

CHAPTER 2

PROJECT DESCRIPTION

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Implementation Status of the 1997/99 SIP and Updated
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Control Measure Number
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SCAQMD, State and Federal Long-Term Control
Strategy (182)(E)(5) Measures Or “Black Box”
Implementation
Attainment Demonstration

2.0 PROJECT DESCRIPTION

2.1 INTRODUCTION

The SCAQMD is in the process of revising its 2003 AQMP. The 1999 amendment to the 1997 Ozone SIP for the South Coast Air Basin (Basin) was approved by the U.S. EPA in April 2000 (65 Federal Register 18903). The (PM10) SIP submitted to the U.S. EPA in February 1997 for approval (along with the 2002 update), has not yet been formally approved or disapproved.

The California Clean Air Act requires a non-attainment area to update its SIP triennially to incorporate the most recent available technical information. In addition, U.S. EPA requires that transportation conformity budgets be established based on the most recent planning assumptions (i.e., within the last 5 years). Both the 1997 SIP and 1999 amendments were based on demographic forecasts of the mid-1990's, using 1993 as the base year. Since then, updated demographic data have become available, new air quality episodes have been identified, and the science for estimating motor vehicle emissions, and modeling techniques for ozone and PM10 has improved. Therefore, a plan update is necessary to ensure continued progress toward attainment and to avoid a transportation conformity lapse and associated federal sanctions.

The SCAQMD has prepared a comprehensive AQMP update and incorporated the following improvements:

- 1) Revise emissions inventory projections using 1997 as the base year, the California Air Resources Board (CARB) on-road motor vehicle emissions model EMFAC2002, an off-road model, and Southern California Association of Government (SCAG) 2002 RTP forecast assumptions;
- 2) Update remaining control measures from the 1997/1999 SIP and incorporate new control measures based on current technology assessments;
- 3) Rely on 1997 ozone episodes and the latest modeling techniques for attainment demonstration relative to ozone and PM10; and,
- 4) Provide an initial assessment of progress toward the federal 8-hour ozone and PM2.5 standards.

The Basin is required to reach attainment with the federal PM10 standards by 2006 and the federal 1-hour ozone standard by 2010. Significant improvements in air quality will be necessary to bring the Basin into attainment by federal deadlines. Therefore, the attainment strategy incorporated in the 2003 AQMP ought to reflect the region's utmost effort in reducing emissions from all sources contributing to the Basin's air pollution.

Attainment demonstration and expeditious progress are two key elements of an approvable AQMP. The design of the control strategy in the 2003 AQMP relies on air quality modeling to determine the adequacy and the effectiveness of its path to clean air.

2.2 PROJECT LOCATION

The SCAQMD has jurisdiction over an area encompassing 10,473 square miles. The area consists of the four-county Basin, and the Riverside County portions of the Salton Sea Air Basin (SSAB) and the Mojave Desert Air Basin (MDAB). The 6,745 square-mile Basin, which is a sub-area of the SCAQMD's jurisdiction, includes all of Orange County, and the non-desert portions of Los Angeles, Riverside, and San Bernardino counties. The Basin is bounded by the Pacific Ocean to the west, and the San Gabriel, San Bernardino, and San Jacinto mountains to the north and east. The Riverside County portion of the SSAB and MDAB is bounded by the San Jacinto Mountains in the west, and spans eastward up to the Palo Verde Valley. The federal non-attainment area (known as the Coachella Valley Planning Area) is a sub-region of Riverside County and the SSAB, which is bounded by the San Jacinto Mountains to the west and the eastern boundary of the Coachella Valley to the east (Figure 2.2-1).

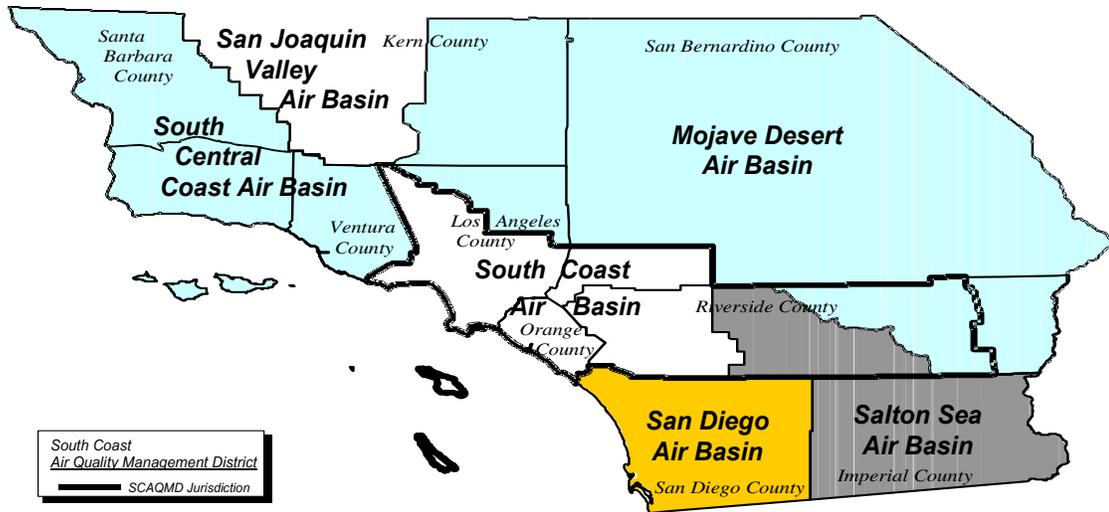


FIGURE 2.2-1

South Coast District Boundaries

2.3 IMPLEMENTATION STATUS OF THE 1997/1999 SIP AND UPDATED EMISSIONS INVENTORY

Progress in implementing the 1997/1999 SIPs can be measured by the number of control measures that have been adopted as rules and the resulting tons of pollutants targeted for reduction. Emission reduction commitments and reductions achieved in 2010 are based on the emissions inventory from the 1997 SIP. Since October 1996, twenty-one control measures or rules have been adopted or amended by the SCAQMD through October 2002. Table 2.3-1 lists the SCAQMD's 1997/1999 SIP commitment and the control measures or rules that were adopted through October 2002. The primary focus of the SCAQMD's efforts had been the adoption and implementation of VOC control measures. As shown in Table 2.3-1, for the control measures adopted by the SCAQMD, the SCAQMD has achieved 158 tons per day VOC reductions, exceeding its 1997/1999 SIP commitment by approximately 44.5 tons per day.

Table 2.3-2 lists the control measures committed to in the 1997/1999 SIPs that have been adopted by the U.S. EPA or CARB since 1994. To date, CARB committed to VOC and NO_x emission reductions of approximately 90 and 106 tons per day, respectively, and achieved 67 and 140 tons per day, respectively. While exceeding its NO_x target by 34 tons per day, CARB fell short of the VOC target by 21 tons per day using the 1997 SIP currency. U.S. EPA was obligated to VOC and NO_x emission reductions of approximately 35 and 75 tons per day, respectively, and achieved 38 and 63 tons per day, respectively.

TABLE 2.3-1

**Rules and Regulations Adopted by SCAQMD Since Adoption of 1997/1999 SIPs
(October 1996 through October 2002^a)**

Control Measure/Rule	Title	SIP Commitment (tons/day)	Emission Reductions Achieved Through Rule Implementation (tons/day)	Adoption Date
CTS-02C(P2) (Rule 1171)	Solvent Cleaning Operations (VOC)	11.0	11.0 ^b	1999
WST-04 (Rule 1150.1)	Disposal of VOC-Containing Materials (VOC)	0.8	0.8	2000

^a SCAQMD summer planning emission in 2010 (rounded to the nearest whole number), based on 1997 SIP inventory.

^b An additional 16 tons of VOC emission reductions associated with implementation of Rule 1171 – Solvent Cleaning Operations are subject to technology assessments in 2003 and 2004 prior to implementation in 2005 and are not included in this value, but are included in the 2010 baseline.

TABLE 2.3-1 (Continued)

**Rules and Regulations Adopted by SCAQMD Since Adoption of 1997/1999 SIPs
(October 1996 through October 2002)**

Control Measure/Rule	Title	SIP Commitment (tons/day)	Emission Reductions Achieved Through Rule Implementation (tons/day)	Adoption Date
PRC-3(P2) (Rule 1138)	Restaurant Operations (VOC)	0.9	c	c
CTS-020 (Rule 442)	Solvent Usage (VOC)	1.0	1.9	2000
CTS-02E (Rule 1168)	Adhesives (VOC)	1.3	8.3	2000
RFL-02(P2) (Rule 461)	Gasoline Service Stations (VOC)	2.0	6.2	2000
CTS-09(P1) (Rule 1132)	Large Coating & Solvent Sources – High Emitting Spray Booth Facilities (VOC)	4.0	5.4	2000
FUG-06 (Rule 1189)	Hydrogen Plants (VOC)	0.8	1.6	2000
FUG-05(P1) (Rule 1178)	Large Fugitive Emissions Sources (VOC)	1.0	1.7	2001
PRC-06 (Rule 1131)	Industrial Processes – Food Flavoring (VOC)	3.0	3.0	2001`
CTS-08(P1) (Rule 1130)	Industrial Coatings and Solvents (VOC)	2.0	1.9	2002
CTS-08(P2) Rule 1122)	Solvent Degreasing (VOC)	3.0	6.2	2001
CTS-09(P2) (Rule 1162)	Polyester Resins (VOC)	3.0	1.6	2002
Rule 1102	Dry Cleaners Using Solvent other than Perchloroethylene (VOC)	N/A	0.3	2000
Rule 1104	Wood Flat Stock Coating Operations (VOC)	N/A	0.1	1999
Rules adopted from October 1996 to September 1999 ^d		79.8	108.1	11/96 – 9/99
Total VOC		113.6	158.1	

^c Board approved infeasibility findings in October 2000 and used excess reductions from RFL-02(P2) to meet the SIP commitment.

^d Reference: Table 1-1 of the 1999 Amendment to the 1997 Ozone SIP for the South Coast Air Basin (SCAQMD, 1999).

TABLE 2.3-1 (Concluded)

**Rules and Regulations Adopted by SCAQMD Since Adoption of 1997/1999 SIPs
(October 1996 through October 2002)**

Control Measure/Rule	Title	SIP Commitment (tons/day)	Emission Reductions Achieved Through Rule Implementation (tons/day)	Adoption Date
CMB-06 (Rule 1121)	Control of Nitrogen Oxides from Residential-Type Natural Gas Fired Water Heaters (NO _x)	7.6	7.6	1999
Rule 1146	Emissions of Oxides of Nitrogen from Industrial, Institutional, and Commercial Boilers, Steam Generators, and Process Heaters (NO _x)	N/A	0.2	2000
Rules adopted from October 1996 to September 1999 ^d		2.4	4.2	11/96 – 9/99
	Total NO_x	10	12	
Rule 1158	Storage, Handling, and Transport of Petroleum Coke (PM ₁₀)	N/A	1	1999
Rule 431.2	Sulfur Content of Liquid Fuels (PM ₁₀) (SO _x)	N/A	0.1 ^e 0.4 ^e	2000
PRC-3(P1) Rule 1138	Control of Emissions from Restaurant Operations (PM ₁₀)	7.8	1	1997
PRC-01 (Rule 1137)	PM ₁₀ Emission Reductions from Woodworking Operations (PM ₁₀)	7.5 ^f	7.5 ^f	2002
	Total PM₁₀ SO_x	15.3	9.6 0.4	

^e Emission reductions listed include only those from stationary sources.

^f SIP commitment and emission reduction achieved are based on 1997 AQMP inventory methodology.

TABLE 2.3-2

State and Federal Measures Adopted Since 1994 SIP

Near-Term Measures	Agency	Adopted	VOC (tpd)		NOx (tpd)			
			Commitment	Achieved in 2010	Commitment	Achieved in 2010		
M1: Light-duty vehicle scrappage	CARB	1998	19	0	17	0		
M2: Low Emission Vehicle II program	CARB	1998		4		43		
M3: Medium-duty vehicles	CARB	1995	Baseline ¹	-	Baseline ¹	-		
M4: Incentives for clean engines (Moyer Program)	CARB	1999	9	0	62	3		
M5: California heavy-duty diesel vehicle standards	CARB	1998		5		44		
M6: National heavy-duty diesel vehicle standards	US EPA	1998		1		11		
M7: Heavy-duty vehicle scrappage	CARB	Withdrawn		NA		NA		
M17: In-use reductions from heavy-duty	CARB	No		0		0		
M8: Heavy-duty gasoline vehicle standards	CARB	1995		Baseline ¹		-	Baseline ¹	-
M9: CA heavy-duty off-road diesel engine standards	CARB	2000		4		4	47	18
M10: National heavy-duty off-road diesel engine stds	US EPA	1998	6		25			
M11: CA large off-road gas/LPG engine standards	CARB	1998	32	16	17	5		
M12: National large off-road gas/LPG engine standards	US EPA	2002		14		5		
M13: Marine vessel standards	US EPA	1999	0	0	15	2		
M14: Locomotive engine standards	US EPA	1997	0	0	17	17		
M15: Aircraft standards	US EPA	No	3	0	6	0		
M16: Marine pleasure craft standards	US EPA	1996	21	17	0	0		
CP2: Consumer products mid-term measures	CARB	1997/1999	34	15	0	0		
CP3: Aerosol paint standards	CARB	1995/1998	Baseline ¹	-	-	-		
Enhanced I/M (Smog Check II)	BAR	1995	Baseline ¹	(6)	Baseline ¹	-		

¹ Measures M3, M8, CP3, and the Smog Check II program from the 1994 SIP had already been adopted when the SIP was revised in 1997. The reductions from these measures are included in the 1997 SIP baseline. Although the Smog Check II program is achieving significant benefits, the emission reductions are less than anticipated in the 1997 SIP as indicated by the negative number under reductions achieved.

TABLE 2.3-2 (Concluded)

State and Federal Measures Adopted Since 1994 SIP

Near-Term Measures	Agency	Adopted	VOC (tpd)		NOx (tpd)	
			Commitment	Achieved in 2010	Commitment	Achieved in 2010
DPR-1: Emission reductions from pesticides	DPR	Voluntary	1	1	0	0
Adopted measures not originally included in SIP						
Clean fuels measures	CARB	Multiple		13		12
Marine pleasure craft (reductions beyond M16)	CARB	1998/2001		7		0
Motorcycle Standards	CARB	1998		1		0
Urban transit buses	CARB	2000		0		1
Enhanced vapor recovery program	CARB	2000		6		0
Medium/heavy-duty gasoline standards (beyond M8)	CARB	2000		0		1
2007 heavy-duty diesel truck standards (beyond M5/M6)	CARB/ US EPA	2001		1		16
Small off-road engine standard revisions	CARB	1998		(1)		0
Gas can requirements ²	CARB	1999		30 ²		0
NEAR-TERM TOTAL (excluding gas cans)			125	105	181	203
Long-Term Measures (Section 182(e)(5))						
Advanced technology on-road mobile "Black Box"	CARB	No	37	0	6	-- ³
Advanced technology off-road mobile "Black Box"	CARB	No	18	0	3	-- ³
CP4: Long-term measure for consumer products	CARB	No	43	0	0	0
LONG-TERM TOTAL			98	0	9	-- ³
GRAND TOTAL (near-term + long-term)			223	105	190	203
Remaining State and Federal Obligations under 1999 SIP			118		0	

Emission reductions from individual measure may not add to total due to rounding.

() = Emission increases relative to baseline.

BAR = Bureau of Automotive Repair; DPR = Department of Pesticide Regulation

² Emissions from gas cans were not included in the 1997/1999 SIP baseline; reductions from this source are real, but not creditable until the SIP is revised to reflect these emissions.

³ The NOx reductions anticipated from the long-term mobile source "Black Box" commitment have already been achieved from adopted measures.

2.4 CONTROL MEASURE NUMBER

Appendix IV-A of the 2003 AQMP identifies each control measure with a control measure number such as “CM #2003CTS-01”. “CM #” is the abbreviation for the “control measure number” and is immediately followed by the year of the AQMP revision. The next three-letter designation, “CTS”, represents the abbreviation for a source category or specific programs. For example “CTS” is an abbreviation for “Coatings and Solvents.” The following provides a description of the abbreviations for each of the measures pertaining to SCAQMD.

- CMB Combustion Sources
- CTS Coatings and Solvents
- FUG Fugitive Emissions
- PRC Process Related Emissions
- WST Waste Related Measures
- BCM Best Available Control Measures for Fugitive Dust Sources
- MSC Miscellaneous Sources
- FLX Compliance Flexibility Programs
- FSS Future Study Strategy
- LTM Long Term Measures
- CTY Contingency Measure
- TCB Transportation Conformity Budget

If the measure is based on a control measure from the 1997 AQMP or the 1999 Amendment to the 1997 AQMP, the former control measure number is the same, except the year designator will be 2003, indicating the 2003 AQMP revision, e.g. CM #2003FLX-01 is based on CM #97FLX-01. This EIR omits the year designation.

The following provides a description of the abbreviations for each of the measure pertaining to other agencies.

