

## STATIONARY SOURCE COMMITTEE MEETING

#### **Committee Members**

Council Member Ben Benoit, Chair Senator Vanessa Delgado (Ret.) Board Member Gideon Kracov Council Member Judith Mitchell Supervisor V. Manuel Perez Supervisor Janice Rutherford

May 15, 2020 10:30 a.m.

Pursuant to Governor Newsom's Executive Orders N-25-20 (March 12, 2020) and N-29-20 (March 17, 2020), the South Coast AQMD Stationary Source Committee meeting will only be conducted via video conferencing and by telephone. Please follow the instructions below to join the meeting remotely.

**ELECTRONIC PARTICIPATION INFORMATION** (Instructions provided at bottom of the agenda)

Join Zoom Webinar Meeting - from PC or Laptop https://scaqmd.zoom.us/j/98486824939

Zoom Webinar ID: 984 8682 4939 (applies to all)

**Teleconference Dial In** +1 669 900 6833

**One tap mobile** +16699006833,,98486824939#

Audience will be allowed to provide public comment through telephone or Zoom connection during public comment periods.

# PUBLIC COMMENT WILL STILL BE TAKEN

# **AGENDA**

Members of the public may address this body concerning any agenda item before or during consideration of that item (Gov't. Code Section 54854.3(a)). If you wish to speak, raise your hand on Zoom or press Star 9 if participating by telephone. All agendas for regular meetings are posted at South Coast AQMD, 21865 Copley Drive, Diamond Bar, California, at least 72 hours in advance of the regular meeting. Speakers may be limited to three (3) minutes each.

# CALL TO ORDER

1.

## **INFORMATION ITEMS (Items 1 through 2)**

# **Reasonably Available Control Technology (RACT)**

## **Demonstration and Emissions Statement Certification** for 2015 8-Hour Ozone Standard (No Motion Required)

Staff will provide a summary of the RACT Demonstration and Emissions Statement Certification for the 2015 8-hour ozone standard as required by the federal Clean Air Act. (Written Material Attached)

#### 2. **Overview of New Source Review for the RECLAIM Transition** (20 mins) (No Motion Required)

Staff will provide an overview of Regulation XIII -New Source Review and Rule 2005 – RECLAIM New Source Review and highlight key issues for the transition of RECLAIM facilities to command and control related to New Source Review. (Written Material Attached)

# WRITTEN REPORTS (Items 3 through 4)

#### 3. **Notice of Violation Penalty Summary** (No Motion Required) This report provides the total penalties settled in April of 2020 which includes Civil, Supplemental Environmental Projects, Mutual Settlement Assessment Penalty Program, Hearing Board and Miscellaneous. (Written Material Attached)

Monthly Update of Staff's Work with U.S. EPA on New 4. Source Review Issues for the Transition of RECLAIM **Facilities to a Command and Control Regulatory Program** (No Motion Required)

This is a monthly update on staff's work with U.S. EPA regarding New Source Review issues related to the RECLAIM transition. (Written Material Attached)

# **OTHER MATTERS**

#### 5. **Other Business**

Any member of the Committee, or its staff, on his or her own initiative or in response to questions posed by the public, may ask a question for clarification, may make a brief announcement or report on his or her own activities, provide a reference to staff regarding factual information, request staff to report back at a subsequent meeting concerning any matter, or may take action to direct staff to place a matter of business on a future agenda. (Gov't. Code Section 54954.2)

(15 mins) **Zorik Pirveysian** Planning and Rules Manager

Susan Nakamura Assistant Deputy **Executive Officer** 

> Bayron Gilchrist, General Counsel

> Susan Nakamura

South Coast AQMD Stationary Source Committee

# 6. Public Comment Period

At the end of the regular meeting agenda, an opportunity is also provided for the public to speak on any subject within the Committee's authority that is not on the agenda. Speakers may be limited to three (3) minutes each.

7. Next Meeting Date: Friday, June 19, 2020 at 10:30 a.m.

# ADJOURNMENT

# Americans with Disabilities Act and Language Accessibility

Disability and language-related accommodations can be requested to allow participation in the Stationary Source Committee meeting. The agenda will be made available, upon request, in appropriate alternative formats to assist persons with a disability (Gov't Code Section 54954.2(a)). In addition, other documents may be requested in alternative formats and languages. Any disability or language related accommodation must be requested as soon as practicable. Requests will be accommodated unless providing the accommodation would result in a fundamental alteration or undue burden to the South Coast AQMD. Please contact Catherine Rodriguez at (909) 396-2735 from 7:00 a.m. to 5:30 p.m., Tuesday through Friday, or send the request to <u>Crodriguez@aqmd.gov</u>.

