26 into the Electric Program Investment Charge Fund and used for 27 the purposes described in Chapter 8.1 (commencing with Section 28 25710) of Division 15 of the Public Resources Code.

(9) Deficits associated with the compliance period shall not beadded to a future compliance period.

31 (c) The commission shall establish a limitation for each electrical32 corporation on the procurement expenditures for all eligible

renewable energy resources used to comply with the renewables

34 portfolio standard. In establishing this limitation, the commission

35 shall rely on the following: This limitation shall be set at a level

36 that prevents disproportionate rate impacts.

37 (1) The most recent renewable energy procurement plan.

38 (2) Procurement expenditures that approximate the expected

39 cost of building, owning, and operating eligible renewable energy

40 resources.

1 (3) The potential that some planned resource additions may be 2 delayed or canceled. 3 (d) In developing the limitation pursuant to subdivision (c), the 4 commission shall ensure all of the following: 5 (1) The limitation is set at a level that prevents disproportionate 6 rate impacts. 7 (2) The costs of all procurement credited toward achieving the 8 renewables portfolio standard are counted towards the limitation. 9 (3) Procurement expenditures do not include any indirect 10 expenses, including imbalance energy charges, sale of excess 11 energy, decreased generation from existing resources, transmission 12 upgrades, or the costs associated with relicensing any utility-owned 13 hydroelectric facilities. 14 (e) (1) No later than January 1, 2016, the commission shall 15 prepare a report to the Legislature assessing whether each electrical 16 corporation can achieve a 33-percent renewables portfolio standard 17 by December 31, 2020, and maintain that level thereafter, within 18 the adopted cost limitations. If the commission determines that it 19 is necessary to change the limitation for procurement costs incurred 20 by any electrical corporation after that date, it may propose a 21 revised cap consistent with the criteria in subdivisions (c) and (d). 22 The proposed modifications shall take effect no earlier than January 23 1,2017. 24 (2) Notwithstanding Section 10231.5 of the Government Code, 25 the requirement for submitting a report imposed under paragraph 26 (1) is inoperative on January 1, 2021. 27 (3) A report to be submitted pursuant to paragraph (1) shall be 28 submitted in compliance with Section 9795 of the Government 29 Code. 30 <del>(f)</del> 31 (d) If the cost limitation for an electrical corporation is 32 insufficient to support the projected costs of meeting the 33 renewables portfolio standard procurement requirements, the 34 electrical corporation may refrain from entering into new contracts 35 or constructing facilities beyond the quantity that can be procured 36 within the limitation, unless eligible renewable energy resources

37 can be procured without exceeding a de minimis increase in rates,

- 38 consistent with the long-term procurement plan established for the
- 39 electrical corporation pursuant to Section 454.5.
- 40 <del>(g)</del>

1 (e) (1) The commission shall monitor the status of the cost 2 limitation for each electrical corporation in order to ensure 3 compliance with this article.

4 (2) If the commission determines that an electrical corporation 5 may exceed its cost limitation prior to achieving the renewables portfolio standard procurement requirements, the commission shall 6 7 do both of the following within 60 days of making that 8 determination:

9 (A) Investigate and identify the reasons why the electrical corporation may exceed its annual cost limitation. 10

(B) Notify the appropriate policy and fiscal committees of the 11

Legislature that the electrical corporation may exceed its cost 12 13 limitation, and include the reasons why the electrical corporation

14 may exceed its cost limitation.

15 <del>(h)</del>

16 (f) The establishment of a renewables portfolio standard shall 17 not constitute implementation by the commission of the federal Public Utility Regulatory Policies Act of 1978 (Public Law 18 19 95-617).

20 SEC. 10. Section 399.16 of the Public Utilities Code is 21 amended to read:

22 399.16. (a) Various electricity products from eligible renewable 23 energy resources located within the WECC transmission network service area shall be eligible to comply with the renewables 24 25 portfolio standard procurement requirements in Section 399.15. These electricity products may be differentiated by their impacts 26 27 on the operation of the grid in supplying electricity, as well as,

28 meeting the requirements of this article.

