# SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT

# Draft Staff Report Proposed Rule 1407.1 – Control of Toxic Air Contaminant Emissions from Chromium Alloy Melting Operations

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#### **Deputy Executive Officer**

Planning, Rule Development, and Area Sources Philip M. Fine, Ph.D.

#### **Assistant Deputy Executive Officer**

Planning, Rule Development, and Area Sources Susan Nakamura

#### **Planning and Rules Manager**

Planning, Rule Development, and Area Sources Michael Morris

Author:	Charlene Nguyen – Air Quality Specialist	
Contributors:	John Anderson – Air Quality Analysis and Compliance Supervisor Jason Aspell – Assistant Deputy Executive Officer Jack Cheng – Senior Enforcement Manager Kevin Chiu – Air Quality Engineer II Shah Dabirian – Program Supervisor Mike Garibay – Source Testing Manager Yadira DeHaro-Hammock – Senior Air Quality Chemist Aaron Katzenstein – Laboratory Services and Source Testing Manager Shannon Lee – Senior Air Quality Engineer Alisha Lewis – Air Quality Inspector II Kevin Ni – Air Quality Specialist Don Nguyen – Senior Air Quality Engineer Barbara Radlein – Program Supervisor Amanda Sanders – Supervising Air Quality Inspector Areio Soltani – Supervising Air Quality Inspector Brian Speaks – Senior Air Quality Engineer Mark Von Der Au – Air Quality Analysis and Compliance Supervisor Brian Vlasich – Air Quality Specialist Bill Welch – Supervising Air Quality Engineer	
Reviewed By:	Barbara Baird – Chief Deputy Counsel Stacey Pruitt – Senior Deputy District Counsel Uyên-Uyên Võ – Program Supervisor William Wong – Principal Deputy District Counsel	

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WAYNE NASTRI

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# **CHAPTER 1: BACKGROUND**

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INTRODUCTION REGULATORY HISTORY METAL TOXIC AIR CONTAMINANTS AND HEALTH EFFECTS EMISSIONS TESTING OF CHROMIUM ALLOY MELTING OPERATIONS NEED FOR PROPOSED RULE 1407.1 AFFECTED FACILITIES PUBLIC PROCESS

# INTRODUCTION

Proposed Rule 1407.1 – Control of Toxic Air Contaminant Emissions from Chromium Alloy Melting Operations (PR 1407.1) establishes requirements to reduce toxic air contaminant emissions from melting operations of metals that contain greater than 0.5 percent chromium content, including, but not limited to alloy steel, chromium non-ferrous alloys, stainless steel, superalloys, and chromium alloys. Metal melting operations, such as smelting, tinning, galvanizing, and other miscellaneous processes where metals are processed in molten form, have the potential to emit toxic air contaminants. PR 1407.1 establishes collection efficiency requirements and hexavalent chromium mass emission limits to control point source emissions; housekeeping and building provisions to limit fugitive emissions; and source testing, material testing, parameter monitoring, and recordkeeping requirements. PR 1407.1 is the first source-specific rule to address toxic air contaminant emissions from the melting of metals containing chromium.

# **REGULATORY HISTORY**

Proposed Rule 1407.1 is a new rule and is a companion rule to Rule 1407 – Control of Emissions of Arsenic, Cadmium, and Nickel from Non-Chromium Metal Melting Operations (Rule 1407). Rule 1407 was adopted in July 1994 to implement the California Air Resource Board's (CARB) Non-Ferrous Metal Melting Airborne Toxic Control Measure (ATCM) adopted in October 1992. Consistent with the ATCM, Rule 1407 requires the reduction of emissions of arsenic, cadmium, and nickel by the installation of air pollution control equipment, parametric monitoring, and housekeeping practices to minimize fugitive particulate emissions. The ATCM did not include ferrous metals since it was beyond the scope of the investigation. CARB intended to evaluate the need for proposed controls for ferrous metal melting operations in the future.

Since both the ATCM and Rule 1407 were only addressing non-ferrous metal melting, there were no source-specific regulatory requirements for ferrous metal melting, specifically alloys containing chromium. In November 2015, to fill this regulatory gap, staff initiated the rule development process to amend Rule 1407 to expand the applicability of the rule from non-ferrous metal melting operations to also include ferrous metal melting operations, and update the existing requirements in the rule. Industry stakeholders had commented that there was insufficient evidence that hexavalent chromium was emitted from metal melting operations and were concerned that more stringent requirements for ferrous metal melting operations would apply to non-ferrous metal melting operations that may be using metals with little or no metal toxic air contaminants. After several working group meetings, industry stakeholders recommended that provisions for nonferrous and ferrous be separated into two separate rules.

In response to stakeholder comments, in April 2018, staff bifurcated the rulemaking into two rules: Rule 1407, which would address non-chromium metal melting; and Rule 1407.1, which would address chromium alloy melting. In October 2019, Rule 1407 was amended to update mass emission limits from non-chromium metal melting operations. Additionally, Rule 1407 enhanced parameter monitoring provisions for pollution control equipment, added building enclosure provisions to limit fugitive emissions, and updated housekeeping, source testing, recordkeeping, and reporting requirements.

During the initial PR 1407.1 rule development, staff and industry stakeholders recognized that additional emissions data was needed for chromium alloy melting operations. Staff developed the

initial PR 1407.1 as an information-gathering rule, which included requirements for submittal of an operational information survey, emissions testing, metals composition testing, and recordkeeping. Staff presented the initial PR 1407.1 to the Governing Board in November 2018. At that time, the California Metals Coalition (CMC) presented an alternative approach for source testing chromium alloy melting operations to obtain the needed emissions data. The Governing Board directed staff to work with CMC on the source testing approach. After working with CMC to finalize the source testing approach, in November 2018 staff presented to the Stationary Source Committee the proposal for South Coast AQMD to fund source tests at three volunteer facilities, that would remain anonymous. The source testing would be conducted by a third-party consultant funded by the South Coast AQMD, and the results would be used to inform the rule development. Source testing began in January 2019 and was completed in February 2020. (Details of the source testing results are discussed under "Emissions Testing of Chromium Alloy Melting Operations" in this chapter). Staff re-initiated rulemaking for PR 1407.1 in April 2020.

# METAL TOXIC AIR CONTAMINANTS AND HEALTH EFFECTS

Metal melting operations with chromium alloys, such as alloy steel, chromium non-ferrous alloys, stainless steel, and superalloys can result in toxic air contaminant emissions of arsenic, cadmium, hexavalent chromium, and nickel. Arsenic, cadmium, hexavalent chromium, and nickel have high relative risks compared to other toxics. Hexavalent chromium has a significantly higher cancer potency factor than the other metal toxic air contaminants.

The California Office of Environmental Health Hazard Assessment (OEHHA) classifies these metals as toxic air contaminants<sup>1</sup> and publishes their cancer potency<sup>2</sup> and non-cancer reference exposure levels<sup>3</sup>. Cancer potency provides the potency based on the dose and response of a specific toxic air contaminant and is based on the unit risk values for the various exposure pathways (i.e. inhalation, oral, dermal). A unit risk value is an estimation of the lifetime cancer risk associated with an exposure to a toxic air contaminant at a certain concentration through one of the exposure pathways. Although nickel and arsenic have cancer potency factors, these metals also have reference exposure levels for non-cancer 1-hour acute inhalation. Table 1-1 provides the OEHHA inhalation unit risks for arsenic, cadmium, hexavalent chromium, and nickel based on chronic inhalation exposure to these metals at an air concentration of 1  $\mu$ g/m<sup>3</sup>.

<sup>&</sup>lt;sup>1</sup> Toxic Air Contaminants, California Office of Environmental Health Hazard Assessment, <u>https://oehha.ca.gov/air/toxic-air-contaminants</u>

<sup>&</sup>lt;sup>2</sup> Appendix A: Hot Spots Unit Risk and Cancer Potency Values, California Office of Environmental Health Hazard Assessment, May 2019, <u>https://oehha.ca.gov/media/downloads/crnr/appendixa.pdf</u>

<sup>&</sup>lt;sup>3</sup> California Office of Environmental Health Hazard Assessment, November 2019, <u>https://oehha.ca.gov/air/general-info/oehha-acute-8-hour-and-chronic-reference-exposure-level-rel-summary</u>

Metal	Inhalation Unit Risk Value [(µg/m <sup>3</sup> ) <sup>-1</sup> ]
Arsenic	$3.3 \times 10^{-3}$
Cadmium	$4.2 \times 10^{-3}$
Chromium (hexavalent)	$1.5  imes 10^{-1}$
Nickel	$2.6  imes 10^{-4}$

# Table 1-1: OEHHA Inhalation Unit Risk of Metals

Based on the OEHHA inhalation unit risk values in Table 1-1, the cancer potency of hexavalent chromium is two orders of magnitude greater than arsenic and cadmium and three orders of magnitude greater than nickel.

# EMISSIONS TESTING OF CHROMIUM ALLOY MELTING OPERATIONS

The South Coast AQMD worked with the California Metals Coalition (CMC) to identify three chromium alloy melting facilities that would volunteer to participate in the source testing. South Coast AQMD and CMC agreed that: the facilities would remain anonymous; a third-party consultant would conduct the emissions source testing; and South Coast AQMD would pay for the source tests. Source testing was completed at two facilities, Facility A and Facility C; the third facility, Facility B, went out of business prior to conducting the source tests.

# Source Testing

The purpose of source testing was to confirm the formation of hexavalent chromium emissions from chromium alloy melting operations, quantify toxic air contaminant emissions (arsenic, cadmium, hexavalent chromium, and nickel) from chromium alloy melting operations, and assess the effectiveness of associated pollution control devices. The source tests quantified the emissions of arsenic, cadmium, total chromium, hexavalent chromium, nickel, and particulate matter at three locations of the operations (see Figure 1-1): 1) Inlet 1 Furnace (Inside), inside the exhaust duct solely venting the test furnace; 2) Inlet 2 (Upstream to Baghouse), inside the exhaust duct venting multiple furnaces at the inlet of the air pollution control device; and 3) Exhaust, at the outlet of the air pollution control device was a baghouse with a high-efficiency particulate air (HEPA) filter.

# Figure 1-1: Sampling Locations



# Source Test Results<sup>4</sup>

Source testing was completed at two facilities, Facility A and Facility C. Table 1-2 summarizes the operating conditions at Facilities A and C during the source test.

Facility	Test Furnace	Melt Temperature (°F)	Material	Emission Capture System	Emission Control System
Α	Furnace Type: 1,000 kW Electric Induction, Crucible-Type Melt Capacity: 4,500 lbs	2925	316 Stainless Steel • Cr: 16 – 18% • Ni: 10 – 14%	<ul> <li>Slot exhaust system that mounts furnace</li> <li>Mobile overhead hood during metal pour process</li> </ul>	<ul> <li>Baghouse with HEPA filter</li> <li>Inlet combines multiple furnaces</li> <li>2 other furnaces were operating at 2,425°F and melting AMS 4881 (Cr: ≤0.05%; Ni: 4 – 6%)</li> </ul>
С	Furnace Type: 1,500 kW Electric Induction, Crucible-Type Melt Capacity: 6,000 lbs	2619	25CH Chrome Iron • Cr: 23 – 30% • Ni: 2 – 3%	• Slot exhaust system that mounts furnace	<ul> <li>Baghouse with HEPA filter</li> <li>Inlet combines multiple furnaces</li> <li>1 other furnace was operating at 2,619°F and melting 25CH</li> </ul>

 Table 1-2: Operating Conditions at Source-Tested Facilities

The source test results at both facilities provided quantification of toxic air contaminants from chromium alloy melting operations and assessment of the effectiveness of the current pollution control technology in use during the source test. The full source test reports submitted by the third-party consultant were evaluated and approved by the South Coast AQMD. Table 1-3 summarizes the results of the source tests as reported in the Source Test Report Evaluations completed by the South Coast AQMD. For each sampling location, the results are presented as an average of the three two-hour test runs, except for particulate matter, which was sampled once for two-hours at each sampling location.

<sup>&</sup>lt;sup>4</sup> Proposed Rule 1407.1 Source Testing, South Coast AQMD, accessed August 2020 <u>http://www.aqmd.gov/home/rules-compliance/rules/scaqmd-rule-book/proposed-rules/proposed-rule-1407-1-source-testing</u>

	Facility A			Facility C		
Toxic Air Contaminant	Inlet 1 Furnace (Inside)	Inlet 2 (Upstream to Baghouse)	Exhaust	Inlet 1 Furnace (Inside)	Inlet 2 (Upstream to Baghouse)	Exhaust
		(mg/hr)			(mg/hr)	
Arsenic	Non-Detect (<2.86)	Non-Detect (<24.89)	Non-Detect (<31.14)	5.9	8.7	Non-Detect (<5.7)
Cadmium	Non-Detect (<1.89)	Non-Detect (<25.78)	Non-Detect (<31.14)	Non-Detect (<0.69)	Non-Detect (<3.7)	Non-Detect (<5.7)
Total Chromium	350.19	291.43	Non-Detect (<64.74)	922.8	1016.5	Non-Detect (<3.4)
Hexavalent Chromium	44.13	56.55	Non-Detect (<1.73)	10.2	14.9	Non-Detect (<0.78)
Nickel	109.74	596.76	73.40	105.6	168.7	7.1
Particulate Matter	93,324	349,569	106,845	122,533	283,356	61,568

Table 1	-3: Sou	rce Tes	t Results
			e recourse

"Non-Detect" means the result was below the limit of detection and was reported with respect to the limit of detection of the analytical instrument or method (e.g. report "<10 ppm", if detection limit is 10 parts per million).

