LEGISLATIVE COMMITTEE MEETING

Committee Members

Mayor Michael A. Cacciotti, Chair Senator Vanessa Delgado (Ret.) Board Member Veronica Padilla-Campos Supervisor V. Manuel Perez Council Member Nithya Raman Supervisor Janice Rutherford

June 10, 2022 ♦ 9:00 a.m.

Pursuant to Assembly Bill 361, the South Coast Air Quality Management District Legislative Committee meeting will only be conducted via videoconferencing and by telephone. Please follow the instructions below to join the meeting remotely.

INSTRUCTIONS FOR ELECTRONIC PARTICIPATION AT BOTTOM OF AGENDA

Join Zoom Webinar Meeting - from PC or Laptop https://scaqmd.zoom.us/j/99574050701

Zoom Webinar ID: 995 7405 0701 (applies to all)

Teleconference Dial In +1 669 900 6833

One tap mobile

+16699006833, 99574050701#

Audience will be able to provide public comment through telephone or Zoom connection during public comment periods.

PUBLIC COMMENT WILL STILL BE TAKEN

AGENDA

Members of the public may address this body concerning any agenda item before or during consideration of that item (Gov't. Code Section 54954.3(a)). If you wish to speak, raise your hand on Zoom or press Star 9 if participating by telephone. All agendas for regular meetings are posted at South Coast AQMD Headquarters, 21865 Copley Drive, Diamond Bar, California, at least 72 hours in advance of the regular meeting. Speakers may be limited to three (3) minutes total for all items on the agenda.

CALL TO ORDER

Roll Call

ACTION/DISCUSSION ITEMS (Item 1 through 2):

1. Recommend Position on State Bills

(Motion Requested)

This item is to seek approval from the committee on staff's recommendation for position on the following bills:

[Attachment 1a-1c]

Bill#	Author	Bill Title	
AB 1944	Lee	Local government: open and public meetings	Denise Gailey Public Affairs Manager, Legislative, Public Affairs & Media
AB 2449	Rubio	Open meetings: local agencies: teleconferences	Denise Gailey
AB 2766	Maienschein	Unfair Competition Law: enforcement powers: investigatory subpoena	Philip Crabbe III Senior Public Affairs Manager, Legislative, Public Affairs & Media

2. Update on South Coast AQMD Sponsored and Key Support State Legislation
Staff will provide an update regarding the following
South Coast AQMD sponsored and key support state bills:
[No written material]

Derrick Alatorre Deputy Executive Officer, Legislative, Public Affairs & Media

Bill#	<u>Author</u>	Bill Title
AB 1749	C. Garcia	Community emissions
		reduction programs: toxic air
		contaminants and criteria air
		pollutants. (Key Support)
A D. 01.41	F. G	
AB 2141	E. Garcia	Greenhouse Gas Reduction
		Fund: community projects:
		funding. (Sponsored)
AB 2836	E. Garcia	Carl Moyer Memorial Air
AD 2030	L. Garcia	Quality Standards Attainment
		Program: vehicle registration
		fees: California tire fee.
		(Sponsored)
		(Sponsored)
AB 2910	Santiago	Nonvehicular air pollution:
	J	civil penalties. (Sponsored)
		` ' '

DISCUSSION ITEMS (Items 3 through 4):

3. Update and Discussion on Federal Legislative Issues (No Motion Required)

Consultants will provide a brief oral report on Federal legislative activities in Washington DC.

[Attachment 3a-3c - Written Reports]

Amelia Jenkins Morales Cassidy & Associates

Mark Kadesh Kadesh & Associates, LLC

Gary Hoitsma Carmen Group

Update and Discussion on State Legislative Issues
 (No Motion Required)
 Consultants will provide a brief oral report on State legislative activities in Sacramento.
 [Attachment 4a-4c - Written Reports]

Ross Buckley California Advisors, LLC

Paul Gonsalves Joe A. Gonsalves & Son

> David Quintana Resolute

OTHER MATTERS:

5. Other Business

Any member of this body, or its staff, on his or her own initiative or in response to questions posed by the public, may ask a question for clarification, may make a brief announcement or report on his or her own activities, provide a reference to staff regarding factual information, request staff to report back at a subsequent meeting concerning any matter, or may take action to direct staff to place a matter of business on a future agenda. (Govt. Code Section 54954.2)

6. Public Comment Period

At the end of the regular meeting agenda, an opportunity is provided for the public to speak on any subject within the Legislative Committee's authority that is not on the agenda. Speakers may be limited to three (3) minutes each.

7. **Next Meeting Date** – Friday, August 12, 2022 at 9:00 am.

ADJOURNMENT

Americans with Disabilities Act and Language Accessibility

Disabilities and language-related accommodations can be requested to allow participation in the Administrative Committee meeting. The agenda will be made available, upon request, in appropriate alternative formats to assist persons with a disability (Gov't Code Section 54954.2(a)). In addition, other documents may be requested in alternative formats and languages. Any disability or language- related accommodation must be requested as soon as practicable. Requests will be accommodated unless providing the accommodation would result in a fundamental alteration or undue burden to the District. Please contact Aisha Reyes at (909) 396-3074 from 7:00 a.m. to 5:30 p.m., Tuesday through Friday, or send the request to areyes2@aqmd.gov.

Document Availability

All documents (i) constituting non-exempt public records, (ii) relating to an item on an agenda for a regular meeting, and (iii) having been distributed to at least a majority of the Committee after the agenda is posted, are available by contacting Aisha Reyes at (909) 396-3074, or send the request to areyes 2@aqmd.gov.

INSTRUCTIONS FOR ELECTRONIC PARTICIPATION

<u>Instructions for Participating in a Virtual Meeting as an Attendee</u>

As an attendee, you will have the opportunity to virtually raise your hand and provide public comment.

Before joining the call, please silence your other communication devices such as your cell or desk phone. This will prevent any feedback or interruptions during the meeting.

Please note: During the meeting, all participants will be placed on mute by the host. You will not be able to mute or unmute your lines manually.

After each agenda item, the Chairman will announce public comment.

A countdown timer will be displayed on the screen for each public comment.

If interpretation is needed, more time will be allotted.

Once you raise your hand to provide public comment, your name will be added to the speaker list. Your name will be called when it is your turn to comment. The host will then unmute your line.

Directions for Video ZOOM on a DESKTOP/LAPTOP:

- If you would like to make a public comment, please click on the "Raise Hand" button on the bottom of the screen.
- This will signal to the host that you would like to provide a public comment and you will be added to the list.

Directions for Video Zoom on a SMARTPHONE:

- If you would like to make a public comment, please click on the "Raise Hand" button on the bottom of your screen.
- This will signal to the host that you would like to provide a public comment and you will be added to the list.

Directions for TELEPHONE line only:

• If you would like to make public comment, please **dial *9** on your keypad to signal that you would like to comment.

South Coast Air Quality Management District Legislative Analysis Summary – AB 1944 (Lee)

Version: As Amended on 5/25/22

Analyst: DPG/PC

AB 1944 (Lee)

Local government: open and public meetings.

Summary: This bill would allow members of a local legislative body to use teleconferencing for a public meeting without identifying each teleconference location or making those locations accessible to the public, if a quorum of the legislative body members participate from a single physical location that is:

- Identified on the agenda;
- Open to the public; and
- Within the local agency's jurisdiction.

The bill would sunset on January 1, 2030.

There are two similar bills that would allow local agencies to hold public meetings via teleconferencing, AB 2449 (Rubio) and this bill, AB 1944 (Lee). AB 2449 would establish additional requirements beyond this bill for local agencies to follow when holding teleconference public meetings.

Background: Existing law, the Ralph M. Brown Act (Act), requires that all meetings of a local agency's legislative body are open, public and all persons are permitted to attend and participate. The Act also requires agendas to be publicly posted and allows for meetings to occur via teleconferencing, subject to certain requirements, including:

- Legislative body must notice the teleconference location of each member who is participating in the public meeting;
- Every teleconference location must be accessible to the public;
- Members of the public must be allowed to address the legislative body at each teleconference location;
- Legislative body must post an agenda at each teleconference location; and
- At least a quorum of the legislative body must participate from locations within the boundaries of the local agency's jurisdiction.

When a declared state of emergency is in effect, or in other situations related to public health, existing law authorizes a local agency to use teleconferencing without complying with specified requirements until January 1, 2024.

Status: 5/26/22 - Passed Assembly. Ordered to the Senate.

Specific Provisions: This bill would amend existing law to allow members of a legislative body of a local agency to use teleconferencing without identifying each teleconference

South Coast Air Quality Management District Legislative Analysis Summary – AB 1944 (Lee)

Version: As Amended on 5/25/22

Analyst: DPG/PC

location and without making each location accessible to the public if the following conditions are met:

- The legislative body holds a meeting and determines by a majority vote, that members will not be required to identify the address of any private location from which the member elects to teleconference; and
- At least a quorum of members of the legislative body participates from a single physical location that is identified on the agenda, open to the public, and situated within the jurisdiction of the local agency.

If a legislative body elects to teleconference as authorized by this bill, it must:

- Provide a video stream accessible to members of the public, and an option for members of the public to address the body remotely during the public comment period through an audio-visual or call-in option; and
- Identify on the agenda any member of the legislative body that will participate in the meeting remotely. If a member of the legislative body elects to participate in the meeting remotely after the agenda is posted, an updated agenda must be posted.

This bill would sunset on January 1, 2030.

Impacts on South Coast AQMD's Mission, Operations or Initiatives: During the pandemic, public entities have been able to hold teleconferenced public meetings with certain exemptions from Brown Act requirements. The flexibility created by those exemptions has facilitated board members' and the public's ability to safely attend public meetings remotely and has resulted in increased public participation.

This bill would enable local legislative bodies, including the South Coast AQMD, to not rely on a declared state of emergency to continue hold virtual or hybrid public meetings. Continuing to allow Board Members to participate remotely from an undisclosed location is critical for personal privacy and safety, especially if the location is a private residence. In sum, the bill would modernize existing law while maintaining transparency and public participation.

However, the requirement that an in-person quorum of members be at a single location is problematic, especially for agencies with a large geographical jurisdiction.

Staff recommend the following amendment:

"At least a quorum of members of the legislative body participates from a single physical locations that isare clearly identified on the agenda, open to the public, and situated within the boundaries of the territory over which the local agency has jurisdiction."

Version: As Amended on 5/25/22

Analyst: DPG/PC

Recommended Position: SUPPORT WITH AMENDMENTS

Support:

Association of Bay Area Governments (if amended)

Association of California Healthcare Districts

Association of California School Administrators

Bay Area Air Quality Management District

California Association of Councils of Governments

California Association of Joint Powers Authorities

California Association of Public Authorities for IHSS

California Charter Schools Association

California School Boards Association

California State Association of Counties

Cities Association of Santa Clara County

City of Berkeley

City of Cupertino

City of Lafayette

City of Mountain View

City of Rancho Palos Verdes

City of Redwood City City of San Jose

City of Santa Clara

County of Mendocino

County of Monterey

County of Santa Cruz

County of Solano

County of Tulare

Disability Rights California

Encina Wastewater Authority

First 5 Solano Children and Families Commission

Housing Contractors of California

Indivisible CA-37

Indivisible Sacramento

Indivisible San Francisco

Indivisible San Jose

League of California Cities

Los Angeles Unified School District

Metropolitan Transportation Commission (if amended)

Peninsula Clean Energy

Public Risk Innovation, Solutions, and Management

Rural County Representatives of California

Sacramento Area Council of Governments

South Coast Air Quality Management District Legislative Analysis Summary – AB 1944 (Lee)

Version: As Amended on 5/25/22

Analyst: DPG/PC

San Francisco Bay Area Rapid Transit District

San Gabriel Valley Council of Governments

San Mateo County Transit District

San Mateo County Transportation Authority

Santa Clara Valley Open Space Authority

Silicon Valley Clean Energy

Silicon Valley Community Foundation

Sonoma Clean Power

Stanislaus Council of Governments

State Association of County Retirement Systems

Town of Hillsborough

Town of Los Gatos

Transportation Agency for Monterey County

Transportation Authority of Marin

Upper San Gabriel Valley Municipal Water District

Urban Counties of California

Opposition:

ACLU California Action

California News Publishers Association

Californians Aware

First Amendment Coalition

Howard Jarvis Taxpayers Association

Leadership Counsel for Justice & Accountability

Orange County Press Club

Public Advocates

Society of Professional Journalists, Greater Los Angeles Chapter



AMENDED IN ASSEMBLY MAY 25, 2022 AMENDED IN ASSEMBLY APRIL 18, 2022

CALIFORNIA LEGISLATURE—2021–22 REGULAR SESSION

ASSEMBLY BILL

No. 1944

Introduced by Assembly Members Lee and Cristina Garcia

(Coauthors: Senators Becker, Cortese, and Stern)

February 10, 2022

An act to amend, repeal, and add Section 54953 of the Government Code, relating to public meetings.

LEGISLATIVE COUNSEL'S DIGEST

AB 1944, as amended, Lee. Local government: open and public meetings.

Existing law, the Ralph M. Brown Act, requires, with specified exceptions, that all meetings of a legislative body of a local agency, as those terms are defined, be open and public and that all persons be permitted to attend and participate. The act contains specified provisions regarding the timelines for posting an agenda and providing for the ability of the public to observe and provide comment. The act allows for meetings to occur via teleconferencing subject to certain requirements, particularly that the legislative body notice each teleconference location of each member that will be participating in the public meeting, that each teleconference location be accessible to the public, that members of the public be allowed to address the legislative body at each teleconference location, that the legislative body post an agenda at each teleconference location, and that at least a quorum of the legislative body participate from locations within the boundaries of

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the local agency's jurisdiction. The act provides an exemption to the jurisdictional requirement for health authorities, as defined.

Existing law, until January 1, 2024, authorizes a local agency to use teleconferencing without complying with those specified teleconferencing requirements in specified circumstances when a declared state of emergency is in effect, or in other situations related to public health.

This bill would require the agenda to identify any member of the legislative body that will participate in the meeting remotely. The bill would also require an updated agenda reflecting all of the members participating in the meeting remotely to be posted, if a member of the legislative body elects to participate in the meeting remotely after the agenda is posted.

This bill would—authorize, under specified circumstances and authorize, upon a determination by a majority vote of the legislative body, a member to be exempt from identifying the address of the member's teleconference location in the notice and agenda or having the location be accessible to the public, if the member elects to teleconference from a location that is not a public place. place, including, beginning January 1, 2024, that at least a quorum of members of the legislative body participates from a single physical location that is clearly identified on the agenda, open to the public, and situated within the boundaries of the territory over which the local agency has jurisdiction.