29 (b) Consistent with the goals of procuring the least-cost and 30 best-fit electricity products from eligible renewable energy 31 resources that meet project viability principles adopted by the

32 commission pursuant to paragraph (4) of subdivision (a) of Section

33 399.13 and that provide the benefits set forth in Section 399.11, a

34 balanced portfolio of eligible renewable energy resources shall be

35 procured consisting of the following portfolio content categories: (1) Eligible renewable energy resource electricity products that 36

37 meet either of the following criteria:

38 (A) Have a first point of interconnection with a California

39 balancing authority, have a first point of interconnection with 40

distribution facilities used to serve end users within a California

balancing authority area, or are scheduled from the eligible
 renewable energy resource into a California balancing authority
 without substituting electricity from another source. The use of

4 another source to provide real-time ancillary services required to

5 maintain an hourly or subhourly import schedule into a California

6 balancing authority shall be permitted, but only the fraction of the

7 schedule actually generated by the eligible renewable energy

8 resource shall count toward this portfolio content category.

9 (B) Have an agreement to dynamically transfer electricity to a 10 California balancing authority.

(2) Firmed and shaped eligible renewable energy resource
electricity products providing incremental electricity and scheduled
into a California balancing authority.

14 (3) Eligible renewable energy resource electricity products, or 15 any fraction of the electricity generated, including unbundled

renewable energy credits, that do not qualify under the criteria ofparagraph (1) or (2).

(c) In order to achieve a balanced portfolio, all retail sellers
shall meet the following requirements for all procurement credited
toward each compliance period:

(1) Not less than 50 percent for the compliance period ending
 December 31, 2013, 65 percent for the compliance period ending

23 December 31, 2016, and 75 percent thereafter for the compliance

24 *period ending December 31, 2020, of the eligible renewable energy* 

25 resource electricity products associated with contracts executed

after June 1, 2010, shall meet the product content requirements of paragraph (1) of subdivision (b). *Each retail seller shall continue* 

27 paragraph (1) of subdivision (b). *Each retail seller shall continue* 28 to satisfy the product content requirements applicable to

29 procurement quantities associated with the compliance period

30 ending December 31, 2020, and ensure that, for compliance

31 periods ending after December 31, 2020, not less than 75 percent

32 of the incremental renewable procurement requirements in each

33 *compliance period shall be satisfied with eligible renewable energy* 

34 resource electricity products meeting the requirements of

35 paragraph (1) of subdivision (b).

36 (2) Not more than 25 percent for the compliance period ending

37 December 31, 2013, 15 percent for the compliance period ending

38 December 31, 2016, and 10 percent-thereafter for compliance

39 *period ending December 31, 2020, of the eligible renewable energy* 

40 resource electricity products associated with contracts executed

1 after June 1, 2010, shall meet the product content requirements of

2 paragraph (3) of subdivision (b). For the compliance periods 3 ending after December 31, 2020, not more than 10 percent of the

4 incremental renewable procurement requirements in each

5 compliance period shall be satisfied with eligible renewable energy

6 resource electricity products meeting the requirements of

7 paragraph (3) of subdivision (b).

8 (3) Any renewable energy resources contracts executed on or 9 after June 1, 2010, not subject to the limitations of paragraph (1) 10 or (2), shall meet the product content requirements of paragraph 11 (2) of subdivision (b).

12 (4) For purposes of electric service providers only, the 13 restrictions in this subdivision on crediting eligible renewable 14 energy resource electricity products to each compliance period 15 shall apply to contracts executed after January 13, 2011.

16 (d) Any contract or ownership agreement originally executed 17 prior to June 1, 2010, shall count in full toward the procurement 18 requirements established pursuant to this article, if all of the 19 following conditions are met:

(1) The renewable energy resource was eligible under the rulesin place as of the date when the contract was executed.

(2) For an electrical corporation, the contract has been approvedby the commission, even if that approval occurs after June 1, 2010.

(3) Any contract amendments or modifications occurring afterJune 1, 2010, do not increase the nameplate capacity or expected

quantities of annual generation, or substitute a different renewableenergy resource. The duration of the contract may be extended if

the original contract specified a procurement commitment of 15

29 or more years.

30 (e) A retail seller may apply to the commission for a reduction 31 of a procurement content requirement of subdivision (c). The 32 commission may reduce a procurement content requirement of subdivision (c) to the extent the retail seller demonstrates that it 33 34 cannot comply with that subdivision because of conditions beyond 35 the control of the retail seller as provided in paragraph (5) of subdivision (b) of Section 399.15. The commission shall not, under 36 37 any circumstance, reduce the obligation specified in paragraph (1)38 of subdivision (c) below 65 percent for any compliance period 39 obligation after December 31, 2016.