The source tests at Facilities A and C confirm the formation of hexavalent chromium from melting operations of metals containing chromium. The source test results and report evaluations for both facilities demonstrated the following:

- Hexavalent chromium emissions occur during the chromium alloy melting process;
- Hexavalent chromium emissions were found at the exhaust of the test furnace and inlet of the baghouse;
- The baghouse and HEPA filter substantially reduced emissions of hexavalent chromium and other toxic air contaminants; and
- Based on observations during the capture and collection efficiency testing at both facilities, improvements can be made to the capture efficiency of the emission collection system to ensure fugitive emissions are collected and directed to the control device.

At both facilities, source test results indicate the presence of hexavalent chromium at the individual exhaust duct of the test furnace melting the chromium alloy (Inlet 1 Furnace [Inside]) and the exhaust duct venting multiple furnaces at the inlet of the control device (Inlet 2 [Upstream to

Baghouse]). This confirms hexavalent chromium emissions are directly formed from the chromium alloy melting process and the hexavalent chromium emissions persist in the air stream before entering the control device. The uncontrolled average mass emission rates of hexavalent chromium measured at these two sampling locations exceed the Screening Emissions Level in the South Coast AQMD Risk Assessment Procedures<sup>5</sup> for hexavalent chromium by approximately 26 to 33 times for Facility A and approximately 6 to 9 times for Facility C, assuming that the screening emissions level is based on a cancer risk of 25 in a million for a receptor located 100 meters in the downwind direction from a facility operating 12 hours a day for 300 days per year.

Source test results at the outlet of the HEPA filter stage of the control device (Exhaust) showed that the baghouse and HEPA filter reduced the hexavalent chromium emissions from the test furnace at both facilities to non-detect levels. Using the same previous assumptions for screening emissions, these levels are below the South Coast AQMD Screening Emissions Level for hexavalent chromium for both facilities.

Arsenic and cadmium emissions at the three sampling locations were found to be non-detect or close to non-detect levels at both facilities, confirming that chromium alloys contain only trace levels of arsenic and cadmium. Testing also showed that melting of chromium alloys containing nickel generates nickel emissions, as demonstrated in the results at each of the sampling locations. The baghouse and HEPA filter also significantly reduced the nickel emissions from the test furnace. The average mass emission rates of nickel at the three sampling locations are well below the South Coast AQMD Screening Emissions Level for nickel, based on the same previous assumptions.

Test runs at each sampling location were two hours. A test run conducted for these types of source tests is typically longer. A longer test run results in a lower detection limit and may show lower quantifiable results or results that are still below a lower limit of detection for these toxic air contaminants. Nonetheless, the non-detect results from the two source tests indicate that the level of the toxic air contaminant found at the specific sampling location is below the limit of detection determined for that sampling location from the test runs.

In addition to the sampling of multiple metals, observation of capture and collection efficiency was conducted during the source testing at both facilities. Facilities A and C utilized capture systems that rely on the furnace lid being in a predominately closed position. During testing, South Coast AQMD staff observed that capture of emissions was periodically escaping the control system when the lid to the furnace was temporarily removed for various operational needs (e.g. charging the furnace, de-slagging, pouring operations, etc.). This process is not automated and relies heavily on manual procedures conducted by an operator. Although uncollected emissions cannot be quantified, any uncollected emissions would be significantly higher than if they had been collected since the emissions are not being reduced by the pollution control device. This observation was only made on a single day at each facility to get an estimate of periods when capture is lost. One facility has since modified operations to improve emission capture. Proposed collection efficiency and visible emission provisions are included to address capture and collection efficiency.

Based on these source tests, chromium alloy melting can emit hexavalent chromium at levels exceeding cancer risk screening thresholds if uncontrolled. The test results show that HEPA filters

<sup>&</sup>lt;sup>5</sup> South Coast AQMD Permit Application Package "N", Table 1, accessed April 2020 http://www.aqmd.gov/docs/default-source/permitting/rule-1401-risk-assessment/attachmentn-v8-1.pdf?sfvrsn=4

are effective in controlling toxic metal particulates emitted from chromium alloy melting to health protective levels.

# NEED FOR PROPOSED RULE 1407.1

Melting operations of metals containing chromium, such as alloy steel, chromium non-ferrous alloys, stainless steel, and superalloys, are currently not regulated under a source-specific rule to address toxic air contaminant emissions. The State of California has an Airborne Toxic Control Measure for melting of non-ferrous metals and had plans to develop a companion Airborne Toxic Control Measure for melting of ferrous metals which would likely address chromium alloy melting. Proposed Rule 1407.1 fills a regulatory gap where there is currently no local or state requirements for melting of ferrous and more specifically, chromium alloys.

Emissions testing conducted at two volunteer facilities confirmed that chromium alloy melting can generate hexavalent chromium, arsenic, cadmium, and nickel emissions. Past rulemakings addressing metal melting, heating, finishing, grinding, and other metalworking operations have highlighted the need to also address fugitive toxic metal particulate emissions from these types of operations based on ambient monitoring data in and around these facilities. Based on the results from the emissions testing and past rulemakings, staff recognized the need to address the potentially higher health risks posed by the toxic air contaminants being emitted from chromium metal melting and minimize fugitive toxic metal particulate emissions from chromium alloy melting operations. PR 1407.1 will fill a regulatory gap to address hexavalent chromium and other metal toxic air contaminant emissions from melting operations of metals containing chromium.

# AFFECTED FACILITIES

Approximately 11 facilities were identified to be impacted by PR 1407.1. The facilities are foundries or metal casting businesses generally classified under the NAICS codes 331XXX and 332XXX, including:

- 331110 Iron and Steel Mills and Ferroalloy Manufacturing;
- 331512 Steel Investment Foundries;
- 331513 Steel Foundries (except Investment);
- 331529 Other Nonferrous Metal Foundries (except Die-Casting); and
- 332XXX Fabricated Metal Product Manufacturing.

These facilities process iron, steel, and other non-ferrous metals; only those facilities that process metals containing greater than 0.5 percent chromium are subject to PR 1407.1. Carbon steel and iron have no minimum specifications for chromium but are expected to have only trace contaminants of chromium and therefore are not applicable to PR 1407.1. Stainless steels, alloy steels, chromium non-ferrous alloys, and superalloys are expected to have a chromium content greater than 0.5 percent chromium. Stainless steels contain a minimum of 11 percent chromium and include common grades such as Grades 316 and 304. Alloy steels are steels that are alloyed with between 1.0 to 50 percent other elements in addition to carbon and iron. Common alloyants include manganese, nickel, chromium, molybdenum, vanadium, silicon, and boron. Non-ferrous metals that are alloyed with at least 0.5 percent chromium are chromium non-ferrous alloys. Chromium non-ferrous alloys include cobalt- and nickel-based superalloys, cobalt-chromium-tungsten alloys, and aluminum-, copper-, lead-, and zinc-based alloys that contain at least 0.5 percent chromium. Superalloys are alloys that can be use at high temperatures. Nickel based

superalloys are the most common superalloys and are alloyed with carbon, chromium, molybdenum, tungsten, niobium, iron, titanium, aluminum, vanadium, and tantalum.

Foundries, mills, and manufactures subject to PR 1407.1 process stainless steels, alloy steels, chromium non-ferrous alloys, and superalloys. These facilities make ingots or shapes including bars, plates, rods, sheets, strips, or wire. Foundries manufacture castings, including investment castings that leave a seamless mold providing a highly detailed and consistent casting. Foundries also make castings in which the molten metal is poured into a mold and allowed to solidify. Operations that cast molten metal into various parts and products are classified by the type of part they manufacture. Often these facilities cast parts for a wide variety of industries.

Mills and foundries melt and cast alloys which are a combination of metals and elements that provide qualities such as corrosion resistance or strength. Common chromium alloy materials include chromium ranging from 0.5 to 26 percent and nickel ranging from 0.3 to 28 percent.

Metal emissions may occur during metal melting, transfer, pouring, and sand reclamation. Emissions may also occur during casting shakeout when the casting is freed from the mold. Metal cutting and metal grinding can emit particulates that may contain toxic air contaminants. Fugitive emissions may result from crushing, grinding, and handling of materials used with or exposed to the molten metals. Other potential sources of emissions are re-entrainment of surface dust by foot and vehicle traffic in areas of the facility where metal-containing particulate matter has been deposited. Lastly, emissions may occur from the collection points of an emission control device or from the exhaust of an emission control device.

The 11 facilities identified that would be subject to PR 1407.1 were found by reviewing South Coast AQMD permits for chromium alloy melting furnaces, reviewing South Coast AQMD inspector reports for facilities that conduct operations with chromium alloys, searching websites for facilities that offer chromium alloy melting services, discussions with stakeholders and industry groups, and site visits to 10 of the 11 identified affected facilities. Staff's work on Rule also helped to identify facilities that are affected under PR 1407.1. Facilities that conduct heat treating or other metalworking operation but do not melt the metal were excluded. Additionally, facilities that melt metals but do not melt alloy steel, chromium non-ferrous alloys, stainless steel, or superalloys were excluded. The number of affected facilities is the best estimate from the methods and exclusion criteria used to identify facilities that would be subject to PR 1407.1. There may be facilities conducting chromium alloy melting that were not able to be identified using these methods but would still be subject to the proposed rule.

# PUBLIC PROCESS

PR 1407.1 was conducted through a public process. The Working Group originally met under Proposed Amended Rule 1407 (PAR 1407). Based on industry stakeholder input, PAR 1407 was separated into two rulemakings: PAR 1407 and PR 1407.1. Seven Working Group Meetings were conducted prior to the November 2018 Governing Board Meeting where the Governing Board directed staff to conduct source testing; and five additional Working Group Meetings after completion of source testing. The first seven Working Group Meetings were held at the South Coast AQMD Headquarters in Diamond Bar, CA on the following dates: September 5, 2017; November 9, 2017; January 30, 2018; April 25, 2018; June 6, 2018; July 10, 2018; and August 9, 2018. Due to COVID-19, the last five Working Group Meetings were held remotely on the following dates: April 8, 2020; July 9, 2020; August 6, 2020; August 27, 2020; and September 10, 2020. A Public Workshop was held remotely on October 14, 2020.

# **CHAPTER 2: SUMMARY OF PROPOSAL**

#### **INTRODUCTION**

#### **PROPOSED RULE 1407.1**

Purpose (Subdivision (a)) Applicability (Subdivision (b)) Definitions (Subdivision (c)) Emission Control Requirements (Subdivision (d)) Prohibitions (Subdivision (e)) Housekeeping Requirements (Subdivision (f)) Building Requirements (Subdivision (g)) Source Testing Requirements (Subdivision (h)) Material Testing Requirements (Subdivision (i)) Parameter Monitoring Requirements (Subdivision (j)) Recordkeeping Requirements (Subdivision (k)) Exemptions (Subdivision (l)) Smoke Test (Attachment A)

# INTRODUCTION

Proposed Rule 1407.1 (PR 1407.1) establishes requirements for controlling toxic air contaminant emissions from chromium alloy melting operations, including collection efficiency and hexavalent chromium mass emission limits to control point source emissions; housekeeping and building provisions to minimize fugitive emissions; and source testing, parameter monitoring, material testing, and recordkeeping requirements. Many of the provisions in PR 1407.1 are based on similar types of provisions used for Rules 1407 – Control of Emissions of Arsenic, Cadmium, and Nickel from Non-Chromium Metal Melting Operations, 1420 – Emissions Standard for Lead, 1420.1 – Emission Standards for Lead and Other Toxic Air Contaminants from Large Lead-Acid Battery Recycling Facilities, 1420.2 – Emission Standards for Lead from Metal Melting Facilities, and 1430 – Control of Emissions from Metal Grinding Operations at Metal Forging Facilities, which were recently adopted or amended.

# **PROPOSED RULE 1407.1**

# **Purpose (Subdivision (a))**

The purpose of PR 1407.1 is to reduce point source and fugitive emissions of toxic air contaminants, in particular arsenic, cadmium, hexavalent chromium, and nickel, from facilities conducting chromium alloy melting, thereby minimizing public health impacts by controlling exposure to toxic air contaminants at health protective levels. Chromium alloys typically contain high amounts of chromium and nickel and trace amounts of arsenic and cadmium. Source tests of two chromium alloy melting furnaces show that hexavalent chromium is formed and emitted during the melting process.

The proposed purpose is as follows:

The purpose of this rule is to reduce emissions of toxic air contaminants from chromium alloy melting operations.

# **Applicability (Subdivision (b))**

PR 1407.1 will apply to facilities conducting chromium alloy melting. Chromium alloy is defined as a metal that is at least 0.5 percent chromium by weight and includes alloy steel, chromium non-ferrous alloys, stainless steel, and superalloys. Facilities conducting chromium alloy melting include smelters, foundries, die-casters, and other miscellaneous melting processes.

With the adoption of PR 1407.1, metal melting operations will be regulated by metal or alloy as depicted in Figure 2-1 below.

# Figure 2-1: Metal or Alloy Addressed Under Different South Coast AQMD Metal Melting Rules



The proposed applicability is as follows:

This rule applies to an owner or operation of a facility conducting chromium alloy melting, including smelters (primary and secondary), foundries, die-casters, mills, and other miscellaneous melting processes.

The applicability of PR 1407.1 specifies chromium alloy melting where chromium alloy is defined as any metal that is at least 0.5 percent chromium by weight, including, but not limited to, alloy steel, chromium non-ferrous alloy, stainless steel, and superalloy. Alloy steel, stainless steel, steel, and superalloy are standard industry definitions. Figure 2-2 below presents the definitions of chromium alloy and the different types of chromium alloys applicable to this rule.

# Figure 2-2: Chromium Alloy



Chromium non-ferrous alloys are subject to requirements established in the California Air Resources Board (CARB) Airborne Toxic Control Measure (ATCM) for Non-Ferrous Metal Melting<sup>6</sup>.

