

#### SPECIAL LEGISLATIVE COMMITTEE MEETING

#### **Committee Members**

Councilmember Michael A. Cacciotti, Chair Mayor Patricia Lock Dawson Supervisor Curt Hagman Supervisor V. Manuel Perez Councilmember Nithya Raman Councilmember José Luis Solache

May 12, 2023 ♦ 8:00 a.m.

#### TELECONFERENCE LOCATION

Los Angeles City Hall	Chino Hills District Office	
200 N. Spring Street, Room 415	14010 City Center Dr.,	
Los Angeles, CA 90012	Chino Hills, CA 91709	

A special meeting of the South Coast Air Quality Management District Legislative Committee will be held at 8:00 a.m., on Friday, May 12, 2023 through a hybrid format of in-person attendance in the Desert Vista Room at the Hyatt Regency Indian Wells Resort and Spa, 44-600 Indian Wells Lane, Indian Wells, California, and remote attendance via videoconferencing and by telephone. Please follow the instructions below to join the meeting remotely.

Please refer to South Coast AQMD's website for information regarding the format of the meeting, updates if the meeting is changed to a full remote via webcast format, and details on how to participate:

http://www.aqmd.gov/home/news-events/meeting-agendas-minutes

#### INSTRUCTIONS FOR ELECTRONIC PARTICIPATION AT BOTTOM OF AGENDA

Join Zoom Webinar Meeting - from PC or Laptop https://scaqmd.zoom.us/j/99574050701

**Zoom Webinar ID: 995 7405 0701** (applies to all)

Teleconference Dial In +1 669 900 6833 +1 669 900 6833

## One tap mobile

+16699006833,, 99574050701#

Audience will be able to provide public comment through telephone or Zoom connection during public comment periods.

#### **AGENDA**

Members of the public may address this body concerning any agenda item before or during consideration of that item (Gov't. Code Section 54954.3(a)). If you wish to speak, raise your hand on Zoom or press Star 9 if participating by telephone. At a special meeting, no other business may be considered, there is public comment only for items on the agenda, and there is no general public comment period. (Government Code Section 54956(a)). The agenda for this meeting is posted at South Coast AQMD Headquarters, 21865 Copley Drive, Diamond Bar, California and at the Hyatt Regency Indian Wells Resort and Spa, 44-600 Indian Wells Lane, Indian Wells, California at least 24 hours in advance of the meeting. Speakers may be limited to three (3) minutes total for all items on the agenda.

#### CALL TO ORDER

Roll Call

## **ACTION/DISCUSSION ITEMS (Item 1):**

1. Recommend Position on State Bill

(Motion Requested)

This item is to seek approval from the Committee on staff's recommendation for a position on the following bill: [Attachment 1a-1j]

Bill#	<b>Author</b>	<b>Bill Title</b>	
AB 557	Hart	Open meetings: local agencies: teleconferences	Denise Peralta Gailey Public Affairs Manager Legislative, Public Affairs & Media
AB 953	Connolly	Coastal resources: voluntary vessel speed reduction and sustainable shipping program	Philip Crabbe III Senior Public Affairs Manager Legislative, Public Affairs & Media
AB 1216	Muratsuchi	Wastewater treatment plants: monitoring of air pollutants	Philip Crabbe III

May 12, 2023

Denise Peralta Gailey

Philip Crabbe III

Wicks Nonvehicular air AB 1465

pollution: civil

penalties

SB 674 Gonzalez Air pollution:

refineries: community air monitoring systems:

fence-line monitoring

systems

## **DISCUSSION ITEMS (Items 2 through 3):**

Update and Discussion on Federal Legislative Issues (No Motion Required)

Consultants will provide a brief oral report of federal legislative activities in Washington D.C.

[Attachment 2a-2c - Written Reports]

Amelia Jenkins Cassidy & Associates

Mark Kadesh

Kadesh & Associates, LLC

Gary Hoitsma Carmen Group

Update and Discussion on State Legislative Issues

(No Motion Required)

Consultants will provide a brief oral report on state legislative activities in Sacramento.

[Attachment 3a-3c - Written Reports]

Ross Buckley

California Advisors, LLC

Paul Gonsalves

Joe A. Gonsalves & Son

Alfredo Arredondo

Resolute

#### **OTHER MATTERS:**

#### 4. Other Business

Any member of this body, or its staff, on his or her own initiative or in response to questions posed by the public, may ask a question for clarification, may make a brief announcement or report on his or her own activities, provide a reference to staff regarding factual information, request staff to report back at a subsequent meeting concerning any matter, or may take action to direct staff to place a matter of business on a future agenda. (Govt. Code Section 54954.2)

#### 5. **Public Comment Period**

At a special meeting, no other business may be considered (Gov't Code Section 54956). Therefore, there will be no public comment on items not on the agenda. Each speaker may be limited to three (3) minutes total to address the Committee on items on this agenda. (Gov't Code Section 54954.3).

6. Next Meeting Date – Friday, June 9, 2023 at 9:00 a.m.

#### ADJOURNMENT

#### **Document Availability**

All documents (i) constituting non-exempt public records, (ii) relating to an item on an agenda for a regular meeting, and (iii) having been distributed to at least a majority of the Committee after the agenda is posted, are available by contacting Aisha Reyes at (909) 396-3074 or send the request to areyes2@aqmd.gov.

### Americans with Disabilities Act and Language Accessibility

Disability and language-related accommodations can be requested to allow participation in the Legislative Committee meeting. The agenda will be made available, upon request, in appropriate alternative formats to assist persons with a disability (Gov't Code Section 54954.2(a)). In addition, other documents may be requested in alternative formats and languages. Any disability or language-related accommodation must be requested as soon as practicable. Requests will be accommodated unless providing the accommodation would result in a fundamental alteration or undue burden to South Coast AQMD. Please contact Aisha Reyes at (909) 396-3074 from 7:00 a.m. to 5:30 p.m., Tuesday through Friday, or send the request to areyes2@aqmd.gov.

#### INSTRUCTIONS FOR ELECTRONIC PARTICIPATION

#### Instructions for Participating in a Virtual Meeting as an Attendee

As an attendee, you will have the opportunity to virtually raise your hand and provide public comment.

Before joining the call, please silence your other communication devices such as your cell or desk phone. This will prevent any feedback or interruptions during the meeting.

**Please note:** During the meeting, all participants will be placed on mute by the host. You will not be able to mute or unmute your lines manually.

After each agenda item, the Chairman will announce public comment.

A countdown timer will be displayed on the screen for each public comment.

If interpretation is needed, more time will be allotted.

Once you raise your hand to provide public comment, your name will be added to the speaker list. Your name will be called when it is your turn to comment. The host will then unmute your line.

#### Directions for Video ZOOM on a DESKTOP/LAPTOP:

- If you would like to make a public comment, please click on the "Raise Hand" button on the bottom of the screen.
- This will signal to the host that you would like to provide a public comment and you will be added to the list.

#### **Directions for Video Zoom on a SMARTPHONE:**

- If you would like to make a public comment, please click on the "Raise Hand" button on the bottom of your screen.
- This will signal to the host that you would like to provide a public comment and you will be added to the list.

#### **Directions for TELEPHONE line only:**

• If you would like to make public comment, please **dial \*9** on your keypad to signal that you would like to comment.

South Coast Air Quality Management District Legislative Analysis Summary – AB 557 (Hart)

Version: Introduced -2/8/23

Analyst: PC

#### **AB 557 (Hart)**

Open meetings: local agencies: teleconferences.

**Summary:** This bill would extend indefinitely the abbreviated teleconferencing provisions that authorize a local agency to use teleconferencing without complying with specified teleconferencing requirements, including not requiring all teleconference locations to be noticed and made publicly accessible, when a declared state of emergency is in effect, or in other situations related to public health.

**Background:** Existing law, the Ralph M. Brown Act, requires that all meetings of a legislative body of a local agency be open and public and that all persons be permitted to attend and participate. The act contains provisions regarding providing for the ability of the public to observe and provide comment. The act allows for meetings to occur via teleconferencing subject to certain requirements, particularly that the legislative body notice each teleconference location of each member that will be participating in the public meeting, that each teleconference location be accessible to the public, that members of the public be allowed to address the legislative body at each teleconference location, that the legislative body post an agenda at each teleconference location, and that at least a quorum of the legislative body participate from locations within the boundaries of the local agency's jurisdiction. The act provides an exemption to the jurisdictional requirement for health authorities.

Existing law, until January 1, 2024, authorizes a local agency to use teleconferencing without complying with those specified teleconferencing requirements in circumstances when a declared state of emergency is in effect, or in other situations related to public health. If there is a continuing state of emergency, or if state or local officials have imposed or recommended measures to promote social distancing, existing law requires a legislative body to make specified findings not later than 30 days after the first teleconferenced meeting, and to make those findings every 30 days thereafter, in order to continue to meet under these abbreviated teleconferencing procedures.

Existing law requires a legislative body that holds a teleconferenced meeting under these abbreviated teleconferencing procedures to give notice of the meeting and post agendas, as described, to allow members of the public to access the meeting and address the legislative body, to give notice of the means by which members of the public may access the meeting and offer public comment, including an opportunity for all persons to attend via a call-in option or an internet-based service option. Existing law prohibits a legislative body that holds a teleconferenced meeting under these abbreviated teleconferencing procedures from requiring public comments to be submitted in advance of the meeting and would specify that the legislative body must provide an opportunity for the public to address the legislative body and offer comment in real time.

South Coast Air Quality Management District Legislative Analysis Summary – AB 557 (Hart)

Version: Introduced -2/8/23

Analyst: PC

**Status**: 4/27/23 - Coauthors revised. Passed Assembly Local Government Committee.

## **Specific Provisions:** Specifically, this bill would:

- 1) Extend indefinitely the abbreviated teleconferencing provisions that authorize a local agency to use teleconferencing without complying with specified teleconferencing requirements, including not requiring all teleconference locations to be noticed and made publicly accessible, in circumstances when a declared state of emergency is in effect, or in other situations related to public health.
- 2) Extend the period for a legislative body to make the required findings related to a continuing state of emergency and social distancing to not later than 45 days after the first teleconferenced meeting, and every 45 days thereafter, in order to continue to meet under the abbreviated virtual teleconferencing procedures.

Impacts on South Coast AQMD's Mission, Operations or Initiatives: This bill would extend indefinitely provisions that authorize local public agencies to hold virtual public meetings during states of emergency and other public health-related situations. This law is currently in effect and sunsets on January 1, 2024.

These provisions have provided increased accessibility to South Coast AQMD public meetings for both Board Members and members of the public, even during the COVID-19 pandemic. Extending these commonsense provisions that allow public meetings to continue to be virtual in times with extenuating health-related circumstances is good policy and would facilitate South Coast AQMD's ability to pursue its mission and policy priorities to clean the air and protect public health.

**Recommended Position: SUPPORT** 

#### **Support:**

California Special Districts Association [CO-SPONSOR]

League of California Cities [CO-SPONSOR]

Alameda County Mosquito Abatement District

Alameda County Resource Conservation District

Anderson Valley Community Services District / Fire Department

Antelope Valley Mosquito and Vector Control District

Arbuckle Parks and Recreation District

Arcade Creek Recreation and Park District

**Artesia Cemetery District** 

Association of California Healthcare Districts

Association of California School Administrators

Bodega Bay Public Utility District

**Burbank Sanitary District** 

Legislative Analysis Summary – AB 557 (Hart)

Version: Introduced -2/8/23

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California Association of Public Authorities for Ihss

California Association of Recreation & Park Districts

California Downtown Association

California In-home Supportive Services Consumer Alliance

California Municipal Utilities Association

California School Boards Association

California State Association of Counties

California Travel Association (CALTRAVEL)

Calwa Recreation and Park District

**Cameron Estates Community Services District** 

Carpinteria Valley Water District

Central Contra Costa Sanitary District

Chico Area Recreation and Park District

Chino Valley Fire District

City and County Association of Governments of San Mateo County

City Clerks Association of California

City of Belmont

City of Carlsbad

City of Mountain View

City of Woodland

Civicwell (formally the Local Government Commission)

Coachella Valley Public Cemetery District

Coachella Valley Water District

Coastside County Water District

Contra Costa Mosquito and Vector Control District

Copper Cove Rocky Road Community Service District

Cortina Community Services District

Cosumnes Community Services District

County of Monterey

County of Santa Cruz Board of Supervisors

**Davis Cemetery District** 

Delta Diablo

Donner Summit Public Utility District

East Kern Health Care District

Eden Health District

Fall River Resource Conservation District

Feather River Resource Conservation District

Fresno Mosquito and Vector Control District

Fulton-el Camino Recreation and Park District

Gold Mountain Community Services District

Golden Valley Municipal Water District

Goleta West Sanitary District

Legislative Analysis Summary – AB 557 (Hart)

Version: Introduced -2/8/23

Analyst: PC

Goleta; City of

Grossmont Healthcare District

**Groveland Community Services District** 

Health Officers Association of California

Helix Water District

Hidden Valley Lake Community Services District

Hilmar County Water District

Indian Wells Valley Water District

**Inverness Public Utility District** 

Ironhouse Sanitary District

Irvine Ranch Water District

Karr Advocacy Strategies

Kern County Cemetery District No. 1

**Keyes Community Services District** 

Ladera Recreation District

Lake Oroville Area Public Utility District

Los Angeles County Sanitation Districts

Los Angeles Unified School District

Mckinleyville Community Services District

Mckinney Water District

Mendocino County Russian River Flood Control & Water Conservation

Mi Wuk Sugar Pine Fire Protection District

Midpeninsula Regional Open Space District

Mojave Desert Resource Conservation District

Monte Rio Recreation and Park District

Monte Vista Water District

Montecito Fire Protection District

Mosquito & Vector Management District of Santa Barbara County

Mt. View Sanitary District

Muir Beach Community Services District

Murphys Sanitary District

Nevada Sierra Connecting Point Public Authority

North County Fire Protection District

North Sonoma Coast Fire Protection District

Novato Sanitary District

Olympic Valley Public Service District

**Orange County Cemetery District** 

Orange County Water District

Palm Springs Cemetery District

Palos Verdes Library District

Pauma Valley Community Services District

Peninsula Traffic Congestion Relief Alliance (COMMUTE.ORG)

Legislative Analysis Summary – AB 557 (Hart)

Version: Introduced – 2/8/23 Analyst: PC

Pit Resource Conservation District

Placer County Air Pollution Control District

Pleasant Valley Recreation and Park District

Ponderosa Community Services District

Rancho Simi Recreation and Park District

Reclamation District 1000

Richardson Bay Sanitary District

Riechel Reports Blog

Rolling Hills Community Services District

**Rowland Water District** 

**Running Springs Water District** 

Rural County Representatives of California

Sacramento Area Council of Governments

Sacramento Metropolitan Fire District

Sacramento Municipal Utility District

San Diego County Water Authority

San Diego; County of

San Gorgonio PASS Water Agency

San Mateo County Harbor District

San Mateo; County of

Santa Barbara; County of

Santa Clara Valley Open Space Authority

Santa Clara Valley Water District

Santa Cruz County Board of Supervisors

Santa Margarita Water District

Santa Ynez Community Services District

Santa Ynez River Water Conservation District

Small School Districts Association

Sonoma County Water Agency

South Coast Water District

Southern Marin Fire Protection District

Stallion Springs Community Services District

**Stege Sanitary District** 

Stockton East Water District

Stockton Port District

Strawberry Fire Protection District

Tahoe City Public Utility District

**Templeton Community Services District** 

Three Valleys Municipal Water District

**Trinity County Resource Conservation District** 

Truckee Sanitary District

Tulare Mosquito Abatement District

South Coast Air Quality Management District Legislative Analysis Summary – AB 557 (Hart) Version: Introduced – 2/8/23

Analyst: PC

Tuolumne Fire District
Twain Harte Community Services District
Urban Counties of California (UCC)
Valley Center Fire Protection District
Vandenberg Village Community Services District
Vista Irrigation District
Walnut Valley Water District
Water Replenishment District of Southern California
West Kern Water District
West Valley Mosquito and Vector Control District

## **Opposition:**

N/A

#### **Introduced by Assembly Member Hart**

February 8, 2023

An act to amend and repeal Section 54953 of the Government Code, relating to local government.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 557, as introduced, Hart. Open meetings: local agencies: teleconferences.

(1) Existing law, the Ralph M. Brown Act, requires, with specified exceptions, that all meetings of a legislative body of a local agency, as those terms are defined, be open and public and that all persons be permitted to attend and participate. The act contains specified provisions regarding providing for the ability of the public to observe and provide comment. The act allows for meetings to occur via teleconferencing subject to certain requirements, particularly that the legislative body notice each teleconference location of each member that will be participating in the public meeting, that each teleconference location be accessible to the public, that members of the public be allowed to address the legislative body at each teleconference location, that the legislative body post an agenda at each teleconference location, and that at least a quorum of the legislative body participate from locations within the boundaries of the local agency's jurisdiction. The act provides an exemption to the jurisdictional requirement for health authorities, as defined.

Existing law, until January 1, 2024, authorizes a local agency to use teleconferencing without complying with those specified teleconferencing requirements in specified circumstances when a

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declared state of emergency is in effect, or in other situations related to public health, as specified. If there is a continuing state of emergency, or if state or local officials have imposed or recommended measures to promote social distancing, existing law requires a legislative body to make specified findings not later than 30 days after the first teleconferenced meeting, and to make those findings every 30 days thereafter, in order to continue to meet under these abbreviated teleconferencing procedures.

