BOARD MEETING DATE: October 5, 2018 AGENDA NO. 32

PROPOSAL: Certify Final Subsequent Environmental Assessment and Amend

Rule 2001 – Applicability and Rule 2002 – Allocations for Oxides

of Nitrogen (NOx) and Oxides of Sulfur (SOx)

SYNOPSIS: On January 5, 2018, the Board adopted amendments to Rules 2001

and 2002 to initiate the transition of NOx RECLAIM to a

command-and-control regulatory structure. To support ongoing efforts for transitioning RECLAIM facilities, PAR 2001 would add a provision to allow facilities to opt-out of RECLAIM if certain criteria are met. PAR 2002 would provide an option, for facilities

that receive an initial determination notification, to stay in RECLAIM for a limited time while complying with applicable command-and-control requirements. PAR 2002 would also

establish a provision that precludes any former RECLAIM facility from obtaining offsets from the SCAQMD internal bank. PAR 2002 also clarifies existing language and removes obsolete provisions, including requirements to report infinite year block (IYB) NOx RTC prices to the Board when the price falls below the

minimum threshold.

COMMITTEE: Stationary Source Committee, July 20 and September 21, 2018,

Reviewed

#### **RECOMMENDED ACTIONS:**

Adopt the attached Resolution:

- 1. Certifying the Final Subsequent Environmental Assessment for Proposed Amended Rule 2001 Applicability, and Proposed Amended Rule 2002 Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx); and
- 2. Amending Rule 2001 Applicability, and Rule 2002 Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx).

Wayne Nastri Executive Officer

#### **Background**

The Regulation XX – Regional Clean Air Incentives Market (RECLAIM) program was adopted in October 1993 and is a market-based program for facilities with more than 4 tons per year of NOx or SOx emissions. During the adoption of the Final 2016 AQMP, the adopting Resolution directed staff to modify Control Measure CMB-05 to achieve an additional five tons per day NOx emission reduction as soon as feasible but no later than 2025, and to transition the NOx RECLAIM program to a command-and-control regulatory structure requiring Best Available Retrofit Control Technology (BARCT) as soon as practicable. California State Assembly Bill (AB) 617, which was approved in July 2017, requires an expedited schedule for implementing BARCT at cap-and-trade facilities that are also subject to RECLAIM and requires the implementation of BARCT by December 31, 2023.

The RECLAIM program was most recently amended on January 5, 2018 to preclude any new facilities from entering NOx RECLAIM and established criteria and procedures to exit facilities from RECLAIM. RECLAIM trading credit (RTC) holdings for exiting facilities were also addressed. Proposed amendments to Rule 2001 – Applicability (PAR 2001) and Rule 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx) (PAR 2002) are to address issues raised by stakeholders to have an option to exit RECLAIM, provided certain criteria are met and an option to stay in RECLAIM if the Executive Officer has determined the facility is ready to exit RECLAIM. This provision was added to provide additional assurance to affected facilities that they could remain in RECLAIM until key policy issues such as New Source Review are resolved.

#### **Public Process**

Staff has held monthly RECLAIM Working Group Meetings to discuss the transition of facilities in the RECLAIM program to a command-and-control regulatory structure and to discuss key policy issues. Proposed Amended Rules 2001 and 2002 were discussed at the RECLAIM Working Group Meetings on June 14, July 12, and September 13, 2018. The Stationary Source Committee held two meetings on July 20 and September 21, 2018. A public workshop was held on August 9, 2018, with the comment period closing on August 23, 2018. In addition, staff has also met individually with numerous facility operators and industry groups regarding the transition.

#### **Proposed Amendments**

Proposed Amended Rule 2001 provides NOx RECLAIM facilities the option to exit RECLAIM provided certain criteria are met. The criteria are contained in PAR 2001 and reflect the revised criteria to receive a final determination notification from the Executive Officer in PAR 2002. The criteria require that all NOx emitting equipment at a RECLAIM facility be subject to a NOx rule with the exception of equipment subject to Rule 1470 and most equipment exempt from permitting per Rule 219. Facilities are also required to submit NOx equipment information along with submitting a request to

opt-out. If the facility meets the criteria to exit RECLAIM, the facility would follow the provisions in Rule 2002 to exit RECLAIM.

Proposed Amended Rule 2002 revises the criteria for facilities to be identified as ready to exit and provides RECLAIM facilities with the option to remain in RECLAIM for a limited time upon receiving an initial determination notification. PAR 2002 includes a provision that precludes any exited facility from obtaining offsets from the SCAQMD internal bank for NOx emissions increases before Regulation XIII – New Source Review is amended and becomes applicable to former RECLAIM facilities. No final determination notifications will be issued before Regulation XIII is amended. Under PAR 2002 and upon amendment of Regulation XIII, the Executive Officer will issue final determination notifications to those facilities that have decided to remain in RECLAIM, requiring that the facility will be exited from the program on a date, no later than December 31, 2023, and will be required to submit any updated NOx equipment information.

Proposed Amended Rules 2001 and 2002 also require that facilities that remain in RECLAIM would comply with any non-RECLAIM rules adopted or amended after the date of amendment of Rules 2001 and 2002. Additionally, PAR 2002 removes the reporting requirements to the Board when infinite year block NOx RTC prices fall below the minimum threshold.

#### **Key Issues**

Staff has received several comments regarding PARs 2001 and 2002, primarily pertaining to Regulation XIII - New Source Review (NSR). Stakeholders expressed concerns about being exited from RECLAIM before NSR is amended to provide requirements for former RECLAIM facilities and have requested that no facilities be exited before NSR is resolved. Stakeholders have also requested to not move forward with BARCT rule amendments until NSR is resolved. Contrarily, some stakeholders have requested that facilities be allowed to exit RECLAIM once all the facilities' equipment is subject to applicable BARCT rules, but before Regulation XIII is amended.

Staff has committed to not forcing any facilities to exit out of RECLAIM until NSR issues are resolved and is proposing amendments to Rules 2001 and 2002 to address these concerns. PARs 2001 and 2002 would allow facilities to remain in RECLAIM until NSR and other transition issues are resolved to provide assurance to facilities that they will not be forced to exit RECLAIM before these matters are resolved. Rule 2001 also would allow facilities to exit before Regulation XIII is amended if they meet the criteria to exit. Both provisions in PARs 2001 and 2002 are options and are being proposed to address stakeholders that do not want their facility to exit before Regulation XIII is amended, in addition to those stakeholders that want their facility out of RECLAIM before Regulation XIII is amended.

PAR 2002 also prohibits any former RECLAIM facility from accessing the internal bank for NOx emissions offsets. This is a temporary provision until the impacts of

former RECLAIM facilities on the internal bank are analyzed through Regulation XIII rulemaking. Facilities have the option to remain in RECLAIM, where new and modified sources can offset NOx emission increases with RTCs under RECLAIM NSR rules.

Stakeholders have also commented that a full programmatic CEQA analysis has not been conducted for the sunsetting of the RECLAIM program. SCAQMD conducted a program level CEQA analysis for the RECLAIM transition and was included as part of the Final 2016 AQMP Program Environmental Impact Report.

#### California Environmental Quality Act

PARs 2001 and 2002 are considered a "project" as defined by the California Environmental Quality Act (CEQA) and the SCAQMD is the designated lead agency. Pursuant to CEQA Guidelines Sections 15252, 15162(b), 15070 and 15251(l) (codified in SCAQMD Rule 110), the SCAQMD has prepared a Subsequent Environmental Assessment (SEA) for PARs 2001 and 2002 which relies on the following CEQA documents: 1) December 2015 Final Program Environmental Assessment (PEA) for Proposed Amended Regulation XX – Regional Clean Air Incentives Market (referred to herein as the December 2015 Final PEA for NOx RECLAIM); 2) the October 2016 Addendum to the December 2015 Final PEA for NOx RECLAIM; and 3) the March 2017 Final Program Environmental Impact Report (EIR) for the 2016 Air Quality Management Plan (AQMP) (referred to herein as the March 2017 Final Program EIR for the 2016 AQMP).

#### **Socioeconomic Analysis**

PAR 2001 and PAR 2002 are administrative in nature and do not impose new or more stringent emission limits or standards, and therefore do not directly result in additional economic costs to RECLAIM facilities. However, as subsequent command-and-control rules are amended to address future BARCT limits, facilities will likely incur potentially significant economic costs, as these facilities must comply with these new BARCT requirements.

Given the uncertainty regarding new BARCT requirements for subsequent command and control rules affecting transitioning RECLAIM facilities, it is speculative to estimate the economic costs associated with these future rules. Currently, the only proposed amended rules affecting facilities transitioning out of RECLAIM that include BARCT requirements and projected economic impacts and are projected to go before the Board this year are rules affecting boilers and process heaters, electricity generating facilities, and non-refinery flares. Socioeconomic assessments will be prepared for these rules.

As more command-and-control rules are adopted/amended to accommodate additional groups of facilities exiting the RECLAIM program, the total economic costs to all facilities exiting RECLAIM (and macroeconomic impacts to the South Coast Air Basin) will become clearer. At this point in the RECLAIM transition, however, it would be

speculative to assume what the new BARCT requirements and projected economic impacts will be, as most BARCT assessments have not yet been conducted.

#### **Resource Impacts**

Existing staff resources are adequate to implement the proposed amendments.

#### **Attachments**

- A. Summary of Proposal
- B. Key Issues and Responses
- C. Rule Development Process
- D. Key Contacts List
- E. Resolution
- F. Proposed Amended Rule 2001
- G. Proposed Amended Rule 2002
- H. Final Staff Report
- I. Final Subsequent Environmental Assessment
- J. Board Meeting Presentation

#### **ATTACHMENT A**

#### **SUMMARY OF PROPOSAL**

#### Proposed Amended Rule 2001 – Applicability

- Defines eligibility criteria for facilities to opt-out
- Establishes a process for facilities electing to opt-out
  - o A RECLAIM facility that elects to opt-out would submit specific NOx equipment information with a request to opt-out to the Executive Officer
  - The Executive Officer will evaluate the information and issue an initial determination notification to the facility if it meets the criteria to exit or notify the facility that it does not meet the criteria to exit and will remain in RECLAIM
- Revises applicability to address the transition of facilities from the NOx RECLAIM program to a command-and-control regulatory structure

### Proposed Amended Rule 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx)

- Revises the criteria for facilities to be identified as ready to exit and receive initial and final determination notifications
- Establishes the procedures and provisions for facilities that elect to remain in RECLAIM upon receiving an initial determination notification
  - Facilities would notify the Executive Officer with a request to remain in RECLAIM and submit with the request the specific NOx equipment information required in the initial determination notification
  - o The Executive Officer would approve the request to remain and the facility will remain until the Executive Officer issues a final determination notification that states when the facility will exit
- Facilities that opt-out of RECLAIM early would be prohibited from obtaining offsets from the SCAQMD internal bank for NOx emissions increases until Regulation XIII New Source Review is amended (exited facilities would have to provide NOx ERCs to offset emission increases for new or modified sources)
- Removes the provision that requires reporting to the Board if Infinite Year Block RECLAIM Trading Credit prices fall below the minimum threshold

#### ATTACHMENT B

#### **KEY ISSUES AND RESPONSES**

Proposed Amended Rule 2001 – Applicability and Rule 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx)

Facilities should not exit and staff should not move forward with BARCT rule amendments until New Source Review (NSR) is resolved.

- Staff has committed to not force any facilities to exit until NSR is resolved
- PAR 2002 allows facilities to remain in RECLAIM until NSR is resolved
- PAR 2001 allows facilities to exit RECLAIM before NSR is resolved provided that they meet the criteria to exit
  - Some stakeholders want to exit RECLAIM before NSR is resolved
- Facilities can remain in RECLAIM to offset new and modified sources under RECLAIM NSR

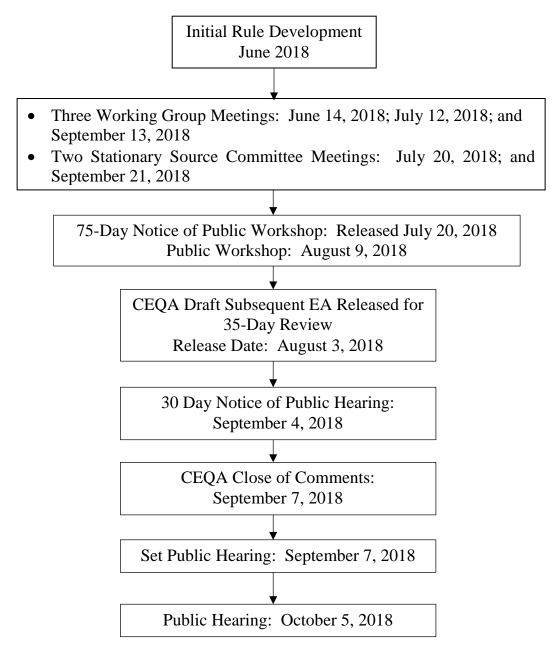
The transition of NOx RECLAIM facilities to a command-and-control regulatory structure lacks a programmatic CEQA analysis.

- A programmatic CEQA analysis for the environmental impacts of the RECLAIM transition was included as part of the Final 2016 AQMP Program Environmental Impact Report (PEIR) in the analysis of the RECLAIM control measure
- While the Final 2016 AQMP PEIR was prepared before the decision to sunset RECLAIM was conclusively made, the commenters have not identified any environmental impacts not included in the analysis of the RECLAIM control measure; impacts of individual rules will be analyzed in supplemental environmental assessments

#### ATTACHMENT C

#### **RULE DEVELOPMENT PROCESS**

Proposed Amended Rule 2001 – Applicability and 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx)



Four (4) months spent in rule development.

One (1) Public Workshop

Two (2) Stationary Source Committee Meetings

**Three (3) Working Group Meetings** 

#### ATTACHMENT D

#### **KEY CONTACTS LIST**

**AES** 

Amerex Brokers, LLC

Andeavor

Beta Offshore

Biz Fed

Burbank Water and Power

California Air Resources Board

California Construction and Industrial Materials Association (CalCIMA)

California Council for Environmental and Economic Balance (CCEEB)

California Steel Industries

Chevron

City of Anaheim

City of Pasadena

City of Riverside

DCOR, LLC

Disneyland

EarthJustice

Element Markets, LLC

**Evolution Markets** 

**Exide Technologies** 

Henkel Electronic Materials, LLC

Hilton Costa Mesa

**Industry Coalition** 

Los Angeles Department of Water and Power

National Resources Defense Council

NRG, Inc.

Phillips 66

Regulatory Flexibility Group (RegFlex)

Sempra Utilities

Sierra Club

Southern California Air Quality Alliance (SCAQA)

Southern California Edison

The Boeing Company

**Torrance Refining Company** 

U.S. Environmental Protection Agency

Valero

Western States Petroleum Association (WSPA)

#### ATTACHMENT E

#### **RESOLUTION NO. 18-**

A Resolution of the Governing Board of the South Coast Air Quality Management District (SCAQMD) certifying the Final Subsequent Environmental Assessment (SEA) for Proposed Amended Rule 2001 – Applicability, and Proposed Amended Rule 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx). A Resolution of the SCAQMD Governing Board amending Rule 2001 – Applicability, and Rule 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx).