This bill would require all open and public meetings of a legislative body that elects to use teleconferencing to provide a video stream accessible to members of the public and an option for members of the public to address the body remotely during the public comment period through an audio-visual or call-in option.

This bill would repeal these provisions on January 1, 2030.

Existing constitutional provisions require that a statute that limits the right of access to the meetings of public bodies or the writings of public officials and agencies be adopted with findings demonstrating the interest protected by the limitation and the need for protecting that interest.

This bill would make legislative findings to that effect.

The California Constitution requires local agencies, for the purpose of ensuring public access to the meetings of public bodies and the writings of public officials and agencies, to comply with a statutory enactment that amends or enacts laws relating to public records or open -3- AB 1944

meetings and contains findings demonstrating that the enactment furthers the constitutional requirements relating to this purpose.

This bill would make legislative findings to that effect.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. Section 54953 of the Government Code, as amended by Section 3 of Chapter 165 of the Statutes of 2021, is amended to read:
 - 54953. (a) All meetings of the legislative body of a local agency shall be open and public, and all persons shall be permitted to attend any meeting of the legislative body of a local agency, except as otherwise provided in this chapter.
 - (b) (1) Notwithstanding any other law, the legislative body of a local agency may use teleconferencing for the benefit of the public and the legislative body of a local agency in connection with any meeting or proceeding authorized by law. The teleconferenced meeting or proceeding shall comply with all otherwise applicable requirements of this chapter and all otherwise applicable provisions of law relating to a specific type of meeting or proceeding.
 - (2) Teleconferencing, as authorized by this section, may be used for all purposes in connection with any meeting within the subject matter jurisdiction of the legislative body. All votes taken during a teleconferenced meeting shall be by rollcall.
 - (3) (A) If the legislative body of a local agency elects to use teleconferencing, it shall post agendas at all teleconference locations and conduct teleconference meetings in a manner that protects the statutory and constitutional rights of the parties or the public appearing before the legislative body of a local agency.
 - (B) Each teleconference location shall be identified in the notice and agenda of the meeting or proceeding, and each teleconference location shall be accessible to the public, except as provided in subparagraph (E).
 - (C) The agenda shall identify any member of the legislative body that will participate in the meeting remotely. If a member of the legislative body elects to participate in the meeting remotely after the agenda is posted, an updated agenda shall be posted. In

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the time between the start of the meeting and 72 hours before a regular meeting, in accordance with Section 54954.2, and 24 hours before a special meeting, in accordance with Section 54956, a legislative body shall only update the agenda to reflect the members participating in the meeting remotely.

- (D) During the teleconference, at least a quorum of the members of the legislative body shall participate from locations within the boundaries of the territory over which the local agency exercises jurisdiction, except as provided in subdivisions (d) and (e). The agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3 at each teleconference location, except as provided in subparagraph (E).
- (E) If a member of a legislative body elects to teleconference from a location that is not a public place, the legislative body shall be exempt from identifying the address of the location in the notice and agenda and from having the location be accessible to the public in both of the following circumstances:
- (i) The legislative body holds its first teleconferenced meeting after passage of the act that added this subparagraph, for the purpose of determining, by a majority vote, whether members will not be required to identify the address of any private location from which the member elects to teleconference. This determination remains applicable to the legislative body until such time as the legislative body votes otherwise.
- (ii) The legislative body holds a meeting and has previously determined, by majority vote, that members will not be required to identify the address of any private location from which the member elects to teleconference.
- (F) If a legislative body elects to use teleconferencing as authorized by this section, it shall provide both of the following:
 - (i) A video stream accessible to members of the public.
- (ii) An option for members of the public to address the body remotely during the public comment period through an audio-visual or call-in option.
- (4) For the purposes of this section, "teleconference" means a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both. Nothing in this section shall prohibit a local agency from providing the public with additional teleconference locations.

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(5) For the purposes of this section, "video stream" means a medium in which the data from a live filming or a video file is continuously delivered via the internet to a remote user, allowing a video to be viewed online by the public without being downloaded on a host computer or device.

- (c) (1) No legislative body shall take action by secret ballot, whether preliminary or final.
- (2) The legislative body of a local agency shall publicly report any action taken and the vote or abstention on that action of each member present for the action.
- (3) Prior to taking final action, the legislative body shall orally report a summary of a recommendation for a final action on the salaries, salary schedules, or compensation paid in the form of fringe benefits of a local agency executive, as defined in subdivision (d) of Section 3511.1, during the open meeting in which the final action is to be taken. This paragraph shall not affect the public's right under the California Public Records Act (Division 10 (commencing with Section 7920.000) of Title 1) to inspect or copy records created or received in the process of developing the recommendation.
- (d) (1) Notwithstanding the provisions relating to a quorum in paragraph (3) of subdivision (b), if a health authority conducts a teleconference meeting, members who are outside the jurisdiction of the authority may be counted toward the establishment of a quorum when participating in the teleconference if at least 50 percent of the number of members that would establish a quorum are present within the boundaries of the territory over which the authority exercises jurisdiction, and the health authority provides a teleconference number, and associated access codes, if any, that allows any person to call in to participate in the meeting and the number and access codes are identified in the notice and agenda of the meeting.
- (2) Nothing in this subdivision shall be construed as discouraging health authority members from regularly meeting at a common physical site within the jurisdiction of the authority or from using teleconference locations within or near the jurisdiction of the authority. A teleconference meeting for which a quorum is established pursuant to this subdivision shall be subject to all other requirements of this section.

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(3) For purposes of this subdivision, a health authority means any entity created pursuant to Sections 14018.7, 14087.31, 14087.35, 14087.36, 14087.38, and 14087.9605 of the Welfare and Institutions Code, any joint powers authority created pursuant to Article 1 (commencing with Section 6500) of Chapter 5 of Division 7 for the purpose of contracting pursuant to Section 14087.3 of the Welfare and Institutions Code, and any advisory committee to a county-sponsored health plan licensed pursuant to Chapter 2.2 (commencing with Section 1340) of Division 2 of the Health and Safety Code if the advisory committee has 12 or more members.

- (e) (1) A local agency may use teleconferencing without complying with the requirements of paragraph (3) of subdivision (b) if the legislative body complies with the requirements of paragraph (2) of this subdivision in any of the following circumstances:
- (A) The legislative body holds a meeting during a proclaimed state of emergency, and state or local officials have imposed or recommended measures to promote social distancing.
- (B) The legislative body holds a meeting during a proclaimed state of emergency for the purpose of determining, by majority vote, whether, as a result of the emergency, meeting in person would present imminent risks to the health or safety of attendees.
- (C) The legislative body holds a meeting during a proclaimed state of emergency and has determined, by majority vote, pursuant to subparagraph (B), that, as a result of the emergency, meeting in person would present imminent risks to the health or safety of attendees.
- (2) A legislative body that holds a meeting pursuant to this subdivision shall do all of the following:
- (A) The legislative body shall give notice of the meeting and post agendas as otherwise required by this chapter.
- (B) The legislative body shall allow members of the public to access the meeting and the agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3. In each instance in which notice of the time of the teleconferenced meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the means by which members of the public may access the meeting and offer public comment. The agenda

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shall identify and include an opportunity for all persons to attend via a call-in option or an internet-based service option. This subparagraph shall not be construed to require the legislative body to provide a physical location from which the public may attend or comment.

- (C) The legislative body shall conduct teleconference meetings in a manner that protects the statutory and constitutional rights of the parties and the public appearing before the legislative body of a local agency.
- (D) In the event of a disruption which prevents the public agency from broadcasting the meeting to members of the public using the call-in option or internet-based service option, or in the event of a disruption within the local agency's control which prevents members of the public from offering public comments using the call-in option or internet-based service option, the body shall take no further action on items appearing on the meeting agenda until public access to the meeting via the call-in option or internet-based service option is restored. Actions taken on agenda items during a disruption which prevents the public agency from broadcasting the meeting may be challenged pursuant to Section 54960.1.
- (E) The legislative body shall not require public comments to be submitted in advance of the meeting and must provide an opportunity for the public to address the legislative body and offer comment in real time. This subparagraph shall not be construed to require the legislative body to provide a physical location from which the public may attend or comment.
- (F) Notwithstanding Section 54953.3, an individual desiring to provide public comment through the use of an internet website, or other online platform, not under the control of the local legislative body, that requires registration to log in to a teleconference may be required to register as required by the third-party internet website or online platform to participate.
- (G) (i) A legislative body that provides a timed public comment period for each agenda item shall not close the public comment period for the agenda item, or the opportunity to register, pursuant to subparagraph (F), to provide public comment until that timed public comment period has elapsed.
- (ii) A legislative body that does not provide a timed public comment period, but takes public comment separately on each agenda item, shall allow a reasonable amount of time per agenda

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1 item to allow public members the opportunity to provide public 2 comment, including time for members of the public to register 3 pursuant to subparagraph (F), or otherwise be recognized for the 4 purpose of providing public comment.

- (iii) A legislative body that provides a timed general public comment period that does not correspond to a specific agenda item shall not close the public comment period or the opportunity to register, pursuant to subparagraph (F), until the timed general public comment period has elapsed.
- (3) If a state of emergency remains active, or state or local officials have imposed or recommended measures to promote social distancing, in order to continue to teleconference without compliance with paragraph (3) of subdivision (b), the legislative body shall, not later than 30 days after teleconferencing for the first time pursuant to subparagraph (A), (B), or (C) of paragraph (1), and every 30 days thereafter, make the following findings by majority vote:
- (A) The legislative body has reconsidered the circumstances of the state of emergency.
 - (B) Any of the following circumstances exist:
- (i) The state of emergency continues to directly impact the ability of the members to meet safely in person.
- (ii) State or local officials continue to impose or recommend measures to promote social distancing.
- (4) For the purposes of this subdivision, "state of emergency" means a state of emergency proclaimed pursuant to Section 8625 of the California Emergency Services Act (Article 1 (commencing with Section 8550) of Chapter 7 of Division 1 of Title 2).
- (f) This section shall remain in effect only until January 1, 2024, and as of that date is repealed.
- SEC. 2. Section 54953 of the Government Code, as added by Section 4 of Chapter 165 of the Statutes of 2021, is amended to read:
- 54953. (a) All meetings of the legislative body of a local agency shall be open and public, and all persons shall be permitted to attend any meeting of the legislative body of a local agency, except as otherwise provided in this chapter.
- (b) (1) Notwithstanding any other law, the legislative body of a local agency may use teleconferencing for the benefit of the public and the legislative body of a local agency in connection

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with any meeting or proceeding authorized by law. The teleconferenced meeting or proceeding shall comply with all requirements of this chapter and all otherwise applicable provisions of law relating to a specific type of meeting or proceeding.

- (2) Teleconferencing, as authorized by this section, may be used for all purposes in connection with any meeting within the subject matter jurisdiction of the legislative body. All votes taken during a teleconferenced meeting shall be by rollcall.
- (3) (A) If the legislative body of a local agency elects to use teleconferencing, it shall post agendas at all teleconference locations and conduct teleconference meetings in a manner that protects the statutory and constitutional rights of the parties or the public appearing before the legislative body of a local agency.
- (B) Each teleconference location shall be identified in the notice and agenda of the meeting or proceeding, and each teleconference location shall be accessible to the public, except as provided in subparagraph (E).
- (C) The agenda shall identify any member of the legislative body that will participate in the meeting remotely. If a member of the legislative body elects to participate in the meeting remotely after the agenda is posted, an updated agenda shall be posted. In the time between the start of the meeting and 72 hours before a regular meeting, in accordance with Section 54954.2, and 24 hours before a special meeting, in accordance with Section 54956, a legislative body shall only update the agenda to reflect the members participating in the meeting remotely.
- (D) During the teleconference, at least a quorum of the members of the legislative body shall participate from locations within the boundaries of the territory over which the local agency exercises jurisdiction, except as provided in subdivision (d). The agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3 at each teleconference location, except as provided in subparagraph (E).
- (E) If a member of a legislative body elects to teleconference from a location that is not a public place, the legislative body shall be exempt from identifying the address of the location in the notice and agenda and from having the location be accessible to the public in both of the following circumstances: if both of the following circumstances are present:

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(i) The legislative body holds its first teleconferenced meeting after passage of the act that added this subparagraph, for the purpose of determining, by a majority vote, whether members will not be required to identify the address of any private location from which the member elects to teleconference. This determination remains applicable to the legislative body until such time as the legislative body votes otherwise.

(ii)

- (i) The legislative body holds a meeting and has—previously determined, by majority vote, that members will not be required to identify the address of any private location from which the member elects to teleconference. A determination described by this clause shall remain applicable to the legislative body until the legislative body votes otherwise.
- (ii) At least a quorum of members of the legislative body participates from a single physical location that is clearly identified on the agenda, open to the public, and situated within the boundaries of the territory over which the local agency has jurisdiction.
- (F) If a legislative body elects to use teleconferencing as authorized by this section, it shall provide both of the following:
 - (i) A video stream accessible to members of the public.
- (ii) An option for members of the public to address the body remotely during the public comment period through an audio-visual or call-in option.
- (4) For the purposes of this section, "teleconference" means a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both. Nothing in this section shall prohibit a local agency from providing the public with additional teleconference locations.
- (5) For the purposes of this section, "video stream" means a medium in which the data from a live filming or a video file is continuously delivered via the internet to a remote user, allowing a video to be viewed online by the public without being downloaded on a host computer or device.
- (c) (1) No legislative body shall take action by secret ballot, whether preliminary or final.
- (2) The legislative body of a local agency shall publicly report any action taken and the vote or abstention on that action of each member present for the action.

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(3) Prior to taking final action, the legislative body shall orally report a summary of a recommendation for a final action on the salaries, salary schedules, or compensation paid in the form of fringe benefits of a local agency executive, as defined in subdivision (d) of Section 3511.1, during the open meeting in which the final action is to be taken. This paragraph shall not affect the public's right under the California Public Records Act (Division 10 (commencing with Section 7920.000) of Title 1) to inspect or copy records created or received in the process of developing the recommendation.

