Proposed Work Plan for Implementing the OEHHA's Revised Air Toxics Hot Spots Program Risk Assessment Guidelines

SCAQMD Governing Board Meeting March 6, 2015

OEHHA Revised Risk Guidance

- SB 25 required that the special susceptibility of infants and children be considered in assessing the health risks associated with air toxics
- Office of Environmental Health Hazard Assessment (OEHHA) revising Risk Assessment Guidelines
 - Incorporates new studies on childhood sensitivity
 - Incorporates new data on exposure (e.g. breathing rate and time at home)
- Cancer risk estimates for residential exposures will increase ~3 times (some cases 6 times higher)
- Cancer risk estimates for worker exposure no substantial change

OEHHA Revised Risk Guidelines Impact On Cancer Risk





Quantification of Facility Emissions – (No Increase in Toxic Emissions)



Revised

Methodology for Estimating Cancer Risk (Childhood sensitivities and breathing rates)



Residential / Sensitive Receptor Cancer Risk (Increased)

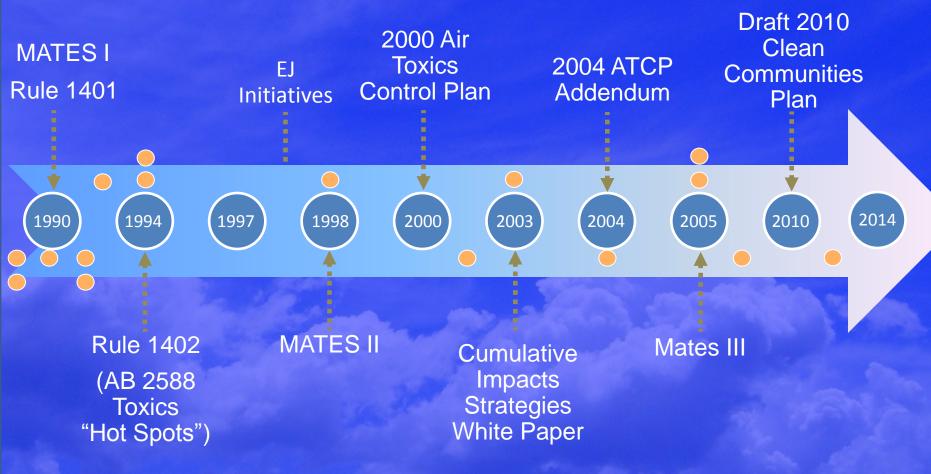


Worker Receptor
Cancer Risk
(Slight Change)

"Umbrella Toxics Rules"

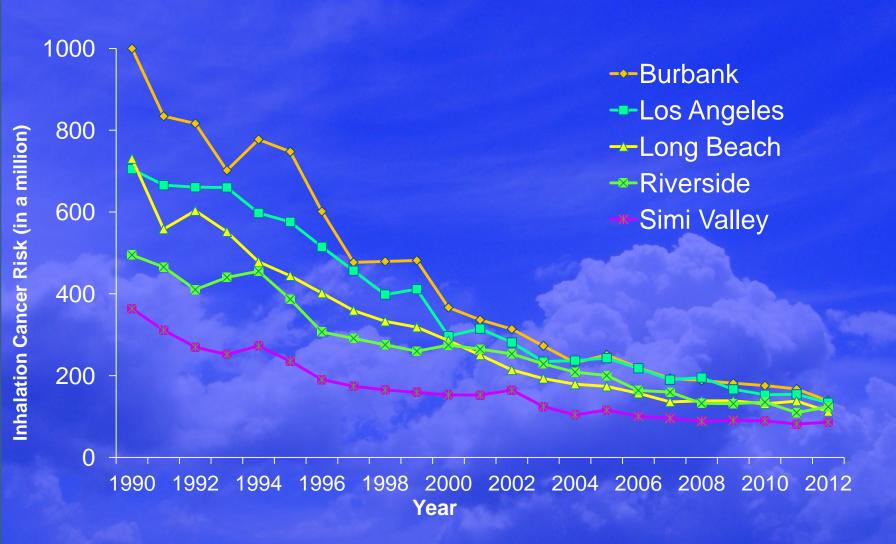
- Rule 1401 Toxic requirements for new and modified permitted sources
- Rule 1401.1 Toxic requirements for new and modified permitted sources near schools
- Rule 1402 Toxic requirements for existing facilities
- Rule 212 Noticing for new and modified permitted sources

SCAQMD's Air Toxics Program



Represents adoption of a stationary source-specific toxic rule

Trends in Cancer Risks Since 1990 (Excludes diesel PM)



Risk Assessment & Risk Management

Risk Assessment Risk Management

Process

March 2015

April 2015

- OEHHA
 Approves
 Revised
 Guidelines
- HARP 2* to be Released to Public

CARB and CAPCOA Approve Risk Management Guidelines

Air Districts Implement Guidelines

* Hot Spots Assessment Reporting Program 2 (HARP 2) will incorporate new air dispersion model AERMOD and the Revised OEHHA Guidelines.