**WHEREAS**, the SCAQMD Governing Board finds and determines with certainty that Proposed Amended Rules 2001 and 2002 are considered a "project" as defined by the California Environmental Quality Act (CEQA); and

**WHEREAS**, the SCAQMD has had its regulatory program certified pursuant to Public Resources Code Section 21080.5 and CEQA Guidelines Section 15251(l), and has conducted a CEQA review and analysis of Proposed Amended Rules 2001 and 2002 pursuant to such program (SCAQMD Rule 110); and

**WHEREAS**, the SCAQMD staff has prepared a Draft SEA pursuant to its certified regulatory program and CEQA Guidelines Sections 15252, 15162(b), and 15070 setting forth the potential environmental consequences of Proposed Amended Rules 2001 and 2002 and determined that the proposed project would not have the potential to generate significant adverse environmental impacts; and

**WHEREAS**, the Draft SEA was circulated for a 35-day public review and comment period, from August 3, 2018 to September 7, 2018, and five comment letters were received; and

**WHEREAS,** the Draft SEA has been revised to include comments received on the Draft SEA and the responses, so that it is now a Final SEA; and

WHEREAS, it is necessary that the SCAQMD Governing Board review the Final SEA prior to its certification, to determine that it provides adequate information on the potential adverse environmental impacts that may occur as a result of adopting Proposed Amended Rules 2001 and 2002, including responses to comments received relative to the Draft SEA; and

**WHEREAS**, pursuant to CEQA Guidelines Section 15252 (a)(2)(B), since no significant adverse impacts were identified, no alternatives or mitigation measures are required and thus, a Mitigation Monitoring and Reporting Plan pursuant to Public Resources Code Section 21081.6 and CEQA Guidelines Section 15097, has not been prepared; and

WHEREAS, Findings pursuant to Public Resources Code Section 21081.6 and CEQA Guidelines Section 15091, and a Statement of Overriding Considerations pursuant to CEQA Guidelines Section 15093, were not prepared because the analysis shows that Proposed Amended Rules 2001 and 2002 would not have a significant adverse effect on the environment, and thus, are not required; and

WHEREAS, the SCAQMD Governing Board voting to adopt Proposed Amended Rules 2001 and 2002 has reviewed and considered the information contained in the Final SEA and other supporting documentation, prior to its certification, and has determined that the Final SEA, including responses to comments, has been completed in compliance with CEQA; and

WHEREAS, Proposed Amended Rules 2001 and 2002 and supporting documentation, including but not limited to, the Subsequent Environmental Assessment, the Final Staff Report, and the Socioeconomic Impact Assessment included in the Final Staff Report, were presented to the SCAQMD Governing Board and the SCAQMD Governing Board has reviewed and considered this information, as well as has taken and considered staff testimony and public comment prior to approving the project; and

WHEREAS, the Final SEA reflects the independent judgment of the SCAQMD; and

WHEREAS, the SCAQMD Governing Board finds and determines that all changes made in the Final SEA after the public notice of availability of the Draft SEA, were not substantial revisions and do not constitute significant new information within the meaning of CEQA Guidelines Section 15073.5 or 15088.5, because no new significant effects were identified, and no new project conditions or mitigation measures were added, and all changes merely clarify, amplify, or make insignificant modifications to the Draft SEA, and recirculation is therefore not required; and

WHEREAS, the SCAQMD Governing Board finds and determines, taking into consideration the factors in Section (d)(4)(D) of the Governing Board Procedures (codified as Section 30.5(4)(D)(i) of the Administrative Code), that the modifications to Proposed Amended Rules 2001 and 2002 since the notice of public hearing was published add clarity that meets the same air quality objective and are not so substantial as to significantly affect the meaning of the proposed amended rules within the meaning of Health and Safety Code Section 40726 because: (a) the changes do not impact emission reductions, (b) the changes do not affect the number or type of sources regulated by the rules, (c) the changes are consistent with the information contained in the notice of public hearing, and (d) the consideration of the range of CEQA alternatives is not applicable because the effects of Proposed Amended Rules 2001 and 2002 do not cause significant impacts and therefore, alternatives are not required; and

**WHEREAS**, Proposed Amended Rules 2001 and 2002 will be submitted for inclusion into the State Implementation Plan; and

**WHEREAS**, the SCAQMD staff conducted a Public Workshop regarding Proposed Amended Rules 2001 and 2002 on August 9, 2018; and

**WHEREAS**, Health and Safety Code Section 40727 requires that prior to adopting, amending or repealing a rule or regulation, the SCAQMD Governing Board shall make findings of necessity, authority, clarity, consistency, non-duplication, and reference based on relevant information presented at the public hearing and in the staff report; and

WHEREAS, the SCAQMD Governing Board has determined that Proposed Amended Rules 2001 and 2002 are needed to continue with the transition of facilities in the RECLAIM program to a command-and-control regulatory structure by revising criteria to exit and providing facilities with pathways for exiting as directed by Control Measure CMB-05 of the Final 2016 Air Quality Management Plan; and

WHEREAS, the SCAQMD Governing Board has determined that Proposed Amended Rules 2001 and 2002 are also needed to allow a facility to remain in the RECLAIM program temporarily to allow time to address New Source Review issues while complying with future adopted command-and-control BARCT rules; and

**WHEREAS**, the SCAQMD Governing Board obtains its authority to adopt, amend or repeal rules and regulations from Sections 39002, 39616, 40000, 40001, 40440, 40702, 40725 through 40728, and 41508 of the Health and Safety Code; and

**WHEREAS**, the SCAQMD Governing Board has determined that Proposed Amended Rules 2001 and 2002 are written or displayed so that the meaning can be easily understood by the persons directly affected by it; and

**WHEREAS**, the SCAQMD Governing Board has determined that Proposed Amended Rules 2001 and 2002 are in harmony with and not in conflict with or contradictory to, existing statutes, court decisions or state or federal regulations; and

**WHEREAS**, the SCAQMD Governing Board has determined that Proposed Amended Rules 2001 and 2002 will not impose the same requirements as any existing state or federal regulations. The amendments are necessary and proper to execute the powers and duties granted to, and imposed upon, SCAQMD; and

**WHEREAS**, the SCAQMD Governing Board, in amending Rules 2001 and 2002, references the following statutes which the SCAQMD hereby implements, interprets, or makes specific: Health and Safety Code Sections 39002, 39616, 40001, 40702, 40440(a), and 40725 through 40728.5; and

**WHEREAS**, the SCAQMD Governing Board finds that Proposed Amended Rules 2001 and 2002 fall within one or more of the categories specified in Health and Safety Code Section 40727.2(g) and, therefore, comply with Health and Safety Code Section 40727.2(a); and

**WHEREAS**, the SCAQMD Governing Board finds that there is a problem that Proposed Amended Rule 2001 and 2002 will alleviate and that the rules are part of the transition of RECLAIM to a command and control regulatory program that will promote the attainment or maintenance of state or federal ambient air quality standards; and

**WHEREAS**, the SCAQMD Governing Board has determined that the Socioeconomic Impact Assessment, as contained in the Final Staff Report, of Proposed Amended Rules 2001 and 2002, is consistent with the March 17, 1989 Governing Board Socioeconomic Resolution for rule adoption; and

WHEREAS, the SCAQMD Governing Board has determined that Proposed Amended Rules 2001 and 2002 are administrative in nature and do not impose new or more stringent emission limits or standards, and therefore do not directly result in additional economic costs to RECLAIM facilities. However, as subsequent command-and-control rules are amended to address future BARCT limits, some facilities will likely incur economic costs, as these facilities must comply with these new BARCT requirements; and

**WHEREAS**, the SCAQMD Governing Board has actively considered the Socioeconomic Impact Assessment, as contained in the Final Staff Report, and has made a good faith effort to minimize such impacts; and

**WHEREAS**, the SCAQMD Governing Board has determined that the Socioeconomic Impact Assessment, as contained in the Final Staff Report, is consistent with the provisions of California Health and Safety Code Sections 40440.8, 40728.5, and 40920.6; and

WHEREAS, the SCAQMD specifies that the Planning and Rules Manager of Rules 2001 and 2002 is the custodian of the documents or other materials which constitute the record of proceedings upon which the adoption of these proposed amendments is based, which are located at the South Coast Air Quality Management District, 21865 Copley Drive, Diamond Bar, California; and

**WHEREAS**, a public hearing has been properly noticed in accordance with the provisions of Health and Safety Code Section 40725 and 40440.5; and

**WHEREAS**, the SCAQMD Governing Board has held a public hearing in accordance with all applicable provisions of state and federal law; and

**NOW, THEREFORE BE IT RESOLVED**, that the SCAQMD Governing Board does hereby certify that the Final SEA for Proposed Amended Rules 2001 and 2002 was completed in compliance with CEQA and SCAQMD Rule 110 provisions; and finds that the Final SEA, including responses to comments, was presented to the SCAQMD Governing Board, whose members reviewed, considered and approved the information therein prior to acting on Proposed Amended Rules 2001 and 2002; and

**BE IT FURTHER RESOLVED**, that because no significant adverse environmental impacts were identified as a result of implementing Proposed Amended Rules 2001 and 2002, Findings pursuant to Public Resources Code Section 21081.6 and

CEQA Guidelines Section 15091, a Statement of Overriding Considerations pursuant to CEQA Guidelines Section 15093, and a Mitigation Monitoring and Reporting Plan pursuant to Public Resource Code Section 21081.6 and CEQA Guidelines Section 15097, are not required; and

**BE IT FURTHER RESOLVED**, that the SCAQMD Governing Board does hereby adopt, pursuant to the authority granted by law, Proposed Amended Rules 2001 and 2002 as set forth in the attached, and incorporated herein by reference.

DATE:	
	CLERK OF THE BOARDS

#### ATTACHMENT F

(Adopted October 15, 1993)(Amended December 7, 1995) (Amended February 14, 1997)(Amended May 11, 2001)(Amended January 7, 2005) (Amended May 6, 2005)(Amended December 4, 2015)(Amended January 5, 2018) (Amended October 5, 2018)

#### PROPOSED AMENDED RULE 2001. APPLICABILITY

#### (a) Purpose

This rule specifies criteria for inclusion in RECLAIM for new and existing facilities and also establishes a final date for any facility inclusions. It also specifies requirements for sources electing to enter opt-out of RECLAIM and identifies provisions in <u>current</u> District rules and regulations that do not apply to RECLAIM sources.

#### (b) Criteria for Inclusion in RECLAIM

The Executive Officer will maintain a listing of facilities which are subject to RECLAIM. The Executive Officer will include facilities up until January 5, 2018, unless otherwise exempted pursuant to subdivision (i), if emissions fee data for 1990 or any subsequent year filed pursuant to Rule 301 - Permit Fees, shows four or more tons per year of  $NO_X$  or  $SO_X$  emissions where:

- (1)  $NO_x$  emissions do not include emissions from:
  - (A) any  $NO_X$  source which was exempt from permit pursuant to Rule 219 Equipment Not Requiring A Written Permit Pursuant to Regulation II;
  - (B) any NO<sub>X</sub> process unit which was rental equipment with a valid District Permit to Operate issued to a party other than the facility;
  - (C) on-site, off-road mobile sources; or
  - (D) ships as specified in Rule 2000(c)(62)(C) and (D).
- (2)  $SO_x$  emissions do not include emissions from:
  - (A) any  $SO_X$  source which was exempt from permit pursuant to Rule 219 Equipment Not Requiring A Written Permit Pursuant to Regulation II; or
  - (B) any  $SO_X$  source that burned natural gas exclusively, unless the emissions are at a facility that elected to enter the program pursuant to subparagraph (i)(2)(A); or
  - (C) any SO<sub>X</sub> process unit which was rental equipment with a valid District Permit to Operate issued to a party other than the facility;

- (D) on-site, off-road mobile sources; or
- (E) ships as specified in Rule 2000(c)(62)(C) and (D).
- (3) The Executive Officer will not include a facility in RECLAIM if a permit holder requests exclusion no later than January 1, 1996 and demonstrates prior to October 15, 1993 through the addition of control equipment, the possession of a valid Permit to Construct for such control equipment, or a Permit to Operate condition that the emissions fee data received pursuant to Rule 301, which shows emissions equal to or greater than four tons per year of a RECLAIM pollutant, is not representative of future emissions.

#### (c) Amendments to RECLAIM Facility Listing

- (1) The Executive Officer will amend the RECLAIM facility listing to add, delete, change designation of any facility or make any other necessary corrections upon any of the following actions:
  - (A) Approval by the Executive Officer pursuant to Rule 2007 Trading Requirements, of the permanent transfer or relinquishment of all RTCs applicable to a facility.
  - (B) Approval by the Executive Officer of a change of Facility Permit holder (owner or operator) or change of facility name.
  - (C) Upon the transition of a facility out of RECLAIM, pursuant to Rule 2002.
- (2) The actions specified in this subdivision shall be effective only upon amendment of the Facility Listing.

#### (d) Cycles

- (1) The Executive Officer will assign RECLAIM facilities to one of two compliance cycles by computer-generated random assignment which, to the extent possible, ensures an even distribution of RTCs. The Facility Listing will distinguish between Cycle 1 facilities, which will have a compliance year of January 1 to December 31 of each year, and Cycle 2 facilities, with a compliance year of July 1 to June 30 of each year.
- (2) The issue and expiration dates of the RTCs allocated to a facility shall coincide with the beginning and ending dates of the facility's compliance year.

- (3) Within 30 days of October 15, 1993, facilities assigned to Cycle 2 may petition the Executive Office or the Hearing Board to change their cycle designation. Facilities assigned to Cycle 1 may not petition the Executive Officer or Hearing Board to change their cycle designation. Facilities entering the RECLAIM program after October 15, 1993 will be assigned to the cycle with the greatest amount of time remaining in the compliance year.
- (e) High Employment/Low Emissions (HILO) Facility Designation A new facility may, after January 1, 1997 apply to the District for classification as a HILO Facility. The Executive Officer will approve the HILO designation upon the determination that the emission rate for NO<sub>X</sub>, SO<sub>X</sub>, ROC, and PM<sub>10</sub> is less than or equal to one-half (1/2) of any target specified in the AQMP for emissions per full-time manufacturing employee by industry class in the year 2010.
- (f) Entry Election
  On and after January 5, 2018, a non-RECLAIM facility may not elect to enter the RECLAIM program.

#### (g) Exit from RECLAIM

- (1) The owner or operator of an electricity generating facility (EGF) may submit a plan application (i.e., opt-out plan) subject to plan fees specified in Rule 306 to request to opt-out of the NOx RECLAIM program provided that the following requirements are met as demonstrated in an opt-out plan submitted to the Executive Officer: To exit the NOx RECLAIM program, all the NOx emitting equipment located at the RECLAIM facility, except the equipment specified below, must be subject to a non-RECLAIM rule that regulates NOx emissions that is adopted or amended after (date of amendment).
  - (A) Equipment subject to Rule 1470 Requirements for Stationary

    Diesel-Fueled Internal Combustion and Other Compression

    Ignition Engines; and for
  - (B) Equipment exempt from permitting per Rule 219 Equipment Not Requiring a Written Permit Pursuant to Regulation II, not including equipment:

- (i) <u>Defined in Rule 1146.2 Emissions of Oxides of Nitrogen</u> <u>from Large Water Heaters and Small Boilers and Process</u> Heaters; and *for*
- (ii) <u>Nitric acid equipment lListed in Rule 219 subdivisions (m)</u> and (p) that pertains to nitric acid.
- The owner or operator of a RECLAIM facility that is eligible to exit the NOx RECLAIM program, pursuant to the requirements of paragraph (g)(1), that elects to exit RECLAIM shall notify the Executive Officer with a request to opt-out. Except for facilities that received an initial determination notification before (date of amendment), facilities shall include with the opt-out request, the identification of:
  - (A) All permitted and unpermitted NOx RECLAIM emission equipment, including applicable control equipment; and
  - (B) Permitted NOx emission levels, and if not available, manufacturer guaranteed NOx emission levels.
- (3) If the owner or operator of a RECLAIM facility meets the criteria for exiting the NOx RECLAIM program, specified in paragraph (g)(1) and has satisfied the requirements of paragraph (g)(2), the Executive Officer will issue an initial determination notification and the facility shall be subject to the provisions of Rule 2002, paragraphs (f)(68) through (f)(1θ1), excluding the requirements in subparagraphs (f)(6)(A) and (f)(6)(B). If the request to opt-out is denied, the facility shall remain in RECLAIM, and the owner or operator will be notified.
  - (A) At least 99 percent of the EGF's NOx emissions for the most recent three full compliance years are from equipment that meets current Best Available Control Technology (BACT) or Best Available Retrofit Control Technology (BARCT), for NOx.
  - (B) The EGF is subject to NOx RECLAIM as of December 4, 2015 or has been subject to NOx RECLAIM for at least 10 years as of the plan submittal date.

