Proposed Rule 1430
Control of Toxic Emissions from Grinding Operations at Forging Facilities

Working Group Meeting #2
September 14, 2016
Background

- First Working Group Meeting – October 2015
- Since first Working Group Meeting staff:
  - Further investigated potential affected sources
  - Conducted site visits – gathered additional information
  - Reviewed ambient monitoring data near Carlton Forge Works in Paramount
- Rulemaking temporarily paused to allow SCAQMD staff to communicate findings from ambient monitoring data to community (hexavalent chromium)
  - August 23, 2016 SCAQMD staff hosted a second Town Hall Meeting in the City of Paramount to discuss ambient monitoring results
Efforts that Lead to Ambient Monitoring in Paramount

Beginning 2012, SCAQMD began receiving a series of burnt metallic odor complaints - a number of complaints focused on Carlton Forge Works (CFW)

May 2013 - Glass plate sampling at and near CFW confirmed fugitive metal particulate emissions

August 2013 - SCAQMD begins ambient air monitoring near CFW

September 2013 - CFW began voluntarily implementing measures to reduce fugitive emissions from their grinding operations

January 2014 - SCAQMD hosts a town hall meeting to report initial monitoring results
Background on Paramount Ambient Air Monitoring

- Ambient air monitoring at two sites in Paramount community since August 2013
  - Site #2 (Vermont Ave.)
  - Site #3 (California Ave.)
  - Site #1 (Site discontinued due to access issues)
- Initial monitoring identified Nickel and Hexavalent Chromium as two key toxic metals of concern
  - Nickel (primary health effects non-cancer)
  - Hexavalent Chromium (primary health effects cancer)
- Monitoring results for the two metals were compared to:
  - Background levels from the Multiple Air Toxics Exposure Study (MATES IV)
  - Other health thresholds (discussed in next slides)
Ambient Air Monitoring – Sampling Locations

Site #1            Site #2           Site #3
Jefferson St.       Somerset Blvd.     Paramount Blvd.

Site #2 (Vermont Ave.)
Duration of monitoring: 8/8/2013 – Ongoing
Sampling Schedule: 1-in-3 days

Site #3 (California Ave.)
Duration of monitoring: 10/31/2013 - Ongoing
Sampling Schedule: 1-in-6 days

Site #1 Discontinued
Nickel Ambient Air Monitoring Results (30-Day Average)

Sept. - Improve baghouse air flow by 35%

Oct to Dec
- Plastic strip curtains installed over grinding room doors, grinding tables placed closer to exhaust intakes
- Sealed grinding room to certified permanent total enclosure
- Improve housekeeping
Significant decline in Nickel emissions corresponds to voluntary emission reduction measures implemented at Carlton Forge Works from September 2013 - December 2013.
Voluntary Emission Reduction Measures at CFW

- September 2013: Increased baghouse airflow by 35% for improved collection efficiency
- October 2013: Installed plastic strip curtains on all building overhead doors
- October 2013: Placed grind shop work tables closer to baghouse exhaust intakes
- November 2013: Sealed grind shop roof to provide a Permanent Total Enclosure
- December 2013: Enhanced housekeeping measures such as routine sweeping
- Spring 2015: Installed HEPA filters on baghouse
Results of Nickel Ambient Air Monitoring - Annual Average Data

**Site #2 (Vermont Ave.)**


Reduction in Nickel consistent with voluntary actions at CFW

Nickel well over expected background levels. Beginning 2014 near REL

**Site #3 (California Ave.)**

- Nickel concentration: 5.2 in 2013, 4.7 in 2014, 4.7 in 2015, 5.0 in 2016

Nickel near expected background levels and well under REL

Expected Typical Ambient Level (4.06 ng/m³)

* 2013 and 2016 data are partial years
Hexavalent Chromium - Ambient Air Monitoring

- Initial monitoring identified Hexavalent Chromium as a toxic metal of concern in addition to Nickel.
- Ambient air monitoring results show elevated Hexavalent Chromium at Site #2 (Vermont Ave).
- Determining if Hexavalent Chromium is related to forging operation or other source(s).
- SCAQMD staff continuing air monitoring efforts, with an expanded focus on identifying and controlling source(s) of Hexavalent Chromium.
Results of Hexavalent Chromium Ambient Air Monitoring (Concentration)*

* 2013 and 2016 data are partial years

**Site #2 (Vermont Ave.)**

- Hexavalent Chromium well over expected background levels

**Site #3 (California Ave.)**

- Hexavalent Chromium near expected background levels

**Expected Typical Ambient Level (0.11 ng/m³)**
Potential Health Risks Based on Monitoring Data

- Potential **cancer risk** from long-term exposure to Nickel and Hexavalent Chromium:
  - Site #2 (Vermont Ave.): 176 in-one-million
  - Site #3 (California Ave.): 74 in-one-million
  - Hexavalent Chromium ~95% of cancer risk