#### **Definitions (Subdivision (c))**

PR 1407.1 includes definitions to clarify and explain key concepts. The definitions used also maintain consistency with other South Coast AQMD Regulation XIV – Toxics and Other Non-Criteria Pollutants rules. Please refer to PR 1407.1 subdivision (c) for each definition.

<sup>&</sup>lt;sup>6</sup> Airborne Toxic Control Measure for Emissions of Toxic Metals from Non-Ferrous Metal Melting, CARB, 1998 <u>https://ww2.arb.ca.gov/sites/default/files/classic//toxics/atcm/metalm.pdf</u>

Proposed 1	Definitions:
Aggregate Hexavalent Chromium Mass	Finishing
Emissions	Foundry
Alloy Steel	Fugitive Metal Dust Emissions
Approved Cleaning Methods	Furnace Charge
Bag Leak Detection System	Hexavalent Chromium
Building	Low Pressure Spray
Building Opening	Maintenance and Repair Activity
Capture Velocity	Metal Cutting
Casting	Metal Grinding
Casting Material	Metal Removal Fluid
Chromium Alloy	Molten Metal
Chromium Alloy Melting Facility	Opening
Chromium Alloy Melting Furnace	Rerun Scrap
Chromium Alloy Melting Operation	School
Chromium Non-Ferrous Alloy	Scrap
Die-Caster	Sensitive Receptor
Dross	Slag
Dry Sweeping	Smelter
Duct Section	Stainless Steel
Dust Suppressing Sweeping Compound	Steel
Emission Collection System	Superalloy
Emission Control Device	Used Casting Material
Enclosed Storage Area	

Additional definitions for the types of materials subject to these requirements are as follows:

**RERUN SCRAP** means any material that includes returns, trims, punch-outs, turnings, sprues, gates, risers, and similar material intended for remelting that has not been coated or surfaced with any material and was:

- (A) Generated at the chromium alloy melting facility as a result of a casting or forming process; or
- (B) Generated at another facility as a result of a casting or forming process from materials generated at the chromium alloy melting facility, prior to resale of the product or further distribution in commerce, and includes documentation confirming that the materials were generated at the chromium alloy melting facility.

**SCRAP** means any metal or metal-containing material that has been discarded or removed from the use for which it was produced or manufactured, and which is intended for reprocessing. This does not include rerun scrap.

PR 1407.1 will establish point source control requirements that will apply to all chromium alloy melting furnaces and associated emission control devices, and housekeeping and building provisions that will limit fugitive emissions from chromium alloy melting operations. Chromium alloy melting operations include metal melting, pouring, casting, and finishing including metal cutting and grinding, where metal cutting includes any process using cutting or sawing equipment,

including industry non-abrasive cutting equipment (e.g., tooth saw blades). Chromium alloy melting operations do not include welding nor laser cutting.

Definitions proposed to address these point and fugitive emission sources subject to PR 1407.1 are as follows:

**AGGREGATE HEXAVALENT CHROMIUM MASS EMISSIONS** means the sum of hexavalent chromium mass emissions in milligrams per hour from all chromium alloy melting furnaces and associated emission control devices.

**APPROVED CLEANING METHODS** means cleaning using wet wash, wet mop, damp cloth, or low pressure spray; sweeping with use of dust suppressing sweeping compounds; or vacuuming with a vacuum equipped with filter(s) rated by the manufacturer to achieve a 99.97 percent control efficiency for 0.3 micron particles.

**CHROMIUM ALLOY MELTING FACILITY** means any facility that is conducting chromium alloy melting where the facility is located on one or more contiguous properties within the South Coast AQMD, in actual physical contact or separated solely by a public roadway or other public right-of-way, and is owned or operated by the same person (or by person(s) under common control).

**CHROMIUM ALLOY MELTING FURNACE** means any apparatus in which chromium alloy(s) is brought to a liquid state, including, but not limited to, blast, crucible, cupola, direct arc, electric arc, hearth, induction, pot, reverberatory, and sweat furnaces, and refining kettles.

**CHROMIUM ALLOY MELTING OPERATION** means any process conducted where a chromium alloy is melted, poured, casted, and finished including melting in a furnace, casting, casting material removal, metal grinding, and metal cutting.

**DRY SWEEPING** means cleaning using a broom or brush to collect and remove dust, dirt, debris, trash, and any solid particulate matter from a surface without the use of water or dust suppressing sweeping compounds.

**DUST SUPPRESSING SWEEPING COMPOUND** means non-grit-, oil- or waxed, hygroscopic, or water-based materials used to minimize dust from becoming airborne during dry sweeping.

**USED CASTING MATERIAL** means any material that has been exposed to the molten metal in the casting process, including but not limited to, sand, plastic, ceramic, plaster, and clay.

# **Emission Control Requirements (Subdivision (d))**

Aggregate Hexavalent Chromium Emission Limits (paragraph (d)(1))

PR 1407.1 establishes mass emission standards for hexavalent chromium. Among the metal particulate toxic air contaminants emitted from chromium alloy melting, hexavalent chromium is the cancer risk driver based on its potency and emissions contribution relative to other metal toxic air contaminants. Controlling hexavalent chromium, will concurrently reduce the other metal particulate toxic air contaminants and ensure the resulting emissions from chromium alloy melting are health protective. Focusing on the control of hexavalent chromium streamlines the implementation of emission control requirements and reduces source testing costs since source testing for the arsenic, cadmium, and nickel requires an additional test method. An overview of

the approach for establishing aggregate mass emission standards for hexavalent chromium is presented as follows:

- 1) Verify hexavalent chromium is the risk driver;
- 2) Set an initial mass emission standard for hexavalent chromium based on the source tests of two chromium alloy melting furnaces;
- 3) Verify that the initial mass emission standard for hexavalent chromium is health protective for all affected facilities; and
- 4) If the initial mass emission standard for hexavalent chromium is not health protective for an affected facility, set a lower mass emission standard.

To verify that hexavalent chromium is the cancer risk driver, staff evaluated: 1) the cancer potency of hexavalent chromium relative to arsenic, cadmium, and nickel; and 2) the mass emissions of each of these toxic air contaminants from the exhaust stack, accounting for cancer potency. Based on the OEHHA inhalation unit risk values in Table 1-1 of the Staff Report, the cancer potency of hexavalent chromium is two orders of magnitude greater than arsenic and cadmium and three orders of magnitude greater than nickel. Although the cancer potency of hexavalent chromium is significantly higher than arsenic, cadmium, and nickel, it is possible for arsenic, cadmium, or nickel to be the risk driver if the mass emissions of these toxic air contaminants are higher than the mass emission of hexavalent chromium by at least the ratio of the unit risk of hexavalent chromium to the specific toxic air contaminant. The ratio of arsenic, cadmium, or nickel mass emission to hexavalent chromium mass emission needed for any of these toxic air contaminants to be the risk driver is calculated using the ratios of the inhalation unit risk<sup>7</sup> of hexavalent chromium to arsenic, cadmium, and nickel. These calculated ratios are then compared to the ratio of the mass emission rates of arsenic, cadmium, and nickel to hexavalent chromium from an emission point. Using the source test results at the Exhaust for Facilities A and C (see Table 1-3 of the Staff Report), this comparison is presented in Table 2-1 below:

Toxic Air Contaminant	Unit Risk (ug/m <sup>3</sup> ) <sup>-1</sup>	Ratio of Unit Risk of Hexavalent Chromium to Toxic	Ratio of Mass Emission Rate of Toxic Air Contaminant to Hexavalent Chromium	
Containinini	(µg/ )	Air Contaminant	Facility A (Exhaust)	Facility C (Exhaust)
Chromium (hexavalent)	$1.5  imes 10^{-1}$	1	1*	1*
Arsenic	$3.3  imes 10^{-3}$	45	18*	7*
Cadmium	$4.2 \times 10^{-3}$	36	18*	7*
Nickel	$2.6  imes 10^{-4}$	577	42	9

 Table 2-1: Comparison of Ratios of Unit Risk and Mass Emission Rates

\* Source test results were non-detect. For the purpose of the mass emission rate ratio calculation, the emission rate was assumed at the detection limit.

<sup>&</sup>lt;sup>7</sup> Appendix A: Hot Spots Unit Risk and Cancer Potency Values, California Office of Environmental Health Hazard Assessment, May 2019, <u>https://oehha.ca.gov/media/downloads/crnr/appendixa.pdf</u>

Based on the comparisons presented in Table 2-1, the mass emissions of arsenic, cadmium, and nickel from the exhaust of the control device at both facilities are well below the levels that would be needed to exceed hexavalent chromium as the risk driver. For instance, the ratio of the mass emission rate of arsenic to hexavalent chromium is 18 at Facility A and seven at Facility C; for arsenic to be the risk driver, the ratio would need to be at least 45. Furthermore, the contribution of arsenic, cadmium, and nickel emissions to the overall cancer risk from these chromium alloy melting furnace emissions is less than 10 percent based on these ratio comparisons. According to this assessment, hexavalent chromium is the risk driver among these toxic air contaminants and controlling hexavalent chromium will reduce the overall health risk posed by toxic metal emissions from chromium alloy melting.

To develop a mass emission standard for hexavalent chromium for PR 1407.1, staff first looked at the outlet mass emission rates that have been achieved in practice by current pollution control technology for metal particulates from chromium alloy melting operations and confirmed that the outlet mass emission rate was health protective using air dispersion modeling. Based on the Facility A and Facility C source test results (see Table 1-3 of the Staff Report), which showed that the baghouse with high-efficiency particulate air (HEPA) filter in use at the facilities reduced hexavalent chromium emissions to non-detect levels, an initial hexavalent chromium mass emission limit was proposed at 1.8 milligrams per hour. Then, using air dispersion modeling, for each of the 11 facilities that were identified that would be affected by PR 1407.1, the cancer risk at the nearest sensitive receptor was estimated assuming the facility was emitting hexavalent chromium at the initial proposed mass emission limit of 1.8 milligrams per hour (mg/hr). Paragraph (c)(37) defines sensitive receptors which include residences, schools, daycare centers, health care facilities such as hospitals or retirement and nursing homes, long term hospitals, hospices, prisons, and dormitories or similar live-in housing. Assumptions used in the air dispersion modeling included:

- Meteorological conditions based on the nearest meteorological station;
- Exhaust stack of height of 10 meters;
- A yearly facility operating schedule of 16 hours (4 am 8pm) per day at 365 days; and
- Nearest sensitive receptor is in the downwind direction.

The estimated cancer risk for each of the facilities was compared to established cancer risk thresholds in Rule 1402 – Control of Toxic Air Contaminants from Existing Sources which establishes cancer risk thresholds for existing facilities. Rule 1402 requires facilities to conduct a health risk assessment to implement the AB 2588 Air Toxics "Hot Spots" Program<sup>8</sup>. The cancer risk thresholds under Rule 1402 are designed to address facility-wide emissions at existing facilities. The cancer risk threshold chosen for comparison was the Rule 1402 Notification Risk Level of 10 in-a-million ( $10 \times 10^{-6}$ ) which is more health risk estimates. Under Rule 1402, if the Maximum Individual Cancer Risk (MICR)<sup>9</sup> is above the Action Risk Level of 25 in-a-million ( $25 \times 10^{-6}$ ), the operator would be required to implement risk reduction measures.

<sup>&</sup>lt;sup>8</sup> Air Toxics "Hot Spots" Program (AB 2588), accessed July 2020

http://www.aqmd.gov/home/rules-compliance/compliance/toxic-hot-spots-ab-2588

<sup>&</sup>lt;sup>9</sup> Rule 1402 defines Maximum Individual Cancer Risk (MICR) as the estimated probability of a potential maximally exposed individual contracting cancer as a result of exposure to toxic air contaminants calculated pursuant to the Risk Assessment Procedures referenced in Rule 1402 subdivision (l) for residential receptor locations.

For nine affected facilities, staff has estimated that the nearest sensitive receptor is greater than 100 meters away from the facility and the MICR is less than  $10 \times 10^{-6}$ . For the other two affected facilities, staff has estimated that the nearest sensitive receptor is between 50 to 100 meters for one facility and less than 50 meters away for the other facility and the MICR exceeds  $10 \times 10^{-6}$ . For these two facilities to meet the  $10 \times 10^{-6}$  MICR, the hexavalent chromium mass emission limit was adjusted according to the approximate distance of the nearest sensitive receptor to the facility. Thus, two additional mass emission standards were developed by determining the adjusted mass emission rate using the ratio of the initial proposed mass emission standard to the estimated cancer risk for each of the two facilities, as shown in Table 2-2 below.

Table 2-2: Mass Emission Rate Adjusted for Facilities with Estimated Cancer Risk Abov
10 in-a-million Cancer Risk Threshold

Nearest Sensitive Receptor (meters)	MICR (× 10 <sup>-6</sup> ) at 1.8 mg/hr	Adjusted Mass Emission Rate (mg/hr) to Meet MICR of 10 × 10 <sup>-6</sup>
Less than 50	45 (at 25 meters*)	$\left(\frac{1.8  mg/hr}{45 \times 10^{-6}}\right)(10 \times 10^{-6}) = 0.40$
50 to 100	12 (at 60 meters)	$\left(\frac{1.8 \ mg/hr}{12 \times 10^{-6}}\right)(10 \times 10^{-6}) = 1.5$

\* MICR was calculated at the 25-meter distance due to a sensitive receptor located very close to the facility

Based on these calculations, PR 1407.1 establishes the hexavalent chromium emission limits in Table 1 of paragraph (d)(1), shown here in Table 2-3, to be met no later than July 1, 2024. An owner or operator of a chromium alloy melting facility must demonstrate through source testing that the sum, or aggregate, of hexavalent chromium emissions from all chromium alloy melting furnaces and associated emission control devices meets the aggregate hexavalent chromium emission limit. Metal melting furnaces with and without associated emission control devices are subject to the limits in paragraph (d)(1).