For the purpose of this rule an electricity generating facility (EGF) is a NOx RECLAIM facility that generates electricity for distribution in the state or local grid system, excluding cogeneration facilities.

- (2) If the Executive Officer approves an opt-out plan, based on the criteria specified in paragraph (g)(1), then the EGF Facility Permit holder shall submit applications to include in its permit and accept permit conditions that ensure all of the following apply:
  - (A) NOx RTCs held by the EGF shall be treated as follows:
    - facility, as defined in Rule 2000(c)(35), the quantity of NOx RTCs for all compliance years after the date of approval of the opt-out plan required to be held by the EGF pursuant to Rule 2005—New Source Review for RECLAIM shall be surrendered by the facility, retired from the market, and used to satisfy any NOx requirements for continuing obligations under Regulation XIII—New Source Review. If needed to equal this amount, any Non-tradable/Non-usable RTCs and any RTCs corresponding to the EGF's contribution to the Regional NSR Holding Account may be used for this purpose and, if RTCs from the Regional NSR Holding Account.
    - (ii) For existing EGFs, that meet the definition of an existing facility, as defined in Rule 2000(c)(35), an amount of NOx RTCs equivalent to the EGF's NOx holdings as of September 22, 2015 adjusted pursuant to Rule 2002(f)(1) for all compliance years after the date of approval of the opt-out plan shall be surrendered by the EGF and retired from the market.
    - (iii) Any NOx RTCs held by an EGF beyond those referred to in clauses (i) and (ii) above may be sold, traded, or transferred by the facility.
  - (B) The EGF operator shall ensure that all equipment identified in the opt-out plan as meeting BACT or BARCT shall not exceed the respective BACT or BARCT levels of emissions or any existing permit condition limiting NOx emissions that is lower than BACT or BARCT as of the date of the opt-out plan submittal.
  - (C) Limits on EGF Emissions

- (i) For an EGF that meets the definition of an existing facility in Rule 2000(c)(35), total facility emissions shall be limited to the amount of Compliance Year 2015 RTCs held as of September 22, 2015.
- (ii) For an EGF that does not meet the definition of an existing facility in Rule 2000(c)(35), emissions from each NOx source shall be limited to the amount of RTCs required to be held for that source pursuant to Rule 2005 as of the date of opt-out plan approval.
- (D) The owner or operator of multiple EGFs under common control shall have one opportunity to apportion the NOx emission limits among its facilities under common control for the purpose of meeting the requirements of clause (C)(i) or (C)(ii) as part of its optout plan as specified in paragraph (g)(1), provided all of the facilities opt out concurrently. The apportionment shall be described in the opt-out plan that shall be submitted to the Executive Officer. Each facility shall not have a limit that exceeds the amount of emissions that can be generated by all equipment located at the facility.
- (E) Subdivision (j) shall not be applicable to the EGF for any equipment installed or modified after the date of approval of the opt-out plan, and for other equipment at the earliest practicable date but no later than three years after the date of approval of the opt-out plan except Regulation XIII—New Source Review shall apply upon permit issuance.
- (F) Notwithstanding the requirements specified in subparagraph (g)(2)(E), the EGF operator shall continue to comply with the requirements of Rule 2012 and its associated protocols unless the Executive Officer has approved an alternative monitoring and recordkeeping plan which is sufficient to determine compliance with all applicable rules.

- (G) Notwithstanding the requirements specified in subparagraph (g)(2)(E), for EGFs not subject to Regulation XXX, the EGF's permit shall be re designated as an "opt out facility permit" and shall remain in effect, subject to annual renewal, unless expired, revoked, or modified pursuant to applicable rules. The EGF operator shall continue to pay RECLAIM permit fees pursuant to Rule 301(1).
- <del>(3)</del> The Executive Officer shall approve or deny the opt-out plan within 180 days of receipt of a complete plan, unless the EGF and the Executive Officer have mutually agreed upon a longer time period. The Executive Officer shall not approve the opt-out plan unless it has been determined that the requirements of subparagraphs (g)(1)(A) and (g)(1)(B) are met, and the EGF accepts appropriate permit conditions to ensure compliance with the requirements of subparagraphs (g)(2)(B) through (H). If, within 180 days or within the mutually agreed upon time period of receiving a complete optout plan, the Executive Officer does not take action on the plan, the EGF may consider the plan denied. Executive Officer denial of an opt-out plan can be appealed to the Hearing Board. The Executive Officer shall not reissue the facility permit removing the EGF from RECLAIM unless the EGF surrenders the required amount of RTCs pursuant to subparagraph (g)(2)(A). Removal from RECLAIM of an EGF with an approved opt-out plan is effective upon issuance of a facility permit incorporating the conditions specified in paragraph (g)(2).
- (4) No facility, on the initial Facility Listing or subsequently admitted to RECLAIM, may opt out of the program, unless approved by the Executive Officer pursuant to paragraph (g)(3).
- (h) Non-RECLAIM Facility Generation of RTCs Non-RECLAIM facilities may not obtain RTCs due to a shutdown or curtailment of operations which occurs after October 15, 1993. ERCs generated by non-RECLAIM facilities may not be converted to RTCs if the ERCs are based on a shutdown or curtailment of operations after October 15, 1993.

- (i) Exemptions
  - (1) The following sources, including those that are part of or located on a Department of Defense facility, shall not be included in RECLAIM and are prohibited from electing to enter RECLAIM:
    - (A) dry cleaners;
    - (B) fire fighting facilities;
    - (C) construction and operation of landfill gas control, processing or landfill gas energy recovery facilities;
    - (D) facilities which have converted all sources to operate on electric power prior to October 15, 1993;
    - (E) police facilities;
    - (F) public transit;
    - (G) restaurants;
    - (H) potable water delivery operations;
    - (I) facilities located in the Riverside County portions of the Salton Sea and Mojave Desert Air Basins, except for a facility that has elected to enter the RECLAIM program pursuant to subparagraph (i)(2)(M); and
    - (J) facilities that have permanently ceased operations of all sources before January 1, 1994.
    - (K) The facility was removed from RECLAIM pursuant to paragraph (g)(3).
  - (2) The following sources, including those that are part of or located on a Department of Defense facility, shall not be initially included in RECLAIM but may enter the program pursuant to subdivision (f):
    - (A) electric utilities (exemption only for the SO<sub>x</sub> program);
    - (B) equipment rental facilities;
    - (C) facilities possessing solely "various location" permits;
    - (D) hospitals;
    - (E) prisons;
    - (F) publicly owned municipal waste-to-energy facilities;
    - (G) portions of facilities conducting research operations;
    - (H) schools or universities;
    - (I) sewage treatment facilities which are publicly owned and operated consistent with an approved regional growth plan;

- (J) electric power generating systems owned and operated by the City of Burbank, City of Glendale or City of Pasadena or any of their successors;
- (K) ski resorts;
- (L) facilities located on San Clemente Island;
- (M) any electric generating facility that has submitted complete permit applications for all equipment requiring permits at the facility on or after January 1, 2001 may elect to enter the NOx RECLAIM program if the facility is located in the Riverside County portions of the Salton Sea or Mojave Desert Air Basins;
- (N) facilities that are an agricultural source as defined in California Health and Safety Code § 39011.5; and
- (O) any EGF as defined in paragraph (g)(1), except for an EGF that has been removed from NOx RECLAIM, pursuant to paragraph (g)(3).

#### (j) Rule Applicability

Facilities operating under the provisions of the RECLAIM program shall be required to comply concurrently with all provisions of District rules and regulations, except -those provisions applicable to NOx emissions under the rules listed in Table 1 adopted or amended prior to (date of amendment), and shall not apply to NO<sub>x</sub>—emissions from NOx RECLAIM facilities, and those provisions applicable to SOx emissions of the rules listed in Table 2 shall not apply to SOx emissions from SOx RECLAIM facilities after the later of the following:

- (1) December 31, 1994 for Cycle 1 facilities and June 30, 1995 for Cycle 2 facilities; or
- (2) the date the facility has demonstrated compliance with all monitoring and reporting requirements of Rules 2011 or 2012, as applicable.

Notwithstanding the above, NOx and SOx RECLAIM facilities shall not be required to comply with those provisions applicable respectively to NOx and SOx emissions of the listed District rules in Tables 1 and 2 which have initial implementation dates in 1994. In addition, NOx RECLAIM facilities are required to comply with all NOx provisions in rules contained in Table 1 that are adopted or amended on or after (date of amendment). The Facility Permit holder shall comply with all other provisions of the rules listed in Tables 1 and 2 relating to any other pollutant.

#### Table 1

# EXISTING-RULES NOT APPLICABLE TO RECLAIM FACILITIES FOR REQUIREMENTS PERTAINING TO NO<sub>X</sub> EMISSIONS <u>IF RULE WAS</u> ADOPTED OR AMENDED PRIOR TO (DATE OF AMENDMENT)

RULE	DESCRIPTION	
218	Stack Monitoring	
429	Start-up & Shutdown Exemption Provisions for NO <sub>X</sub>	
430	Breakdown Provision	
474	Fuel Burning Equipment - NO <sub>X</sub>	
476	Steam Generating Equipment	
1109	Emissions- of Oxides of Nitrogen from NO <sub>X</sub> Boilers and &	
	Process- Heaters in Petroleum Refineries	
1110	Emissions- from Stationary Internal- Combustion- Engines (Demonstration-)	
1110.1	Emissions- from Stationary Internal- Combustion- Engines	
1110.2	Emissions- from Gaseous and Liquid-Fueled I. C. Engines	
1112	Emissions- of Oxides of NitrogenNO <sub>X</sub> from Cement Kilns	
1117	Emissions- of Oxides of NitrogenNO <sub>X</sub> from Glass Melting	
	Furnaces	
1134	Emissions- of Oxides of NitrogenNO <sub>x</sub> from Stationary Gas	
	Turbines	
1135	Emissions- of Oxides of NitrogenNO <sub>X</sub> from Electricity	
	Power-Generating Facilities Systems	
1146	Emissions- of Oxides of Nitrogen from Industrial,	
	Institutional, and Commercial Boilers, Steam Generators,	
	and Process Heaters NO <sub>x</sub> from Boilers, Steam Generators,	
	and Process. Heaters	
1146.1	Emissions- of Oxides of Nitrogen from Small Industrial,	
	Institutional, and Commercial Boilers, Steam Generators,	
	and Process Heaters NO <sub>x</sub> from Small Boilers, Steam	
	Generators, and Process. Heaters	
<u>1146.2</u>	Emissions of Oxides of Nitrogen from Large Water	
	Heaters and Small Boilers and Process Heaters	
<u>1147</u>	NOx Reductions from Miscellaneous Sources	
<u>1153.1</u>	Emissions of Oxides of Nitrogen from Commercial Food	
	Ovens	
1159	Nitric Acid Units - Oxides of Nitrogen	
Reg. XIII	New Source Review	

Table 2

## EXISTING RULES NOT APPLICABLE TO RECLAIM FACILITIES FOR REQUIREMENTS PERTAINING TO $\mathrm{SO}_{\mathrm{X}}$ EMISSIONS

RULE	DESCRIPTION
53	Sulfur Compounds - Concentration - L.A.
	County
53	Sulfur Compounds - Concentration - Orange
	County
53	Sulfur Compounds - Concentration - Riverside
	County
53	Sulfur Compounds - Concentration - San
	Bernardino County
53A	Specific Contaminants - San Bernardino
	County
218	Stack Monitoring
430	Breakdown Provisions
407	Liquid and Gaseous Air Contaminants
431.1	Sulfur Content of Gaseous Fuels
431.2	Sulfur Content of Liquid Fuels
431.3	Sulfur Content of Fossil Fuels
468	Sulfur Recovery Units
469	Sulfuric Acid Units
1101	Secondary Lead Smelters/Sulfur Oxides
1105	Fluid Catalytic Cracking Units SO <sub>X</sub>
1119	Petroleum Coke Calcining Operations - Oxides
	of Sulfur
Reg. XIII	New Source Review

#### **ATTACHMENT G**

(Adopted October 15, 1993)(Amended March 10, 1995)(Amended December 7, 1995)
(Amended July 12, 1996)(Amended February 14, 1997)(Amended May 11, 2001)
(Amended January 7, 2005)(Amended November 5, 2010)(Amended December 4, 2015)
(Amended October 7, 2016)(Amended January 5, 2018)(Amended October 5, 2018)

## PROPOSED AMENDED RULE 2002. ALLOCATIONS FOR OXIDES OF NITROGEN (NO<sub>X</sub>) AND OXIDES OF SULFUR (SO<sub>X</sub>)

#### (a) Purpose

The purpose of this rule is to establish the methodology for calculating facility Allocations and adjustments to RTC holdings for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx).

#### (b) RECLAIM Allocations

- (1) RECLAIM Allocations will begin in 1994.
- (2) An annual Allocation will be assigned to each facility for each compliance year starting from 1994.
- (3) Allocations and RTC holdings for each year after 2011 are equal to the 2011 Allocation and RTC holdings, as determined pursuant to subdivision (f) unless, as part of the AQMP process, and pursuant to Rule 2015 (b)(1), (b)(3), (b)(4), or (c), the District Governing Board determines that additional reductions are necessary to meet air quality standards, taking into consideration the current and projected state of technology available and cost-effectiveness to achieve further emission reductions.
- (4) The Facility Permit or relevant sections thereof shall be re-issued at the beginning of each compliance year to include allocations determined pursuant to subdivisions (c), (d), (e), and (f) and any RECLAIM Trading Credits (RTC) obtained pursuant to Rule 2007 Trading Requirements for the next fifteen years thereafter and any other modifications approved or required by the Executive Officer.
- (5) Annual emission reports submitted pursuant to Rule 301 more than five years after the original due date shall not be considered by the Executive Officer in determining facility Allocations.

- (c) Establishment of Starting Allocations
  - (1) The starting Allocation for RECLAIM  $NO_X$  and  $SO_X$  facilities initially permitted by the District prior to October 15, 1993, shall be determined by the Executive Officer utilizing the following methodology: Starting Allocation= $\Sigma[A~X~B_1]$ +ERCs+External Offsets Where
    - A = the throughput for each  $NO_X$  and  $SO_X$  source or process unit in the facility for the maximum throughput year from 1989 to 1992 inclusive; and
    - B<sub>1</sub> = the applicable starting emission factor for the subject source or process unit as specified in Table 1 or Table 2
  - (2) (A) Use of 1992 data is subject to verification and revision by the Executive Officer or designee to assure validity and accuracy.
    - (B) The maximum throughput year will be determined by the Executive Officer or designee from throughput data reported through annual emissions reports submitted pursuant to Rule 301 Permit Fees, or may be designated by the permit holder prior to issuance of the Facility Permit.
    - (C) To determine the applicable starting emission factor in Table 1 or Table 2, the Executive Officer or designee will categorize the equipment at each facility based on information relative to hours of operation, equipment size, heating capacity, and permit information submitted pursuant to Rule 201 Permit to Construct, and other relevant parameters as determined by the Executive Officer or designee. No information used for purposes of this subparagraph may be inconsistent with any information or statement previously submitted on behalf of the facility to the District, including but not limited to information and statements previously submitted pursuant to Rule 301 Permit Fees, unless the facility can demonstrate, by clear and convincing documentation, that such information or statement was inaccurate.
    - (D) Throughput associated with each piece of equipment or NOx or SOx source will be multiplied by the starting emission factors specified in Table 1 or Table 2. If a lower emission factor was utilized for a given piece of equipment or NOx or SOx source pursuant to Rule 301 Permit Fees, than the factor in Table 1 or

- Table 2, the lower factor will be used for determining that portion of the Allocation.
- (E) Fuel heating values may be used to convert throughput records into the appropriate units for determining Allocations based on the emission factors in Table 1 or Table 2. If a different unit basis than set forth in Tables 1 and 2 is needed for emissions calculations, the Executive Officer shall use a default heating value to determine source emissions, unless the Facility Permit holder can demonstrate with substantial evidence to the Executive Officer that a different value should be used to determine emissions from that source.
- (3) All NO<sub>X</sub> and SO<sub>X</sub> ERCs generated at the facility and held by a RECLAIM Facility Permit holder shall be reissued as RTCs. RECLAIM facilities will have these RTCs added to their starting Allocations. RTCs generated from the conversion of ERCs shall have a zero rate of reduction for the year 1994 through the year 2000. Such RTCs shall have a cumulative rate of reduction for the years 2001, 2002, and 2003, equal to the percentage inventory adjustment factor applied to 2003 Allocations pursuant to paragraph (e)(1) of this rule and shall have a rate of reduction for compliance year 2004 and subsequent years determined pursuant to paragraph (f)(1) of this rule.
- (4) Non-RECLAIM facilities may elect to have their ERCs converted to RTCs and listed on the RTC Listing maintained by the Executive Officer or designee pursuant to Rule 2007 Trading Requirements, so long as the written request is filed before July 1, 1994. Such RTCs will be assigned to the trading zone in which the generating facility is located. RTCs generated from the conversion of ERCs shall have a zero rate of reduction for the year 1994 through the year 2000. Such RTCs shall have a cumulative rate of reduction for the years, 2001, 2002, and 2003, equal to the percentage inventory adjustment factor applied to 2003 Allocations pursuant to paragraph (e)(1) of this rule.
- (5) External offsets provided pursuant to Regulation XIII New Source Review, not including any offsets in excess of a 1 to 1 ratio, will be added to the starting Allocation pursuant to paragraph (c)(1) provided:
  - (A) The offsets were not received from either the Community Bank or the Priority Reserve.
  - (B) External offsets will only be added to the starting Allocation to the extent that the Facility Permit holder demonstrates that they have not already been included in the starting Allocation or as an ERC.