1 SEC. 11. Section 399.18 of the Public Utilities Code is 2 amended to read:

3 399.18. (a) This section applies to an electrical corporation4 that as of January 1, 2010, met either of the following conditions:

5 (1) Served 30,000 or fewer customer accounts in California and 6 had issued at least four solicitations for eligible renewable energy 7 resources prior to June 1, 2010.

8 (2) Had 1,000 or fewer customer accounts in California and was 9 not connected to any transmission system or to the Independent 10 System Operator.

(b) For an electrical corporation or its successor, electricity
products from eligible renewable energy resources may be used
for compliance with this article, notwithstanding any procurement
content limitation in Section 399.16, provided that both all of the
following conditions are met:

(1) The electrical corporation or its successor participates in,
and complies with, the accounting system administered by the
Energy Commission pursuant to subdivision (b) of Section 399.25.
(2) The Energy Commission verifies that the electricity
generated by the facility is eligible to meet the requirements of

20 generated by the facility is eligible to meet the requirements 21 Section 399.15.

(3) The electrical corporation continues to satisfy either of theconditions described in subdivision (a).

24 SEC. 12. Section 399.21 of the Public Utilities Code is 25 amended to read:

399.21. (a) The commission, by rule, shall authorize the use
of renewable energy credits to satisfy the renewables portfolio
standard procurement requirements established pursuant to this
article, subject to the following conditions:

30 (1) Prior to authorizing any renewable energy credit to be used 31 toward satisfying the renewables portfolio standard procurement 32 requirements, the The commission and the Energy Commission 33 shall-conclude ensure that the tracking system established pursuant 34 to subdivision (c) of Section 399.25, is operational, is capable of 35 independently verifying that electricity earning the credit is 36 generated by an eligible renewable energy resource, and can ensure 37 that renewable energy credits shall not be double counted by any 38 seller of electricity within the service territory of the WECC.

39 (2) Each renewable energy credit shall be counted only once40 for compliance with the renewables portfolio standard of this state

1 or any other state, or for verifying retail product claims in this state 2 or any other state.

3 (3) All revenues received by an electrical corporation for the 4 sale of a renewable energy credit shall be credited to the benefit 5 of ratepayers.

(4) Renewable energy credits shall not be created for electricity 6 generated pursuant to any electricity purchase contract with a retail 7 8 seller or a local publicly owned electric utility executed before 9 January 1, 2005, unless the contract contains explicit terms and 10 conditions specifying the ownership or disposition of those credits. 11 Procurement under those contracts shall be tracked through the 12 accounting system described in subdivision (b) of Section 399.25 13 and included in the quantity of eligible renewable energy resources

14 of the purchasing retail seller pursuant to Section 399.15.

15 (5) Renewable energy credits shall not be created for electricity

16 generated under any electricity purchase contract executed after

January 1, 2005, pursuant to the federal Public Utility Regulatory
Policies Act of 1978 (16 U.S.C. Sec. 2601 et seq.). Procurement

Policies Act of 1978 (16 U.S.C. Sec. 2601 et seq.). Procurementunder the electricity purchase contracts shall be tracked through

20 the accounting system implemented by the Energy Commission

20 the accounting system implemented by the Energy Commission 21 pursuant to subdivision (b) of Section 399.25 and count toward

the renewables portfolio standard procurement requirements of

23 the purchasing retail seller.

(6) A renewable energy credit shall not be eligible for
compliance with a renewables portfolio standard procurement
requirement unless it is retired in the tracking system established
pursuant to subdivision (c) of Section 399.25 by the retail seller
or local publicly owned electric utility within 36 months from the
initial date of generation of the associated electricity.

30 (b) The commission shall allow an electrical corporation to 31 recover the reasonable costs of purchasing, selling, and 32 administering renewable energy credit contracts in rates.