Table 2-3: Aggregate Hexavalent Chromium Emission Limits
(On and after July 1, 2024)

Distance to Sensitive Receptor (meters)	Aggregate Hexavalent Chromium Emission Limit (milligrams per hour)
Less than 50	0.40
50 to 100	1.5
Greater than 100	1.8

Per subparagraph (d)(1)(A), the applicable aggregate hexavalent chromium emission limit is determined by the distance measured, rounded to the nearest meter, from the stack or centroid of two or more stacks venting the chromium alloy melting furnaces or operations at the facility to the nearest property line of the closest sensitive receptor. This determination of sensitive receptor distance is consistent with South Coast AQMD Risk Assessment Procedures<sup>10</sup> for a point source. Subparagraph (d)(1)(B) clarifies that the sensitive receptor distances shall reflect sensitive

<sup>&</sup>lt;sup>10</sup> South Coast AQMD Risk Assessment Procedures for Rules 1401, 1401.1 and 212, Version 8.1, September 1, 2017 <u>http://www.aqmd.gov/docs/default-source/permitting/rule-1401-risk-assessment/riskassessproc-v8-1.pdf?sfvrsn=12</u>

receptors at the time the permit application(s) are deemed complete for new, modified, previously permit-exempt, or existing permitted chromium alloy melting furnaces and/or associated emission control equipment. If the location of the emission point of the stack or centroid of the emission points of two or more stacks venting the chromium alloy melting furnaces or operations changes or the throughput of chromium alloys processed in a Permit to Operate increases, subparagraph (d)(1)(C) requires that permit application(s) be submitted to reconcile the facility's permits with the requirements of the rule no later than 90 days after the stack emission point location change or throughput increase, and the sensitive receptor distance re-measured at the time these permit application(s) are deemed complete. The facility is then required to demonstrate the applicable aggregate hexavalent chromium emission limit based on the re-measured sensitive receptor distance through source testing no later than 18 months after the stack emission point location change or throughput increase. Changes that do not affect the location of the emission point of the stack or centroid of emission points of stacks, such as moving the ducting of the emission control equipment below the stack(s), are not subject to subparagraph (d)(1)(C).

Facilities subject to the 1.8 or 1.5 milligrams per hour mass emission limit are expected to achieve this limit using a baghouse with a HEPA filter, which is certified to achieve a minimum filtration of 99.97 percent for particles sized 0.3 microns or larger. Facilities subject to the more stringent mass emission limit, 0.40 milligrams per hour, may need to install a baghouse with an Ultra Low Particulate Air (ULPA) control technology certified to achieve a minimum filtration of 99.995 percent for particles sized 0.12 microns or larger to meet the limit. ULPA can provide one order of magnitude of additional control than HEPA.

Provisions in paragraphs (d)(2) through (d)(4) are included to address capture and collection efficiency.

# Collection Efficiency (paragraph (d)(2))

On and after July 1, 2024, emission collection systems associated with emission control devices shall be operated at a minimum capture velocity specified in the most current edition of the *Industrial Ventilation: A Manual of Recommended Practice for Design (Industrial Ventilation Manual)*, published by the American Conference of Governmental Industrial Hygienists, at the time a permit application is deemed complete with the South Coast AQMD. As specified in the *Industrial Ventilation Manual*, the minimum collection velocity should be sufficient to overcome the combustion products and heat of combustion and maintain proper collection efficiency to minimize fugitive emissions.

# Visible Emissions (paragraphs (d)(3) and (d)(4))

Paragraph (d)(3) includes a provision limiting visible emissions from any activity associated with chromium alloy melting operation(s), including emission collection system operation and storage, handling, or transferring of chromium alloy-containing materials. For a period of more than three minutes in any one hour, visible emissions cannot be half as dark or darker in shade as that designated as Number 1 on the Ringelmann Chart, as published by the United States Bureau of Mines, or be of such opacity as to obscure an observer's view to a degree equal to or greater than half as dark or darker in shade as that as Number 1 on the Ringelmann Chart or 10 percent opacity. This provision is incorporated based on the CARB ATCM for Non-Ferrous Metal Melting. Since PR 1407.1 applies to melting of chromium non-ferrous alloys, the rule needs to be as stringent as the CARB ATCM for Non-Ferrous Metal Melting.

Paragraph (d)(4) includes a provision which requires operators ensure visible emissions from chromium alloy melting furnaces do not escape from the emission collection system and must have a direct path to the collection location of an emission collection system. This provision allows South Coast AQMD enforcement to visually observe emission collection systems that are not functioning properly and for operators to make improvements to the capture and collection efficiency of their chromium alloy melting operations.

# Permitting (paragraph (d)(5))

Existing permitted and unpermitted chromium alloy melting furnaces and emission control equipment as well as new or modified installations of emission control equipment will require permit applications to ensure compliance with rule requirements. PR 1407.1 will require permit applications be submitted by January 1, 2022 for the following:

- Change in permit conditions for permitted chromium alloy melting furnaces and emission control devices to reconcile their permit(s) with the requirements of PR 1407.1;
- Previously Rule 219 exempt unpermitted chromium alloy melting furnaces and emission control devices; and
- New construction or modification of emission control devices for existing chromium alloy melting furnaces.

### **Prohibitions (Subdivision (e))**

PR 1407.1 will establish the following prohibitions effective upon rule adoption: chromium nonferrous alloys containing high concentrations of arsenic and cadmium; horizontal exhaust stacks; and weather caps.

#### Chromium Non-Ferrous Alloys Containing Arsenic and Cadmium (paragraph (e)(1))

Paragraph (e)(1) will limit the arsenic and cadmium content of materials melted in chromium nonferrous alloy melting furnaces, as required by the CARB ATCM for Non-Ferrous Metal Melting<sup>11</sup>. Materials melted in these furnaces cannot contain more than 0.002 percent arsenic or 0.004 percent cadmium by weight. These content limits are the same limits found in the Metal or Alloy Purity Exemption in Rule 1407 and the CARB ATCM for Non-Ferrous Metal Melting. Since arsenic and cadmium are expected to be trace contaminants in chromium alloys, facilities that melt chromium non-ferrous alloys are expected to be able to comply with this requirement.

#### Horizontal and Downward Exhaust Stacks (paragraph (e)(2))

To ensure that emissions associated with chromium alloy melting operations are discharged vertically which allows greater dispersion and less risk for receptors close to the stack, paragraph (e)(2) will prohibit installations of new exhaust stacks or modifications to existing exhaust stack from releasing emissions in a horizontal or downward direction.

#### Weather Caps on Exhaust Stacks (paragraph (e)(3))

Effective January 1, 2022, paragraph (e)(3) prohibits the use of weather caps on any vertical stacks associated with chromium alloy melting operations. Weather caps reduce the vertical flow of the exhaust which results in the exhaust not dispersing properly and causing a higher risk for receptors

<sup>&</sup>lt;sup>11</sup> Airborne Toxic Control Measure for Emissions of Toxic Metals from Non-Ferrous Metal Melting, CARB, 1998 <u>https://ww2.arb.ca.gov/sites/default/files/classic//toxics/atcm/metalm.pdf</u>

close to the stack. Acceptable exhaust caps include butterfly dampers which provide a clear path for air movement when the exhaust fan is operating.

# Housekeeping Requirements (Subdivision (f))

Fugitive emissions are generally emissions that are not collected through an air pollution control device and can accumulate on surfaces in and around the facility. These fugitive emissions can then be tracked out via foot or vehicular traffic and become airborne impacting the surrounding community. Housekeeping requirements are proposed to remove emissions resulting from chromium alloy melting operations before they can become fugitive emissions.

# Routine Housekeeping (paragraph (f)(1))

Effective July 1, 2021, housekeeping provisions for material storage and transport are contained in subparagraphs (f)(1)(A) through (f)(1)(E); these provisions address storage and transport conditions to minimize fugitive metal dust emissions generated as a result of chromium alloy melting operations from escaping or spilling and being exposed to cross-drafts. Materials such as slag, dross, ash, trash, debris, used casting material, rerun scrap, and waste from cleaning, building construction, and maintenance and repair activities shall be stored and transported in leak-proof containers or within a building at least 20 feet from an opening at all times. Due to the potential of fugitive metal dust emissions from chromium alloy melting operations (e.g. metal grinding or cutting) settling in work areas, rerun scrap is treated as dust-forming chromium-alloy containing material unless the material has been prepared for sale or delivery to a customer. It is possible that scrap, although an outside raw material, may have toxic metal-containing dust that settled on its surface or in the package that it is delivered in. Thus, scrap is not required to be stored in leakproof container but shall be stored in an enclosed storage area or at least 20 feet away from an opening in a building. Specified in paragraph (c)(22), the enclosed storage area must have a wall or partition that is at least on three sides or three-quarters of its circumference and six inches taller than the materials it is containing. Enclosed storage areas are to protect the materials stored inside of them and help prevent metal dust emissions from these stored materials from becoming airborne. Finished product is excluded from housekeeping provisions for material storage and transport. Containers used for transport and storage must not have any dust or liquid leaks and are required to be closed at all times, except when material is being actively deposited or removed from the containers.

Subparagraphs (f)(1)(F) and (f)(1)(G), also effective July 1, 2021, address housekeeping pertaining to emission control devices. Materials collected by emission control devices must be discharged into sealed leak-proof containers except when materials are being actively removed or prepared for disposal, and the filter media of emission control devices, except for unused filter media, must be kept in a housing at all times to prevent exposure to external air. Housing describes the outer structure of the baghouse device in which filter bags are suspended.

Additionally, effective July 1, 2021, housekeeping provisions for routine cleaning with an approved cleaning method are proposed to minimize the accumulation of metal dust on floors and surfaces in and around the facility and in collection slots and ducts of emission control devices. Frequency for cleaning ranges from daily to every two years. More frequent cleanings are required in floor areas where chromium alloy melting operations occur and chromium-alloy containing materials and waste generated from the melting operations are handled as these are the main areas of operations activity and would have greater deposition and re-entrainment of metal dust emissions. Frequent cleaning of these floor areas would minimize settled dust from being tracked out of the building from foot and vehicle traffic and becoming airborne. Less frequent routine

cleaning is required for equipment and areas where there is likely less metal dust accumulation. These include collection slots and ducts of emission control devices, outdoor areas subject to foot and vehicle traffic, roofs of buildings housing the chromium alloy melting operations due to maintenance and repair activities on emission control devices, and other areas of the facility. While minor amounts of dust may settle in between required cleaning frequencies, regular cleaning should prevent gross accumulation and adequately address fugitive emissions.

Table 2-4 below summarizes the housekeeping provisions for cleaning in subparagraphs (f)(1)(H) through (f)(1)(N):

Effective July 1, 2021					
	Using an approved cleaning method:				
Daily	Clean all floor areas within 20 feet of chromium alloy melting operations, with the exception for areas where metal grinding or metal cutting is conducted under a continuous flow of metal removal fluid				
Weekly	Clean all floor areas within 20 feet of where:				
	<ul> <li>Chromium alloy-containing materials (e.g., ingots, scrap, rerun scrap, dross, slag, ash, and finished products) are stored or placed</li> <li>Emission collection systems and emission control devices are operated</li> </ul>				
	<ul> <li>Casting material is handled, mixed, reclaimed, or stored</li> <li>Waste from used casting material, housekeeping activities, construction and maintenance and repair activities, and emission control devices is stored, disposed, recovered, or recycled</li> <li>Any entrance or exit of enclosed storage areas or buildings in which chromium alloy melting operations occur</li> </ul>				
Quarterly	Inspect and clean collection vents, openings, and ducting of emission control devices to prevent dust building up and clogging				
Every Six Months	Clean all floor areas outside of the building where there is foot or vehicle traffic				
Every Twelve Months	Clean the entire facility where fugitive metal dust may deposit, including areas that are not already specified in the rule, excluding roof areas				
Every Two Years	Clean all roof areas of buildings where chromium alloy melting operations occur during the months of June through September to avoid occurrences of rain				
Within an Hour	Clean the area where the construction or maintenance and repair activity or event for equipment associated with chromium alloy melting operations (e.g., accidents, process upsets, or equipment malfunction that results in the deposition of fugitive metal dust emissions) occurred				

# Table 2-4: Routine Cleaning Housekeeping Provisions

## Prohibitions of Dry Sweeping and Compressed Air Cleaning (paragraph (f)(2))

Effective July 1, 2021, paragraph (f)(2) prohibits dry sweeping, unless a dust suppressing sweeping compound is used, and compressed air cleaning in areas subject to daily and weekly cleaning requirements as shown in Table 2-4. Dry sweeping without the use of a dust suppressing compound and compressed air cleaning have the potential to disperse fugitive emissions into the air. PR 1407.1 does not prohibit use of dry sweeping and compressed air in other areas of the facility not subject to the daily and weekly cleaning requirements.

### Alternative Housekeeping Measures (paragraph (f)(3))

Paragraph (f)(3) allows an operator to use alternative housekeeping measures for the cleaning provisions specified under subparagraphs (f)(1)(H) through (f)(1)(N). The alternative housekeeping measure must meet the same objective and effectiveness of the housekeeping measure it is replacing, and must be requested by email to Rule1407.1@aqmd.gov and approved in writing by the Executive Officer. The approved alternative housekeeping measure cannot be used retroactively from the date of approval and complying with the approved alternative housekeeping measure constitutes complying with the provision it is meant to replace.

