ORIGINAL

RESPONDENT'S REQUEST FOR MODIFICATION OF AN EXISTING ORDER FOR ABATEMENT BEFORE THE HEARING BOARD OF THE SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT

Mod. 0/A 12/13/22

NOV	-8 AS:12	
RESF	PONDENT: Baker Commodities, Inc.	CASE NO: 6223-1 FACILITY ID: 800016
FACII	LITY ADDRESS: 4020 Bandini Blvd.	 -
CITY	STATE, ZIP: Vernon, CA 90058	
1.	TYPE OF MODIFICATION REQUESTED	
(a)	EXTENSION OF A FINAL COMPLIANCE DATE: Abatement and will not be in full compliance by the fina of the ending date. A petition requesting such an ex the existing ending date in order to meet the legal approximately 21 days from date of filing10-day public	al compliance date, you may request an extension stension must be filed at least 21 days prior to notice requirement. (Hearing will be held
(b)	MODIFICATION OF CONDITIONS: If you are un existing Order for Abatement, you may request a modi approximately 21 days from date of filing10-day public	fication of conditions. (Hearing will be held
(c)	OTHER: Specify Removal of Conditions	
2.	CONTACT: Name, title, company, address and ph notices regarding this Petition (no more than two authors)	one number of person(s) authorized to receive prized persons).
	Jeff Wilson, Vice President and General Counsel	Alene M. Taber, Esq.
	Baker Commodities, Inc., 4020 Bandini Blvd.,	Hanson Bridgett LLP, 425 Market Street, 26th
	Vernon, CA Zip 90058	Floor, San Francisco, CA Zip 94105
	(323) 268-2801 Ext. 3202	☎ (213) 839-7708
	Fax_()	Fax_(415) 541-9366
	E-mail JWilson@bakercommodities.com	E-mail_ataber@hansonbridgett.com

Persons with disabilities may request this document in an alternative format by contacting the Clerk of the Board at 909-396-2500 or by e-mail at clerkofboard@aqmd.gov.

If you require disability-related accommodations to facilitate participating in the hearing, contact the Clerk of the Board at least five (5) calendar days prior to the hearing.

3.	List the equipment and/or activity that are the subject of this request, if different from the existing order.
	(You must attach a copy of last Minute Order and Findings and Decision regarding this Order for
	Abatement)

Equipment/Activity	RECLAIM Device No.	Application/Permit No.
None		

If you a	are seeking to	extend your fi	nal compliance	e date, what	date are you	requesting?	
If you a identify	are unable to each condition	comply with an	y conditions o d explain why y	r compliance you cannot co	dates in the omply.	existing Order fo	r Abatement,

Is	it necessary to obtain permits, reviews, approvals, etc. from any other public agency before complian ith this order can be achieved? Yes No
w If ap	ith this order can be achieved? Yes No No you answered yes, for each approval needed: list the full name of the agency, the type of permit and approval required, the expected timetable, and whether the agency has a provision or statute allowing for
w If ap	ith this order can be achieved? Yes No No you answered yes, for each approval needed: list the full name of the agency, the type of permit and
w If ap	ith this order can be achieved? Yes No No you answered yes, for each approval needed: list the full name of the agency, the type of permit and approval required, the expected timetable, and whether the agency has a provision or statute allowing for
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	Have you receiv	ed any complaints e last six (6) months	from the public regards? Yes	ding the operatio	on of the subject e	equipment or
	activity within the	Number of	from the public regards? Yes Nature of Complain	No 🛛	on of the subject o	equipment or
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	activity within the	Number of	s? Yes 🗌	No 🛛		equipment or
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	Date of Complaint	Number of Complainant(s) d any Notice(s) of V	s? Yes 🗌	No ⊠ t o Comply conce		equipment o
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	Date of Complaint Were you issued activity since the The undersigned items therein set	d any Notice(s) of Ve last hearing?	Nature of Complain Violation or Notice(s) t Yes No perjury, states that theorect.	o Comply conce If yes, you m	rning the subject	equipment o y of each noti ments and th

CHED AS EXHIE	JIT 2.		