- (d) (1) Notwithstanding the provisions relating to a quorum in paragraph (3) of subdivision (b), if a health authority conducts a teleconference meeting, members who are outside the jurisdiction of the authority may be counted toward the establishment of a quorum when participating in the teleconference if at least 50 percent of the number of members that would establish a quorum are present within the boundaries of the territory over which the authority exercises jurisdiction, and the health authority provides a teleconference number, and associated access codes, if any, that allows any person to call in to participate in the meeting and the number and access codes are identified in the notice and agenda of the meeting.
- (2) Nothing in this subdivision shall be construed as discouraging health authority members from regularly meeting at a common physical site within the jurisdiction of the authority or from using teleconference locations within or near the jurisdiction of the authority. A teleconference meeting for which a quorum is established pursuant to this subdivision shall be subject to all other requirements of this section.
- (3) For purposes of this subdivision, a health authority means any entity created pursuant to Sections 14018.7, 14087.31, 14087.35, 14087.36, 14087.38, and 14087.9605 of the Welfare and Institutions Code, any joint powers authority created pursuant to Article 1 (commencing with Section 6500) of Chapter 5 of Division 7 for the purpose of contracting pursuant to Section 14087.3 of the Welfare and Institutions Code, and any advisory committee to a county-sponsored health plan licensed pursuant to Chapter 2.2 (commencing with Section 1340) of Division 2 of the Health and Safety Code if the advisory committee has 12 or more members.

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1 (e) This section shall become operative January 1, 2024.

- (f) This section shall remain in effect only until January 1, 2030, and as of that date is repealed.
- SEC. 3. Section 54953 is added to the Government Code, to read:
 - 54953. (a) All meetings of the legislative body of a local agency shall be open and public, and all persons shall be permitted to attend any meeting of the legislative body of a local agency, except as otherwise provided in this chapter.
 - (b) (1) Notwithstanding any other provision of law, the legislative body of a local agency may use teleconferencing for the benefit of the public and the legislative body of a local agency in connection with any meeting or proceeding authorized by law. The teleconferenced meeting or proceeding shall comply with all requirements of this chapter and all otherwise applicable provisions of law relating to a specific type of meeting or proceeding.
 - (2) Teleconferencing, as authorized by this section, may be used for all purposes in connection with any meeting within the subject matter jurisdiction of the legislative body. All votes taken during a teleconferenced meeting shall be by rollcall.
 - (3) If the legislative body of a local agency elects to use teleconferencing, it shall post agendas at all teleconference locations and conduct teleconference meetings in a manner that protects the statutory and constitutional rights of the parties or the public appearing before the legislative body of a local agency. Each teleconference location shall be identified in the notice and agenda of the meeting or proceeding, and each teleconference location shall be accessible to the public. During the teleconference, at least a quorum of the members of the legislative body shall participate from locations within the boundaries of the territory over which the local agency exercises jurisdiction, except as provided in subdivision (d). The agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3 at each teleconference location.
 - (4) For the purposes of this section, "teleconference" means a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both. Nothing in this section shall prohibit a local agency

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from providing the public with additional teleconference locations *locations*.

- (c) (1) No legislative body shall take action by secret ballot, whether preliminary or final.
- (2) The legislative body of a local agency shall publicly report any action taken and the vote or abstention on that action of each member present for the action.
- (3) Prior to taking final action, the legislative body shall orally report a summary of a recommendation for a final action on the salaries, salary schedules, or compensation paid in the form of fringe benefits of a local agency executive, as defined in subdivision (d) of Section 3511.1, during the open meeting in which the final action is to be taken. This paragraph shall not affect the public's right under the California Public Records Act (Division 10 (commencing with Section 7920.000) of Title 1) to inspect or copy records created or received in the process of developing the recommendation.
- (d) (1) Notwithstanding the provisions relating to a quorum in paragraph (3) of subdivision (b), if a health authority conducts a teleconference meeting, members who are outside the jurisdiction of the authority may be counted toward the establishment of a quorum when participating in the teleconference if at least 50 percent of the number of members that would establish a quorum are present within the boundaries of the territory over which the authority exercises jurisdiction, and the health authority provides a teleconference number, and associated access codes, if any, that allows any person to call in to participate in the meeting and the number and access codes are identified in the notice and agenda of the meeting.
- (2) Nothing in this subdivision shall be construed as discouraging health authority members from regularly meeting at a common physical site within the jurisdiction of the authority or from using teleconference locations within or near the jurisdiction of the authority. A teleconference meeting for which a quorum is established pursuant to this subdivision shall be subject to all other requirements of this section.
- (3) For purposes of this subdivision, a health authority means any entity created pursuant to Sections 14018.7, 14087.31, 14087.35, 14087.36, 14087.38, and 14087.9605 of the Welfare and Institutions Code, any joint powers authority created pursuant

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1 to Article 1 (commencing with Section 6500) of Chapter 5 of

- 2 Division 7 for the purpose of contracting pursuant to Section
- 3 14087.3 of the Welfare and Institutions Code, and any advisory
- 4 committee to a county-sponsored health plan licensed pursuant to
- 5 Chapter 2.2 (commencing with Section 1340) of Division 2 of the
- 6 Health and Safety Code if the advisory committee has 12 or more 7 members.
 - (e) This section shall become operative January 1, 2030.
 - SEC. 4. The Legislature finds and declares that Sections 1, 2, and 3 of this act, which amend, repeal, and add Section 54953 of the Government Code, further, within the meaning of paragraph (7) of subdivision (b) of Section 3 of Article I of the California Constitution, the purposes of that constitutional section as it relates to the right of public access to the meetings of local public bodies or the writings of local public officials and local agencies. Pursuant to paragraph (7) of subdivision (b) of Section 3 of Article I of the California Constitution, the Legislature makes the following findings:

This act is necessary to ensure minimum standards for public participation allowing for greater public participation in teleconference meetings.

SEC. 5. (a) The Legislature finds and declares that during the COVID-19 public health emergency, certain requirements of the Ralph M. Brown Act (Chapter 9 (commencing with Section 54950) of Part 1 of Division 2 of Title 5 of the Government Code) and the Bagley-Keene Open Meeting Act (Article 9 (commencing with Section 11120) of Chapter 1 of Part 1 of Division 3 of Title 2 of the Government Code) were suspended by Executive Order No. N-29-20. Audio and video teleconference were widely used to conduct public meetings in lieu of physical location meetings, and public meetings conducted by teleconference during the COVID-19 public health emergency have been productive, have increased public participation by all members of the public regardless of their location in the state and ability to travel to physical meeting locations, have protected the health and safety of civil servants and the public, and have reduced travel costs incurred by members of state bodies and reduced work hours spent traveling to and from meetings.

(b) The Legislature finds and declares that Sections 1, 2, and 3 of this act, which amend, repeal, and add Section 54953 of the

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Government Code, impose a potential limitation on the public's right of access to the meetings of public bodies or the writings of public officials and agencies within the meaning of Section 3 of Article I of the California Constitution. Pursuant to that constitutional provision, the Legislature makes the following findings to demonstrate the interest protected by this potential limitation and the need for protecting that interest:

 By removing the requirement for each teleconference location to be identified in the notice and agenda, including the member's private home address, and by providing exceptions to the requirements that each teleconference location must be accessible to the public and that members of the public be given the opportunity to address the legislative body directly at each teleconference location, this act protects the personal, private information and location of public officials and their families while preserving the public's right to access information concerning the conduct of the people's business.

South Coast Air Quality Management District Legislative Analysis Summary – AB 2449 (Rubio)

Version: As Amended on 5/23/22

Analyst: DPG/PC

AB 2449 (Rubio)

Open meetings: local agencies: teleconferences.

Summary: This bill would allow members of a local legislative body to use teleconferencing for a public meeting without identifying each teleconference location or making those locations accessible to the public, if a quorum of the legislative body members participate in person from a single physical location that is:

- Identified on the agenda;
- Open to the public; and
- Within the local agency's jurisdiction.

The bill would sunset on January 1, 2028.

There are two similar bills that would allow local agencies to hold public meetings via teleconferencing, AB 1944 (Lee) and this bill, AB 2449 (Rubio). This bill would establish requirements for teleconferencing beyond AB 1944.

Background: Existing law, the Ralph M. Brown Act (Act), requires that all meetings of a local agency's legislative body are open, public and all persons are permitted to attend and participate. The Act also requires agendas to be publicly posted and allows for meetings to occur via teleconferencing, subject to certain requirements, including:

- Legislative body must notice the teleconference location of each member who is participating in the public meeting;
- Every teleconference location must be accessible to the public;
- Members of the public must be allowed to address the legislative body at each teleconference location;
- Legislative body must post an agenda at each teleconference location; and
- At least a quorum of the legislative body must participate from locations within the boundaries of the local agency's jurisdiction.

When a declared state of emergency is in effect, or in other situations related to public health, existing law authorizes a local agency to use teleconferencing without complying with specified requirements until January 1, 2024.

Status: 5/27/22 - In Senate. Read first time. To Senate Rules Committee for assignment.

Specific Provisions: This bill would allow a local agency to use teleconferencing without identifying each teleconference location in the notice and agenda, if a quorum of the legislative body members participate in person from the same physical location identified on

South Coast Air Quality Management District Legislative Analysis Summary – AB 2449 (Rubio)

Version: As Amended on 5/23/22

Analyst: DPG/PC

the agenda. The physical location of the meeting where the quorum is present must be open to the public and situated within the boundaries the local agency's jurisdiction.

AB 2449 would also require the legislative body to comply with requirements, including:

- Provide a two-way audio-visual platform or a two-way telephonic service and a live webcasting of the meeting to enable the public to remotely hear and address the legislative body as well as visually observe the meeting.
- All members of the legislative body attending the meeting by teleconference shall participate through both audio and visual technology.
- If a disruption prevents the agency from broadcasting the meeting or prevents members of the public from offering remote comments, the body shall take no further action until access for the public is restored.
- The legislative body shall not require public comments to be submitted in advance of the meeting and must provide an opportunity for the public to address the legislative body and offer comment in real time.

The bill would not allow any member of a legislative body to participate in meetings by teleconference from a remote location for a period of more than three consecutive months.

This bill would sunset on January 1, 2028.

Impacts on South Coast AQMD's Mission, Operations or Initiatives: During the pandemic, public entities have been able to hold teleconferenced public meetings with certain exemptions from Brown Act requirements. The flexibility created by those exemptions has facilitated board members' and the public's ability to safely attend public meetings remotely and has resulted in increased public participation.

This bill would enable local legislative bodies, including the South Coast AQMD, to not rely on a declared state of emergency to continue hold virtual or hybrid public meetings. Continuing to allow Board Members to participate remotely from an undisclosed location is critical for personal privacy and safety, especially if the location is a private residence. In sum, the bill would modernize existing law while maintaining transparency and public participation.

Staff recommend the following amendments:

- 1) Eliminate the requirement that the in-person quorum of members be at a single location. This is problematic for agencies with large geographical jurisdictions.
- 2) Eliminate requirements that members of the legislative body may only participate in the meeting remotely if:
 - a) The agenda identifies that the member of the legislative body will participate in the meeting remotely and provides a brief description why they need to

South Coast Air Quality Management District Legislative Analysis Summary – AB 2449 (Rubio)

Version: As Amended on 5/23/22

Analyst: DPG/PC

appear remotely or describes the circumstances they need to participate remotely after the meeting agenda was posted. The circumstances for remote participation by the member must be publicly disclosed at the meeting before action is taken; and

- b) The member publicly discloses at the meeting before action is taken, whether individuals 18 years of age or older are present in the room at the remote location, and the nature of the member's relationship with such individuals.
- 3) Delete provision that prohibits any member of a legislative body from participating in meetings solely by teleconference from a remote location for three consecutive months.

Recommended Position: SUPPORT WITH AMENDMENTS

Support:

Three Valleys Municipal Water District [SPONSOR]

Association of California Healthcare Districts

Association of California Water Agencies

California Municipal Utilities Association

California State Association of Counties

Calleguas Municipal Water District

Central Basin Municipal Water District

Central Contra Costa Sanitary District

City of Cupertino

City of Rancho Palos Verdes

County of Monterey (if amended)

Cucamonga Valley Water District

Eastern Municipal Water District

Foothill Municipal Water District

Inland Empire Utilities Agency

League of California Cities

Local Agency Formation Commission for the County of Los Angeles

Los Angeles Unified School District

Mesa Water District

Metropolitan Water District of Southern California

Municipal Water District Orange County

Public Risk Innovation, Solutions, and Management

Regional Chamber of Commerce, San Gabriel Valley

Rowland Water District

Rural County Representatives of California

San Bernardino Municipal Water Department

San Bernardino Valley Municipal Water District

San Diego County Water Authority

South Coast Air Quality Management District

Legislative Analysis Summary – AB 2449 (Rubio)

Version: As Amended on 5/23/22

Analyst: DPG/PC

San Gabriel Basin Water Quality Authority

San Gabriel Valley Council of Governments (if amended)

San Gabriel Valley Economic Partnership

San Gabriel Valley Municipal Water District

San Gabriel Valley Water Association

Santa Margarita Water District

Solano County Board of Supervisors

Southern California Water Coalition

Suburban Water Systems

Upper San Gabriel Valley Municipal Water District

Urban Counties of California

Walnut Valley Water District

Western Municipal Water District

Opposition:

California News Publisher's Association

ACLU

California Action

First Amendment Coalition

Howard Jarvis Taxpayers Association

Californians Aware

Leadership Counsel for Justice and Accountability

Society for Professional Journalists Los Angeles

AMENDED IN ASSEMBLY MAY 23, 2022

CALIFORNIA LEGISLATURE—2021–22 REGULAR SESSION

ASSEMBLY BILL

No. 2449

Introduced by Assembly Member Blanca Rubio

February 17, 2022

An act to—amend amend, repeal, and add Section 54953 of the Government Code, relating to local government.

LEGISLATIVE COUNSEL'S DIGEST

AB 2449, as amended, Blanca Rubio. Open meetings: local agencies: teleconferences.

Existing law, the Ralph M. Brown Act, requires, with specified exceptions, that all meetings of a legislative body of a local agency, as those terms are defined, be open and public and that all persons be permitted to attend and participate. The act contains specified provisions regarding the timelines for posting an agenda and providing for the ability of the public to observe and provide comment. The act allows for meetings to occur via teleconferencing subject to certain requirements, particularly that the legislative body notice each teleconference location of each member that will be participating in the public meeting, that each teleconference location be accessible to the public, that members of the public be allowed to address the legislative body at each teleconference location, that the legislative body post an agenda at each teleconference location, and that at least a quorum of the legislative body participate from locations within the boundaries of the local agency's jurisdiction. The act provides an exemption to the jurisdictional requirement for health authorities, as defined.

Existing law, until January 1, 2024, authorizes a local agency to use teleconferencing without complying with those specified

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teleconferencing requirements in specified circumstances when a declared state of emergency is in effect, or in other situations related to public health.