RTCs issued for external offsets shall not include any offsets in excess of a 1 to 1 ratio required under Regulation XIII - New Source Review.

- (C) RTCs generated from the conversion of external offsets shall have a zero rate of reduction for the year 1994 through the year 2000. These RTCs shall have a cumulative rate of reduction for the years 2001, 2002, and 2003, equal to the percentage inventory adjustment factor applied to 2003 Allocations pursuant to paragraph (e)(1) of this rule, and for compliance year 2004 and subsequent years allocations shall be determined pursuant to paragraph (f)(1) of this rule. The rate of reduction for the year 2001 through year 2003 shall not be applied to new facilities initially totally permitted on or after January 7, 2005.
- (D) Existing facilities with units that have Permits to Construct issued pursuant to Regulation II Permits, dated on or after January 1, 1992, or existing facilities which have, between January 1, 1992 and October 15, 1993, installed air pollution control equipment that was exempt from offset requirements pursuant to Rule 1304 (a)(5), shall have their starting Allocations increased by the total external offsets provided, or the amount that would have been offset if the exemption had not applied.
- (E) Existing facilities with units whose reported emissions are below capacity due to phased construction, and/or where the Permit to Operate issued pursuant to Regulation II Permits, was issued after January 1, 1992, shall have their starting Allocations increased by the total external offsets provided.
- (6) If a Facility Permit holder can demonstrate that its 1994 Allocation is less than the 1992 emissions reported pursuant to Rule 301 Permit Fees, and that the facility was, in 1992, operating in compliance with all applicable District rules in effect as of December 31, 1993, the facility's starting Allocation will be equal to the 1992 reported emissions.
- (7) For new facilities initially totally permitted on or after January 1, 1993 but prior to October 15, 1993, the starting Allocation shall be equal to the external offsets provided by the facility to offset emission increases at the facility pursuant to Regulation XIII New Source Review, not including any offsets in excess of a 1 to 1 ratio.

- (8) The Allocation for new facilities initially totally permitted on and after October 15, 1993, shall be equal to the total RTCs provided by the facility to offset emission increases at the facility pursuant to Rule 2005- New Source Review for RECLAIM.
- (9) The starting Allocation for existing facilities which enter the RECLAIM program pursuant to Rule 2001 Applicability, shall be determined by the methodology in paragraph (c)(1) of this rule. The most recent two years reported emission fee data filed pursuant to Rule 301 Permit Fees, may be used if 1989 through 1992 emission fee data is not available. For facilities lacking reported emission fee data, the Allocation shall be equal to the external offsets provided pursuant to Regulation XIII New Source Review, not including any offsets in excess of a 1 to 1 ratio. The Allocation shall not include any emission offsets received from either the Community Bank or the Priority Reserve.
- (10) A facility may not receive more than one set of Allocations.
- (11) A facility that is no longer holding a valid District permit on January 1, 1994 will not receive an Allocation, but may, if authorized by Regulation XIII, apply for ERCs.
- (12) Clean Fuel Adjustment to Starting Allocation

Any refiner who is required to make modifications to comply with CARB Phase II reformulated gasoline production (California Code of Regulations, Title 13, Sections 2250, 2251.5, 2252, 2260, 2261, 2262, 2262.2, 2262.3, 2262.4, 2262.5, 2262.6, 2262.7, 2263, 2264, 2266, 2267, 2268, 2269, 2270, and 2271) or federal requirements (Federal Clean Air Act, Title II, Part A, Section 211; 42 U.S.C. Section 7545) may receive (an) increase(s) in his Allocations except to the extent that there is an increase in maximum rating of the new or modified equipment. Each facility requesting an increase to Allocations shall submit an application for permit amendment specifying the necessary modifications and tentative schedule for completion. The Facility Permit holder shall establish the amount of emission increases resulting from the reformulated gasoline modifications for each year in which the increase in Allocations is requested. The increase to its Allocations will be issued contemporaneously with the modification according to a schedule approved by the Executive Officer or designee (i.e., 1994 through 1997 depending on the refinery). Each increase to the Allocations shall be equal to the increased emissions resulting from the modifications solely to comply with the state or federal reformulated gasoline requirements at the refinery or facility producing hydrogen for reformulated gasoline production, and shall be established according to present and future compliance limits in current District rules or permits. Allocation increases for each refiner pursuant to this paragraph, shall not exceed 5 percent of the refiner's total starting Allocation, unless any refiner emits less than 0.0135 tons of  $NO_X$  per thousand barrels of crude processed, in which case the Allocation increases for such refiner shall not exceed 20 percent of that refiner's starting Allocation. The emissions per amount of crude processed will be determined on the basis of information reported to the District pursuant to Rule 301 - Permit Fees, for the same calendar year as the facility's peak activity year for their  $NO_X$  starting Allocation.

#### (d) Establishment of Year 2000 Allocations

(1) (A) The year 2000 Allocations for RECLAIM  $NO_X$  and  $SO_X$  facilities will be determined by the Executive Officer or designee utilizing the following methodology:

Year 2000 =  $\Sigma [A X B_2] + RTCs$  created from ERCs Allocation + External Offsets,

#### Where

- A = the throughput for each NO<sub>X</sub> or SO<sub>X</sub> source or process unit in the facility for the maximum throughput year from 1987 to 1992, inclusive, as reported pursuant to Rule 301 Permit Fees; and
- B<sub>2</sub> = the applicable Tier I year Allocation emission factor for the subject source or process unit, as specified in Table 1 or Table 2.
- (B) The maximum throughput year will be determined by the Executive Officer or designee from throughput data reported through annual emissions reports pursuant to Rule 301 Permit Fees, or may be designated by the permit holder prior to issuance of the Facility Permit.
- (C) To determine the applicable emission factor in Table 1 or Table 2, the Executive Officer or designee will categorize the equipment at each facility based on information on hours of operation, equipment size, heating capacity, and permit information submitted pursuant to Rule 201 Permit to Construct, and other parameters as determined by the Executive Officer or designee. No information used for purposes of this subparagraph may be inconsistent with any information or statement previously submitted on behalf of the

- facility to the District including but not limited to information and statements previously submitted pursuant to Rule 301 Permit Fees, unless the facility can demonstrate, by clear and convincing documentation, that such information or statement was inaccurate.
- (D) Throughput associated with each piece of equipment or NO<sub>X</sub> or SO<sub>X</sub> source will be multiplied by the Tier I emission factor specified in Table 1 or Table 2. If a factor lower than the factor in Table 1 or Table 2 was utilized for a given piece of equipment or NO<sub>X</sub> or SO<sub>X</sub> source pursuant to Rule 301, the lower factor will be used for determining that portion of the Allocation.
- (E) The fuel heating value may be considered in determining Allocations and will be set to 1.0 unless the Facility Permit holder demonstrates that it should receive a different value.
- (F) The year 2000 Allocation is the sum of the resulting products for each piece of equipment or  $NO_X$  or  $SO_X$  source multiplied by any inventory adjustment pursuant to paragraph (d)(4) of this rule.
- (2) For facilities existing prior to October 15, 1993 which enter RECLAIM after October 15, 1993, the year 2000 Allocation will be determined according to paragraph (d)(1). The most recent two years reported emission fee data filed pursuant to Rule 301 Permit Fees, may be used if 1989 through 1992 emission fee data is not available. For facilities lacking reported emission fee data, the Allocation shall be equal to their external offsets provided pursuant to Regulation XIII New Source Review, not including any offsets in excess of a 1 to 1 ratio.
- (3) No facility shall have a year 2000 Allocation [calculated pursuant to subdivision (d)] greater than the starting Allocation [calculated pursuant to subdivision (c)].
- (4) If the sum of all RECLAIM facilities' year 2000 Allocations differs from the year 2000 projected inventory for these sources under the 1991 AQMP, the Executive Officer or designee will establish a percentage inventory adjustment factor that will be applied to adjust each facility's year 2000 Allocation. The inventory adjustment will not apply to RTCs generated from ERCs or external offsets.

#### (e) Allocations for the Year 2003

(1) The 2003 Allocations will be determined by the Executive Officer or designee applying a percentage inventory adjustment to reduce each facility's

unadjusted year 2000 Allocation so that the sum of all RECLAIM facilities' 2003 Allocations will equal the 1991 AQMP projected inventory for RECLAIM sources for the year 2003, corrected based on actual facility data reviewed for purposes of issuing Facility Permits and to reflect the highest year of actual Basin-wide economic activity for RECLAIM sources considered as a whole during the years 1987 through 1992.

- (2) No facility shall have a 2003 Allocation (calculated pursuant this subdivision) greater than the year 2000 Allocation [calculated pursuant to subdivision (d)].
- (f) Annual Allocations for NO<sub>x</sub> and SOx and Adjustments to RTC Holdings
  - Allocations for the years between 1994 and 2000, for RECLAIM  $\mathrm{NO_X}$  and  $\mathrm{SO_X}$  facilities shall be determined by a straight line rate of reduction between the starting Allocation and the year 2000 Allocation. For the years 2001 and 2002, the Allocations shall be determined by a straight line rate of reduction between the year 2000 and year 2003 Allocations. NOx Allocations for 2004, 2005, and 2006 and SOx Allocations for 2004 through 2012 are equal to the facility's 2003 Allocation, as determined pursuant to subdivision (e). NOx RTC Allocations and holdings subsequent to the year 2006 and SOx Allocations and holdings subsequent to the year 2012 shall be adjusted to the nearest pound as follows:
    - (A) The Executive Officer will adjust NOx RTC holdings, as of January 7, 2005 for compliance years 2007 and thereafter by multiplying the amount of RTC holdings by the following adjustment factors for the relevant compliance year, to obtain tradable/usable and non-tradable/non-usable holdings:

	Tradable/Usable
Compliance	NOx RTC
<u>Year</u>	Adjustment Factor
2007	0.883
2008	0.856
2009	0.829
2010	0.802
2011 and	0.775
after	

(B) The Executive Officer shall adjust NOx RTCs held as of September 22, 2015 by the RTC holders identified in Table 7 and their successors using the following adjustment factors to obtain Tradable/Usable and Non-Tradable/Non-Usable RTC Holdings:

	Tradable/Usable	Non-tradable/
Compliance	NOx RTC	Non-usable NOx RTC
<u>Year</u>	Adjustment Factor	Adjustment Factor
2015	1.0	0
2016	0.906	0.094
2017	0.906	0
2018	0.859	0.047
2019	0.812	0.047
2020	0.719	0.093
2021	0.625	0.094
2022	0.437	0.188
2023 and	0.437	0
after		

RTC holdings traded from RTC holders in Table 7 on and after September 22, 2015 and held by other RTC holders not listed in Table 7 shall be subjected to the above adjustment factors. The adjustment factor(s) for any RTC sold by an RTC holder that both purchased and sold RTCs between September 22, 2015 and December 4, 2015 shall be based on a last in/first out basis.

(C) The Executive Officer shall adjust NOx RTCs held as of September 22, 2015 by the RTC holders identified in Table 8 and their successors using the following adjustment factors to obtain Tradable/Usable and Non-Tradable/Non-Usable RTC holdings:

	Tradable/Usable	Non-tradable/
Compliance	NOx RTC	Non-usable NOx RTC
<u>Year</u>	Adjustment Factor	Adjustment Factor
2015	1.0	0
2016	0.931	0.069
2017	0.931	0
2018	0.896	0.035
2019	0.861	0.035
2020	0.792	0.069
2021	0.722	0.070
2022	0.583	0.139
2023 and	0.583	0
after		

RTC holdings traded from RTC holders in Table 8 on and after September 22, 2015 and held by other RTC holders not listed in Table 8 shall be subjected to the above adjustment factors. The adjustment factor(s) for any RTC sold by an RTC holder that both purchased and sold RTCs between September 22, 2015 and December 4, 2015 shall be based on a last in/first out basis.

- (D) RTCs designated as non-tradable/non-usable pursuant to subparagraphs (f)(1)(B) and (f)(1)(C) shall be held, but shall not be traded or used for reconciling emissions pursuant to Rule 2004.
- (E) Commencing on January 1, 2008 with NOx RTC prices averaged from January 1, 2007 through December 31, 2007, the Executive Officer will calculate the 12-month rolling average RTC price for all trades for the current compliance year. Commencing on May 1, 2016 with NOx RTC prices averaged from January 1, 2016 through March 31, 2016, the Executive Officer will calculate the 3-month rolling average NOx RTC price for all trades for the current compliance year NOx RTCs and the 12-month rolling average NOx RTC price for all trades for infinite year block NOx RTC as defined in subparagraph (f)(1)(1). The Executive Officer will update the 3-month and 12-month rolling average once per month. The computation of the rolling average prices will not include RTC transactions reported at no price or RTC swap transactions.
- (F) The Executive Officer shall transfer to a Regional NSR Holding account the amount of NOx RTCs holdings listed in Table 9 of this Rule from the corresponding facilities identified in the same table.
- (G) For purposes of meeting the NSR holding requirement as specified in subdivision (f) of Rule 2005, the facilities identified in Table 9 may use a combination of their Tradable/Usable and Nontradable/Non-usable RTCs specified in subparagraph (f)(1)(C) and the amount listed for each facility in Table 9, which represents the RTCs in the Regional NSR Holding account.
- (H) In the event that the NOx RTC prices exceed \$22,500 per ton (current compliance year credits) based on the 12-month rolling average, or exceed \$35,000 per ton (current compliance year credits) based on the 3-month rolling average calculated pursuant to subparagraph (f)(1)(E), the Executive Officer will report the determination to the Governing Board and include a commitment and schedule to conduct a more rigorous control technology implementation, emission reduction, cost-effectiveness, market analysis, and socioeconomic impact assessment of the RECLAIM program. If the Governing Board finds that the 12-month rolling average RTC price exceeds \$22,500 per ton or the 3-month rolling average RTC price exceeds \$35,000 per ton, then the Non-

tradable/Non-usable NOx RTCs, as specified in subparagraphs (f)(1)(B) and (f)(1)(C) valid for the period in which the RTC price is found to have exceeded the applicable threshold, shall be converted to Tradable/Usable NOx RTCs upon Governing Board concurrence.