# **Document Availability**

All documents (i) constituting non-exempt public records, (ii) relating to an item on an agenda for a regular meeting, and (iii) having been distributed to at least a majority of the Committee after the agenda is posted, are available by contacting Catherine Rodriguez at (909) 396-2735, or send the request to <u>Crodriguez@aqmd.gov</u>.

# **INSTRUCTIONS FOR ELECTRONIC PARTICIPATION**

# Instructions for Participating in a Virtual Meeting as an Attendee

As an attendee, you will have the opportunity to virtually raise your hand and provide public comment.

Before joining the call, please silence your other communication devices such as your cell or desk phone. This will prevent any feedback or interruptions during the meeting.

**Please note:** During the meeting, all participants will be placed on Mute by the host. You will not be able to mute or unmute your lines manually.

After each agenda item, the Chairman will announce public comment.

A countdown timer will be displayed on the screen for each public comment.

If interpretation is needed, more time will be allotted.

Once you raise your hand to provide public comment, your name will be added to the speaker list. Your name will be called when it is your turn to comment. The host will then unmute your line.

Directions for Video ZOOM on a DESKTOP/LAPTOP:

- If you would like to make a public comment, please click on the **"Raise Hand"** button on the bottom of the screen.
- This will signal to the host that you would like to provide a public comment and you will be added to the list.

# **Directions for Video Zoom on a SMARTPHONE:**

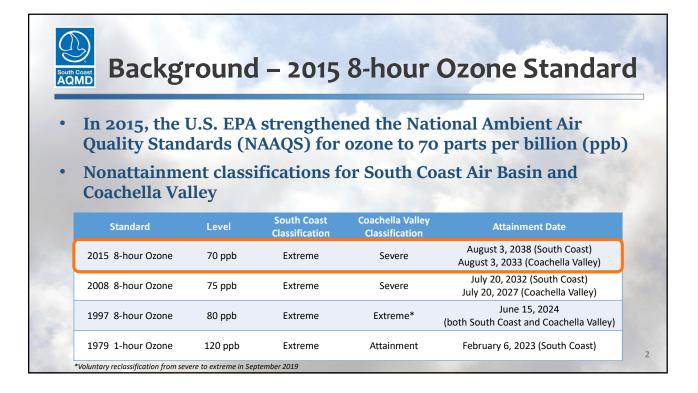
- If you would like to make a public comment, please click on the "**Raise Hand**" button on the bottom of your screen.
- This will signal to the host that you would like to provide a public comment and you will be added to the list.

# **Directions for TELEPHONE line only:**

• If you would like to make public comment, please **dial \*9** on your keypad to signal that you would like to comment.

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# Key SIP Elements and Due Dates for Severe and Extreme Nonattainment Areas







# What Emission Sources are Subject to RACT?

### EPA Control Technique Guidelines Sources

#### 40+ Control Technique Guidelines sources such as:

- Bulk Gasoline Plants
- Leaks from Petroleum Refinery Equipment
- Petroleum Liquid Storage in External Floating Roof Tanks
- Leaks from Natural Gas/Gasoline Processing Plants
- Shipbuilding and Ship Repair Operations (Surface Coating)
- Paper, Film, and Foil Coatings
- Large Appliance Coatings
- Metal Furniture Coatings
- Miscellaneous Metal and Plastic Parts Coatings
- Miscellaneous Industrial Adhesives
- Automobile and Light-Duty Truck Assembly Coatings
- Oil and Natural Gas Industry

#### Non-CTG Major Stationary Sources

#### South Coast Air Basin:

 Facilities exceeding 10 tons per year of VOC or NOx emissions

#### Coachella Valley:

 Facilities exceeding 25 tons per year of VOC or NOx emissions





# Summary of Findings

- South Coast AQMD rules and regulations closely matched those of other agencies, and meet or exceed RACT level of control, with the exception of Rule 1115 (Motor Vehicle Assembly Line Coating Operations)
  - South Coast AQMD Rule 1115 is not as stringent as the 2008 EPA's Control Technique Guidelines for Automobile and Light-Duty Truck Assembly Coatings
  - New light-duty motor vehicle manufacturing facilities are operating in the Basin that are subject to this CTG
  - South Coast AQMD commits to amend Rule 1115 to meet the CTG requirements