EXHIBIT 1

1 2 3 4 5 6 7 8	HANSON BRIDGETT LLP ALENE M. TABER, SBN 218554 abassak@hansonbridgett.com NIRAN S. SOMASUNDARAM, SBN 312648 nsomasundaram@hansonbridgett.com 777 S. Figueroa Street, Suite 4200 Los Angeles, California 90017 Telephone: (213) 839-7708 Facsimile: (213) 839-7733 Attorneys for Respondents BAKER COMMODITIES INC. BEFORE THE HEAR SOUTH COAST AIR QUALIT	
10	SOUTH COAST AIR QUALIT	
11	In The Matter Of	Case No. 6223-1
12	SOUTH COAST AIR QUALITY	RESPONDENT'S REQUEST TO MODIFY THE ORDER FOR
13	MANAGEMENT DISTRICT,	ABATEMENT
14	Petitioner,	
15	v. BAKER COMMODITIES INC.,	
16	[Facility ID No. 800016]	
17	Respondent.	
18	respondent	
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28	RESPONDENT'S REQUEST TO MOD	OFFY THE ORDER FOR ABATEMENT

I. INTRODUCTION.

Respondent, Baker Commodities, Inc. ("Baker") requests that the Hearing Board modify the Order for Abatement dated September 30, 2022 (the "Order"). The Order shut down Baker's entire business located in the City of Vernon (the "Facility") and required compliance with eight conditions of approval. Baker seeks the following modifications:

Condition 1: "Respondent shall stop receiving raw rendering materials, including trap grease...." Baker seeks removal of the entire condition.

Condition 2: "Respondent shall cease all rendering and wastewater operations...." Baker seeks a modification to permit Baker to resume wastewater treatment operations.

Condition 5: "Respondent shall wash all exposed surfaces free of animal matter, at least once each working day." Baker seeks removal of the entire condition.

Condition 7: "Before Respondent can restart operations at Plant 1, operations or equipment listed in condition 6 must be within a permanent total enclosure, or within a closed system." Baker seeks to modify the condition to specify that the operations at issue at Plant 1 are rendering operations only.

Good cause exists for Baker's requests:

- Baker complied with the Order by ceasing the collection of rendering materials and all
 operations at the Facility, by removing all rendering materials and materials from the
 trash area (open-pit), by washing all exposed surfaces, and by providing a written
 timeline.
- Baker's collection of rendering materials, wastewater treatment operations, and restaurant trap grease and used oil businesses are not subject to Rule 415.
- There are no exposed surfaces with raw rendering material to wash down. There is no violation of Condition E187.1.
- The trash area (open-air pit), drainage systems, and troughs are not required to be permitted and are not regulated by any District rule.

EXHIBIT 2

2 3 4 5	OFFICE OF THE GENERAL COUNSEL SOUTH COAST AIR QUALITY MANAGEMEN DAPHNE P. HSU, SBN 247256 PRINCIPAL DEPUTY DISTRICT COUNSEL NICHOLAS P. DWYER, SBN 299144 SENIOR DEPUTY DISTRICT COUNSEL 21865 Copley Drive Diamond Bar, California 91765 TEL: 909-396-3400 • FAX: 909-396-3458	T DISTRICT
7	Attorneys for Petitioner SOUTH COAST AIR QUALITY MANAGEMEN	T DISTRICT
8	BEFORE THE HEARI	NG BOARD OF THE
9	SOUTH COAST AIR QUALITY	MANAGEMENT DISTRICT
10	In The Matter Of	Case No. 6223-1
11	SOUTH COAST AIR QUALITY	FINDINGS AND DECISION
12	MANAGEMENT DISTRICT,	Dates: September 27, 28 & 29, 2022
13	Petitioner,	Time: 9:00 am Place: Hearing Board
14	vs.	South Coast Air Quality Management District
15	BAKER COMMODITIES INC., [Facility ID No. 800016]	21865 Copley Drive Diamond Bar, CA 91765
16	Respondent.	,,,
17		
18		is heard on September 27, 28 & 29, 2022, pursuant
19	to notice in accordance with the provisions of C	alifornia Health and Safety Code §§ 40823 and
20	42451(a) and District Rules 415, 2004, and 3002	. The following members of the Hearing Board
21	were present: Cynthia Verdugo-Peralta, Chair; R	obert Pearman, Vice Chair; Micah Ali; Mohan
22	Balagopalan; and Dr. Allan Bernstein, DPM, MB	
23	by Daphne Hsu, Principal Deputy District Coun-	
24	Counsel. Respondent Baker Commodities Inc. (he	
25	located at 4020 Bandini Blvd. Vernon, CA 900:	
26	Somasundaram, of Hanson Bridgett LLP. The pu	
27	times during the 3-day hearing. Evidence was rece	ived, and the matter was submitted. The Hearing
28	Board finds and decides as follows:	