(I) In the event that the infinite year block NOx RTC prices fall below \$200,000 per ton based on the 12 month rolling average, calculated pursuant to subparagraph (f)(1)(E) beginning in 2019 for the compliance year in which Cycle 1 facilities are operating, the Executive Officer will report the determination to the Governing Board.

For the purpose of this rule, infinite year block refers to trades involving blocks of RTCs with a specified start year and continuing into the future for ten or more years.

- (I)(J) Pursuant to subparagraphs (f)(1)(H)<sub>2</sub>—and (f)(1)(I) the Executive Officer<sup>2</sup>s shall also make a report to the Board at a public hearing at the earliest possible regularly scheduled Board Meeting, but no later than 90 days from the Executive Officer determination regarding the results of the commitment.will also include a commitment and schedule—to—conduct—a—more—rigorous—control—technology implementation, emission—reduction, cost effectiveness, market analysis, and socioeconomic impact assessment of the RECLAIM program. The Executive Officer's report to the Board will be made at a public hearing at the earliest possible regularly scheduled Board Meeting, but no—more—than—90—days—from—Executive—Officer determination.
- (J)(K) The NOx emission reductions associated with the RTC adjustment factors for compliance years 2016, and 2018 through 2022 shall not be submitted for inclusion into the State Implementation Plan until the adjustments have been in effect for one full compliance year. However, the amount of NOx RTCs adjustments specified in subparagraph (f)(1)(F) shall not be submitted for inclusion in the State Implementation Plan.
- (K)(L) NOx Allocations for existing facilities that enter RECLAIM after December 4, 2015 for Compliance Year 2016 and all subsequent years shall be the amount determined pursuant to subparagraph (d)(1)(A) except the variable B2 shall be the lowest of:

- (i) The applicable 2000 (Tier I) Ending Emission Factor for the subject source(s) or process unit(s), as specified in Table 1 multiplied by the percentage inventory adjustment pursuant to subdivision (e) (0.72);
- (ii) The BARCT Emission factor for the subject source as specified in Table 3; and
- (iii) The BARCT Emission factor for the subject source, as specified in Table 6.
- (L)(M) SOx RTC Holdings as of November 5, 2010, for compliance years 2013 and after shall be adjusted to achieve an overall reduction in the following amounts:

Compliance Year	Minimum emission reductions
	(lbs.)
2013	2,190,000
2014	2,920,000
2015	2,920,000
2016	2,920,000
2017	3,650,000
2018	3,650,000
2019 and after	4,161,000

(M)(N) The Executive Officer shall determine Tradable/usable SOx RTC Adjustment Factor for each compliance year after 2012 as follows:

$$F_{compliance \ year \ i} = 1 - [Xi / (Ai + Bi + Ci)]$$

#### Where:

 $F_{compliance\ year\ i} = Tradable/usable\ SOx\ RTC\ Adjustment\ Factor$  for compliance year i starting with 2013

Ai = Total SOx RTCs for compliance year i held as of November 5, 2010, by all RTC holders, except those listed in Table 5

Bi = Total SOx RTCs for compliance year i credited to any facilities listed in Table 5 between August 29, 2009 and November 5, 2010, and not included in Ci

Ci = Total SOx RTCs held as of November 5, 2010 by facilities listed in Table 5 for compliance year i in excess of allocations as determined pursuant to subdivision (e).

 $Xi = Amount to be reduced for compliance year i starting with 2013 as listed in subparagraph (f)(1)(<math>\underline{L}\underline{M}$ ).

(N)(O) The Executive Officer shall determine Non-tradable/Non-usable SOx RTC Adjustment Factors for compliance years 2017 through 2019 as follows:

 $N_{compliance\ year\ j}\ =\ F_{compliance\ year\ 2016}$  -  $\ F_{compliance\ year\ j}$ 

Where:

 $N_{compliance\ year\ j} = Non-tradable/Non-usable\ SOx\ RTC$ Adjustment Factor for compliance year j

 $F_{compliance\ year\ j} = Tradable/Usable\ SOx\ RTC\ Adjustment\ Factor$  for compliance year j as determined pursuant to subparagraph  $(f)(1)(\underline{MN})$ 

j = 2017 through 2019

 $F_{compliance\ year\ 2016} = Tradable/usable\ SOx\ RTC\ Adjustment$  Factor for compliance year 2016 as determined pursuant to subparagraph (f)(1)( $\underline{MN}$ )

Non-tradable/Non-usable SOx RTC Adjustment Factors for compliance years 2013, 2014, 2020, and all years after 2020 shall be 0.0.

- (O)(P) The Executive Officer shall adjust the SOx RTC holdings as of November 5, 2010, for compliance years 2013 and after as follows:
  - (i) Apply the Tradable/Usable SOx RTC Adjustment Factor (F<sub>compliance year i</sub>) and Non-tradable/Non-usable SOx RTC Adjustment Factor (N<sub>compliance year j</sub>) for the corresponding compliance year as published under subparagraph (f)(1)(<u>PQ</u>) to SOx RTC holdings held by any RTC holder except those listed in Table 5;
  - (ii) Apply no adjustment to SOx RTC holdings that are held as of August 29, 2009 by a facility listed in Table 5, and that are less than or equal to the facility's allocations as determined pursuant to subdivision (e), and that were not credited between August 29, 2009 and November 5, 2010;

- (iii) Apply the Tradable/Usable SOx RTC Adjustment Factor (F<sub>compliance year i</sub>) and Non-tradable/Non-usable SOx RTC Adjustment Factor (N<sub>compliance year j</sub>) for the corresponding compliance year as published under subparagraph (f)(1)(PQ) to any SOx RTC holding as of November 5, 2010, that is held by a facility that is listed in Table 5, and that is over the facility's allocations as determined pursuant to subdivision (e); and
- (iv) Apply the Tradable/Usable SOx RTC Adjustment Factor (F<sub>compliance year i</sub>) and Non-tradable/non-usable SOx RTC Adjustment Factor (N<sub>compliance year j</sub>) for the corresponding compliance year as published under subparagraph (f)(1)(<u>PQ</u>) to any SOx RTC holding that was acquired between August 29, 2009 and November 5, 2010, by a facility that is listed in Table 5.

No SOx RTC holding shall be subject to the SOx RTC adjustments as published under subparagraph  $(f)(1)(\underline{PQ})$  more than once.

- (P)(Q) The Executive Officer shall publish the SOx RTC Adjustment Factors determined according to subparagraphs  $(f)(1)(\underline{MN})$  and  $(f)(1)(\underline{NO})$  within 30 days after November 5, 2010.
- (Q)(R) Commencing on January 1, 2017 and ending on February 1, 2020, the Executive Officer will calculate the 12-month rolling average SOx RTC price for all trades during the preceding 12 months for the current compliance year. The Executive Officer will update the 12-month rolling average once per month. The computation of the rolling average prices will not include RTC transactions reported at no price or RTC swap transactions.
- (R)(S) In the event that the SOx RTC prices exceed \$50,000 per ton based on the 12-month rolling average calculated pursuant to subparagraph (f)(1)(QR), the Executive Officer will report to the Governing Board at a duly noticed public hearing to be held no more than 60 days from Executive Officer determination. The Executive Officer will announce that determination on the SCAQMD website. At the public hearing, the Governing Board will decide whether or not to convert any portion of the Nontradable/Non-usable RTCs, as determined pursuant to subparagraphs (f)(1)(NO) and (f)(1)(OP), and how much to convert

if any, to Tradable/Usable RTCs. The portion of Non-tradable/Non-usable RTCs available for conversion to Tradable/Usable RTCs shall not include any portion of Non-tradable/Non-usable RTCs that are designated for previous compliance years and has not already been converted by the Governing Board, or that has been otherwise included in the State Implementation Plan pursuant to subparagraph (f)(1)(ST).

- (S)(T) The Executive Officer will not submit the emission reductions obtained through subparagraph (f)(1)(LM) for compliance years 2017 through 2019 for inclusion into the State Implementation Plan until the adjustments for the RTC Holdings have been in effect for one full compliance year.
- (T)(U) SOx Allocations for compliance years 2013 and after, for facilities that enter RECLAIM after November 5, 2010, and for basic equipment listed in Table 4 shall be determined according to the BARCT level listed in Table 4 or the permitted emission limits, whichever is lower.
- (U)(V)By no later than July 1, 2012, SOx emissions at the exhaust of a Fluidized Catalytic Cracking Unit, as measured at the final stack venting gases originating from the facility's FCC Regenerator, including after the CO Boiler or any additional controls in the system following the regenerator (the final stack shall constitute the only exhaust gas compliance point within the FCCU facility), shall not exceed a concentration of 25 ppm dry @ 0% oxygen on a 365day rolling average. The numeric concentration-based limit does not apply during time periods in which SOx data are determined to be incorrect due to analyzer calibration or malfunction. For the purpose of demonstrating compliance with this limit, the operator of a FCCU shall commence the use of SOx reducing additives in the FCCU no later than July 1, 2011, unless the operator has an existing wet gas scrubber in operation at BARCT levels prior to November 5, 2010 or can demonstrate to the Executive Officer that the FCCU will achieve this limit by using other control methods.
- (2) New facilities initially totally permitted, on and after October 15, 1993, but prior to January 7, 2005, and entering the RECLAIM program after January 7, 2005 shall not have a rate of reduction until 2001. Reductions from 2001 to 2003, inclusive, shall be implemented pursuant to subdivision (e). New

facilities initially totally permitted on or after January 7, 2005 using external offsets shall have a rate of reduction for such offsets pursuant to subparagraph (c)(5)(C). New facilities initially totally permitted on or after January 7, 2005 using RTCs shall have no rate of reduction for such RTCs, provided that RTCs obtained have been adjusted according to paragraph (f)(1), as applicable. The Facility Permit for such facilities will require the Facility Permit holder to, at the commencement of each compliance year, hold RTCs equal to the amount of RTCs provided as offsets pursuant to Rule 2005.

- (3) Increases to Allocations for permits issued for Clean Fuel adjustments pursuant to paragraph (c)(12), shall be added to each year's Allocation.
- (4) During a State of Emergency declared by the Governor related to electricity demand or power grid stability within the SCAQMD jurisdictional boundaries, the current compliance year Non-tradable/Non-usable NOx RTCs held by electricity generating facilities—as defined in Rule 2001(g)(1) that generate and distribute electricity to the grid system(s) affected by the State of Emergency may be used to offset their emissions after completely exhausting their own Tradable/Usable NOx RTCs. For the purpose of this rule an electricity generating facility (EGF) is defined as a NOx RECLAIM facility that generates electricity for distribution in the state or local grid system, excluding cogeneration facilities.

If such a facility has completely exhausted their Non-tradable/Non-usable NOx RTCs, the owner or operator of the facility may apply for the use of the NOx RTCs in the Regional NSR Holding Account. The use of such RTCs in this Account shall be based on availability at the end of each quarter. The owner or operator of each electricity generating facility requesting NOx RTCs from the Regional NSR Holding Account shall submit a written request to the Executive Officer specifying the amount of RTCs needed and the basis for requesting the required amount.

The Executive Officer will determine the amount and distribution of the NOx RTCs from the Regional NSR Holding Account based on the requesting facility meeting the following criteria:

(Ai) The State of Emergency related to electricity demand or power grid stability within the SCAQMD jurisdictional boundaries, as declared by the Governor, was the direct cause of the excess emissions:

- (Bii) The facility has been ordered to generate electricity in an increased amount and/or frequency due to the State of Emergency;
- (Ciii) The facility has adequately demonstrated their need for the specific amount of RTCs from the Regional NSR Holding Account; and
- (Div) The facility owner or operator has not sold any part of their RTC holdings for the subject compliance year.

If the total RTCs requested exceed the supply of RTCs in this Account, the RTCs will be distributed proportionately according to the offset needs of the facilities on a quarterly basis. These RTCs will be non-tradable, but usable to offset emissions.

- (5) The Executive Officer will report to the Governing Board within 60 days of the end of the quarter in which a State of Emergency was declared by the Governor related to electricity demand or power grid stability within the SCAQMD jurisdictional boundaries. Included in this report will be, as applicable:
  - $(\underline{A}i)$  the quantity of RTCs from the Regional NSR Holding Account that were distributed for compliance with the requirement to reconcile quarterly and annual emissions;
  - (<u>Bii</u>) any adverse impacts that the State of Emergency is having on the RECLAIM program; and
  - (Ciii) any potential changes to the RECLAIM program that will be needed to help correct these impacts.
- (6) If the Executive Officer provides a NOx RECLAIM—issues the owner or operator of a NOx RECLAIM facility—with an initial determination notification that the facility is under review for being transitioned out of NOx RECLAIM, the owner or operator shall submit to the Executive Officer within 45 days of the initial determination notification date the identification of: all NOx RECLAIM emission equipment, including Rule 219 equipment. The Executive Officer will review the information submitted and, if complete, determine if the facility will be transitioned out of the NOx RECLAIM program.
  - (A) All permitted and unpermitted NOx RECLAIM emission equipment, including applicable control equipment; and The Executive Officer shall indicate in writing if a facility's submission is not complete and provide a timeline for submission.

- (B) Permitted NOx emission levels, and if not available, manufacturer guaranteed NOx emission levels. Failure to submit the requested information within 45 days of the initial determination notification date or failure to timely revise an incomplete submission, as indicated by the Executive Officer, will result in the prohibition on all RTC uses, sales, or transfers by the facility until all requested information is submitted.
- (7) The Executive Officer will review the information submitted and, if complete, determine if the facility will be transitioned out of the NOx RECLAIM program.
  - (A) The Executive Officer shall indicate in writing if a facility's submission is not complete and provide a timeline for submission.
  - (B) Failure to submit the requested information within 45 days of the initial determination notification date, pursuant to paragraph (f)(6), or failure to timely revise an incomplete submission as indicated by the Executive Officer, pursuant to subparagraph (f)(7)(A), will result in the prohibition on all RTC uses, sales, or transfers by the facility until all requested information is submitted.
- (87) The Executive Officer will provide a final determination notification that the facility will be transitioned out of the NOx RECLAIM program if the RECLAIM facility has no facility NOx emissions or has NOx emissions solely from the combination of the following:all the NOx emitting equipment located at the RECLAIM facility, except the equipment specified below, is subject to a non-RECLAIM rule that regulates NOx emissions that is adopted or amended after (date of amendment).
  - (A) Rule 219 equipment, unless it would be subject to a command-andcontrol rule that it cannot reasonably comply with, various location
    permits, or unpermitted equipment; and/or Equipment subject to
    Rule 1470 Requirements for Stationary Diesel-Fueled Internal
    Combustion and Other Compression Ignition Engines; and/or
  - (B) RECLAIM source equipment that meets current command-andcontrol BARCT rules. Equipment exempt from permitting per Rule 219 – Equipment Not Requiring a Written Permit Pursuant to Regulation II, not including equipment:
    - (i) <u>Defined in Rule 1146.2 Emissions of Oxides of Nitrogen</u> from Large Water Heaters and Small Boilers and Process <u>Heaters</u>; and <del>/or</del>

- (ii) Nitric acid equipment IListed in Rule 219 subdivisions (m) and (p) that pertains to nitric acid.
- (98) In the event that the Executive Officer, upon review of the information pursuant to paragraphs (f)(6) and (f)(7), nonetheless determines that a facility should not yet be transitioned out of the NOx RECLAIM program, the owner or operator will be notified.
- (10 Any The owner or operator of any RECLAIM facility that receives a final
- determination notification from the Executive Officer pursuant to paragraph (f)(87) shall: not sell or transfer any future compliance year RTCs as of the date specified in the final determination notification and may only sell or transfer that current compliance year's RTCs until the facility is transitioned out of the RECLAIM program.
  - (A) Not sell or transfer any future compliance year RTCs as of the date specified in the final determination notification and may only sell or transfer that current compliance year's RTCs until the facility is transitioned out of the RECLAIM program; and
  - (B) Provide Emission Reduction Credits to offset any NOx emissions increases, calculated pursuant to Rule 1306 Emission Calculations, notwithstanding the exemptions contained in Rule 1304 Exemptions and the requirements contained in Rule 1309.1 Priority Reserve, until New Source Review provisions governing NOx emission calculations and offsets for are amended to address former RECLAIM sources are amended after (date of amendment).
- (11) An owner of operator of a RECLAIM facility that receives an initial determination notification and that elects to remain in RECLAIM shall submit a request to the Executive Officer to remain in RECLAIM and any equipment information required pursuant to paragraph (f)(6) within 45 days of the initial determination notification date or, for facilities that have received an initial determination notification before (date of amendment), within 45 days from (date of amendment).
  - (A) Upon written approval by the Executive Officer, the facility shall:
    - (i) Remain in RECLAIM until a final determination notification is issued to the facility that it must exit by a date no later than December 31, 2023;
    - (ii) Submit any updated information within 30 days of the issuance date of the final determination notification; and

- (iii) Comply with all requirements of any applicable non-RECLAIM rule adopted or amended after (*date of amendment*) and any such rule the facility was required to comply with prior to (*date of amendment*).
- (g) High Employment/Low Emissions (HILO) Facility

The Executive Officer or designee will establish a HILO bank funded with the following maximum total annual emission Allocations:

- (1) 91 tons per year of  $NO_X$
- (2) 91 tons per year of  $So_X$
- (3) After January 1, 1997, new facilities may apply to the HILO bank in order to obtain non-tradable RTCs. Requests will be processed on a first-come, first-served basis, pending qualification.
- (4) When credits are available, annual Allocations will be granted for the year of application and all subsequent years.
- (5) HILO facilities receiving such Allocations from the HILO bank must verify their HILO status on an annual basis through their APEP report.
- (6) Failure to qualify will result in all subsequent years' credits being returned to the HILO bank.
- (7) Facilities failing to qualify for the HILO bank Allocations may reapply at any time during the next or subsequent compliance year when credits are available.