Existing law requires a legislative body that holds a teleconferenced meeting under these abbreviated teleconferencing procedures to give notice of the meeting and post agendas, as described, to allow members of the public to access the meeting and address the legislative body, to give notice of the means by which members of the public may access the meeting and offer public comment, including an opportunity for all persons to attend via a call-in option or an internet-based service option. Existing law prohibits a legislative body that holds a teleconferenced meeting under these abbreviated teleconferencing procedures from requiring public comments to be submitted in advance of the meeting and would specify that the legislative body must provide an opportunity for the public to address the legislative body and offer comment in real time.

This bill would extend the above-described abbreviated teleconferencing provisions when a declared state of emergency is in effect, or in other situations related to public health, as specified, indefinitely. The bill would also extend the period for a legislative body to make the above-described findings related to a continuing state of emergency and social distancing to not later than 45 days after the first teleconferenced meeting, and every 45 days thereafter, in order to continue to meet under the abbreviated teleconferencing procedures.

The bill would additionally make nonsubstantive changes to those provisions and correct erroneous cross references .

(2) The California Constitution requires local agencies, for the purpose of ensuring public access to the meetings of public bodies and the writings of public officials and agencies, to comply with a statutory enactment that amends or enacts laws relating to public records or open meetings and contains findings demonstrating that the enactment furthers the constitutional requirements relating to this purpose.

This bill would make legislative findings to that effect.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

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The people of the State of California do enact as follows:

SECTION 1. Section 54953 of the Government Code, as amended by Section 1 of Chapter 285 of the Statutes of 2022, is amended to read:

- 54953. (a) All meetings of the legislative body of a local agency shall be open and public, and all persons shall be permitted to attend any meeting of the legislative body of a local agency, except as otherwise provided in this chapter.
- (b) (1) Notwithstanding any other provision of law, the legislative body of a local agency may use teleconferencing for the benefit of the public and the legislative body of a local agency in connection with any meeting or proceeding authorized by law. The teleconferenced meeting or proceeding shall comply with all otherwise applicable requirements of this chapter and all otherwise applicable provisions of law relating to a specific type of meeting or proceeding.
- (2) Teleconferencing, as authorized by this section, may be used for all purposes in connection with any meeting within the subject matter jurisdiction of the legislative body. If the legislative body of a local agency elects to use teleconferencing, the legislative body of a local agency shall comply with all of the following:
- (A) All votes taken during a teleconferenced meeting shall be by rollcall.
- (B) The teleconferenced meetings shall be conducted in a manner that protects the statutory and constitutional rights of the parties or the public appearing before the legislative body of a local agency.
- (C) The legislative body shall give notice of the meeting and post agendas as otherwise required by this chapter.
- (D) The legislative body shall allow members of the public to access the meeting and the agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3.
- (3) If the legislative body of a local agency elects to use teleconferencing, it shall post agendas at all teleconference locations. Each teleconference location shall be identified in the notice and agenda of the meeting or proceeding, and each teleconference location shall be accessible to the public. During the teleconference, at least a quorum of the members of the

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legislative body shall participate from locations within the boundaries of the territory over which the local agency exercises jurisdiction, except as provided in subdivisions (d) and (e).

- (c) (1) No legislative body shall take action by secret ballot, whether preliminary or final.
- (2) The legislative body of a local agency shall publicly report any action taken and the vote or abstention on that action of each member present for the action.
- (3) Prior to taking final action, the legislative body shall orally report a summary of a recommendation for a final action on the salaries, salary schedules, or compensation paid in the form of fringe benefits of a local agency executive, as defined in subdivision (d) of Section 3511.1, during the open meeting in which the final action is to be taken. This paragraph shall not affect the public's right under the California Public Records Act (Division 10 (commencing with Section 7920.000) of Title 1) to inspect or copy records created or received in the process of developing the recommendation.
- (d) (1) Notwithstanding the provisions relating to a quorum in paragraph (3) of subdivision (b), if a health authority conducts a teleconference meeting, members who are outside the jurisdiction of the authority may be counted toward the establishment of a quorum when participating in the teleconference if at least 50 percent of the number of members that would establish a quorum are present within the boundaries of the territory over which the authority exercises jurisdiction, and the health authority provides a teleconference number, and associated access codes, if any, that allows any person to call in to participate in the meeting and the number and access codes are identified in the notice and agenda of the meeting.
- (2) Nothing in this subdivision shall be construed as discouraging health authority members from regularly meeting at a common physical site within the jurisdiction of the authority or from using teleconference locations within or near the jurisdiction of the authority. A teleconference meeting for which a quorum is established pursuant to this subdivision shall be subject to all other requirements of this section.
- (3) For purposes of this subdivision, a health authority means any entity created pursuant to Sections 14018.7, 14087.31, 14087.35, 14087.36, 14087.38, and 14087.9605 of the Welfare

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and Institutions Code, any joint powers authority created pursuant to Article 1 (commencing with Section 6500) of Chapter 5 of Division 7 for the purpose of contracting pursuant to Section 14087.3 of the Welfare and Institutions Code, and any advisory committee to a county-sponsored health plan licensed pursuant to Chapter 2.2 (commencing with Section 1340) of Division 2 of the Health and Safety Code if the advisory committee has 12 or more members.

- (e) (1) The legislative body of a local agency may use teleconferencing without complying with the requirements of paragraph (3) of subdivision (b) if the legislative body complies with the requirements of paragraph (2) of this subdivision in any of the following circumstances:
- (A) The legislative body holds a meeting during a proclaimed state of emergency, and state or local officials have imposed or recommended measures to promote social distancing.
- (B) The legislative body holds a meeting during a proclaimed state of emergency for the purpose of determining, by majority vote, whether as a result of the emergency, meeting in person would present imminent risks to the health or safety of attendees.
- (C) The legislative body holds a meeting during a proclaimed state of emergency and has determined, by majority vote, pursuant to subparagraph (B), that, as a result of the emergency, meeting in person would present imminent risks to the health or safety of attendees.
- (2) A legislative body that holds a meeting pursuant to this subdivision shall do all of the following:
- (A) In each instance in which notice of the time of the teleconferenced meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the means by which members of the public may access the meeting and offer public comment. The agenda shall identify and include an opportunity for all persons to attend via a call-in option or an internet-based service option.
- (B) In the event of a disruption that prevents the legislative body from broadcasting the meeting to members of the public using the call-in option or internet-based service option, or in the event of a disruption within the local agency's control that prevents members of the public from offering public comments using the call-in option or internet-based service option, the legislative body

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shall take no further action on items appearing on the meeting agenda until public access to the meeting via the call-in option or internet-based service option is restored. Actions taken on agenda items during a disruption that prevents the legislative body from broadcasting the meeting may be challenged pursuant to Section 54960.1.

- (C) The legislative body shall not require public comments to be submitted in advance of the meeting and must provide an opportunity for the public to address the legislative body and offer comment in real time.
- (D) Notwithstanding Section 54953.3, an individual desiring to provide public comment through the use of an internet website, or other online platform, not under the control of the local legislative body, that requires registration to log in to a teleconference may be required to register as required by the third-party internet website or online platform to participate.
- (E) (i) A legislative body that provides a timed public comment period for each agenda item shall not close the public comment period for the agenda item, or the opportunity to register, pursuant to subparagraph—(F), (D), to provide public comment until that timed public comment period has elapsed.
- (ii) A legislative body that does not provide a timed public comment period, but takes public comment separately on each agenda item, shall allow a reasonable amount of time per agenda item to allow public members the opportunity to provide public comment, including time for members of the public to register pursuant to subparagraph (F), (D), or otherwise be recognized for the purpose of providing public comment.
- (iii) A legislative body that provides a timed general public comment period that does not correspond to a specific agenda item shall not close the public comment period or the opportunity to register, pursuant to subparagraph (F), (D), until the timed general public comment period has elapsed.
- (3) If a state of emergency remains active, or state or local officials have imposed or recommended measures to promote social distancing, in order to continue to teleconference without compliance with paragraph (3) of subdivision (b), the legislative body shall, not later than 30 45 days after teleconferencing for the first time pursuant to subparagraph (A), (B), or (C) of paragraph

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(1), and every 30 45 days thereafter, make the following findings by majority vote:

- (A) The legislative body has reconsidered the circumstances of the state of emergency.
  - (B) Any of the following circumstances exist:

- (i) The state of emergency continues to directly impact the ability of the members to meet safely in person.
- (ii) State or local officials continue to impose or recommend measures to promote social distancing.
- (4) This subdivision shall not be construed to require the legislative body to provide a physical location from which the public may attend or comment.
- (f) (1) The legislative body of a local agency may use teleconferencing without complying with paragraph (3) of subdivision (b) if, during the teleconference meeting, at least a quorum of the members of the legislative body participates in person from a singular physical location clearly identified on the agenda, which location shall be open to the public and situated within the boundaries of the territory over which the local agency exercises jurisdiction and the legislative body complies with all of the following:
- (A) The legislative body shall provide at least one of the following as a means by which the public may remotely hear and visually observe the meeting, and remotely address the legislative body:
  - (i) A two-way audiovisual platform.
- (ii) A two-way telephonic service and a live webcasting of the meeting.
- (B) In each instance in which notice of the time of the teleconferenced meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the means by which members of the public may access the meeting and offer public comment.
- (C) The agenda shall identify and include an opportunity for all persons to attend and address the legislative body directly pursuant to Section 54954.3 via a call-in option, via an internet-based service option, and at the in-person location of the meeting.
- (D) In the event of a disruption that prevents the legislative body from broadcasting the meeting to members of the public using the call-in option or internet-based service option, or in the event of

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a disruption within the local agency's control that prevents members of the public from offering public comments using the call-in option or internet-based service option, the legislative body shall take no further action on items appearing on the meeting agenda until public access to the meeting via the call-in option or internet-based service option is restored. Actions taken on agenda items during a disruption that prevents the legislative body from broadcasting the meeting may be challenged pursuant to Section 54960.1.

- (E) The legislative body shall not require public comments to be submitted in advance of the meeting and must provide an opportunity for the public to address the legislative body and offer comment in real time.
- (F) Notwithstanding Section 54953.3, an individual desiring to provide public comment through the use of an internet website, or other online platform, not under the control of the local legislative body, that requires registration to log in to a teleconference may be required to register as required by the third-party internet website or online platform to participate.
- (2) A member of the legislative body shall only participate in the meeting remotely pursuant to this subdivision, if all of the following requirements are met:
  - (A) One of the following circumstances applies:
- (i) The member notifies the legislative body at the earliest opportunity possible, including at the start of a regular meeting, of their need to participate remotely for just cause, including a general description of the circumstances relating to their need to appear remotely at the given meeting. The provisions of this clause shall not be used by any member of the legislative body for more than two meetings per calendar year.
- (ii) The member requests the legislative body to allow them to participate in the meeting remotely due to emergency circumstances and the legislative body takes action to approve the request. The legislative body shall request a general description of the circumstances relating to their need to appear remotely at the given meeting. A general description of an item generally need not exceed 20 words and shall not require the member to disclose any medical diagnosis or disability, or any personal medical information that is already exempt under existing law, such as the Confidentiality of Medical Information Act (Chapter 1 (commencing with Section

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56) of Part 2.6 of Division 1 of the Civil Code). For the purposes of this clause, the following requirements apply:

- (I) A member shall make a request to participate remotely at a meeting pursuant to this clause as soon as possible. The member shall make a separate request for each meeting in which they seek to participate remotely.
- (II) The legislative body may take action on a request to participate remotely at the earliest opportunity. If the request does not allow sufficient time to place proposed action on such a request on the posted agenda for the meeting for which the request is made, the legislative body may take action at the beginning of the meeting in accordance with paragraph (4) of subdivision (b) of Section 54954.2.
- (B) The member shall publicly disclose at the meeting before any action is taken, whether any other individuals 18 years of age or older are present in the room at the remote location with the member, and the general nature of the member's relationship with any such individuals.
- (C) The member shall participate through both audio and visual technology.
- (3) The provisions of this subdivision shall not serve as a means for any member of a legislative body to participate in meetings of the legislative body solely by teleconference from a remote location for a period of more than three consecutive months or 20 percent of the regular meetings for the local agency within a calendar year, or more than two meetings if the legislative body regularly meets fewer than 10 times per calendar year.
- (g) The legislative body shall have and implement a procedure for receiving and swiftly resolving requests for reasonable accommodation for individuals with disabilities, consistent with the federal Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12132), and resolving any doubt in favor of accessibility. In each instance in which notice of the time of the meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the procedure for receiving and resolving requests for accommodation.
- (h) The legislative body shall conduct meetings subject to this chapter consistent with applicable civil rights and nondiscrimination laws.

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(i) (1) Nothing in this section shall prohibit a legislative body from providing the public with additional teleconference locations.

- (2) Nothing in this section shall prohibit a legislative body from providing members of the public with additional physical locations in which the public may observe and address the legislative body by electronic means.
- (j) For the purposes of this section, the following definitions shall apply:
  - (1) "Emergency circumstances" means a physical or family medical emergency that prevents a member from attending in person.
    - (2) "Just cause" means any of the following:
  - (A) A childcare or caregiving need of a child, parent, grandparent, grandchild, sibling, spouse, or domestic partner that requires them to participate remotely. "Child," "parent," "grandparent," "grandchild," and "sibling" have the same meaning as those terms do in Section 12945.2.
  - (B) A contagious illness that prevents a member from attending in person.
  - (C) A need related to a physical or mental disability as defined in Sections 12926 and 12926.1 not otherwise accommodated by subdivision (g).
  - (D) Travel while on official business of the legislative body or another state or local agency.
  - (3) "Remote location" means a location from which a member of a legislative body participates in a meeting pursuant to subdivision (f), other than any physical meeting location designated in the notice of the meeting. Remote locations need not be accessible to the public.
  - (4) "Remote participation" means participation in a meeting by teleconference at a location other than any physical meeting location designated in the notice of the meeting. Watching or listening to a meeting via webcasting or another similar electronic medium that does not permit members to interactively hear, discuss, or deliberate on matters, does not constitute remote participation.
- (5) "State of emergency" means a state of emergency proclaimed pursuant to Section 8625 of the California Emergency Services Act (Article 1 (commencing with Section 8550) of Chapter 7 of Division 1 of Title 2).

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(6) "Teleconference" means a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both.

- (7) "Two-way audiovisual platform" means an online platform that provides participants with the ability to participate in a meeting via both an interactive video conference and a two-way telephonic function.
- (8) "Two-way telephonic service" means a telephone service that does not require internet access, is not provided as part of a two-way audiovisual platform, and allows participants to dial a telephone number to listen and verbally participate.
- (9) "Webcasting" means a streaming video broadcast online or on television, using streaming media technology to distribute a single content source to many simultaneous listeners and viewers.
- (k) This section shall remain in effect only until January 1, <del>2024,</del> 2026, and as of that date is repealed.
- SEC. 2. Section 54953 of the Government Code, as amended by Section 2 of Chapter 285 of the Statutes of 2022, is amended to read:
- 54953. (a) All meetings of the legislative body of a local agency shall be open and public, and all persons shall be permitted to attend any meeting of the legislative body of a local agency, except as otherwise provided in this chapter.
- (b) (1) Notwithstanding any other provision of law, the legislative body of a local agency may use teleconferencing for the benefit of the public and the legislative body of a local agency in connection with any meeting or proceeding authorized by law. The teleconferenced meeting or proceeding shall comply with all otherwise applicable requirements of this chapter and all otherwise applicable provisions of law relating to a specific type of meeting or proceeding.
- (2) Teleconferencing, as authorized by this section, may be used for all purposes in connection with any meeting within the subject matter jurisdiction of the legislative body. If the legislative body of a local agency elects to use teleconferencing, the legislative body of a local agency shall comply with all of the following:
- (A) All votes taken during a teleconferenced meeting shall be by rollcall.
- 39 (B) The teleconferenced meetings shall be conducted in a 40 manner that protects the statutory and constitutional rights of the

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parties or the public appearing before the legislative body of a local agency.

- (C) The legislative body shall give notice of the meeting and post agendas as otherwise required by this chapter.
- (D) The legislative body shall allow members of the public to access the meeting and the agenda shall provide an opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3.
- (3) If the legislative body of a local agency elects to use teleconferencing, it shall post agendas at all teleconference locations. Each teleconference location shall be identified in the notice and agenda of the meeting or proceeding, and each teleconference location shall be accessible to the public. During the teleconference, at least a quorum of the members of the legislative body shall participate from locations within the boundaries of the territory over which the local agency exercises jurisdiction, except as provided in—subdivision (d). subdivisions (d) and (e).
- (c) (1) No legislative body shall take action by secret ballot, whether preliminary or final.
- (2) The legislative body of a local agency shall publicly report any action taken and the vote or abstention on that action of each member present for the action.
- (3) Prior to taking final action, the legislative body shall orally report a summary of a recommendation for a final action on the salaries, salary schedules, or compensation paid in the form of fringe benefits of a local agency executive, as defined in subdivision (d) of Section 3511.1, during the open meeting in which the final action is to be taken. This paragraph shall not affect the public's right under the California Public Records Act (Division 10 (commencing with Section 7920.000) of Title 1) to inspect or copy records created or received in the process of developing the recommendation.
- (d) (1) Notwithstanding the provisions relating to a quorum in paragraph (3) of subdivision (b), if a health authority conducts a teleconference meeting, members who are outside the jurisdiction of the authority may be counted toward the establishment of a quorum when participating in the teleconference if at least 50 percent of the number of members that would establish a quorum are present within the boundaries of the territory over which the

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authority exercises jurisdiction, and the health authority provides a teleconference number, and associated access codes, if any, that allows any person to call in to participate in the meeting and the number and access codes are identified in the notice and agenda of the meeting.