### **Building Requirements (Subdivision (g))**

PR 1407.1 includes building requirements to better contain fugitive emissions. Buildings are proposed to contain fugitive emissions and with cross-draft minimization will minimize air flow out of the building and help prevent a loss in the efficiency of an emission collection system.

Paragraph (g)(1) requires that all chromium alloy melting operations be conducted in a building by July 1, 2021. A building, as defined by (c)(5), is a structure, enclosed with a floor, walls, and a roof to prevent exposure to the elements (e.g. precipitation or wind). Walls of the building have to be fixed, impermeable, and form a fundamental part of the superstructure. Methods used to close building openings, such as overlapping strip curtains, do not constitute walls because they are not fixed or impermeable. Tarps cannot be used for walls nor to close building openings.

#### Cross-Draft Minimization (paragraph (g)(2))

Paragraph (g)(2) requires, no later than January 1, 2022, that the owner or operator minimizes cross-draft conditions in buildings where chromium alloy operations are occurring by not allowing building openings on opposite ends of the building to be opened simultaneously. The objective of this provision is to minimize any cross-drafts that can carry fugitive metal dust emissions out of the building and to ensure cross-drafts are not interfering with the collection efficiency of pollution controls. Building openings, as defined by (c)(6), are passages, doorways, bay doors, wall openings, roof openings, vents, and windows and do not include stacks, ducts, and openings to accommodate stacks and ducts. Methods to close building openings include use of automatic doors; installation of overlapping plastic strip curtains; vestibules; and airlock systems. Barriers, such as large pieces of equipment that do not process chromium alloys, may also be used to block openings or prevent cross-drafts. Conducting a chromium alloy melting operation inside a room within a building that is enclosed with a floor, walls, and a roof and does not have openings to the exterior of the building on opposite ends simultaneously open also meets the cross-draft minimization requirements. Using an enclosure within the building may be a more cost-effective compliance approach for larger buildings. Additionally, the owner or operator can use an alternative cross-draft minimization method, if approved, that demonstrates to the Executive Officer the alternative method is equivalent or more effective at minimizing cross-draft conditions and escape of fugitive dust emissions.

Illustrations of example acceptable building configurations are provided in Figures 2-3 through 2-6 below:



## **Figure 2-3: Two Building Openings at Non-Opposing Ends**

**Chromium Alloy Melting Operation** 







**Figure 2-5: Three Building Openings with Two on Opposing Ends** 





# Closing Roof Openings (paragraph (g)(4))

All roof openings located 15 feet or less above the edge of a chromium alloy melting furnace or where molten metal is poured and cooled are required to be closed, except during the passage of equipment or parts by January 1, 2022. Full-length roof monitors or ridgeline vents can be open (i.e. vents in the roof structure of the building), if they are greater than 15 feet above the edge of a chromium alloy melting furnace or where molten metal is poured and cooled. Illustration of which roof openings must be closed or may remain open is provided in Figure 2-7.

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**Figure 2-7: Closing of Roof Openings** 

Repair of Unintended Breaches in a Building or Roof (paragraphs (g)(3) and (g)(5))

If an unintended or accidental breach is discovered in a building or roof that is located 15 feet or less above the edge of a chromium alloy melting furnace or where molten metal is poured and cooled, the owner or operator is required to: 1.) notify the South Coast AQMD within 48 hours of discovery, and 2.) repair the breach within 72 hours of discovery. If repair of the breach takes longer than 72 hours, the South Coast AQMD shall be notified of the estimated time to repair the breach. An unintended or accidental breach can be a break, rupture, crack, hole, or large gap in the building or roof that is a result of an unplanned event or unforeseen circumstance that is beyond the facility's control.

#### Alternative Building Compliance Measures (paragraph (g)(6))

In the event that an owner or operator cannot comply with the requirements of paragraph (g)(2) and/or (g)(4) due to conflicts with United States Department of Labor Occupational Safety and Health Administration (OSHA), California Division of Occupational Safety and Health Administration (CAL/OSHA), or other municipal codes or agency requirements directly related to worker safety, paragraph (g)(6) allows use of alternative building compliance measures. The alternative building compliance measure must meet the same objective and effectiveness of the building requirement it is replacing, and must be requested by email to <u>Rule1407.1@aqmd.gov</u> and approved in writing by the Executive Officer. The alternative building compliance measures must minimize cross-draft conditions and fugitive emissions from chromium alloy melting, pouring, and cooling processes from entering the atmosphere through roofs. After approval, the alternative building compliance measures must be implemented within 90 days. The approved alternative building compliance measure cannot be used retroactively from the date of approval and complying with the approved building compliance measure constitutes complying with the provision it is meant to replace.

# Source Testing Requirements (Subdivision (h))

Source test results are used to demonstrate compliance with hexavalent chromium emission limit and collection efficiency requirements.

#### Source Test Protocol (paragraphs (h)(1) and (h)(2))

The first step of source testing is submitting a source test protocol for approval. Source test protocol specifies which source will be tested and how emissions and samples will be sampled, analyzed, and reported. Source test protocols establish procedures to ensure results are accurate and representative of a source's emissions. Once South Coast AQMD evaluates and approves a test protocol, the owner or operator of a facility conducting chromium alloy melting operation(s) must follow the source test protocol when conducting the source test. PR 1407.1 requires facilities to submit a source test protocol to the Executive Officer: 1) no later than 90 days prior to the initial source test for existing chromium alloy melting furnaces and/or associated emission control devices; 2) within 90 days after the Permit to Construct is issued for the initial source test for new or modified chromium alloy melting furnaces and/or associated emission control devices; 3) no later than 90 days prior to the due date of each periodic and failed parameter monitoring source test; and 4) within 90 days after the Permit to Construct or Permit to Operate is issued for a change in the location of the emission point of the stack or emission points of the centroid of the stacks or increase in chromium alloy processing throughput for a permitted unit.

The source test protocol must specify the information necessary to properly conduct the source test including: 1) source test criteria, all assumptions, and required data; 2) target hexavalent chromium emissions in milligrams per hour; 3) planned sampling parameters, including sampling locations, dimensions of the ducts or stacks at the sampling locations, and the total sample volume for each sample sufficient to demonstrate compliance with the aggregate hexavalent chromium emission limit at the method reporting limit; 4) an evaluation of the emission collection system's capture efficiency and velocity; and 5) information regarding equipment, logistics, personnel and other resources necessary to facilitate an efficient and coordinated source test. This information is standard to include in a source test protocol. The protocol should contain a description of the process or equipment to be source tested (e.g. operating temperatures, flows, production rates, charge material), applicable rule or permit conditions, the sampling and analytical methods to be used, and the calibration and quality assurance procedures to be conducted. By collecting a total sample volume sufficient to demonstrate compliance with the aggregate hexavalent chromium emission limit at the method reporting limit, non-detect results (i.e. below the method reporting limit) can be evaluated and confirmed to be below the emission limit. The capture efficiency and velocity of the emission collection system should be evaluated according to conditions of the Permit to Operate for the emission control device or recommendations for the particular control system in the Industrial Ventilation: A Manual of Recommended Practice for Design, published by the American Conference of Governmental Industrial Hygienists (ACGIH).

# Source Test Notification Requirement (paragraph (h)(3))

The owner or operator shall notify the South Coast AQMD at least seven days prior to conducting any source tests and at least 24 hours prior to a test date to be cancelled or rescheduled to allow South Coast AQMD Compliance and Enforcement staff reasonable time to go out and observe the source test and to adjust their schedule for any cancelled or rescheduled test, if needed. The owner or operator is allowed to notify the South Coast AQMD of changes in the source test date less than 24 hours before the start of the scheduled source test, but must be as soon as feasible and before the start of the scheduled source test, provided that the source test was cancelled or rescheduled due to inclement weather or unforeseen circumstances beyond the facility's control. For any source test date to be changed, the owner or operator must set the date of the rescheduled source test to allow reasonable notice to the Executive Officer of at least seven days prior to conducting the source test.

# Source Testing Frequency (paragraph (h)(4))

PR 1407.1 paragraph (h)(4) will require source tests to demonstrate compliance with the hexavalent chromium point source emission limits, a passing smoke test, and maintenance of the minimum velocity for the emission collection system. The following source tests are required: 1) no later than July 1, 2024, an initial source test for chromium alloy melting furnaces and/or associated emission control devices installed before PR 1407.1 adoption; 2) within 120 days after approval of the source test protocol, or within 120 days after construction is completed, whichever is later, an initial source test for chromium alloy melting furnaces and/or associated emission control devices installed or modified on or after PR 1407.1 adoption; 3) within 120 days after approval of the source test protocol, or within 120 days after construction is completed, whichever is later, an initial source test for chromium alloy melting furnaces and/or associated emission control devices that had a location change of stack or centroid of stack emission point or increase in chromium alloy processing throughput; 4) every 60 months, a periodic source test; and 5) within six months of failed parameter monitoring. Though source testing confirms compliance with emission limits and collection efficiency requirements, parameter monitoring ensures that the emission control equipment is operating properly and is less costly than source testing on a frequent basis. Parameter monitoring provides a continuous status of the operating conditions of the control equipment in between source tests and alerts the operator to operation and maintenance issues with the control equipment. To incentivize facilities to regularly monitor their emission control equipment and fix issues as soon as they are detected, PR 1407.1 subparagraph (h)(4)(D) will establish periodic source testing, within 60 months after the most recent source test, and once every 60 months thereafter, provided that the owner or operator consistently conducts all parameter monitoring requirements pursuant to subdivision (j). The owner or operator must install and operate calibrated monitoring devices appropriate for the required parameter measurements, measure the parameters at the required frequencies, and correct the issue(s) identified by the parameter monitoring and re-measure the parameter for the affected emission collection system or control device.

If an owner or operator fails to properly conduct parameter monitoring or correct issues identified by the parameter monitoring, PR 1407.1 subparagraph (h)(4)(E) will require a source test be conducted within 6 months of the discovery of failure. Source testing is necessary to confirm compliance with emission limits and collection efficiency requirements when interim measures to ensure proper operation of the emission control equipment are not in place or not being followed consistently and continuously. A deficient parameter measurement may indicate that the toxic air contaminant emissions from the chromium alloy melting furnace(s) are not being collected or being controlled by the emission control device. If the owner or operator does not address the issue identified by the deficient measurement, proper collection and control of emissions may and continue to be compromised and lead to fugitive emissions. Criteria for passing parameter monitoring measurements are established in subdivision (j) – Parameter Monitoring Requirements. The provisions that would trigger a source test to be conducted within 6 months are:

• Not conducting any parameter monitoring requirement by the effective date, at the required frequency, or with a calibrated and properly operating monitoring device as specified in subdivision (j);

- Continuing to operate a furnace associated with an emission control equipment that has been identified by parameter monitoring to have an issue beyond 24 hours after the discovery of the failed parameter; and
- Failing to meet a passing parameter monitoring requirement for any one parameter three consecutive times.

An owner or operator meeting any of the above criteria warrants a source test to be conducted within a shorter time frame due to the absence of interim measures to ensure proper operation of the emission control equipment, continuing to operate an emission source that may be improperly controlled and potentially allowing emissions to escape, or that efforts to repeatedly fix an issue with an emission collection system or control device identified by a parameter monitoring for one parameter are not effective.

#### Emission Limit Exceedance Notification (paragraph (h)(5))

The owner or operator shall notify the South Coast AQMD at 1-800-CUT-SMOG within five calendar days of receiving source test results that exceeded the applicable aggregate hexavalent chromium emission limit, failed a smoke test, or does not maintain the required velocity of the emission collection system. The owner or operator shall follow up with a written notification within 10 calendar days of the initial notification that contains a copy of the source test results.

### Source Test Criteria and Test Methods (paragraph (h)(6))

PR 1407.1 will be basing emission control requirements specifically on the control of hexavalent chromium. Therefore, the source test method requirement in PR 1407.1 in paragraph (h)(6) is CARB Method 425 – Determination of Total Chromium and Hexavalent Chromium Emissions from Stationary Sources. Source tests shall be conducted representative of typical operating conditions. Additionally, the total sample volume for each sample must be large enough to demonstrate compliance with the aggregate hexavalent chromium emission limits at the method reporting limit, or the test must be run for a minimum sampling time of eight hours for each sample, assuming that the method reporting limit is 0.05 micrograms or less per sample for hexavalent chromium. These sampling parameters ensure that a sufficient mass of hexavalent chromium is collected during a test run to allow for analytical quantification of results and confirmation that results are below the emission limit if they are below the method reporting limit. Since the hexavalent chromium emission limits are aggregate standards, demonstration of compliance with the aggregate standards is the summation of each source test result for all the chromium alloy melting furnaces and associated emission control devices at a facility. If a source test for a furnace or emission control device results in all runs below the method reporting limit for hexavalent chromium, then hexavalent chromium will be reported as non-detect and will be counted as a zero. If a source test for a furnace or emission control device results in at least one run below and one run above the method reporting limit for hexavalent chromium, then the runs that are below the method reporting limit shall be assigned one half of the method reporting limit for hexavalent chromium<sup>12</sup>.

<sup>&</sup>lt;sup>12</sup> South Coast AQMD Risk Assessment Procedures for Rules 1401, 1401.1 and 1402, Version 8.1, South Coast AQMD, September 1, 2017

## Alternative and Equivalent Test Methods (paragraphs (h)(7) and (h)(8))

Paragraph (h)(7) allows for the use of an alternative or equivalent test method as defined by the U.S. EPA in 40 CFR Part 60, Section 60.2 and as long as it is approved in writing by the Executive Officer, in addition to the California Air Resources Board, or the U.S. EPA, as applicable.

As required by paragraph (h)(8), the source test shall be performed by a South Coast AQMD approved laboratory<sup>13</sup>. When an approved laboratory is not available, using South Coast AQMD protocols and procedures, the Executive Officer will approve a laboratory on a case-by-case basis.