33 SEC. 13. Section 399.30 of the Public Utilities Code is 34 amended to read:

35 399.30. (a) To fulfill unmet long-term generation resource 36 needs, each local publicly owned electric utility shall adopt and 37 implement a renewable energy resources procurement plan that 38 requires the utility to procure a minimum quantity of electricity 39 products from eligible renewable energy resources, including 40 renewable energy credits, as a specified percentage of total

- kilowatthours sold to the utility's retail end-use customers, eachcompliance period, to achieve the targets of subdivision (c).
- 3 (b) The governing board shall implement procurement targets
- 4 for a local publicly owned electric utility that require the utility to 5 procure a minimum quantity of eligible renewable energy resources
- 6 for each of the following compliance periods:
- 7 (1) January 1, 2011, to December 31, 2013, inclusive.
- 8 (2) January 1, 2014, to December 31, 2016, inclusive.
- 9 (3) January 1, 2017, to December 31, 2020, inclusive.
- 10 (D) January 1, 2021, to December 31, 2024, inclusive.
- 11 (E) January 1, 2025, to December 31, 2027, inclusive.
- 12 (D) January 1, 2028, to December 31, 2030, inclusive.
- 13 (c) The governing board of a local publicly owned electric utility14 shall ensure all of the following:
- 15 (1) The quantities of eligible renewable energy resources to be
- 16 procured for the compliance period from January 1, 2011, to
- December 31, 2013, inclusive, are equal to an average of 20 percentof retail sales.
- 19 (2) The quantities of eligible renewable energy resources to be 20 procured for all other compliance periods reflect reasonable 21 progress in each of the intervening years sufficient to ensure that 22 the procurement of electricity products from eligible renewable 23 energy resources achieves 25 percent of retail sales by December 24 31, 2016, and 33 percent of retail sales by December 31, 2020. 25 2020, 40 percent by December 31, 2024, 45 percent by December 26 31, 2027, and 50 percent by December 31, 2030. The local 27 governing board shall Energy Commission shall establish 28 appropriate multivear compliance periods for all subsequent years 29 that require the local publicly owned electric-utilities utility to 30 procure not less than 33 50 percent of retail sales of electricity 31 products from eligible renewable energy resources in all subsequent
- 32 years. resources.
- 33 (3) A local publicly owned electric utility shall adopt34 procurement requirements consistent with Section 399.16.
- 35 (d) The governing board of a local publicly owned electric utility36 may adopt the following measures:
- 37 (1) Rules permitting the utility to apply excess procurement in
- one compliance period to subsequent compliance periods in the
  same manner as allowed for retail sellers pursuant to Section
  399.13.
  - 99

1 (2) Conditions that allow for delaying timely compliance 2 consistent with subdivision (b) of Section 399.15.

3 (3) Cost limitations for procurement expenditures consistent4 with subdivision (c) of Section 399.15.

5 (e) The governing board of the local publicly owned electric 6 utility shall adopt a program for the enforcement of this-article on 7 or before January 1, 2012. article. The program shall be adopted 8 at a publicly noticed meeting offering all interested parties an 9 opportunity to comment. Not less than 30 days' notice shall be given to the public of any meeting held for purposes of adopting 10 the program. Not less than 10 days' notice shall be given to the 11 12 public before any meeting is held to make a substantive change to 13 the program.

(f) (1) Each local publicly owned electric utility shall annually
post notice, in accordance with Chapter 9 (commencing with
Section 54950) of Part 1 of Division 2 of Title 5 of the Government
Code, whenever its governing body will deliberate in public on its

18 renewable energy resources procurement plan.

(2) Contemporaneous with the posting of the notice of a publicmeeting to consider the renewable energy resources procurement

21 plan, the local publicly owned electric utility shall notify the

22 Energy Commission of the date, time, and location of the meeting

in order to enable the Energy Commission to post the information

24 on its Internet Web site. This requirement is satisfied if the local

publicly owned electric utility provides the uniform resourcelocator (URL) that links to this information.

27 (3) Upon distribution to its governing body of information 28 related to its renewable energy resources procurement status and 29 future plans, for its consideration at a noticed public meeting, the 30 local publicly owned electric utility shall make that information 31 available to the public and shall provide the Energy Commission 32 with an electronic copy of the documents for posting on the Energy Commission's Internet Web site. This requirement is satisfied if 33 34 the local publicly owned electric utility provides the uniform

35 resource locator (URL) that links to the documents or information

36 regarding other manners of access to the documents.