- LT/MED DUTY Light and Medium-Duty Vehicles
- ON-RD HVY-DUTY On-Road Heavy-Duty Diesel Engines and Vehicles
- OFF-RD CL Off-Road Compression-Ignition (Diesel) Engines
- OFF-RD LSI Off-Road Large Spark-Ignition Engines
- SMALL OFF-RD Small Off-Road Engines
- MARINE Commercial Marine Vessels and Ports
- AIRPORT Aircraft and Airports
- FUEL Conventional and Alternative Fuels
- CONS Consumer Products
- FVR Fueling and Vapor Recovery
- PEST Pesticides
- LONG-TERM Long-Term Strategy
- TCM Traffic Control Measures

2.5 PROPOSED CONTROL STRATEGY

The overall control strategy for this Plan is designed to meet applicable state and federal requirements, including attainment with ambient air quality standards. The focus of the Plan is to demonstrate attainment with the federal PM10 ambient air quality standard by 2006 and with the federal 1-hour ozone in 2010 while making expeditious progress toward attainment of state standards and upcoming new federal standards. Although the 2003 AQMP will not address the new federal 8-hour ozone and PM2.5 standards, it is designed to make continued progress toward meeting these standards. The 2003 AQMP relies upon the most recent planning assumptions and the best available information, such as CARB's EMFAC2002 for on-road mobile source emissions inventory, CARB's off-road model for off-road mobile source emission inventory, latest point source and improved area source inventories, as well as the use of the 1997 ozone episodes, expanded air quality modeling analysis, and SCAG's forecast assumptions based on their 2001 Regional Transportation Plan.

The proposed control measures in the 2003 AQMP are based on implementation of all feasible control measures through the application of available technologies and management practices as well as advanced technologies and control methods. These measures rely on proposed actions to be taken by several agencies that currently have the statutory authority to implement such measures. Similar to the 1999 SIP approach, the SIP commitment is to bring each control measure for regulatory consideration in a specified time frame. Each agency is also committed to achieve a total emission reduction target with the ability to substitute for control measures deemed infeasible, so long as equivalent reductions are met by other means. These measures are also designed to satisfy the federal Clean Air Act requirement of reasonably available control technologies [Section 172(c)], and the California Clean Air Act requirements of Best Available Retrofit Control Technologies (BARCT) [Health and Safety Code Section 40919, Subsection C]. To ultimately achieve ambient air quality standards, and demonstrate attainment, additional long-term emissions reductions will be necessary from sources including those primarily under the jurisdiction of the CARB (e.g., on-road motor vehicles, off-road equipment, and consumer products), and U.S. EPA (e.g., aircraft, ships, trains, and pre-empted off-road equipment). Without an adequate and fair share level of reductions from all sources, the emissions reduction burden would unfairly be shifted to sources that have otherwise done their part for clean air.

2.5.1 SCAQMD CONTROL STRATEGY

The control measures proposed by the SCAQMD contain the remaining measures from the 1997/1999 SIP including long-term measures and new measures. These measures are estimated to achieve a total of 21.5 tons per day of VOC, 5 tons per day of NOx, and 2 to 6 tons per day of PM10, and 2.1 tons per day of SOx reductions by 2010 and have proposed rule adoption schedules between 2003 and 2007 with implementation dates between 2004 and 2010. The SCAQMD's control strategy as currently proposed will

achieve emissions of approximately 64 tons per day of VOC below the 1997/1999 SIP target.

Category 1: Remaining 1997/99 SIP Revision Control Measures

The following control measures are those which were included in the 1999 Amendment to the 1997 Ozone SIP Revision for the South Coast Air Basin but not yet adopted. These control measures have been updated with revised emission inventories and other information as appropriate.

CTS-07 (P3) – FURTHER EMISSION REDUCTIONS FROM ARCHITECTURAL COATINGS (VOC): This control measure proposes to achieve additional VOC emission reductions from architectural coating categories and thinning and clean-up solvents. On-going technical evaluation of coating performance and research to further develop low-VOC and/or low-reactive coating or clean-up materials can provide further reduction opportunities. Control measure CTS-07 will implement the third phase of amendments to Rule 1113 – Architectural Coatings to achieve the level of reductions committed under the SIP settlement.

CTS-10 – MISCELLANEOUS INDUSTRIAL COATINGS AND SOLVENT OPERATIONS (VOC): This control measure is based on CM#99 ADV-CTS included in the 1999 amendment to the 1997 ozone SIP. This measure seeks additional VOC emission reductions from industrial coatings and solvent operations through a comprehensive review of existing Regulation XI and Regulation IV rules. The review would include, but not be limited to, a comparison of VOC limits adopted by other air districts in California, survey of recent best available control technology (BACT) determinations, etc. Examples of future technical evaluation may include currently exempt clean-up materials, vanishing oils, aerospace handwipe cleaning operations, etc. Reactivity issues for VOC-containing materials associated with this control measure will also be reviewed.

FUG-05 – EMISSION REDUCTIONS FROM FUGITIVE EMISSION SOURCES (VOC): This control measure proposes further VOC emission reductions from fugitive emission sources, such as refineries, oil and gas production facilities, terminals, chemical plants, and manufacturing facilities. Reductions could be achieved through the implementation of facility-specific and SCAQMD-approved compliance plans. As such, compliance flexibility opportunities could be maximized. This measure will implement CM#99 ADV-FUG and portions of CM#99 FUG-04 and CM#99 FUG-05(P3).

CMB-07 – EMISSION REDUCTIONS FROM PETROLEUM REFINERY FLARES (ALL POLLUTANTS): This control measure applies to all gas flares used at petroleum refineries, sulfur recovery plants and hydrogen production plants. This measure would consist of a two-step approach. During Step I, data collected from implementing Rule 1118 would be evaluated and assessed to develop an accurate emissions inventory from flare operations. Step II will consist of a thorough investigation of control options to identify the most feasible and cost-effective control

strategies available to reduce emissions from refinery flares. The SCAQMD will work with refineries to identify appropriate control options, which may include physical modifications, and improvements to operation and maintenance procedures to prevent or minimize upset conditions.

CMB-09 - EMISSION REDUCTIONS FROM PETROLEUM FLUID CATALYTIC CRACKING UNITS (FCCU): This control measure seeks to refine the emission inventory and reduce PM10, PM2.5 and ammonia emissions from petroleum fluid catalytic cracking units. The proposed emission control method to reduce emissions would be to improve the operation of electrostatic precipitators (ESP) and cyclones presently installed on the catalytic cracking units, or to replace older equipment with new, more efficient models. A newly installed or upgraded ESP can be expected to achieve up to a 90 percent reduction in PM10 emissions, and significantly reduce emissions of PM2.5 and ammonia. Control measure CMB-09 is currently being developed under Proposed Rule 1105.1.

MSC-01 – PROMOTION OF LIGHTER COLOR ROOFING AND ROAD MATERIALS (ALL POLLUTANTS): This measure seeks to provide incentives for voluntary actions to reduce VOC or NOx by lowering the ambient temperature through the use of lighter colored roofing and paving materials. This measure is implemented in part through the U.S. EPA’s Cool Communities Program. The U.S. EPA and the SCAQMD have been moving forward with the promotion of the use of lighter color roofing and paving materials. Several demonstration projects are currently being conducted nationally (one with the City of Los Angeles). In addition, tree planting programs are being promoted throughout the region. The SCAQMD has sponsored several studies to further quantify the benefits of these actions.

MSC-03 – PROMOTION OF CATALYST-SURFACE COATING TECHNOLOGY (OZONE, CO): This control measure proposes to reduce ozone and CO emissions through a regional-scale use of ozone destroying catalyst coatings. Several field studies have been conducted to demonstrate the efficacy of the use of the ozone destroying catalyst and preliminary results do indicate reductions in ozone concentrations when the catalyst is used. There are ongoing technical research studies and projects demonstrating the relationship between the amounts of ozone destroyed and the amount of VOC and/or NOx emissions reduced under various meteorological and geographic conditions. In addition, staff is reviewing the CARB’s LEV II Program that contains an element to allow for VOC credits for the use of catalyst surface coating in mobile source applications. If the mobile source credit approach is found to be applicable to stationary sources, staff will develop an incentives program for stationary sources.

PRC-03 – EMISSION REDUCTIONS FROM RESTAURANT OPERATIONS (PM10): This control measure seeks to reduce PM10 emissions from charbroilers. Charbroilers consist of three main components: a heating source, a high-temperature radiant surface, and a grill. The grill, which is grated, holds the meat while exposing it to radiant heat. Particulate emissions result from the fat being entrained when dripping grease flares up. Testing has been conducted since 1998 and is an ongoing process to

identify effective control technologies for under-fired charbroilers, which contribute to approximately 85 percent of the total PM10 emission inventory for this source category. This control measure will focus on PM10 emission reductions; however, concurrent VOC emission reductions may occur.

PRC-07 – INDUSTRIAL PROCESS OPERATIONS (VOC): This control measure, which has evolved from CM#99 ADV-PRC, proposes to refine the emission inventory and further control VOC emissions from miscellaneous chemical processes subject to Regulation XI and Regulation IV rules. Potential control methods include enhanced inspection and maintenance and other housekeeping work practices to reduce fugitive emissions from material transfer, storage, and processing. Process modification may also provide an effective control option to minimize or eliminate emission sources.

WST-01 – EMISSION REDUCTIONS FROM LIVESTOCK WASTE (VOC, AMMONIA): This control measure considers the ammonia and VOC emissions inventory associated with livestock waste and the development and assessment of feasible control approaches. Emission benefits associated with dairy relocations and existing water quality regulations will be taken into account. Potential control options include, but are not limited to, removal of manure out-of-Basin or processing of manure at controlled composting facilities or at anaerobic digesters. VOC and ammonia emission benefits associated with dairy relocations, existing water quality regulations, and control measure WST-01 are estimated to be 4.8 tons per day of VOC and 8.7 tons per day of ammonia emissions in 2010. This control measure is currently being developed under Proposed Rule 1127 - Emission Reductions from Livestock Waste. Proposed Rule 1127 will seek to achieve additional reductions beyond those anticipated from dairy relocations and water quality regulations.

WST-02 – EMISSION REDUCTIONS FROM COMPOSTING (VOC, AMMONIA): This control measure proposes to achieve VOC and ammonia reductions from composting and related operations in two phases. Under Phase I, a series of rules will be developed which would 1) establish a registration program for composting and chipping and grinding facilities; 2) establish holding and/or processing (e.g., chipping and grinding, on-site applications) time requirements for greenwaste in order to prevent inadvertent decomposition; and, 3) set forth VOC and ammonia emission reduction requirements for co-composting operations. Potential control options may include forced aeration, enclosures, process controls, and add-on controls (e.g. biofilters). In Phase 2, feasible control options will be evaluated and developed for greenwaste and foodwaste composting operations. Rules 1133, 1133.1, and 1133.2 adopted in January 2003 would implement Phase 1 of this control measure.

FSS-04 – EMISSION CHARGES OF \$5,000 PER TON OF VOC FOR STATIONARY SOURCE EMITTING OVER 10 TONS PER YEAR (VOC): The federal CAA requires that all major stationary sources of VOC emissions (greater than 10 tons per year) in an extreme non-attainment area that has failed to attain the ambient air quality standard for ozone pay a fee as a penalty for such failure (Title I, Section 185). This control measure proposes that if the federal ambient air quality standards for ozone

are not met by the year 2010, the SCAQMD will impose an emissions fee of \$5,000 per ton of VOC emitted by each major source in excess of 80 percent of the sources' baseline emissions. The fee shall be paid for each calendar year after the year 2010 until the area is redesignated as an ozone attainment area. This fee will be in addition to the annual emissions fee required by SCAQMD Rule 301.

FLX-01 – ECONOMIC INCENTIVE PROGRAMS (ALL POLLUTANTS): Control measure FLX-01 (Intercredit Trading Program) is designed to complement command-and-control measures. The primary objectives of this measure are to enhance regulatory compliance flexibility by providing additional compliance options and thereby lowering compliance costs and to incentivize early reductions and advancement of clean technologies through emission credit banking provisions. This measure along with other existing regulatory flexibility programs such as SCAQMD credit rules and the Air Quality Investment Program (AQIP) are essential to the successful introduction of the advanced control measures. The SCAQMD will continue to develop incentive-based credit generation rules to provide technology advancement or early implementation of mobile, area, and stationary source emission reduction projects. Credit rules may be developed for use in regional clean air incentives market (RECLAIM), command-and-control programs, or for use by projects subject to New Source Review (Regulation XIII). The economic incentive plan (EIP) will be considered in development of the rules to help facilitate CARB and U.S.EPA review and approval.

In 2001, the SCAQMD adopted six mobile and area source pilot credit generation rules: Rule 1612.1 – Mobile Source Credit Generation Pilot Program; Rule 1631 – Pilot Credit Generation Program for Marine Vessels; Rule 1632 – Pilot Credit Generation Program for Hotelling Operations; Rule 1633 – Pilot Credit Generation Program for Truck/Trailer Refrigeration Units; Rule 1634 – Pilot Credit Generation Program for Truck Stops; and Rule 2507 – Pilot Credit Generation Program for Agricultural Pumps. NO_x emission reductions generated from these pilot credit generation rules can be used in the RECLAIM program either directly or through the RECLAIM Reserve for the Mitigation Fee Program for power producing facilities or the Rule 2020 AQIP for specific RECLAIM facilities. These pilot credit rules may be expanded to generate additional credits for short-term ERCs under Regulation XIII. Additional mobile source credit rules are anticipated to be developed within the next couple of years to provide additional compliance flexibility.

Category 2: New Control Measures

The following are new control measures not previously included in the AQMP.

CMB-10 – ADDITIONAL NO_x REDUCTIONS FOR RECLAIM (NO_x): This new control measure proposes additional emission reductions from the NO_x RECLAIM program (Regulation XX) if additional emission reductions are feasible and needed for attainment demonstration. There are a variety of control strategies that can be implemented, including reducing ending allocations in 2003-2006, overlaying source-specific regulations, excluding smaller emitting facilities, and/or bifurcated market for

powerplants and non-powerplants. Depending on the control strategy implemented, this control measure may affect all NO_x RECLAIM facilities or a portion of the facilities based on their annual emissions or the type of equipment at the facility.

BCM-07 - FURTHER PM10 REDUCTIONS FROM FUGITIVE DUST SOURCES

(PM10): Based on U.S. EPA guidance, previous AQMPs identified “candidate” BACM to reduce PM10 emissions from all man-made fugitive dust sources. At the time, these measures were at least as stringent as control measures included in any other PM10 non-attainment plan or achieved in practice. BACM that met established cost and technological feasibility were subsequently adopted as SCAQMD rules in 1997 to meet CAA requirements. Other PM10 non-attainment areas have recently developed and adopted fugitive dust regulations based on special federal requirements or in response to lawsuits. Elements of these new regulations contain requirements that may improve the effectiveness of the SCAQMD's fugitive dust control program. A review of existing SCAQMD's BACM rules is proposed to consider enhancements that would further reduce PM10 emissions from paved and unpaved roads, construction/demolition and earth-movement activities, disturbed vacant lands, and agricultural sources. Based on a preliminary review of other air districts' recently adopted rules, potential SCAQMD rule enhancements may include: improved compliance test methods, specific short- and long-term soil stabilization requirements, construction project signage, and mandatory use of track-out control devices (e.g., access road paving). Furthermore, the BACM review will consider regulations for specific geographic areas to provide additional compliance margin for PM10 attainment demonstration in 2006.

BCM-08 – FURTHER EMISSION REDUCTIONS FROM AGGREGATE OPERATIONS (PM10):

This control measure proposes to establish prescriptive measures to control fugitive dust from area sources within aggregate facilities and cement manufacturing plants. Aggregate plants produce sand and gravel and crushed stone, which generate particulate matter in the form of fugitive dust. Examples of such requirements include pre-application of water prior to material extraction, application of chemical dust suppressants or establishment of a vegetative ground cover to inactive disturbed areas, covering of material conveyors and haul vehicles, and installation of wheel washing systems where haul vehicles exit the site.

MSC-04 – EMISSION REDUCTIONS FROM MISCELLANEOUS AMMONIA SOURCES (AMMONIA):

This new control measure proposes to develop a comprehensive plan by evaluating possible control options for reducing ammonia emissions in the Basin. Ammonia reacts in the atmosphere with gaseous nitric and sulfuric acid to form secondary particles, which contribute to PM10 and PM2.5 levels in the Basin. To expeditiously attain the PM10 standard and make progress toward the PM2.5 standard, further reductions of certain ammonia sources may be necessary. The control measure proposes to further refine the ammonia emissions inventory and identify potential control methods or technologies for various sources of ammonia emissions such as motor vehicles, poultry and other livestock operations, composting operations, and other stationary sources.

MSC-05 – TRUCK STOP ELECTRIFICATION (ALL POLLUTANTS): This new control measure will require the mandatory installation of electric systems at truck stops that can provide heating, ventilating, and air conditioning to truck cabs, run appliances inside truck cabs, and on-board truck systems at truck stops in order to eliminate truck idling thereby eliminating the operation of diesel-fueled engines used by trucks (i.e., during engine idling). In order to reduce or eliminate the operation of auxiliary engines that power refrigeration units on refrigerated trailers, this control measure will also require the installation of external power supplies at truck stops for use by truck operators to power their trailer refrigeration units.

MSC-06 - EMISSION REDUCTIONS FROM WOOD BURNING FIREPLACES AND WOOD STOVES (PM10): This new control measure proposes to reduce PM10 emissions from wood-burning fireplaces and wood stoves used in the Basin. The current PM10 emissions inventory for these units is about five tons per day. The measure proposes to further refine the emissions inventory, consider control approaches (e.g., U.S. EPA certified wood stoves or fireplace inserts in new residential or public settings), develop incentive programs to encourage the replacement of old wood burning units, and strengthen public awareness and education programs.