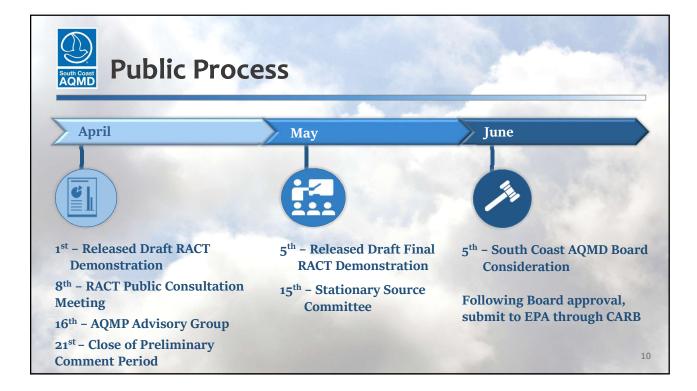
Key Public Comments					
	Comments	Staff Responses			
1	EPA Control Technique Guidelines could be out of date; and consider Ultraviolet/Electron Beam (UV/EB) technology as RACT for selected VOC emission sources	<ul> <li>EPA's Control Technique Guidelines help define RACT while current requirements by other agencies reflect the control technologies achieved in practice for a source category</li> <li>When applicable, UV/EB could be one of the compliance options to meet RACT level of control</li> <li>UV/EB will be evaluated under all feasible measures for the 2022 AQMP</li> </ul>			
2	For Rule 1115 (Motor Vehicle Assembly Line Coating Operations) amendment, South Coast AQMD should not "cherry pick" a lower limit from other agencies without also adopting the same averaging time, solids turnover ratio, applicability threshold and exemptions	<ul> <li>Feasibility analysis will be conducted during the rule development process</li> <li>Emission limits and other requirements will be established considering technological feasibility and cost effectiveness</li> </ul>			



# **Emissions Statement Certification**

- Clean Air Act requires ozone nonattainment areas to have a program that requires emissions statements from stationary sources of NOx and VOC
- South Coast AQMD Rule 301 (Permitting and Associated Fees) fulfilled the emissions statement requirement for the 2008 ozone standard
  - Rule 301 requires emission reporting from major stationary sources of NOx and VOC greater than or equal to four tons per year
  - U.S. EPA approved Rule 301 as meeting the emissions statement requirements (84 FR 52005)
- South Coast AQMD certifies that the existing provisions in Rule 301 are adequate in meeting the emissions statement requirement for the 2015 ozone standard

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# Overview of New Source Review for the RECLAIM Transition

Stationary Source Committee May 15, 2020

# Background

- At the March Stationary Source Committee meeting, Board Members requested that staff provide an overview of New Source Review (NSR) as it relates to the RECLAIM transition
- Today's presentation is a "study session" providing an overview of RECLAIM and Regulation XIII – New Source Review
- Staff will be providing additional study sessions regarding NSR as it relates to the RECLAIM transition



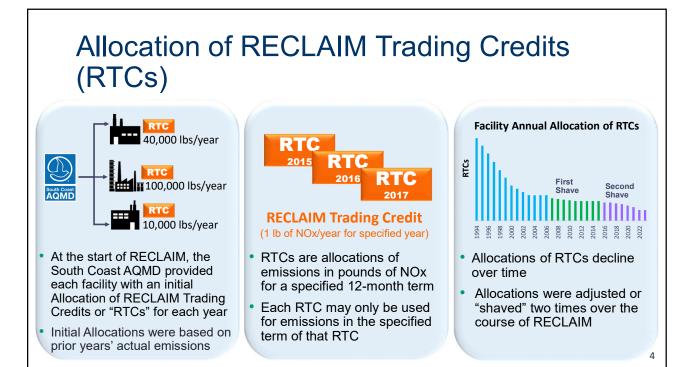


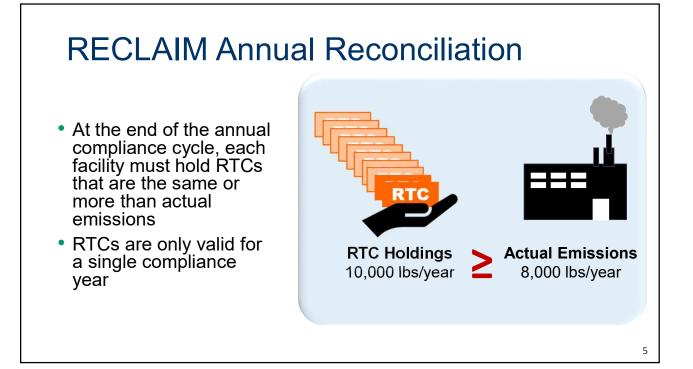
# About RECLAIM

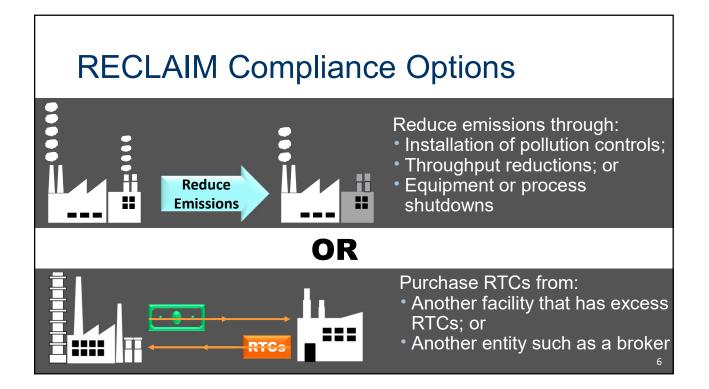
- Regional CLean Air Incentives Market (RECLAIM) was adopted on October 15, 1993
- Includes two markets for facilities with NOx or SOx emissions ≥ 4 tons per year<sup>1</sup>
- Market-based program designed to achieve emission reductions and allow compliance flexibility
- U.S. EPA approved RECLAIM as a market incentive program that included RECLAIM New Source Review (NSR) (more details in later slides)