FINDINGS OF FACT

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- Petitioner is a body corporate and politic established and existing pursuant to 1. California Health and Safety Code § 40000, et seq. and § 40400, et seq., and is the sole and exclusive local agency with the responsibility for comprehensive air pollution control, in the South Coast Basin.
- Respondent operates a rendering plant facility (Facility ID No. 800016) located at 2. 4020 Bandini Blvd. Vernon, CA 90058 (the "Facility"), within and subject to the jurisdiction of the District. Baker is a Title V and RECLAIM facility and is required to operate pursuant to all conditions specified in its permit. The facility specializes in processing waste animal material from butcher shops, markets, slaughterhouses, and oils from restaurants. Two separate rendering plants are operated at the facility. Plant 1 is the main rendering plant. It is also known as the main plant. Plant 2, also known as the J&M plant, is the back-up plant used for overflow.
- The purpose of Rule 415 is to reduce odors from facilities rendering animals and 3. animal parts.
- Rule 415(f)(1) requires certain rendering equipment be operated within a permanent 4. total enclosure, or in a closed system, within 24 months after a permit to construct is issued, unless the applicant elects to show compliance pursuant to Rule 415(f)(5). If the Rule 415(f)(5) option is elected, the facility needs to show compliance, within 12 months after a permit to construct is issued. Rule 415(f)(1) specifies the following equipment and processes to be operated within a closed system, or a permanent total enclosure: conveyors associated with raw material transfer operations; size reduction and conveying equipment; raw rendering material cookers; and process equipment, for separating rendered fat from protein materials.
- Rule 415(f)(3)(B) and (C) requires that material conveyors, troughs, bins and 5. hoppers that are components of a closed system, "shall be completely enclosed on all sides, except for doors or panels, as well as maintenance and personnel access."
- Rule 415(f)(5) requires raw materials receiving areas to be within a permanent total 6. enclosure.

7. Rule 415(d)(1)(C) requires that wastewater treatment equipment and processes be operated in a closed system, or within a permanent total enclosure, no later than 12 months after a permit to construct is issued. Rule 415(g) specifies the following wastewater equipment and processes to be operated within a closed system, or located within a permanent total enclosure: screens; skimmers; clarifiers, including dissolved air flotation; settling tanks; sludge dewatering equipment; sludge drying equipment; and the rendering facility treated wastewater outlet to the city sewer.

- 8. Rule 2004(f)(1) requires a permit holder to "comply with all rules and permit conditions applicable to the facility" Rule 2004(f)(2) prohibits a person from building a new source, or a modification without a Permit to Construct.
- 9. Similarly, Rule 3002(c)(1) requires a person to "operate a Title V facility and all equipment located at a Title V facility, in compliance with all terms, requirements, and conditions specified in the Title V permit at all times." Rule 3002(a) prohibits a Title V facility from building a new source, or a modification without a Permit to Construct.

I. BACKGROUND

- Residential areas most impacted by odors from rendering facilities are, but not limited to Boyle Heights, Huntington Park, Maywood, Commerce, and Bell.
- 11. Baker has been a repeat violator of Rule 415. Before the completion deadline of the permanent total enclosures, facilities were required to store raw rendering materials in a covered container, or in a permanent total enclosure, within 4 hours after delivery. (See Rule 415(e)(5).) Baker has received six notices of violations, for violations of Rule 415(e)(5), from August 2019 to January 2022.

a. General Description of Processes

i. J&M Plant

12. The facility has a raw material receiving area for each of the rendering plants and a separate butcher trimming receiving area. On April 23, 2020, Baker received a permit to construct a 4,050-square-foot enclosure for J&M Plant's receiving area. In February 2022, Baker informed South Coast AQMD that its approved design for the J&M