- Potential **non-cancer risk** from long-term exposure to Nickel:
  - Site #2 (Vermont Ave.): levels have dropped since 2013, but still above REL
  - Site #3 (California Ave.): levels well below REL
  - Hexavalent Chromium non-cancer risks well below thresholds
Summary of Monitoring Results for Nickel

- **Site #2 (Vermont Ave.)**
  - Beginning 2014 Nickel levels near REL
  - 2014 Nickel reductions consistent with 2013 voluntary measures implemented at CFW
    - Demonstrates efficacy of measures to reduce nickel emissions from grinding operation

- **Site #3 (California Ave.)**
  - Near expected background levels in 2014 and 2015, but higher in 2016
Summary of Monitoring Results for Hexavalent Chromium

- **Site #2 (Vermont Ave.)**
  - Estimated cancer risk is of concern (Hexavalent Chromium contributes to 95% of cancer risk) - up to 4 times higher than expected background levels
    - Additional sampling needed to identify Hexavalent Chromium source(s)
    - Expanded ambient air monitoring focused on Hexavalent Chromium source(s) in progress
    - Sampling results may require expanding scope of PR 1430 or additional rulemaking activities

- **Site #3 (California Ave.)**
  - Near expected background levels in 2014 and 2015, but higher in 2016
Glass Plate Sampling

- 2013/2014 deployed glass plate samples at Carlton Forge Works Press Forge, Weber Metals, and Schlosser Forge:
  - Results showed elevated levels of metals near grinding operations
- Comparison of 2013 and 2014 glass plate samples at Carlton Forge Works showed a decrease in metal particulate further demonstrating efficacy of voluntary emission reduction measures for grinding operation
2014 Total PM Glass Plate Sample Results Near Grinding

Facility A (Roof of Grind Shop)
Facility B (Southeast end of Grind Shop next to Baghouse)
Facility B (Southeast end of Grind Shop)
Facility C (Roof of Small Outside Grind Station)
Facility C (Roof of Large Outside Grind Station)
Facility D (Grind Shop-Hand and Swing Grinders)
Facility D (Grind Shop-Mechanical Grinders)

Concentration in ppm
Conclusions from Ambient Monitoring and Glass Plate Samples

- Ambient monitoring and glass plate sampling showed nickel decreased with improvements of point source controls, enclosure, and housekeeping of grinding operations.
- Glass plate samples at other forging facilities showed higher concentrations of total PM than Carlton Forge.
- Additional monitoring is needed to identify the source of hexavalent chromium from the monitor near Carlton Forge.
Overview of Site Visits and Findings
Since 1\textsuperscript{st} Working Group Meeting Rule staff has visited 8 additional forging facilities for a total of 21 site visits

<table>
<thead>
<tr>
<th>Facilities Visited</th>
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</thead>
<tbody>
<tr>
<td>Foot Axle &amp; Forge Company</td>
</tr>
<tr>
<td>Carlton Forge Works</td>
</tr>
<tr>
<td>Quality Aluminum Forge, LLC</td>
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<tr>
<td>California Drop Forge</td>
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<tr>
<td>Aluminum Precision Products Inc.</td>
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<tr>
<td>American Handforge</td>
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<tr>
<td>Sierra Alloys Co.</td>
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# Site Visit Findings

<table>
<thead>
<tr>
<th>Findings</th>
<th>Number of Facilities*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Facilities Visited</td>
<td>21</td>
</tr>
<tr>
<td><strong>Grinding</strong></td>
<td></td>
</tr>
<tr>
<td>Dry Grinding Operations</td>
<td>21</td>
</tr>
<tr>
<td>Wet Grinding Operations</td>
<td>2</td>
</tr>
<tr>
<td><strong>Sawing</strong></td>
<td></td>
</tr>
<tr>
<td>Dry Cutting Operations</td>
<td>2</td>
</tr>
<tr>
<td>Wet Cutting Operations</td>
<td>19</td>
</tr>
<tr>
<td>Containment Structures for Grinding</td>
<td></td>
</tr>
<tr>
<td>Grinding Operations within a Total Enclosure</td>
<td>2</td>
</tr>
<tr>
<td>Grinding Operations within a Partial Enclosure (3 Walls)</td>
<td>15</td>
</tr>
<tr>
<td>Grinding Operations Conducted Outside an Enclosure</td>
<td>4</td>
</tr>
</tbody>
</table>

* Some facilities have multiple types of operations
Focus of Site Visits

- Observations focused on dry grinding operations
  - Billet grinding
  - Swing grinding
  - Utility grinding
  - Large and small hand grinding
- Observed point and fugitive control approaches
- Did not focus on wet cutting and grinding operations
  - fugitive emissions controlled at the site
Control Approaches for Dry Grinding Operations