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<sup>1</sup> Based on actual emissions reported through the South Coast AQMD's Annual Emissions Reporting up until January 5, 2018







# Transitioning RECLAIM to Command-and-Control

- RECLAIM transition implements control measure CMB-05 in the 2016 Air Quality Management Plan
- Staff has been working on the transition of RECLAIM facilities to a command-and-control regulatory program
- Before facilities can be transitioned out of RECLAIM, NSR issues must be resolved
- NSR is one of the most challenging issues for the RECLAIM transition



# About NSR

- NSR is a regulatory program required by the federal and state Clean Air Acts
- Applies to the installation of new equipment (includes equipment replacements) or modifications to existing equipment, that results in a net increase in emissions
- Before a permit is issued:
  - New or modified equipment must meet the cleanest emission standards achievable; and
  - Any emission increase must be "offset" by emission reductions from other existing sources



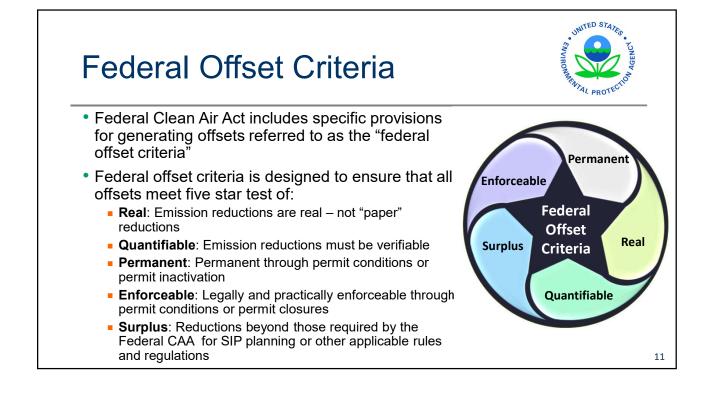
# Purpose of NSR

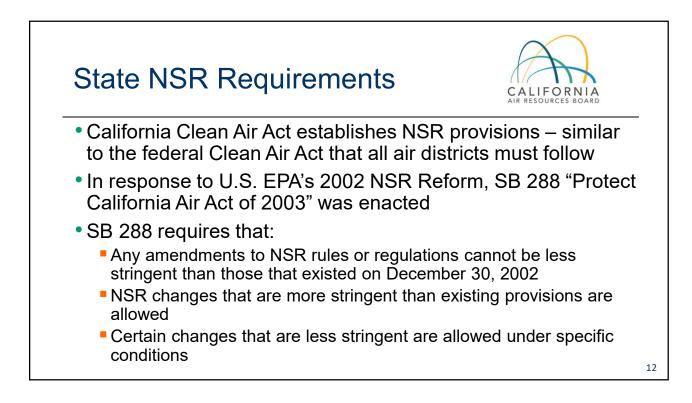
Ensures emission increases from new and modified sources do not interfere with progress towards state and federal air quality standards

Protects air quality while allowing for economic growth and facility modernization









# South Coast AQMD's NSR Regulatory Program

- South Coast AQMD has two NSR regulatory programs that are both state and federally approved
  - Regulation XIII New Source Review (for non-RECLAIM facilities)
  - Rule 2005 RECLAIM New Source Review (RECLAIM facilities)
- Non-RECLAIM facilities must comply with Regulation XIII NSR requirements
- RECLAIM facilities must comply with:
  - Rule 2005 while in RECLAIM; and
  - Regulation XIII after transitioning out of RECLAIM

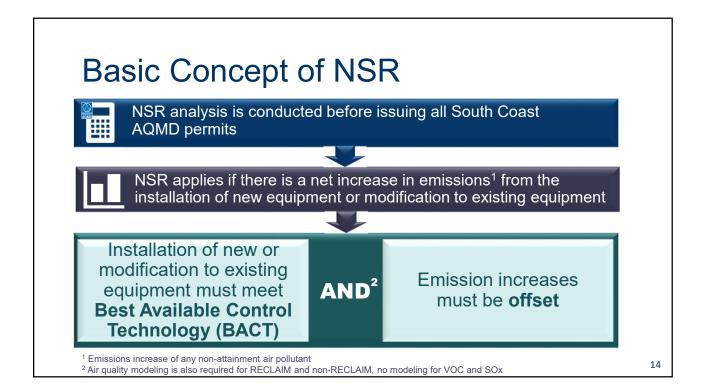
Regulation XIII New Source Review

NSR requirements for non-RECLAIM facilities Pollutants: VOC, NOx, SOx, and PM10

## Rule 2005 New Source Review for RECLAIM

NSR requirements for RECLAIM facilities Pollutants: NOx and SOx

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# What is Best Available Control Technology (BACT)?