MSC-07 – NATURAL GAS FUEL SPECIFICATIONS (NO_x): The purpose of this new control measure is to prevent emission increases from the combustion of natural gas with uncharacteristically high heating value (HHV) in stationary applications. The high heating value of such gas relative to natural gas with lower heating value may result in increased combustion temperature and, possibly, higher NO_x emissions. The SCAQMD will continue data collection to further determine the relationship between the HHV for natural gas fuel and NO_x emissions from gas-fired equipment. Based on this information, the SCAQMD will make a final determination about the potential emission reductions that can be realized from this measure.

MSC-08 - FURTHER EMISSION REDUCTIONS FROM LARGE VOC SOURCES (VOC): This new control measure seeks to achieve further emission reductions from the largest stationary sources through implementation of facility-specific emission reduction plans. Under this control measure, facilities will be required to submit a plan to outline specific measures which would be implemented to reduce their overall emissions beyond the existing regulations and achieve a specified emission reduction target (e.g., three percent - five percent per year from a base year). The reduction targets will be based on technology-based control targets for various source categories, which would be developed by SCAQMD staff and would take into account technical feasibility and cost-effectiveness. Under the SCAQMD-approved emission reduction plan, facilities would have the flexibility to select the most feasible combination of control technologies for their facility to achieve the required reductions. In addition, emission inventory improvements at these facilities that result in lower emission estimates is considered to be SIP creditable provided a public review process is conducted to solicit comments to make appropriate revisions.

FSS-05 – MITIGATION FEE PROGRAM FOR FEDERAL SOURCES (ALL POLLUTANTS): In order to achieve a fair share reduction commitment from federal sources, this new control measure proposes to implement a mitigation fee program which is to be adopted by U.S. EPA and the mitigation fee to be paid by federal sources through EPA rulemaking and/or U.S. EPA grants to the SCAQMD.. Federal sources include emission source categories such as aircraft, ocean-going vessels, trains, and pre-empted off-road equipment that are under the jurisdiction of U.S. EPA. These sources continue to represent a significant source of emissions in the Basin in the absence of adequate federal regulations. Under this control measure, the SCAQMD will use the monies collected to implement strategies for both federal and non-federal sources to achieve equivalent reductions for SIP purposes. This program would potentially allow a fee to be paid in lieu of additional federal regulations. Projects funded by the Mitigation Fee Program for federal or other sources would be selected based on specific criteria, including but not limited to: quantifiable emission benefits, emission reduction potential, cost-effectiveness, and proximity to affected areas (e.g., environmental justice areas). These projects would have to be approved by SCAQMD's Governing Board.

FSS-06 - FURTHER EMISSION REDUCTIONS FROM IN-USE OFF-ROAD EQUIPMENT AND VEHICLES (ALL POLLUTANTS): Although CARB and U.S. EPA have adopted stringent standards for new off-road engines, due to the slow engine turn-over rate, significant emissions remain from in-use engines manufactured many years ago. This control measure proposes that in the event that the CARB or U.S. EPA does not develop aggressive programs to reduce emissions from in-use off-road equipment and vehicle categories (e.g., construction and industrial equipment, recreational vehicles, utility equipment), the SCAQMD would exercise its authority to develop regulations to retrofit existing engines or accelerate the engine turn-over rate.

FSS-07 - EMISSION FEE PROGRAM FOR PORT-RELATED MOBILE SOURCES (ALL POLLUTANTS): As an alternative to establishing more stringent standards, this control measure proposes an emissions fee program for in-use port-related mobile sources. Under this control measure, the SCAQMD would establish an emission fee program for port-related vehicles and equipment, such as ships, trains, trucks, and off-road equipment, which would potentially apply to fleet operators of trucks and off-road equipment as well as railroads and shipping and trucking companies. The SCAQMD will use the monies collected from the program to implement projects with a focus to achieve emission reductions from in-use on-road and off-road mobile sources. When developing this control measure, staff will consider setting emission limits as a companion option in lieu of assessing emission fees.

LTM-ALL – LONG-TERM CONTROL MEASURE: The SCAQMD is introducing a long-term control measure to achieve additional VOC emission reductions from stationary sources. The SCAQMD's long-term strategy is made up of Tier I and Tier II components. Under the Tier I long-term strategy, the reduction target is 11 tons per day of VOC with the actual reductions dependent on technology assessments to be performed as part of the rule development process. The Tier I long-term control measure has an

adoption date between 2005 and 2007, and implementation date between 2008 and 2010, and targets the same categories as set forth in the following control measures:

- CTS-10 – Miscellaneous Industrial Coatings and Solvent Operations (VOC)
- FUG-05 – Emission Reductions from Fugitive Emission Sources (VOC)
- PRC-07 – Industrial Process Operations (VOC)

The reduction target for Tier II long-term strategy is 20 tons per day of VOC reductions in 2010. The reduction commitment for both Tier I and Tier II long-term strategy represents the uncertainty in current technology assessment for short-term measures. The SCAQMD will seek maximum feasible reductions during rule development for each short-term measure. Any excess reductions achieved beyond the short-term commitment will be credited toward the Tier I long-term commitment. The Tier II long-term control strategy has an adoption date between 2006 and 2008 and implementation date between 2008 and 2010, and would target all stationary source categories for which feasible reductions can be identified.

Category 3: Contingency Measures

The 2003 AQMP contains three contingency control measures. Although implementation of these measures is expected to reduce emissions, there are issues that limit the viability of these measures as AQMP control measures at this time. Issues surrounding these measures include, but are not limited to the availability of SCAQMD resources to implement and enforce the measure, cost-effectiveness of the measure, potential adverse environmental impacts, potential economic impacts, effectiveness of emission reductions, and availability of methods to quantify emission reductions. The responsibility to adopt and implement the measures falls on the SCAQMD, CARB, and U.S.EPA.

CTY-01 – ACCELERATED IMPLEMENTATION OF CONTROL MEASURES: Under the 1990 Clean Air Act Amendments, U.S.EPA recommends “as a contingency measure the requirement that measures which would take place in later years if the area met its Reasonable Further Progress (RFP) target or attainment deadline, would take effect earlier if the area did not meet its RFP target or attainment deadline.” Thus, in the event the SCAQMD or Air Resources Board determines that the SCAQMD failed to either achieve interim emission reduction goals or maintain adequate progress towards attainment of ambient air quality standards, the SCAQMD will accelerate the implementation schedule. This contingency control measure proposes to accelerate the starting implementation date for the stationary and mobile source control measures that have implementation dates on and after 2004. The proposed starting and revised starting implementation dates of the stationary and mobile source control measures affected by this contingency control measure are shown in Table 2.5-1. However, the revised dates are not deemed feasible at this time but will be pursued if contingency actions are required at a later date.

CTY-04 – ENHANCED OXYGENATED FUELS CONTENT: This contingency control measure proposes to increase the oxygen content of gasoline sold in the Basin during winter months. The oxygen content would be as high as necessary to offset one years worth of emissions growth associated with increased vehicle miles traveled (VMT). To ensure that implementation of this contingency control measure does not result in significant increases in NOx emissions, measures can be taken such as avoiding specific types of oxygenates.

CTY-14 – CONTROL OF EMISSIONS FROM MISCELLANEOUS SOURCES: This contingency control measure proposes future regulations to require mowing or cutting for weed abatement. Such a requirement would likely be implemented through clarifications and/or additional requirements through Rule 403 – Fugitive Dust. Additional controls could include provisions to limit weed abatement to the early morning hours (winds are typically lower in the morning), lower vehicle speeds, or in instances when mowing is not feasible, require pre-treatment of the site with a watering truck.

The SCAQMD SIP emission reduction commitment for the short-term measures and the associated rule adoption and implementation schedule is shown in Table 2.5-2. Table 2.5-3 shows a summary of the SCAQMD's SIP commitment to adopt and implement near-term (also referred to as short-term) VOC, NOx, PM10, and SOx emission reductions from sources under the SCAQMD's jurisdiction. Table 2.5-4 shows a summary of the SCAQMD's SIP commitment for long-term VOC emission reductions. Should there be emission reduction shortfalls in any given year, the SCAQMD would identify and adopt other measures to make up the shortfall. Similarly, if excess emission reductions are achieved in a year, they can be used in that year or carried over to subsequent years if necessary to meet reduction goals.

TABLE 2.5-1

Proposed Contingency Implementation Schedule for Stationary Source Control Measures with Starting Implementation Dates Post 2004

CM Number	Control Measure Title	Adopt Date	Starting Implementation Date		End Implm. Date
			2003 AQMP	Revised	
CTS-07	Further Emission Reductions from Architectural Coating (Rule 1113) (VOC)	2003	2006	2005	2008
CTS-10	Miscellaneous Industrial Coatings & Solvent Operations (Regulation IV and XI) (VOC)				
	Phase I	2004	2006	2005	2008
	Phase II	2005	2007	2006	2009
	Phase III	2006	2008	2007	2010
FUG-05	Emission Reductions from fugitive Emission Sources Phase III (VOC)	2003	2005	2004	2008
CMB-07	Emission Reductions from Petroleum Refinery Flares (All Pollutants)	2004	2005	2004	2004
CMB-10	Additional NO _x Reductions for RECLAIM (NO _x)	2004	2006	2005	2010
BCM-07	Further PM10 Reductions from Fugitive Dust Sources (PM10)	2004	2006	2005	2005
BCM-08	Further Emission Reductions from Aggregate and Cement Plant Manufacturing Operations (PM10)	2004	2006	2005	2005
PRC-03	Emission Reductions from Restaurant Operations (PM10)	2003 2004	2004 - 2010	2003	2010
PRC-07	Industrial Process Operations (VOC)				
	Phase I	2004	2006	2005	2007
	Phase II	2005	2008	2006	2010
MSC-05	Truck Stop Electrification (All Pollutants)	2005	2007	2005	2007
MSC-06	Emission Reductions from Wood-Burning Fireplaces & Wood Stoves (PM10)	2005	2006	2005	2005
MSC-07	Natural Gas Fuel Specifications (NO _x)	2005	2007	2006	2010
FSS-05	Mitigation Fee Program for Federal Sources (All Pollutants)	2005	2010	2008	2010
FSS-06	Further Emission Reductions from In-Use Off-Road Mobile Vehicles and Equipment (All Pollutants)	2005	2007	2006	2010
FSS-07	Emission Fee Program for Port-Related Mobile Sources (All Pollutants)	2006	2008	2007	2010

TABLE 2.5-2

SCAQMD Proposed New and Revised Control Measures for 2003 AQMP

Control #	Title	Reduction Target ^a (tons/day)	Adoption Date	Implementation Dates
Category I. Remaining 1997/99 SIP Revision Control Measures				
CMB-07	Emission Reductions from Petroleum Refinery Flares (SO _x)	2.1 ^c	2004	2005
CMB-09	Emission Reductions from Petroleum Refinery FCCUs (PM ₁₀ /NH ₃)	0.3-0.5 ^d /1.6	2003	2006-2008
CTS-07	Further Emission Reductions from Architectural Coatings and Cleanup Solvents (Rule 1113) (VOC)	8.5	2003	2006-2008
CTS-10	Miscellaneous Industrial Coatings & Solvent Operations (Regulations IV and XI) (VOC)	3.0 ^b	Phase I: 2003 Phase II: 2004 Phase III: 2005	2005-2007 2006-2008 2008-2010
FUG-05	Emission Reductions from Fugitive Sources (VOC)	2.0	Phase II: 2002 Phase III: 2003	2003 2005-2008
PRC-03	Emission Reductions from Restaurant Operations (PM ₁₀)	1.0-5.0	2003-2004	2004 (new) 2005 (retrofits)
PRC-07	Industrial Process Operations (VOC)	2.0	2004 2005	2006-2007 2008-2010
WST-01	Emission Reductions from Livestock Waste (VOC) (NH ₃)	4.8 ^e 8.7	2003	2004-2006
WST-02	Emission Reductions from Composting (VOC) (NH ₃)	1.2 1.9	2003	2006-2008
MSC-01	Promotion of Lighter Color Roofing and Road Materials and Tree Planting Programs (All Pollutants)	TBD	On-going	On-going
MSC-03	Promotion of Catalyst-Surface Coating Technology Programs (All Pollutants)	TBD	On-going	On-going
FLX-01	Economic Incentive Programs (All)	TBD	On-going	On-going
FSS-04	Emission Charges of \$5,000 per Ton of VOC for Stationary Sources Emitting Over 10 Tons per Year (VOC)	TBD	Post-2010	Post-2010
Category II. New Control Measures				
CMB-10	Additional NO _x Reductions for RECLAIM (NO _x)	3.0	2004	2006-2010
BCM-07	Further PM ₁₀ Reductions from Fugitive Dust Sources (PM ₁₀)	TBD	2004	2006

TABLE 2.5-2 (Concluded)

SCAQMD Proposed New and Revised Control Measures for 2003 AQMP

Control #	Title	Reduction Target ^a (tons/day)	Adoption Date	Implementation Dates
BCM-08	Further Emission Reductions from Aggregate and Cement Plant Manufacturing Operations (PM10)	0.7	2004	2006
MSC-04	Emission Reductions from Miscellaneous Ammonia Sources (NH ₃)	TBD	N/A	2003-2006
FSS-05	Mitigation Fee Program for Federal Sources (All Pollutants)	TBD	2005	2010
FSS-06	Further Emission Reductions From In-Use Off-Road Vehicles and Equipment (All Pollutants)	TBD	2005	2007-2010
FSS-07	Emission Fee Program for Post-Related Sources (All Pollutants)	TBD	2006	2008-2010
MSC-05	Truck Stop Electrification (All Pollutants)	2.1	2005	2007-2010
MSC-06	Emission Reductions From Wood Burning Fireplaces and Wood Stoves (PM10)	TBD	2005	2006
MSC-07	Further Emission Reductions form Large VOC Sources (NOx)	TBD	2005	2007-2010
MSC-08	Further Emission Reductions from Large VOC sources (VOC)	TBD	N/A	2003-2010
TCB-01	Transportation Conformity Budget Backstop Control Measure (All)	TBD	2019/2029	2020/2030
Category III: Contingency Measures				
CTY-01	Accelerate Measure Implementation	TBD	TBD	TBD
CTY-04	Increase Oxygen Content in Winter Months	TBD	TBD	TBD
CTY-14	Weed Abatement	TBD	TBD	TBD
	TOTAL VOC	21.5		
	NOx	5.1		
	PM10	2.0-6.0		
	SOx	2.1		
	NH₃	12.2		

^a The emission reduction estimates were based on the 2010 planning inventory in the 2003 AQMP. The actual reductions are subject to change during the rulemaking based on the latest available emission inventory data

^b An additional 16 tons of VOC emission reductions associated with implementation of Rule 1171 – Solvent Cleaning Operations are subject to technology assessments in 2003 and 2004 prior to implementation in 2005 and are not included in this value.

^c There is expected to be small concurrent reductions of VOC, NOx, PM10, and CO emissions from implementation of this control measure.

^d PM10 reductions are expected to be 2.1 to 4.7 tons per day if condensables are included of which 0.3 to 0.5 tons per day are filterable PM10, included in the AQMP inventory. The PM10 and ammonia emission reductions will be modified to reflect Board's action on PR1105.1.

^e VOC reductions achieved through dairy relocations, updated annual population, and the Regional Water Quality Control Board Regulations.

TABLE 2.5-3

**Near-Term VOC, PM10, NOx and SOx Emission Reductions Commitment by SCAQMD
to be Achieved Through Rule Adoption and Implementation-2010 Planning Inventory-
(Tons/Day)**

Year	VOC		PM10		NOx		SOx	
	Based on Adoption Date	Based on Implementation Date ^a	Based on Adoption Date	Based on Implementation Date ^a	Based on Adoption Date	Based on Implementation Date ^a	Based on Adoption Date	Based on Implementation Date ^a
2002	0.6	---	---	---	---	---	---	---
2003	16.9	0.6	0.5	---	---	---	---	---
2004	2.0	---	1.7	---	3.0	---	2.1	---
2005	2.0	---	---	0.16	---	---	---	2.1
2006	---	4.8	---	0.86	---	---	---	---
2007	---	2.0	---	0.16	---	---	---	---
2008	---	12.1	---	0.66	---	---	---	---
2009	---	---	---	0.16	---	---	---	---
2010	---	2.0	---	0.16	---	3.0	---	---
Total	21.5^b	21.5^b	2.2	2.2	3.0	3.0	2.1	2.1

^a Represents the final, full implementation date; typically a rule contains multiple implementation dates.

^b An additional 16 tons of reductions associated with implementation of Rule 1171 – Solvent Cleaning Operations are subject to technology assessments in 2003 and 2004 prior to implementation in 2005 and are not included in this value.

TABLE 2.5-4

Long-Term VOC Emission Reductions Commitment by SCAQMD to be Achieved Through Rule Adoption and Implementation -2010 Planning Inventory (Tons/Day)

Year	VOC	
	Based on Adoption Date	Based on Implementation Date ^a
2005	4.0	---
2006	10.0	---
2007	10.0	3.0
2008	7.0	10.0
2009	---	11.0
2010	---	7.0
Total	31.0	31.0

^a Represents the final, full implementation date; typically a rule contains multiple implementation dates.

2.5.2 SCAG REGIONAL TRANSPORTATION STRATEGY AND CONTROL MEASURES

Transportation plans within the South Coast Air Basin (Basin) are statutorily required to conform with air quality plans in the region, as established by the 1990 Federal Clean Air Act and subsequently reinforced by the Intermodal Surface Transportation and Efficiency Act (ISTEA) and by the Transportation Equity Act for the 21st-Century (TEA-21).