#### (h) Non-Tradable Allocation Credits

(1) Any existing RECLAIM facility with reported emissions pursuant to Rule 301 - Permit Fees, in either 1987, 1988, or 1993, greater than its starting Allocation, shall be assigned non-tradable credits for the first three years of the program which shall be determined according to the following methodology:

Non-tradable credit for  $NO_X$  and  $SO_X$ :

Year 1 =  $(\Sigma [A X B_1])$  - 1994 Allocation;

Where:

A = the throughput for each  $NO_X$  or  $SO_X$  source or process unit in the facility from the single maximum throughput year from 1987, 1988, or 1993; and

B<sub>1</sub> = the applicable starting emission factor, as specified in

Table 1 or Table 2.

Year 2 = Year 1 non-tradable credits X 0.667 Year 3 = Year 1 non-tradable credits X 0.333 Year 4 and = Zero non-tradable credit. subsequent years

- (2) The use of non-tradable credits shall be subject to the following requirements:
  - (A) Non-tradable credits may only be used for an increase in throughput over that used to determine the facility's starting Allocation. Non-tradable credits may not be used for emissions increases associated with equipment modifications, change in feedstock or raw materials, or any other changes except increases in throughput. The Executive Officer or designee may impose Facility Permit conditions necessary to ensure compliance with this subparagraph.
  - (B) The use of activated non-tradable credits shall be subject to a non-tradable RTC mitigation fee, as specified in Rule 301 subdivision (n).
  - (C) In order to utilize non-tradable credits, the Facility Permit holder shall submit a request to the Executive Officer or designee in writing, including a demonstration that the use of the non-tradable credits complies with all requirements of this paragraph, pay any fees required pursuant to Rule 301 Fees, and have received written approval from the Executive Officer or designee for their use. The Executive Officer or designee shall deny the request unless the Facility Permit holder demonstrates compliance with all requirements of this paragraph. The Executive Officer or designee shall, in writing, approve or deny the request within three business days of submittal of a complete request and notify the Facility Permit holder of the decision. If the request is denied, the Executive Officer or designee will refund the mitigation fee.
  - (D) In the event that a facility transfers any RTCs for the year in which non-tradable credits have been issued, the non-tradable credit Allocation shall be invalid, and is no longer available to the facility.

#### (i) NOx RECLAIM Facility Shutdowns

(1) The requirements specified in this subdivision shall be effective October 7, 2016 and only apply to the NOx RECLAIM facilities listed in Tables 7 and 8 of this rule that had a RECLAIM Allocation as issued pursuant to subdivision (b).

- (2) An owner or operator of a NOx RECLAIM facility that permanently shuts down or surrenders all operating permits for the entire facility shall notify the Executive Officer in writing of this shutdown within 30 days.
- (3) An owner or operator of a NOx RECLAIM facility that shuts down pursuant to paragraphs (i)(2), (i)(8), or (i)(9) shall have its NOx RTC holdings reduced from all future compliance years by an amount equivalent to the difference between:
  - (A) The average of actual NOx emissions from equipment that is operated at a level greater than the most stringent applicable BARCT emission factors specified in subparagraph (f)(1)(<u>K</u>L) during the highest 2 of the past 5 compliance years for the facility; and
  - (B) The average NOx emissions from the same equipment that would have occurred in those same 2 years identified in subparagraph (i)(3)(A) if the equipment was operated at the most stringent applicable BARCT emission factors specified in subparagraph(f)(1)( $\underline{KL}$ ).
- (4) Any offsets provided by the SCAQMD pursuant to Rule 1304 that remain as part of the adjusted initial NOx allocation shall also be subtracted for each future compliance year.
- (5) If the reduction of NOx RTCs calculated pursuant to paragraph (i)(3) and (i)(4) exceeds the adjusted initial NOx allocation as specified in paragraph (f)(1) for any future compliance year, the facility shall have its NOx holdings reduced by an amount equivalent to the adjusted initial NOx allocation for that compliance year.
- (6) If the reduction of NOx RTCs calculated pursuant to paragraphs (i)(3) through (i)(5) exceeds the NOx RTC holdings, within 180 days of notification by the Executive Officer pursuant to paragraph (i)(11), the owner or operator of the NOx RECLAIM facility shall purchase and surrender to the Executive Officer sufficient RTCs to fulfill the entire reduction requirement.
- (7) In addition to a self-reported facility shutdown, the Executive Officer will notify the owner or operator of a NOx RECLAIM facility that the facility is under review as potentially shutdown if NOx emissions from an APEP report show a substantial decrease in facility-wide emissions compared to the maximum emissions during the last five years. Within 60 days of the notification date, the owner or operator shall notify the Executive Officer that

the facility is shutdown or submit information to substantiate that the facility is not shutdown based on one the following:

- (A) Permanent emission reductions have been implemented at the facility and can be attributed to implementation of an emissions control strategy such as, but not limited to: implementation of pollution control strategies, efficiency improvements, process changes, material substitution, or fuel changes; or
- (B) NOx emission reductions are temporary where temporary NOx emission reductions include, but are not limited to: cyclic operations, economic fluctuations, temporary shutdown of equipment due to equipment maintenance, repair, replacement, permitting, compliance, or availability of feedstocks or fuels; or
- (C) The owner or operator of a NOx RECLAIM facility has an approved Planned Non-Operational Plan pursuant to paragraph (i)(9).
- (8) The Executive Officer will review information submitted under paragraph (i)(7) and notify the owner or operator within 60 days with a determination that the facility has or has not been deemed as shutdown.
  - (A) If the Executive Officer determines that the NOx RECLAIM facility is deemed shutdown, the owner or operator of the NOx RECLAIM facility shall be subject to the requirements specified in paragraphs (i)(3) through (i)(6).
  - (B) The Executive Officer will not consider information submitted pursuant to paragraph (i)(7) beyond 60 days of the notification issue date unless such information is subsequently requested by the Executive Officer.
  - (C) The owner or operator of the NOx RECLAIM facility may file an appeal to the Hearing Board pursuant to paragraph (i)(11).
- (9) The owner or operator of the NOx RECLAIM facility may submit a Planned Non-Operational (PNO) Plan, and fees pursuant to Rule 306, to request status for a non-operational time period beyond 2 years, but no longer than 5 years for equipment within the facility. The Executive Officer will:
  - (A) Consider the criteria in subparagraph (i)(7)(B) for approving the plan. All of the referenced criteria shall require company records to support the claim that a PNO status of no longer than 5 years is necessary.
  - (B) Approve or disapprove the PNO Plan within 180 days of receiving a complete PNO Plan.

- (i) If the PNO Plan is approved, the owner or operator of the NOx RECLAIM facility may sell current compliance year RTCs for the duration of the approved PNO Plan. Future year NOx RTCs shall become non-tradable for the duration of the PNO status.
- (ii) If the PNO Plan is disapproved and the facility is deemed shutdown by the Executive Officer, the owner or operator of the NOx RECLAIM facility shall be subject to the requirements specified in paragraphs (i)(3) through (i)(6).
- (iii) The owner or operator of a NOx RECLAIM facility may appeal the denial of PNO Plan to the Hearing Board.
- (10) If a NOx RECLAIM facility has been deemed shutdown pursuant to paragraphs (i)(2), (i)(8), or (i)(9), the RTC holdings shall be reduced pursuant to paragraphs (i)(3) through (i)(5).
- (11) The Executive Officer will notify the owner or operator of the NOx RECLAIM facility of the amount of reduction in NOx RTC holdings that was determined pursuant to paragraphs (i)(3) through (i)(5). Reduction of NOx RTC holdings shall be applied to RTCs for all future compliance years following this notification. The Executive Officer shall re-issue the facility permit to reflect the reduction of NOx RTC holdings. The owner or operator may file an appeal to the Hearing Board for the shutdown determination and for the reduction in NOx RTC holdings.
- (12) The owner or operator of a NOx RECLAIM facility that has notified the Executive Officer of a facility shutdown pursuant to paragraph (i)(2) or has received notification from the Executive Officer that it is under review as potentially shutdown pursuant to paragraph (i)(7), shall not sell any future compliance year RTCs and may only sell current compliance year RTCs until the Executive Officer notifies the owner or operator of the amount of the reduction of NOx RTCs pursuant to paragraph (i)(11).
- (13) Any NOx RECLAIM facility under the same ownership as of September 22, 2015 shall submit a written declaration within 30 days after October 7, 2016 identifying the facilities under the same ownership as of September 22, 2015 and a demonstration of how the facilities identified are under the same ownership. For the purposes of this rule, same ownership is generally defined as facilities and their subsidiaries or facilities that share the same Board of Directors or shares the same parent corporation.

- (A) The Executive Officer shall maintain a listing of those facilities that are determined to be of same ownership as of September 22, 2015. The Executive Officer will only amend its same ownership listing to exclude those facilities that no longer qualify for same ownership through circumstances such as mergers, sales, or other dispositions.
- (B) In the event of a facility reporting a shutdown or is deemed shutdown by the Executive Officer, NOx RTCs from that facility may be transferred to another facility under the same ownership as listed in the most current listing of same ownership without reductions as specified under paragraphs (i)(3) through (i)(6). Such transferred NOx RTCs shall be designated as non-tradable.

Table 1 RECLAIM NO<sub>X</sub> Emission Factors

Nitrogen Oxides Basic Equipment	Fuel	"Throughput" Units	Starting Ems Factor *	2000 (Tier I) Ending Ems Factor *
Afterburner (Direct Flame and Catalytic)	Natural Gas	mmcf	130.000	39.000
Afterburner (Direct Flame and Catalytic)	LPG, Propane, Butane	1000 Gal	RV	3.840
Afterburner (Direct Flame and Catalytic)	Diesel	1000 Gal	RV	5.700
Agr Chem-Nitric Acid	Process- Absrbr Tailgas/Nw	tons pure acid produced	RV	1.440
Agricultural Chem - Ammonia	Process	tons produced	RV	1.650
Air Ground Turbines	Air Ground Turbines	(unknown process units)	RV	1.860
Ammonia Plant	Neutralizer Fert, Ammon Nit	tons produced	RV	2.500
Asphalt Heater, Concrete	Natural Gas	mmcf	130.000	65.000
Asphalt Heater, Concrete	Fuel Oil	1000 gals	RV	9.500
Asphalt Heater, Concrete	LPG	1000 gals	RV	6.400
Boiler, Heater R1109 (Petr Refin)	Natural Gas	mmbtu	0.100	0.030
Boiler, Heater R1109 (Petr Refin)	Fuel Oil	mmbtu	0.100	0.030
Boiler, Heater R1146 (Petr Refin)	Natural Gas	mmbtu	0.045	0.045
Boiler, Heater R1146 (Petr Refin)	Fuel Oil	mmbtu	0.045	0.045
Boiler, Heater R1146 (Petr Refin)	Refinery Gas	mmbtu	0.045	0.045
Boilers, Heaters, Steam Gens Rule 1146 and 1146.1	Natural Gas	mmcf	49.180	47.570
Boilers, Heaters, Steam Gens Rule 1146 and 1146.1	LPG, Propane, Butane	1000 gals	4.400	4.260
Boilers, Heaters, Steam Gens Rule 1146 and 1146.1	Diesel Light Dist. (0.05% S)	1000 gals	6.420	6.210
Boilers, Heaters, Steam Gens Rule 1146 and 1146.1	Refinery Gas	mmcf	51.520	49.840
Boilers, Heaters, Steam Gens	Bituminous Coal	tons burned	RV	4.800
Boiler, Heater, Steam Gen (Rule 1146.1)	Natural Gas	mmcf	130.000	39.460
Boiler, Heater, Steam Gen (Rule 1146.1)	Refinery Gas	mmcf	RV	41.340

RV = Reported Value

Does not include ceramic, clay, cement or brick kilns or metal melting, heat treating or glass melting furnaces. Applies retroactively to January 1, 1994 for Cycle 1 facilities and July 1, 1994 for Cycle 2 facilities.

<sup>\*\*\*</sup> 

Newly installed or Modified after the year selected for maximum throughput for determining starting allocations pursuant to Rule 2002(c)(1), and meeting BACT limits in effect at the time of installation.

Nitrogen Oxides Basic Equipment	Fuel	"Throughput" Units	Starting Ems Factor *	2000 (Tier I) Ending Ems Factor *
Boiler, Heater, Steam Gen (Rule 1146.1)	LPG, Propane, Butane	1000 gallons	RV	3.530
Boiler, Heater, Steam Gen (Rule 1146.1)	Diesel Light Dist (0.05%)	1000 gallons	RV	5.150
Boiler, Heater, Steam Gen (Rule 1146)	Natural Gas	mmcf	47.750	47.750
Boiler, Heater, Steam Gen (Rule 1146)	Refinery Gas	mmcf	50.030	50.030
Boiler, Heater, Steam Gen (Rule 1146)	LPG, Propane, Butane	1000 gallons	4.280	4.280
Boiler, Heater, Steam Gen (Rule 1146)	Diesel Light Dist (0.05%)	1000 gallons	6.230	6.230
Boiler, Heater, Steam Gen (R1146, <90,000 Therms)	Natural Gas	mmcf	RV	47.750
Boiler, Heater, Steam Gen (R1146, <90,000 Therms)	Refinery Gas	mmcf	RV	50.030
Boiler, Heater, Steam Gen (R1146, <90,000 Therms)	LPG, Propane, Butane	1000 gallons	RV	4.280
Boiler, Heater, Steam Gen (R1146, <90,000 Therms)	Diesel Light Dist (0.05%)	1000 gallons	RV	6.230
Boiler, Heater, Steam Gen (R1146.1, <18,000 Therms)	Natural Gas	mmcf	RV	39.460
Boiler, Heater, Steam Gen (R1146.1, <18,000 Therms)	Refinery Gas	mmcf	RV	41.340
Boiler, Heater, Steam Gen (R1146.1, <18,000 Therms)	LPG, Propane, Butane	1000 gallons	RV	3.530
Boiler, Heater, Steam Gen (R1146.1, <18,000 Therms)	Diesel Light Dist (0.05%)	1000 gallons	RV	5.150
Boiler, Heater R1109 (Petr Refin)	Refinery Gas	mmbtu	0.100	0.030
Boilers, Heaters, Steam Gens, (Petr Refin)	Natural Gas	mmcf	105.000	31.500
Boilers, Heaters, Steam Gens, (Petr Refin)	Refinery Gas	mmcf	110.000	33.000
Boilers, Heaters, Steam Gens, Unpermitted	Natural Gas	mmcf	130.000	32.500
Boilers, Heaters, Steam Gens, Unpermitted	LPG, Propane, Butane	1000 gallons	RV	3.200
Boilers, Heaters, Steam Gens ****  * RV - Reported Value	Natural Gas	mmcf	38.460	38.460

RV = Reported Value

Does not include ceramic, clay, cement or brick kilns or metal melting, heat treating or glass melting furnaces.