#### Existing Source Tests (paragraph (h)(9))

Paragraph (h)(9) allows a facility to utilize a source test conducted no more than 36 months prior to the adoption of PR 1407.1 instead of conducting the initial source test required in paragraph (h)(4)(A) provided that the source test:

- Is the most recent completed source test for that equipment;
- Demonstrated compliance with the limits in subdivision (d) and emission collection system requirements in subdivision (j);
- Was conducted using PR 1407.1 specified test methods and approved laboratories; and
- Was evaluated and approved by the Executive Officer.

### Source Test Reports (paragraph (h)(10))

Reports from source testing must be submitted to the South Coast AQMD within 90 days of completion of source testing in order to comply with paragraph (h)(10). Currently, source test reports must be submitted via email to <u>sourcetesting@amqd.gov</u>. The Emissions Quantification and Testing Evaluation (EQUATE) Working Group<sup>14</sup> is developing a new source test protocol and report tracking system for the submittal and approval process.

#### Material Testing Requirements (Subdivision (i))

To align with the CARB ATCM for Non-Ferrous Metal Melting, this subdivision will require material testing to confirm compliance with the arsenic and cadmium content limits specified in paragraph (e)(1) for chromium non-ferrous alloys, which include superalloys. With exception of iron-based superalloy, superalloys are non-ferrous metals due to having less than one percent iron content by weight. Material testing must be conducted of each furnace charge to determine the weight average percentages of arsenic and cadmium contained in the materials melted in chromium non-ferrous alloy melting furnaces. A furnace charge is all the materials that are added to a melting furnace and brought to a molten form for one batch or melt. PR 1407.1 allows for the use of U.S. EPA-approved methods, active ASTM International methods, or alternative methods approved by the Executive Office. The method(s) needs to be appropriate to the sample matrix, has the appropriate method detection limit, and has no interferences. In lieu of material testing, the owner or operator may use metallurgical assays, certificates of analysis, material specification sheets, or similar documentation to confirm the weight average percentages of arsenic and cadmium. Rerun scrap is excluded from material testing. Since rerun scrap is generated at the chromium alloy melting facility as a result of either processing virgin, unused raw material or scrap that is

 <sup>&</sup>lt;sup>13</sup> South Coast AQMD Laboratory Approval Program
 <u>http://www.aqmd.gov/home/programs/business/business-detail?title=laboratory-approval</u>
 <sup>14</sup> EQUATE Working Group

https://www.aqmd.gov/home/rules-compliance/emissions-quantification-and-testing-evaluation

confirmed to contain arsenic and cadmium that do not exceed the content limits, it is not necessary for rerun scrap to undergo material testing.

### Parameter Monitoring Requirements (Subdivision (j))

Parameter monitoring, which is separate from source testing, ensures proper maintenance and operation of the chromium alloy melting emission collection system and control device, and allows early detection of issues. Operational parameters are generally expressed as range parameter measurements within which the emission control device functions best and realizes optimum efficiency. PR 1407.1 will have four general parameter monitoring requirements: 1) Bag Leak Detection system; 2) Pressure Across the Filter Media; 3) Verifying Collection Efficiency; and 4) Smoke Testing.

#### Bag Leak Detection System (paragraph (j)(1))

Bag Leak Detection Systems (BLDSs) continuously monitor and identify potential breach, blockage, or similar failures with the baghouse. BLDSs measure changes in particle mass loading and activate an alarm when a change is detected. This provision requires a BLDS for all PR 1407.1 baghouses by July 1, 2024. A BLDS must be operated, calibrated, and maintained pursuant to the Tier 3 requirements of Rule 1155 – Particulate Matter (PM) Control Devices regardless of the size and position within a series of emission control devices of the PR 1407.1 baghouse.

#### Pressure Across the Filter Media (paragraph (j)(2))

By July 1, 2024, the pressure across each filter stage of the emission control device shall be continuously measured with a gauge. The reading from the gauge provides an indication of whether the emission control device is operating within the proper range of pressure differential, whether the bags or filters may be clogged or have leaks thereby compromising their effectiveness. The gauge shall:

- Operate within the range specified by the manufacturer or in the Permit to Operate;
- Be positioned so that it is visible and in clear line of sight;
- Be equipped with ports that allow for periodic calibration in accordance with manufacturer's specifications;
- Be calibrated according to manufacturer's specifications at least once every 12 months;
- Connect to a continuous data acquisition system (DAS) which records the data output in inches of water column at a frequency of at least than once every sixty (60) minutes;
- Generate a daily data file from the computer system interfaced with each DAS which contains a tabulation of chronological dates and time and the corresponding data output value from the gauge in inches of water column; and
- Be maintained in accordance with manufacturer's specifications.

#### Smoke Test (paragraph (j)(3))

In addition, for each emission collection system required by PR 1407.1, a passing smoke test shall be conducted during each source test and at least once every 180 days after the initial source test. The periodic smoke test provides a qualitative test for owners or operators to help determine whether cross-draft conditions or other activities conducted at the facility are affecting the ability of the emission collection system or hood to effectively capture emissions. It also serves to verify that the airflow is moving towards the air pollution collection system, which verifies the effectiveness of the air pollution control device. Smoke test procedures are outlined in PR 1407.1 Attachment A – Smoke Test to Demonstrate Capture Efficiency for Emission Collection Systems of an Emission Control Device.

## Anemometer (paragraph (j)(4))

The face velocity of each intake of each emission collection system shall be measured using a calibrated anemometer beginning July 1, 2024 and at least once every 180 days thereafter. The purpose of the anemometer test is to ensure that the emission collection system has the proper air flow to the pollution controls and provide an early warning of a potential issue with the collection or build-up of material in the ventilation slot. The calibrated anemometer shall be kept onsite to allow South Coast AQMD compliance and enforcement staff to check that it is functioning properly and to verify the velocity using the anemometer during an inspection. The face velocity is based on the emission collection system's location and design and can be calculated according to guidelines specified in the Industrial Ventilation Manual. An emission collection system designed with a hood or enclosure (e.g. enclosing hood) shall maintain a capture velocity of at least 200 feet per minute as measured at the face of the enclosure. An emission collection system designed with collection slots, but without an enclosure or hood, shall maintain slot velocities of at least 2,000 feet per minute. An emission collection system designed with a canopy hood without an enclosure shall maintain a capture velocity of at least 200 feet per minute across the entirety of all open sides extending from the perimeter of the hood without any cross-drafts. Instead of complying with the three capture velocities above, the operator can instead maintain at least 95 percent of the minimum velocity that verifies 100 percent collection efficiency as prescribed in the conditions of the Permit to Operate for the emission control device. To measure the velocity, the probe of the anemometer should be placed at the face of the enclosure, hood, slot, or canopy. The face of the enclosure, hood, slot, or canopy should be separated into squares in a grid-like fashion, and velocity readings should be made at the center of each grid square and averaged.

#### Reporting and Correction of Failed Parameter Measurements (paragraphs (j)(5) and (j)(6))

Within 24 hours of discovery, the owner or operator is required to report to 1-800-CUT-SMOG any of the following:

- A cumulative number of hours of BLDS alarm activation due to detection of changes in the particle mass loading on the bag filters within any continuous six-month rolling period that has exceed more than five percent of the total operating hours in that period;
- An average pressure differential across a filter stage of the emission control device that is not maintained within the range specified in the Permit to Operator or specified by the manufacturer, based on hourly or more frequent recordings by the DAS for a rolling 4-hour time period on three or more separate occasions over 60 continuous days, or any rolling consecutive 24-hour period;
- A DAS that is not recording or generating the data output from a pressure gauge;
- A failed smoke test; and
- An anemometer reading indicating that the minimum velocity required for each intake of the emission collection system is not maintained.

The reporting criterion for the BLDS alarm activation is a monitoring requirement established in Rule 1155 and is an indicator of ongoing bag leakage due to elevated PM emissions and the equipment being vented into the baghouse needs to be shut down. Reporting criteria for the average pressure differential across a filter stage is a monitoring requirement established previously in other toxic metal rules and is an indicator of continual issues with the bags or filters of the emission control device. The averaging period allows sufficient time for the owner or operator to address the issue with the bags or filters, before triggering additional requirements (i.e. a source test within six months of discovering a failure of a parameter monitoring requirement). If an emission control

device or emission collection system fails any of the required parameter measurements specified in this subdivision, the owner or operator must stop the use of the associated furnace(s) for production starting no later than 24 hours after the discovery of the failure and until the emission control device or emission collection system passes all parameter measurements.

# DAS Failure Due to an Emergency Situation (paragraph (j)(7))

If a DAS fails to record or generate the data output of the pressure gauge due to an emergency situation beyond the control of the owner or operator (e.g. power outages, computer malfunctions), the owner or operator must restore the DAS to working condition no later than 24 hours after the end of the emergency situation, and manually record the data output from the gauge associated with the non-operation DAS at least once every eight hours until the DAS is restored. If the gauge associated with the DAS is also not operational due to the emergency, the pressure differential needs to be measured by a mechanical gauge and manually recorded. The period of missing DAS data beginning from the start of the DAS failure due to the emergency situation to the start of the manual recording of pressure shall not be used to determine compliance with the DAS requirements specified for the pressure gauge. The period of manual recording of pressure until the DAS is restored is still subject to the pressure drop maintenance requirement specified in paragraph (j)(2)(C).

# Unreasonable Risk (paragraph (j)(8))

If the smoke test pursuant to paragraph (j)(3) or velocity measurement pursuant to paragraph (j)(4) cannot be conducted due to an unreasonable risk to safety, an owner or operator shall use an alternative parameter monitoring measure that has been approved by the Executive Officer in a source test protocol. An example of an unreasonable risk would be the tester cannot physically and/or safely access certain sampling points, even with the assistance of a probe extension on the monitoring device to facilitate access, due to obstructions, moving machinery, or excessive temperatures. Alternative measures can be fitting a monitoring device with a probe extension to reach hard-to-access sampling points or calculating velocities using indirect parameters (e.g. total flow divided by the cross-sectional area of the intake). If the Executive Officer agrees that there is no safe alternative parameter monitoring measure, the owner or operator is no longer subject to the applicable smoke test or velocity measurement requirement. The approved alternative parameter monitoring measure cannot be applied retroactively from the date of approval and complying with the approved alternative parameter monitoring measure monitoring measure constitutes complying with the provision it is meant to replace.

# **Recordkeeping Requirements (Subdivision (k))**

To assist in verifying compliance with PR 1407.1, the rule will require records be kept. Owners or operators will be required to keep records onsite, maintain them for five (5) years, and make them accessible and available to South Coast AQMD compliance staff upon request. Records shall include the following:

#### Raw Material Quantity (paragraph (k)(1))

Quantity of raw materials (i.e., ingots, scrap, customer returns, and rerun scrap) processed on a quarterly basis, and the purchase records to verify annual quantities for facilities exempt from PR 1407.1 requirements due to melting less than one ton of chromium alloy(s) per year;

# Material Testing Data (paragraph (k)(2))

Material testing data as required by subdivision (i) to verify the arsenic and cadmium percentages by weight for each chromium non-ferrous alloy tested and to evaluate the applicability, sensitivity, and selectivity of the test method(s) used. For each material tested, the records are to include description of each material tested, quantity of material processed, test method(s) used, method detection and reporting limits, quality assurance, quality control, and calibration data, and results of arsenic and cadmium percent by weight;

Source Testing Data (paragraph (k)(3))

All source test protocols and reports required by subdivision (h);

### Housekeeping Activities (paragraph (k)(4))

Housekeeping activities conducted as required by subdivision (f), including the name of the person conducting the activity and the dates and times at which specific activities were completed;

### Construction and Maintenance and Repair Activities (paragraph (k)(5))

Documentation of construction and maintenance and repair activities conducted on any equipment or structure associated with chromium alloy melting operation(s) including emission collection systems, emission control devices, buildings housing chromium alloy melting operation(s), and enclosed storage areas housing chromium alloy-containing material;

### Repair Activities for Building and Roof Breaches (paragraph (k)(6))

Documentation of repair activities conducted on unintended or accidental breaches to buildings and roofs, and the log of notifications made to 1-800-CUT-SMOG as required by paragraphs (g)(3) and (g)(5);

#### Inspection, Calibration, and Maintenance Activities (paragraph (k)(7))

Inspection, calibration documentation, and maintenance of emission control devices and parameter monitoring devices as required by subdivision (j) (e.g. routine check and changing of bags and filter media, repair or replacement of broken or worn parts or components in the baghouse or in the bag leak detection system), including the name of the person conducting the activity and the dates and times at which specific activities were completed; and

Parameter Monitoring Data (paragraphs (k)(8) through (k)(13))

All parameter monitoring data including: 1) cumulative number of hours of BLDS alarm activation pursuant to paragraph (j)(1) and Rule 1155; 2) DAS data files as required by paragraph (j)(2) and subparagraph (j)(7)(B); 3) smoke test documentation required in Attachment A; 4) anemometer data as required by paragraph (j)(4), including velocities, person conducting the measurement, and dates of measurement; 5) call log of all reporting made to 1-800-CUT-SMOG as required by paragraph (j)(5), including the dates and times of the calls and the reported parameter monitoring requirements; and 6) documentation of any repairs or replacements that were performed in order to pass any parameter monitoring requirement.

# Exemptions (Subdivision (l))

PR 1407.1 includes exemptions limiting all or nearly all PR 1407.1 requirements that a facility may be subject to. This allows for relief from rule requirements, such as point source or fugitive emission controls, that are disproportional or onerous to owners or operators of minor operations of chromium alloy melting.