Affected Programs

Permitting

- Rule 1401 New and Modified Permitted Sources
- Rule 1401.1 New and Relocated Facilities Near Schools

AB2588

- AB2588 Core Facilities
- AB2588 Industry-Wide Facilities
- Rule 1402 Control of Toxic Air Contaminants from Existing Sources

Revised OEHHA
Guidance

Public Noticing

- Rule 212 New or modified permits
- AB2588 Facilities

CEQA

- Air Toxics Analysis for
 - Construction Phases
 - Operational Phases

Near-Term Needs

Interim permitting provisions for specific source categories

- Amend Rule 1401
- Develop source-specific rules, if needed
- Update supporting materials

Address inconsistencies with Revised OEHHA Guidelines

- Amend Rule 1401 and 1401.1
- Amend Rule 1402
- Amend Rule 212

Implement AB2588 using Revised OEHHA Guidelines

- Amend Rule 1402
- Revise Prioritization Procedures
- Revise Public Notification Guidelines

Policy for CEQA Projects

- Develop guidance for CEQA Guidelines
- Implement SCAQMD Lead Agency Projects first



Permitting

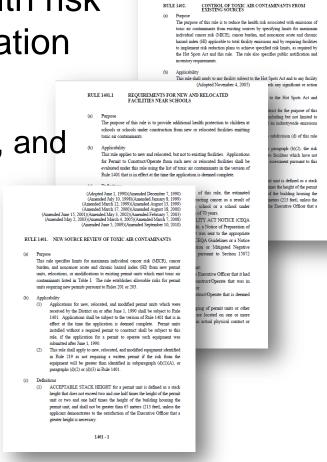
- Interim provisions may be needed for specific source categories that cannot meet Rule 1401 risk limits
- Recommendation:
 - Amend Rule 1401 to narrowly provide temporary relief from Revised OEHHA Guidelines for new and modified sources that cannot be permitted, if needed (No backsliding)

Schedule: May 2015

Rule Amendments to Address Inconsistencies

- Rules 1401, 1401.1, 1402, and 212 include references based on current health risk guidelines such as exposure duration
- Recommendation:
 - Amend Rules 1401, 1401.1, 1402, and 212 to reference Revised OEHHA Guidelines

Schedule: May 2015



/(Adopted April 8, 1994)(Amended March 17, 2000 (Amended March 4, 2005)

AB2588

- Health risk assessments required under Toxics Hot Spots Program shall be prepared in accordance with Guidelines established by OEHHA (Health and Safety Code §(b)(2))
 - SCAQMD must use Revised OEHHA Guidelines for HRAs under the Hot Spots Program
- Recommendation:
 - All HRAs not yet approved will be required to use Revised OEHHA Guidelines

AB2588 (Continued)

- Other action items to implement Revised OEHHA Guidelines:
 - Update Supplemental HRA Guidelines for AB2588
 - Revise Prioritization Procedures
 - Revise AB2588 Public Notification Procedures
 Schedule: May 2015



CEQA

- Revised OEHHA Guidelines will affect construction and operational phases, particularly diesel and mobile sources
- SCAQMD's CEQA Handbook references
 Rule 1401 for risk assessment methodology
- Recommendation:
 - Reference Revised OEHHA Guidelines
 - Develop recommendations for use of Revised OEHHA Guidelines for CEQA Projects (Risk management decisions –Governing Board)
 - Implement SCAQMD Lead agency projects first, then other lead agency projects
 - Schedule: May 2015

Outreach and Communication

- CARB and CAPCOA to develop a statewide outreach and communication effort
- Messaging is important Air toxic emissions have not increased, state has changed how air toxics risks are estimated
- Recommendation:
 - -Initiate public workshops throughout the Basin in March
 - Conduct individual stakeholder meetings
 - Develop outreach and communication materials
 - Continue working with CARB and CAPCOA to develop a statewide outreach and communication effort

General Timeline







Approve Risk Management Guidelines

Mar

May

Aug

Oct

Jan

Apr

Aug

Oct

2015

2015

2015

2015

2016

2016

2016

2016

Outreach, Communication and Training

Permitting

CEQA

AB2588

Recommended Action

- Implement enhanced outreach and risk communication activities
- Proceed with development of adjustments to SCAQMD's various programs related to Risk Assessment
- Updates to the Stationary Source Committee during rule development process