The region must demonstrate that its transportation plans and programs conform to the mandate to meet the National Ambient Air Quality Standards (NAAQS) in a timely manner. The regulations governing the implementation of transportation projects within air basins designated as Extreme Non-Attainment Areas are stipulated in EPA's Transportation Conformity Rule (40 CFR Parts 51 and 93) and also the Joint Federal Highway Administration (FHWA)/Federal Transit Administration (FTA) regulations, "Planning Assistance and Standards," 23 CFR Part 450 and 49 CFR Part 613.

The long-term transportation planning requirements for emission reductions from on-road mobile sources within the Basin are met by SCAG's triennial Regional Transportation Plan (RTP), with its 20 year planning horizon. The short-term implementation requirements of the Transportation Conformity Rule are met by SCAG's biennial Regional Transportation Improvement Program (RTIP), the first two years of which are fiscally constrained and demonstrate timely implementation.

The region is also required to identify a special class of transportation projects called Transportation Control Measures (TCMs), which are specified in the Federal Clean Air Act (Section 108 (f)(1)(A) – Transportation Control Measures) and also by EPA's Transportation Conformity Rule (40 CFR Part 93). In the event that the region was to

fall out of conformity, only those projects identified as TCMs would be allowed to go forward. However, once a project is identified as a TCM, certain special conditions and obligations arise.

- Emission reductions: The region must specify the emission reductions accruing from these TCM projects, and undertake both to implement these projects in a timely manner, and to demonstrate that the projects have, in deed, resulted in the emission reductions specified. In the event that a TCM category project is not implemented, for any reason, the region must substitute that project with an alternative that provides at least as much emission reduction as the original project
- Timely Implementation: Projects identified as TCMs must be tracked for implementation. In the event that a particular TCM category project is delayed or otherwise fails, the region undertakes to compensate the emission reduction losses by alternative means
- Reasonably Available Control Measure (RACM) Analysis: The region must demonstrate that it has considered all reasonably available control measures and that projects identified as TCMs have been chosen on the basis of such an analysis.

In general, transportation control measures (TCMs) are those actions that provide emission reductions from on-road mobile sources, based on changes in the patterns and modes by which the regional transportation system is used. The various strategies being considered as part of the 2001 RTP are defined, collectively, as a single transportation control measure (TCM), with specific interventions and strategies grouped into the following three components:

- High Occupancy Vehicle (HOV) Interventions: These are interventions that attempt to shift the proportion of work trips made using single occupancy vehicles—the clearly preferred mode of travel within the Southern California region, constituting 90 percent of all home-to-work trips, according to the 2000 U.S. Census—by increasing the share of HOV ridership within the Region. HOV lanes are one example of such projects, where particular segments of heavily used freeways are designated for exclusive use by HOV vehicles, particularly during rush-hour traffic. The purpose of such measures is to make car-pooling and ride-sharing practices more attractive to individuals who may otherwise prefer the convenience of a single occupancy vehicle commute trip.
- Transit and Systems Management Interventions: These are interventions that rely primarily on the provision of facilities and infrastructure that incentivize an increase in the proportion of regional trips that make use of transit as a transportation mode. Such measures also promote the use of alternative modes of transportation—such as bicycle and pedestrian modes—and seek to incentivize increases in the average vehicle occupancy (AVO) or ridership (AVR) by facilitating van-pools, smart shuttles, and other such strategies.

- **Information Based Transportation Interventions:** These are interventions that rely primarily on the innovative provision of information in a manner that successfully influences the ways in which individuals use the regional transportation system. Typically, such measures seek to induce changes in trip behavior that beneficially influence the congestion and air pollution impacts of travel. One set of strategies attempt to increase the proportion of ride-sharing and car-pooling trips by providing information that makes it easier to match up people traveling to and from particular sets of origin and destination points. Another set of strategies attempts to shift the time-profile of demand—thus, transportation demand management (TDM)—by redistributing traffic flows from peak to off-peak hours. These strategies rely on providing single occupancy vehicle operators with realistic and near-real time estimates of congestion using internet-based information networks, in an effort to influence their decision to defer traveling to some other, less congested time of day.

Transportation Control Measure Development

Over the past few decades, there have been significant improvements in the control of emissions from on-road vehicles. These have stemmed, in large measure, from improvements in the efficiency of internal combustion engines and also from dramatic improvements in the emission control technology installed on newer vehicles. However, trends assessed as part of the regional transportation planning process make it clear that the increase in vehicle emissions resulting from increases in the number of vehicles on the road and the number of vehicle miles they each are driven, may rapidly overwhelm any future benefit from technology improvements. This becomes even more significant when taken together with the fact that sport utility vehicles (SUVs), with emissions approximately three times higher than passenger cars per mile basis, currently constitute at least 50 percent of all new vehicle sales. As a result, it is imperative that the Region seeks alternative and innovative ways to reduce transportation-related air pollution and environmental impacts.

The TCMs specified in the 2001 RTP, as well as the projects listed for implementation in the first two years of the 2002 Regional Transportation Improvement Program (RTIP), were developed as part of an extensive and comprehensive decision making process that actively sought the input of key stakeholders throughout the Region. Various committees and task forces, made up of city and county elected officials, regulators, planners, and community-based groups, have worked to ensure that every viable measure that has the real potential of improving the Region's progress toward attainment of NAAQS, receives due consideration. At the culmination of the process, SCAG's Regional Council recommended that the transportation control measures and strategies proposed as part of the 2001 RTP, along with the investment commitments contained in the 2002 RTIP, be included as part of the Region's air quality plans. These measures and recommendations have accordingly been moved forward for inclusion in the present document. SCAG is currently developing the 2004 RTP, which will be used for the next AQMP revisions.

Transportation Control Method Objectives

The central objective of the control methods outlined in the 2001 RTP, and now incorporated into the 2003 AQMP, is to increase (or, at least, maintain at current levels) the proportion of trips made using modes other than single occupancy vehicles. This remains the primary goal of the Region's transportation control strategy, and HOV projects are an important component of such efforts. However, projects that reduce congestion and improve traffic flows, on freeways and on arterial roads, also have some role to play in mitigating the air quality impacts of transportation. The conventional argument has been that capacity-enhancing congestion relief projects improve air quality by moving vehicles from the higher polluting slow speeds to lower polluting higher speeds. This argument has been countered by the observation that, in cases where capacity is increased to relieve congestion, the act of increasing the supply itself generates an increase in demand. Thus efforts to relieve congestion also increase the total volume of traffic on the roads, within certain bounds. However, while the congestion relief benefits of capacity enhancing projects are certainly less than was previously thought, there are certainly measurable air quality and environmental benefits to projects that improve traffic flows.

Transit and Systems Management projects constitute a second core of the Region's efforts to mitigate the air quality and environmental impacts of increases in traffic activity. These measures include conventional transit projects (bus, commuter rail, subway and shuttle services), non-motorized transit projects (supporting bicycle and pedestrian movement), and inter-modal facilities (park-and-ride lots, van-pool routes). The objective of these measures is to attract as many individuals as possible to non-single occupancy vehicle modes of transportation for peak and non-deferrable work trips. Also considered in this segment are improvements to goods movement-related facilities that carry the potential to either separate freight-related traffic from commute-related traffic, or to otherwise expedite the transfer of goods across diverse modes of transportation. A third key element is the Region's efforts to implement information-based measures that seek to change travel behavior in ways that mitigate the air quality and environmental impacts of transportation. Some examples of such measures are rideshare programs that seek to match up individuals traveling to and from specific destinations in a way that enables a number of people to share rides to work, rather than driving alone. Intelligent Transportation Systems use computerization, sensor technology embedded in road paving, signalization and ramp metering-types of interventions to modulate the flows of traffic in ways that improve flows and so reduce emissions.

Table 2.5-5 provides a list of transportation control measures (TCMs) selected from the first two years (fiscally constrained portion) of the 2002 Regional Transportation Improvement Program (RTIP), which, in turn, is based on the 2001 Regional Transportation Plan (RTP), and consistent with the 1994 and 1997/99 AQMP/SIPs. Table 2.5-5 includes a list of transportation control measures from the Final 2001 RTP. The measures contained in the 2001 RTP demonstrate an overall emission reduction for the region of 15.7 tons per day (tpd) of VOC, 7.8 tpd of NO_x and 161.8 tpd of CO by the year 2010. Emission reductions from transportation control measures make up a subset

of that total and provide emission reductions of 5 tpd of VOC, 1 tpd of NOx and 60 tpd of CO.

Table 2.5-5

Selected TCM Projects Programmed for Implementation through the 2002 Regional Transportation Improvement Program (RTIP)

Project Description
A. High Occupancy Vehicle Measures HOV projects, and their pricing alternatives
▪ New HOV Lanes – Extensions and Additions to Existing Facilities
▪ New HOV Lanes – With New Facility Projects
▪ New HOV Lanes -- With Facility Improvement Projects
▪ HOV Bypasses, Connectors, and New Interchanges with Ramp Meters
▪ High Occupancy Toll (HOT) Lanes and Pricing Alternatives
B. Transit and System Management Measures Bus, rail and shuttle transit expansion and improvements; park and ride lots and inter-modal transfer facilities; bicycle and pedestrian facilities; railroad consolidation programs such as the Alameda Corridor, grade separation projects, channelization, over-passes, underpasses; traffic signalization; intersection improvements
Transit
▪ Rail Track – New Lines
▪ Rail Track – Capacity Expansion of Existing Lines
▪ New Rolling Stock Acquisition -- Rail Cars and/or Locomotives
▪ Express Busways – Bus Rapid Transit and Dedicated Bus Lanes
▪ Buses – Fleet Expansion
▪ Shuttles and Paratransit Vehicles – Fleet Expansion
Intermodal Transfer Facilities
▪ Rail Stations - New
▪ Rail Stations - Expansion
▪ Park & Ride Lots – New
▪ Park & Ride Lots – Expansion
▪ Bus Stations & Transfer Facilities – New
▪ Bus Stations & Transfer Facilities – Expansion
Non-motorized Transportation Mode Facilities
▪ Bicycle & Pedestrian Facilities - New
▪ Bicycle & Pedestrian Facilities - Expansion
▪ Bicycle Facilities - New
▪ Bicycle Facilities - Expansion
▪ Pedestrian Facilities - New
▪ Pedestrian Facilities - Expansion

Table 2.5-5 (Continued)

Selected TCM Projects Programmed for Implementation through the 2002 Regional Transportation Improvement Program (RTIP)

Project Description
<p>C. Information-based Transportation Strategies Programs that promote and popularize multi-modal commute strategies to maximize alternatives to single-occupancy vehicle commute trips; marketing and promoting the use of HOV lanes or rail lines to the general public; educating the public regarding cost, locations, accessibility and services available at Park and Ride lots; promote and market vanpool formation and incentive programs; promoting ride-matching services through the Internet and other means of making alternative travel option information more accessible to the general public; Urban Freeway System Management improvements; Smart Corridors System Management programs; Congestion Management Plan-based demand management strategies; county-/corridor-wide vanpool programs; seek money for transportation management associations (TMAs); and TDM demonstration programs/projects eligible for programming in the RTIP.</p>
<ul style="list-style-type: none"> ▪ Marketing for Rideshare Services and Transit/TDM/Intermodal Services
<ul style="list-style-type: none"> ▪ Intelligent Transportation Systems/Control System Computerization
<ul style="list-style-type: none"> ▪ Telecommuting Programs/Satellite Work Centers
<ul style="list-style-type: none"> ▪ Real-time Rail, Transit, or Freeway Information Systems (changeable message signs)

The 1997 AQMP (as amended in 1999) listed five advanced transportation technology measures (ATT-01 through ATT-05) which were not considered to be TCMs, but were included as part of the Region’s overall transportation control strategy. Two of these measures, ATT-03, Zero Emission Vehicles, and ATT-04, Alternative Fuel Vehicles, have been eliminated from the 2003 AQMP because vehicle technology and alternative fuels are not TCMs, by definition.

ATT-01, ATT-02 and ATT-05, focused on Telecommunications, Advanced Shuttle Transit and Intelligent Transportation Systems, respectively. In an effort to reduce redundancy, the measures described under ATT-02 have been consolidated into TCM-1B, Transit and Systems Management Measures. Similarly, the measures described under ATT-01 and ATT-05 have been consolidated into TCM-1C, Information-based Measures.

2.5.3 STATE (CARB) AND FEDERAL (U.S. EPA) STATIONARY AND MOBILE SOURCE CONTROL MEASURES

The 2003 AQMP includes the State's strategy for reducing emissions from sources that are primarily under State and federal jurisdiction, including mobile sources, fuels and the fueling infrastructure, and consumer products.

The on-road motor sources category includes passenger cars, light-duty trucks, medium-duty vehicles, heavy-duty vehicles, and motorcycles. There are currently approximately 10 million vehicles in this category in the South Coast Air Basin. In 1997, these vehicles traveled more than 296 million miles per day; they are projected to travel about 362

million miles per day by the year 2010. CARB and U.S. EPA have primary authority to reduce emissions from on-road mobile sources, through the adoption of emission standards and other related requirements. SCAG can contribute to this effort through the adoption of transportation control measures that reduce the use of on-road mobile sources. The SCAQMD has limited authority to impose requirements to reduce emissions from these sources. However, the SCAQMD has reduced emissions from this source category through its trip reduction requirements for large employers (Rule 2002), fleet rules, vehicle scrapping programs, and incentive programs. Off-road mobile sources refers to off-road vehicles and mobile non-vehicular equipment categories such as aircraft, trains, marine vessels, farm and construction equipment (e.g., bulldozers), industrial equipment (e.g., forklifts), and utility equipment (e.g., lawn mowers). The authority to develop and implement regulations for off-road mobile sources lies primarily with the U.S. EPA and CARB. The SCAQMD has limited authority to adopt retrofit requirements for some off-road mobile sources. Technological breakthroughs over the past 30 years made significant emission reductions possible. Over the next decade, CARB expects to see even greater advances through the development, commercialization, and use of zero- and near-zero emission technologies as well as further development of clean and alternative fuels. These emerging technologies hold promise for several reasons: tailpipe, evaporative and fuel marketing emissions will be eliminated, emission control equipment deterioration or failure will be a thing of the past, toxic and greenhouse gas emissions will be substantially reduced, and emissions associated with the traditional fuels infrastructure will be significantly reduced.

2.5.3.1 State Strategy

CARB's strategy for achieving additional emissions reductions from the mobile source emissions inventory can be grouped into five approaches: (a) set technology-forcing new engine standards; (b) reduce emissions from the in-use fleet; (c) require clean fuels, support alternative fuels, and reduce petroleum dependency; (d) work with U.S. EPA to reduce emissions from federal and State sources; and (e) pursue long-term advanced technologies measures. These five strategies would be implemented via the mobile source and fuels measures cited in this Section.

Consumer products include products such as detergents, polishes, cosmetics, hairsprays, and disinfectants that are used primarily by household and institutional consumers. Consumer products represent a significant source of VOC emissions in the Basin. Overall emissions from this category are determined both by the emissions characteristics of the types of products within the category, and by increases in product usage that are largely tied to population increases. Although existing regulations for consumer products have reduced projected 2010 emissions from this category, VOC emissions from this category are estimated to be about 108 tons per day, or 17 percent of the total VOC inventory in the Basin. Under Health and Safety Code 41712, CARB has the authority and responsibility to achieve the maximum technologically and commercially feasible VOC emission reductions from consumer products. However, CARB is prohibited from eliminating a product type (e.g., mode of dispensing).

Set Technology-Forcing New Engine Standards - Technology-forcing emission standards for new vehicles and engines have been at the heart of CARB's mobile source control program. Progressively more stringent emission standards have helped spur improvements in combustion efficiency and advanced engine and after-treatment technology. For many mobile source categories, more stringent standards were adopted under the existing program, and will be phased-in between now and 2010. To achieve and maintain healthful air quality for California residents in the face of increased population, increased vehicle miles traveled, and increased equipment usage, the push toward zero emission technology is absolutely essential. Thus, CARB is proposing the next round of emission standards, which will be adopted during this decade and realize substantial emission benefits by 2020.

CARB also believes that tighter national standards for new off-road equipment, harbor craft, ships, locomotives, and aircraft have the potential to be technically feasible and cost-effective.

Reduce Emissions from the In-Use Fleet - Incentive-based programs using public funds have been successful in reducing emissions of VOC and NOx. Some incentive programs, for example the CARB's Lower-Emission School Bus Program and the Carl Moyer Program, are also achieving particulate matter (PM) reductions. However, the implementation of incentive-based programs was never intended to relieve the private sector of its ultimate responsibility to reduce emissions from the existing vehicle fleet. Therefore, the CARB must now consider other options that require the aging vehicle and equipment fleet within California to reduce emissions and the associated impacts on our State's air quality over the next ten years.

Light- and Medium-Duty Vehicles: Inspection and Maintenance (or Smog Check) programs help ensure that in-use vehicles stay clean as they age. The Bureau of Automotive Repair (BAR) has implemented a number of near-term improvements to the Smog Check program. Three additional improvements are reflected in the new State measures : 1) loaded-mode testing for gasoline trucks between 8500 and less than 10,000 pounds gross vehicle weight, 2) an evaporative emission control test to identify excess VOC emissions from leaks in the fuel system, and 3) increasing the percent of vehicles sent to Test-Only stations (implemented in December 2002).