- (2) Nothing in this subdivision shall be construed as discouraging health authority members from regularly meeting at a common physical site within the jurisdiction of the authority or from using teleconference locations within or near the jurisdiction of the authority. A teleconference meeting for which a quorum is established pursuant to this subdivision shall be subject to all other requirements of this section.
- (3) For purposes of this subdivision, a health authority means any entity created pursuant to Sections 14018.7, 14087.31, 14087.35, 14087.36, 14087.38, and 14087.9605 of the Welfare and Institutions Code, any joint powers authority created pursuant to Article 1 (commencing with Section 6500) of Chapter 5 of Division 7 for the purpose of contracting pursuant to Section 14087.3 of the Welfare and Institutions Code, and any advisory committee to a county-sponsored health plan licensed pursuant to Chapter 2.2 (commencing with Section 1340) of Division 2 of the Health and Safety Code if the advisory committee has 12 or more members.
- (e) (1) The legislative body of a local agency may use teleconferencing without complying with *the requirements of* paragraph (3) of subdivision (b) if, during the teleconference meeting, at least a quorum of the members of the legislative body participates in person from a singular physical location clearly identified on the agenda, which location shall be open to the public and situated within the boundaries of the territory over which the local agency exercises jurisdiction and the legislative body complies with all of the following:
- (A) The legislative body shall provide at least one of the following as a means by which the public may remotely hear and visually observe the meeting, and remotely address the legislative body:
- 37 (i) A two-way audiovisual platform.
  - (ii) A two-way telephonic service and a live webcasting of the meeting.

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if the legislative body complies with the requirements of paragraph (2) of this subdivision in any of the following circumstances:

- (A) The legislative body holds a meeting during a proclaimed state of emergency, and state or local officials have imposed or recommended measures to promote social distancing.
- (B) The legislative body holds a meeting during a proclaimed state of emergency for the purpose of determining, by majority vote, whether as a result of the emergency, meeting in person would present imminent risks to the health or safety of attendees.
- (C) The legislative body holds a meeting during a proclaimed state of emergency and has determined, by majority vote, pursuant to subparagraph (B), that, as a result of the emergency, meeting in person would present imminent risks to the health or safety of attendees.
- (2) A legislative body that holds a meeting pursuant to this subdivision shall do all of the following:

<del>(B)</del>

- (A) In each instance in which notice of the time of the teleconferenced meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the means by which members of the public may access the meeting and offer public comment. The agenda shall identify and include an opportunity for all persons to attend via a call-in option or an internet-based service option.
- (C) The agenda shall identify and include an opportunity for all persons to attend and address the legislative body directly pursuant to Section 54954.3 via a call-in option, via an internet-based service option, and at the in-person location of the meeting.

<del>(D)</del>

(B) In the event of a disruption that prevents the legislative body from broadcasting the meeting to members of the public using the call-in option or internet-based service option, or in the event of a disruption within the local agency's control that prevents members of the public from offering public comments using the call-in option or internet-based service option, the legislative body shall take no further action on items appearing on the meeting agenda until public access to the meeting via the call-in option or internet-based service option is restored. Actions taken on agenda items during a disruption that prevents the legislative body from

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broadcasting the meeting may be challenged pursuant to Section54960.1.

<del>(E)</del>

- (C) The legislative body shall not require public comments to be submitted in advance of the meeting and must provide an opportunity for the public to address the legislative body and offer comment in real time.
  - <del>(F)</del>
- (D) Notwithstanding Section 54953.3, an individual desiring to provide public comment through the use of an internet website, or other online platform, not under the control of the local legislative body, that requires registration to log in to a teleconference may be required to register as required by the third-party internet website or online platform to participate.
- (2) A member of the legislative body shall only participate in the meeting remotely pursuant to this subdivision, if all of the following requirements are met:
  - (A) One of the following circumstances applies:
- (i) The member notifies the legislative body at the earliest opportunity possible, including at the start of a regular meeting, of their need to participate remotely for just cause, including a general description of the circumstances relating to their need to appear remotely at the given meeting. The provisions of this clause shall not be used by any member of the legislative body for more than two meetings per calendar year.
- (ii) The member requests the legislative body to allow them to participate in the meeting remotely due to emergency circumstances and the legislative body takes action to approve the request. The legislative body shall request a general description of the circumstances relating to their need to appear remotely at the given meeting. A general description of an item generally need not exceed 20 words and shall not require the member to disclose any medical diagnosis or disability, or any personal medical information that is already exempt under existing law, such as the Confidentiality of Medical Information Act (Chapter 1 (commencing with Section 56) of Part 2.6 of Division 1 of the Civil Code). For the purposes of this clause, the following requirements apply:
- (I) A member shall make a request to participate remotely at a meeting pursuant to this clause as soon as possible. The member

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shall make a separate request for each meeting in which they seek to participate remotely.

- (II) The legislative body may take action on a request to participate remotely at the earliest opportunity. If the request does not allow sufficient time to place proposed action on such a request on the posted agenda for the meeting for which the request is made, the legislative body may take action at the beginning of the meeting in accordance with paragraph (4) of subdivision (b) of Section 54954.2.
- (B) The member shall publicly disclose at the meeting before any action is taken whether any other individuals 18 years of age or older are present in the room at the remote location with the member, and the general nature of the member's relationship with any such individuals.
- (C) The member shall participate through both audio and visual technology.
- (3) The provisions of this subdivision shall not serve as a means for any member of a legislative body to participate in meetings of the legislative body solely by teleconference from a remote location for a period of more than three consecutive months or 20 percent of the regular meetings for the local agency within a calendar year, or more than two meetings if the legislative body regularly meets fewer than 10 times per calendar year.
- (E) (i) A legislative body that provides a timed public comment period for each agenda item shall not close the public comment period for the agenda item, or the opportunity to register, pursuant to subparagraph (D), to provide public comment until that timed public comment period has elapsed.
- (ii) A legislative body that does not provide a timed public comment period, but takes public comment separately on each agenda item, shall allow a reasonable amount of time per agenda item to allow public members the opportunity to provide public comment, including time for members of the public to register pursuant to subparagraph (D), or otherwise be recognized for the purpose of providing public comment.
- (iii) A legislative body that provides a timed general public comment period that does not correspond to a specific agenda item shall not close the public comment period or the opportunity to register, pursuant to subparagraph (D), until the timed general public comment period has elapsed.

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(3) If a state of emergency remains active, or state or local officials have imposed or recommended measures to promote social distancing, in order to continue to teleconference without compliance with paragraph (3) of subdivision (b), the legislative body shall, not later than 45 days after teleconferencing for the first time pursuant to subparagraph (A), (B), or (C) of paragraph (1), and every 45 days thereafter, make the following findings by majority vote:

- (A) The legislative body has reconsidered the circumstances of the state of emergency.
  - (B) Any of the following circumstances exist:

- (i) The state of emergency continues to directly impact the ability of the members to meet safely in person.
- (ii) State or local officials continue to impose or recommend measures to promote social distancing.
- (4) This subdivision shall not be construed to require the legislative body to provide a physical location from which the public may attend or comment.
- (f) The legislative body shall have and implement a procedure for receiving and swiftly resolving requests for reasonable accommodation for individuals with disabilities, consistent with the federal Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12132), and resolving any doubt in favor of accessibility. In each instance in which notice of the time of the meeting is otherwise given or the agenda for the meeting is otherwise posted, the legislative body shall also give notice of the procedure for receiving and resolving requests for accommodation.
- (g) The legislative body shall conduct meetings subject to this chapter consistent with applicable civil rights and nondiscrimination laws.
- (h) (1) Nothing in this section shall prohibit a legislative body from providing the public with additional teleconference locations.
- (2) Nothing in this section shall prohibit a legislative body from providing members of the public with additional physical locations in which the public may observe and address the legislative body by electronic means.
- (i) For the purposes of this section, the following definitions shall apply:

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1 2

(1) "Emergency circumstances" means a physical or family medical emergency that prevents a member from attending in person.

- (2) "Just cause" means any of the following:
- (A) A childcare or caregiving need of a child, parent, grandparent, grandchild, sibling, spouse, or domestic partner that requires them to participate remotely. "Child," "parent," "grandparent," "grandchild," and "sibling" have the same meaning as those terms do in Section 12945.2.
- (B) A contagious illness that prevents a member from attending in person.
- (C) A need related to a physical or mental disability as defined in Sections 12926 and 12926.1 not otherwise accommodated by subdivision (f).
- (D) Travel while on official business of the legislative body or another state or local agency.
- (3) "Remote location" means a location from which a member of a legislative body participates in a meeting pursuant to subdivision (e), other than any physical meeting location designated in the notice of the meeting. Remote locations need not be accessible to the public.
- (4) "Remote participation" means participation in a meeting by teleconference at a location other than any physical meeting location designated in the notice of the meeting. Watching or listening to a meeting via webcasting or another similar electronic medium that does not permit members to interactively hear, discuss, or deliberate on matters, does not constitute remote participation.
- (1) "State of emergency" means a state of emergency proclaimed pursuant to Section 8625 of the California Emergency Services Act (Article 1 (commencing with Section 8550) of Chapter 7 of Division 1 of Title 2).
- 33 <del>(5)</del>
  - (2) "Teleconference" means a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both.
  - (6) "Two-way audiovisual platform" means an online platform that provides participants with the ability to participate in a meeting via both an interactive video conference and a two-way telephonic function.

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(7) "Two-way telephonic service" means a telephone service that does not require internet access, is not provided as part of a two-way audiovisual platform, and allows participants to dial a telephone number to listen and verbally participate.

- (8) "Webcasting" means a streaming video broadcast online or on television, using streaming media technology to distribute a single content source to many simultaneous listeners and viewers.
- (j) This section shall become operative January 1, 2024, shall remain in effect only until January 1, 2026, and as of that date is repealed.
  - (j) This section shall become operative January 1, 2026.
- SEC. 3. Section 54953 of the Government Code, as added by Section 3 of Chapter 285 of the Statutes of 2022, is repealed.
- 54953. (a) All meetings of the legislative body of a local agency shall be open and public, and all persons shall be permitted to attend any meeting of the legislative body of a local agency, except as otherwise provided in this chapter.
- (b) (1) Notwithstanding any other provision of law, the legislative body of a local agency may use teleconferencing for the benefit of the public and the legislative body of a local agency in connection with any meeting or proceeding authorized by law. The teleconferenced meeting or proceeding shall comply with all requirements of this chapter and all otherwise applicable provisions of law relating to a specific type of meeting or proceeding.
- (2) Teleconferencing, as authorized by this section, may be used for all purposes in connection with any meeting within the subject matter jurisdiction of the legislative body. All votes taken during a teleconferenced meeting shall be by rolleall.
- (3) If the legislative body of a local agency elects to use teleconferencing, it shall post agendas at all teleconference locations and conduct teleconference meetings in a manner that protects the statutory and constitutional rights of the parties or the public appearing before the legislative body of a local agency. Each teleconference location shall be identified in the notice and agenda of the meeting or proceeding, and each teleconference location shall be accessible to the public. During the teleconference, at least a quorum of the members of the legislative body shall participate from locations within the boundaries of the territory over which the local agency exercises jurisdiction, except as provided in subdivision (d). The agenda shall provide an

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 opportunity for members of the public to address the legislative body directly pursuant to Section 54954.3 at each teleconference location.

- (4) For the purposes of this section, "teleconference" means a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both. Nothing in this section shall prohibit a local agency from providing the public with additional teleconference locations.
- (c) (1) No legislative body shall take action by secret ballot, whether preliminary or final.
- (2) The legislative body of a local agency shall publicly report any action taken and the vote or abstention on that action of each member present for the action.
- (3) Prior to taking final action, the legislative body shall orally report a summary of a recommendation for a final action on the salaries, salary schedules, or compensation paid in the form of fringe benefits of a local agency executive, as defined in subdivision (d) of Section 3511.1, during the open meeting in which the final action is to be taken. This paragraph shall not affect the public's right under the California Public Records Act (Chapter 3.5 (commencing with Section 6250) of Division 7 of Title 1) to inspect or copy records created or received in the process of developing the recommendation.
- (d) (1) Notwithstanding the provisions relating to a quorum in paragraph (3) of subdivision (b), if a health authority conducts a teleconference meeting, members who are outside the jurisdiction of the authority may be counted toward the establishment of a quorum when participating in the teleconference if at least 50 percent of the number of members that would establish a quorum are present within the boundaries of the territory over which the authority exercises jurisdiction, and the health authority provides a teleconference number, and associated access codes, if any, that allows any person to call in to participate in the meeting and the number and access codes are identified in the notice and agenda of the meeting.
- (2) Nothing in this subdivision shall be construed as discouraging health authority members from regularly meeting at a common physical site within the jurisdiction of the authority or from using teleconference locations within or near the jurisdiction of the authority. A teleconference meeting for which a quorum is

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established pursuant to this subdivision shall be subject to all other requirements of this section.

(3) For purposes of this subdivision, a health authority means any entity created pursuant to Sections 14018.7, 14087.31, 14087.35, 14087.36, 14087.38, and 14087.9605 of the Welfare and Institutions Code, any joint powers authority created pursuant to Article 1 (commencing with Section 6500) of Chapter 5 of Division 7 for the purpose of contracting pursuant to Section 14087.3 of the Welfare and Institutions Code, and any advisory committee to a county-sponsored health plan licensed pursuant to Chapter 2.2 (commencing with Section 1340) of Division 2 of the Health and Safety Code if the advisory committee has 12 or more members.

(e) This section shall become operative January 1, 2026.

SEC. 4. The Legislature finds and declares that Sections 1 and 2 of this act, which amend Section 54953 of the Government Code, furthers, within the meaning of paragraph (7) of subdivision (b) of Section 3 of Article I of the California Constitution, the purposes of that constitutional section as it relates to the right of public access to the meetings of local public bodies or the writings of local public officials and local agencies. Pursuant to paragraph (7) of subdivision (b) of Section 3 of Article I of the California Constitution, the Legislature makes the following findings:

This act is necessary to ensure minimum standards for public participation and notice requirements allowing for greater public participation in teleconference meetings.

South Coast Air Quality Management District Legislative Analysis Summary – AB 953 (Connolly)

Version: As Amended – 4/19/23

Analyst: PC

## AB 953 (Connolly)

Coastal resources: voluntary vessel speed reduction and sustainable shipping program.

**Summary:** This bill would require the Ocean Protection Council (OPC), on or before January 1, 2026, in coordination with various entities, including air districts and CARB, to implement a statewide voluntary vessel speed reduction (VSR) and sustainable shipping program for the California coast to reduce air pollution, the risk of fatal vessel strikes on whales, and harmful underwater acoustic impacts.

**Background:** The Bay Area, Santa Barbara County, and Ventura County air districts are part of a partnership of federal and local government agencies, foundations, and environmental nonprofits that have administered the voluntary vessel speed reduction (VSR) program Protecting Blue Whales and Blue Skies (Blue Skies) since 2014. The program has encouraged ocean-going container vessels and other ships to voluntarily travel 10 knots or less in the designated areas to reduce air pollution and harmful whale strikes by providing small incentives and publicity to program participants.

The author indicates that emissions being emitted within 100 nautical miles of the coast by marine vessels negatively affect the public health of coastal communities and cause some areas of the coast to be in nonattainment with the national ambient air quality standards for ozone and particulate matter. Since the Blue Skies VSR program's inception through 2021, it has achieved 526,211 slow speed miles, a reduction of more than 2,300 tons of oxides of nitrogen (NOx), a reduction of over 76,000 metric tons of greenhouse gas emissions, and an estimated 50 percent decreased risk of fatal whale strikes during prime migration season in the targeted coastal areas. The author argues that this is a highly cost-effective voluntary pollution reduction program that benefits public health, protects the marine ecosystem, and showcases the beneficial partnership between shipping companies, public health agencies, marine sanctuaries, and environmental organizations.

Existing law establishes the OPC to, among other things, establish policies to coordinate the collection, evaluation, and sharing of scientific data related to coastal and ocean resources among agencies.

**Status**: 4/20/23 - Re-referred to Assembly Appropriations Committee. Hearing: 5/3/23 - Assembly Appropriations Committee.

## **Specific Provisions:** Specifically, this bill would:

1) Require the OPC, on or before January 1, 2026, in coordination with entities, including coastal air districts, CARB, the U.S. Environmental Protection Agency, U.S. Navy and the U.S. Coast Guard, to implement a statewide voluntary VSR and sustainable shipping program for the California coast in order to reduce air pollution, the risk of fatal vessel strikes on whales, and harmful underwater acoustic impacts.