This bill would revise and recast those teleconferencing provisions and, until January 1, 2028, would authorize a local agency to use teleconferencing without complying with those specified the teleconferencing requirements that each teleconference location be identified in the notice and agenda and that each teleconference location be accessible to the public if at least a quorum of the members of the legislative body participates in person from a singular physical location clearly identified on the agenda that is open to the public and situated within the local agency's jurisdiction. The Under this exception, the bill would authorize a member to participate remotely only under specified circumstances and for a period of three consecutive months.

This bill would impose prescribed requirements for this exception relating to notice, agendas, the means and manner of access, and procedures for disruptions. The bill would require the legislative body to implement a procedure for receiving and swiftly resolving requests for reasonable accommodation for individuals with disabilities, consistent with federal law.

Existing constitutional provisions require that a statute that limits the right of access to the meetings of public bodies or the writings of public officials and agencies be adopted with findings demonstrating the interest protected by the limitation and the need for protecting that interest.

This bill would make legislative findings to that effect.

The California Constitution requires local agencies, for the purpose of ensuring public access to the meetings of public bodies and the writings of public officials and agencies, to comply with a statutory enactment that amends or enacts laws relating to public records or open meetings and contains findings demonstrating that the enactment furthers the constitutional requirements relating to this purpose.

This bill would make legislative findings to that effect.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

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The people of the State of California do enact as follows:

1 2

SECTION 1. Section 54953 of the Government Code, as amended by Section 3 of Chapter 165 of the Statutes of 2021, is amended to read:

- 54953. (a) All meetings of the legislative body of a local agency shall be open and public, and all persons shall be permitted to attend any meeting of the legislative body of a local agency, except as otherwise provided in this chapter.
- (b) (1) Notwithstanding any other provision of law, the legislative body of a local agency may use teleconferencing for the benefit of the public and the legislative body of a local agency in connection with any meeting or proceeding authorized by law. The teleconferenced meeting or proceeding shall comply with all otherwise applicable requirements of this chapter and all otherwise applicable provisions of law relating to a specific type of meeting or proceeding.
- (2) Teleconferencing, as authorized by this section, may be used for all purposes in connection with any meeting within the subject matter jurisdiction of the legislative body.—All If the legislative body of a local agency elects to use teleconferencing, the legislative body of a local agency shall comply with all of the following:
- (A) All votes taken during a teleconferenced meeting shall be by rollcall.
- (B) The teleconferenced meetings shall be conducted in a manner that protects the statutory and constitutional rights of the parties or the public appearing before the legislative body of a local agency.
- (C) The legislative body shall give notice of the meeting and post agendas as otherwise required by this chapter.
- (D) The legislative body shall allow members of the public to access the meeting and the agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3.
- (3) If the legislative body of a local agency elects to use teleconferencing, it shall post agendas at all teleconference locations and conduct teleconference meetings in a manner that protects the statutory and constitutional rights of the parties or the public appearing before the legislative body of a local agency. locations. Each teleconference location shall be identified in the

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notice and agenda of the meeting or proceeding, and each teleconference location shall be accessible to the public. During the teleconference, at least a quorum of the members of the legislative body shall participate from locations within the boundaries of the territory over which the local agency exercises jurisdiction, except as provided in subdivisions (d) and (e). The agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3 at each teleconference location.

- (4) For the purposes of this section, "teleconference" means a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both. Nothing in this section shall prohibit a local agency from providing the public with additional teleconference locations.
- (c) (1) No legislative body shall take action by secret ballot, whether preliminary or final.
- (2) The legislative body of a local agency shall publicly report any action taken and the vote or abstention on that action of each member present for the action.
- (3) Prior to taking final action, the legislative body shall orally report a summary of a recommendation for a final action on the salaries, salary schedules, or compensation paid in the form of fringe benefits of a local agency executive, as defined in subdivision (d) of Section 3511.1, during the open meeting in which the final action is to be taken. This paragraph shall not affect the public's right under the California Public Records Act (Division 10 (commencing with Section 7920.000)—if of Title 1) to inspect or copy records created or received in the process of developing the recommendation.
- (d) (1) Notwithstanding the provisions relating to a quorum in paragraph (3) of subdivision (b), if a health authority conducts a teleconference meeting, members who are outside the jurisdiction of the authority may be counted toward the establishment of a quorum when participating in the teleconference if at least 50 percent of the number of members that would establish a quorum are present within the boundaries of the territory over which the authority exercises jurisdiction, and the health authority provides a teleconference number, and associated access codes, if any, that allows any person to call in to participate in the meeting and the

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number and access codes are identified in the notice and agenda of the meeting.

- (2) Nothing in this subdivision shall be construed as discouraging health authority members from regularly meeting at a common physical site within the jurisdiction of the authority or from using teleconference locations within or near the jurisdiction of the authority. A teleconference meeting for which a quorum is established pursuant to this subdivision shall be subject to all other requirements of this section.
- (3) For purposes of this subdivision, a health authority means any entity created pursuant to Sections 14018.7, 14087.31, 14087.35, 14087.36, 14087.38, and 14087.9605 of the Welfare and Institutions Code, any joint powers authority created pursuant to Article 1 (commencing with Section 6500) of Chapter 5 of Division 7 for the purpose of contracting pursuant to Section 14087.3 of the Welfare and Institutions Code, and any advisory committee to a county-sponsored health plan licensed pursuant to Chapter 2.2 (commencing with Section 1340) of Division 2 of the Health and Safety Code if the advisory committee has 12 or more members.
- (e) (1) A—The legislative body of a local agency may use teleconferencing without complying with the requirements of paragraph (3) of subdivision (b) if the legislative body complies with the requirements of paragraph (2) of this subdivision in any of the following circumstances:
- (A) The legislative body holds a meeting during a proclaimed state of emergency, and state or local officials have imposed or recommended measures to promote social distancing.
- (B) The legislative body holds a meeting during a proclaimed state of emergency for the purpose of determining, by majority vote, whether as a result of the emergency, meeting in person would present imminent risks to the health or safety of attendees.
- (C) The legislative body holds a meeting during a proclaimed state of emergency and has determined, by majority vote, pursuant to subparagraph (B), that, as a result of the emergency, meeting in person would present imminent risks to the health or safety of attendees.
- (2) A legislative body that holds a meeting pursuant to this subdivision shall do all of the following:

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(A) The legislative body shall give notice of the meeting and post agendas as otherwise required by this chapter.

- (B) The legislative body shall allow members of the public to access the meeting and the agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3. In
- (A) In each instance in which notice of the time of the teleconferenced meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the means by which members of the public may access the meeting and offer public comment. The agenda shall identify and include an opportunity for all persons to attend via a call-in option or an internet-based service option. This subparagraph shall not be construed to require the legislative body to provide a physical location from which the public may attend or comment.
- (C) The legislative body shall conduct teleconference meetings in a manner that protects the statutory and constitutional rights of the parties and the public appearing before the legislative body of a local agency.

(D)

(B) In the event of a disruption that prevents the public agency legislative body from broadcasting the meeting to members of the public using the call-in option or internet-based service option, or in the event of a disruption within the local agency's control that prevents members of the public from offering public comments using the call-in option or internet-based service option, the legislative body shall take no further action on items appearing on the meeting agenda until public access to the meeting via the call-in option or internet-based service option is restored. Actions taken on agenda items during a disruption that prevents the public agency legislative body from broadcasting the meeting may be challenged pursuant to Section 54960.1.

(E)

(C) The legislative body shall not require public comments to be submitted in advance of the meeting and must provide an opportunity for the public to address the legislative body and offer comment in real time. This subparagraph shall not be construed to require the legislative body to provide a physical location from which the public may attend or comment.

(F)

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(D) Notwithstanding Section 54953.3, an individual desiring to provide public comment through the use of an internet website, or other online platform, not under the control of the local legislative body, that requires registration to log in to a teleconference may be required to register as required by the third-party internet website or online platform to participate.

(G)

- (E) (i) A legislative body that provides a timed public comment period for each agenda item shall not close the public comment period for the agenda item, or the opportunity to register, pursuant to subparagraph (F), to provide public comment until that timed public comment period has elapsed.
- (ii) A legislative body that does not provide a timed public comment period, but takes public comment separately on each agenda item, shall allow a reasonable amount of time per agenda item to allow public members the opportunity to provide public comment, including time for members of the public to register pursuant to subparagraph (F), or otherwise be recognized for the purpose of providing public comment.
- (iii) A legislative body that provides a timed general public comment period that does not correspond to a specific agenda item shall not close the public comment period or the opportunity to register, pursuant to subparagraph (F), until the timed general public comment period has elapsed.
- (3) If a state of emergency remains active, or state or local officials have imposed or recommended measures to promote social distancing, in order to continue to teleconference without compliance with paragraph (3) of subdivision (b), the legislative body shall, not later than 30 days after teleconferencing for the first time pursuant to subparagraph (A), (B), or (C) of paragraph (1), and every 30 days thereafter, make the following findings by majority vote:
- (A) The legislative body has reconsidered the circumstances of the state of emergency.
 - (B) Any of the following circumstances exist:
 - (i) The state of emergency continues to directly impact the ability of the members to meet safely in person.
- (ii) State or local officials continue to impose or recommend measures to promote social distancing.

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(4) For the purposes of this subdivision, "state of emergency" means a state of emergency proclaimed pursuant to Section 8625 of the California Emergency Services Act (Article 1 (commencing with Section 8550) of Chapter 7 of Division 1 of Title 2).

- (4) This subdivision shall not be construed to require the legislative body to provide a physical location from which the public may attend or comment.
- (f) A–(1) The legislative body of a local agency may use teleconferencing without complying with paragraph (3) of subdivision (b) if, during the teleconference meeting, at least a quorum of the members of the legislative body participates in person from a singular *physical* location clearly identified on the agenda, which location shall be open to the public and situated within the boundaries of the territory over which the local agency exercises jurisdiction and the legislative body complies with all of the following:
- (1) The legislative body shall give notice of the meeting and post agendas as otherwise required by this chapter.
- (2) All members of the legislative body attending the meeting by teleconference shall participate only through both audio and visual technology.
- (A) The legislative body shall provide at least one of the following as a means by which the public may remotely hear and visually observe the meeting, and remotely address the legislative body:
 - (i) A two-way audio-visual platform.
- (ii) A two-way telephonic service and a live webcasting of the meeting.
- (B) In each instance in which notice of the time of the teleconferenced meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the means by which members of the public may access the meeting and offer public comment.
- (3) The legislative body shall allow members of the public to access the meeting and the agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3. In each instance in which notice of the time of the meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give

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notice of the means by which members of the public may access the meeting and offer public comment. The

- (C) The agenda shall identify and include an opportunity for all persons to attend and address the legislative body directly pursuant to Section 54954.3 via a call-in—option—or option, via an internet-based service option, and an opportunity for members of the public to attend and address the legislative bodyat the in-person location of the meeting.
- (4) The legislative body shall conduct teleconference meetings in a manner that protects the statutory and constitutional rights of the parties and the public appearing before the legislative body of a local agency. and at the in-person location of the meeting.

(5)

(D) In the event of a disruption that prevents the public agency legislative body from broadcasting the meeting to members of the public using the call-in option or internet-based service option, or in the event of a disruption within the local agency's control that prevents members of the public from offering public comments using the call-in option or internet-based service option, the legislative body shall take no further action on items appearing on the meeting agenda until public access to the meeting via the call-in option or internet-based service option is restored. Actions taken on agenda items during a disruption that prevents the public agency legislative body from broadcasting the meeting may be challenged pursuant to Section 54960.1.

(6)

(E) The legislative body shall not require public comments to be submitted in advance of the meeting and must provide an opportunity for the public to address the legislative body and offer comment in real time.

(7)

- (F) Notwithstanding Section 54953.3, an individual desiring to provide public comment through the use of an internet website, or other online platform, not under the control of the local legislative body, that requires registration to log in to a teleconference may be required to register as required by the third-party internet website or online platform to participate.
- (2) A member of the legislative body shall only participate in the meeting remotely pursuant to this subdivision, if all of the following requirements are met:

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(A) One of the following circumstances applies:

- (i) The agenda identifies that the member of the legislative body will participate in the meeting remotely and provides a brief general description of the circumstances relating to their need to appear remotely at the given meeting. A brief general description of an item generally needs not to exceed 20 words.
- (ii) The circumstances relating to the member's need to participate remotely arose after the agenda for the meeting was posted and those circumstances are publicly disclosed at the meeting before any action is taken.
- (B) The member shall publicly disclose at the meeting before any action is taken, whether any other individuals 18 years of age or older are present in the room at the remote location with the member, and the general nature of the member's relationship with any such individuals.
- (C) The member shall participate through both audio and visual technology.
- (3) The provisions of this subdivision shall not serve as a means for any member of a legislative body to participate in meetings of the legislative body solely by teleconference from a remote location for a period of three consecutive months.

(8)

- (g) The legislative body shall have and implement a procedure for receiving and swiftly resolving requests for reasonable accommodation for individuals with disabilities, consistent with the federal Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12132), and resolving any doubt in favor of accessibility. In each instance in which notice of the time of the meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the procedure for receiving and resolving requests for accommodation.
- (h) The legislative body shall conduct meetings subject to this chapter consistent with applicable state and federal civil rights laws, including, but not limited to, the language access and other nondiscrimination obligations of Section 11135 and Subchapter V (commencing with Section 2000d) of Chapter 21 of Title 42 of the United States Code.
- (i) (1) Nothing in this section shall prohibit a legislative body from providing the public with additional teleconference locations.

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(2) Nothing in this section shall prohibit a legislative body from providing members of the public with additional physical locations in which the public may observe and address the legislative body by electronic means.

- (j) For the purposes of this section, the following definitions shall apply:
- (1) "Remote location" means a location from which a member of a legislative body participates in a meeting pursuant to subdivision (f), other than any physical meeting location designated in the notice of the meeting. Remote locations need not be accessible to the public.
- (2) "Remote participation" means participation in a meeting by teleconference at a location other than any physical meeting location designated in the notice of the meeting. Watching or listening to a meeting via webcasting or another similar electronic medium that does not permit members to interactively hear, discuss, or deliberate on matters, does not constitute remote participation.
- (3) "State of emergency" means a state of emergency proclaimed pursuant to Section 8625 of the California Emergency Services Act (Article 1 (commencing with Section 8550) of Chapter 7 of Division 1 of Title 2).
- (4) "Teleconference" means a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both.
- (5) "Two-way audio-visual platform" means an online platform that provides participants with the ability to participate in a meeting via both an interactive video conference and a two-way telephonic function.
- (6) "Two-way telephonic service" means a telephone service that does not require internet access, is not provided as part of a two-way audio-visual platform, and allows participants to dial a telephone number to listen and verbally participate.
- (7) "Webcasting" means a streaming video broadcast online or on television, using streaming media technology to distribute a single content source to many simultaneous listeners and viewers.