37 (g) A public utility district that receives all of its electricity

38 pursuant to a preference right adopted and authorized by the United

39 States Congress pursuant to Section 4 of the Trinity River Division

1 Act of August 12, 1955 (Public Law 84-386) shall be in compliance

2 with the renewable energy procurement requirements of this article. 3 (h) For a local publicly owned electric utility that was in 4 existence on or before January 1, 2009, that provides retail electric 5 service to 15,000 or fewer customer accounts in California, and is 6 interconnected to a balancing authority located outside this state 7 but within the WECC, an eligible renewable energy resource 8 includes a facility that is located outside California that is 9 connected to the WECC transmission system, if all of the following 10 conditions are met:

(1) The electricity generated by the facility is procured by the
local publicly owned electric utility, is delivered to the balancing
authority area in which the local publicly owned electric utility is
located, and is not used to fulfill renewable energy procurement
requirements of other states.

(2) The local publicly owned electric utility participates in, and
 complies with, the accounting system administered by the Energy
 Commission pursuant to this article.

(3) The Energy Commission verifies that the electricitygenerated by the facility is eligible to meet the renewables portfoliostandard procurement requirements.

22 (i) Notwithstanding subdivision (a), for a local publicly owned 23 electric utility that is a joint powers authority of districts established 24 pursuant to state law on or before January 1, 2005, that furnish 25 electric services other than to residential customers, and is formed 26 pursuant to the Irrigation District Law (Division 11 (commencing 27 with Section 20500) of the Water Code), the percentage of total 28 kilowatthours sold to the district's retail end-use customers, upon 29 which the renewables portfolio standard procurement requirements 30 in subdivision (b) are calculated, shall be based on the authority's 31 average retail sales over the previous seven years. If the authority 32 has not furnished electric service for seven years, then the 33 calculation shall be based on average retail sales over the number 34 of completed years during which the authority has provided electric 35 service.

(j) A local publicly owned electric utility in a city and county
that only receives greater than 67 percent of its electricity sources
from hydroelectric generation located within the state that it owns
and operates, and that does not meet the definition of a "renewable
electrical generation facility" pursuant to Section 25741 of the

1 Public Resources Code, shall be required to procure eligible

2 renewable energy resources, including renewable energy credits,3 to meet only the electricity demands unsatisfied by its hydroelectric

3 to meet only the electricity demands unsatisfied by its hydroelectric4 generation in any given year, in order to satisfy its renewable

5 energy procurement requirements.

6 (k) (1) A local publicly owned electric utility that receives
7 greater than 50 percent of its annual retail sales from its own
8 hydroelectric generation that is not an eligible renewable energy
9 resource shall not be required to procure additional eligible
10 renewable energy resources in excess of either of the following:

(A) The portion of its retail sales not supplied by its own hydroelectric generation. For these purposes, retail sales supplied by an increase in hydroelectric generation resulting from an increase in the amount of water stored by a dam because the dam is enlarged or otherwise modified after December 31, 2012, shall not count as being retail sales supplied by the utility's own hydroelectric generation.

18 (B) The cost limitation adopted pursuant to this section.

19 (2) For the purposes of this subdivision, "hydroelectric20 generation" means electricity generated from a hydroelectric21 facility that satisfies all of the following:

(A) Is owned solely and operated by the local publicly ownedelectric utility as of 1967.

(B) Serves a local publicly owned electric utility with adistribution system demand of less than 150 megawatts.

(C) Involves a contract in which an electrical corporation
receives the benefit of the electric generation through June of 2014,
at which time the benefit reverts back to the ownership and control
of the local publicly owned electric utility.

30 (D) Has a maximum penstock flow capacity of no more than

31 3,200 cubic feet per second and includes a regulating reservoir

32 with a small hydroelectric generation facility producing fewer than

20 megawatts with a maximum penstock flow capacity of no morethan 3,000 cubic feet per second.

(3) This subdivision does not reduce or eliminate any renewable
 procurement requirement for any compliance period ending prior
 to January 1, 2014.

38 (4) This subdivision does not require a local publicly owned 39 electric utility to purchase additional eligible renewable energy

resources in excess of the procurement requirements of subdivision
 (c).

3 (*l*) A local publicly owned electric utility shall retain discretion4 over both of the following:

5 (1) The mix of eligible renewable energy resources procured 6 by the utility and those additional generation resources procured 7 by the utility for purposes of ensuring resource adequacy and 8 reliability.

9 (2) The reasonable costs incurred by the utility for eligible 10 renewable energy resources owned by the utility.