South Coast Air Quality Management District Legislative Analysis Summary – AB 953 (Connolly)

Version: As Amended – 4/19/23

Analyst: PC

- 2) Require the program to expand the existing Blue Skies program and authorize the program to include specified components, including:
  - a. Publicity for program participants;
  - b. Data collection on ship speeds along the California coast in order to analyze the program for future refinement, expansion, or both;
  - c. Data collection on the regional air quality impacts on the coast and impacts to air quality in coastal disadvantaged communities from oceangoing vessel traffic, as collected and provided by air districts; and
  - d. Incentives to program participants based on a percentage of distance traveled by a participating vessel at a reduced speed, including speed zones at 10 knots or less, to the extent that local or federal funding is available.
- 3) The program shall exclude any ocean territories that are covered by any VSR program other than the Blue Skies Program or a memorandum of understanding entered into before January 1, 2024.
- 4) Require OPC, on or before December 31, 2026, to submit a report to the Legislature regarding the implementation of the program.

Impacts on South Coast AQMD's Mission, Operations or Initiatives: This bill creates a voluntary statewide VSR program that has the potential to reduce emissions within the South Coast region from marine vessels that travel on the waters adjacent to the region. Given that marine vessels are one of the largest sources of pollution in the South Coast region, this bill could help facilitate attainment of federal air quality standards and protect public health. The bill does not appear to impact the current VSR programs instituted at the Ports of LA and LB, which have high levels of participation.

Notably, as marine vessels transition to cleaner technologies, specifically Tier 3 type technology, there are questions about whether VSR is actually helpful or hurtful in terms of marine vessel emissions. Tier 3 vessels are a small but slowly growing percentage of the overall fleet of vessels that travel along the California coastline. More research is needed to study this issue and flexibility may be needed in this voluntary program to potentially adjust the speed guidelines for Tier 3 vessels. Existing bill provisions and new language amended into the bill recently may be sufficient to address Tier 3 vessel issues.

It may also be worth noting to the author that data regarding the regional air quality impacts on the coast and on coastal disadvantaged communities from oceangoing vessel traffic is collected and provided by air districts and others.

**Recommended Position: SUPPORT** 

## **Support:**

Bay Area Air Quality Management District (Co-Sponsor)

Legislative Analysis Summary – AB 953 (Connolly)

Version: As Amended – 4/19/23

Analyst: PC

Santa Barbara County Air Pollution Control District (Co-Sponsor)

Ventura County Air Pollution Control District (Co-Sponsor)

**CAPCOA** 

California Coastkeeper Alliance

Orange County Coastkeeper

Sierra Club California

San Diego Coastkeeper

Santa Barbara Channelkeeper

**WiLDCOAST** 

Russian Riverkeeper

The Otter Project

**Environmental Action Committee of West Marin** 

Humboldt Baykeeper

Los Angeles Waterkeeper

Santa Barbara; County of

Monterey Bay Air Resources District

California Marine Sanctuary Foundation

Ventura County Regional Energy Alliance

Monterey Waterkeeper

San Diego County Air Pollution Control District

Central Coast Clean Cities Coalition

Central Coast Climate Collaborative

San Luis Obispo County Air Pollution Control District

Santa Barbara County Green Business Program

Defenders of Wildlife

**Environmental Defense Center** 

Pacific Merchant Shipping Association (if amended)

Sacramento Clean Cities Coalition

## **Opposition:**

N/A

# AMENDED IN ASSEMBLY APRIL 19, 2023 AMENDED IN ASSEMBLY MARCH 29, 2023 AMENDED IN ASSEMBLY MARCH 16, 2023

CALIFORNIA LEGISLATURE—2023-24 REGULAR SESSION

#### ASSEMBLY BILL

No. 953

# Introduced by Assembly Members Connolly and Hart (Coauthors: Assembly Members Bennett, Davies, Pellerin, and Weber)

February 14, 2023

An act to add Section 35618 to the Public Resources Code, relating to coastal resources.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 953, as amended, Connolly. Coastal resources: voluntary vessel speed reduction and sustainable shipping program.

Existing law establishes the Ocean Protection Council in state government to, among other things, establish policies to coordinate the collection, evaluation, and sharing of scientific data related to coastal and ocean resources among agencies. Existing law requires the council to develop and implement a voluntary sustainable seafood promotion program for the state, to consist of specified components, including a competitive grant and loan program for eligible entities, including, but not limited to, fishery groups and associations, for the purpose of assisting California fisheries in qualifying for certification to internationally accepted standards for sustainable seafood.

This bill would require the council, on or before May 1, 2025, January 1, 2026, in coordination and in consultation with various entities, including the State Air Resources Board, to implement a statewide

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voluntary vessel speed reduction and sustainable shipping program for the California coast in order to reduce air pollution, the risk of fatal vessel strikes on whales, and harmful underwater acoustic impacts. The bill would require the program to expand a certain existing program and build upon other existing vessel speed reduction programs and would authorize the program to include specified components, including, upon an appropriation by the Legislature, financial including incentives to program participants based on a percentage of distance traveled by a participating vessel, vessel at a reduced speed, as provided. The bill would require the council, on or before December 31, 2026, to submit a report to the Legislature regarding the implementation of the program.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. The Legislature finds and declares all of the 2 following:

- (a) California's seaports are North America's primary intermodal gateway to Asia and Transpacific trade. Maritime industry activities at California's public seaports are responsible for employing more than 500,000 people in the state. Nationwide, more than 2,000,000 jobs are linked to maritime industry business conducted at California's public seaports, contributing to California having the largest state economy in the United States.
- (b) Every year, the world's largest container ships and auto carriers make thousands of transits along the California coast, with an estimated 120 tons per day of nitrogen dioxides, an ozone precursor, being emitted within 100 nautical miles of the coast. These emissions negatively affect the public health of coastal communities and cause some areas of the coast to be in nonattainment with the national ambient air quality standards for ozone and particulate matter.
- 18 (c) Since 2014, the Santa Barbara County Air Pollution Control
  19 District, the Ventura County Air Pollution Control District, and
  20 the Bay Area Air Quality Management District, with the federal
  21 Office of National Marine Sanctuaries, marine sanctuary
  22 foundations, and environmental groups, have administered and
  23 promoted the Blue Whales and Blue Skies Program, a voluntary
  24 vessel speed reduction program off the Santa Barbara, Ventura,

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and Bay Area coasts to encourage transit speeds of 10 knots or less to reduce air pollution, the risk of harmful whale strikes, and the level of ocean noise.

- (d) Since its inception, through 2021, the Protecting Blue Whales and Blue Skies Program has provided small incentives and publicity to program participants and has achieved 526,211 slow speed miles, a reduction of more than 2,300 tons of nitrogen oxides, a reduction of over 76,000 metric tons of regional greenhouse gas emissions, and an estimated 50 percent decreased risk of whale strikes during prime migration season in the affected coastal areas.
- (e) This highly cost-effective voluntary pollution reduction program benefits public health, protects the marine ecosystem, and showcases the beneficial partnership between shipping companies, public health agencies, marine sanctuaries, and environmental organizations.
- (f) Creation of a statewide vessel speed reduction program and expansion to other areas of the California coast, including the San Diego and Monterey coasts and the North Coast, would yield additional public health and ecosystem benefits.
- SEC. 2. Section 35618 is added to the Public Resources Code, to read:
- 35618. (a) On or before May 1, 2025, January 1, 2026, the council shall, in coordination with air pollution control districts and air quality management districts along the coast and in consultation with the federal Office of National Marine Sanctuaries, the federal Environmental Protection Agency, the United States Navy, the United States Coast Guard, and the State Air Resources Board, and maritime industry, implement a statewide voluntary vessel speed reduction and sustainable shipping program for the California coast in order to reduce air pollution, the risk of fatal vessel strikes on whales, and harmful underwater acoustic impacts.
- (b) The program shall expand the existing Protecting Blue Whales and Blue Skies Program—and build upon other existing vessel speed reduction programs and may include all of the following—components: components developed in a manner that is consistent with how the program components were developed for the Protecting Blue Whales and Blue Skies Program:
- (1) A marketing program to *engage cargo owners and other* commercial interests to promote voluntary vessel speed reduction

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and sustainable shipping, and an acknowledgment of the program's participants.

- (2) Data collection on ship speeds along the California coast in order to analyze the program for future refinement, expansion, or both.
- (3) Data collection on underwater acoustic impacts or fatal vessel strikes on whales, to the extent data is available.
- (4) Data collection—and consideration of on the regional air quality impacts on the coast and the local air quality and other environmental impacts to air quality in coastal disadvantaged communities from oceangoing vessel-traffic. traffic, as collected and provided by the regional air pollution control districts and air quality management districts.
- (5) Financial incentives Incentives to program participants based on a percentage of distance traveled by a participating vessel at a reduced speed, including speed zones at 10 knots or less, to the extent that local, state, local or federal funding is made available pursuant to an appropriation by the Legislature. available.
- (6) Development of vessel speed reduction zones along the coast that take into account *navigational safety*, protected marine mammal migration and breeding seasons, federal marine sanctuaries and state marine protected areas, shipping lanes, and any other relevant variables.
  - (7) Seasonality of the program.
  - (8) Description of covered vessels.
- (c) The program shall exclude any ocean territories that are covered by any vessel speed reduction program other than the Protecting Blue Whales and Blue Skies Program or a memorandum of understanding entered into before January 1, 2024.

<del>(e)</del>

- (d) The council may impose additional qualifying criteria on program participants in order to receive financial incentives under the program, including, but not limited to, individual transit speeds, such as maximum speed in transit or maximum transit average speed.
- (d) The council shall provide financial incentives pursuant to this section upon appropriation by the Legislature.
- 38 (e) (1) On or before December 31, 2026, the council shall submit a report to the Legislature regarding the implementation of the program.

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- 1 (2) The report required in paragraph (1) shall be submitted in compliance with Section 9795 of the Government Code.
  - (3) Pursuant to Section 10231.5 of the Government Code, the
- 4 requirement for submitting a report imposed by paragraph (1) is
- 5 inoperative on December 31, 2030.

South Coast Air Quality Management District Legislative Analysis Summary – AB 1216 (Muratsuchi)

Version: As Amended – 4/26/23 UPDATED

Analyst: PC

#### AB 1216 (Muratsuchi)

Wastewater treatment plants: monitoring of air pollutants.

**Summary:** This bill would require, by January 1, 2025, the owner or operator of a wastewater treatment facility that is located within 1,500 feet of a residential area and has an original design capacity of 425,000,000 gallons or more per day to develop, install, operate, and maintain a wastewater treatment-related fence-line monitoring system in accordance with guidance developed by the appropriate air district.

Background: According to the author, on July 11, 2021, the Hyperion Water Reclamation Plant (HWRP) experienced a major raw sewage spill, which resulted in approximately 17 million gallons of unfiltered sewage being discharged into the ocean. The author explains that the Los Angeles City Sanitation and Environment Bureau, who oversees HWRP, and the South Coast Air Quality Management District (South Coast AQMD) took multiple steps to address the cause and clean-up of the spill. Since the spill, the residents in the City of El Segundo and other neighboring cities, have continuously complained about odors emitting from HWRP. Residents reported experiencing physical symptoms such as nausea, burning eyes, and rashes. According to the author, pollutants of concern include Hydrogen Sulfide (HS), Nitrogen Oxides (NOx), and Volatile Organic Compounds (VOCs); all commonly found in wastewater treatment facilities and give off pungent odors. If not properly handled, these chemicals have been known to irritate the eyes, and potentially cause headaches, or exacerbate and trigger respiratory diseases. VOCs may also cause long-term chronic health problems.

As told by the author, after visiting HWRP shortly after the spill, South Coast AQMD filed several abatement orders against HWRP. One order highlighted that HWRP was operating six flares without a permit in the past six years and was emitting NOx above levels that were considered safe during the flare incidents. South Coast AQMD also issued an abatement order regarding their Sewage Odor Containment, which resulted in HWRP installing a fence-line monitoring system for HS, which is known to cause odor. The Los Angeles County Department of Public Health (LACDPH) also issued several letters to HWRP expressing their concern about the effects these odors have on the public's health. Even though the HWRP installed fence-line monitoring for HS and took other steps to mitigate the issue, the LACDPH "determined that the mitigation measures fail to protect the public's health." They pointed out that the fence-line monitoring data shows irregular results that sometimes exceed acute and chronic reference exposure levels of HS. LACDPH provided several recommendations including expanding HWRP's fence-line monitoring to also include other pollutants like NOx and VOCs.

**Status**: 4/27/23 - Re-referred to Assembly Appropriations.

South Coast Air Quality Management District Legislative Analysis Summary – AB 1216 (Muratsuchi)

Version: As Amended – 4/26/23 UPDATED

Analyst: PC

#### **Specific Provisions:** Specifically, this bill would:

- 1) Require, on or before January 1, 2025, the owner or operator of a wastewater treatment facility that is located within 1,500 feet of a residential area and has an original design capacity of 425,000,000 gallons or more per day to develop, install, operate, and maintain a wastewater treatment-related fence-line monitoring system in accordance with guidance developed by the appropriate air district;
- 2) Require the wastewater treatment-related fence-line monitoring system to include equipment capable of measuring pollutants of concern, including HS, NOx, and VOCs emitted to the atmosphere from wastewater treatment or reclamation processes that the appropriate district deems appropriate for monitoring;
- 3) Require the owner or operator of a wastewater treatment facility to collect real-time data from the wastewater treatment-related fence-line monitoring system, to maintain records of that data, and to transmit the data to the appropriate air district in accordance with the district's guidance;
- 4) Require, to the extent feasible, the data generated by these systems to be provided to the public as quickly as possible in a publicly accessible format;
- 5) Require guidance developed by a district pursuant to this section to take into account technological capabilities and incorporate input from affected parties; and
- 6) Require the owner or operator of a wastewater treatment facility to be responsible for the costs associated with installation, maintenance, and operation of a wastewater treatment-related fence-line monitoring system pursuant to this section.

Impacts on South Coast AQMD's Mission, Operations or Initiatives: The author argues that AB 1216 protects communities neighboring HWRP by raising the air monitoring standards for wastewater treatment plants to match refinery requirements currently in place. It is important to note that based on the parameters of the bill, the bill only applies to HWRP. However, this bill creates an unfunded mandate on air districts to assist in the implementation of this bill, including being required to: 1) develop guidance for fence-line monitoring systems for wastewater treatment facilities; 2) determine which pollutants are appropriate for such facilities to monitor; 3) develop guidance for how those facilities should transmit data to air districts, and 4) manage data received. Expanding fence-line monitoring to multiple pollutants may not be appropriate for this type of facility and this bill's approach may not be fully effective in addressing public concerns relating to HWRP to warrant the expenditure of substantial resources by air districts as required by this bill.

<u>Proposed amendments</u>: It is recommended that South Coast AQMD seek adjustments to the bill, so that it may accomplish productive results and not create an unnecessary and undue burden on air districts. The recommended changes include, but are not limited to, the following:

South Coast Air Quality Management District Legislative Analysis Summary – AB 1216 (Muratsuchi)

Version: As Amended – 4/26/23 UPDATED

Analyst: PC

- 1. Ensure that South Coast AQMD gets full cost recovery from HWRP for items that include, but are not limited to, costs for developing guidance for the fence-line monitoring systems and in relation to transmission of data, and for maintaining and analyzing data received;
- 2. Expand the timelines in the bill to allow for proper implementation of the bill's requirements; and
- 3. Ensure that notification requirements in the bill are sufficient.

#### **Recommended Position: SUPPORT IF AMENDED**

#### **Support:**

City of El Segundo (Sponsor) Congressman Ted Lieu Surfrider Foundation South Bay

#### **Opposition:**

California Association of Sanitation Agencies

# AMENDED IN ASSEMBLY APRIL 26, 2023 AMENDED IN ASSEMBLY APRIL 13, 2023 AMENDED IN ASSEMBLY MARCH 16, 2023

CALIFORNIA LEGISLATURE—2023-24 REGULAR SESSION

#### ASSEMBLY BILL

No. 1216

#### **Introduced by Assembly Member Muratsuchi**

February 16, 2023

An act to add Section 42705.7 to the Health and Safety Code, relating to air pollution.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 1216, as amended, Muratsuchi. Wastewater treatment plants: monitoring of air pollutants.

Existing law generally designates air pollution control and air quality management districts with the primary responsibility for the control of air pollution from all sources other than vehicular sources. Existing law authorizes the State Air Resources Board or the air district to adopt rules and regulations to require the owner or the operator of an air pollution emission source to take any action that the state board or the air district determines to be reasonable for the determination of the amount of air pollution emissions from that source. Existing law requires the air pollution control officer to inspect, as the officer determines necessary, the monitoring devices installed in every stationary source of air contaminants located within a jurisdiction that is required to have those devices to ensure that the devices are functioning properly. Existing law authorizes the district to require reasonable fees to be paid by the operator of that source to cover the expense of the inspection and other costs related thereto. A person who violates these

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requirements, or any rule, regulation, permit, or order of the state board or of a district adopted pursuant to these requirements is guilty of a misdemeanor and subject to a specified fine or imprisonment, or both a fine and imprisonment, as provided.

This bill would require, on or before January 1, 2025, the owner or operator of a wastewater treatment facility that is located within 1,500 feet of a residential area and has an original design capacity of 425,000,000 gallons or more per day to develop, install, operate, and maintain a wastewater treatment-related fence-line monitoring system in accordance with guidance developed by the appropriate air quality management district. The bill would require the wastewater treatment-related fence-line monitoring system to include equipment capable of measuring pollutants of concern, including hydrogen sulfide, nitrogen oxides, and volatile organic compounds emitted to the atmosphere from wastewater treatment or reclamation processes that the appropriate district deems appropriate for monitoring. The bill would also require the owner or operator of a wastewater treatment facility to collect real-time data from the wastewater treatment-related fence-line monitoring system, to maintain records of that data, and to transmit the data to the appropriate air quality management district in accordance with the district's guidance. In addition, the bill would require, to the extent feasible, the data generated by these systems to be provided to the public as quickly as possible in a publicly accessible format.