Applies retroactively to January 1, 1994 for Cycle 1 facilities and July 1, 1994 for Cycle 2 facilities.

Newly installed or Modified after the year selected for maximum throughput for determining starting allocations pursuant to Rule 2002(c)(1), and meeting BACT limits in effect at the time of installation.

Nitrogen Oxides Basic Equipment	Fuel	"Throughput" Units	Starting Ems Factor *	2000 (Tier I) Ending Ems Factor *
Boilers, Heaters, Steam Gens ****	Refinery Gas	mmbtu	0.035	0.035
Boilers, Heaters, Steam Gens ****	LPG, Propane, Butane	1000 gallons	3.55	3.55
Boilers, Heaters, Steam Gens ****	Diesel Light Dist (0.05%), Fuel Oil No. 2	mmbtu	0.03847	0.03847
Boilers, Heaters, Steam Gens, Unpermitted	Diesel Light Dist (0.05%)	1000 gallons	RV	4.750
Catalyst Manufacturing	Catalyst Mfg	tons of catalyst produced	RV	1.660
Catalyst Manufacturing	Catalyst Mfg	tons of catalyst produced	RV	2.090
Cement Kilns	Natural Gas	mmcf	130.000	19.500
Cement Kilns	Diesel Light Dist. (0.05% S)	1000 gals	RV	2.850
Cement Kilns	Kilns-Dry Process	tons cement produced	RV	0.750
Cement Kilns	Bituminous Coal	tons burned	RV	4.800
Cement Kilns	Tons Clinker	tons clinker	RV	2.73***
Ceramic and Brick Kilns (Preheated Combustion Air)	Natural Gas	mmcf	213.000	170.400
Ceramic and Brick Kilns (Preheated Combustion Air)	Diesel Light Distillate (.05%)	1000 gallons	RV	24.905
Ceramic and Brick Kilns (Preheated Combustion Air)	LPG	1000 gallons	RV	16.778
Ceramic Clay Mfg	Drying	tons input to process	RV	1.114
CO Boiler	Refinery Gas	mmbtu		0.030
Cogen, Industr	Coke	tons burned	RV	3.682
Electric Generation, Commercial Institutional Boiler	Distillate Oil	1000 gallons	6.420	6.210
Composite Internal Combustion	Waste Fuel Oil	1000 gals burned	RV	31.340
Curing and Drying Ovens	Natural Gas	mmcf	130.000	32.500

RV = Reported Value

Does not include ceramic, clay, cement or brick kilns or metal melting, heat treating or glass melting furnaces.

Applies retroactively to January 1, 1994 for Cycle 1 facilities and July 1, 1994 for Cycle 2 facilities.

Newly installed or Modified after the year selected for maximum throughput for determining starting allocations pursuant to Rule 2002(c)(1), and meeting BACT limits in effect at the time of installation.

Nitrogen Oxides Basic Equipment	Fuel	"Throughput" Units	Starting Ems Factor	2000 (Tier I) Ending Ems Factor *
Curing and Drying Ovens	LPG, Propane, Butane	1000 gals	RV	3.200
Delacquering Furnace	Natural Gas	mmcf	182.2***	182.2***
Fiberglass	Textile-Type Fibr	tons of material processed	RV	1.860
Fluid Catalytic Cracking Unit	Fresh Feed	1000 BBLS fresh feed	RV	RV*0.3 ***
Fluid Catalytic Cracking Unit with Urea Injection	Fresh Feed	1000 BBLS fresh feed	RV	(RV*0.3) / (1- control efficiency) ***
Fugitive Emission	Not Classified	tons product	RV	0.087
Furnace Process	Carbon Black	tons produced	RV	38.850
Furnace Suppressor	Furnace Suppressor	unknown	RV	0.800
Glass Fiber Furnace	Mineral Products	tons product produced	RV	4.000
Glass Melting Furnace	Flat Glass	tons of glass pulled	RV	4.000
Glass Melting Furnace	Tableware Glass	tons of glass pulled	RV	5.680
Glass Melting Furnaces	Container Glass	tons of glass produced	4.000	1.2***
ICEs****	All Fuels		Equivalent to permitted BACT limit	Equivalent to permitted BACT limit
ICEs, Permitted (Rule 1110.1 and 1110.2)	Natural Gas	mmcf	2192.450	217.360
ICEs Permitted (Rule 1110.2)	Natural Gas	mmcf	RV	217.360
ICEs, Permitted (Rule 1110.1 and 1110.2)	LPG, Propane, Butane	1000 gals	RV	19.460
ICEs, Permitted (Rule 1110.1 and 1110.2)	Gasoline	1000 gals	RV	20.130
ICEs, Permitted (Rule 1110.1 and 1110.2)	Diesel Oil	1000 gals	RV	31.340
ICEs, Exempted per Rule 1110.2	All Fuels		RV	RV
ICEs, Exempted per Rule 1110.2 and subject to Rule 1110.1	All Fuels		RV	RV
ICEs, Unpermitted	All Fuels		RV	RV
In Process Fuel	Coke	tons burned	RV	24.593
Incinerators	Natural Gas	mmcf	130.000	104.000
Industrial	Propane	1000 gallons	RV	20.890
* PV - Penorted Value	Gasoline	1000 gallons	RV	21.620

RV = Reported Value

<sup>\*\*</sup> 

<sup>\*\*\*</sup> 

Does not include ceramic, clay, cement or brick kilns or metal melting, heat treating or glass melting furnaces. Applies retroactively to January 1, 1994 for Cycle 1 facilities and July 1, 1994 for Cycle 2 facilities. Newly installed or Modified after the year selected for maximum throughput for determining starting allocations \*\*\*\* pursuant to Rule 2002(c)(1), and meeting BACT limits in effect at the time of installation.

Nitrogen Oxides Basic Equipment	Fuel	"Throughput" Units	Starting Ems Factor*	2000 (Tier I) Ending Ems Factor *
Industrial	Dist.Oil/Diesel	1000 gallons	RV	33.650
Inorganic Chemicals, H2SO4 Chamber	General	tons pure acid produced	RV	0.266
Inorganic Chemicals, H2SO4 Contact	Absrbr 98.0% Conv	tons 100% H2S04	RV	0.376
Iron/Steel Foundry	Steel Foundry, Elec Arc Furn	tons metal processed	RV	0.045
Metal Heat Treating Furnace	Natural Gas	mmcf	130.000	104.000
Metal Heat Treating Furnace	Diesel Light Distillate (.05%)	1000 gallons	RV	15.200
Metal Heat Treating Furnace	LPG	1000 gallons	RV	10.240
Metal Forging Furnace (Preheated Combustion Air)	Natural Gas	mmcf	213.000	170.400
Metal Forging Furnace (Preheated Combustion Air)	Diesel Light Distillate (.05%)	1000 gallons	RV	24.905
Metal Forging Furnace (Preheated Combustion Air)	LPG	1000 gallons	RV	16.778
Metal Melting Furnaces	Natural Gas	mmcf	130.000	65.000
Metal Melting Furnaces	LPG, Propane, Butane	1000 gals	RV	6.400
Miscellaneous		bbls-processed	RV	1.240
Natural Gas Production	Not Classified	mmcf gas	RV	6.320
Nonmetallic Mineral	Sand/Gravel	tons product	RV	0.030
NSPS	Refinery Gas	mmbtu	RV	0.030
Other BACT Heater (24F-1)	Natural Gas	mmcf	RV	RV
Other Heater (24F-1)	Pressure Swing Absorber Gas	mmcf	RV	RV
Ovens, Kilns, Calciners, Dryers, Furnaces**	Natural Gas	mmcf	130.000	65.000
Ovens, Kilns, Calciners, Dryers, Furnaces**	Diesel Light Dist. (0.05% S)	1000 gals	RV	9.500
Paint Mfg, Solvent Loss	Mixing/Blending	tons solvent	RV	45.600
Petroleum Refining	Asphalt Blowing	tons of asphalt produced	RV	45.600
Petroleum Refining, Calciner	Petroleum Coke	Calcined Coke	RV	0.971***
Plastics Prodn	Polyester Resins	tons product	RV	106.500
Pot Furnace	Lead Battery	Ibs Niter	0.077***	0.062***
Process Specific	ID# 012183	(unknown process units)	RV	240.000
Process Specific  * RV - Reported Value	SCC 30500311	tons produced	RV	0.140

RV = Reported Value

Does not include ceramic, clay, cement or brick kilns or metal melting, heat treating or glass melting furnaces.

Applies retroactively to January 1, 1994 for Cycle 1 facilities and July 1, 1994 for Cycle 2 facilities.

Newly installed or Modified after the year selected for maximum throughput for determining starting allocations pursuant to Rule 2002(c)(1), and meeting BACT limits in effect at the time of installation.

Nitrogen Oxides Basic Equipment	Fuel	"Throughput" Units	Starting Ems Factor*	2000 (Tier I) Ending Ems Factor *
Process Specific	ID 14944	(unknown process	RV	0.512
SCC 39090003		units)	RV	170.400
Sec. Aluminum	Sweating Furnace	tons produced	RV	0.300
Sec. Aluminum	Smelting Furnace	tons metal	RV	0.323
Occ. Alaminam	Officially 1 difface	produced		0.323
Sec. Aluminum	Annealing Furnace	mmcf	130.000	65.000
Sec. Aluminum	Boring Dryer	tons produced	RV	0.057
Sec. Lead	Smelting Furnace	tons metal charged	RV	0.110
Sec. Lead	Smelting Furnace	tons metal charged	RV	0.060
Sodium Silicate Furnace	Water Glass	Tons Glass Pulled	RV	6.400
Steel Hot Plate Furnace	Natural Gas	mmcf	213.000	106.500
Steel Hot Plate Furnace	Diesel Light Distillate (.05%)	1000 gallons	31.131	10.486
Steel Hot Plate Furnace	LPG, Propane, Butane	1000 gallons	20.970	10.486
Surface Coal Mine	Haul Road	tons coal	RV	62.140
Tail Gas Unit		hours of operation	RV	RV
Turbines	Butane	1000 Gallons	RV	5.700
Turbines	Diesel Oil	1000 gals	RV	8.814
Turbines	Refinery Gas	mmcf	RV	62.275
Turbines	Natural Gas	mmcf	RV	61.450
Turbines (micro-)	Natural Gas	mmcf	54.4	54.4
Turbines - Peaking Unit	Natural Gas	mmcf	RV	RV
Turbines - Peaking Unit	Dist. Oil/Diesel	1000 gallons	RV	RV
Utility Boiler	Digester/Landfill Gas	mmcf	52.350	10.080
Turbine	Natural Gas	mmcf	RV	61.450
Turbine	Fuel Oil	1000 gallons	RV	8.810
Turbine	Dist.Oil/Diesel	1000 gallons	RV	3.000
Utility Boiler Burbank	Natural Gas	mmcf	148.670	17.200
Utility Boiler Burbank	Residual Oil	1000 gallons	20.170	2.330
Utility Boiler, Glendale	Natural Gas	mmcf	140.430	16.000
Utility Boiler, Glendale	Residual Oil	1000 gallons	20.160	2.290
Utility Boiler, LADWP	Natural Gas	mmcf	86.560	15.830
Utility Boiler, LADWP	Residual Oil	1000 gallons	12.370	2.260
Utility Boiler, LADWP	Digester Gas	mmcf	52.350	10.080
Utility Boiler, LADWP	Landfill Gas	mmcf	37.760	6.910
Utility Boiler, Pasadena	Natural Gas	mmcf	195.640	18.500
Utility Boiler, Pasadena	Residual Oil	1000 gallons	28.290	2.670
Utility Boiler, SCE	Natural Gas	mmcf	74.860	15.600
Utility Boiler, SCE	Residual Oil	1000 gallons	10.750	2.240

RV = Reported Value

Does not include ceramic, clay, cement or brick kilns or metal melting, heat treating or glass melting furnaces. Applies retroactively to January 1, 1994 for Cycle 1 facilities and July 1, 1994 for Cycle 2 facilities. \*\*

<sup>\*\*\*</sup> 

Newly installed or Modified after the year selected for maximum throughput for determining starting allocations pursuant to Rule 2002(c)(1), and meeting BACT limits in effect at the time of installation. \*\*\*\*

Table 2

RECLAIM SO<sub>x</sub> Emission Factors

	KECLAIM SO	$\mathbf{p}_{\mathbf{x}}$ Emission Factor	5	
Sulfur Oxides Basic Equipment	Fuel	"Throughput" Units	Starting Emission Factor *	Ending Emission Factor *
Air Blown Asphalt		hours of operation	RV	RV
Asphalt Concrete	Cold Ag Handling	tons produced	RV	0.032
Calciner	Petroleum Coke	Calcined Coke	RV	0.000
Catalyst Regeneration		hours of operation	RV	RV
Cement Kiln	Distillate Oil	1000 gallons	RV	RV
Cement Mfg	Kilns, Dry Process	tons produced	RV	RV
Claus Unit		pounds	RV	RV
Cogen	Coke	pounds per ton	RV	RV
Non Fuel Use		hours of operation	RV	RV
External Combustion Equipment / Incinerator	Natural Gas	mmcf	RV	0.830
External Combustion Equip/Incinerator	LPG, Propane, Butane	1000 gallons	RV	4.600
External Combustion Equip/Incinerator	Diesel Light Dist. (0.05% S)	1000 gallons	7.00	5.600
External Combustion Equip/Incinerator	Residual Oil	1000 gallons	8.00	6.400
External Combustion Equip/Incinerator	Refinery Gas	mmcf	RV	6.760
Fiberglass	Recuperative Furn, Textile-Type Fiber	tons produced	RV	2.145
Fluid Catalytic Cracking Units	γ,ρεν	1000 bbls refinery feed	RV	13.700
Glass Mfg, Forming/Fin	Container Glass		RV	RV
Grain Milling	Flour Mill	tons Grain Processed	RV	RV
ICEs	Natural Gas	mmcf	RV	0.600
ICEs	LPG, Propane, Butane	1000 gallons	RV	0.350
ICEs	Gasoline	1000 gallons	RV	4.240
ICEs	Diesel Oil	1000 gallons	6.24	4.990
Industrial	Cogeneration, Bituminous Coal	tons produced	RV	RV
Industrial (scc 10200804)	Cogeneration, Coke	tons produced	RV	RV
Inorganic Chemcals	General, H2SO4 Chamber	tons produced	RV	RV
Inorganic Chemcals	Absrbr 98.0% Conv, H2SO4 Contact	tons produced	RV	RV

<sup>\*</sup> RV = Reported Value

<sup>\*\*\*</sup> Applies retroactively to January 1, 1994 for Cycle 1 facilities and July 1, 1994 for Cycle 2 facilities.