- BACT means the more stringent emission limitation that is either:
  - Contained in the state implementation plan for the particular class or category of source, unless the limitation is not achievable; or
  - Achieved in practice by that class or category or source
- State<sup>1</sup> definition of BACT is similar to federal Lowest Achievable Emission Rate

<sup>1</sup>California Health and Safety Code Section 40405

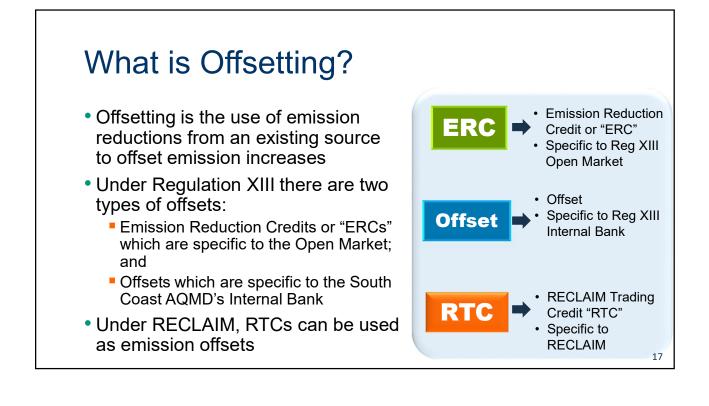


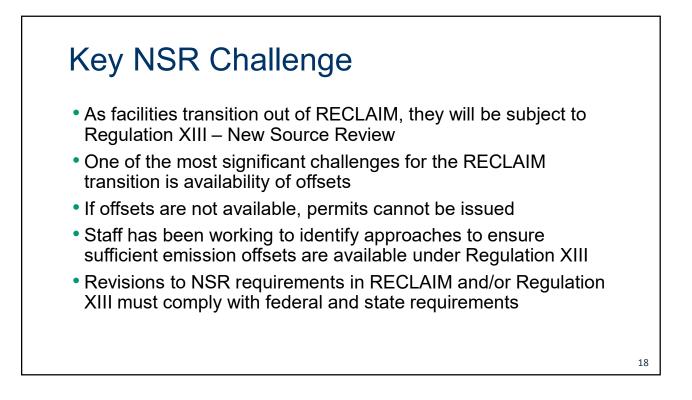
# Best Available Retrofit Control Technology (BARCT)

California Health and Safety §40406 defines BARCT as:

"...an emission limitation that is based on the maximum degree of reduction achievable, taking into account environmental, energy, and economic impacts by each class or category of source."

- · BARCT emission limits represent the maximum degree of reduction achievable
- BARCT analysis includes a technology assessment and cost-effectiveness analysis
- BARCT emission limits are incorporated in rules for existing sources and applies to equipment retrofits and replacement