In addition, CARB is currently conducting a Pilot Program to test both light- and medium-duty vehicles to determine the most effective means of reducing in-use emissions from older vehicles. The results of the pilot program will be used to determine the feasibility of implementing light- and medium-duty vehicles parts replacement/repair programs.

Heavy-Duty Vehicles and Equipment: The CARB must also focus its efforts on reducing emissions from in-use on- and off-road heavy-duty diesel vehicle and equipment fleets. While stringent new emission standards will result in significant reductions – this will only occur over time. The durability and performance reliability of the heavy-duty diesel engine means that each one remains in service for an extended period of time, typically

500,000 miles to a million or more miles, diluting the near-term emissions impact of standards targeting only new engines. For both on-road and off-road diesel engines, the CARB will be considering several strategies to reduce in-use emissions. Some examples of these strategies are fleet rules to reduce PM10 emissions, idling restrictions, and vapor recovery for cargo tanker fueling hoses. CARB also intends to implement a software upgrade program that specifically targets 1993 through 1998 model year on-road heavy-duty diesel engines. These software upgrades, developed by the engine manufacturers and available now, will significantly reduce excess NOx emissions during typical on-highway driving conditions.

Require Clean Fuels, Support Alternative Fuels and Reduce Petroleum Dependency

- Cleaner conventional and alternative fuels will reduce emissions and enable the new technology envisioned in the SIP. One proposed fuels measure would lower the maximum sulfur content allowed in diesel fuel to 15 parts per million (ppm) by 2006, and significantly reduce diesel PM10 levels for on-road and off-road vehicles statewide. Low sulfur diesel fuel would enable technologies, such as catalyzed diesel particulate filters and NOx adsorbers that could significantly reduce emissions from on- and off-road engines. Additional measures would control the sulfur in lubricating oil and set additive standards for diesel fuel to control engine deposits.

While tighter fuel specifications can enable the next generation of vehicle and equipment technology, alternative fuels and alternative diesel fuels can reduce emissions in the near-term. There are several mobile source and fuels measures that provide for the use of alternative fuels or alternative diesel fuels to yield near-term emissions benefits. One sure way to reduce emissions from fuels is to use less of it. CARB will pursue approaches to reduce petroleum dependency, including looking at advanced technologies, alternative fuels and alternative diesel fuels, lowering travel demand, and reducing upstream emissions.

Work with U.S.EPA to Reduce Emissions from Federal and State Sources – Adopted U.S. EPA regulations for interstate diesel trucks and off-road equipment, and the federal requirement for low-sulfur diesel fuel in 2006 for on-road trucks, are critical parts of the strategy to attain federal ambient air quality standards. Additional reductions from sources under federal jurisdiction will be needed if the South Coast is to attain the federal one-hour ozone standard. These reductions can best be achieved through the adoption of federal controls, regulations, or incentive programs.

Pursue Long-Term Advanced Technologies Measures - Light- and Medium-Duty Vehicles: There is a wide disparity in emissions between pre- and post-1998 light-duty vehicles. This variation is primarily due to the technological advancements in motor vehicle controls and vehicle design that occurred beginning in 1998, and the results of overall deterioration in the aging motor vehicle fleet. Other long-term advanced technology measures for light- and medium-duty vehicles include: 1) Voluntary Accelerated Vehicle Retirement (VAVR) – which requires funding, and 2) improvements to the Smog Check program – which would require legislative authority, including removing the rolling 30-year model year exemption (bring the old, high-polluting

vehicles back into the program) and extending enhanced smog check to include all eligible vehicles registered in a non-attainment region subject to smog check.

Heavy-Duty Vehicles and Equipment: For both on-road and off-road diesel engines, ongoing funding for incentive programs such as the Carl Moyer Program and the Lower-Emission school bus program would introduce cleaner technology and reduce in-use emissions. Other long-term advanced technology measures include lower U.S. EPA emission standards for new off-road diesel equipment, tighter standards for new and remanufactured locomotive engines, additional marine reductions, including alternatives to dockside power and propulsion in/out of port and operational controls, and reduced emissions from vehicles traveling to and from airports.

In addition to the proposed measures for mobile sources, the State element also contains specific measures to further reduce VOC emissions from previously unregulated consumer product categories or regulated categories for which further emission reductions are feasible. Mass-based or reactivity-based limits based on reformulation would be considered for these products. Additional measures are also proposed to reduce evaporative emissions associated with fuel storage, transport, and vehicle refueling.

Summary - CARB's proposed strategy includes both (defined) short-term measures as well as long-term strategies. Table 2.5-6 is a list of CARB's proposed defined short term control measures with estimated emission reductions of 33 to 72 tons per day of VOC and 23 to 49 tons per day of NO_x in 2010. If the Proposed 2003 State and Federal Strategy for the California State Implementation Plan is approved by the State, CARB staff will propose the control measures listed in Table 2.5-6A for BoardCARB consideration by the dates shown. CARB also proposes a broad commitment to adopt these or other measures to achieve, at a minimum, the VOC and NO_x emission reductions in tons per day in the South Coast in 2010 shown in Table 2.5-6B. These totals represent the mid-range of emission reductions expected from the defined State measures in Table 2.5-6A. If the State and Federal Element of the South Coast State Implementation Plan is approved by the State, CARB staff would be obligated to develop the short-term and long-term State measures and present them to the CARB's Board for consideration within the timeframes identified as "action dates", presented in Chapter 7, Implementation of the 2003 AQMP, and included in Table 2.5-6A.

Table 2.5-6A shows the State's proposed Control Measures in the 2003 AQMP.

2.6 SCAQMD, STATE, AND FEDERAL LONG-TERM CONTROL STRATEGY (182(E)(5) MEASURES OR "BLACK BOX")

In addition to the specific new short-term measures defined by the State, SCAQMD, and SCAG, the ozone attainment demonstration will rely on long-term measures that anticipate the development of new control techniques or improvement of existing control technologies. The federal CAA Section 182(e)(5) specifically authorizes the inclusion of such measures for extreme ozone non-attainment areas – these measures are often

referred to as the “black box.” The size of the black box is based on the difference between the final attainment target (carrying capacity) for each pollutant and the emissions remaining after application of short-term control measures.

Achieving the reductions ascribed to the black box by the 2010 attainment deadline will pose a tremendous challenge to the agencies, businesses, and residents of California. Based on the latest emission inventory and modeling analysis, the size of the black box for the 2003 AQMP is estimated to be 265 tons per day of VOC and 181 tons per day of NO_x (which represents approximately 100 tons per day of additional VOC reductions beyond the 1997/99 ozone SIP target).

The 2003 AQMP's long-term strategy is comprised of two components: 1) Tier I, which is based on the SCAQMD's commitment to achieve additional reductions beyond the proposed short-term measures based on SCAQMD's preliminary technical evaluation ; and 2) Tier II, which is based on the remaining long-term emission reductions needed for attainment demonstration.

Two different scenarios are presented in Tables 2.6-1 and 2.6-2 for distributing the long-term reductions among agencies. Under Scenario 1, recommended by SCAQMD staff, the 1997/99 SIP commitments by agencies are used as a starting point to allocate the portion of Tier II long-term reductions needed. Since CARB/U.S. EPA have not met their commitments in the 1997/99 SIP (as of 2003), these agencies would be required to achieve the same level of remaining emissions by 2010 as contained in the current SIP. In addition, the remaining emission reductions needed for attainment are then apportioned to each agency based on the contribution of the remaining emissions within each agency's legal authority.

TABLE 2.5-6A

Proposed State Defined (Short-term) Control Measures in 2003 AQMP
(Emission Reductions in Tons per Day in 2010)

Control Measure #	Title/Description	Expected Reductions (tons/day) ¹		Action Date	Implementation Date
		VOC	NO _x		
LT/MED-DUTY-1 (CARB)	Replace or Upgrade Emission Control Systems on Existing Passenger Vehicles – Pilot Program.	0-19	0-18	2005	2007-2008
LT/MED-DUTY-2 (BAR)	Smog Check Improvements	5.6-5.8	8.0-8.4	2002 2005	2002-2006
ON-RD HVY-DUTY-1 (CARB)	Augment Truck and Bus Highway Inspections with Community-Based Inspections	0-0.1	0	2003	2005

TABLE 2.5-6A (Continued)

Proposed State Defined (Short-Term) Control Measures in 2003 AQMP

Control Measure #	Title/Description	Expected Reductions (tons/day) ¹		Action Date	Implementation Date
		VOC	NO _x		
ON-RD HVY-DUTY-2 (CARB)	Capture and Control Vapors from Gasoline Cargo Tankers	4-5	0	2005	2004-6-2007
ON-RD HVY-DUTY-3 (CARB)	Pursue Approaches to Clean Up the Existing Truck/Bus Fleet	1.4-4.5	8-11	2003-2006	2004-2010
OFF-RD CI-1 (CARB)	Pursue Approaches to Clean Up the Existing Heavy-Duty Off-Road Equipment Fleet (Compression Ignition Engines) – Retrofit Controls	2.3-7.8	NQ	2004-2008	2006-2010
OFF-RD CI-2 (CARB)	Registration and Inspection Program for Existing Heavy-Duty Off-Road Equipment to Detect Excess Emissions (Compression Ignition Engines)	NQ	NQ	2006-2009	2010
OFF-RD LSI-1 (CARB)	Set Lower Emission Standards for New Off-Road Gas Engines (Spark Ignited Engines 25 hp and Greater)	0	0.8	2004-2005	2007
OFF-RD LSI-2 (CARB)	Clean Up Existing Off-Road Gas Equipment Fleet Through Retrofit Controls and New Emission Standards (Spark-Ignition Engines 25 hp and Greater)	0.8-2.0	2.9-6.3	2004	2006-2012
SMALL OFF-RD-1(CARB)	Set Lower Emission Standards for New Handheld Small Engines and Equipment (Spark Ignited Engines Under 25 hp such as Weed Trimmers, Leaf Blowers, and Chainsaws)	1.9	0.2	2003	2005
SMALL OFF-RD-2 (CARB)	Set Lower Emission Standards for New Non-Handheld Small Engines and Equipment (Spark Ignited Engines Under 25 hp such as Lawnmowers)	6.6-7.7	0.6-1.9	2003	2006
MARINE-1 (CARB)	Pursue Approaches to Clean Up the Existing Harbor Craft Fleet – Cleaner Engines and Fuels	0.1	2.7	2003-2005	2005
MARINE-2 (CARB)	Pursue Approaches to Reduce Land-Based Emissions at Ports – Alternative Fuels, Cleaner Engines, Retrofit Controls, Electrification, Education Programs, Operational Controls	0.1	0.1	2003-2005	2003-2010

TABLE 2.5-6A (Concluded)

Proposed State Defined (Short-Term) Control Measures in 2003 AQMP

Control Measure #	Title/Description	Expected Reductions (tons/day) ¹		Action Date	Implementation Date
		VOC	NO _x		
FUEL-1 (CARB)	Set Additives Standards for Diesel Fuel to Control Engine Deposits	NQ	NQ	2006-2009	2006-2010
FUEL-2 (CARB)	Set Low-Sulfur Standards for Diesel Fuel for Trucks/Buses, Off-Road Equipment, and Stationary Engines	Enabling	Enabling	2003-2005	2006 (CARB)
CONS-1 (CARB)	Set New Consumer Products Limits for 2006	2.3	0	2003-2004	2006
CONS-2 (CARB)	Set New Consumer Products Limits for 2008-2010	8.5-15	0	2006-2008	2008-2010
FVR-1 (CARB)	Increase Recovery of Fuel Vapors from Aboveground Storage Tanks	0-0.1	0	2003	2007
FVR-2 (CARB)	Recover Fuel Vapors from Gasoline Dispensing at Marinas	0-0.1	0	2006-2009	2006-2010
FVR-3 (CARB)	Reduce Fuel Permeation Through Gasoline Dispenser Hoses	0-0.7	0	2004	2007
PEST-1 (DPR)	Implement existing Pesticide strategy	Baseline	Baseline	TBD	1996-2010
Subtotal of Potential Range of State Measures		33.6-72.2	23.3-49.4		

¹Expected reductions are from the summer planning inventory for the South Coast Air Basin in 2010

TABLE 2.5-6B

Proposed State Annual Adoption Commitments for Near-Term Measures 2003 SIP (Emission Reductions in Tons per Day on 2010)

	2003	2004	2005	2006
ROG	10	4	21²	14
NO_x	11	5	21²	0

¹Expected reductions are based on summer planning inventory

²Includes BAR's commitment to implement improvements to the Enhanced Smog Check

Under Scenario 2, the long-term strategy recommended by CARB staff, all of the responsible agencies would focus on defining feasible measures to achieve the necessary emission reductions. CARB's expectation is that each agency would pursue feasible, cost-effective measures for sources under its jurisdiction. CARB would take responsibility for assuring that measures are identified by 2007 to achieve the remaining emission reductions needed for attainment.

Tables 2.6-1 and 2.6-2 provide the overall emission reductions (tons/day) associated with short-term/defined measures as well long-term strategies by agency under Scenarios 1 and 2. CARB staff suggests a single black box and a public process to identify feasible measures and the appropriate agency for adoption and implementation. SCAQMD staff asserts that responsibility for achieving every ton of needed reductions should be assigned to each agency (CARB, U.S. EPA and the SCAQMD) in this SIP. These views must be reconciled in the final South Coast SIP to facilitate acceptance by both the State and local governing boards.

2.6.1 SCENARIO 1

2.6.1.1 SCAQMD's Portion of Long-Term Strategy - After implementation of its proposed short-term measures, the SCAQMD would be exceeding its emission target in the 1997/99 SIP by about 65 tons per day of VOC; however, in view of the magnitude of the reductions required for attainment demonstration, the SCAQMD staff is proposing long-term measures to achieve additional VOC reductions from stationary sources. The SCAQMD's long-term strategy is also made up of Tier I and Tier II components. Under the Tier I long-term strategy, the reduction target is 11 tons per day of VOC with the actual reductions dependent on technology assessments to be performed as part of the rule development process.

Table 2.6-1 (Scenario 1)

**Emission Reductions from Short-Term and Long-Term Measures¹
(2010, tons per day)**

	SCAQMD		CARB		U.S.EPA	
	VOC	NOx	VOC	NOx	VOC	NOx
Short-Term Measures	21.5	5	49	37	-	-
Long-Term Measures:						
Tier I	11	-	47	-		-
Tier II	20	-	187*	113*	(18)*	68**
Subtotal	31	-	234*	113*	(18)*	68*
Total Reductions by Agency	52.5	5	283*	150*	(18)*	68**
Overall Reductions	VOC = 336 and NOx = 223					

¹ In addition to SCAQMD, CARB, and U.S. EPA measures, the final 2003 AQMP includes reductions from SCAG's 2001 RTP and (i.e., 15.7 tons per day of VOC) and 7.8 tons per day NOx of which emissions reductions from transportation control measures are 5 tons per day of VOC and 1 ton per day of NOx emissions.* If U.S. EPA achieves the anticipated 18 tons per day of VOC reductions from federal sources, CARB's long-term reduction commitment will be reduced by this amount.

** Reflects the anticipated emission reductions from federal sources to be achieved by U.S. EPA. In the event that U.S. EPA does not achieve these reductions, the NOx carrying capacity will be increased by this amount under Option 2 of attainment strategy (i.e., excluding reductions from federal sources) which would still demonstrate attainment with the federal 1-hour ozone standard.

The Tier I long-term control measures have an adoption date between 2005 and 2007 and implementation date between 2007 and 2009, and targets the source categories such as those in the following control measures:

- CTS-10 – Miscellaneous Industrial Coatings and Solvent Operations (VOC)
- FUG-05 – Emission Reductions from Fugitive Sources (VOC)
- PRC-07 – Industrial Process Operations (VOC)

Table 2.6-2 (Scenario 2)

**Emission Reductions from Short-Term and Long-Term Measures
(2010, tons per day)**

	SCAQMD		CARB		EPA	
	VOC	NO _x	VOC	NO _x	VOC	NO _x
<u>Short-Term Measures</u>	21.5	5	49	37	---	---
Long-Term Measures*:	VOC = 265 and NO _x = 181					
Overall Reductions	VOC = 336 and NO _x = 223					

* CARB proposes to take responsibility for assuring that measures are identified by 2007 to achieve these reductions to meet the primary carrying capacity of 310 tpd VOC and 530 tpd NO_x. If the federal government does not agree to fulfill its reduction responsibility, 68 tpd of these NO_x emission reductions will be foregone and the NO_x carrying capacity will be adjusted upward by 68 tpd (see discussion under Federal Action to Reduce Emissions). Since the federal VOC reductions must be achieved to attain, those 18 tpd VOC reductions will be retained in the long-term commitment.

The reduction target for Tier II long-term strategy is 20 tons per day of VOC reductions in 2010. Any excess reductions achieved during implementation of the short-term commitment will be credited toward the Tier I long-term commitment. The Tier II long-term control strategy has an adoption date between 2006 and 2008 and implementation date between 2008 and 2010, and would target all stationary source categories for which feasible reductions can be identified. Furthermore, permanent reductions in emission estimates due to improvement in inventory methodology are SIP creditable if the changes are approved by the Governing Board at its regularly scheduled public meetings. The SCAQMD's overall reduction target under the long-term strategy is 31 tons per day of VOC in 2010. The SCAQMD's long-term strategy is described in Appendix IV-A (Control Measure LTM-ALL).