**Point Source Controls for Metal Particulate**
- Metal particulate vented to a collection or filtration device
- Examples of point source controls includes baghouse with or without HEPA filtration, collection device to cyclone

**Containment of Fugitive Emissions (Enclosure)**
- Physical structure that contains metal particulate
- Examples of enclosures can be partial enclosure, total enclosure, or total enclosure vented to pollution controls

**Housekeeping Measures**
- Measures to reduce the accumulation of metal particulate that can be re-entrained
- Examples of housekeeping measures include sweeping, roof washing, covering containers with metal particulate
General Observations of Point Source Controls

- Most facilities are operating air pollution controls without a SCAQMD permit (permit not required)
  - Only two facilities have gone through the SCAQMD permitting process
- Baghouses are the primary air pollution control device
  - Concern for proper ventilation, operation, and maintenance of pollution controls
- Greatest concern is for facilities conducting grinding operations with no pollution controls
Metal Grinding-Billet Grinders

- Traveling grinders designed to prepare large billets prior to forging
- 2 facilities with billet grinding operations (total of five billet grinders)
- Point source control
  - All billet grinders vented to baghouse without HEPA filters
Metal Grinding-Swing Grinders

- Rugged, heavy-duty grinder with full lateral movement used to prepare medium sized billets
- 7 facilities with swing grinding operations
- Point source controls
  - 4 vented to a baghouse without HEPA filters
  - 1 vented to a baghouse with HEPA filters
  - 2 facilities operating without air pollution controls
Metal Grinding-Utility Grinders

- Designed for smaller casting and lighter metal removal
  - Typically have a slotting wheel on one end for reaching into deep, narrow recesses
- 9 facilities with utility grinding operations
- Point source controls
  - 2 vented to vacuum collection, lubricant or no baghouse
  - 1 vented to a cyclone
  - 4 vented to a baghouse without HEPA filters
  - 2 facilities operating without air pollution controls
Metal Grinding-Hand Grinders

- Handheld power tools used for preparing, cutting, grinding and polishing (finishing) smaller castings
- 17 facilities with hand grinding operations
- Point source controls
  - 2 vented to a cyclone
  - 3 vented to a baghouse without HEPA filters
  - 3 vented to a baghouse with HEPA filters
  - 9 facilities operating without air pollution controls
General Observations of Enclosures

- Greatest concern is for facilities that conduct grinding operations in the open air (four facilities)
- Fugitive emissions escape partial enclosures
- Most facilities conduct grinding operations within a building
  - Many enclosures have cross draft issues and openings at the roof top where fugitive emissions can escape
  - Some grinding operations conducted close to roll-up doors
  - Maintenance of enclosures is needed to ensure fugitive emissions are contained
Enclosures for Grinding Operations

- Billet grinding
  - All billet grinding operations conducted within an enclosure
- Swing grinding
  - 4 facilities within an enclosure
  - 1 facility within a partial enclosure
  - 1 facility with no enclosure
- Utility grinding
  - 8 facilities within an enclosure
  - 1 facilities within a partial
- Hand grinding
  - 12 facilities within an enclosure
  - 1 facilities within a partial enclosure
  - 4 facility with no enclosure
General Observations of Housekeeping Provisions

- Concern for accumulation of metal particulate that can become airborne
- Housekeeping varied at each facility
  - Variation in cleaning method – brooms to mobile vacuum sweepers
  - Variation in frequency
  - Variation in areas cleaned – inside and/or outside
- Storage of grinding waste varied
  - Open and closed containers
  - Accumulation of dust around storage area varied
Housekeeping and Maintenance

- 18 facilities conducting some level of housekeeping
- 3 facilities did not conduct any housekeeping measures
- 2 unknown
  - Most housekeeping measures focused on sweeping or vacuuming
Conclusions from Site Visits

- Grinding operations conducted in the open without an enclosure or pollution controls of greatest concern
- Partial enclosures do not contain fugitive emissions
- Most air pollution control devices are not permitted
  - Maintenance and operation of pollution control devices a concern
  - Concerned that many pollution control devices do not have proper collection efficiency
Concepts for Proposed Rule 1430
Purpose

- Reduce exposure to toxic metal particulate emissions resulting from metal grinding activities at forging operations
- Scope of PR 1430 may change based on information gained from continued investigation and monitoring of ambient levels near forging facilities
Applicability

- Includes facilities that press and grind metal parts for:
  - Aerospace and defense
  - Automobile industry
  - Oil field industry
  - Other industrial applications

- Potential metrics considered for applicability threshold:
  - Volume of metal processed
  - Total operational hours for grinding
  - Amount of grinding equipment

- Metal cutting operations conducted with lubricants will not be included
Current Universe of Sources