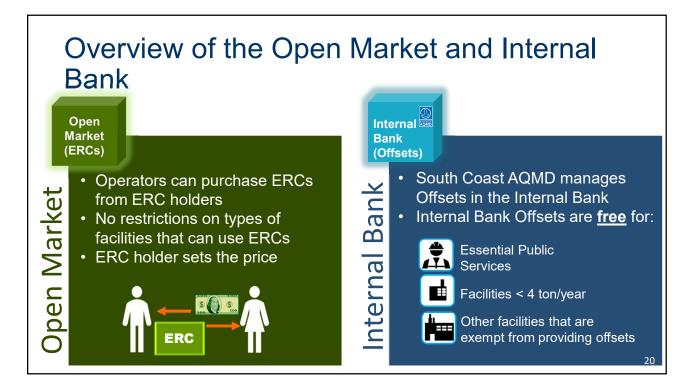


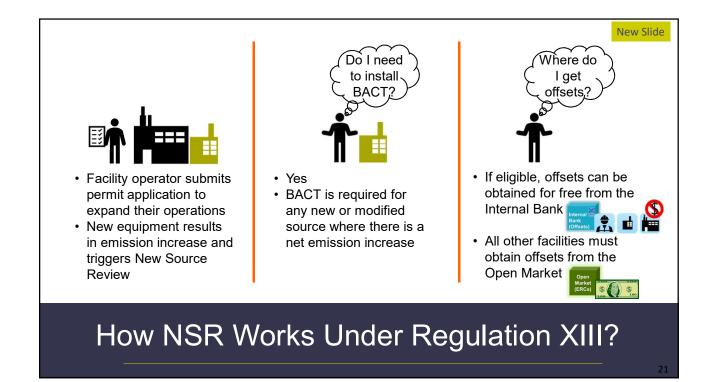


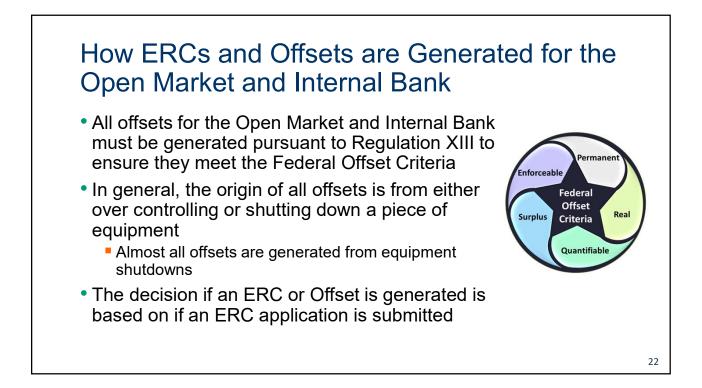
# Regulation XIII – New Source Review

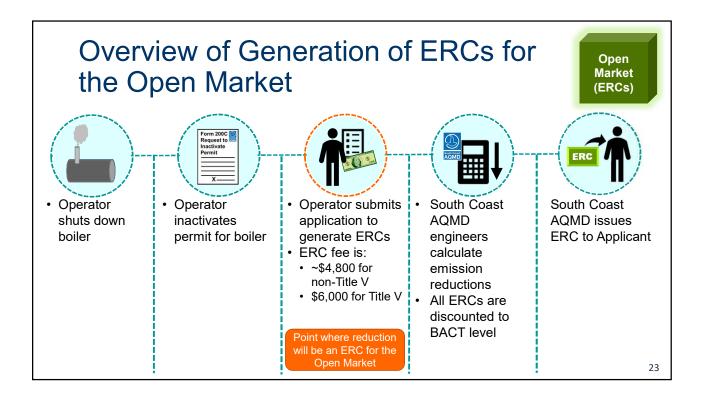
- Regulation XIII establishes requirements for generating and using offsets for non-RECLAIM facilities
- Regulation XIII has two offset programs
  - Open Market
  - Internal Bank
- Both the Open Market and Internal Bank include offsets for VOC, NOx, SOx, and PM10

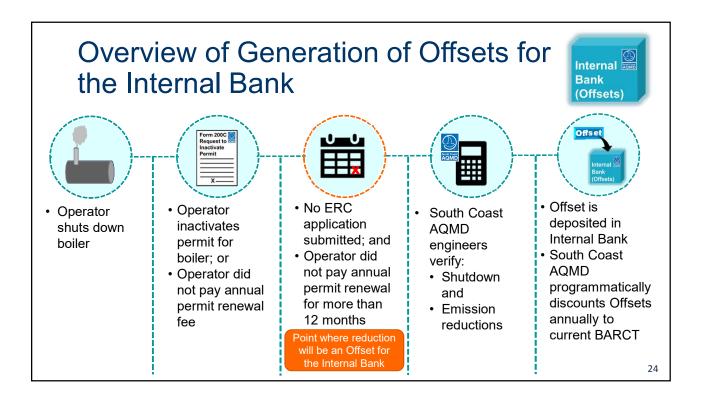


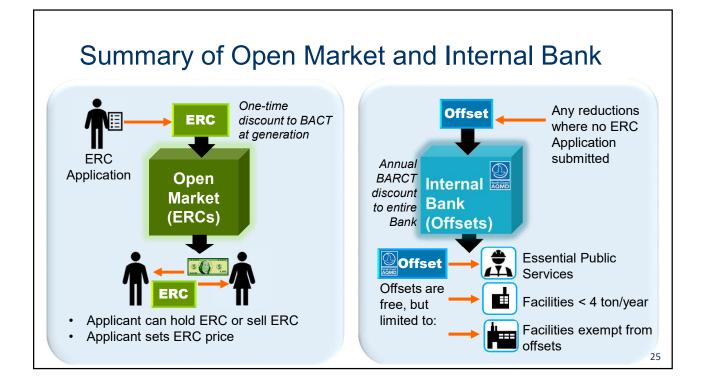












#### **Current Balances of ERCs and Offsets** Supply of offsets in the Internal Bank are significantly higher than the Open Internal Open Market Market Bank Origin of reductions are the Pollutant same **Internal Bank Open Market** Many operators do not go ERCs (Tons/Day) **Offsets (Tons/Day)** through the process to voc 5.1 107 generate an ERC NOx 0.4 23 Discounting methodologies PM10 0.7 16 for ERCs and Offsets are SOx 0.4 4 different 26