37 (g)

(k) This section shall remain in effect only until January 1, 2024, and as of that date is repealed.

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1 2

SEC. 2. Section 54953 of the Government Code, as added by Section 4 of Chapter 165 of the Statutes of 2021, is amended to read:

- 54953. (a) All meetings of the legislative body of a local agency shall be open and public, and all persons shall be permitted to attend any meeting of the legislative body of a local agency, except as otherwise provided in this chapter.
- (b) (1) Notwithstanding any other provision of law, the legislative body of a local agency may use teleconferencing for the benefit of the public and the legislative body of a local agency in connection with any meeting or proceeding authorized by law. The teleconferenced meeting or proceeding shall comply with all *otherwise applicable* requirements of this chapter and all otherwise applicable provisions of law relating to a specific type of meeting or proceeding.
- (2) Teleconferencing, as authorized by this section, may be used for all purposes in connection with any meeting within the subject matter jurisdiction of the legislative body.—All If the legislative body of a local agency elects to use teleconferencing, the legislative body of a local agency shall comply with all of the following:
- (A) All votes taken during a teleconferenced meeting shall be by rollcall.
- (B) The teleconferenced meetings shall be conducted in a manner that protects the statutory and constitutional rights of the parties or the public appearing before the legislative body of a local agency.
- (C) The legislative body shall give notice of the meeting and post agendas as otherwise required by this chapter.
- (D) The legislative body shall allow members of the public to access the meeting and the agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3.
- (3) If the legislative body of a local agency elects to use teleconferencing, it shall post agendas at all teleconference locations and conduct teleconference meetings in a manner that protects the statutory and constitutional rights of the parties or the public appearing before the legislative body of a local agency. *locations*. Each teleconference location shall be identified in the notice and agenda of the meeting or proceeding, and each teleconference location shall be accessible to the public. During

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the teleconference, at least a quorum of the members of the legislative body shall participate from locations within the boundaries of the territory over which the local agency exercises jurisdiction, except as provided in subdivision (d). The agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3 at each teleconference location.

1 2

- (4) For the purposes of this section, "teleconference" means a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both. Nothing in this section shall prohibit a local agency from providing the public with additional teleconference locations
- (c) (1) No legislative body shall take action by secret ballot, whether preliminary or final.
- (2) The legislative body of a local agency shall publicly report any action taken and the vote or abstention on that action of each member present for the action.
- (3) Prior to taking final action, the legislative body shall orally report a summary of a recommendation for a final action on the salaries, salary schedules, or compensation paid in the form of fringe benefits of a local agency executive, as defined in subdivision (d) of Section 3511.1, during the open meeting in which the final action is to be taken. This paragraph shall not affect the public's right under the California Public Records Act (Division 10 (commencing with Section 7920.000) of Title 1) to inspect or copy records created or received in the process of developing the recommendation.
- (d) (1) Notwithstanding the provisions relating to a quorum in paragraph (3) of subdivision (b), if a health authority conducts a teleconference meeting, members who are outside the jurisdiction of the authority may be counted toward the establishment of a quorum when participating in the teleconference if at least 50 percent of the number of members that would establish a quorum are present within the boundaries of the territory over which the authority exercises jurisdiction, and the health authority provides a teleconference number, and associated access codes, if any, that allows any person to call in to participate in the meeting and the number and access codes are identified in the notice and agenda of the meeting.

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(2) Nothing in this subdivision shall be construed as discouraging health authority members from regularly meeting at a common physical site within the jurisdiction of the authority or from using teleconference locations within or near the jurisdiction of the authority. A teleconference meeting for which a quorum is established pursuant to this subdivision shall be subject to all other requirements of this section.

- (3) For purposes of this subdivision, a health authority means any entity created pursuant to Sections 14018.7, 14087.31, 14087.35, 14087.36, 14087.38, and 14087.9605 of the Welfare and Institutions Code, any joint powers authority created pursuant to Article 1 (commencing with Section 6500) of Chapter 5 of Division 7 for the purpose of contracting pursuant to Section 14087.3 of the Welfare and Institutions Code, and any advisory committee to a county-sponsored health plan licensed pursuant to Chapter 2.2 (commencing with Section 1340) of Division 2 of the Health and Safety Code if the advisory committee has 12 or more members.
- (e) A—(1) The legislative body of a local agency may use teleconferencing without complying with the requirements of paragraph (3) of subdivision (b) if, during the teleconference meeting, at least a quorum of the members of the legislative body participates in person from a singular *physical* location clearly identified on the agenda, which location shall be open to the public and situated within the boundaries of the territory over which the local agency exercises jurisdiction and the legislative body complies with all of the following:
- (1) The legislative body shall give notice of the meeting and post agendas as otherwise required by this chapter.
- (2) All members of the legislative body attending the meeting by teleconference shall participate only through both audio and visual technology.
- (A) The legislative body shall provide at least one of the following as a means by which the public may remotely hear and visually observe the meeting, and remotely address the legislative body:
 - (i) A two-way audio-visual platform.
- (ii) A two-way telephonic service and a live webcasting of the meeting.

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(B) In each instance in which notice of the time of the teleconferenced meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the means by which members of the public may access the meeting and offer public comment.

- (3) The legislative body shall allow members of the public to access the meeting and the agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3. In each instance in which notice of the time of the meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the means by which members of the public may access the meeting and offer public comment. The
- (C) The agenda shall identify and include an opportunity for all persons to attend and address the legislative body directly pursuant to Section 54954.3 via a call-in-option or option, via an internet-based service option, and an opportunity for members of the public to attend and address the legislative body at the in-person location of the meeting.
- (4) The legislative body shall conduct teleconference meetings in a manner that protects the statutory and constitutional rights of the parties and the public appearing before the legislative body of a local agency.

(5)

 (D) In the event of a disruption that prevents the public agency legislative body from broadcasting the meeting to members of the public using the call-in option or internet-based service option, or in the event of a disruption within the local agency's control that prevents members of the public from offering public comments using the call-in option or internet-based service option, the legislative body shall take no further action on items appearing on the meeting agenda until public access to the meeting via the call-in option or internet-based service option is restored. Actions taken on agenda items during a disruption that prevents the public agency legislative body from broadcasting the meeting may be challenged pursuant to Section 54960.1.

(6)

(E) The legislative body shall not require public comments to be submitted in advance of the meeting and must provide an

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opportunity for the public to address the legislative body and offer comment in real time.

(7)

- (F) Notwithstanding Section 54953.3, an individual desiring to provide public comment through the use of an internet website, or other online platform, not under the control of the local legislative body, that requires registration to log in to a teleconference may be required to register as required by the third-party internet website or online platform to participate.
- (2) A member of the legislative body shall only participate in the meeting remotely pursuant to this subdivision, if all of the following requirements are met:
 - (A) One of the following circumstances applies:
- (i) The agenda identifies that the member of the legislative body will participate in the meeting remotely and provides a brief general description of the circumstances relating to their need to appear remotely at the given meeting. A brief general description of an item generally need not exceed 20 words.
- (ii) The circumstances relating to the member's need to participate remotely arose after the agenda for the meeting was posted and those circumstances are publicly disclosed at the meeting before any action is taken.
- (B) The member shall publicly disclose at the meeting before any action is taken whether any other individuals 18 years of age or older are present in the room at the remote location with the member, and the general nature of the member's relationship with any such individuals.
- (C) The member shall participate through both audio and visual technology.
- (3) The provisions of this subdivision shall not serve as a means for any member of a legislative body to participate in meetings of the legislative body solely by teleconference from a remote location for a period of three consecutive months.

(8)

(f) The legislative body shall have and implement a procedure for receiving and swiftly resolving requests for reasonable accommodation for individuals with disabilities, consistent with the federal Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12132), and resolving any doubt in favor of accessibility. In each instance in which notice of the time of the meeting is

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otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the procedure for receiving and resolving requests for accommodation.

- (g) The legislative body shall conduct meetings subject to this chapter consistent with applicable state and federal civil rights laws, including, but not limited to, the language access and other nondiscrimination obligations of Section 11135 and Subchapter V (commencing with Section 2000d) of Chapter 21 of Title 42 of the United States Code.
- (h) (1) Nothing in this section shall prohibit a legislative body from providing the public with additional teleconference locations.
- (2) Nothing in this section shall prohibit a legislative body from providing members of the public with additional physical locations in which the public may observe and address the legislative body by electronic means.
- (i) For the purposes of this section, the following definitions shall apply:
- (1) "Remote location" means a location from which a member of a legislative body participates in a meeting pursuant to subdivision (e), other than any physical meeting location designated in the notice of the meeting. Remote locations need not be accessible to the public.
- (2) "Remote participation" means participation in a meeting by teleconference at a location other than any physical meeting location designated in the notice of the meeting. Watching or listening to a meeting via webcasting or another similar electronic medium that does not permit members to interactively hear, discuss, or deliberate on matters, does not constitute remote participation.
- (3) "Teleconference" means a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both.
- (4) "Two-way audio-visual platform" means an online platform that provides participants with the ability to participate in a meeting via both an interactive video conference and a two-way telephonic function.
- (5) "Two-way telephonic service" means a telephone service that does not require internet access, is not provided as part of a two-way audio-visual platform, and allows participants to dial a telephone number to listen and verbally participate.

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(6) "Webcasting" means a streaming video broadcast online or on television, using streaming media technology to distribute a single content source to many simultaneous listeners and viewers.

4 (f)

- (j) This section shall become operative January 1, 2024. 2024, shall remain in effect only until January 1, 2028, and as of that date is repealed.
- SEC. 3. Section 54953 is added to the Government Code, to read:
- 54953. (a) All meetings of the legislative body of a local agency shall be open and public, and all persons shall be permitted to attend any meeting of the legislative body of a local agency, except as otherwise provided in this chapter.
- (b) (1) Notwithstanding any other provision of law, the legislative body of a local agency may use teleconferencing for the benefit of the public and the legislative body of a local agency in connection with any meeting or proceeding authorized by law. The teleconferenced meeting or proceeding shall comply with all requirements of this chapter and all otherwise applicable provisions of law relating to a specific type of meeting or proceeding.
- (2) Teleconferencing, as authorized by this section, may be used for all purposes in connection with any meeting within the subject matter jurisdiction of the legislative body. All votes taken during a teleconferenced meeting shall be by rollcall.
- (3) If the legislative body of a local agency elects to use teleconferencing, it shall post agendas at all teleconference locations and conduct teleconference meetings in a manner that protects the statutory and constitutional rights of the parties or the public appearing before the legislative body of a local agency. Each teleconference location shall be identified in the notice and agenda of the meeting or proceeding, and each teleconference location shall be accessible to the public. During the teleconference, at least a quorum of the members of the legislative body shall participate from locations within the boundaries of the territory over which the local agency exercises jurisdiction, except as provided in subdivision (d). The agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3 at each teleconference location.

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(4) For the purposes of this section, "teleconference" means a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both. Nothing in this section shall prohibit a local agency from providing the public with additional teleconference locations

(c) (1) No legislative body shall take action by secret ballot, whether preliminary or final.

- (2) The legislative body of a local agency shall publicly report any action taken and the vote or abstention on that action of each member present for the action.
- (3) Prior to taking final action, the legislative body shall orally report a summary of a recommendation for a final action on the salaries, salary schedules, or compensation paid in the form of fringe benefits of a local agency executive, as defined in subdivision (d) of Section 3511.1, during the open meeting in which the final action is to be taken. This paragraph shall not affect the public's right under the California Public Records Act (Chapter 3.5 (commencing with Section 6250) of Division 7 of Title 1) to inspect or copy records created or received in the process of developing the recommendation.
- (d) (1) Notwithstanding the provisions relating to a quorum in paragraph (3) of subdivision (b), if a health authority conducts a teleconference meeting, members who are outside the jurisdiction of the authority may be counted toward the establishment of a quorum when participating in the teleconference if at least 50 percent of the number of members that would establish a quorum are present within the boundaries of the territory over which the authority exercises jurisdiction, and the health authority provides a teleconference number, and associated access codes, if any, that allows any person to call in to participate in the meeting and the number and access codes are identified in the notice and agenda of the meeting.
- (2) Nothing in this subdivision shall be construed as discouraging health authority members from regularly meeting at a common physical site within the jurisdiction of the authority or from using teleconference locations within or near the jurisdiction of the authority. A teleconference meeting for which a quorum is established pursuant to this subdivision shall be subject to all other requirements of this section.

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1 (3) For purposes of this subdivision, a health authority means 2 any entity created pursuant to Sections 14018.7, 14087.31, 3 14087.35, 14087.36, 14087.38, and 14087.9605 of the Welfare 4 and Institutions Code, any joint powers authority created pursuant 5 to Article 1 (commencing with Section 6500) of Chapter 5 of Division 7 for the purpose of contracting pursuant to Section 6 7 14087.3 of the Welfare and Institutions Code, and any advisory 8 committee to a county-sponsored health plan licensed pursuant to Chapter 2.2 (commencing with Section 1340) of Division 2 of the Health and Safety Code if the advisory committee has 12 or more 10 11 members.

- (e) This section shall become operative January 1, 2028. SEC. 3.
- SEC. 4. The Legislature finds and declares that Sections 1 and 2 of this act, which amend Section 54953 of the Government Code, impose a limitation on the public's right of access to the meetings of public bodies or the writings of public officials and agencies within the meaning of Section 3 of Article I of the California Constitution. Pursuant to that constitutional provision, the Legislature makes the following findings to demonstrate the interest protected by this limitation and the need for protecting that interest:

By removing the requirement for agendas to be placed at the location of each public official participating in a public meeting remotely, including from the member's private home or hospital room, this act protects the personal, private information of public officials and their families while preserving the public's right to access information concerning the conduct of the people's business.

SEC. 4.

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29 SEC. 5. The Legislature finds and declares that Sections 1 and 30 2 of this act, which amend Section 54953 of the Government Code, 31 further, within the meaning of paragraph (7) of subdivision (b) of 32 Section 3 of Article I of the California Constitution, the purposes of that constitutional section as it relates to the right of public 33 34 access to the meetings of local public bodies or the writings of 35 local public officials and local agencies. Pursuant to paragraph (7) of subdivision (b) of Section 3 of Article I of the California 36 37 Constitution, the Legislature makes the following findings:

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- 1 This act is necessary to ensure minimum standards for public participation and notice requirements allowing for greater public participation in teleconference meetings. 2
- 3



South Coast Air Quality Management District Legislative Analysis Summary – AB 2766 (Maienschein)

Version: As Introduced on 2/18/22

Analyst: PC

AB 2766 (Maienschein)

Unfair Competition Law: enforcement powers: investigatory subpoena.