In order to achieve the SCAQMD's long-term emission reduction commitments, several mechanisms will be used by SCAQMD staff to identify and implement new control strategies. These mechanisms described in more detail in Appendix IV-A: Long-Term Control Measure (LTM-ALL) include, but are not limited to: 1) AQMP Advisory Technical Subcommittee; 2) Annual Technology Assessment Workshops; 3) Emissions

Inventory Updates/Studies; 4) VOC Reactivity Studies; 5) Periodic BACT Evaluations. In addition to these mechanisms, advanced control technologies (mobile and stationary sources) and innovative control approaches (e.g., market incentive programs, localized controls), presented later in this Chapter, are also expected to play a major role in achieving the long-term reductions required for demonstrating attainment with the federal 1-hour ozone standard. A brief description of the above mechanisms is provided here:

(1) Technical Subcommittee of the AQMP Advisory Group

Because of the significant emission reductions required for the attainment demonstration, an Advisor's Technical Subcommittee was established under the SCAQMD's AQMP Advisory Group in April 2003 to explore additional control technologies and innovative approaches to achieve further reductions beyond the defined control measures and reduce the size of the "black box". A preliminary list of potential control strategies identified by this Subcommittee is included in the Section entitled, "Suggested Strategies by AQMP Advisory Technical Subcommittee" in this chapter. Additional control strategies will be further explored and developed through this Subcommittee in the future. Control strategies that involve mobile sources or consumer products will be further coordinated with CARB and U.S. EPA. To assist in identifying new control strategies, the Subcommittee may also be expanded to include additional technical experts on an as needed basis.

(2) Annual Technology Assessment Workshops

The SCAQMD will conduct annual technology assessment workshops with participation from broader audience including consultants, technical experts, and other interested parties to identify the latest technology improvements and process changes which could lead to implementation of cost-effectiveness control strategies to further reduce VOC emissions. Potential control methods will include, but are not limited to near-zero or zero-VOC coating and solvent formulations and technologies (e.g., water-based, UV/EB technologies, powder coatings), add-on controls, improved inspections and maintenance programs, and process modifications. Manufacturing processes identified through the enforcement of stationary source rules such as Rule 442 – Usage of Solvents, will also be used to identify potential control strategies.

(3) Emissions Inventory Updates/Studies

As part of the effort in identifying new source categories for potential controls, specific emission studies will be conducted to refine emission inventories. Any emission studies conducted that resulted in permanent emission reductions (relative to 2003 AQMP inventory) due to changes in inventory methodology or emission factor update, will be credited toward the SCAQMD's SIP commitment for long-term measures. These changes will be approved by the SCAQMD Governing Board at a public meeting to allow public review and comments. Also, studies conducted as part of implementing the Annual Emissions Reporting (AER) Program (i.e., reviewing/auditing AERs filings from large facilities) will be used to identify any

new emission reduction strategies voluntarily implemented by facilities (for reducing annual emission fees) which may exceed the limits under the SCAQMD's existing regulations.

(4) VOC Reactivity Studies

Studies conducted to evaluate the reactivity of VOC compounds such as those proposed under the SCAQMD's Three-Year Advanced Pollution Research Plan will provide a basis for establishing control strategies and pilot projects that substitute low-reactive VOCs for highly reactive VOCs. These studies will lend support to the possibility of using low-reactivity-based products for incorporation into future rule development for further VOC reductions.

(5) Periodic BACT Evaluations

BACT evaluations will be conducted periodically to identify new control strategies that may result from add-on controls or process changes for existing sources.

New control measures identified through any of the above five mechanisms will be reported to the Governing Board in December of every year, as part of the SCAQMD's Annual Rule and Control Measure Forecast Report. This report will also provide a preliminary estimate of the expected emission reductions from each newly identified measure along with the proposed rule adoption calendar. Furthermore, in January of each year, SCAQMD staff will provide a summary of the emission reductions achieved through adoption of the control measures by the Governing Board in the previous year(s) to track the performance of its SIP commitment.

The SCAQMD is committed to continue actively seeking cost-effective and technically feasible control measures. Once these measures are identified, they will be adopted and implemented as early as practicable while meeting all public notification requirements. The reductions achieved in aggregate would then be used to first satisfy the SCAQMD's short-term commitment, if there is a shortfall, otherwise the SCAQMD's long-term SIP commitment and any excess reductions achieved will be contributed to the State/federal long-term reduction goals. However, it bears repeating that all source categories should produce their fair share of cost-effective emission reductions.

2.6.1.2 CARB's Portion of Long-Term Strategy - CARB's Tier I long-term reduction target is based on the CARB's proposed long-term measures contained in their State and Federal Element, dated January 2003. CARB's Tier II long-term reduction target is assigned by the SCAQMD staff following the methodology described above..

CARB will establish a formal process to examine the universe of source categories for which the State has jurisdiction to determine how additional reductions can be achieved to satisfy the remainder of the long-term commitment. The examination will also include approaches that require federal participation and implementation to meet reduction goals. Table 2.6-3 contains an initial list of possible approaches that CARB staff will pursue to

identify suitable long-term measures. Beginning in 2004, CARB will also solicit written proposals for innovative control concepts from the public and conduct technical workshops to further explore promising ideas. CARB expects to identify the remaining measures needed to fulfill the long-term commitment in an expeditious manner, and commits to adopt such measures by the earliest feasible date and implement them prior to the beginning of the ozone season in 2010.

2.6.2 SCENARIO 2 – RECOMMENDED BY CARB’S STAFF

Under State law, the California Air Resources Board is designated as the State agency responsible for the preparation of the SIP required by the Clean Air Act and coordination of SCAQMD activities necessary to comply with the federal Act. In this capacity, California is proposing to assume responsibility for assuring that by 2007 measures are identified to achieve the remaining emission reductions needed for attainment in the South Coast.

California makes this commitment with the expectation that U.S. EPA will discharge its responsibilities under the Clean Air Act by undertaking rulemaking or other actions to achieve emission reductions that are determined to be appropriate for U.S. EPA and needed for attainment in the South Coast Air Basin. Furthermore, CARB expects that the SCAQMD will continue to be an active partner in the technical and regulatory processes to identify and adopt the necessary long-term measures.

CARB staff believes based on the best technical information available, that identifying new measures that will achieve attainment is particularly challenging for the South Coast given the level of control already in place and the additional defined measures in this plan. CARB and the SCAQMD will continue to assess, on an on-going basis, emerging technologies, market incentive programs (e.g., public funding/demand side strategies), opportunities for pollution prevention, and the reasonable availability of other measures. Through this process, the specific measures needed for attainment will be identified no later than 2007, adopted by the earliest feasible date, and implemented prior to the ozone season in 2010.

TABLE 2.6-3**Possible State Approaches for Long-Term Measures**

Light/Medium Duty Vehicles	<ul style="list-style-type: none"> ▪ Provide incentives for voluntary passenger vehicle retirement
Smog Check	<p>Explore program expansion to increase benefits, including:</p> <ul style="list-style-type: none"> ▪ Expanded enhanced smog check ▪ Opt-in to test-only program ▪ Replace rolling 30-year exemption with exemption of pre-1974 vehicles
On-Road Heavy Duty Vehicles	<ul style="list-style-type: none"> ▪ Provide incentives for cleaner trucks and buses, including school buses
Off-Road Vehicles	<ul style="list-style-type: none"> ▪ Provide incentives for cleaner off-road equipment
Airports	<ul style="list-style-type: none"> ▪ Pursue approaches to reduce emissions from vehicles traveling to and from airports
Locomotives	<ul style="list-style-type: none"> ▪ Pursue approaches to reduce emissions from in-use locomotives
Diesel Engines	<ul style="list-style-type: none"> ▪ Set toxics standard for existing stationary diesel fueled engines – over 50 hp ▪ Set toxics standard for existing portable diesel engines ▪ Set toxics standard for new and existing small stationary diesel engines – under 50 hp ▪ Set toxics standard for diesel-fueled refrigeration units on trucks
Fuels	<ul style="list-style-type: none"> ▪ Set sulfur/ash content limits for diesel engine lubricating oils ▪ Support infrastructure for zero emission vehicles – electric, fuel cell, hydrogen
Consumer Products	<ul style="list-style-type: none"> • Consider future consumer products regulations
Incentives	<ul style="list-style-type: none"> ▪ Establish clean air labeling program ▪ Continue Statewide energy conservation program ▪ Consider Statewide public education campaign for air quality
Pesticides	<ul style="list-style-type: none"> ▪ Explore approaches to further reduce volatile emissions from pesticides based on regional need

If the specific measures developed to satisfy the long-term obligation affect the on-road motor vehicle emissions budget, the SCAQMD and CARB commit to submit the revised budget to U.S. EPA. CARB staff will work with the SCAQMD, U.S. EPA, and the public to assess potential emission reduction concepts to meet the long-term commitments. All agencies will actively seek to identify additional cost-effective control strategies to achieve the maximum feasible reductions from all source categories. Special attention will be given to achieving reductions from in-use on-road and off-road mobile sources because of the extended life of these sources and their slow turn-over rate. This effort will rely heavily on input and feedback from interested stakeholders. The public's participation will be important both in identifying potential emission reduction concepts and developing approaches to achieve those emission reductions in practice. The support of stakeholders in crafting ways to overcome implementation barriers and providing

assistance to ultimately obtain the emission reductions will be a key component to meeting the long-term commitment. As new control strategies are identified, agencies would adopt regulations to implement these measures in the earliest practicable timeframe.

Every type of emission source – mobile, stationary, and area, as well as new and existing – will need to be evaluated to determine the remaining emissions in the attainment year, and the possibility for further emission reductions. Both new sources and sources already in place will be evaluated for potential emission reduction opportunities.

Together with the interested public, the agencies will evaluate the opportunities to achieve all feasible emission reductions from regulatory programs as well as innovative approaches such as incentives, voluntary programs, episodic controls, and other actions. Part of this evaluation will include a discussion of which agency or agencies can most effectively obtain the emission reductions in practice. For sources such as airports, ports, and rail yards, the agencies will consider facility-based approaches to reduce overall emissions. For these types of sources, a comprehensive approach may be the most effective way to reduce emissions of ozone and fine particulate precursors, as well as address community health concerns. The agencies will also work with SCAG to identify how transportation decisions can support further emission reductions through direct funding of cleaner engine projects or through programs to reduce the rate of growth in vehicle travel. As strategies are defined throughout this process, the responsible agency will begin development as soon as practicable.

The agencies will hold a technical forum and identify any new control measures that can help implement the long-term strategy. By 2007, the SCAQMD and CARB will prepare a revision to the ozone SIP that: (1) reflects any modifications to the carrying capacity and (2) identifies the additional strategies needed to provide the remaining emissions reductions, including the specific measures, benefits, timing, and responsible agencies. This schedule would harmonize with development of SIPs to attain the federal eight-hour ozone standard and fine particulate matter standards in the post-2010 timeframe.

The SCAQMD is seeking public comment on which scenario (i.e., 1 or 2) provides the most appropriate approach.

2.6.3 CONTROL STRATEGY IMPACTS

Two options for controlled emissions are presented in Table 2.6-4 reflecting differing penetrations of NO_x and VOC controls by the year 2010. Option-1 presents the SCAQMD's proposed control strategy needed to attain the federal 1-hour ozone standard. Option-1 holds NO_x emissions held at the 1997/99 SIP levels, and includes emission reductions from federal sources. This low NO_x plan is designed to ensure progress towards lowering Basin PM_{2.5} concentrations.

A secondary control strategy that demonstrates attainment using the same air quality model, atmospheric chemistry, and episodes, but utilizes a different mix of VOC and

NOx reductions is also presented. This strategy assumes no additional NOx or VOC emission reduction measures from sources under federal jurisdiction. Under this scenario, the NOx emissions target would be adjusted to cover the loss of federal reductions, while the VOC target would stay the same for ozone attainment in 2010. The effect of using the primary (Option-1) and backstop (Option-2) control strategies on the mix of VOC and NOx reductions that result in attainment are shown in Table 2.6-4.

TABLE 2.6-4

Precursor Emissions and Model-Predicted Ozone Concentrations

Scenario	Precursor * Emissions (Tons per Day)		Peak Ozone concentration (ppb)		Peak Ozone concentration (ppb)	
			Episode Scenario		Episode Scenario	
	VOC	NOx	Aug 5th	Aug 6th	Aug 27th	Aug 28th
			1997	1997	1987	1987
Controlled Emissions: Option-1	313	541	123	120	98	111
Controlled Emissions: Option-2	314	619	123	124	98	112

* Day specific emissions for August 5, 1997.

2.6.3.1 Federal Responsibility Under Long-Term Strategy - As established in the 1994 ozone SIP and reaffirmed in the 1999 SIP, the South Coast needs reductions from sources under the legal, or practical, control of the federal government to attain national air quality standards. These sources include vehicles registered outside California that travel within the State, preempted farm and construction equipment, locomotives, marine vessels and aircraft, as well as the fuels sold outside California for these engines. The federal Clean Air Act directs U.S. EPA to continue reducing mobile source emissions that cause or contribute to air pollution that endangers public health.

U.S. EPA and CARB staffs have partnered effectively, sharing technical resources to develop new emission standards and other approaches to cut emissions from source categories under shared authority. For example, parallel regulations will reduce emissions from new 2007 heavy-duty trucks by 95 percent compared to 1998 levels, if fully implemented. The national emission standards for these vehicles are vital to reducing NOx and particulate emissions to meet health-based air quality standards and reduce the cancer risk from exposure to diesel exhaust. These benefits are reflected in the baseline inventory.

Agencies at all levels must deliver combined new reductions of about 330 tons per day of VOC and about 220 tons per day of NOx to reach the ozone attainment targets in the

South Coast by 2010. This plan identifies control measures that the SCAQMD, SCAG, and CARB will develop to achieve significant emission reductions, as well as a broad long-term strategy. However, California alone cannot do it all. The sheer magnitude of the additional reductions required to attain necessitates that federal government agencies with authority to control air pollution share responsibility for reaching attainment targets.

To support attainment of the federal one-hour ozone standard (and more protective new federal standards) in the South Coast, California believes that the federal government has a responsibility to further reduce emissions in proportion to the contribution from sources under its jurisdiction to the degree feasible. Federal government action is essential to reach the attainment targets which will require reducing emissions across all sources contributing to the problem.

Emissions Contribution

Based on projected 2010 emissions with existing control requirements, sources under federal jurisdiction will contribute one-third of total NO_x emissions which form ozone and about half of fine particulate matter (PM_{2.5}) on peak days in the South Coast Air Basin. These sources also emit VOC although in smaller proportion. As California State and local agencies continue to make commitments and adopt new measures, the relative contribution of emissions (especially NO_x) from sources under federal control will grow larger.

South Coast Air Basin, 2010, Summer Planning Inventory

Ozone-forming emissions from most sources are declining over time due to the effectiveness of adopted controls, despite continued population and travel growth. But net emissions from marine and aircraft categories are rising. Between 2000 and 2010, the total NO_x emissions from marine vessels are projected to increase 25 percent, with aircraft emissions rising over 30 percent, because the effects of activity growth are greater than the benefits of current controls. In contrast, total NO_x emissions will drop by 60 percent for passenger vehicles and 30 percent for trucks over the same period. Marine and aircraft emissions continue to grow dramatically by 2020 without new strategies.

Federal Actions to Meet Emission Reduction Targets

U.S. EPA and CARB staffs continue to coordinate on future rulemaking, including three ongoing efforts. First, U.S. EPA proposed more stringent emission standards for new off-road diesel equipment based on the transfer of emission control technology for on-road engines. The benefits will be critical in the post-2010 timeframe to both offset growth and make progress toward the new, more stringent federal standards. Second, U.S. EPA has also proposed phasing in the use of low sulfur diesel fuel in off-road applications nationwide. This will enable the use of more sophisticated control technology on off-road diesel engines. Third, U.S. EPA is working in parallel with California to develop on-board diagnostics and to strengthen manufacturers' in-use

testing to ensure that new heavy-duty trucks and buses maintain expected emission levels throughout their useful lives.

CARB and the SCAQMD expect that U.S. EPA and other federal agencies will secure further reductions, consistent with the emissions contribution from federal sources. The plan relies on the federal government to achieve an additional 68 tons per day of NOx reductions, as well as 18 tons per day of VOC reductions, in the South Coast Air Basin by 2010. These totals include the benefits of the three parallel measures described above. Like State and local SIP measures, it is anticipated that the federal government may consider a mix of regulatory programs, incentives, or other agreements to achieve reductions.

As part of the State's own long-term strategy, CARB identified possible federal emission reduction approaches. Accordingly, CARB staff included in its own document concepts that the federal government could consider, indicated in Table 2.6-5. Long-term strategies for new engines in locomotives, ocean-going ships, harborcraft, and commercial and non-tactical military aircraft are feasible and effective means to cut emissions and will be critical to make progress toward all of the national air quality standards. Because of the extended life of these engines, the long-term strategy will need to rely heavily on programs to replace existing engines with cleaner models or to add emission control equipment. Given the volume of equipment in operation and the public health impact of the emissions, it is important that U.S. EPA and its federal partners take early action in this regard.

CARB intends to continue working with the U.S. EPA and other federal agencies on both near-term activities and the long-term strategy. However, the State does not yet have assurance that the federal government will achieve the emissions targets in the needed timeframe.