By adding to the duties of air districts and by expanding the scope of crimes, this bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for specified reasons.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 42705.7 is added to the Health and Safety
- 2 Code, to read:
- 3 42705.7. (a) For purposes of this section, the following
- 4 definitions apply:

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(1) "Wastewater treatment facility" means a wastewater treatment or reclamation facility that comes within both of the following descriptions:

1 2

- (A) Is located within 1,500 feet of a residential neighborhood.
- (B) Has an original design capacity of 425,000,000 gallons or more per day.
- (2) "Wastewater treatment-related fence-line monitoring system" means equipment that measures and records air pollutant concentrations at or adjacent to a wastewater treatment facility and that may be useful for detecting or estimating emissions of pollutants from the treatment facility, including the quantity of fugitive emissions and other air emissions, and meets the minimum requirements of the appropriate air quality management district.
- (b) On or before January 1, 2025, the owner or operator of a wastewater treatment facility shall develop, install, operate, and maintain a *wastewater treatment-related* fence-line monitoring system in accordance with guidance developed by the appropriate air quality management district. The *wastewater treatment-related* fence-line monitoring system shall include equipment capable of measuring pollutants of concern, including hydrogen sulfide, nitrogen oxides, and volatile organic compounds emitted to the atmosphere from wastewater treatment or reclamation processes that the appropriate district deems appropriate for monitoring.
- (c) The owner or operator of a wastewater treatment facility shall collect real-time data from the wastewater treatment-related fence-line monitoring system, shall maintain records of that data, and shall transmit the data to the appropriate air quality management district in accordance with the district's guidance. To the extent feasible, the data generated by these systems shall be provided to the public as quickly as possible in a publicly accessible format.
- (d) Guidance developed by a district pursuant to this section shall take into account technological capabilities and incorporate input from affected parties.
- (e) The owner or operator of a wastewater treatment facility shall be responsible for the costs associated with implementation, installation, maintenance, and operation of a wastewater treatment-related fence-line monitoring system pursuant to this section.

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1 SEC. 2. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because 2 3 a local agency or school district has the authority to levy service 4 charges, fees, or assessments sufficient to pay for the program or 5 level of service mandated by this act or because costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a 8 crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 10 11 of Article XIIIB of the California Constitution.

South Coast Air Quality Management District Legislative Analysis Summary – AB 1465 (Wicks)

Version: As Amended -3/16/23

Analyst: PC

#### **AB 1465 (Wicks)**

Nonvehicular air pollution: civil penalties.

**Summary:** This bill would triple the civil penalty ceilings for air quality violations by Title V refineries if the discharge contains toxic air contaminants.

**Background:** Under existing law, a person who violates state or local air quality rules, regulations, and permit conditions is guilty of a misdemeanor, or is strictly liable for a civil penalty of not more than \$10,000. If that person alleges by affirmative defense and establishes that the act was not the result of intentional or negligent conduct, then the person is strictly liable for a civil penalty of not more than \$5,000. This provision of existing law, Health and Safety Code (HSC) Section 42402, applies to all air pollution sources, including refineries.

In the Bay Area, refineries are some of the largest sources of criteria pollutants and toxic air contaminants, and overall compliance with air quality permit requirements at the five Bay Area refineries has declined precipitously in recent years, with significant increases in flaring events, Title V permit condition deviations, and Notices of Violation (NOVs). This has resulted in increased exposure in refinery communities to toxic air contaminants, and increasing shelter-in-place notifications, school closures, and visits to heath care facilities for medical care. Yet despite the disruption to these communities, air districts are generally limited to a penalty ceiling of \$10,000 per violation, which seems to be a minor cost of doing business rather than acting as a deterrent to future violations.

**Status**: 4/25/23 – Passed Assembly Judiciary Committee. Re-referred to Assembly Appropriations Committee.

### **Specific Provisions:** Specifically, this bill would:

- 1) Triple the civil penalty ceilings for air quality violations if both of the following occur:
  - a. The discharge is from a Title V source that is a refinery; and
  - b. The discharge contains or includes one or more toxic air contaminants.
- 2) Define "refinery" as an establishment that is located on one or more contiguous or adjacent properties that produces gasoline, diesel fuel, aviation fuel, lubricating oil, asphalt, petrochemical feedstock, or other similar product through the processing of crude oil or alternative feedstock, redistillation of unfinished petroleum derivatives, cracking, or other processes.

**Impacts on South Coast AQMD's Mission, Operations or Initiatives**: This bill is sponsored by the Bay Area AQMD which argues that air quality violation penalties can no longer be a 'cost of doing business' at refineries. This bill would provide a stronger

South Coast Air Quality Management District Legislative Analysis Summary – AB 1465 (Wicks)

Version: As Amended -3/16/23

Analyst: PC

deterrent to help ensure that refineries take responsibility for compliance with air quality regulations to protect the health and air quality of those living in communities that surround refineries. This bill would create financial deterrents for corporate polluters and create more accountability for bad actors. This can help residents who live in refinery communities who have suffered the disproportionate impacts of air pollution for far too long. Refineries are significant sources of criteria pollutants and toxic air contaminants.

Under strict liability provisions, the current \$10,000 penalty ceiling would rise to \$30,000. AB 1465 does not mandate \$30,000 civil penalties for violations meeting the proposed new requirements but rather works in conjunction with existing state law (HSC Section 42403), which provides guidance for penalties assessed by a court or through a settlement.

Overall, this bill could also help reduce refinery emissions within the South Coast region. Thus, it is consistent with South Coast AQMD's priorities of reducing air pollution and air toxics and protecting public health.

**Recommended Position: SUPPORT** 

**Support:** 

Bay Area AQMD (Sponsor)

**Opposition:** 

Western States Petroleum Association

#### AMENDED IN ASSEMBLY MARCH 16, 2023

CALIFORNIA LEGISLATURE—2023–24 REGULAR SESSION

#### ASSEMBLY BILL

No. 1465

#### **Introduced by Assembly Member Wicks**

February 17, 2023

An act to-amend *add* Section-42402 of 42402.6 to the Health and Safety Code, relating to air pollution.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 1465, as amended, Wicks. Nonvehicular air pollution: civil penalties.

Existing law prohibits a person from discharging from nonvehicular sources air contaminants or other materials that cause injury, detriment, nuisance, or annoyance to the public, or that endanger the comfort, repose, health, or safety of the public, or that cause, or have a natural tendency to cause, injury or damage to business or property, as specified. Existing law establishes maximum civil penalties for a person who violates air pollution laws from nonvehicular sources.

This bill would triple specified civil penalties, as provided, if the violation results from a discharge from a stationary source required by federal law to be included in an operating permit program established pursuant to specified provisions of the federal Clean Air Act, the stationary source is a refinery, and the discharge contains or includes one or more toxic air contaminants, as identified by the State Air Resources Board. The bill would define "refinery" for this purpose.

Existing law generally designates air pollution control and air quality management districts with the primary responsibility for the control of air pollution from all sources other than vehicular sources. Existing law

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establishes maximum civil penalties for any person for violations of air pollution laws from nonvehicular sources.

This bill would make nonsubstantive changes to the latter provision. Vote: majority. Appropriation: no. Fiscal committee: no-yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 42402.6 is added to the Health and Safety 2 Code, to read:
- 3 42402.6. (a) Penalties prescribed pursuant to Sections 42402,
- 4 42402.1, 42402.2, 42402.3, 42402.4, and 42402.5 shall be tripled
- 5 if the person violates Section 41700 and both of the following 6 occur:
  - (1) The discharge is from a Title V source that is a refinery.
  - (2) The discharge contains or includes one or more toxic air contaminants, as identified by the state board pursuant to Section 39657.
  - (b) For purposes of this section, "refinery" means an establishment that is located on one or more contiguous or adjacent properties that produces gasoline, diesel fuel, aviation fuel, lubricating oil, asphalt, petrochemical feedstock, or other similar product through the processing of crude oil or alternative feedstock, redistillation of unfinished petroleum derivatives, cracking, or other processes.
  - SECTION 1. Section 42402 of the Health and Safety Code is amended to read:
  - 42402. (a) Except as provided in Sections 42402.1, 42402.2, 42402.3, and 42402.4, a person who violates this part, an order issued pursuant to Section 42316, or a rule, regulation, permit, or order of a district, including a district hearing board, or of the state board issued pursuant to Part 1 (commencing with Section 39000) to Part 4 (commencing with Section 41500), inclusive, is strictly liable for a civil penalty of not more than five thousand dollars (\$5,000).
  - (b) (1) A person who violates a provision of this part, an order issued pursuant to Section 42316, or a rule, regulation, permit or order of a district, including a district hearing board, or of the state board issued pursuant to Part 1 (commencing with Section 39000) to Part 4 (commencing with Section 41500), inclusive, is strictly

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liable for a civil penalty of not more than ten thousand dollars (\$10,000).

- (2) (A) If a civil penalty in excess of five thousand dollars (\$5,000) for each day in which a violation occurs is sought, there is no liability under this subdivision if the person accused of the violation alleges by affirmative defense and establishes that the violation was caused by an act that was not the result of intentional conduct or negligent conduct.
- (B) Subparagraph (A) does not apply to a violation of a federally enforceable requirement that occurs at a Title V source in a district in which a Title V permit program has been fully approved.
- (C) Subparagraph (A) does not apply to a person who is determined to have violated an annual facility emissions cap established pursuant to a market-based incentive program adopted by a district pursuant to subdivision (b) of Section 39616.
- (c) A person who owns or operates a source of air contaminants in violation of Section 41700 that causes actual injury, as defined in subdivision (d) of Section 42400, to the health and safety of a considerable number of persons or the public, is liable for a civil penalty of not more than fifteen thousand dollars (\$15,000).
- (d) Each day during a portion of which a violation occurs is a separate offense.

Version: As Amended -4/10/23

Analyst: PC

#### SB 674 (Gonzalez)

Air pollution: refineries: community air monitoring systems: fenceline monitoring systems.

#### **Summary:** This bill would:

- 1) Extend the refinery-related community air monitoring system and the fenceline monitoring system requirements to refineries engaging in other types of refining processes, including those using noncrude oil feedstock, and to auxiliary facilities;
- 2) Require the refinery-related community air monitoring system and the fenceline monitoring system to be installed on or before January 1, 2026, and after a 30-day public comment period; and
- 3) Require the appropriate air district to establish pollutants for the monitoring systems to monitor and would include certain pollutants identified by the Office of Environmental Health Hazard Assessment (OEHHA).

**Background:** Assembly Bill (AB) 1647 (Muratsuchi, Chapter 589, Statutes of 2017) required, by January 1, 2020, petroleum refineries to install and maintain air monitoring systems along the fenceline of their facility and in an adjacent community, to provide real-time data and alerts to communities, first responders, and regulators when there are excess emissions. AB 1647 (Muratsuchi) sought to create a statewide standard for refinery fenceline monitoring, but ultimately regional air quality management districts- the agencies responsible for regulating refinery emissions- were tasked with developing the rules that would dictate the refinery fenceline monitoring program within their respective jurisdictions. Current law requires the owner or operator of a petroleum refinery to develop, install, operate, and maintain a fenceline monitoring system in accordance with guidance developed by the appropriate air quality management district or air pollution control district. Current law requires the air districts and the owners or operators of refineries to collect real-time data from those monitoring systems, to maintain records of that data, and, to the extent feasible, provide to the public that data in a publicly accessible format.

There are 19 refineries in California, but they are concentrated within a handful of communities; this means that primarily three air districts- South Coast, Bay Area, and San Joaquin Valley- are tasked with regulating refinery emissions and carrying out the provisions of AB 1647 (Muratsuchi).

The author argues that "Nearly six years since AB 1647 (Muratsuchi) was enacted, it is clear that there are serious flaws in the implementation of the statute's requirements. These deficiencies are undermining transparency and accountability. The flaws in the implementation of the refinery fenceline monitoring program include:

• Air districts are inconsistently implementing AB 1647 (Muratsuchi), creating problematic variations in what was meant to be a uniform state-wide program.

Version: As Amended -4/10/23

Analyst: PC

- Petroleum refineries are failing to notify the public of detected emissions exceedances.
- The underlying fenceline monitoring data and key documents are not easily accessible, which prevents community members and researchers from being able to meaningfully analyze the data.
- Petroleum refineries are not required to locate and mitigate sources of toxic releases that exceed health and safety thresholds.
- Most air districts have failed to ensure that rules implementing AB 1647 (Muratsuchi) apply to refineries converting to non-crude oil feedstock (i.e., biofuel refineries).
- Petroleum refineries are excluding portions of their facilities from fenceline monitoring, such as storage tanks."

**Status**: 4/19/23 – Passed Senate Judiciary Committee. Re-referred to Senate Appropriations Committee.

#### **Specific Provisions:** Specifically, this bill would:

- 1) Extend the refinery-related community air monitoring system and the fenceline monitoring system requirements to refineries engaging in other types of refining processes, including those using noncrude oil feedstock, and to auxiliary facilities;
- 2) Require the refinery-related community air monitoring system and the fenceline monitoring system to be installed on or before January 1, 2026, and after a 30-day public comment period;
- 3) Require the appropriate air district to establish pollutants for the monitoring systems to monitor and would include certain pollutants identified by OEHHA.
- 4) Authorize the air district to exclude a pollutant for monitoring at those monitoring systems, as appropriate.
- 5) Require air districts, on a 5-year basis, to review the list of pollutants being measured and would authorize the air districts to revise the list.
- 6) Require air districts and the owners and operators of refineries to maintain records of the data collected from those systems for at least 5 years; and
- 7) Require owners and operators to post online, and to notify the public of the availability of, quarterly reports containing required information.

Impacts on South Coast AQMD's Mission, Operations or Initiatives: South Coast AQMD Rule 1180 was being developed prior to AB 1647 and they were both finalized around the same time in order to address the need for requiring fenceline monitoring at petroleum refineries to provide real time capability and reporting to identify emission sources, notify the public and provide information regarding pollutants for future emissions control consideration in a transparent way. The regulation includes the following:

Version: As Amended -4/10/23

Analyst: PC

- Fenceline monitoring networks at each facility and community air monitoring stations located nearby each facility.
- Fenceline measurements at all refineries provided for maximum feasible coverage of their systems and community air monitoring stations were sited to be representative of the nearby communities that would be predicted to have the most potential impacts.
- Data is reported in near real time (~5 minutes) on dedicated publicly available website(s) for each facility and community air monitoring station, which are all linked from a centralized South Coast AQMD landing page (<u>Rule 1180 Community Air Monitoring (aqmd.gov)</u>).
  - The air monitoring data, in and by itself, does not constitute a violation, but may trigger an investigation by which appropriate Compliance action may be taken.
- Near real time notifications are provided from each refinery fenceline system and also community sites when levels reach a health-based threshold.
- o Notifications are based upon the most conservative of acute health-based thresholds between the NAAQS, CAAQS, OEHHA, AEG, and ERPG guidelines.
- Valid fenceline notifications trigger a South Coast AQMD investigation. While the refinery investigates the issue itself, the findings (root cause analysis) is reported on a quarterly basis.
- Pollutants measured were consistent with priority air toxics and pollutants expected to be emitted from refineries at the time of the Rule 1180 adoption in December 2017.
  - OEHHA updated their list in March 2019 with 8 additional compounds.
- Fenceline air monitoring network audited by 3<sup>rd</sup> party.

Although robust fenceline and community air monitoring networks have been implemented, South Coast AQMD is currently undergoing rulemaking that would be in addition to the current Rule 1180. The following are being considered:

- Applicability: Expanding list of facilities to include others (i.e. remove 40k exemption, add asphalt plants, non-petroleum refineries and operations related to the refinery that are contiguous to the property).
- Evaluation of additional pollutants (monitoring technology feasibility, refinery average emissions, evaluation).
  - Some pollutants may not be technically feasible at this point to conduct near real time air monitoring for the purposes of timely notification (e.g. PAHs, sulfuric acid, diethanolamine).

In response to this bill, South Coast AQMD has provided the following comments. The recent amendments only addressed some of South Coast AQMD concerns.