Summary: This bill would grant the same investigatory powers as the Attorney General to:

- A city attorney of any city having a population in excess of 750,000;
- A county counsel of any county within which a city has a population in excess of 750,000; or
- An attorney of a city and county, when the city attorney or county counsel reasonably believes that there may have been a violation of the Unfair Competition Law (UCL).

Background: The UCL establishes a statutory cause of action for unfair competition, including any unlawful, unfair, or fraudulent business act or practice and unfair, deceptive, untrue, or misleading advertising. UCL actions for relief are required to be prosecuted exclusively by the Attorney General, a district attorney, a county counsel authorized by agreement with the district attorney in actions involving violation of a county ordinance, a city attorney of a city having a population in excess of 750,000 or by a county counsel of any county within which a city has a population in excess of 750,000, or a city attorney in a city and county, or with the consent of the district attorney, by a city prosecutor in a city having a full-time city prosecutor in the name of the people of the State of California, or by a person who has suffered injury in fact and has lost money or property as a result of the unfair competition.

Existing law authorizes a district attorney, upon reasonable belief there has been a violation of the UCL or various other laws related to unfair business practices, to exercise all the powers granted to the Attorney General as a head of a department to investigate the potential violation, including the authority to issue subpoenas.

Status: 6/1/22 - Referred to Senate Judiciary Committee.

Specific Provisions: This bill would grant the same investigatory power as the Attorney General as a head of a department to:

- A city attorney of any city having a population in excess of 750,000;
- A county counsel of any county within which a city has a population in excess of 750,000; or
- An attorney of a city and county, when the city attorney or county counsel reasonably believes that there may have been a violation of the UCL.

Impacts on South Coast AQMD's Mission, Operations or Initiatives: This bill would give investigative tools and powers to investigate those cases, including the ability to issue

South Coast Air Quality Management District

Legislative Analysis Summary – AB 2766 (Maienschein) Version: As Introduced on 2/18/22

Analyst: PC

pre-litigation subpoenas to city attorneys and county counsels with the largest populations. These city and county attorneys already have the power to prosecute unfair competition law cases.

Investigatory powers granted under AB 2766 to city and county attorneys could impact air districts, including South Coast AQMD, and public agencies if:

- The power is used to investigate cases already within their jurisdiction and/or purview without proper coordination; or
- City attorneys or county counsels used the powers to access South Coast AQMD's or other public agencies' records in order to prosecute cases.

At the same time, if this investigatory and subpoena power was granted to air districts, it could strengthen their abilities to address problematic facilities which could reduce air pollution and help to protect public health.

Staff recommend working with the author to better understand how the bill could impact South Coast AQMD and to explore giving air district attorneys investigatory and subpoena powers. Issues and concerns to be discussed include:

- Requiring these subpoenas and investigatory powers to be used in coordination with local air districts' efforts;
- Ensuring public agencies cannot be subpoenaed on matters already being investigated and/or prosecuted by that agency; and
- Granting local air district attorneys the same subpoena and investigatory powers.

Recommended Position: WORK WITH AUTHOR

Support:

Bet Tzedek Legal Services
City of San Diego
County of Santa Clara
David Chiu, San Francisco City Attorney
Los Angeles County Board of Supervisors
Mayor of City & County of San Francisco London Breed
Public Rights Project

Opposition:

American Property Casualty Insurance Association California and Nevada Credit Union League California Bankers Association California Chamber of Commerce South Coast Air Quality Management District Legislative Analysis Summary – AB 2766 (Maienschein) Version: As Introduced on 2/18/22

Analyst: PC

California Mortgage Bankers Association California Retailers Association Civil Justice Association of California National Federation of Independent Businesses TechNet

ASSEMBLY BILL

No. 2766

Introduced by Assembly Member Maienschein

February 18, 2022

An act to amend Section 16759 of the Business and Professions Code, relating to business.

LEGISLATIVE COUNSEL'S DIGEST

AB 2766, as introduced, Maienschein. Unfair Competition Law: enforcement powers: investigatory subpoena.

The Unfair Competition Law (UCL) establishes a statutory cause of action for unfair competition, including any unlawful, unfair, or fraudulent business act or practice and unfair, deceptive, untrue, or misleading advertising. Under this law, actions for relief are required to be prosecuted exclusively by the Attorney General, a district attorney, a county counsel authorized by agreement with the district attorney in actions involving violation of a county ordinance, a city attorney of a city having a population in excess of 750,000 or by a county counsel of any county within which a city has a population in excess of 750,000, or a city attorney in a city and county, or, with the consent of the district attorney, by a city prosecutor in a city having a full-time city prosecutor in the name of the people of the State of California, as specified, or by a person who has suffered injury in fact and has lost money or property as a result of the unfair competition.

Existing law authorizes a district attorney, upon reasonable belief there has been a violation of the UCL or various other laws related to unfair business practices, to exercise all the powers granted to the Attorney General as a head of a department to investigate the potential violation, including the authority to issue subpoenas. AB 2766 — 2 —

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This bill would grant the investigatory power granted to the Attorney General as a head of a department to the city attorney of any city having a population in excess of 750,000, to the county counsel of any county within which a city has a population in excess of 750,000, or to a city attorney of a city and county, when the city attorney or county counsel reasonably believes that there may have been a violation of the UCL.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Section 16759 of the Business and Professions Code is amended to read:

3 16759. (a) All those powers granted to the Attorney General 4 as a head of a department under Article 2 (commencing with Section 11180) of Chapter 2 of Part 1 of Division 3 of Title 2 of 6 the Government Code shall be granted to the district attorney of 7 any county when that district attorney reasonably believes that 8 there may have been a violation of Article 2 (commencing with Section 16720) or Article 3 (commencing with Section 16750) of 10 this chapter, or a violation of Chapter 4 (commencing with Section 11 17000) of this part, or a violation of Chapter 5 (commencing with 12 Section 17200) of this part, and shall be subject to the provisions 13 of Chapter 20 (commencing with Section 7460) of Division 7 of

Title 1 of the Government Code. Any investigations

- (b) All those powers granted to the Attorney General as head of a department under Article 2 (commencing with Section 11180) of Chapter 2 of Part 1 of Division 3 of Title 2 of the Government Code shall be granted to the city attorney of any city having a population in excess of 750,000, to the county counsel of any county within which a city has a population in excess of 750,000, or to a city attorney of a city and county, when the city attorney or county counsel reasonably believes that there may have been a violation of Chapter 5 (commencing with Section 17200) of this part and shall be subject to the provisions of Chapter 20 (commencing with Section 7460) of Division 7 of Title 1 of the Government Code.
- 27 (c) Any investigation pursuant to these powers shall be 28 conducted in accordance with the procedures set forth in Article 29 2 (commencing with Section 11180) of Chapter 2 of Part 1 of

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1 Division 3 of Title 2 of the Government Code, including all *applicable* principles relating to immunity from-self-incrimination

3 applicable thereto. self-incrimination. However, nothing in Section

4 16758 shall *not* be construed as providing automatic immunity

5 with respect to the subject of a subpoena issued in connection with

6 that investigation. Court orders sought pursuant to this section

7 shall be sought in the superior court of the county-where in which

8 the district-attorney attorney, authorized pursuant to subdivision

(a), or the city attorney or county counsel, authorized pursuant to

10 subdivision (b), seeking the order holds office.





To: South Coast Air Quality Management District

From: Cassidy & Associates

Date: May 25, 2021 Re: May Report

HOUSE/SENATE

The House is not in session until June 7.

The Senate is currently working through the backlog of nominations. As of now, the COVID-19 emergency funding package appears to remain stuck in the Senate until there is some resolution addressing Title 42, the public health authority allowing swift expulsion of asylum seekers.

The House and Senate have commenced negotiations to resolve the differences between the two chambers' competitiveness bills, S 1260, the US Innovation and Competition Act, and HR 4521, the America COMPETES Act. With basic formalities dispensed with, negotiators now must work through the thorniest issues that divide the chambers with the trade title at the top of that list. As of now, it is not likely that a final agreement will be reached before the end of July, with potential to slip to the Fall.

Hearings on the Administration's budget requests continue in the House and the Senate. Submissions for FY2023 appropriations requests wrap up this week, and committee staff will continue to work behind the scenes to draft their bills.

The reconciliation vehicle that allows Democrats to pass a tax and spending bill remains alive until September 30. Until then, there is a chance for a scaled back version of Build Back Better

to pass. Congressional Democrats see the legislation as their final ability to show progress to voters prior to the November midterms. Senator Joe Manchin (D-WV) has indicated he could support a bill that includes prescription drug price controls, corporate tax increases and green energy spending. Senate Majority Leader Schumer and Senator Manchin and their staffs are continuing discussions.

In July, the House is slated to consider the National Defense Authorization Act, a number of Appropriations bills, and an economic development bill from the Committee on Transportation and Infrastructure. Additionally, any Conference Reports will come to the floor when they are ready.

EPA

The Bipartisan Infrastructure Law created a new EPA program to protect children's health, reduce pollution, and boost American manufacturing by providing \$500 million for school districts and other eligible school bus operators and contractors to begin replacing the nation's fleet of school buses with clean, American-made, zero-emission buses. This \$500 million represents the first round of funding out of the unprecedented \$5 billion investment for low and zero-emission school buses over the next five years, secured through President Biden's Bipartisan Infrastructure Law.

Vice President Kamala Harris, Administrator Michael S. Regan and White House Infrastructure Coordinator Mitch Landrieu will visit Meridian High School in Falls Church, Virginia to make the announcement and highlight how it will reduce greenhouse gas pollution, provide cleaner air around schools and communities, and better protect children's health. The investment will also drive demand for American-made batteries and vehicles, boost domestic manufacturing, and create good-paying jobs.

EPA is accepting applications from May 20, 2022, until August 19, 2022. Questions about applying may be directed to CleanSchoolBus@epa.gov. This is the first competition that EPA is running through the Clean School Bus program. The Agency will also launch a grant competition later this year. Further Clean School Bus competitions funded by the Bipartisan Infrastructure Law will be run every year over the next five years. To learn more about the rebate programs, applicant eligibility, selection process, and informational webinar dates, visit www.epa.gov/cleanschoolbus.

Earlier in May, the EPA moved to protect people from per- and polyfluoroalkyl substances (PFAS) by adding five PFAS chemicals for a total of six PFAS chemicals to a list of risk-based values that help EPA determine if response or remediation activities are needed. EPA's action provides the Agency with critical tools needed for Superfund and other Agency programs to investigate contamination and protect people from these PFAS chemicals using the latest peer-reviewed science. In addition to updating the Regional Screening Levels and Regional Removal Management Levels, EPA is moving as quickly as possible to update the interim health advisories for PFOA and PFOS to reflect new science and input from the Science Advisory Board.

Concurrently, EPA will continue to develop a proposed PFAS National Drinking Water Regulation for publication in fall 2022. EPA anticipates finalizing the rule in fall of 2023.

Cassidy and Associates support in May:

- Secured key meetings with the Biden Administration for Executive staff
- Worked with South Coast AQMD staff to strategize on DC outreach
- Continued to monitor and report on activities in Congress and the Administration that impact the District.

IMPORTANT LEGISLATIVE DATES

August 1, 2022

House out for August Recess

August 8, 2022

Senate out for August Recess

October 3, 2022

House and Senate out for midterm elections

PANDEMIC RESPONSE PROGRAMS AND AUTHORITIES

End Date/Program

Sept. 30, 2025

Pandemic Response Accountability Committee, Congressional Oversight Commission

AGENCY RESOURCES

USA.gov is cataloging all U.S. government activities related to coronavirus. From actions on health and safety to travel, immigration, and transportation to education, find pertinent actions

here. Each Federal Agency has also established a dedicated coronavirus website, where you can find important information and guidance. They include: Health and Human Services (HHS), Centers of Medicare and Medicaid (CMS), Food and Drug Administration (FDA), Department of Education (DoED), Department of Agriculture (USDA), Small Business Administration (SBA), Department of Labor (DOL), Department of Homeland Security (DHS), Department of State (DOS), Department of Veterans Affairs (VA), Environmental Protection Agency (EPA), Department of the Interior (DOI), Department of Energy (DOE), Department of Commerce (DOC), Department of Justice (DOJ), Department of Housing and Urban Development (HUD), Department of the Treasury (USDT), Office of the Director of National Intelligence (ODNI), and U.S. Election Assistance Commission (EAC).

Helpful Agency Contact Information:

U.S. Department of Health and Human Services – Darcie Johnston (Office – 202-853-0582 / Cell – 202-690-1058 / Email – <u>darcie.johnston@hhs.gov</u>)

- U.S. Department of Homeland Security Cherie Short (Office 202-441-3103 / Cell 202-893-2941 / Email Cherie.short@hq.dhs.gov)
- U.S. Department of State Bill Killion (Office 202-647-7595 / Cell 202-294-2605 / Email killionw@state.gov)
- U.S. Department of Transportation Sean Poole (Office 202-597-5109 / Cell 202-366-3132 / Email sean.poole@dot.gov)

KADESH & ASSOCIATES

South Coast AQMD Report for the June 2022 Legislative Meeting covering May 2022 Kadesh & Associates

The Senate has been in session for all of May, with the House in session for two weeks. In that time, much of the activity has been focused on emergency appropriations. The Biden administration requested additional emergency funds to support Ukraine at the end of April, as funding provided in March for that purpose was quickly diminishing. The House approved a supplementary appropriations bill for Ukraine shortly thereafter, and after a brief delay in the Senate, the \$40B aid package was sent to President Biden and signed into law.

The other emergency spending bill, for Covid-19 vaccines and preparedness, has stalled indefinitely in the Senate. As a condition for approving the \$10B Covid-19 compromise, Senate Republicans have called for a vote on Title 42, relating to immigration and public health. Initially, leadership in Congress had hoped to couple the two emergency funding measures, but President Biden conceded that the Covid-19 funding will be dealt with separately from Ukraine. An eventual Covid-19 funding deal will likely look very different from the \$10B compromise that was reached earlier, as some of the proposed funding offsets have now been spent and there is a growing consensus that more funding will be needed.