Plant receiving area would not work. On or about March 29, 2022, Baker submitted an 1 application to modify the permit to construct a 250-square-foot enclosure (A/N 635940). 2 But before it received a modified permit to construct, Baker constructed the 250-squarefoot enclosure, in violation of Rule 203. As of April 26, 2022, an inspection of the J&M Plant verified it is not operating.

ii. Plant 1

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- Other than the butcher trimmings, raw rendering materials are delivered to the 13. facility and are placed in the Plant 1 receiving area (since it is South Coast AQMD's understanding that J&M Plant is not currently in operation). The materials are pushed into a pit with a tractor. The materials are then ground and cooked, as part of a continuous rendering process. The final product is held in silos, until placed into trucks, to be delivered to buyers.
- The facility staff sprays water at the facility, including material receiving 14. areas, and trucks, to remove blood and other debris. The water and materials are collected in drains throughout the plant, which gets pumped to the wastewater sludge tank ("Wastewater Sludge Tank"). The material is then moved/pumped via pipes, to a covered catch basin, where the equipment skims off animal parts and separates grease.

b. Rule 415 Requires Enclosures or Closed Systems

- Enclosures or configuring the processes as closed systems, as required by 15. Rule 415, also reduce potential odors. Pursuant to Rule 415, facilities have the following options (1) configuring processes as closed systems, (2) conducting operations in a permanent total enclosure, with ventilation standards set forth in Rule 415(f)(2)(B), or (3) conducting operations in a permanent total enclosure, with alternative ventilation standards (known as, an alternative PTE). While other rendering facilities, in the same area, have fully configured their processes as closed systems, or have built a permanent total enclosure, Baker has not complied and has not fully, or properly done so. This means odors are more likely to emanate from the Baker facility.
 - On March 10, 2020, South Coast AQMD issued permits to construct, to the 16.

1 | facility for Plant 1's operations: Plant 1's raw material receiving area and cooking and related processes. In addition, on March 10, 2020, South Coast AQMD issued permits to construct for the facility's wastewater and related processes, which is shared by both Plant 1 and the J&M Plant.

- On April 23, 2020, South Coast AQMD issued a permit to construct, to the 17. facility for J&M plant's operations: J&M plant's raw material receiving area, cooking, and related processes.
- Pursuant to Rule 415, the facility sought and received one-year extensions as 18. shown below in the chart.

Description of Permit	Permit to Construct Issued	Deadline	Extension of Deadline
 Plant 1 alternative PTE for the raw material receiving area. Plant 1 closed system for rendering operations. 	March 10, 2020	March 9, 2021 (for alternative PTE) March 9, 2022 (for closed system for rendering operations)	March 9, 2022 (for alternative PTE)
Wastewater operations – closed system (e.g., tanks and catch basins) and PTE with air pollution control system (e.g., dewatering press and filter press)	March 10, 2020	March 9, 2021	March 9, 2022
J&M Plant alternative PTE for raw material receiving area J&M Plant closed system for rending operations	April 23, 2020	April 22, 2021 (for alternative PTE) April 22, 2022 (for closed system for rendering operations)	April 22, 2022

Baker Commodities failed to: 19.

> Properly configure, as a closed system, its rendering operations in Plant 1, by i.