- Staff initially identified 37 potential forging facilities by internet search and permit database.
- Through site visits conducted, staff has confirmed 22 forging facilities.
- Staff will continue to evaluate additional potential sources based on any new information acquired.
Concepts for General Requirements of PR 1430

- Point Source Emission Control
- Emission Control Source Testing and Maintenance
- Enclosures
- Housekeeping Practices
- Monitoring, Recordkeeping, and Reporting
- Exemptions
Concepts for Point Source Emission Control Requirements

- Grinding operations will require SCAQMD permits
- In addition to PR 1430 point source requirements, permitted equipment will be subject to:
  - Rule 1401 – Toxics New Source Review
  - Rule 1155 – PM Control Devices
- Initial permitting exempt from Regulation XIII – New Source Review
- Modifications to equipment would be subject to Regulation XIII
Overview of SCAQMD Rules that Will Affect Permitted Grinding Equipment

**PR 1430**
- Applicability: Grinding Operations at Forging Facilities
- Determining Point Source Requirements

**Rule 1401**
- Applicability: Toxic Evaluation for All Permitted Sources
- 1 in a million without T-BACT*
- 10 in a million with T-BACT*

**Rule 1155**
- Applicability: Permitted PM for Non-Combustion Sources
- Emission limit: 0.01 grains/DSCF
Compliance Options for Point Source Requirements

• Considering two compliance options:
  • Compliance Option 1:
    • Include key point source requirements of R1401 and R1155 in PR 1430; or
    • Establish requirements in PR1430 that would be at least, equivalent to R1401 and R1155
  • Compliance Option 2:
    • Establish requirements for PR1430 and facilities must also comply with R1401 and 1155
Concepts for Point Source Emission Control Requirements

- Vent individual or series of grinding stations to an emissions control device
- Collection efficiency of pollutants to control device
  - Ventilation and hood system must meet minimum capture velocity standards per U.S. Industrial Ventilation Handbook
- Point source emission control – considering two approaches
  - Technology-based approach
  - Emissions-based approach
Technology-Based Approach

- Establishes control efficiencies or emission limits based on specific pollution controls
- Can require varying levels of control technologies for grinding operations based on different criteria such as:
  - Type or size of equipment
  - Intensity of grinding operation
  - Best available controls
  - Proximity to sensitive receptors
- Varying control technologies may include HEPA filters/cartridges, baghouses, collection devices, etc.
Emissions-Based Approach

- Establish an emission rate standard that each individual control device is to meet
- Emissions-based approach can incorporate health risk parameters
- Emission rate can vary based on parameters similar to technology-based approach
- Facility determines the appropriate control device to achieve the emission standard
Concepts for Enclosure Requirements

- Require billet, swing, utility, and large hand grinding activities to be conducted inside a total enclosure to minimize process fugitive emissions.

- Total enclosure requirements
  - Close all openings that may affect emission control devices (e.g., windows, bay doors).
  - Alternative methods may include installing plastic strip curtains or vestibules.
  - Meet the industrial ventilation requirements.

- Maintenance requirements to ensure enclosure is free of openings, gaps, cracks, etc.
Concepts for Housekeeping Requirements

- Periodic wet wash or vacuum sweep of all paved metal grinding area surfaces
  - Frequency can differ based on location (building interior/exterior)
- Pave surfaces of facility grounds near:
  - Metal grinding work station(s)
  - Metal waste storage areas capable of generating fugitive metal particulate emissions (for example, grinding or saw dust)
Concepts for Housekeeping Requirements (continued)

- Storage and transport requirements for all metal waste capable of generating any amount of fugitive metal particulate in sealed or leak proof containers
- Periodic wet wash or vacuum sweep w/HEPA equipped vacuums all grinding waste storage area surfaces
Source Testing Requirements

- Periodic source test of all emission control devices (Once every three years)
- Source tests conducted using test approved by the Executive Officer
Recordkeeping Requirements

- Housekeeping records for the following:
  - Interior and exterior wet or vacuum sweeping
  - Pressure measurements of add-on control devices
  - Process upsets

- Operations records for the following:
  - Throughput volume of forged metal
  - Volume of grinding operations

- Emission Control Maintenance and Monitoring Records
Potential Exemptions

- Low emitting grinding operations
  - Grinding conducted with a coolant
    - For example, grinding units that apply a continuous stream of coolant to the grinding wheel while in operation
  - Small hand grinders
    - Grinders that are characterized by a small chuck, drum, or shank diameter, for example, “tootsie roll” grinders
  - Grinders used for small forgings
    - For example, grinders used to grind small fasteners such as bolts or screws
  - Facilities that contain minimal grinding
    - For example, less than “x” hours of grinding activity or generate less than “x” amount of grinding dust
Schedule

- Public Workshop – January 2017
- Board Hearing - March 2017

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