# Use of ERCs and Offsets After the RECLAIM Transition

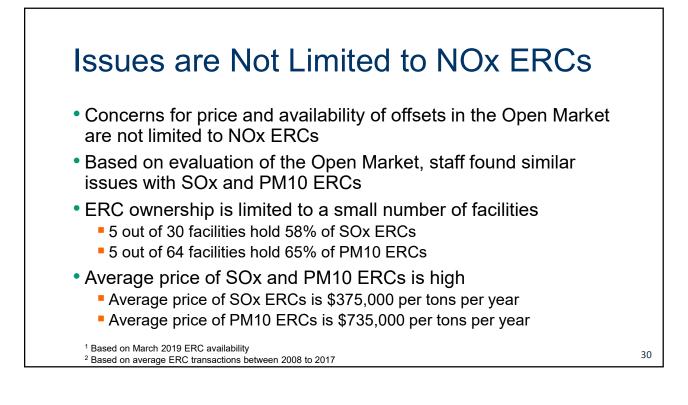
- Based on the current structure of the Open Market and Internal Bank, RECLAIM facilities could only access ERCs in the Open Market
  - In general<sup>1</sup>, RECLAIM facilities would not be eligible to use the Internal Bank (not essential public services and > 4 tons per year)
- Staff evaluated the current availability of ERCs in the Open Market to assess if there are sufficient NOx ERCs for facilities after the RECLAIM transition

<sup>1</sup> Some RECLAIM facilities may qualify for the Internal Bank because their permitted emissions are < 4 tons/year or are exempt from providing offsets pursuant to Rule 1304.



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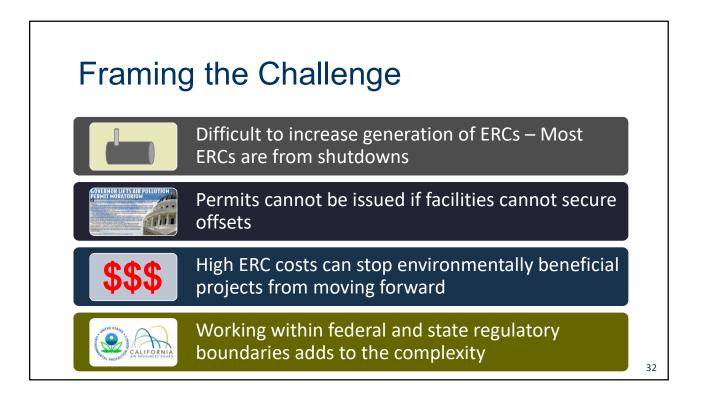
# Availability of Offsets in the Internal Bank

Internal 💭

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Bank (Offsets)

- Supply of NOx offsets in the Internal Bank is more than 55 times higher than the Open Market
- Staff has explored the concept of expanding the use of offsets in the Internal Bank for ex-RECLAIM facilities or using offsets to seed an additional Large Source Bank
- U.S. EPA will not allow expanding use of the Internal Bank without approval of the entire program
- Stakeholders have commented on the need to continue ensuring that offsets are available for Essential Public Services and smaller sources that are exempt from providing offsets





# **Next Steps**

- Provide periodic "study sessions" on Regulation XIII – discussing initial concepts to address offsets
- Continue to work with all stakeholders on all NSR issues including
  - Availability of offsets
  - Additional provisions for major source modifications
  - BACT applicability for co-pollutant issues associated with BARCT controls
  - BACT requirements for ammonia



SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT General Counsel's Office DRAFT April 2020 Settlement Penalty Report

Total Penalties	
Civil Settlements:	\$90,145.00
MSPAP Settlements:	\$800.00
Hearing Board Settlements:	\$77,000.00
Total Cash Settlements:	\$167,945.00
Total SEP Value:	\$0.00
Fiscal Year through 4 / 2020 Cash Total:	\$11,910,555.36
Fiscal Year through 4 / 2020 SEP Value Only Total:	\$0.00

Fac ID	Company Name	Rule Number	Settled Date	Init	Notice Nbr	Total Settlement
Civil Set	tlements					
3417	AIR PROD & CHEM INC	3002(c)(1)	4/10/2020	NSF	P68955 P68956 P68957 P68958	\$56,900.00
39133	COOPER & BRAIN, B & B LEASE	1148.1 1173	4/22/2020	КСМ	P63263 P63264	\$9,250.00
346	FRITO-LAY, INC.	2004 2012	4/10/2020	TRB	P66209	\$1,500.00
9163	INLAND EMPIRE UTL AGEN, A MUN WATER DIS	203 1146 3002	4/10/2020	WBW	P65032 P65033	\$10,000.00