Version: As Amended -4/10/23

Analyst: PC

- OEHHA Reference Exposure levels should not be the only health-based thresholds to be evaluated. The NAAQS are at levels that are more stringent (SO2 and NO2) that could be used for a notification threshold.
- o Districts should approve, not do the design of the air monitoring network. The default responsibility to do the installation, deployment, etc should be the refinery not the District, but options could exist for the District to do so (if approval not met, etc.)
- Cost recovery from the facility should be included for the community air monitoring network deployment and operation, if the responsibility falls on the District. This includes staffing and contract resources (fact sheet noted that local agency can levy fines to do so).
  - Specifically, proper cost recovery should be addressed for the substantial resources that will be required for monitoring staff to review and approve the monitoring and QA/QC plans, permitting staff to incorporate the plans within existing permits, and enforcement staff to respond to the proposed exceedances, and investigate the readings and review the root cause analyses.
  - Suggest option for refinery to be responsible to deploy community air stations, subject to approval from District (just in case District does not have bandwidth or technical expertise to deploy)
- 2026 deadline is too tight and does not allow reasonable time for implementation, suggest 2 years after legislation signed to approve plan and 2 years to deploy network/ notifications:
  - Proposed timelines do not take into account technical and permitting times that will extend beyond the proposed dates.
  - Majority of the facilities are federal Title V facilities and these plans will be required to be incorporated into the federal Title V permit.
  - Need adequate time for developing plan, review of plan, public input of plan, and approvals and revisions.
  - Much time is needed to determine the adequate coverage, up to on-site visits and operational details that may inhibit certain coverage.
  - Procurement of scientific equipment and data systems takes a long time given current supply chain and workforce issues.
    - Additional time would be needed especially if local District is implementing, which must go through public process for procurement authorizations.
- Specify notification should be based on lowest acute OEHHA, CA threshold (1 hour) level
  - Also a Reference Exposure Level (REL) is not an appropriate threshold for notification or action. REL is one component of determining the potential health risk at a receptor. A monitor may be located at a school or commercial facility or at the fenceline of a refinery, and reporting at the REL may not provide useful information. Additionally different compounds have various

Version: As Amended -4/10/23

Analyst: PC

averaging times, so the "lowest" standard may not be relevant (e.g. some averaging times may be as low as 15 minutes, or 8 hours or more). Also, the language does not consider that other sources may contribute to these monitored levels.

- Root cause analysis should not be triggered if values exceed an average historical concentration (also should be defined, perhaps annual metric))
  - By definition an average includes values that are higher and lower than the average so "higher than average" would trigger many times, even when circumstances are within typical.
  - Some of the approaches to the root cause analysis trigger may not be feasible due to the wide variety of compounds proposed encompassing all of the equipment at the facility. As discussed above staffing resources need to be considered to respond to these incidents and review these reports, verify corrective action, and potentially take enforcement action.
- o Initial audit after 3 months of deployment would be difficult, especially if contract through a public process. Recommend 1 year.
- Specify that auxiliary facilities should be contiguous to the refinery and under common ownership. This change is consistent with proposed changes to Rule 1180 to make one of the major refineries include their related operation in the fenceline monitoring plans.

The author's office has stated that they are open to receiving proposed amendment language from South Coast AQMD for incorporation into the bill to address South Coast AQMD concerns. **Proposed Amendments:** Staff proposes to develop proposed bill amendments that address South Coast AQMD concerns, including, but not limited to, those items listed above.

#### **Recommended Position: SUPPORT IF AMENDED**

#### **Support:**

East Yard Communities for Environmental Justice (Sponsor)
Earthjustice (Sponsor)

Clean Water Action

Coalition for Clean Air

Natural Resources Defense Council (NRDC)

San Francisco Baykeeper

Sierra Club California

Ella Baker Center for Human Rights

Environmental Defense Fund

**Environmental Working Group** 

Center for Biological Diversity

South Coast Air Quality Management District

Legislative Analysis Summary – SB 674 (Gonzalez)

Version: As Amended – 4/10/23

Analyst: PC

Central Valley Air Quality Coalition

Del Amo Action Committee

Communities for a Better Environment

California Interfaith Power and Light

Comite Pro Uno

California Communities Against Toxics

Center on Race, Poverty & the Environment

**Action Now** 

Asian Pacific Environmental Network

Physicians for Social Responsibility - Los Angeles

Azul

Central California Environmental Justice Network

West Berkeley Alliance for Clean Air and Safe Jobs

Democrats of Rossmoor

Center for Climate Change and Health

Mono Lake Committee

Sunflower Alliance

Biofuelwatch

**Breast Cancer Prevention Partners** 

Torrance Refinery Action Alliance

Sustainable Rossmoor

350 Conejo/San Fernando Valley

350 Bay Area Action

Active San Gabriel Valley

Interfaith Climate Action Network of Contra Costa County

Bay Area-System Change Not Climate Change

Climate Reality Project, San Fernando Valley

Indivisible California Statestrong

California Environmental Voters

California Environmental Justice Alliance (CEJA) Action

Clean Seas Lobbying Coalition

Climate Action California

Air Watch Bay Area

Good Neighbor Steering Committee

Richmond - North Richmond - San Pablo AB 617 Steering Committee

Drexel University College of Arts and Sciences

Open Environmental Data Project

Regional Asthma Management and Prevention (RAMP)

Sacramento Area Congregations Together

Silicon Valley Youth Climate Action

**Union of Concerned Scientists** 

South Coast Air Quality Management District Legislative Analysis Summary – SB 674 (Gonzalez) Version: As Amended – 4/10/23

Analyst: PC

**Opposition:** Western States Petroleum Association

# Introduced by Senator Gonzalez (Coauthor: Senator Skinner)

February 16, 2023

An act to amend Section 42705.6 of the Health and Safety Code, relating to air pollution.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 674, as amended, Gonzalez. Air pollution: refineries: community air monitoring systems: fence-line monitoring systems.

Existing law requires a refinery-related community air monitoring system to be installed near each petroleum refinery that meets certain requirements. Existing law requires the owner or operator of a petroleum refinery to develop, install, operate, and maintain a fence-line monitoring system in accordance with guidance developed by the appropriate air quality management district or air pollution control district. Existing law requires the air districts and the owners or operators of refineries to collect real-time data from those monitoring systems, to maintain records of that data, and, to the extent feasible, provide to the public those data in a publicly accessible format.

This bill would extend the above requirements to refineries engaging in other types of refining processes, including those using noncrude oil feedstock, and to auxiliary facilities. The bill would require the refinery-related community air monitoring system and the fence-line monitoring system to be installed on or before January 1, 2026, and after a 30-day public comment—period—period and those systems to be updated, as specified. The bill would require the appropriate air district to establish pollutants for the monitoring systems to monitor and would

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include certain pollutants identified by the Office of Environmental Health Hazard Assessment. The bill would authorize the air district to exclude a pollutant for monitoring at those monitoring systems, as provided. The bill would require air districts, on a 5-year basis, to review the list of pollutants being measured and would authorize the air districts to revise the list, as provided. The bill would require the air districts and the owners and operators of refineries to maintain records of the data collected from those systems for at least 5 years and would require the owners and operators to post online, and to notify the public of the availability of, quarterly reports containing certain information. The bill would require owners and operators of refineries to notify the air district and the public, as provided, as quickly as possible of any exceedances of the lowest available *one-hour average* reference exposure levels set by the office. office or the United States Environmental Protection Agency. The bill would require the owners or operators of refineries, within 24 hours of a fence-line monitoring system detecting an exceedance, exceedance of a historical one-hour average concentration of any measured pollutant, to initiate a root cause analysis and to determine appropriate corrective action, as provided. The bill would require the owners or operators of refineries to conduct third-party audits of its fence-line monitoring system, as provided, to ensure the accuracy of the system. Because the bill would impose additional duties on air districts, the bill would impose a state-mandated local program.

Under existing law a violation of requirements for stationary sources, or any rule, regulation, permit, or order of the state board or of an air district is a crime.

Because this bill would impose the monitoring systems requirement on owners or operators of refineries engaging in other types of refining processes, as defined, and would impose additional requirements on owners and operators of refineries, a violation of which would be a crime, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for specified reasons.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

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The people of the State of California do enact as follows:

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SECTION 1. This act shall be known, and may be cited, as the Refinery Air Pollution Transparency and Reduction Act.

- SEC. 2. Section 42705.6 of the Health and Safety Code is amended to read:
- 42705.6. (a) For purposes of this section, the following definitions apply:
- (1) "Auxiliary facilities" means any site necessary to support refining processes at a refinery, including storage tanks, hydrogen plants, sulfuric acid plants, port terminals, and electrical generation plants that receive or provide more than 50 percent of their input from, or production output to to, the refinery.
- (2) "Biofuel" means biodiesel, renewable diesel, and renewable aviation fuel, and other products derived from noncrude oil feedstock.
- (3) "Fence-line monitoring system" means equipment that measures and records ambient air pollutant concentrations at or adjacent to a refinery and that detects and estimates the quantity of fugitive emissions, gas leaks, and other air emissions from the refinery and that may be useful for estimating associated pollutant exposures and health risks and in determining trends in air pollutant levels over time.
- (4) "Refinery" means an establishment that is located on one or more adjacent properties that is primarily involved in refining processes and related auxiliary facilities.
- (5) "Refinery-related community air monitoring system" means equipment that measures and records air pollutant concentrations in the ambient air at or near sensitive receptor locations near a refinery and that may be useful for estimating associated pollutant exposures and health risks and in determining trends in air pollutant levels over time.
- (6) "Refining processes" means the production, separation, conversion, treating, handling, or blending of gasoline, diesel fuel, aviation fuel, biofuel, petroleum distillates, lubricating oils, petroleum coke, asphalt, or petrochemicals, among other products derived from petroleum and alternative feedstock.
- 36 (7) "Sensitive receptor" means any of the following: has the same meaning as set forth in Section 42705.5.

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(A) A residence, including a private home, condominium, apartment, and living quarter.

- (B) An education resource, including a preschool, school maintaining transitional kindergarten, kindergarten, or any of grades 1 to 12, inclusive, daycare center, park, playground, university, and college.
  - (C) A community resource center, including a youth center.
- (D) A health care facility, including a hospital, retirement home, and nursing home.
- (E) Live-in housing, including a long-term care hospital, hospice, prison, detention center, and dormitory.
  - (F) A building housing a business that is open to the public.
- (b) Notwithstanding Section 42708, and on or before January 1, 2026, a refinery-related community air monitoring system shall, after a 30-day public comment period, be installed near each refinery that is consistent with the requirements and guidance applicable to the siting of air quality monitors as established by the federal United States Environmental Protection Agency and Be updated, as deemed necessary by the state board, within 120 days of amendments to the guidance by the United States Environmental Protection Agency, that meets both of the following requirements:
- (1) A district shall design, develop, install, operate, and maintain the refinery-related community air monitoring system, which shall be operated and maintained in accordance with guidance from the appropriate district. A district may contract with a third party to implement this paragraph.
- (2) The refinery-related community air monitoring system shall include equipment capable of measuring compounds emitted to the atmosphere from refinery processes, meteorological monitoring, parameters, and digital components capable of enabling real-time access to air pollution and meteorological measurements via an internet website and application programming interface, as determined by the appropriate district.
- (c) On or before January 1, 2026, the owner or operator of a refinery shall, after a 30-day public comment period and approval by the appropriate district, develop, install, operate, and maintain a fence-line monitoring system-that covers the entire perimeter of the refinery and is in accordance with guidance developed by the appropriate district. The fence-line monitoring system shall cover

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the entire perimeter of the refinery, unless it is infeasible based on substantial evidence. The fence-line monitoring system shall include equipment capable of measuring compounds emitted to the atmosphere from refinery processes, meteorological monitoring, parameters, and digital components capable of enabling real-time access to air pollution and meteorological measurements via an internet website and application programming interface.

- (d) (1) The appropriate district shall establish pollutants for monitoring at refinery-related community air monitoring systems and refinery fence-line monitoring systems—shall, at a minimum, monitor and shall include pollutants identified by the Office of Environmental Health Hazard Assessment, including, but not limited to, the following pollutants identified in the office's March 2019 Analysis of Refinery Chemical Emissions and Health Effects as candidates for air monitoring at a refinery:
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- 17 (A) Acetaldehyde.
- 18 <del>(2)</del>
- 19 (*B*) Ammonia.
- 20 (3)
- 21 *(C)* Benzene.
- 22 (4)
- 23 (D) 1,3-butadiene.
- 24 (5)
- 25 (E) Cadmium.
- 26 <del>(6)</del>
- (F) Diethanolamine.
- 28 (7)
- 29 (G) Formaldehyde.
- 30 <del>(8)</del>
- 31 (H) Hydrogen fluoride.
- 32 <del>(9)</del>
- 33 (I) Hydrogen sulfide.
- 34 <del>(10)</del>
- 35 (*J*) Manganese.
- 36 <del>(11)</del>
- 37 (K) Naphthalene.
- 38 <del>(12)</del>
- 39 (*L*) Nickel.
- 40 (13)

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1 (M) Oxides of nitrogen.

- 2 (14)
- 3 (N) Polycyclic aromatic hydrocarbons.
- 4 (15)
- 5 (O) Particulate matter.
- 6 (16)
- 7 (P) Sulfur dioxide.
- 8 (17)
- 9 (Q) Sulfuric acid.
- 10 (18)

- 11 (R) Toluene.
  - (2) A district may exclude a pollutant for monitoring at a refinery-related community air monitoring system and refinery fence-line monitoring system if substantial evidence supports that real-time monitoring of the pollutant is technologically infeasible or the pollutant would not be released by refining processes during routine and nonroutine operations at the refinery.
  - (3) A district shall, on a five-year basis, review the list of pollutants being measured and may revise the list of pollutants after considering advances in monitoring technology, reported refinery emissions, ambient air data collected by the refinery fence-line and refinery-related community monitoring systems, and any other relevant emissions information.
  - (e) (1) The district and the owner or operator of a refinery shall collect real-time data from the refinery-related community air monitoring system and the fence-line monitoring system and shall maintain records of that data for at least five years. The owner or operator of a refinery shall post online quarterly reports that summarize pollutant levels, variations, and trends over a three-month period timeframe and notify the public of the availability of the reports.
  - (2) The data generated by these systems shall be provided to the public within 24 hours in a publicly accessible and machine-readable format. The data shall be archived and made available to the public online for download through an application programming interface or other widely recognized standard and backend components shall be optimized to minimize delays in accessing data. The data shall include all historical and meteorological data, and pollution measurements and metadata,

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including latitude and longitude, detection limits, signal strength, calibration, and quality control checks.

- (f) The owner or operator of a refinery shall conduct third-party audits, using an auditor approved by the district, of its fence-line monitoring system to ensure the system is providing accurate data, including conducting quality control checks, system calibration, and evaluation of quality control and assurance plans. The audit reports shall be submitted to the district and made available to the public online by the refinery. The third-party audits shall be conducted in accordance with the following schedule:
  - (1) An initial audit shall be conducted as follows:

- (A) For a fence-line monitoring system installed on or after January 1, 2024, within three months after the installation and operation *of* the system.
- (B) For a fence-line monitoring system installed before January 1, 2024, by July 1, 2024.
- (2) If the initial, subsequent, or followup audit does not identify deficiencies in the fence-line monitoring system, subsequent audits shall occur every two years and review at least one year of monitoring data.
- (3) If an initial, subsequent, or followup audit identifies deficiencies in the fence-line monitoring system, a followup audit shall be conducted within six months of the completion of actions taken to correct the deficiencies identified in the audit.
- (g) The owner or operator of a refinery shall notify the district and public as quickly as possible of any exceedances of the lowest available *one-hour average* reference exposure or concentration levels set by the Office of Environmental Health Hazard Assessment or the United States Environmental Protection Agency that are detected by the fence-line monitoring system. At a minimum, the notification to the public shall include email and text message notifications to members of the public requesting notification by email or text message notification, as appropriate.
- (h) (1) Within 24 hours of a fence-line system detecting an exceedance of a historical one-hour average concentration of any measured pollutant, the owner or operator of a refinery shall initiate a root cause analysis to locate the cause of the exceedance and to determine appropriate corrective action. The owner or operator of the refinery shall prepare and submit a report to the district and post online within five days of the exceedance explaining the root

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cause analysis findings and corrective action performed by the refinery. The root cause analysis shall include a visual inspection 3 to determine the cause of the exceedance and any of the following:

- (A) Optical gas imaging.
- (B) Leak inspection using Method 21 under Appendix A-7 of Part 60 (commencing with Section 60.1) of Title 40 of the Code of Federal Regulations.
- (C) Other test or monitoring method approved by the district, the State Air Resources Board, or the federal United States Environmental Protection Agency.
- (2) If the root cause analysis requires corrective action, the refinery shall conduct a reinspection of the source within 14 days of the corrective action and submit a report to the district and post online.
- (3) The refinery shall be assessed a civil penalty pursuant to Article 3 (commencing with Section 42400) of Chapter 4 by the district for failing to conduct a root cause analysis and take corrective action within five days.
- (4) A fence-line monitoring system approved by the district shall presumptively yield credible evidence that may be used to establish whether a refinery has violated or is in violation of any plan, order, permit, rule, regulation, or law.
- (i) (1) Guidance developed by a district pursuant to this section shall require the preparation of a quality control and assurance plan to ensure data quality and take into account technological capabilities and incorporate input from affected parties and, to the extent feasible, shall be informed by refinery-related guidance in the monitoring plan prepared pursuant to subdivision (b) of Section 42705.5. 42705.5 and the United States Environmental Protection Agency guidance on quality assurance and management plans.
- (2) Guidance and rules or regulations developed by a district pursuant to this section shall be reviewed and updated every five years through a public process.
- (j) (1) Except as provided in paragraph (2), the owner or operator of a refinery shall be responsible for the costs associated with implementing this section.
- (2) To the extent a refinery-related community air monitoring system is intentionally used by a district to monitor emissions from sources under its jurisdiction other than a refinery, the district shall

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1 ensure the costs of the system are shared in a reasonably equitable 2 manner.

- (k) This section does not limit the authority or jurisdiction of the Environmental Protection Agency, the State Air Resources Board, or the districts, and does not prohibit a city, county, or city and county from imposing more stringent regulations, limits, or prohibitions on a refinery.
- SEC. 3. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because a local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the program or level of service mandated by this act or because costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIIIB of the California Constitution.