TABLE 2.6-5
Concepts for Federal Action

On-Board Diagnostics For New Truck/Bus Fleet And In-Use Testing For Existing Truck/Bus Fleet
Lower Emission Standards for New Off-Road Compression Ignition Engines
Low-Sulfur Standards for Diesel Fuel for Trucks/Buses and Off-Road Equipment, and Stationary Engines
More Stringent Emission Standards for New Harbor Craft and Ocean-Going Ships
Clean Up The Existing Ocean-Going Ship Fleet Through Approaches Such As Cleaner Fuels, Incentives For Cleaner Ships, Smoke (Opacity) Limits
Reduce Emissions from Jet Aircraft Through Approaches Such As More Stringent Engine Standards, Retrofit Controls, Cleaner Fuel, and Applying Standards to Non-Tactical Military Aircraft
More Stringent Emission Standards for New and Remanufactured Locomotive Engines
Incentives to Accelerate Clean Up of Existing Diesel Engines

To avoid a transportation conformity lapse, local and State agencies need to adopt the SIP revision, and U.S. EPA must find that the transportation conformity emissions budgets are adequate, by spring 2004. To preclude the possibility of transportation penalties, a backstop provision is proposed in the 2003 AQMP to be triggered if U.S. EPA does not accept the primary control strategy that includes local, State, and federal elements.

The primary control strategy provides the greatest protection for public health and the best foundation for meeting upcoming federal ozone and particulate matter standards. (NO_x is the dominant contributor to fine particulate levels and a critical component in 8-hour ozone air quality in the Basin.) However, a high priority should be placed on achieving the federal PM_{2.5} air quality standard which requires aggressive action at this time to demonstrate attainment by the 2014 federal target. The backstop strategy would be equally effective for meeting the first ozone attainment milestone, the federal one-hour standard. However, it would not provide the NO_x emission reductions that will be critical in the longer term to attain the new federal eight-hour ozone and PM_{2.5} standards. It is vital for the federal government to join the State and local agencies in taking early action to address the serious public health consequences of particulate pollution as the strategy to meet the federal one-hour ozone standard is developed.

Suggested Strategies from AQMP Advisory Technical Subcommittee

The Technical Subcommittee of the AQMP Advisory Group was established in April 2003 to identify new control strategies that could be implemented to achieve the long-term emission reduction requirements (i.e., “black box”). The membership of the Subcommittee is comprised of staff from SCAQMD, CARB, and SCAG as well as representatives from the environmental community, industry and local government, but would be extended to include other technical experts and entrepreneurs. The following is a list of strategies which have been suggested by this Subcommittee thus far as well as other strategies suggested during the comment period. These suggestions will continue to be further evaluated by agency staff following the adoption of 2003 AQMP.

- **Accelerate Penetration and Use of Existing Technologies**

Instead of relying on the development of new technologies for achieving “black box” reductions, existing technologies should be relied upon to the greatest extent possible. Examples include retrofit of on-road trucks and off-road vehicles and equipment with existing technologies (e.g., diesel particulate filters, 3-way catalysts, and/or diesel oxidation catalysts), low- or zero-emission ground support equipment at airports, and low-emission switcher locomotives. This accelerated penetration of existing technologies through mandatory requirements would result in emission reductions occurring earlier instead of waiting for further development or commercialization of new technologies. Agency responsibility, funding, and feasibility are among the issues that need to be further evaluated for these control strategies.

- **Demand-Side Strategies**

Demand-side strategies use differential pricing as a mechanism to influence consumer choice when purchasing or operating a product. Examples include charging higher fees for registering or purchasing a higher-emitting vehicle or a consumer product. Another example may include charging higher user fees for recreational boats for access to water ways unless their engines meet a low-emission standard. Charging a vehicle miles traveled (VMT) or emission-based fee for higher mileage and higher emitting vehicles, respectively, is another example. A pilot project could be considered as a way of initiating and evaluating this type of strategy. A task force will be convened to further explore and evaluate demand-side strategies. These strategies could also be considered for large VOC sources (in lieu of Control Measure MSC-08) by establishing a facility cap (e.g., based on 80% to 90% of peak level operation) and requiring them to pay a fee if these thresholds are exceeded. To improve public acceptance, these programs can be designed to be revenue-neutral and minimize the socioeconomic impacts on low-income residents of the Basin.

- **Accelerated Retirement of Older High-Emitting Vehicles**

Older high-emitting vehicles contribute to a significant portion of emissions in the Basin. While funding and social considerations are key issues relative to accelerating the retirement of higher emitting vehicles, removal of this emission source would be an extremely effective method of reaching clean air goals. Buyback or similar programs could be considered to accelerate the retirement of these vehicles to achieve the maximum reduction feasible. One suggested mechanism is for CARB to adopt a regulatory program to require vehicle manufacturers to retire gross-polluting vehicles in order to sell new vehicles in the state.

- **Clean Communities Concept**

In contrast to demand-side strategies, the clean communities concept influences consumer choice by offering incentives to promote changes in purchasing habits. Examples of incentives include purchase vouchers for low-emitting products and energy rate reductions for energy efficiency improvements.

- **Smog Check Improvements**

Improvement in the current Smog Check Program by requiring annual testing for high-mileage vehicles or gross polluters is expected to provide significant reductions from existing on-road mobile sources. In addition, a voluntary Smog Check program could be implemented using remote sensing stations where vehicles could periodically drive by, be tested, and subsequently be repaired, if necessary.

- **Remove Disincentives on Voluntary Measures**

Stationary source operators may often be hesitant about making modifications or improvements to their permitted sources due to the potential impact on their facilities from SCAQMD Rules 201, 203, and Regulation XIII. These rules require a permit change or new source review for modifications that increase or decrease emissions. Recommendation was made to consider removing impediments potentially created by SCAQMD rules and regulations in order to achieve reductions from voluntary measures implemented by facilities for SIP purposes.

- **Expand Fleet Rules to Private Fleets**

Currently, the SCAQMD fleet rules apply to public agency fleets or fleets which are contracted through public agencies. This recommendation calls for the SCAQMD to expand the fleet rules to private fleets such as utility companies, cable operators, and delivery services.

- **Modify Stationary Source Monitoring Requirements**

In lieu of conducting more rigorous annual source testing of permitted stationary sources, this recommendation would allow more frequent monitoring using hand-held devices to evaluate rule compliance by facilities. This assumes that more frequent monitoring using less rigorous techniques strengthens compliance by allowing operators to make adjustments to lower emissions on equipment more often than on an annual basis, which is considered costly and unnecessary. Equipment types which could benefit from such an approach include boilers and ICES.

- **Add Flexibility to Current Programs**

This recommendation seeks to add more flexibility to existing stationary source rules by allowing sources to mitigate their emissions by reducing emissions from other less-controlled or uncontrolled sources such as dairies in lieu of complying with more costly controls under the existing framework. A three-step process could be set up to implement this strategy. Step one would identify specific source categories and facilities or sources that would be subject to additional controls under any portion of this AQMP. Step two would include an identification of superior and more cost-effective strategies for one or more existing sources whose emissions occur within or otherwise impact the Basin. The final step would be to craft regulations which would offer facilities the flexibility to select from a menu of control options to comply with their emission reduction obligations as identified in the AQMP. The purpose of this program is to achieve emission reductions and environmental improvement in a less costly and more efficient manner and through compliance flexibility to minimize the economic and job-related impacts of the Plan and potentially reduce the size of the black box.

In order to implement this approach, the SCAQMD will pursue a pilot program for the refineries in the Basin. The 2003 AQMP measures addressing refinery emissions

proposed to be covered by this pilot program include FUG-05, CMB-07, MSC-04, MSC-07, MSC-08, PRC-07 and LTM-ALL to the extent they are applicable to the refining industry. Accordingly, once the pilot program is implemented, refineries meeting the reduction commitments would no longer be subject to specific short-term measures or long-term strategies in the 2003 AQMP. The implementation of this pilot program does not preclude future adjustments to the overall reduction targets established for this source category if warranted by attainment demonstrations in the future SIP revisions.

- **Educational Programs**

Educational programs on the emission impacts of energy efficiency measures can provide reductions from voluntary actions. The SCAQMD could establish estimates on the expected emission reductions from increasing the energy efficiency from permitted equipment such as by performing regular tune-ups on stationary boilers.

- **Control of Emissions from Port Operations**

A number of suggestions were received relative to controlling emissions from port operations. Some of these control strategies overlap with other suggestions listed above. The suggestions specific to ports include:

- Electric power at berths (“cold ironing”)
- Electrification of diesel powered cranes
- Yard tractor fleet rule
- Diesel truck retrofit programs (e.g., diesel oxidation catalysts, particulate traps)
- Use of low sulfur diesel for ships calling at ports

- **“Emission Bubbles” at Ports and Airports**

The concept of an “emissions bubble” is similar to that of the SCAQMD’s RECLAIM program. The concept involves including all emission sources at ports and at airports in “emissions bubbles” under which annual allocations of emissions must be reduced at a certain percentage. Some of the potential implementation issues associated with an “emissions bubble” program which need to be further evaluated include, but are not limited to, 1) establishing baselines, 2) SCAQMD’s legal authority over federal sources, 3) extent of ports or airports authority over their tenants, and 4) annual emission reduction targets. Such a program would, however, provide flexibility to ports and airports in selecting and implementing the most cost-effective control strategies to achieve their overall emission reduction targets.

- **Consumer Products**

The SCAQMD should seek to obtain legal authority to regulate consumer products in the Basin and achieve further reductions from this category.

2.6.4 ADVANCED TECHNOLOGIES

The long-term strategy will require an aggressive development and commercialization of advanced mobile source control technologies. In addition, significant penetration of new and advanced technologies into in-use applications is critical if the additional reductions are to be realized by 2010.

Some of the advanced technologies and innovative control approaches which can be relied on to achieve the additional emission reductions, needed for attainment demonstration, are briefly described below.

2.6.4.1 Fuel Cells /Advanced Battery Technologies

Fuel cells are electrochemical devices that convert hydrogen and oxygen directly into electricity and water with little or no pollutant emissions. Most fuel cell systems use ambient air as the oxygen source, and the hydrogen fuel is either provided directly to the fuel cell or produced first from a fossil fuel (e.g. natural gas or methanol). The process of producing hydrogen from a fossil fuel is termed “reforming” and can be done external to the fuel cell or internally within the stack, such as with the high temperature molten carbonate fuel cells. Fuel cells are similar to batteries in that both offer zero or near-zero emissions, high efficiency, responsive power, few moving parts, and low noise. A battery, however, is an energy storage device and can only provide power until its reservoir of stored chemical reactants is spent, at which point it must be recharged. Fuel cells, on the other hand, are energy conversion devices which can provide power as long as the fuel and oxidant are provided. Although fuel cells have been around for decades, the major hurdles affecting their commercialization are their high cost of production, fuel flexibility, fueling infrastructure (for mobile applications), and reliability and durability.

The U.S. Department of Energy (DOE) adopted the Freedom Car Program in January 2002 to accelerate the introduction and commercialization of fuel cell vehicles. Additionally, the technology advancement office (TAO) program has played a leading role toward addressing these issues and expediting the commercialization of fuel cells for both mobile and stationary applications. For example, the SCAQMD is contributing resources to support both the California Fuel Cell Partnership (“Partnership”) and the California Stationary Fuel Cell Collaborative (“Collaborative”). The goals of both statewide initiatives are to advance the deployment and commercialization of fuel cell technologies for clean air and efficiency benefits engendered by the technology. Both the Partnership and the Collaborative seek to form alliances between government agencies and industry to the benefit of California residents.

In addition, the SCAQMD has been proactive in establishing demonstration projects for the advancement of stationary fuel cells in California. In 2001, the SCAQMD Governing Board awarded a contract to demonstrate ten, five kilowatt (kW), solid oxide fuel cell (SOFC) systems for residential use in the Basin. A similar residential fuel cell project employing five kW proton exchange membrane (PEM) fuel cells is also being considered in order to compare the different technologies head-to-head in actual use, in order to

assess relative costs, reliability, durability, ease-of-use, etc. In 2002, the Governing Board also approved the release of a Request for Proposals for a larger-scale industrial fuel cell demonstration project. The goal of this project is to deploy multiple 200-250 kW fuel cell units in industrial/commercial applications to capitalize on the heat recovery potential of these higher temperature fuel cell technologies. Demonstrating fuel cells in these industrial settings, where high efficiency and economical operation are demanded, will provide excellent opportunities to identify optimum performance scenarios. The major fuel cell technologies proposed include SOFC, PEM, molten carbonate, and phosphoric acid fuel cells. These data can then be used by other industries to select the most appropriate fuel cell technology for deployment.

Another project anticipated by the SCAQMD is the development and demonstration of an integrated hydrogen production, storage, and fuel cell power facility to be located at the Diamond Bar headquarters. Hydrogen will be produced renewably using an electrolyzer powered by an upgraded solar array; the hydrogen will then be used for fueling internal combustion engine (ICE) vehicles and fuel cell vehicles, as well as fueling an ICE generator and PEM fuel cell for backup and premium power. This demonstration project will exemplify the required technology integration for a near-zero emission hydrogen economy. The engineering, operational, and economical integration scenarios will be addressed to provide data for key decision makers. All of these types of projects will help assess the different fuel cell technologies in realistic situations and advance the commercialization of truly viable products.

2.6.4.2 Electric & Hybrid-Electric Heavy Duty Vehicles

Hybrid electric systems can vary significantly in their design configurations as well as components. Hybrid electric vehicles (HEVs) can be either parallel or serial systems. Engines of various sizes can either drive a generator to charge the batteries or provide power directly to the wheels or both. The batteries can provide primary power to the traction drive motor or supplement the internal combustion engine (ICE). Some HEV designs can plug in to recharge the batteries, operate battery-only for several miles with the engine coming on just as needed to sustain the batteries. This type of “plug-in” battery dominant HEV can make extended trips by refueling quickly with gasoline or other fuel.

The major automobile manufacturers are actively developing hybrid-electric vehicles with the objective of meeting the CARB low emission vehicle (LEV) II regulations, which provide mechanisms for technologies other than battery electric and hydrogen fuel cells to earn ZEV credits. Hybrid electric vehicles are vehicles with drivetrains that integrate a small internal combustion engine or fuel cell alternator/generator, battery pack, and electric drive motors. Battery fuel cell hybrids are another potential technology being mentioned by battery experts as a way of reducing costs and enhancing performance of fuel cell vehicles.

Innovative approaches to HEV systems are also under development that could improve performance, fuel efficiency, and reduce emissions relative to the first HEVs

commercially introduced. Innovations that may be considered for demonstration include: advancements in the auxiliary power unit, either ICE or other heat engine, especially using alternative fuels including natural gas and hydrogen; battery-dominant hybrid systems utilizing off-peak re-charging; and non-conventional light-duty and medium-duty HEVs including delivery vans, shuttles, and other medium-duty vehicles.

The SCAQMD has been involved in the development and demonstration of energy storage systems for electric and hybrid-electric vehicles, mainly lead acid and nickel-cadmium battery packs. Over the past few years, additional technology consisting of nickel sodium chloride and lithium manganese batteries have shown robust performance, especially in heavy-duty uses. During this time period, other technology manufacturers have further developed other energy storage devices, including ultracapacitors, flywheels and hydraulic systems. Flywheel systems can draw electrical energy from ICEs, microturbines, and regenerative braking systems, store the energy in kinetic form, and are capable of releasing the energy to provide electric power. Hydraulic energy storage systems are available in various forms. Typically, these systems can store retardation energy and provide this energy as a secondary source of propulsion, especially during acceleration. Both energy storage systems can be retrofitted into existing platforms to significantly increase fuel economy, especially in medium- and heavy-duty vehicles with frequent stopping in urban environments.

2.6.4.3 Marine Vessels and Portside Equipment

Marine vessels and portside equipment, which primarily run on diesel fuel, contribute a significant portion of NO_x, PM₁₀, greenhouse gas and toxic emissions particularly in coastal regions and in and around shipping ports. However, implementation of the cost-effective SCAQMD and CARB programs has resulted in significant emission reductions through incentive programs such as RECLAIM Executive Order Emissions Mitigation, RECLAIM AQIP, Rule 2202 AQIP, Carl Moyer, and State Emissions Mitigation programs. The primary emission reduction technologies that have been employed so far are engine repowering and engine remanufacturing to achieve lower emission limits.

Currently, the California Maritime Air Quality Technical Working Group, which is comprised of the CARB, U.S. EPA, SCAQMD, and industry, is exploring promising retrofit technologies to be used on marine vessels. The working group is also working on a marine vessel demonstration project to: 1) identify technologies that are capable of reducing NO_x, PM₁₀, and greenhouse gases; 2) identify and demonstrate emission measurement systems capable of accurately measuring pollutant emissions in ship exhaust streams; 3) install the most promising technology on an in-use vessel for demonstration under real world conditions; and 4) establish the emission reduction potential in different modes of operation. After conducting an in-depth survey, the following technologies have been identified as promising candidates: diesel fuel conditioners, organo-metallic combustion catalysts, catalytic vapor injection, humidification of intake air, selective catalytic reduction with urea and ammonia injection, emission capture and exhaust reduction catalytic separation units, ceramic coatings, water emulsified fuels, alternative fuels, intake air fumigation with temperature

control, and fuel injection optimization with high pressure injection. These technologies have a wide range of cost effectiveness, and can reduce up to 90 percent of NO_x and PM₁₀ emissions.

Twin speed marine transmissions can reduce engine speed and hence fuel use and emissions without significantly affecting vessel speed. This technology is applicable to vessels such as crew, supply, pilot, fishing, and recreational boats and possibly barge towing tug boats. While twin speed transmissions are commercially available for certain horsepower ranges and duty cycles, virtually all recreational and commercial vessels in the District use single speed transmissions. The second gear can achieve nearly the same top end vessel speed as a single speed transmission at substantially lower engine revolutions per minute and fuel consumption (25 percent to 30 percent). Unless the propeller speed is governed (limited), the use of twin speed transmission could result in a substantial increase in vessel fuel consumption. Experimental data indicates that if the propeller speed can be regulated in second gear, it is probable that a twin speed transmission could reduce emissions of all pollutants up to 40 percent without a significant sacrifice in vessel performance. The SCAQMD is considering executing a pilot demonstration project using this technology.