Senate Appropriations leadership met this week to determine the path forward for regular FY23 appropriations. The hope is to reach bipartisan agreement in the coming weeks on an overall topline spending figure to enable the Appropriations Committees to write their bills. The House intends to mark up its twelve appropriations bills in June, and Senate Appropriations Chairman Leahy has recently signaled that he hopes to be ready to mark them up in July and August.

Although Sen. Manchin has once again signaled interest in moving legislation related to energy – whether as a result of his bipartisan Senate talks or via the budget reconciliation bill formerly known as Build Back Better – the window for action continues to close, especially as other legislative priorities have continued to crop up and take congressional attention this spring, such as high gas prices and baby formula shortages.

Finally, the Senate EPW Committee met this week to consider the nomination of Joe Goffman to lead the EPA's Office of Air and Radiation. As part of that hearing, Senator Padilla asked him about the clean truck rule and the future regulatory agenda on mobile sources. In response, Mr. Goffman discussed the working group that Region 9 EPA, CARB, and South Coast AQMD and other California air districts have formed to develop recommendations for strategies to address federally regulated mobile sources of air pollution. Among other things, he pointed to the need for investment in technology and incentives to turn over polluting port equipment and on- and off-road vehicles, and credited the local air districts technical staff for its work.

KADESH & ASSOCIATES

Kadesh & Associates Activity Summary-

- -Work with South Coast AQMD to provide timely briefing material and questions to congressional delegation in preparation for hearings on nominees and the fy23 budget.
- -Continued work with the delegation and South Coast AQMD staff to focus attention on air quality implications of FY23 budget request and appropriations.

Contacts:

Contacts included staff and House Members throughout the CA delegation, especially the authors of priority legislation, Senate offices, members of the South Coast House delegation, and members of key committees. We have also been in touch with administration staff.

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To: South Coast AQMD Legislative Committee

From: Carmen Group

Date: May 26, 2022

Re: Federal Update -- Executive Branch

<u>Meetings</u>: In May, Carmen Group arranged virtual meetings for South Coast AQMD staff with the following: House Energy & Commerce Committee Republican staff on Clean Air Act regulatory and compliance issues; U.S. Chamber of Commerce energy/environment staff on the ultra-low NOx truck rule and clean air issues; and Cummins, Inc., technology staff on advanced locomotive engines and related rail regulatory issues.

Senate Nomination Hearing: On May 25, the Senate Environment & Public Works Committee held a hearing on the nomination of Joseph Goffman to be EPA Assistant Administrator for Air and Radiation. Republicans on the committee pressed Goffman on regulatory issues including the Clean Power Plan which is the subject of a pending Supreme Court decision, indicating the committee could be evenly split on supporting his nominalization when it comes to a vote. But despite delays and policy differences, consensus remains strong that Goffman will eventually be confirmed by the full Senate.

Department of Transportation

MARAD Adds Funds to FY22 Port Infrastructure Grant Program: On May 9, the Maritime Administration (MARAD) announced that \$234.3 million was added to the FY22 round of Port Infrastructure Development Program (PIDP) grants which are to be awarded on a competitive basis to projects that improve the safety and efficiency of goods movement in and around the nation's major ports. The new money -- made available by the late Congressional approval of full-year FY22 appropriations – is being added to the \$450 million that was first made available under the program solicitation announced in February. Thus, a total of \$684.3 million is now available under the PIDP program for all applications submitted by the May 16, 2022 deadline.

FRA Says New Corridor ID Program Will Guide the Future of Passenger Rail: In May, the Federal Railroad Administration (FRA) announced the establishment of a new Corridor Identification and Development (ID) Program, which is described as a first step in transforming America's passenger rail network through the Bipartisan Infrastructure Law. FRA says the program will set up a pipeline for guiding federal investments and technical assistance, allowing intercity rail projects to be implemented faster and coordinated better than ever before.

Environmental Protection Agency

EPA Announces Funds Available for Clean School Bus Program: In May, the EPA announced the availability of \$500 million for school districts and other eligible school bus operators and contractors to begin replacing the nation's fleet of school buses with clean low- or zero-emission buses. This grant solicitation marks the first round of funding out of the \$5 billion allocated over 5 years under the EPA's new Clean School Bus Program established in the Bipartisan Infrastructure Law. Applications are being accepted through August 19, 2022.

EPA Seeks Small Business Applicants to Advise on Vehicle Emissions Standards: In May, the EPA invited small businesses to nominate themselves or others to participate as Small Entity Representatives (SERs) for a Small Business Advocacy Review (SBAR) Panel focused on the EPA's development of a rule to reduce air pollutant emissions from cars and light trucks for MYs 2027 and later. Through its May 31deadline, EPA sought self-nominations from small businesses that may be subject to the rule requirements.

EPA/DOJ Announce New Environmental Justice Enforcement Strategy: On May 5, EPA Administrator Michael Regan and US Attorney General Merrick Garland announced a comprehensive enforcement strategy to advance environmental justice. EPA says the strategy leverages all available legal tools to secure protections for communities that have been overburdened by pollution. This includes restoring Supplemental Environment Projects (SEPs) which the EPA had previously used to provide environmental and/or public health benefits to communities harmed by environmental violations, but which had been halted by the Trump Administration.

EPA Grants Will Fund Projects on Air Toxics at University of California: In May, the EPA announced a total of \$1,997,949 in research grants to three University of California campuses –UC Davis, UC Los Angeles, and UC San Diego – for research to advance measurement and monitoring methods for air toxics and contaminants of emerging concern in the atmosphere.

Department of Energy

DOE Announces Funding to Support Electric Vehicle Batteries: In May, the Department of Energy (DOE) announced two separate allocations of significant funding to support electric vehicle battery manufacturing and development. This included \$3.16 billion from the Bipartisan Infrastructure Law to boost domestic battery production and supply chains; and \$45 million through DOE's Advanced Research Projects Agency-Energy (ARPA-E) to launch what is called the Electric Vehicles for American Low-carbon Living (EVs4ALL), which will support the research and development of advanced batteries that charge faster, have greater efficiency and resilience, and boost consumer confidence against range anxiety.

<u>Outreach</u>: Additional contacts included members of our business coalition group on the truck rule and clean air issues; and Senate Environment & Public Works Committee staff on clean air issues of importance to South Coast AQMD.

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South Coast AQMD Report California Advisors, LLC June 10, 2022, Legislative Committee Hearing

Legislative Update

As May ends, there has been a flurry of activity as we reach the halfway point of the 2022 legislative year. Friday, May 20 marked the last day for fiscal committees to hear and report bills to the floor introduced in their house of origin. Accordingly, the Senate and Assembly Appropriations Committees combined to refer over 950 bills to their respective suspense files. Generally, any bill that costs the state new money to implement is referred to the suspense file this rule applies to most bills introduced in any legislative session. Of the roughly 950 bills referred to suspense, 740 passed and 219 bills were held in committee.

Additionally, Friday, May 27th was another critical point in the legislative term: the house of origin deadline. The house of origin deadline requires that any bill must be out of the house it was introduced in and be reported to the other house. The week leading up to the deadline had several long days where legislators considered hundreds of bills on each day to meet the deadline.

Budget Update

On May 13, Governor Newsom presented the 2022–23 May Revision of his January budget proposal. Overall, the May Revision proposes spending of \$300.6 billion in total state funds, consisting of approximately \$227.3 billion from the General Fund, \$68.9 billion from special funds, and \$4.4 billion from bond funds. General Fund revenues are estimated to be nearly \$55 billion higher than January. The May Revision also includes \$18.1 billion in direct relief to millions of Californians to help offset rising costs and it projects an increase in the minimum wage for millions of workers.

While the Revise anticipates a considerable increase in revenue, it also balances that against increased economic uncertainty due to international events, continuing global supply chain disruptions, and persistent record rates of inflation. To hedge against this uncertainty, the Revision reflects \$37.1 billion in budgetary reserves and plans to prepay billions of dollars in state debts and make supplemental deposits into the state's rainy day fund. Additionally, the Revise reflects \$49.2 billion in discretionary surplus, and the overall budget plan spends 94 percent of the discretionary surplus on one-time projects.

The May Revision builds on the Cap-and-Trade Expenditure Plan in the Governor's Budget by targeting additional investments to programs that identify and mitigate methane emissions and protect disadvantaged communities. Specifically, the Administration proposes investing an

additional \$120 million from Cap-and-Trade auction proceeds to two programs. First, the Revise proposes \$100 million from the Greenhouse Gas Reduction Fund on a one-time basis to expand the number of satellites launched for methane observations, which would provide weekly measurement of large methane emissions in the state and enhance enforcement capabilities. Additionally, the Revise proposes \$20 million from the Greenhouse Gas Reduction Fund on a one-time basis for the AB 617 Community Air Protection Program, which reduces emissions in communities with disproportionate exposure to air pollution through targeted air monitoring and community emissions reduction programs. The Governor's Budget included \$240 million to support AB 617 investments; this additional allocation will bring the total proposed investment to \$260 million.

The Legislative Analysts Office has published a new report warning the Legislature that California is at risk of a recession within two years. They also argue that the Governor's May Revisions does not adequately address the State Appropriation Limit (SAL). Under their projections, the SAL requirements would reach \$10 billion to \$20 billion per year over the multiyear period. They believe the administration does not include a plan to address these requirements, which would far exceed the state's operating capacity. Consequently, under May Revision policies, the state likely would have significant budget shortfalls in the coming years.

In June, we will continue to see intense negotiations around the state budget. The budget bill must be approved by the Legislature before midnight on June 15th. In the last couple years, conversations around the budget often continue into July and August. We anticipate that will continue to be the case this year.



TO: South Coast Air Quality Management District

FROM: Anthony, Jason & Paul Gonsalves SUBJECT: Legislative Update – April 2022

DATE: Thursday, May 26, 2022

The months of April and May are arguably some of the busiest months in the legislative calendar. April 29, 2022 marked the passage of the deadline for all bills, with potential costs to the state, to pass out of their policy committees in their house of origin. As you can imagine, most bills introduced in the Legislature cost some money to implement, meaning most bills have to be heard and passed by this deadline to stay alive. Furthermore, May 20, 2022 was the deadline to pass all bills, with costs associated with them, out of the Appropriations Committee and to the floor of their house of origin. Lastly, May 27, 2022 is the deadline for all bills to pass off the floor and to the other house (Assembly bills to the Senate and Senate bills to the Assembly).

While all of this is going on, work continues on the state budget throughout April and May. On May 13, 2022, Governor Newsom presented his May Revise to his January Budget Proposal. The Governor's May Revise estimates a \$97 billion surplus and proposes a \$300.7 billion budget spending plan, which is \$14.2 billion more than his January Budget proposal. Of the \$300.7 billion, \$227.4 billion is General Fund, \$68.9 billion is special funds, and \$4.4 billion is bond funds. The total budget, which includes \$140.9 billion in federal funds, totals \$441.6 billion.

To compare the May Revise to last year's budget, General Fund spending increased by \$45.6 billion, from \$203.6 billion to \$249.2 billion.

The following will provide you with updates of interest to South Coast AQMD:

MAY REVISE

On May 13, 2022, Governor Newsom presented his May Revise to his January Budget Proposal and, most notably, announced the state is projected to have a \$97.5 billion surplus. This is the largest surplus the state has ever seen. Roughly half of the surplus is required by law to be spent on education (Proposition 98), leaving roughly \$49 billion in discretionary money. The Governor proposed to reserve 99% of that for one-time spending: \$18.1 billion to provide financial relief for Californians buffeted by inflation, \$37 billion for infrastructure investments (including

\$5.6 billion for education facility upgrades), and an extra \$2.3 billion for the ongoing fight against COVID-19.

Additionally, the Governor's May Revise proposes allocating \$37.1 billion of those funds to Budget Reserves. Under his revised proposal, the Governor dedicated \$23.3 billion to the Rainy-Day Fund (up from \$20.9 billion at the January Governor's Budget), \$3.4 billion to the Special Fund for Economic Uncertainties, \$9.5 billion to the Public School System Stabilization Account, and \$900 million to the Safety Net Reserve.

As part of the May Revise, The Governor's released his California Blueprint, which includes the California Climate Commitment, bringing California's multi-year climate investment to \$47.1 billion. The following will provide you with a summary of the California Climate Commitment:

- \$2.7 billion to reduce the risk of catastrophic wildfires and protect our forests. These projects include forest thinning, prescribed burns, grazing, reforestation, fuel breaks, and new technology to detect wildfires early.
- \$2 billion for near- and long-term actions to address immediate drought needs and build climate-resilient water supplies. Last year, California committed \$5.2 billion to ensure water security for Californians.
- \$800 million to cool our schools and neighborhoods, including projects to reduce urban overheating.
- \$445 million investment to protect Californians, particularly those in disadvantaged communities, against the public health risks of carbon pollution.
- \$6.1 billion, for a total investment to \$10 billion over six years, to fund affordable electric vehicles. It includes \$1.2 billion for EVs and charging in low-income communities and \$2.4 billion for zero-emission trucks and buses.
- \$1.5 billion for electric school buses
- Proposes investments to spur new clean energy technologies, including methane satellites and carbon removal innovation, and to develop California's Lithium Valley.
- \$10 billion energy package, including \$5.2 billion to deploy a Strategic Electricity Reliability Reserve to enhance grid reliability, \$1.2 billion to address past-due electricity bills, \$295 million to develop grid support, and \$970 million to incentivize residential solar and storage installation.
- \$9.1 billion to build cleaner, faster and more accessible public transportation and prepare for the impacts of climate change, including \$7.95 billion for high-speed rail and transit.
- \$2.1 billion to restore our forests, woodlands, grasslands, rivers and other natural wonders that can help play an important role in combating climate change and sequestering carbon, including \$100 million to support tribal initiatives that advance shared climate goals.
- Billions to move our economy off oil and gas and deliver affordable clean energy, invest in clean home upgrades to lower energy bills, build affordable housing and transit, and tackle pollution.
- \$845 million to provide the training and education needed for workers to attain new, clean jobs, build offshore wind, install EV chargers across the state, and upgrade homes and schools.
- \$1.1 billion to farmers who are on the frontlines of extreme weather and invest in farming practices that promote soil health and sustainability.

- \$1 billion in affordable housing development and transportation that reduces carbon pollution and its effects on low income communities.
- Invests in climate and tech tax credits to support innovators and entrepreneurs, expanding innovation hubs, and distributing grants for new businesses.

Now the ball is in the Legislature's court as Legislative Leaders in the Assembly and Senate decide where they agree with the Governor and which priorities they want negotiate before the June 15th Constitutional deadline to pass a final, balanced budget for the fiscal year that starts July 1, 2022.