(m) On or before July 1, 2011, the The Energy Commission 11 shall adopt regulations specifying the requirements under this 12 13 article and require local governing boards to adopt timely 14 requirements consistent with this article. The Energy Commission 15 shall adopt regulations specifying procedures for enforcement of 16 this article. these requirements, including the adoption of a 17 schedule of penalties to be imposed pursuant to subdivision (n). 18 The regulations shall include a public process under which the 19 Energy Commission may issue a notice of violation and correction 20 against a local publicly owned electric utility for failure to comply

21 with this article, and for referral of violations to the State Air

22 Resources Board for penalties pursuant to subdivision (o). article

23 and assess penalties pursuant to subdivision (n).

24 (n) (1)-Upon a determination by the Energy Commission that

25 a local publicly owned electric utility has failed to comply with

this article, the Energy Commission shall refer the failure to comply
 with this article to the State Air Resources Board, which may

28 impose penalties to enforce this article consistent with Part 6

29 (commencing with Section 38580) of Division 25.5 of the Health

30 and Safety Code. Any penalties imposed shall be comparable to

31 those adopted by the commission for noncompliance by retail

32 sellers. Any penalties collected under this article shall be deposited

33 into the Electric Program Investment Charge Fund and used for

34 the purposes described in Chapter 8.1 (commencing with Section

35 25710) of Division 15 of the Public Resources Code.

36 (2) If Division 25.5 (commencing with Section 38500) of the

37 Health and Safety Code is suspended or repealed, the State Air

38 Resources Board may take action to enforce this article on local

39 publicly owned electric utilities consistent with Section 41513 of

40 the Health and Safety Code, and impose penalties on a local

publicly owned electric utility consistent with Article 3 1 (commencing with Section 42400) of Chapter 4 of Part 4 of, and 2 3 Chapter 1.5 (commencing with Section 43025) of Part 5 of, 4 **Division 26 of the Health and Safety Code.** 5 (3) For the purpose of this subdivision, this section is an 6 emissions reduction measure pursuant to Section 38580 of the 7 Health and Safety Code. 8 (4) If the State Air Resources Board has imposed a penalty upon 9 a local publicly owned electric utility for the utility's failure to 10 comply with this article, the State Air Resources Board shall not 11 impose an additional penalty for the same infraction, or the same 12 failure to comply, with any renewables procurement requirement 13 imposed upon the utility pursuant to the California Global Warming 14 Solutions Act of 2006 (Division 25.5 (commencing with Section 15 38500) of the Health and Safety Code). 16 (5) Any penalties collected by the State Air Resources Board 17 pursuant to this article shall be deposited in the Air Pollution 18 Control Fund and, upon appropriation by the Legislature, shall be 19 expended for reducing emissions of air pollution or greenhouse gases within the same geographic area as the local publicly owned 20 21 electric utility. 22 (o) The commission has no authority or jurisdiction to enforce 23 any of the requirements of this article on a local publicly owned 24 electric utility. 25 SEC. 14. Article 17 (commencing with Section 400) is added 26 to Chapter 2.3 of Part 1 of Division 1 of the Public Utilities Code, 27 to read: 28 29 Article 17. Clean Energy and Pollution Reduction 30 31 400. The commission and the Energy Commission shall do all 32 of the following in furtherance of meeting the state's clean energy and pollution reduction objectives: 33 34 (a) Take into account the benefits of distributed generation and 35 promote the use of distributed generation where it provides economic and environmental benefits, particularly in disadvantaged 36 37 communities as identified pursuant to Section 39711 of the Health 38 and Safety Code. (b) Allow for consideration of costs and benefits of grid 39

40 integration in proceedings associated with meeting the objectives.

1 (c) Where feasible, adopt rules for integrating renewable energy 2 that minimize system power and fossil fuel purchases and, where 3 feasible and consistent with other state policy objectives, increase 4 the use of energy storage, demand response, and other 5 low-emission or zero- technologies to protect system reliability.

6 (d) Review technology incentive programs overseen by the 7 commission and the Energy Commission and make 8 recommendations for adjustments that more effectively and 9 consistently align with state clean energy and pollution reduction 10 objectives, and that provide benefits to disadvantaged communities 11 as identified pursuant to Section 39711 of the Health and Safety 12 Code.

(e) To the extent feasible, give first priority to the manufacture
and deployment of clean energy and pollution reduction
technologies that create employment opportunities, including high
wage, highly skilled employment opportunities, and increased
investment in the state.