For portside equipment, the new technologies that are currently being studied and verified are diesel oxidation catalysts (DOCs) and PM₁₀ traps. These control devices are being studied on yard hostlers, yard tractors, and other off-road equipment. The DOCs have the potential to reduce VOC emissions by up to 40 percent and the PM₁₀ traps can reduce PM emissions by up to 90 percent. CARB is in the process of verifying DOCs and PM traps for off-road applications. Emission reductions can also be achieved by using alternative fuels. The SCAQMD is currently involved in yard hostler DOC and water-emulsified diesel projects.

2.6.4.4 Advanced Engine and Aftertreatment Technologies

Heavy-duty engine technologies are under development to meet the 0.2 g/bhp-hr NO_x standard for 2007 models. These include more powerful electronics for precision engine control, improved air handling (variable geometry turbochargers), exhaust gas recirculation (EGR), and after-treatment systems (particulate traps, oxidation catalysts, lean NO_x catalysts, selective catalyst reduction, SCR). For natural gas engines, additional technologies include humidity compensation, stoichiometric combustion, three-way catalysts (TWC) and electronically controlled engine valves (“throttleless” engine). These technologies will enable heavy-duty engines to operate with very low emissions while retaining good performance and acceptable fuel economy. Once these technologies are adopted on new engines and vehicles, they have the capability to achieve even lower emissions as the technologies mature. Future emission performance includes reduced deterioration, possible ultra-low emission vehicle (ULEV) - or super-ultra-low emission vehicle (SULEV) -type emissions (0.05 g/bhp-hr NO_x or lower), zero toxics, and better fuel economy.

Emission control strategies for gasoline-, compressed natural gas (CNG)-, and liquefied petroleum gasoline (LPG)-powered engines generally involve combination of sequential multi-port fuel injection, one or two heated oxygen sensors, three-way catalytic converters, engine control modules, and EGR systems. Public agencies and private industry continue to direct considerable efforts to developing strategies that allow an effective use of natural gas as a cleaner-burning alternative to conventional fuel in automotive service. These efforts have resulted in many options available for improving natural gas engine technology and efficiency, and developing exhaust aftertreatment devices to achieve higher reduction of criteria and toxic pollutant emissions. One such effort is to optimize or reformulate existing oxidation catalyst and develop catalyzed particulate traps to further reduce criteria and toxic pollutant emissions, especially carbonyl (formaldehyde and acetaldehyde) and PM10 emissions.

NOx and PM10 emissions from diesel-powered on- and off-road engines are higher than those powered by natural gas because oxidation catalysts are the only applicable add-on control device for diesel engine exhaust. With the advent of gas-to-liquid, low-sulfur diesel fuels, and other advanced liquid fuels, many emission control technologies that may not otherwise be possible with conventional diesel fuel are now being developed and tested for use in diesel engines. These technologies include lean-NOx and diesel oxidation catalytic converters, NOx adsorbers, thermal and catalyzed particulate filters, fuel-borne catalyst, selective catalytic reduction system, and non-thermal plasma discharge system. Many demonstration programs are now showing that PM10 emissions from diesel engines can be significantly reduced with particulate traps.

The reduction in heavy-duty emissions can be multiplied by incorporating these engines into hybrid vehicles. Such vehicles use two propulsion schemes: a low-emission engine and auxiliary propulsion such as an electric drive system or a mechanical pump and pressure storage system. In addition to propelling the vehicle, the auxiliary systems are used to store energy normally lost during braking and re-use this energy to propel the vehicle, reducing both emissions and fuel consumption. With new heavy-duty engine technologies, natural gas hybrid vehicles have the capacity to achieve near-zero emissions, as low as fuel cell vehicles with onboard fuel reformers.

2.6.4.5 Renewable Power Generation Technologies

Renewable power generation technologies such as solar and wind electric power generation technologies may also play a role in future long-term attainment demonstration strategies. The SCAQMD will evaluate the application of renewable power generation technologies through market incentive programs in order to achieve additional emission reductions (e.g., area source credit rule). Future market incentive programs will focus on renewable power generation technologies used in residential and commercial applications.

The SCAQMD's Technology Advancement Office is currently participating in a pilot solar thermal air conditioning project. The technology which is supported by this project involves the use of solar energy to provide air conditioning for commercial buildings.

The project seeks to demonstrate the viability of using solar driven absorption chillers (which use heat from an array of solar collectors to produce chilled water) to air condition buildings.

Other possible strategies for increasing the penetration of renewable power generating technologies include encouraging solar and wind turbine use where applicable. Examples of possible renewable energy applications include powering electric motors used to run agricultural pumps with wind energy and utilizing solar panels in the residential and commercial sectors. The AQMD has provided incentive money to convert diesel powered agricultural pumps to electric motors. The eastern portion of the SCAQMD may have sufficient wind resources such that these electric motors could be cost-effectively driven by wind energy.

For the last few years, there have been substantial incentives available from California Public Utilities Commission and California Energy Commission to install solar panels on private residential rooftops. These incentives have been heavily utilized by the commercial sector, but those for the residential sector remain substantially unused, due to lack of awareness by the public. While LADWP is vigorously advertising the availability of their incentives, other energy providers have done less in this regard. The AQMD can possibly promote and, depending on the availability of funds, leverage the incentives for rooftop solar panels currently available from other public agencies.

2.6.4.6 Advanced Low-VOC Technologies

VOC emissions from stationary sources result primarily from the use of VOC containing materials such as coatings, inks, adhesives and cleaning solvents. The VOC-containing materials are used in a wide variety of industries which include: manufacturing and coating of metal, wood, plastic, and other products; printing operations such as lithography, flexography, screen printing, gravure and letterpress; cleaning operations at repair and maintenance facilities; and numerous industries where adhesives are used. Some of the advanced low-VOC alternative technologies developed by the industry include: waterborne technologies, radiation-curing technologies, and high solids and powder coating technologies.

Waterborne Technology

One way of eliminating VOC emissions is to replace solvent-based products with waterborne products. Ordinarily, resins were originally solids that were dissolved in the solvents. Upon drying, the solvent evaporates and leaves behind the pigment and resin to form the dried film. With waterborne products, the resins are dissolved in water, but they must dry to a non-water soluble film upon the substrate. Waterborne products also contain some VOCs, which work as a coalescent, provide resin stability, and help achieve certain desirable properties for application. Waterborne technology is quite advanced in most chemistry types, with recent research being done to minimize the amount of solvent or to attempt to switch to the non-HAP (Hazardous Air Pollutant) solvents.

The drying properties of waterborne products are more sensitive to ambient temperature and humidity characteristics, as compared to their solvent-based counterparts. The newer resin chemistries and formulations offer many advantages, which include lower VOC emissions, reduced fire hazards, increased worker safety, lower odor, ease of application, and easy cleanup. Waterborne technology has been successfully used in automotive refinish, industrial maintenance, architectural and marine coatings; flexographic, screen and gravure printing; and adhesives. Overall performance studies completed to date indicate equivalent or superior performance compared to their higher-VOC counterparts.

Radiation-Curing Technologies

Radiation-curing products are liquids with low viscosity that are 100 percent solids. The main difference between traditional solvent-based products and radiation-curing products is the curing mechanism. Radiation-curing products do not dry in the sense of losing solvents to the atmosphere as is the case with solvent-based products. Instead, when radiation-curing products are exposed to radiation, a polymerization reaction starts which converts the liquid to a hard, tough, cured solid film in a fraction of a second. This process typically results in significantly lower VOC emissions compared to solvent-based products. The most common radiation used to cure the products are ultraviolet light (UV) and electron beam (EB). The UV-curing products need a chemical called photoinitiator, which initiates the polymerization (curing) process when exposed to UV-light. The EB-cured products do not contain photoinitiators and are cured when the electrons generated with the EB equipment react directly with monomers and polymers in the liquid product.

Due to almost instant curing of these products, the concept of drying time is eliminated which allows any post-application operation to commence immediately or in-line. Other advantages include the attainment of very high gloss levels, reduction of VOC emissions and solvent odors, and reduced energy consumption. UV and EB-curing products can be used on virtually all substrates, from metal and wood to glass and plastic. Applications of UV and EB-curing products are numerous and proliferating rapidly. Examples include: paper, furniture, automotive components, no-wax flooring, credit cards, packaging, lottery tickets, golf balls, eye glass lenses, CDs, baseball bats, beer cans and hundred of other items. However, these technologies have registered significant progress toward alleviating previous limitations in technology for field applications. UV applications are also making headway in automotive field repair, and efforts are underway for applying this technology for aerospace and military field uses.

High Solids Technology

Another way of reducing VOC emissions is to replace conventional low solids products with higher solids products, thus reducing VOC content. This requires product formulators to increase the solid content, while maintaining the important application and performance characteristics. The characteristics of higher and low solids products are significantly different. This makes the development of high-performance, higher solids

products a more difficult formulating task than simply replacing the amount of solvent used in low solids products. A higher solids content increases the viscosity and, in some cases, the surface tension, as well as affecting application and performance properties. While these increases can be minimized by the utilization of lower molecular weight polymers, they can be further reduced by the incorporation of a good solvent system into the formulation. The combination of reducing the molecular weight of the polymer and employing a balanced solvent system has contributed to the successful development of many of the commercial higher solids products in use today.

Powder Coating Technology

Powder coating is a 100 percent solid coating with virtually no VOC emissions. In a powder coating application process, dry paint particles are supplied to a spray gun where particles acquire electrostatic charge. The charged particles are sprayed and attracted to a grounded object and form a uniform layer of powder coating on its surface. The coating is then cured by applying heat.

Some of the benefits of this technology are: solvent-free systems, reduced fire risk and associated insurance costs, reduced waste disposal cost, good solvent and chemical resistance, flexibility and impact resistance. Due to these benefits, powder coatings have become popular with original equipment manufacturer (OEM) baked coating markets, especially in the decorative market. This system also has limited application for field finishing.

2.6.5 INNOVATIVE CONTROL APPROACHES

Because of the significant level of reductions needed for attainment demonstration, innovative control approaches need to be explored which can be implemented in conjunction with advanced emission control technologies. Three innovative approaches including market incentive programs, reactivity-based controls, and localized controls, are briefly discussed here.

Market Incentive Programs

Since the adoption of the 1997/1999 SIP, the SCAQMD has adopted several market incentive programs designed to offer stationary sources short-term compliance flexibility while at the same time incentivizing the introduction of low-emission mobile and area source technologies. In 2001, five pilot credit generation mobile and area source rules were adopted to allow generation of mobile source emission reduction credits (MSERCs) and area source credits (ASCs) that could be used as RECLAIM trading credits in the RECLAIM compliance program. A sixth pilot credit generation rule was adopted in 2002. The SCAQMD has used collected monies from the Executive Order RECLAIM Mitigation Fee Program for power producing facilities to maximize the funding for low emission mobile and area source projects through the pilot credit generation programs. In turn, these programs have allowed RECLAIM sources to obtain short-term compliance

with their RECLAIM allocations while long-term solutions to meeting their allocations are sought. Credit generated under these programs cannot be used past a specific year which in most cases is 2006; however, one rule has a 2010 deadline.

Market incentive programs can continue to play a key role in the development and penetration of low-emission technologies. These programs can be expanded by maximizing the funding sources (e.g., private funding) to provide monies to purchase low-emission technologies. Expansion of these programs will continue to provide short-term flexibility for stationary sources while also producing creditable emission reductions after emission reduction credits can no longer be used (i.e., 2006 - 2010). Thus, any emission reductions still occurring after the rule's specific deadlines may be credited toward the current and future SIP commitments.

Reactivity-Based Controls

Over the past two decades, regulations for coating and solvents have primarily focused on lowering the VOC content that has significantly reduced the VOC emissions from these categories. Reformulation of high-VOC compounds to low-VOC alternatives has resulted in substantial reductions in VOC emissions and improvement of ambient air quality. However, different chemicals used in coatings and solvents would exhibit different reactivity rates in forming ozone in the atmosphere. Therefore, because of the need to achieve additional VOC reductions for ozone attainment demonstration, reformulation based on lower reactive compounds need to be evaluated and considered in future rulemakings for coatings and solvents in order to provide a viable compliance option. Further study would also be required to evaluate the reactivity of different compounds under various meteorological conditions.

Localized Controls

To complement the AQMP's overall control strategies, localized controls may also be considered to achieve reductions from specific areas that contribute to the exceedance of ambient air quality standards. In instances where the exceedances of the air quality standards are attributed only to emissions from a specific geographical area, it would be infeasible to develop region-wide regulations for the purpose of attaining the standard in a local area. For example, it appears that local PM₁₀ sources in the eastern portion of the Basin are primarily responsible for the exceedance of PM₁₀ air quality in that area. Therefore, it might be more feasible and cost-effective to develop localized controls to achieve the necessary reduction rather than subject the entire Basin to regulations that would not benefit the attainment in the local area. As the District nears the attainment dates for federal air quality standards, localized controls may offer a more viable approach in meeting these standards.

Public Awareness and Education Programs

The concept of public awareness and education programs is to educate consumers and select stationary sources about the lower-emitting product and process alternatives. The

SCAQMD instituted a pilot program in 2001 to increase public awareness of the availability of low emission motor vehicles. AQMD staff worked with vehicle dealers in Los Angeles County to place window stickers on new vehicles with emissions information geared to the general public. The AQMD is in the process of reinstating this program and expanding it to other areas of the district.

A possible method to implement a similar concept relative to consumers products would be through a certification program for manufacturers. Manufacturers of consumer products that meet or exceed a specified emission limit would be eligible for a label certified by CARB or the AQMD that indicates that their product contains low or zero VOCs and is environmentally friendly.

For stationary sources, a series of public awareness programs could be established to educate facilities about control methods that would reduce emissions at their facility or business. Public awareness and education programs could include, but are not limited, to educational brochures, videos, articles, and workshops.

2.7 IMPLEMENTATION

Implementation of the AQMP's strategies requires a cooperative partnership of government agencies at the federal, state, regional and local level (Table 2.7-1). At the federal level is the U.S. EPA and other agencies charged with reducing emissions from federally controlled sources such as commercial aircraft and marine vessels.

At the state level, CARB is responsible for motor vehicle emissions and fuels. At the regional level, the SCAQMD is responsible for the overall development and implementation of the AQMP. The SCAQMD is specifically authorized to reduce emissions from stationary, indirect, and some area sources. The SCAQMD implements its responsibilities with participation from the regulated community through an extensive rule development and implementation program. This approach maximizes the input of those parties affected by the proposed rule through consultation meetings, public workshops, and on going working groups.

At the local level, local governments serve an important role in developing and implementing transportation control measures. SCAG also provides assessments for conformity of regionally significant projects with the overall AQMP, and is responsible for the adoption of the annual Regional Transportation Improvement Program.

2.8 ATTAINMENT DEMONSTRATION

Based on the air quality modeling analyses, the Basin could meet the federal PM10 standards by 2006 with implementation of additional stationary source measures. With respect to CO, the Basin did not exceed the standard in 2001 and had one violation in 2002. In the absence of an additional exceedance in 2002, the Basin will be technically in attainment with the CO standard. CO emissions are anticipated to continue to decline in future years due to continued vehicle turnover and the Basin should be able to maintain

compliance with the standard. For further details on air quality modeling and attainment demonstration, see Chapter 4, Section 4.1.5, of this EIR.

TABLE 2.7-1

Agencies Responsible for Implementation of the 2003 AQMP

Agency	Responsibilities
U.S. EPA	Forty-nine state mobile vehicle emission standards; Airplanes, trains, and ships; Mobile-operating construction & farm equipment below 175 hp; and, Off-shore oil development
CARB	On-road/Off-road vehicles Motor vehicle fuels; and, Consumer products
SCAQMD	Stationary (industry/commerce) & area sources; Some mobile sources; and, Some consumer products
SCAG	AQMP conformity assessment; Adoption of Regional Transportation Improvement Program
Local Government/California Transportation Commission	Transportation and land use measures; and, Transportation facilities

Consideration of New Federal 8-hour Ozone and PM2.5 Standards

Based on the recent consent decree U.S. EPA reached with environmental groups and current U.S. EPA thinking on implementation, it is likely that the Basin would be required to meet the federal PM2.5 standard by 2014 and 8-hour ozone standard by 2021. Although the 2003 AQMP is not required to show future attainment of the new federal air quality standards, the 2003 AQMP should make expeditious progress toward these standards as well as California standards. Based on the ambient air quality analysis, it is critical to reduce NOx emissions to meet the PM2.5 standards. Modeling analyses indicated that if no consideration is made for the PM2.5 standard, less NOx reductions would be needed to meet the PM10 and 1-hour ozone standard. However, if the Basin were to take this approach, rapid and significantly large NOx reductions would be needed between 2010 and 2014 to attain the PM2.5 standard. Since most NOx emissions are generated from mobile sources and a long lead-time is inevitable to turn over vehicle engines, it is necessary to integrate NOx controls into the 1-hour ozone and PM10 attainment strategies without further delay. Therefore, the SCAQMD is proposing to continue to pursue further NOx reductions to ensure expeditious progress toward PM2.5 standards.