CLEAN CAR STANDARDS

On May 19, 2022 Governor Newsom, California Attorney General Rob Bonta, and the California Air Resources Board (CARB) led a multi-state coalition in filing a motion to intervene in defense of the Environmental Protection Agency's (EPA) decision to restore California's waiver under the Clean Air Act for its greenhouse gas (GHG) and zero-emission vehicle (ZEV) standards. The coalition seeks to join the EPA in defending the waiver from challenges filed by several states and industry groups.

California's clean car standards have been adopted by 17 states, representing more than one-third of the U.S. automobile market. These standards, which have been implemented in some states for more than a decade, are essential components of state plans to reduce emissions and attain federally mandated National Ambient Air Quality Standards for particulate matter and ozone, two pollutants which cause significant adverse health impacts.

Governor Newsom, Attorney General Bonta, and CARB have pushed the Biden Administration to reduce emissions from the transportation sector and to reaffirm California's authority to do the same. This summer, Attorney General Bonta testified and later submitted comments urging the EPA to restore California's waiver under the Clean Air Act for its GHG and zero-emission vehicle standards. The Attorney General also led a coalition in urging NHTSA to repeal a Trump-era rule, known as the "Preemption Rule," that purported to preempt California's GHG and zero-emission vehicles standards.

On December 21, 2021, NHTSA announced a repeal of that rule. More recently, Attorney General Bonta led a multistate coalition in urging the EPA to adopt more stringent GHG standards for light-duty vehicles for model years 2021-2026, and intervened to defend these standards after they were finalized.

In filing the motion, Attorney General Bonta, Governor Newsom, and CARB are joined by the attorneys general of Colorado, Connecticut, Delaware, the District of Columbia, Hawaii, Illinois, Maine, Maryland, Massachusetts, Minnesota, Nevada, New Jersey, New Mexico, New York, North Carolina, Oregon, Rhode Island, Pennsylvania, Vermont, and Washington, as well as the cities of Los Angeles and New York.

CARB'S DRAFT CLIMATE ACTION PLAN

On May 10, 2022, the California Air Resources Board (CARB) released their draft 2022 Climate Change Scoping Plan that will guide the state's transition to a clean energy economy, reduce the

use of fossil fuels, achieve carbon neutrality by 2045 or sooner, and significantly clean the state's air.

The draft 2022 Climate Change Scoping Plan is the third update to the state's initial 2008 Scoping Plan. It identifies a technologically feasible, cost-effective and equity-focused path to achieve carbon neutrality over the next two decades while also assessing the progress the State is making towards reducing its greenhouse gas emissions by at least 40% below 1990 levels by 2030.

There is now a formal 45-day public comment period where, during that time, the Environmental Justice Advisory Committee may provide additional input on the draft plan. The Board will consider the plan in June and may then provide direction to staff, with an additional period of public comment and engagement prior to the second meeting of the Board in the fall to consider adopting a final draft of the plan.

The most significant aspect of the draft plan is the aggressive pace and scale it calls for to reduce our reliance on fossil fuels. The plan calls for regulations, incentives, and carbon pricing to accelerate the transition to zero-emission transportation, phase out the use of fossil gas used to heat homes and buildings, and provide communities with sustainable options for walking, biking, and public transit. Support for the transportation sector will be through an acceleration of adding more clean, affordable, and reliable renewable energy to displace fossil-fuel fired electricity generation and scaling up new options such as hydrogen and renewable gas for hard-to-electrify end uses.

The draft plan also re-envisions our forests, farmlands and rangelands to ensure they play a role in reducing emissions and incorporate and store more carbon. The plan also makes clear that in order to succeed in balancing remaining carbon output with carbon storage, California will need to go beyond the capacity of our natural and working lands and deploy additional methods of capturing carbon dioxide that include pulling it from industrial smokestacks or drawing it out of the atmosphere itself and then safely and permanently storing it.

The draft 2022 Climate Change Scoping Plan was developed by CARB in collaboration and coordination with multiple state agencies. Development of the plan also included robust public engagement including over a dozen workshops, webinars or public meetings over the past year. In addition, the draft plan was shaped by recommendations from the Environmental Justice Advisory Committee to ensure that environmental justice and frontline communities are front and center in the state's efforts to address the climate emergency. The EJAC held 18 meetings and there are some five dozen recommendations of the committee referenced throughout the draft plan.

The draft Scoping Plan evaluated 4 potential scenarios for achieving carbon neutrality, all of which will also achieve the 2030 goal of reducing GHG emissions 40% below 1990 levels. Two of those scenarios would achieve carbon neutrality by 2035; the other two by 2045. CARB staff concluded that Scenario 3 provided the most economically and technologically feasible route to carbon neutrality, including providing equity-based solutions focused on affordability and job preservation.

CEC'S ELECTRIC PROGRAM INVESTMENT CHARGE PROGRAM

On May 19, 2022, the California Energy Commission (CEC) provided an update on their Electric Program Investment Charge (EPIC) program. The EPIC program has invested more than \$130 million annually on projects that advance the environmental sustainability, reliability, and affordability of the electric system. Since 2012, EPIC has supported more than 430 projects with \$1 billion in funding, resulting in \$7.8 billion in private investment raised by awardees ranging from major universities to small start-up companies.

Governor Gavin Newsom's 2022–23 budget proposal builds on EPIC's success by including \$1 billion for grants to companies headquartered in California. The grants would be used to develop and commercialize new technology breakthroughs to help the state achieve its climate and clean energy goals.

Since its inception, the EPIC program has focused on decarbonizing the electrical system and addressing the devastating effects of climate change. More than \$232 million has been approved for projects that reduce GHG emissions while improving the affordability, health, and comfort of homes and businesses.

The EPIC program is investing in innovation in just about every sector of the state including its offshore wind industry, the electrification of its transportation system, the development of long-duration batteries and the advancement of clean energy entrepreneurs.

Other EPIC-funded innovations profiled in the new report include:

- Transparent photovoltaic window coating that can harness solar energy from glass surfaces to generate electricity, all while remaining visibly indistinguishable from traditional windows.
- Panels that use radiative cooling, rejecting heat from rooftops out past the atmosphere
 and into the cold expanses of space, turning the sky into a renewable resource for
 cooling.
- 3D concrete printing manufacturing technology that allows for on-site construction of low-cost, ultra-tall wind turbine towers.
- A lithium-metal battery system that increases energy density up to 48 percent along with exceptional power output and cycle life, which increases the range and capacity for electric vehicles and aircraft.

More than two-thirds of EPIC technology demonstration and deployment funds have been invested in projects with sites in low-income and disadvantaged communities and California Native American tribes. In 2020, the EPIC program was renewed by the California Public Utilities Commission ensuring another decade of support for the state's energy future.

LEGISLATIVE DEADLINES

2022

April 29, 2022: Last day for policy committees to hear and report to fiscal

committees fiscal bills introduced in their house.

May 6, 2022: Last day for policy committees to hear and report to the

floor nonfiscal bills introduced in their house.

May 13, 2022: Last day for policy committees to meet prior to May 31

May 20, 2022: Last day for fiscal committees to hear and report to the floor bills

introduced in their house. Last day for fiscal committees to meet

prior to May 31

May 27, 2022: Last day for each house to pass bills introduced in that house

June 15, 2022: Budget Bill must be passed by midnight

June 30, 2022: Last day for a legislative measure to qualify for the Nov. 8, 2022

General Election ballot

July 1, 2022: Last day for policy committees to meet and report bills

July 1- August 1, 2022: Summer Recess

August 12, 2022: Last day for fiscal committees to meet and report bills

August 15 - 31, 2022: Floor session only. No committee may meet for any purpose

except Rules Committee.

August 25, 2022: Last day to amend bills on the floor

August 31, 2022: Last day for each house to pass bills. Final Recess begins upon

adjournment



RESOLUTE*

South Coast Air Quality Management District

Legislative and Regulatory Update - May 2022

Important Upcoming Dates

June 15 – Budget Bill must be passed by midnight.

June 30 - Last day for a legislative measure to qualify for the November 8 ballot

July 1 – Last day for policy committees to meet and report bills
 July 1 – Summer Recess begins upon adjournment of session

- * RESOLUTE Actions on Behalf of South Coast AQMD. RESOLUTE partners David Quintana, Jarrell Cook, and Alfredo Arredondo continued their representation of South Coast AQMD before the State's Legislative and the Executive branch. Selected highlights of our recent advocacy include:
 - Assisted South Coast AQMD staff in confirming and participating in key meetings with staff for legislators as AB 2386 and AB 2141 were placed on the Appropriations Suspense File.
 - Continued outreach to numerous legislative members and offices to advance South Coast AQMD's priority legislation and issues.
- South Coast AQMD Sponsored Legislation.
 - AB 2141 (Eduardo Garcia): AB 617 Sustainable Funding

Appropriations Suspense File (5/19/2022). Passed with 12 Ayes, 4 Noes, and 0 No Vote Recorded.

- Ayes: Bryan, Calderon, Carrillo, Mike Fong, Gabriel, Eduardo Garcia, Holden, Levine, Quirk, Robert Rivas, Akilah Weber, Wilson
- Noes: Bigelow, Megan Dahle, Davies, Fong
- NVR: N/A
- AB 2141 (Eduardo Garcia): AB 617 Sustainable Funding

Assembly Floor Vote (5/23/2022). Passed with 54 Ayes, 18 Noes, and 6 No Vote Recorded.

- Ayes: Aguiar-Curry, Arambula, Bauer-Kahan, Bennett, Bloom, Boerner Horvath, Bryan, Calderon, Carrillo, Cervantes, Chen, Cooley, Cooper, Daly, Mike Fong, Friedman, Gabriel, Cristina Garcia, Eduardo Garcia, Gipson, Gray, Grayson, Haney, Holden, Irwin, Jones-Sawyer, Kalra, Lee, Levine, Low, Maienschein, Medina, Mullin, Muratsuchi, Nazarian, Petrie-Norris, Quirk, Quirk-Silva, Ramos, Reyes, Luz Rivas, Robert Rivas, Rodriguez, Salas, Santiago, Stone, Ting, Villapudua, Ward, Akilah Weber, Wicks, Wilson, Wood, Rendon
- Noes: Bigelow, Choi, Cunningham, Megan Dahle, Davies, Flora, Fong, Gallagher, Kiley, Lackey, Mathis, Nguyen, Patterson, Seyarto, Smith, Valladares, Voepel, Waldron
- NVR: Berman, Mia Bonta, Mayes, McCarty, O'Donnell, Blanca Rubio
- AB 2836 (Eduardo Garcia): Carl Moyer Extension

Appropriations Suspense File (5/19/2022). Passed with 13 Ayes, 0 Noes, and 3 No Vote Recorded.

- Ayes: Bigelow, Bryan, Calderon, Carrillo, Mike Fong, Gabriel, Eduardo Garcia, Holden, Levine, Quirk, Robert Rivas, Akilah Weber, Wilson
- Noes: N/A
- NVR: Megan Dahle, Davies, Fong
- AB 2836 (Eduardo Garcia): Carl Moyer Extension Assembly Floor Vote (05/25/2022). Passed with 65 Ayes, 0 Noes, and 13 No Vote Recorded.

- Ayes: Aguiar-Curry, Arambula, Bauer-Kahan, Bennett, Bigelow, Bloom, Boerner Horvath, Mia Bonta, Bryan, Calderon, Carrillo, Cervantes, Chen, Cooley, Cooper, Cunningham, Megan Dahle, Daly, Davies, Flora, Mike Fong, Friedman, Gabriel, Gallagher, Cristina Garcia, Eduardo Garcia, Gipson, Gray, Grayson, Haney, Holden, Irwin, Jones-Sawyer, Kalra, Lee, Levine, Low, Maienschein, Mathis, McCarty, Medina, Mullin, Muratsuchi, Nazarian, Patterson, Petrie-Norris, Quirk, Quirk-Silva, Ramos, Reyes, Luz Rivas, Robert Rivas, Rodriguez, Blanca Rubio, Santiago, Stone, Ting, Valladares, Villapudua, Ward, Akilah Weber, Wicks, Wilson, Wood, Rendon
- Noes: N/A
- NVR: Berman, Choi, Fong, Kiley, Lackey, Mayes, Nguyen, O'Donnell, Salas, Seyarto, Smith, Voepel, Waldron
- ❖ Governor Releases May Revision to the Proposed 2023 Budget Act. On May 13, 2022, the Governor released the May Revision to his proposed Budget Act which allocates an additional \$52 billion in surplus funding which resulted from higher than expected tax revenue receipts. The Legislative Analyst Office (LAO) indicates there may be a heightened risk of recession within the next two years:

"Predicting precisely when the next recession will occur is not possible. However, certain economic indicators historically have offered warning signs that a recession is on the horizon. As shown in Figure 8, many of these indicators currently suggest a heightened risk of a recession within two years. High inflation and tight labor markets suggest an overheated economy is struggling to find avenues for further expansion, an observation seemingly supported by a decline in real gross domestic product in the first quarter of 2022. Home sales have declined as mortgage rates have risen rapidly. Consumer sentiment has fallen to levels typically seen only during recessions. Changes in prices of certain U.S. treasury bonds suggest financial markets may be pessimistic about the economic outlook. In the last five decades, a similar collection of economic conditions has occurred six times. Each of those six times a recession has occurred within two years (and often sooner).



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❖ Cap-And-Trade Quarterly Auction Results. On May 26, CARB released the latest results from the Cap-And-Trade auction that took place on May 18th. Results are largely in line with previous updates on quarterly auction results and continue to outperform the Governor's assumptions in the budget proposal. This auction raised about \$1.095 billion, which puts the overall revenue raised for the 2021-2022 fiscal year at \$4.5 billion. The Governor's January budget assumed a total of \$3.5 billion raised at auction in the 2021-2022 fiscal year. This provides additional flexibility for the legislature to make additional investments for priority programs in the 2022-23 Greenhouse Gas Reduction Fund (GGRF) Expenditure Plan, including AB 617 funding, of course. As a reminder, the LAO recently provided a <u>useful overview</u> of how much additional flexibility is available in the GGRF Expenditure Plan discussions/negotiations.

Below are the totals for the 2021-2022 quarterly results.

August 2021:\$1,137,078,049.88November 2021:\$1,293,418,042.97February 2022:\$974,959,720.13May 2022:\$1,095,579,789

Of note, the price of allowances sold continues to increase, reflecting a higher price per ton of CO2. This auction settled at a price of \$30.85 per allowance (the minimum/reserve price was \$19.70).

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