To: South Coast Air Quality Management District

From: Cassidy & Associates

Date: April 27, 2023 Re: April Report

# HOUSE/SENATE

#### Congress

Both the House and Senate are in session this week. The House will be out next week while the Senate will remain in DC.

This week will be one of the most important yet for Speaker Kevin McCarthy, as the House prepares to vote on the Limit, Save, and Grow Act of 2023. The package would raise the debt limit, eliminate many of the tax credits established by the Inflation Reduction Act (IRA), enact work requirements for federal aid programs, address permitting reform, claw back unused COVID-19 emergency funding, and prohibit federal student loan forgiveness.

The package is scheduled for markup in the House Rules Committee this week and could reach the House floor as early as Wednesday. McCarthy still faces an uphill battle as his leadership team works to garner support from midwestern Republicans, who are wary of the bill's repeal of ethanol tax credits. Other Republicans want to see stricter work requirements for social program eligibility in the legislation. In addition to House floor activity related to the debt limit, the House Homeland Security Committee will markup the second half of the GOP border security package on Wednesday. The bill would increase funding for Customs and Border Control and local border law enforcement, among other provisions.

The House is also poised to take up a Congressional Review Act (CRA) resolution (H.J. Res. 39) that would repeal the Biden administration's two-year pause on solar tariffs. If the resolution reaches the President's desk, he will veto it.

The Senate is dedicating time to clearing the backlog of executive and judicial nominations. However, attendance is still presenting a challenge as Senator Dianne Feinstein continues to recover from a recent illness. This week, they will be considering the nomination of Joshua David Jacobs to be the Under Secretary for Benefits of the Department of Veterans Affairs.

#### Environmental Protection Agency

At the beginning of the month, the EPA issued a decision that granted two requests for waivers of preemption regarding four California Air Resource Board (CARB) regulations related to California's heavy-duty vehicle and engine emission standards.

CARB requested two waivers for regulations relating to heavy duty vehicles and engines. After reviewing the technical information provided by CARB, reviewing comments submitted by the public, and applying the limited authority for review under section 209 of the Clean Air Act, EPA determined it appropriate to grant the waiver and authorization requests. These waivers of preemption address the following California programs:

- The 2018 Heavy-duty 2018 Warranty Amendments, which extend the emissions warranty periods for 2022 and subsequent model year on-road heavy-duty diesel engines and for 2022 and subsequent model year diesel vehicles with a gross vehicle weight rating exceeding 14,000 pounds powered by such engines.
- The Advanced Clean Trucks (ACT) Regulation, which requires that manufacturers produce and sell increasing quantities of medium- and heavy-duty zero-emission vehicles (ZEVs) and near zero emission vehicles (NZEVs) in California. This waiver request also includes two additional regulations:
  - The Zero Emission Airport Shuttle Bus (ZEAS) Regulation, which establishes steadily increasing zero-emission airport shuttle fleet composition requirements for airport shuttle fleet owners who service the 13 largest California airports.
  - o The Zero Emission Powertrain (ZEP) Certification Regulation, which establishes certification requirements and optional emission standards for 2021 and subsequent model year medium- and heavy-duty ZEVs and the zero-emission powertrains installed in such vehicles.

The EPA also released new details about the design of the \$27 billion Greenhouse Gas Reduction Fund (GGRF), a national-scale competitive grant program created by the IRA. This program will leverage public investment with private capital and finance clean energy projects that reduce pollution and energy costs, increase energy security, and create good-paying jobs, especially in low-income and disadvantaged communities. The GGRF will catalyze investment in thousands of clean energy projects, build the capacity of community lenders to drive local economic growth, and deploy cost-saving solar energy on rooftops and in communities across the country.

The release of the GGRF implementation framework can be found here.

Earlier this month, the Biden-Harris administration and EPA proposed new federal pollution standards for cars and trucks to accelerate transition to a clean transportation future. The proposed standards would improve air quality for communities across the nation, especially communities that have borne the burden of polluted air. Together, these proposals would avoid nearly 10 billion tons of CO2 emissions, equivalent to more than twice the total U.S. CO2 emissions in 2022, while saving thousands of dollars over the lives of the vehicles meeting these new standards and reduce America's reliance on approximately 20 billion barrels of oil imports.

The new proposed emissions standards for light-, medium-, and heavy-duty vehicles for model year (MY) 2027 and beyond would significantly reduce climate and other harmful air pollution, unlocking significant benefits for public health, especially in communities that have borne the greatest burden of poor air quality. At the same time, the proposed standards would lower maintenance costs and deliver significant fuel savings for drivers and truck operators.

- Through 2055, EPA projects that the proposed standards would avoid nearly 10 billion tons of CO2 emissions (equivalent to more than twice the total U.S. CO2 emissions in 2022). The proposed standards would reduce other harmful air pollution and lead to fewer premature deaths and serious health effects such as hospital admissions due to respiratory and cardiovascular illnesses.
- By accelerating adoption of technologies that reduce fuel and maintenance costs alongside pollution, the proposed standards would save the average consumer \$12,000 over the lifetime of a light-duty vehicle, as compared to a vehicle that was not subject to the new standards.
- Together, the proposals would reduce oil imports by approximately 20 billion barrels.
- Overall, EPA estimates that the benefits of the proposed standards would exceed costs by at least \$1 trillion.

More information on the new proposed rules can be found at the following links:

Proposed Rule: Greenhouse Gas Emissions Standards for Heavy-Duty Vehicles – Phase 3

Proposed Rule: Multi-Pollutant Emissions Standards for Model Years 2027 and Later Light-Duty and Medium-Duty Vehicles

Cassidy and Associates support in April:

- Secured key meetings with the Biden Administration for Executive staff
- Worked with South Coast AQMD staff to strategize on DC outreach
- Provided an overview and background information on the Jones Act
- Advised staff on the proposed resolution to roll back EPA's recently finalized emissions standards for heavy-duty trucks

• Continued to monitor and report on activities in Congress and the Administration that impact South Coast AQMD.

# IMPORTANT LEGISLATIVE DATES

#### Summer 2023:

The nation is expected to hit its debt limit.

#### June 30, 2023:

Pause on student loan payments and interest schedule to expire.

#### September 30, 2023:

FY 2023 appropriations expire.

#### September 30, 2023:

The Farm Bill, an omnibus package of legislation that supports. US agriculture and food industries; the bill is reauthorized on a five-year cycle.

#### September 30, 2023:

Deadline for the Federal Aviation Administration reauthorization.

#### September 30, 2023:

National Flood Insurance Program reauthorization deadline.

## **AGENCY RESOURCES**

USA.gov is cataloging all U.S. government activities related to coronavirus. From actions on health and safety to travel, immigration, and transportation to education, find pertinent actions <a href="here">here</a>. Each Federal Agency has also established a dedicated coronavirus website, where you can find important information and guidance. They include: Health and Human Services (<a href="https://example.com/HHS">HHS</a>), Centers of Medicare and Medicaid (CMS), Food and Drug Administration (FDA), Department of

Education (<u>DoED</u>), Department of Agriculture (<u>USDA</u>), Small Business Administration (<u>SBA</u>), Department of Labor (<u>DOL</u>), Department of Homeland Security (<u>DHS</u>), Department of State (<u>DOS</u>), Department of Veterans Affairs (<u>VA</u>), Environmental Protection Agency (<u>EPA</u>), Department of the Interior (<u>DOI</u>), Department of Energy (<u>DOE</u>), Department of Commerce (<u>DOC</u>), Department of Justice (<u>DOJ</u>), Department of Housing and Urban Development (<u>HUD</u>), Department of the Treasury (<u>USDT</u>), Office of the Director of National Intelligence (<u>ODNI</u>), and U.S. Election Assistance Commission (<u>EAC</u>).

The Biden Administration also has resources available to track Infrastructure Investment and Jobs Act (IIJA) programs and funding opportunities on <u>Build.gov</u>. These resources include a list of <u>open and forthcoming funding opportunities</u>, <u>state fact sheets</u>, and the <u>IIJA Guidebook</u>.

Similarly, the Administration has Inflation Reduction Act (IRA) resources on their Cleanenergy gov website. These resources include clean energy updates and the IRA Guidebook.

Helpful Agency Contact Information:

U.S. Department of Health and Human Services – Darcie Johnston (Office – 202-853-0582 / Cell – 202-690-1058 / Email – <u>darcie.johnston@hhs.gov</u>)

U.S. Department of Homeland Security – Cherie Short (Office – 202-441-3103 / Cell – 202-893-2941 / Email – <u>Cherie.short@hq.dhs.gov</u>)

U.S. Department of State - Bill Killion (Office - 202-647-7595 / Cell - 202-294-2605 / Email - killionw@state.gov)

U.S. Department of Transportation – Sean Poole (Office – 202-597-5109 / Cell – 202-366-3132 / Email – sean.poole@dot.gov)

## KADESH & ASSOCIATES

South Coast AQMD Report for the May 2023 Legislative Meeting covering April 2023 Kadesh & Associates

The FY24 appropriations process has begun in earnest in the House and Senate, with hearings in both chambers to review the President's budget request. However, despite this preliminary activity and optimistic statements from appropriators, the actual process of considering annual spending bills is likely to be derailed by the unstable and unpredictable debt limit standoff that is currently taking up Washington's time and attention.

On April 26, the House approved a debt limit bill 217 to 215 on a near-party-line vote, with the majority of the GOP approving it and four Republicans joining all Democrats in opposition. In addition to authorizing an increase in the debt ceiling to prevent a default, the House bill would cap spending at FY22 levels and limit increases going forward, block the President's student loan policies, repeal large portions of the Inflation Reduction Act, change federal permitting rules, and add a new congressional role to the regulatory process.

Even with hundreds of pages of policy proposals, passage of this bill in the House was not assured and required Speaker McCarthy to make last-minute concessions to midwestern members concerned about biofuels tax breaks as well as to conservatives who wanted accelerated work requirements for safety net programs.

Debt ceiling debates in prior years have always ended with a bipartisan agreement to preserve the Treasury's ability to make timely payments, but Speaker McCarthy and allies insist that the House-passed bill is not just an opening bid but must form the basis of negotiations. The White House and Senate Democrats have insisted on a "clean" debt limit bill without any additional concessions. There are no negotiations yet underway. Depending on tax return revenue, the deadline for Congress to avoid a default could be as soon as June.

Separately, the Senate has approved a Congressional Review Act resolution to disapprove the EPA's rule to cut pollution from heavy-duty trucks. The vote was 50-49, with Senator Joe Manchin joining 49 Republicans in support. The rule is likely to be safe, however: President Biden will veto the resolution, and a 2/3rds vote would be required to overturn his veto.

Kadesh & Associates Activity Summary-

-Worked with South Coast AQMD and the congressional delegation on efforts to encourage funding increases for Targeted Airshed Grants and other air quality programs, as well as whole-of-government efforts to address air quality through BIL and IRA funding programs.

#### Contacts:

Contacts included staff and Members throughout the CA delegation, especially new members of the delegation, authors of priority legislation, Senate offices, and members of key committees. We have also been in touch with administration staff.

###



**To:** South Coast AQMD Legislative Committee

From: Carmen Group

**Date:** April 27, 2023

**Re:** Federal Update -- Executive Branch

House Debt Ceiling Bill Targets Renewable Energy Tax Breaks: In April, the House voted 217-215 to approve a Republican debt ceiling bill designed to set up a negotiation with the Senate and the President on how to raise the debt limit, which the administration says must be done by mid-summer to avoid default on all federal obligations. The bill raises the debt limit through March of next year and also includes an array of spending caps and rescissions, work requirements for federal assistance, and the repeal of almost \$500 billion (over ten years) in renewable energy tax incentives for such items as electric vehicles and wind, solar, and hydrogen energy sources.

President to Veto Congress' Slap at HD Truck Emissions Rule: In April, the Senate voted 50-49 to approve a Republican resolution under the Congressional Review Act (CRA) to cancel the EPA's Heavy-Duty Truck rulemaking that was finalized in December 2022 and strongly supported by South Coast AQMD for reducing mobile source NOx emissions well into the future. With an identical CRA resolution expected to pass the House shortly, the President announced his intention to veto the measure as soon as it reaches his desk.

President Signs New Environmental Justice Executive Order: On April 21, the President issued an sweeping new Executive Order entitled "Revitalizing Our Nation's Commitment to Environmental Justice for All," which among other things creates a new Office of Environmental Justice within the White House Council on Environmental Quality (CEQ), launches a new White House campaign for Environmental Justice, and publishes a first-ever Environmental Justice Scorecard, tracking the government's EJ efforts -- such as the Justice40 Initiative -- through 24 federal agencies..

Executive Order Fact Sheet

## **Environmental Protection Agency**

EPA Announces New Pollution/GHG Standards for Cars and Trucks: In April, the EPA announced a proposed rule calling for sweeping new pollution standards targeting CO2 emissions from light, medium and heavy-duty vehicles for model year (MY) 2027 and beyond. This includes the Phase 3 Greenhouse Gas (GHG) standards for heavy-duty vehicles, which would complement the criteria pollutant standards for heavy-duty vehicles that EPA finalized on December 2022. Both supporters and opponents of the

new standards are drawing attention to the essential goal behind the action to force and accelerate a more rapid societal shift toward electric vehicles, and away from gasoline and diesel-powered engines.

EPA Announces Funding Availability for Clean School Bus Program Grants: In April, the EPA announced the availability of \$400 million for grants for cleaner school buses using either electric, propane, or Compressed Natural Gas (CNG). EPA will prioritize applications that will replace buses serving high-need local education agencies, Tribal districts, rural areas and disadvantaged communities under the Administration's Justice40 Initiative. Applications open through August 22, 2023.

**EPA Selects 17 New EJ Technical Assistance Centers:** In April, the EPA announced the selection of 17 Environmental Justice Thriving Communities Technical Assistance Centers (EJ TCTACs) in partnership with the Department of Energy. These will receive \$177 million to help underserved and overburdened communities to more efficiently access funds under the Administration's Environmental Justice agenda. One of these centers will be located in California at San Diego State University.

<u>EPA Proposes Stronger MATS Rule for Power Plants</u>: In April, the EPA proposed to strengthen and update the Mercury and Air Toxics Standards (MATS) for coal-fired power plants, requiring significant reductions of mercury, acid gases and other harmful pollutants.

EPA Grants Waivers for California's HD Vehicle and Engine Standards: The EPA has issued a decision that grants two requests for waivers of preemption regarding four CARB regulations related to California's heavy-duty vehicle and engine standards: The 2018 Heavy-Duty Warranty Amendments; The Advanced Clean Trucks (ACT) Regulation; The Zero Emission Airport Shuttle Bus (ZEAS) Regulation; and The Zero Emission Powertrain (ZEP) Certification Regulation.

## **Department of Energy**

**DOE** Announces Funds Available to Local Governments for Clean Energy: In April, the Department of Energy announced the availability of \$8.8 million for grants under the Energy Efficiency and Conservation Block Grant (EECBG) Program. The program encourages local governments and Tribes to team up and apply for the program in groups, proposing projects that would result in significant energy efficiency improvements or reductions in fossil fuel use. Concept papers due June 5, 2023.

<u>Outreach</u>: Contacts included meeting with staff at the Department of Defense Office of Naval Research (ONR) on possible demonstration project or research collaborations to help reduce emissions from Ocean Going Vessels.

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South Coast AQMD Report California Advisors, LLC May 12, 2023, Legislative Committee Hearing

#### **Legislative Update**

The April 28<sup>th</sup> legislative deadline to move bills tagged with a fiscal cost to their respective Appropriations Committees drove much of the agenda in Sacramento during the last few weeks of the month. We saw numerous hearings that lasted 5 or 6 hours as lawmakers tried to complete their work. During the final week of April, one hearing in the Senate had 46 bills on the docket and took over 12 hours to complete. May 5<sup>th</sup> marks the final day for policy committees to move non-fiscal bills directly to the Assembly or Senate floor for a vote.

The legislative focus in May shifts to the important Appropriations Committee "Suspense File Hearing". The fate of hundreds of bills will be decided before the May 19<sup>th</sup> deadline to report bills to the floor. The Suspense File is typically where the most bills are stopped during the legislative process. Given this year's economic forecast it appears that any legislation that costs a significant amount of money will face a tough challenge. The reality is that some worthwhile bills will have to be held based on cost pressures alone.

#### **Budget Update**

The Governor is statutorily required to submit his May Revise to the Legislature on or before May 14th. This usually is when the Governor can provide an update on revenues and

expenditures post the April tax payments. However, given the winter storms that affected many Californians, those tax deadlines have been delayed until later in the year and have provided some uncertainty to the state's projected cash flow. Preliminary budget data in the beginning of April suggested that the State was going to be facing over a \$5 billion deficit from the Governor's forecasts in January. However, while the data shows personal and corporate income revenues were down by \$923 million, this was partially offset by higher-than-expected sales taxes. The state saw sales taxes come in \$696 million above forecasts, which fully offset shortfalls from prior months that were due to delays in the recording of payments. This means that for the first nine months of the fiscal year California is \$215 million above forecasts in this category. The overall budget deficit according to the Department of Finance is around \$4.7 billion.