Baker Commodities Inc. Facility ID #800016

- 28. Rule 415(f)(3) provides closed system standards, requiring the facility to minimize leaks and prevent odors from escaping. The facility has a continuous rendering process. In Plant 1, raw materials are transported by a conveyor and moved across a magnet (that is, dropped in a chute with a magnet on one side) to remove ferrous metal. Afterwards, a raw material grinder grinds the material to a smaller size. The ground material is conveyed into the cooker. The cooked material is then pressed. The remaining cooked solid material is dumped into a truck and sent to the silos.
- 29. The facility collects wastewater from throughout the plant. The facility elected a closed system and a PTE for its wastewater operations but has failed to properly implement that system.
- 30. Baker flouts Rule 415(f)(3) throughout Plant 1, by operating many of the processes designated as closed systems, with panels that are not properly sealed, or designated for maintenance access that are left open, even when no maintenance is being conducted. In addition, Baker's permitted Title V equipment requires that the "operator shall maintain all equipment in such a manner that ensures proper operation of the equipment." (See Title V Permit, Section E.2.)
 - a. <u>Conveyors</u>. There are several processes in which conveyors are open, allowing odors and animal material to escape. This violates Rule 415(f)(3)(B), which states "material conveyors and troughs that are components of a closed system shall be completely enclosed on all sides, except for doors or panels for maintenance and personnel access."
 - b. <u>Grinders</u>. Baker's grinders are leaking animal material. This violates Rule 415(f)(3)(A), which states "each component of a closed system shall be maintained in a manner that minimizes leaks from occurring"
 - c. Access door to magnet. During multiple inspections, the access door to the magnet was observed open, even when no one is performing any maintenance. This violates Rule 415(3)(A), which states that "each component of a closed system shall be maintained in a manner that minimizes leaks from occurring and prevents odors from escaping" from the system Access door always being left open.

- d. <u>Presses</u>. The presses used to press cooked materials are not sealed and leak animal material in violation of Rule 415(f)(3)(D). Rule 415(f)(3)(D) states "mating metal surfaces on doors or access panels under this paragraph shall be sealed with gasket material."
- e. <u>Clay Press.</u> The clay press further removes residual solids from the tallow received from the other presses. The pressed material is then put into an open bin and dumped into the Open-Air Pit. The tallow from this press is kept. Baker is in violation because the clay press is not configured as a closed system, or not operated inside a PTE.
- f. Trough outside of Plant 1. The trough on the outside of the Plant I enclosure for raw materials was initially designed to handle runoff from the materials pile before the enclosure was built. The trough is grated and open to the atmosphere. After the enclosure for raw materials was built, this trough remained outside the enclosure. The facility now has a drain from inside the enclosure that feeds blood, animal fat, animal material, and wastewater to the trough, which now sits outside the enclosure. This trough is graded in such a way that the low side is farthest away from the sump which pumps the wastewater to the wastewater treatment plant, resulting in a buildup of animal matter in this trough and potentially causing odors. Now that the enclosure is built and a closed system for wastewater is past due, this trough should not be open to the atmosphere. (See Rule 415(f)(3)(B).) By sending animal material from inside the enclosure to outside the enclosure, where it is open to the atmosphere, Baker is in violation. Its wastewater operations must be configured as a closed system, or conducted within an enclosure.
- 31. Trough leading from Open Air Pit to a sump. In, or around May 2022, a new trough was built leading from the Open-Air Pit to a sump for the wastewater operations shared by both Plant 1 and the J&M Plant. This trough, which is part of its wastewater operations, must be configured as a closed system, or conducted within an enclosure.

rules and regulations of the Hearing Board, District and to all applicable provisions of California

This Order for Abatement is not and does not act as a variance. Respondent is subject to all

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1	law. Nothing herein shall be deemed or construed to limit the authority of the District to issue
2	Notices of Violation, to seek civil penalties, or injunctive relief, or to other administrative or legal
3	relief. The Findings of Fact are based on evidence presented by Petitioner and Respondent, as of
4	the date hereof.
5	The Hearing Board shall retain jurisdiction over this matter until September 28, 2023, or
6	until Respondent has fully complied with the terms of this Order, whichever occurs later, unless this
7	Order is amended and modified.
8	Good cause appearing, it is so ordered.
9	$\Omega p \cdot C \cdot D \cdot i$
10	BOARD MEMBER LEMPHIA londugo-Teralta
11	Cynthia Verdugo-Peralta, Chair
12	
13	09/20/20
14	DATED: 09/30/22
15	1.000
16	I VOTE NO: History Balangalow
17	Mohan Balagopalan 9/30/22
18	
19	Attachment A
20	My dissenting vote are for the following reasons: I do not agree with the Petitioner allegations that the sludge handling operations and
22	the activities at the Open-Air Pit are subject to Rule 415 (g) (5) and (g)(6). This is
23	also the case in my opinion of the butcher trimmings operation which load the material on to a truck that is sent to the receiving area as defined in (c)(18). These
24	processes were also not included in the Facility Permit issued July 1st 2022. They could be subject instead to Rule 402 pursuant to Rule 219 (s) (3)(B). Exhibit #4
25	which was submitted into evidence by the Petitioner also indicated that the
26	permanent total enclosure and odor scrubber and alternative enclosure was completed by 3/9/2022. The inspector also testified conveyors that were left open have been
27	enclosed and the access door to the material separation equipment using magnets has been closed.
28	has been closed.