Small Quantity (paragraph (1)(1))

Facilities that melt no more than one ton per year of chromium alloy(s) are exempt from all requirements except for paragraph (k)(1), maintaining records verifying that they melt less than one ton of chromium alloy(s) annually. This will exclude many small operations. If a facility melts more than one ton per year of chromium alloy(s), the owner or operator is required to submit permit applications for all chromium alloy melting furnaces and/or associated emission control devices and is subject to all rule requirements.

Educational Facilities (paragraph (1)(2))

Educational facilities (i.e. universities, colleges, schools) that melt chromium alloy(s) for purposes of education are exempt from all requirements due to being small operations of chromium alloy melting.

### Jewelers (paragraph (1)(3))

Jewelers are exempt from all requirements due to being small operations of chromium alloy melting.

### Rules 1420.1 and 1420.2 – Lead Rules (paragraph (1)(4))

Equipment or operations that are subject to the lead rules listed above are exempt from all PR 1407.1 requirements as they are currently subject to requirements which are just as or more stringent for point source and fugitive emission control than the requirements of PR 1407.1. A facility that is subject to Rule 1420.1 or 1420.2 but also has furnaces that melt chromium alloy(s) and do not melt lead would be required to comply with PR 1407.1 for those chromium alloy melting furnaces.

#### Brazing and Soldering Operations (paragraph (1)(5))

Brazing, dip soldering, and wave soldering operations are not subject to the requirements of this rule as these are miscellaneous minor metalworking operations compared to chromium alloy melting furnaces.

# Maintenance and Repair (paragraph (1)(6))

Metal cutting and metal grinding conducted for maintenance and repair purposes that do not generate fugitive metal dust emissions originating from or relating to the chromium alloy melting operation are not subject to the requirements of this rule. This exemption excludes maintenance and repair activities associated with chromium alloy melting operation(s), emission collection systems, and emission control devices. It also excludes any activities required by subdivisions (f) Housekeeping Requirements and (g) Building Requirements that generate or have the potential to generate fugitive metal dust emissions.

#### Smoke Test (Attachment A)

Attachment A specifies the method for periodic smoke tests to qualitatively demonstrate total capture for emission collection systems of emission control device(s) pursuant to paragraph (j)(3). A smoke generator is placed within the area where collection of emissions by the ventilation system reveals the capture efficiency. The test is conducted while the emission control device is in normal operation and under typical draft and cross-draft conditions. An acceptable smoke test shall demonstrate a direct stream to the collection location(s) of the ventilation system without escaping. The periodic smoke test requirement of PR 1407.1 will not be required if performing such a test presents an unreasonable risk to safety but will be required to follow the provisions in

paragraph (j)(8). The owner or operator must use an alternative parameter monitoring measure approved by the Executive Officer in the source test protocol. If there is no safe alternative parameter monitoring measure, as evaluated by the Executive Officer, the owner or operator is no longer subject to the smoke test.

# **CHAPTER 3: IMPACT ASSESSMENT**

INTRODUCTION AFFECTED FACILITIES COMPLIANCE COSTS EMISSIONS IMPACT SOCIOECONOMIC ASSESSMENT CALIFORNIA ENVIRONMENTAL QUALITY ACT DRAFT FINDINGS UNDER CALIFORNIA HEALTH AND SAFETY CODE SECTION 40727 COMPARATIVE ANALYSIS

# INTRODUCTION

Staff has identified 11 chromium alloy melting facilities including those that melt alloy steel, chromium non-ferrous alloys, stainless steel, and superalloys. These facilities include smelters, foundries, die-casters, mills, and other establishments conducting miscellaneous melting processes. It should be noted that staff conducted an extensive search to identify facilities that are potentially affected by PR 1407.1 to accurately capture the impacts of PR 1407.1.

# AFFECTED FACILITIES

The facilities identified that would be subject to PR 1407.1 were found by reviewing South Coast AQMD permits for chromium alloy metal melting furnaces, reviewing South Coast AQMD inspection reports for chromium alloy metal melting facilities, internet searches for facilities that offer chromium alloy metal melting services, and site visits. Internet searches were conducted to locate facilities where the furnaces do not require permits. Facilities that conduct heat treating or other metalworking operation but do not melt the metal were excluded. Additionally, facilities that melt only non-chromium metals were excluded as they are subject to Rule 1407 - Control of Emissions of Arsenic, Cadmium, and Nickel from Non-Chromium Metal Melting Operations. Likewise, facilities that melt metals containing lead were excluded as they are subject to Rule 1420 - Emissions Standard for Lead, Rule 1420.1 - Emission Standards for Lead and Other Toxic Air Contaminants from Large Lead-Acid Battery Facilities, or Rule 1420.2 - Emissions Standards for Lead from Metal Melting Facilities. Staff conducted 30 site visits to various chromium and nonchromium metal melting operations. During these site visits, staff gathered facility operations information and data related to melting furnaces, any associated control equipment, and types and amounts of alloys melted. Based on South Coast AQMD staff analysis of compliance and permitting data, searching websites for facilities that offer metal melting facilities, and site visits, there are 11 identified facilities that meet the applicability requirements of the proposed rule. If a facility was not identified and meets the applicability requirements, that facility would be subject to PR 1407.1.

# **COMPLIANCE COSTS**

Compliance costs are estimated by observations from site visits and review of permitted equipment. The costs are estimated by actual costs provided by facilities, vendor quotes, cost estimates from other rules with similar requirements, and the U.S. EPA Air Pollution Control Cost Manual<sup>15</sup>.

# Baghouse and HEPA/ULPA Control Devices (subdivision (d))

Five facilities are estimated to require the installation of five control devices at an estimated cost of \$256,000<sup>15</sup> per control device, with four equipped with HEPA filters at an estimated cost of \$35,000 per device and one equipped with ULPA filters at an estimated cost of \$39,000 per device. In addition to installation costs, there would be on-going operating and maintenance costs for the operation of the control devices estimated at \$275,000 annually and replacement for the HEPA filters at \$35,000 and ULPA filters at \$39,000 annually per control device. Four facilities with

<sup>&</sup>lt;sup>15</sup> Cost Reports and Guidance for Air Pollution Regulations – EPA Air Pollution Control Cost Manual, U.S. EPA, accessed August 2020

https://www.epa.gov/economic-and-cost-analysis-air-pollution-regulations/cost-reports-and-guidance-air-pollution

existing control devices are estimated to require the installation of HEPA filters for 14 control devices at an estimated cost of \$40,000 per device. A stakeholder commented that according to their estimates, annual baghouse maintenance consisting of quarterly inspections and general repair work would be an estimated \$17,000 per year. Additionally, the stakeholder commented that replacement of filter bags would be every five to seven years at an estimated \$35,000. In total, the annual baghouse maintenance costs may be lower than staff's estimates by 56 percent. The stakeholder also commented that according to their estimates, annual HEPA maintenance would consist of changing pre-filters (installed before the HEPA) two to three times per year at an estimated \$10,000 per year and HEPA filter replacement every eight to ten years at an estimated \$40,000. In total, the annual HEPA maintenance costs may be lower than staff's estimates by 39 percent.

### Prohibitions (subdivision (e))

The removal of a weather cap is a one-time activity. A butterfly caps as an option to replace the weather cap is estimated to be  $$9,100^{16}$  per stack.

### Housekeeping Requirements (subdivision (f))

All facilities subject to PR 1407.1 will be required to conduct housekeeping pursuant to subdivision (f). Nearly all facilities already conduct weekly cleaning and are expected to conduct daily cleaning in chromium alloy melting operation areas pursuant to subdivision (f). Cleaning supplies (e.g. dust suppressing sweeping compound, cleaning solutions, brooms) are estimated to cost \$10,000 per year. Covering containers holding dust-forming metal-containing slag, dross, and trash can be accomplished by a simple container with a cover or keeping those materials within a building or enclosed storage area. Inspections of control device collection points is required quarterly. All facilities will be required to conduct roof cleaning of buildings housing chromium alloy melting operation(s) and enclosed storage areas once every two years. Cost for roof cleaning is estimated to be \$1,400 per cleaning. Facilities are expected to record housekeeping activities. Proposed housekeeping provisions are expected to increase labor costs by less than \$1,000 annually.

All facilities are assumed to purchase a HEPA vacuum system to conduct the routine cleaning requirements. Riding vacuum HEPA sweepers cost an estimated \$11,600 and would be utilized by four larger facilities. Parts and maintenance costs for the riding vacuum HEPA sweeper are an estimated \$15,000. Backpack vacuum HEPA equipment is approximately \$600 and would be utilized by the remaining seven smaller facilities. Shop HEPA vacuum equipment for cleaning at and around workstations is approximately \$500, with replacement of HEPA filters every two to three days at an estimated \$20 per set of replacement filters and would be utilized by all facilities. Parts and maintenance costs for the backpack HEPA vacuum equipment is an estimated \$2,000.

#### Building Requirements (subdivision (g))

Nearly all facilities already conduct their chromium alloy melting operations in a building. To comply with the cross-draft minimization requirements pursuant to subdivision (g) – Building Requirements, staff will assume that all facilities are expected to install plastic curtains at an

<sup>&</sup>lt;sup>16</sup> Cost Reports and Guidance for Air Pollution Regulations – EPA Air Pollution Control Cost Manual, U.S. EPA, accessed August 2020

https://www.epa.gov/economic-and-cost-analysis-air-pollution-regulations/cost-reports-and-guidance-air-pollution

estimated cost of \$9,000 per facility, unless staff identifies facilities that already comply with the requirements. Staff will also assume that all facilities are expected to perform minor building construction to close all roof openings within 15 feet above the edge of a chromium alloy melting furnace or where molten metal is being poured or cooled at an estimated cost of \$13,750 per facility, unless staff identifies facilities that already comply with the requirement.

## Source Testing Requirements (subdivision (h))

To demonstrate compliance with paragraph (d)(1), all facilities will be required to conduct an initial source test and then periodic source testing every 60 months, provided that facilities properly conduct all the required parameter monitoring, pursuant to paragraph (h)(4) at an estimated cost of \$20,000 per source test. This estimated cost includes the source test, laboratory analysis, and source test report. Staff estimated the following number of source tests each facility will be required to perform to demonstrate compliance: eight facilities are expected to conduct only one source test; two facilities are expected to conduct two source tests; and one facility is expected to conduct five source tests.

# Material Testing Requirements (subdivision (i))

Nearly all facilities already closely track the speciation of metals in the melted metal. All seven facilities that melt chromium non-ferrous alloys are expected to meet arsenic and cadmium content limits pursuant to paragraph (e)(1) of the proposed rule using documentation that specifies the arsenic and cadmium contents of the materials and melting rerun scrap. If testing is needed on scrap or material without documentation, the affected facility would either conduct its own material testing or send the material for testing to an outside laboratory. Since the affected facilities normally melt virgin metals or pure ingots that have to meet specific content specifications for production, it is expected that there would be no additional costs for material testing. One facility that may occasionally melt an outside chromium non-ferrous material is expected to conduct inhouse chemical analyses of the material, if necessary, which would require purchase of chemical standards for method development and calibration at an estimated one-time cost of \$20,000.

#### Parameter Monitoring Requirements (subdivision (j))

For facilities operating control devices, PR 1407.1 requires a pressure gauge and data acquisition system at a one-time cost of \$1,200. New and existing baghouses are also required to have a baghouse leak detection system at a cost of \$1,500. Anemometer costs for each baghouse is \$1,000 per anemometer. Slot velocity tests are expected to cost \$90 per set of tests per emission collection system for a total of \$1,530 for all affected facilities every six months. There will also be an on-going requirement to conduct smoke testing at an annual cost of \$2,000 for each of the emission collection systems.

# Recordkeeping Requirements (subdivision (k))

All facilities subject to PR 1407.1 will be required to maintain records pursuant to subdivision (k). Facilities are expected to keep records of quantities of materials processed; material testing data; source testing data; housekeeping activities; construction and maintenance and repair activities; inspection, calibration, and maintenance activities; and parameter monitoring data. Staff estimates that additional recordkeeping associated with PR 1407.1 will cost \$5,000 per facility.

# **Total Costs**

The estimated total costs by expense for all facilities subject to PR 1407.1 is presented in Table 3-1 below. The total present worth value cost to meet the rule requirements is \$39.7 million to \$53.8 million using a four percent or one percent discount rate respectively. Between \$4.3 and \$5.1 million are one-time costs applicable in 2020 while \$35.3 million to \$48.7 million are recurring costs totaled over a 20-year period. The average annual cost, including one-time and recurring cost, is estimated to be \$2.7 million to \$2.8 million.