Item # 3

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Fac ID	Company Name	Rule Number	Settled Date	Init	Notice Nbr	Total Settlement
45746	PABCO BLDG PRODUCTS LLC, PABCO PAPER, DBA	2004	4/22/2020	TRB	P66101	\$2,500.00
		2012			P68307	
37603	SGL TECHNIC INC, POLYCARBON DIVISION	2004	4/10/2020	TRB	P65582	\$1,500.00
					P66220	
					P68253	
160437	SOUTHERN CALIFORNIA EDISON	2004	4/17/2020	TRB	P64383	\$7,500.00
		3002			P64420	
1634	STEELCASE INC, WESTERN DIV	2004(f)(1)	4/16/2020	SH	P65367	\$995.00

## Total Civil Settlements: \$90,145.00

Fac ID	Company Name	Rule Number	Settled Date	Init	Notice Nbr	Total Settlement
MSPAP \$	Settlements					
148163	NELSON'S CLEANERS	1421	4/17/2020	TF	P68754	\$375.00
46138	PARIS CLEANERS	1421	4/17/2020	TF	P69301	\$50.00
135682	VASQUEZ MAINTENANCE	461	4/17/2020	TF	P66379	\$375.00
Total MS	Total MSPAP Settlements: \$800.00					

Fac ID	Company Name	Rule Number	Settled Date	Init	Notice Nbr	Total Settlement
Hearing	Board Settlements					
104234	MISSION FOODS CORPORATION	202 203(b) 1153.1 1303	4/16/2020	КСМ	5400-4	\$50,000.00
181758	RUDOLPH FOODS WEST, INC.	202	4/17/2020	KCM	6168-1	\$2,000.00
175187	VENICE BAKING, TORRANCE FACILITY	202(a) 203(a)	4/10/2020	KCM	6144-1	\$25,000.00

## Total Hearing Board Settlements: \$77,000.00

## SOUTH COAST AQMD'S RULES AND REGULATIONS INDEX FOR APRIL 2020 PENALTY REPORT

### **REGULATION II - PERMITS**

Rule 202 Temporary Permit to Operate

Rule 203 Permit to Operate

#### **REGULATION IV - PROHIBITIONS**

Rule 461 Gasoline Transfer and Dispensing

### **REGULATION XI - SOURCE SPECIFIC STANDARDS**

- Rule 1146 Emissions of Oxides of Nitrogen from Industrial, Institutional and Commercial Boilers, Steam Generators, and Process Heaters
- Rule 1148.1 Oil and Gas Production Wells
- Rule 1153.1 Emissions of Oxides of Nitrogen from Commercial Food Ovens
- Rule 1173 Fugitive Emissions of Volatile Organic Compounds

### **REGULATION XIII - NEW SOURCE REVIEW**

Rule 1303 Requirements

### **REGULATION XIV - TOXICS**

Rule 1421 Control of Perchloroethylene Emissions from Dry Cleaning Operations

### **REGULATION XX - REGIONAL CLEAN AIR INCENTIVES MARKET (RECLAIM)**

Rule 2004 RECLAIM Program Requirements

Rule 2012 Requirements for Monitoring, Reporting, and Recordkeeping for Oxides of Nitrogen (NOx) Emissions

### **REGULATION XXX - TITLE V PERMITS**

Rule 3002 Requirements for Title V Permits

# May 2020 Update on Work with U.S. EPA on New Source Review Issues for the RECLAIM Transition

At the October 5, 2018 Board meeting, the Board directed staff to provide the Stationary Source Committee with a monthly update of staff's work with U.S. EPA regarding resolving NSR issues for the transition of facilities from RECLAIM to a command and control regulatory structure. The table below summarizes key activities over the past month.

Item	Discussion			
Teleconference with U.S. EPA – April 30, 2020	<ul> <li>Discussed with U.S. EPA concepts for a new Large Source Bank</li> </ul>			
Teleconference with U.S. EPA – May 7, 2020	<ul> <li>Continued discussions with U.S. EPA regarding concepts for the Large Source Bank</li> </ul>			
	<ul> <li>Reviewed material for the May RECLAIM and Regulation XIII working group meetings</li> </ul>			
<b>RECLAIM and Regulation XIII</b>	<ul> <li>Provided updates on rulemakings for the RECLAIM</li> </ul>			
(New Source Review) Working	transition			
Group Meeting –	<ul> <li>Presented a summary of the March 5, 2020 video</li> </ul>			
May 14, 2020	conference with U.S. EPA			
	Discussed concepts to establish a new Large Source Bank			
	<ul> <li>Provided a general overview about offset generation</li> </ul>			
	and Federal integrity criteria for offsets			
	<ul> <li>Discussed initial discounting concepts to ensure</li> </ul>			
	offsets for the Large Source Bank are surplus			