18 SEC. 15. Section 454.51 is added to the Public Utilities Code,19 to read:

20 454.51. The commission shall direct each electrical corporation 21 to include in its proposed procurement plan a strategy for procuring 22 a diverse portfolio of resources that provide a reliable electricity 23 supply, including renewable energy integration needs, using zero 24 carbon-emitting resources to the maximum extent reasonable. The 25 net capacity costs of those resources shall be allocated on a fully nonbypassable basis consistent with the treatment of costs 26 27 identified in paragraph (2) of subdivision (c) of Section 365.1. 28 SEC. 16. No reimbursement is required by this act pursuant to 29 Section 6 of Article XIIIB of the California Constitution because

30 a local agency or school district has the authority to levy service 31 charges, fees, or assessments sufficient to pay for the program or 32 level of service mandated by this act or because costs that may be 33 incurred by a local agency or school district will be incurred 34 because this act creates a new crime or infraction, eliminates a 35 crime or infraction, or changes the penalty for a crime or infraction, 36 within the meaning of Section 17556 of the Government Code, or 37 changes the definition of a crime within the meaning of Section 6

38 of Article XIII B of the California Constitution.

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# ATTACHMENT 3

## SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT

# LEGISLATIVE REPORT FROM HOME RULE ADVISORY GROUP MEETING OF FEBRUARY 18, 2015

HRAG members present: Dr. Joseph Lyou, Chairman Elaine Chang, SCAQMD Elizabeth Adams, EPA Mike Carroll, Latham & Watkins on behalf of the Regulatory Flexibility Group Curt Coleman, Southern California Air Quality Alliance Chris Gallenstein, CARB (participated by phone) Bill LaMarr, California Small Business Alliance Art Montez, AMA International Diane Moss, Renewables 100 Policy Institute Rongsheng Luo, SCAG (participated by phone) Bill Quinn, CCEEB (participated by phone) Terry Roberts, American Lung Association of California (participated by phone) David Rothbart, Los Angeles County Sanitation Districts Larry Rubio, Riverside Transit Agency (participated by phone) Larry Smith, Riverside Cement TyRon Turner, We Care About You Lee Wallace, So Cal Gas and SDG&E Mike Wang, WSPA

Others: Mark Abramowitz (Board Consultant to Dr. Lyou); Earl Elrod (Board Consultant to Mayor Yates); Daniel McGivney (SoCalGas/SDG&E); Rita Loof (RadTech); Susan Stark (Tesoro)

AQMD Staff: Guillermo Sanchez, Laki Tisopulos, Jill Whynot, Bill Wong, and Marilyn Traynor

## **LEGISLATIVE UPDATE**

Guillermo Sanchez reported on the following items that were discussed at the Legislative Committee meeting on February 13, 2015:

## <u>Federal</u>

The consultants reported as follows:

In general, progress continues to proceed at a glacial pace; however, there is a commitment to move quickly on MAP-21 reauthorization; and the relevant committees from both chambers will be coordinating their activities. Funds to continue the program still need to be identified.

# <u>State</u>

The consultants reported as follows:

As of February 13, 2015, only 576 bills had been introduced, which is approximately 1/3 of the typical rate for this time of year. The decline has been attributed to the members now having 12 years instead of six years to make their legislative mark. As of February 17, 2015, an additional 118 bills were introduced, and a large spike is expected before the introduction deadline at the end of February. Senate pro tem de León and his colleagues unveiled the "Powering a New Clean-Energy Economy" legislative package. Consistent with the Governor's vision, the package includes the following bills aimed to tackle climate change:

## <u>SB 350 (de León)</u>

In line with the Governor's vision, SB 350 would require by 2030 a 50% reduction in petroleum use, a 50% increase in the renewables portfolio standard, and a 50% increase in energy efficiency on existing public buildings. The debate continues on whether to limit the 50% increase in energy efficiency to only public buildings.

#### SB 32 (Pavley)

SB 32 establishes a GHG emissions reduction target of 80% below 1990 levels by 2050. SB 32 will allow CARB to establish interim targets for 2030 and 2040.

#### SB 189 (Hueso)

SB 189 creates a committee that will advise agencies on the most effective ways to spend money collected in clean energy and greenhouse gas reduction funds.