On April 26th, the Senate Democrats unveiled the "Protect Our Progress" budget plan. The plan includes \$26 billion in solutions to close the \$16.6 billion budget gap identified by the Governor's January Proposal. The plan also includes the creation of a \$10 billion Housing and Infrastructure Fund, \$3 billion in additional Proposition 98 funding, and a 25% small business tax cut. However, the plan does cut funding for critical air monitoring programs. The Senators noted that this serves as a starting point for negotiations with the Assembly and the Governor. Also, they included a note about if the state's revenues continue to decline further, changes may need to be made to their plan. This provides a unique glimpse into what their priorities are in the upcoming negotiations.



**TO:** South Coast Air Quality Management District

FROM: Anthony, Jason & Paul Gonsalves SUBJECT: Legislative Update – April 2023

**DATE**: Thursday, April 27, 2023

During the month of April, the Legislature focused mainly on hearing the 2,745 newly introduced bills in Policy Committees. This year, the Assembly introduced 1,803 bills and the Senate introduced 942 bills. Friday, April 28, 2023 is the deadline for all fiscal bills to be passed out of policy committee and May 5, 2023 is the deadline to pass all non-fiscal bills out of policy committee. The Legislature will have until June 2, 2023 to pass all bills out of their house of origin. Being that this is the first year of the 2-year session, any bill that does not meet the upcoming Legislative deadlines will automatically become a 2-year bill.

The following will provide you with updates of interest to the District:

#### Save Money and Fight Climate Change

On April 21, 2023, California launched a new website, climateaction.ca.gov, to connect Californians with climate resources like ZEV incentives, home energy programs and turf replacement rebates. The new website is intended to help Californians save money while fighting climate change.

The website comes on the heels of last year's multi-billion-dollar Climate Commitment budget and represents a new holistic approach to ensuring all Californians, especially lower-income families and those from disadvantaged communities, can access the climate resources available to them in one easy-to-use, highly accessible hub.

Recent state investments combined with federal funds through the Inflation Reduction Act signed by President Biden last year, mean Californians can get up to \$24,500 to purchase a ZEV, thousands of dollars to make home energy upgrades and tax-free rebates for replacing turf to save water.

#### \$690 Million for Public Transit Projects

On April 24, 2023, Governor Newsom announced an award of more than \$690 million to 28 new public transportation projects in disadvantaged communities to close out the first wave of state

funding to expand transit and passenger rail service throughout the state, helping to cut planetwarming pollution.

Today's funding announcement is part of a larger, multiyear, multibillion-dollar investment to upgrade the state's transit system to support equity, enhance mobility options, improve service and reduce overdependence on driving. The grants, which are administered by the California State Transportation Agency (CalSTA) as part of the Transit and Intercity Rail Capital Program (TIRCP), follow \$2.54 billion in January for a total state investment of more than \$3.2 billion in public transportation in just the first four months of 2023.

The \$2.63 billion in funding consists of federal, state and local funding and the 28 projects will directly benefit disadvantaged communities and reduce greenhouse gas emissions by an estimated 2 million metric tons.

Projects receiving funding come from all regions of the state and will result in the purchase of 277 new zero-emission vehicles statewide and the development of several high-priority mobility hubs and rail projects.

The SCAQMD region received \$259,510,000 to fund 12 Projects, which include:

- \$3,902,000 for Antelope Valley Transit Authority and Victor Valley Transit Agency to fund the High Desert Clean Connector.
- \$14,424,000 for the City of Pasadena to fund the Pasadena Transit System Legacy Project: #MoreServiceLessEmissions
- \$22,977,000 for the City of Santa Monica to fund the Ridership Growth, Workforce Development, and Zero Emission Regional Connectivity.
- \$7,053,000 for the City of Simi Valley to fund the Simi Valley Regional Transit Center and Pathway to Transition to a Zero Emissions Transit Fleet.
- \$3,247,000 for Culver City to fund the CityBus Local Mobility Expansion Project.
- \$8,000,000 for the High Desert Corridor Joint Powers Agency to fund the High Desert Intercity High-Speed Rail Corridor Preliminary Engineering.
- \$95,000,000 for LA Metro to fund the CORE Capacity & System Integration Project.
- \$35,000,000 for LA Metro to fund the Eastside Transit Corridor Phase 2.
- \$5,000,000 for the Orange County Transportation Authority along with Los Angeles, San Diego, San Luis Obispo Rail Corridor to fund the Coastal Rail Corridor Relocation Study.
- \$39,407,000 for the Orange County Transportation Authority to fund the Central Mobility Loop.
- \$15,500,000 for Riverside County Transportation Commission with Southern California Regional Rail Authority to fund the Metrolink Double Track Project: Moreno Valley to Perris.
- \$10,000,000 for the Southern California Regional Rail Authority to fund the Metrolink Locomotive Modernization Study, Pilot and Implementation.

#### **CA ZEV GOALS**

On April 21, 2023, Governor Newsom announced California has exceeded 1.5 million ZEV sales two years ahead of schedule. To date, nearly \$2 billion in ZEV incentives, as part of a broader \$9 billion ZEV budget, have been provided to help Californians afford making the transition. In 2012, then-Governor Jerry Brown set a goal to hit that sales level by 2025. This year, 21% of all new cars sold in California this year have been ZEVs, and 40% of ZEVs sold in the U.S. are sold in California.

Additionally, in an effort to supercharge the state's EV charging infrastructure, California announced a new Joint Statement of Intent between several state departments and agencies to help guide planning for energy supply, facilities, grid development, as well as EV chargers and hydrogen stations.

#### California's ZEV record:

- 21.1% of all new cars sold this year in California were ZEVs, according to the California Energy Commission
- 124,053 ZEV sales in California in Q1 2023
- 1,523,966 total ZEV sales in California to date
- 40% of ZEVs sold in the U.S. are sold in California
- Up to \$24,500 in grants & rebates available for low-income Californians
- California has provided consumers with nearly \$2 billion in incentives and rebates through programs like the Clean Vehicle Rebate Project and Clean Cars 4 All
- California approved one of the world's first regulations last year requiring 100% of new car sales to be ZEVs by 2035, following Governor Newsom's 2020 executive order to develop new rules for in-state sales.
- U.S. EPA in March approved California's plan to require nearly half of all new heavyduty trucks be zero emissions by 2035
- ZEVs are a top state export thanks to California's success, spurring major advances in manufacturing and job creation
- California is home to 55 ZEV and ZEV-related manufacturers and leads the nation in ZEV manufacturing jobs
- Billions of dollars are going out the door to build ZEV charging infrastructure across the state, with a record amount dedicated to disadvantaged communities:
  - \$2.9 billion investment plan approved by the California Energy Commission in December accelerates California's 2025 electric vehicle charging and hydrogen refueling goals
  - \$2.6 billion investment plan approved in November by the California Air Resources Board supports a wide range of ZEV projects, with 70% of the funds directed to disadvantaged and low-income communities.

#### **CA Climate Projects**

California has released the annual report for California Climate Investments, which in 2022 implemented nearly 19,500 new projects through \$1.3 billion in funding, with \$933 million directly benefiting disadvantaged communities and low-income communities and households.

In 2022, California Climate Investments, which are funded by Cap-and-Trade proceeds, implemented \$1.3 billion in projects throughout the state to cut pollution, create jobs, get people into ZEVs, conserve and restore land, improve public health, and more.

In 2022, 74% of investments, almost \$1 billion, supported communities and households facing greater economic and environmental challenges. The 2022 investments are expected to cut 10.4 million metric tons of pollution over the course of the projects.

The state has invested more than \$9.3 billion under this program statewide since 2014, which has:

- Planted more than 20 million trees in urban and wildland areas
- Conserved or restored 891,000 acres of land
- Funded 10,300 affordable housing units
- Implemented 1,060 projects expanding or creating new transit services
- Supported employment opportunities with over 21,300 jobs
- Issued more than 427,500 rebates for zero-emission or plug-in hybrid vehicles

#### **2023 LEGISLATIVE DEADLINES**

- April 10 Legislature reconvenes from Spring Recess
- April 28 Last day for policy committees to hear and report to fiscal committees' fiscal bills introduced in their house
- May 5 Last day for policy committees to hear and report to the Floor nonfiscal bills introduced in their house
- May 12 Last day for policy committees to meet prior to June 5
- May 19 Last day for fiscal committees to hear and report to the Floor bills introduced in their house. Last day for fiscal committees to meet prior to June 5
- May 30-June 2 Floor session only. No committee may meet for any purpose except Rules Committee, bills referred pursuant to A.R. 77.2, and Conference Committees
- June 2 Last day for each house to pass bills introduced in that house
- June 5 Committee meetings may resume
- June 15 Budget Bill must be passed by midnight
- July 14 Last day for policy committees to meet and report bills. Summer Recess begins upon adjournment, provided Budget Bill has been passed
- August 14 Legislature reconvenes from Summer Recess
- September 1 Last day for fiscal committees to meet and report bills

September 5-14 - Floor session only. No committees may meet for any purpose, except Rules Committee, bills referred pursuant to Assembly Rule 77.2, and Conference Committees

September 8 - Last day to amend on the Floor

September 14 - Last day for each house to pass bills. Interim Recess begins upon adjournment



# South Coast Air Quality Management District

## Legislative and Regulatory Update - April 2023

#### Important Upcoming Dates

May 12 – Last day for policy committees to meet prior to June 5

May 19 – Last day for fiscal committee to hear and report to the floor bills introduced in their

house

- \* RESOLUTE Actions on Behalf of South Coast AQMD. RESOLUTE partners David Quintana and Alfredo Arredondo continued their representation of SCAQMD before the State's Legislative and Executive branches. Selected highlights of our recent advocacy include:
  - Provided key updates regarding the availability of funding for key priorities of South Coast in the Governor's proposed budget.
  - Set and attended meetings with legislative offices in support of sponsored legislation.
- SB 563 Independent Districts Legislation. On Wednesday April 26<sup>th</sup>, the Senate Governance and Finance Committee passed SB 563 on an 8-0 vote count. The bill is referred to Senate Appropriations next.
  - Ayes: Blakespear, Caballero, Dahle, Durazo, Glazer, Seyarto, Skinner, Wiener
  - Noes: None
  - NVR: None
- ❖ CARB: California approves groundbreaking regulation that accelerates the deployment of heavyduty ZEVs to protect public health

SACRAMENTO – The California Air Resources Board (CARB) today approved a first-of-its-kind rule that requires a phased-in transition toward zero-emission medium-and-heavy duty vehicles. Known as Advanced Clean Fleets, the new rule helps put California on a path toward accomplishing Gov. Gavin Newsom's goal of fully transitioning the trucks that travel across the state to zero-emissions technology by 2045. The new rule is expected to generate \$26.6 billion in health savings from reduced asthma attacks, emergency room visits and respiratory illnesses. Furthermore, fleet owners will save an estimated \$48 billion in their total operating costs from the transition through 2050.

While trucks represent only 6% of the vehicles on California's roads, they account for over 35% of the state's transportation generated nitrogen oxide emissions and a quarter of the state's on-road greenhouse gas emissions. California communities that sit near trucking corridors and warehouse locations with heavy truck traffic have some of the worst air in the nation. California is set to invest almost \$3 billion between 2021 – 2025 in zero-emission trucks and infrastructure. This investment is a part of a \$9 billion multi-year, multi-agency zero-emissions vehicle package to equitably decarbonize the transportation sector that was agreed upon by the Governor and the Legislature in 2021.

"We have the technology available to start working toward a zero-emission future now," said CARB Chair Liane Randolph. "The Advanced Clean Fleets rule is a reasonable and innovative approach to clean up the vehicles on our roads and ensure that Californians have the clean air that they want and deserve. At the same time, this rule provides manufacturers, truck owners and fueling providers the assurance that there will be a market and the demand for zero-emissions vehicles, while providing a flexible path to making the transition toward clean air."

"California continues to lead by example with first-of-its-kind standards to slash air pollution and toxics from heavy-duty trucks," said Yana Garcia, California's Secretary for Environmental Protection. "Where you live, work, or go to school should not determine the quality of the air you breathe. The Advanced Clean Fleets rule brings California one step closer to addressing historic inequities that have placed some communities at the epicenter of environmental pollution and the resulting health consequences, while accelerating our transition to a zero-emission future."

Under the new rule, fleet owners operating vehicles for private services such as last-mile delivery and federal fleets such as the Postal Service, along with state and local government fleets, will begin their transition toward zero-emission vehicles starting in 2024. The rule includes the ability to continue operating existing vehicles through their useful life. Due to the impact that truck traffic has on residents living near heavily trafficked corridors, drayage trucks will need to be zero-emissions by 2035. All other fleet owners will have the option to transition a percentage of their vehicles to meet expected zero-emission milestones, which gives owners the flexibility to continue operating combustion -powered vehicles as needed during the move toward cleaner technology. The flexibility is intended to take into consideration the available technology and the need to target the highest-polluting vehicles. For example, last mile delivery and yard trucks must transition by 2035, work trucks and day cab tractors must be zero-emission by 2039, and sleeper cab tractors and specialty vehicles must be zero-emission by 2042.

The rule also allows fleet owners to receive exemptions based on available technology to make sure fleet owners continue to replace their older polluting trucks with ones that have the cleanest engines in the nation. There are already about 150 existing medium- and heavy-duty zero-emission trucks that are commercially available in the U.S. today.

The Advanced Clean Fleets rule includes an end to combustion truck sales in 2036, a first-in-the-world requirement that factors in public commitments to transition to zero-emission technology by truck manufacturers, potential cost savings for fleets, and accelerated benefits for California communities. The rule also provides fleet owners flexibility and provides regulatory certainty to the heavy-duty market. An analysis of the sales and purchase requirements estimates that about 1.7 million zero-emission trucks will hit California roads by 2050. To support the needed infrastructure and services to make this transition, agencies across government have committed to the Zero-Emission Infrastructure Joint Agency Statement of Intent. For more than a decade, California has been making investments in infrastructure and to support the development and adoption of zero-emissions vehicles. The Joint Statement of Intent lays out the basic tools for direct communication and collaboration between CARB, the California Energy Commission, the California State Transportation Agency, California Transportation Commission, California Department of Transportation, the Department of General Services and the Governor's Office of Economic and Business Development. These agencies will plan, develop, deploy and help to fund the extensive network of electric charging and hydrogen stations required to help get California to zero-emissions by 2045.

As part of the vote, board members directed staff to coordinate with relevant state agencies on how non-fossil biomethane from sources related to the state's wastewater and food waste diversion requirements under SB1383 can be used in hard-to-decarbonize sectors as part of the transition, and to report to the Board, by the end of 2025, any actions needed to accomplish the transition.

Advanced Clean Fleets follows the 2020 adoption of the Advanced Clean Trucks rule, which put in place a requirement for manufacturers to increase the sale of zero-emission trucks and its waiver was <u>recently</u> granted by the Biden Administration's Environmental Protection Agency.

California's ambitious efforts to provide cleaner air are especially important for those living in areas with heavy truck traffic, who often are low-income residents or communities of color that bear a disproportionate burden from the impacts of pollution and climate change. Fleet owners will also see benefits from the new regulations, including lower operating and maintenance expenses that can offset the initial purchase costs. Today, in some instances, the total cost of ownership for zero-emissions trucks may be comparable to those of fuel-powered options, without factoring in available state and federal financial incentives.

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# ❖ CARB: CARB passes a new In-Use Locomotive Regulation estimated to yield over \$32 billion in health benefits

SACRAMENTO – The California Air Resources Board (CARB) today passed a new rule aimed at reducing emissions from locomotives when they operate within the state.

Under the In-Use Locomotive Regulation, operators will now be required to pay into a spending account, and the amount will be determined by the emissions they create while operating in California. Companies will be able to use the funds to upgrade to cleaner locomotive technologies. Locomotives also will have a 30-minute idling limit. Additionally, switch, industrial and passenger locomotives built in 2030 or after will be required to operate in zero-emissions configurations while in California, and in 2035 for freight line haul

"Locomotives are a key part of California's transportation network, and it's time that they are part of the solution to tackle pollution and clean our air," said CARB Chair Liane Randolph. "With the new regulation, we are moving toward a future where all transportation operations in the state will be zero emissions."

Currently, operational emissions from just one train are worse than those of 400 heavy-duty trucks. To further underscore the impact of locomotive operations in California, emissions reductions from the new regulation are expected to be equal to almost double those emitted by all passenger vehicles in the state between now and 2050. It is projected that the In-Use Locomotive Regulation will contribute the largest reduction in nitrogen oxide emissions toward meeting California air quality standards by the 2037 deadline.

The reduced nitrogen oxide and diesel particulate matter – of which there is no known safe level of exposure – will bring an estimated \$32 billion in health savings by preventing 3,200 premature deaths and 1,500 emergency room visits and hospitalizations. It is possible to start working toward the health benefits with the technology that is available now. Cancer risk from exposure to air toxins within one mile of locomotive operations is expected to be reduced by 90%. Many rail operations, particularly in urban areas, tend to be located in places that are home to low-income residents and communities of color, who often bear a disproportionate burden from the impacts of air pollution.

The new rules offer flexibility to come into compliance, including alternatives to meet milestone deadlines and extensions for reasons that can include issues with available technologies or emergency situations. Funding programs are available, particularly for companies that are taking early action or those looking to go beyond the regulation's requirements. Funding support may be available through the Carl Moyer Program, Community Air Protection Incentives, Volkswagen Environmental Mitigation Trust, and other programs such as Advanced Technology Demonstration and Pilot Projects funded through the Low Carbon Transportation program. Additionally, billions in federal grants and rebates to reduce air pollution are available for operators.

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