Attachment A

Conditions for Baker Commodities

- 1. Respondent shall stop receiving raw rendering materials, including trap grease, by 5 p.m., seven (7) days after the order is entered.
- Respondent shall cease all rendering and wastewater operations by 5 p.m., seven (7) days after the order is entered.
- Respondent shall remove or render all raw rendering materials by 5 p.m., seven (7) days after the order is entered.
- 4. Respondent shall remove all wastewater materials from the Open-Air Pit and place it into a container or containers by 5 p.m., seven (7) days after the order is entered.
- Respondent shall wash all exposed surfaces free of animal matter, at least once each working day.
- 6. Respondent shall provide a written timeline within seven (7) days after the order is entered to the Clerk of the Board (<u>ClerkofBoard@aqmd.gov</u>) and to South Coast AQMD (<u>dharris@aqmd.gov</u>), as to how it would abate the following violations:
 - a. Wastewater equipment, or operations that are not within a permanent total enclosure, or within a closed system:
 - i. Open-Air pit
 - Wastewater operations that are associated with grease processing, beginning with the screw conveyor and ending with the Open-Air Pit.
 - iii. Sludge handling
 - iv. Process from centrifuge to Open-Air Pit
 - b. Rendering equipment, or operations that are not within a permanent total enclosure, or within a closed system:
 - i. Receipt of butcher trimmings
 - ii. Conveyors
 - iii. Grinders
 - iv. Access door to magnet
 - v. Presses
 - vi. Clay press
 - vii. Trough outside of Plant 1
 - viii. Trough leading from Open-Air Pit to a sump
- 7. Before Respondent can restart operations at Plant 1, operations or equipment listed in condition 6 must be within a permanent total enclosure, or within a closed system.
- Respondent shall notify the Clerk of the Hearing Board (<u>ClerkofBoard@aqmd.gov</u>) and South Coast AQMD (<u>dharris@aqmd.gov</u>), of final compliance within three (3) calendar days of achieving final compliance.

PROOF OF SERVICE

STATE OF CALIFORNIA, COUNTY OF CONTRA COSTA

At the time of service, I was over 18 years of age and not a party to this action. I am employed in the County of Contra Costa, State of California. My business address is 1676 N. California Blvd., Suite 620, Walnut Creek, CA 94596.

On November 7, 2022, I served true copies of the following document(s) described as

 RESPONDENT'S REQUEST TO MODIFY THE ORDER FOR ABATEMENT WITH TWO EXHIBITS ATTACHED

on the interested parties in this action as follows:

SEE ATTACHED SERVICE LIST

BY E-MAIL OR ELECTRONIC TRANSMISSION: I caused a copy of the document(s) to be sent from e-mail address emaestro@hansonbridgett.com to the persons at the e-mail addresses listed in the Service List. I did not receive, within a reasonable time after the transmission, any electronic message or other indication that the transmission was unsuccessful.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on November 7, 2022, at Concord, California.

laine T. Maestro

SERVICE LIST

In the Matter of SCAQMD v. Baker Commodities, Inc. Case No. 6223-1

3	
	Nicholas Alfredo Sanchez
4	Barbara Baird; Patrick Choi; Daphne Hsu;
	Nicholas Dwyer; Joyce Lledan; Bayron
5	Gilchrist; Clerk of the Board
	South Coast AQMD
6	21865 Copley Drive
	Diamond Bar, CA 91765
7	Emails: nsanchez@aqmd.gov
	bbaird@aqmd.gov
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- 1	clerkofboard@aqmd.gov
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	ndwyer@aqmd.gov
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	bgilchrist@aqmd.gov

Dale K Larson Michael Strumwasser Julia Michel Strumwasser & Woocher LLP 10940 Wilshire Blvd., Ste. 2000 Los Angeles, CA 90024 Emails: dlarson@strumwooch.com mstrumwasser@strumwooch.com jmichel@strumwooch.com

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