	Present Worth Value		Annual Average	
	(20)	20)	(2021 -	- 2041)
	1%	4%	1% Real	4% Real
Cost Categories	Discount	Discount	Interest	Interest
	Kate	Kate	Kate	Rate
Or	ne-Time Cost	1		
Anemometer**	\$23,000	\$20,000	\$1,000	\$1,000
Backpack HEPA vacuum*	\$14,000	\$12,000	\$1,000	\$1,000
Bag leak detection system**	\$44,000	\$38,000	\$2,000	\$3,000
Baghouse**	\$2,560,000	\$2,160,000	\$131,000	\$153,000
Building enclosure modifications***	\$167,000	\$163,000	\$9,000	\$11,000
HEPA**	\$1,483,000	\$1,251,000	\$76,000	\$89,000
Install butterfly cap**	\$321,000	\$276,000	\$16,000	\$19,000
Plastic curtains***	\$99,000	\$97,000	\$5,000	\$7,000
Pressure gauge with DAS**	\$88,000	\$75,000	\$4,000	\$5,000
Rider HEPA vacuum*	\$157,000	\$128,000	\$8,000	\$9,000
Shop HEPA vacuum*	\$19,000	\$15,000	\$1,000	\$1,000
Standard and calibration materials	\$22,000	\$21,000	\$1,000	\$1,000
ULPA**	\$77,000	\$65,000	\$4,000	\$5,000
Total one-time cost	\$5,074,000	\$4,321,000	\$259,000	\$305,000
Re	curring Cost			
Baghouse annual maintenance	\$26,067,000	\$18,834,000	\$1,333,000	\$1,333,000
HEPA annual maintenance	\$12,717,000	\$9,188,000	\$650,000	\$650,000
Housekeeping	\$216,000	\$159,000	\$11,000	\$11,000
Permit renewal fees	\$479,000	\$346,000	\$24,000	\$24,000
Recordkeeping	\$1,098,000	\$807,000	\$56,000	\$56,000
Replacement HEPA filters for shop vacuum	\$467,000	\$337,000	\$24,000	\$24,000
Roof cleaning	\$303,000	\$223,000	\$15,000	\$15,000
Slot velocity test	\$207,000	\$151,000	\$11,000	\$11,000
Smoke test	\$2,336,000	\$1,703,000	\$119,000	\$119,000
Source test	\$1,887,000	\$1,417,000	\$95,000	\$95,000
ULPA annual maintenance	\$728,000	\$526,000	\$37,000	\$37,000
Rider HEPA vacuum parts and maintenance	\$1,180,00	\$867,000	\$60,000	\$60,000
Backpack HEPA vacuum parts	\$275,000	\$202,000	\$14,000	\$14,000
Cleaning supplies	\$786,000	\$578,000	\$40,000	\$40,000
Total recurring cost	\$48,746,000	\$35,338,000	\$2,489,000	\$2,489,000
Total	\$53,821,000	\$39,659,000	\$2,749,000	\$2,794,000

Table 3-1.	Total	Costs	hv	Expense	Type
1 able 3-1.	Tutai	<b>CU313</b>	Dy	Expense	Type

Note: Values rounded to nearest thousand dollars.

\*Cost annualized over 6 years

\*\*Cost annualized over 10 years

\*\*\*Cost annualized over 20 years

Typical cost by facility type is provided in Table 3-2 below. For one facility with a sensitive receptor distance less than 50 meters, it is assumed that it would need installations of plastic strip curtains and an emission control device with ULPA filters, closing of roof openings, and one source test. For one facility with a sensitive receptor distance between 50 to 100 meters, it is assumed that it would need installation of plastic strip curtains, closing of roof openings, and one source test. For facilities with sensitive receptor distances greater than 100 meters, it is assumed that they would all need installation of plastic strip curtains, except for one facility, and closing of roof openings. It is assumed that one source test would be necessary at six of these facilities, two source tests would be necessary at two of these facilities, and nine source tests would be necessary at one facility. It is also assumed that four would need to install an emission control device with HEPA filters and four would need to install HEPA filters on existing emission control devices.

Facility by distance to	Number of potentially	Total cost if all PR 1407.1 expenses made in 2020		Annualized cost per facility		
sensitive receptor (meters)	affected facilities	1% Discount Rate	4% Discount Rate	1% Discount Rate	4% Discount Rate	
Less than 50	1	\$7,109,000	\$5,224,000	\$363,000	\$369,000	
50 to 100	1	\$1,238,000	\$921,000	\$63,000	\$64,000	
Greater than 100	9	\$5,053,000	\$3,724,000	\$258,000	\$262,000	

Table 3-2:	Total	Costs	hv	Facility
1 abit 5-2.	I Utai	CUSIS	vy	racinty

# **EMISSIONS IMPACT**

Implementation of PR 1407.1 will reduce both point source and fugitive emissions of arsenic, cadmium, hexavalent chromium, and/or nickel, resulting in reduced ambient air concentrations of the toxic air contaminants arsenic, cadmium, hexavalent chromium, and nickel. Point source controls will reduce emissions from chromium alloy melting furnaces to health protective levels by establishing emission limits based on hexavalent chromium that are designed to be below 10 in-a-million maximum individual cancer risk for the nearest sensitive receptor to the affected facility. Of the toxic air contaminants, hexavalent chromium is the cancer risk driver. Housekeeping and building enclosures will reduce fugitive emissions from chromium alloy melting and handling operations. Fugitive emissions are difficult to quantify but have been shown to be a contributing factor to ambient toxic air contaminant concentrations.

PR 1407.1 will require controlling toxic air contaminant emissions from point sources associated with chromium alloy melting operations using HEPA and ULPA filter technologies to achieve the hexavalent chromium mass emission limits. HEPA is certified to achieve a minimum filtration of 99.97 percent for particles sized 0.3 microns or larger, and ULPA is a subset of HEPA filters that is certified to achieve a higher minimum filtration of 99.9995 percent for particles sized 0.12 microns or larger. There are five identified affected facilities that currently do not have any point source controls, and four identified affected facilities that do not have the HEPA or ULPA filter

technologies. Owner or operators will also be required to conduct source testing that will provide the South Coast AQMD with data that may be used to improve the quantification of hexavalent chromium emissions from chromium alloy melting emission sources.

# SOCIOECONOMIC ASSESSMENT

A socioeconomic impact assessment has been prepared and will be released for public review and comment at least 30 days prior to the South Coast AQMD Governing Board Hearing on PR 1407.1, which is anticipated to be heard on January 8, 2021.

# CALIFORNIA ENVIRONMENTAL QUALITY ACT

PR 1407.1 is considered a "project" as defined by the California Environmental Quality Act (CEQA) and the South Coast AQMD is the designated lead agency. Pursuant to South Coast AQMD's Certified Regulatory Program (Public Resources Code Section 21080.5 and CEQA Guidelines Section 15251(l); codified in South Coast AQMD Rule 110) and CEQA Guidelines Section 15070, the South Coast AQMD has prepared an Environmental Assessment (EA) with less than significant impacts for PR 1407.1, which is a substitute CEQA document, prepared in lieu of a Negative Declaration. A Draft EA has been released for a 32-day public comment and review period from November 13, 2020 to December 15, 2020. If comments are submitted, the letters and responses to comments will be incorporated into the Final EA which will be included as an attachment to the Governing Board package. Prior to making a decision on the adoption of PR 1407.1, the South Coast AQMD Governing Board must review and certify the Final EA, including responses to comments, as providing adequate information on the potential adverse environmental impacts that may occur as a result of adopting PR 1407.1.

# DRAFT FINDINGS UNDER CALIFORNIA HEALTH AND SAFETY CODE SECTION 40727

# **Requirements to Make Findings**

California Health and Safety Code Section 40727 requires that prior to adopting, amending or repealing a rule or regulation, the South Coast AQMD Governing Board shall make findings of necessity, authority, clarity, consistency, non-duplication, and reference based on relevant information presented at the public hearing and in the staff report.

# Necessity

PR 1407.1 is needed to fill a regulatory gap and to further protect public health by reducing emissions of arsenic, cadmium, hexavalent chromium, and nickel from chromium alloy melting operations. The intent of this proposed adoption is to reduce toxic air contaminant emissions. The proposed adoption will reduce toxic air contaminant emissions from point and fugitive sources of chromium alloy melting operations.

#### Authority

The South Coast AQMD obtains its authority to adopt, amend, or repeal rules and regulations pursuant to California Health and Safety Code Sections 39002, 39650 et. seq., 40000, 40440, 40441, 40506, 40510, 40522, 40702, 40725 through 40728, 41508, and 41700.

#### Clarity

PR 1407.1 is written or displayed so that its meaning can be easily understood by the persons directly affected by it.

### Consistency

PR 1407.1 is in harmony with and not in conflict with or contradictory to, existing statutes, court decisions, or state or federal regulations.

#### **Non-Duplication**

PR 1407.1 will not impose the same requirements as any existing state or federal regulations. The proposed amended rule is necessary and proper to execute the powers and duties granted to, and imposed upon, the South Coast AQMD.

#### Reference

In adopting this rule, the following statutes which the South Coast AQMD hereby implements, interprets or makes specific are referenced: California Health and Safety Code sections 39659 (regulations to establish programs for hazardous air pollutants), 39666 (Air Toxics Control Measures), 41700 (nuisance), Federal Clean Air Act (CAA) Section 112 (Hazardous Air Pollutants), and CAA Section 116 (more stringent state standards).

# **COMPARATIVE ANALYSIS**

Health and Safety Code Section 40727.2 requires a comparative analysis of the proposed rule with any Federal or South Coast AQMD rules and regulations applicable to the same source. See Table 3-3.

Rule Element	PR 1407.1	Rule 1407	40 CFR Part 63 ZZZZZ	40 CFR Part 63 EEEEE	CARB Non- Ferrous Metal Melting ATCM
Applicability	Chromium alloy smelters (primary and secondary), foundries, die- casters, and other establishments conducting miscellaneous chromium alloy melting processes	Non-chromium smelters (primary and secondary), foundries, die- casters, coating processes (galvanizing and tinning) and other miscellaneous processes such as dip soldering, brazing and aluminum powder production conducting non- chromium metal melting	Area source iron and steel foundries emitting less than 10 tons per year of any single hazardous air pollutant or less than 25 tons of any single hazardous air pollutant constructed after September 17, 2007	Major source iron and steel foundries emitting 10 tons per year or more of any single hazardous air pollutant or 25 tons or more of any single hazardous air pollutant	Non-ferrous smelters (primary and secondary), foundries, die- casters, coating processes (galvanizing and tinning) and other miscellaneous processes such as dip soldering, brazing and aluminum powder production conducting non- ferrous metal melting
Requirements	• Control emissions of toxic air contaminants by limiting aggregate hexavalent chromium mass emissions to 0.40 mg/hr for facilities with the nearest sensitive receptor less than 50 meters, 1.5 mg/hr for facilities with the	<ul> <li>Control emissions of arsenic, cadmium, and nickel by 99% or limit aggregate mass emissions to 0.000066 lb/hr of arsenic, 0.000541 lb/hr of cadmium, and 0.00848 lb/hr of nickel</li> <li>Building enclosures</li> <li>Housekeeping</li> </ul>	<ul> <li>New foundries control particulate emissions to 0.1 lb/ton and hazardous air pollutant emissions to 0.008 lb/ton</li> <li>Pollution prevention management practices for metallic scrap and mercury switches</li> </ul>	<ul> <li>Existing electric arc furnaces control particulate emissions to 0.005 gr/dscf and hazardous air pollutant emissions to 0.0004 gr/dscf</li> <li>Existing cupolas control particulate emissions to 0.006 gr/dscf and hazardous air</li> </ul>	<ul> <li>Control particulate emissions from emission collection system by 99%</li> <li>Temperature in exhaust stream may not exceed 360F</li> <li>Maintenance program for emission control device monitoring</li> <li>Housekeeping</li> </ul>

# Table 3-3: Comparative Analysis

Rule Element	PR 1407.1	Rule 1407	40 CFR Part 63 ZZZZZ	40 CFR Part 63 EEEEE	CARB Non- Ferrous Metal Melting ATCM
	nearest sensitive receptor 50 to 100 meters, and 1.8 mg/hr for facilities with the nearest sensitive receptor greater than 100 meters • Buildings to house chromium alloy melting operations with cross-draft minimization and closure of roof openings • Housekeeping • Visible emission standards	• Visible emission standards	<ul> <li>Maintenance program for emission control device monitoring</li> <li>Housekeeping</li> <li>Visible emission standards</li> </ul>	<ul> <li>pollutant emissions to 0.0005 gr/dscf</li> <li>New electric induction furnaces control particulate emissions to 0.001 gr/dscf and hazardous air pollutant emissions to 0.00008 gr/dscf</li> <li>New electric arc furnaces and cupolas control particulate emissions to 0.002 gr/dscf and hazardous air pollutant emissions to 0.0002 gr/dscf</li> <li>Plan or certification to minimize hazardous air pollutants from scrap</li> <li>Maintenance program for emission control device monitoring</li> <li>Housekeeping</li> <li>Visible emission standards</li> </ul>	• Visible emission standards
Reporting	<ul> <li>Source test report</li> <li>Repair of unintended or accidental building and roof breaches exceeding 72 hours</li> <li>Parameter monitoring failure</li> </ul>	<ul> <li>Source test report</li> <li>Parameter monitoring failure</li> </ul>	Semiannual compliance reports for exceedances, parametric monitor downtime, deviations from pollution prevention practices	Semiannual compliance reports for exceedances, parametric monitor downtime, deviations from pollution prevention practices	None
Monitoring	<ul> <li>Initial and periodic source testing</li> <li>Parameter monitoring</li> <li>Material testing for chromium non- ferrous alloys</li> </ul>	<ul> <li>Initial and periodic source testing</li> <li>Emission control device monitoring</li> <li>Material testing</li> </ul>	<ul> <li>Source test on a furnace that is vented to a control device every five years</li> <li>Parametric monitoring</li> <li>Bag leak detection system</li> </ul>	<ul> <li>Source test on a furnace that is vented to a control device every five years</li> <li>Parametric monitoring</li> <li>Bag leak detection system</li> </ul>	<ul> <li>One-time source test on a furnace that is vented to a control device</li> <li>Parametric monitoring</li> <li>Bag leak detection system</li> </ul>
Recordkeeping	Melt records, material testing and source testing results, housekeeping log, construction and maintenance and repair activity log, building and roof breach repair activity	Melt records, material testing and source testing results, housekeeping log, emission control device monitoring log made available for three years	Test reports, notifications, semiannual reports made available for five years	Test reports, notifications, semiannual reports	Source testing results made available for two years

Rule Element	PR 1407.1	Rule 1407	40 CFR Part 63 ZZZZZ	40 CFR Part 63 EEEEE	CARB Non- Ferrous Metal Melting ATCM
	and reporting log, parameter monitoring log made available for five years				