## <u>SB 185 (de León)</u>

SB 185 would require retirement boards to divest public employee retirement funds of any investments in a thermal coal company,

Additionally, the Legislative Committee discussed the following bills:

Bills	Description	Legislative Committee's
		Recommended Action
2015 Legislative	SCAQMD's 2015 legislative workplan	Approve
Goals & Objectives		
AB 32 (Pavley)	California Global Warming Solution	Support
	Act of 2006: Emissions Limit	
AB 156 (Perea)	California Global Warming Solution	Support
	Act of 2006: Investment Plan	
	(focuses GHG funding in disadvantaged	
	communities)	

The following bills were discussed but were tabled for now:

Bills	Description
AB 14 (Waldron)	Unmanned Aircraft: Task Force
AB 37 (Campos)	Unmanned Aircraft Systems
AB 56 (Quirk)	Unmanned Aircraft Systems

AB 14, AB 37, and AB 56 are all related to unmanned drones. The Federal Aviation Administration is preparing guidelines on the use of unmanned drones. The preliminary draft primarily focuses on safety issues and includes the requirement that the unmanned drones must be operated within line of sight of the operator (<u>http://www.cnn.com/2015/02/15/politics/dronesnew-rules/</u>). On the one hand, unmanned drones may be helpful for safer and more efficient environmental inspection, fence-line monitoring, and compliance purposes. On the other hand, 4<sup>th</sup> Amendment requirements, including the right to privacy, still need to be addressed. The Legislative Committee requested that staff return with a memo that outlines the relevant and specific uses of unmanned drones for the SCAQMD.

# <u>Discussion</u>

Mr. LaMarr asked what constitutes the difference between surveillance and a search. Mr. Wong responded that a search involves the required process of acquiring a search warrant from the court. Mr. Coleman added that he has read of cases involving low flying aircraft and the use of binoculars that could be cited. Mr. Sanchez noted that, in typical criminal investigations, you need probable cause; however, there are exceptions such as the plain view doctrine. He added that, under state law, air districts and CARB have right of entry, upon notice, without probable cause.

Mr. Smith was interested in the public's reaction as the drone bills move forward and stressed the importance of open lines of communication with the public to allay their fears. Mr. Sanchez responded that a bill was introduced [SB 142 (Jackson)] that clarifies the use of drones for private purposes and addresses invasion of privacy issues. Mr. Smith hoped that the current procedures for fence line monitoring, etc., will apply to the drone technology, and he stressed the importance of the notification process. Mr. Sanchez responded that SCAQMD staff's initial recommendation is that representatives from law enforcement, regulatory agencies, academia, and constitutional authorities be appointed to the task force created under AB 14 to address the wide array of issues that the public is concerned with.

Mr. Wallace asked if SCAQMD plans to sponsor any bills this year. Mr. Sanchez responded that SCAQMD does not currently plan to sponsor any bills. He added that the goals and objectives are consistent with existing Board policy directives, and the only new bill that the SCAQMD may be supporting at this time, as part of a wider coalition, would be one seeking further refinements to the Carl Moyer Program to improve program efficiencies and outcomes. Mr. Wallace asked about the status of the bill being introduced by Congressman Lowenthal. Mr. Sanchez will check with the federal consultants and report back.

Mr. Montez asked if there are any new bills that will provide funding for clean vehicles/green buildings for public agencies. Mr. Sanchez responded that the state's revised procurement

guidelines now allow the state to purchase clean vehicles. Mr. Sanchez added that a bill was passed last year that allows public agencies to purchase clean vehicles more easily because of cheaper lifespan costs, and there is a directive from the Governor's office that addresses the issue.

Ms. Moss asked if there are any new bills that will provide funding for electric charging infrastructure. Mr. Sanchez responded that there were a variety of bills from the last legislative term making funds available for alternative fuel infrastructure and to facilitate the installation of electric charging stations in commercial and public facility parking lots. Mr. Wong added that SCAQMD is proposing for the Board's consideration a protocol to allow Rule 2202 credits to be created from installing electric vehicle charging infrastructure.

Mr. Wang asked if SCAQMD has recommended a position on the de León bills. Mr. Sanchez responded that the package of bills was just announced the prior week and staff had not yet recommended a position on the bills. He added that, theoretically, the bills would be consistent with SCAQMD's efforts insofar as they continue to prioritize co-benefits and simultaneous attainment of the National Ambient Air Quality Standard (NAAQS). Staff will review the bill and monitor the related discussions and proposed amendments prior to making a recommendation to the Legislative Committee.