Sulfur Oxides Basic Equipment	Fuel	"Throughput" Units	Starting Emission Factor *	Ending Emission Factor *
Inprocess Fuel	Cement Kiln/Dryer, Bituminous Coal	tons produced	RV	RV
Iron/Steel Foundry	Cupola, Gray Iron Foundry	tons produced	RV	0.720
Melting Furnace, Container Glass		tons produced	RV	RV
Mericher Alkyd Feed		hours of operation	RV	RV
Miscellaneous	Not Classified	tons produced	RV	0.080
Miscellaneous	Not Classified	tons produced	RV	0.399
Natural Gas Production	Not Classified	mmcf	RV	527.641
Organic Chemical (scc 30100601)		tons produced	RV	RV
Petroleum Refining (scc30600602)	Column Condenser		RV	1.557
Petroleum Refining (scc30600603)	Column Condenser		RV	1.176
Refinery Process Heaters	LPG fired	1000 gal	RV	2.259
Pot Furnace	Lead Battery	lbs Sulfur	0.133***	0.106***
Sec. Lead	Reverberatory, Smelting Furnace	tons produced	RV	RV
Sec. Lead	Smelting Furnace, Fugitiv	tons produced	RV	0.648
Sour Water Oxidizer		hours of operation	RV	RV
Sulfur Loading		1000 bbls	RV	RV
Sour Water Oxidizer		1000 bbls fresh feed	RV	RV
Sour Water Coker		1000 bbls fresh feed	RV	RV
Sodium Silicate Furnace		tons of glass pulled	RV	RV
Sulfur Plant		hours of operation	RV	RV
Tail gas unit		hours of operation	RV	RV
Turbines	Refinery Gas	mmcf	RV	6.760
Turbines	Natural Gas	mmcf	RV	0.600
Turbines	Diesel Oil	1000 gal	6.24	0.080
Turbines	Residual Oil	1000 gallons	8.00	0.090
Utility Boilers	Diesel Light Dist. (0.05% S)	1000 gallons	7.00	0.080
Utility Boilers	Residual Oil	1000 gallons	8.00	0.090
Other Heater ( 24F-1)	Pressure Swing Absorber Gas	mmcf	RV	RV

RV = Reported Value
Applies retroactively to January 1, 1994 for Cycle 1 facilities and July 1, 1994 for Cycle 2 facilities.

 $\label{eq:Table 3} \mbox{RECLAIM NO}_{\mbox{\scriptsize X}} \mbox{ 2011 Ending Emission Factors}$ 

Nitrogen Oxides Basic Equipment	BARCT Emission Factor
Asphalt Heater, Concrete	0.036 lb/mmbtu (30 ppm)
Boiler, Heater R1109 (Petr Refin) >110 mmbtu/hr	0.006 lb/mmbtu (5 ppm)
Boilers, Heaters, Steam Gens, (Petr Refin) >110 mmbtu/hr	0.006 lb/mmbtu (5 ppm)
Boiler, Heater, Steam Gen (Rule 1146.1) 2-20 mmbtu/hr	0.015 lb/mmbtu (12 ppm)
Boiler, Heater, Steam Gen (Rule 1146) >20 mmbtu/hr	0.010 lb/mmbtu (9 ppm)
CO Boiler Delacquering Furnace	85% Reduction 0.036 lb/mmbtu
Fluid Catalytic Cracking Unit	(30 ppm) 85% Reduction
Iron/Steel Foundry	0.055 lb/mmbtu (45 ppm)
Metal Heat Treating Furnace	0.055 lb/mmbtu (45 ppm)
Metal Forging Furnace (Preheated Combustion Air)	0.055 lb/mmbtu (45 ppm)
Metal Melting Furnaces	0.055 lb/mmbtu (45 ppm)
Other Heater (24F-1)	0.036 lb/mmbtu (30 ppm)
Ovens, Kilns, Calciners, Dryers, Furnaces	0.036 lb/mmbtu (30 ppm)
Petroleum Refining, Calciner	0.036 lb/mmbtu (30 ppm)
Sec. Aluminum	0.055 lb/mmbtu (45 ppm)
Sec. Lead	0.055 lb/mmbtu (45 ppm)
Steel Hot Plate Furnace	0.055 lb/mmbtu (45 ppm)
Utility Boiler	0.008 lb/mmbtu (7 ppm)

Table 4
RECLAIM SOx Tier III Emission Standards

Basic Equipment	BARCT Emission Standard
Calciner, Petroleum Coke	10 ppmv (0.11 lbs/ton coke)
Cement Kiln	5 ppmv (0.04 lbs/ton clinker)
Coal-Fired Boiler	5 ppmv (95% reduction)
Container Glass Melting Furnace	5 ppmv (0.03 lbs/ton glass)
Diesel Combustion	15 ppm by weight as required under Rule 431.2
Fluid Catalytic Cracking Unit	5 ppmv (3.25 lbs/thousand barrels feed)
Refinery Boiler/Heater	40 ppmv (6.76 lbs/mmscfŧ)
Sulfur Recovery Units/Tail Gas	5 ppmv for combusted tail gas (5.28 lbs/hour)
Sulfuric Acid Manufacturing	10 ppmv (0.14 lbs/ton acid produced)

Table 5 List of SOx RECLAIM Facilities Referenced in Subparagraphs (f)(1)( $\underline{L}$  $\underline{M}$ ) and (f)(1)( $\underline{N}$  $\underline{\Theta}$ )

FACILITY PERMIT HOLDER	AQMD ID NO.
AES HUNTINGTON BEACH, LLC*	115389
AIR LIQUIDE LARGE INDUSTRIES U.S., LP	148236
ANHEUSER-BUSCH INC., (LA BREWERY)	16642
CALMAT CO	119104
CENCO REFINING CO	800373
EDGINGTON OIL COMPANY	800264
EQUILON ENTER. LLC, SHELL OIL PROD. US	800372
EXIDE TECHNOLOGIES	124838
INEOS POLYPROPYLENE LLC	124808
KIMBERLY-CLARK WORLDWIDE INCFULT. MILL	21887
LUNDAY-THAGARD COMPANY	800080
OWENS CORNING ROOFING AND ASPHALT, LLC	35302
PABCO BLDG PRODUCTS LLC,PABCO PAPER, DBA	45746
PARAMOUNT PETR CORP*	800183
QUEMETCO INC	8547
RIVERSIDE CEMENT CO	800182
TECHALLOY CO., INC.	14944
TESORO REFINING AND MARKETING CO*	151798
THE PQ CORP	11435
US GYPSUM CO	12185
WEST NEWPORT OIL CO	42775

<sup>\*</sup> SOx RECLAIM facilities that have RTC Holdings larger than initial allocations as of August 29, 2009.

 $\label{eq:table 6} \mbox{RECLAIM NO}_{\mbox{\scriptsize X}} \; \mbox{2022 Ending Emission Factors}$ 

Nitrogen Oxides Basic Equipment	BARCT Emission Factor							
Boiler, Heater R1109 (Petr Refin) >40 mmbtu/hr	2 ppm							
Cement Kilns	0.5 lbs per ton clinker							
Fluid Catalytic Cracking Unit	2 ppm							
Gas Turbines	2 ppm							
Glass Melting Furnaces –	80% reduction							
Container Glass	(0.24 lb/ton glass produced)							
ICEs, Permitted (Rule 1110.2)	11 ppm @15%O <sub>2</sub>							
(Non-OCS)	0.041 lb/MMBTU							
	43.05 lb/mmcf							
Metal Heat Treating Furnace >150 mmbtu/hr	0.011 lb/mmbtu (9 ppm)							
Petroleum Refining, Calciner	10 ppm							
Sodium Silicate Furnace	80% reduction							
	(1.28 lb/ton glass pulled)							
SRU/Tail Gas Unit	95% reduction							
	2ppm							

 $Table\ 7$  List of NOx RECLAIM Facilities Referenced in Subparagraph (f)(1)(B)

FACILITY PERMIT HOLDER	AQMD ID NO.
CHEVRON PRODUCTS CO.	800030
EXXONMOBIL OIL CORPORATION	800089
PHILLIPS 66 CO/LA REFINERY WILMINGTON PL	171107
PHILLIPS 66 COMPANY/LOS ANGELES REFINERY	171109
TESORO REF & MKTG CO LLC,CALCINER	174591
TESORO REFINING & MARKETING CO, LLC	174655
TESORO REFINING AND MARKETING CO, LLC	151798
TESORO REFINING AND MARKETING CO, LLC	800436
ULTRAMAR INC NOx RTC holders not designated as Facility Permit Holders as of September 22, 2015, except any NOx	800026
RTC holders listed in Table 8	Multiple

 $\label{eq:Table 8} {\it List of NOx RECLAIM Facilities Referenced in Subparagraph (f)(1)(C)}$ 

FACILITY PERMIT HOLDER	AQMD ID NO.					
AES ALAMITOS, LLC	115394					
AES HUNTINGTON BEACH, LLC	115389					
AES REDONDO BEACH, LLC	115536					
BERRY PETROLEUM COMPANY	119907					
BETA OFFSHORE	166073					
BICENT (CALIFORNIA) MALBURG LLC	155474					
BORAL ROOFING LLC	1073					
BURBANK CITY, BURBANK WATER & POWER	25638					
BURBANK CITY,BURBANK WATER & POWER,SCPPA	128243					
CALIFORNIA PORTLAND CEMENT CO	800181					
CALIFORNIA STEEL INDUSTRIES INC	46268					
CANYON POWER PLANT	153992					
CPV SENTINEL LLC	152707					
DISNEYLAND RESORT	800189					
EDISON MISSION HUNTINGTON BEACH, LLC	167432					
EL SEGUNDO POWER, LLC	115663					
EXIDE TECHNOLOGIES	124838					
GENERAL ELECTRIC COMPANY	700126					
HARBOR COGENERATION CO, LLC	156741					
INLAND EMPIRE ENERGY CENTER, LLC	129816					
LA CITY, DWP HAYNES GENERATING STATION	800074					
LA CITY, DWP SCATTERGOOD GENERATING STN	800075					
LA CITY, DWP VALLEY GENERATING STATION	800193					
LONG BEACH GENERATION, LLC	115314					
NEW- INDY ONTARIO, LLC	172005					
NRG CALIFORNIA SOUTH LP, ETIWANDA GEN ST	115315					
OWENS-BROCKWAY GLASS CONTAINER INC	7427					
OXY USA INC	169754					
PACIFIC CLAY PRODUCTS INC	17953					
PARAMOUNT PETR CORP	800183					
PASADENA CITY, DWP	800168					
PQ CORPORATION	11435					
QUEMETCO INC	8547					
SAN DIEGO GAS & ELECTRIC	4242					
SNOW SUMMIT INC	43201					
SO CAL EDISON CO	4477					
SO CAL GAS CO	800128					
SO CAL GAS CO	800127					
SO CAL GAS CO	5973					
SO CAL GAS CO/PLAYA DEL REY STORAGE FACI	8582					
SOLVAY USA, INC.	114801					

# **Proposed Amended Rule 2002 (Cont.)**

# (Amended October 5, 2018)

FACILITY PERMIT HOLDER	AQMD ID NO.
SOUTHERN CALIFORNIA EDISON	160437
TABC, INC	3968
TAMCO	18931
US GOVT, NAVY DEPT LB SHIPYARD	800153
WALNUT CREEK ENERGY, LLC	146536
WHEELABRATOR NORWALK ENERGY CO INC	51620
WILDFLOWER ENERGY LP/INDIGO GEN., LLC	127299

Rule 2002 (Cont.) (Amended October 5, 2018)

Table 9
List of NOx RECLAIM Facilities for the Regional NSR Holding Account with Balances (in lbs)

FACILITY PERMIT HOLDER	AQMD	20	16	2017		2018		2019		2020		2021		2022		2023+	
	ID NO.	Dec 2016	Jun 2017	Dec 2017	Jun 2018	Dec 2018	Jun 2019	Dec 2019	Jun 2020	Dec 2020	Jun 2021	Dec 2021	Jun 2022	Dec 2022	Jun 2023	Dec 2023+	Jun 2023+
BICENT (CALIFORNIA) MALBURG LLC	155474	0	0	1,854	1,854	1,854	1,854	2,794	2,794	3,735	3,734	5,588	5,588	7,469	7,469	11,204	11,203
BURBANK CITY, BURBANK WATER & POWER, SCPPA	128243	0	0	1,604	5,159	1,604	5,159	2,418	7,775	3,232	10,392	4,836	15,551	6,464	20,784	9,695	31,177
CANYON POWER PLANT	153992	0	0	3,248	2,548	3,248	2,548	4,896	3,840	6,543	5,133	9,792	7,680	13,087	10,265	19,630	15,398
CPV CENTINEL LLC	152707	0	0	9,645	6,981	9,645	6,981	14,538	10,522	19,430	14,063	29,075	21,044	38,860	28,127	58,290	42,190
GENERAL ELECTRIC COMPANY/INLAND EMPIRE ENERGY CENTER	700126/ 129816	0	0	9,065	6,573	9,065	6,573	13,664	9,907	18,262	13,241	27,327	19,815	36,524	26,484	54,785	39,725
LONG BEACH GENERATION, LLC	115314	0	0	0	5,962	0	5,962	0	8,986	0	12,010	0	17,971	0	24,019	0	36,029
SOUTHERN CALIFORNIA EDISON	160437	0	0	13,227	6,758	13,227	6,758	19,937	10,184	26,646	13,612	39,874	20,370	53,293	27,225	79,940	40,837
WALNUT CREEK ENERGY, LLC	146536	0	0	3,690	4,242	3,690	4,242	5,562	6,393	7,434	8,544	11,124	12,786	14,867	17,089	22,301	25,633
WILDFLOWER ENERGY LP/INDIGO GEN., LLC	127299	0	0	0	3,483	0	3,483	0	5,250	0	7,016	0	10,499	0	14,033	0	21,049

#### ATTACHMENT H

### SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT

## **Final Staff Report**

**Proposed Amendments to Regulation XX – Regional Clean Air Incentives Market (RECLAIM)** 

Proposed Amended Rules 2001 – Applicability and 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx)

October 5, 2018

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#### **EXECUTIVE OFFICER:**

**WAYNE NASTRI** 

### **Background**

The South Coast Air Quality Management District (SCAQMD) Governing Board adopted the Regional Clean Air Incentives Market (RECLAIM) program in October 1993. The purpose of RECLAIM is to reduce NOx and SOx emissions through a marketbased approach. The program replaced a series of existing and future command-andcontrol rules and was designed to provide facilities with the flexibility to seek the most cost-effective solution to reduce their emissions. It also was designed to provide equivalent emission reductions to those achieved with a command-and-control regulatory structure, by the aggregate of facilities in the program. Regulation XX includes a series of rules that specify applicability and procedures for determining NOx and SOx facility emissions allocations, program requirements, as well as monitoring, reporting, and recordkeeping requirements for sources located at RECLAIM facilities. Regulation XX – RECLAIM was recently amended on December 4, 2015 and October 7, 2016. The December 2015 amendment was designed to achieve programmatic NOx RECLAIM trading credit (RTC) reductions of 12 tons per day from compliance years 2016 through 2022 and the October 2016 amendment addressed RTCs from facility shutdowns.

In response to concerns regarding actual emission reductions in the RECLAIM universe under a market-based approach, Control Measure CMB-05 of the 2016 Air Quality Management Plan (AQMP) committed to an assessment of the RECLAIM program in order to achieve further NOx reductions of five tons per day, including actions to sunset the program and ensure future equivalency to command-and-control regulations. During the adoption of the 2016 AQMP, the Resolution directed staff to modify Control Measure CMB-05 to achieve the five tons per day NOx emission reduction as soon as feasible but no later than 2025, and to transition the RECLAIM program to a command-and-control regulatory structure requiring Best Available Retrofit Control Technology (BARCT) levels as soon as practicable. Staff provided a report on transitioning the NOx RECLAIM program to a command-and-control regulatory structure at the May 5, 2017 Governing Board meeting and provides quarterly updates to the Stationary Source Committee, with the most recent quarterly report provided on July 20, 2018.

On July 26, 2017 California State Assembly Bill (AB) 617 was approved by the Governor, which addresses non-vehicular air pollution (criteria pollutants and toxic air contaminants). It is a companion legislation to AB 398, which was also approved, and extends California's cap-and-trade program for reducing greenhouse gas emissions from stationary sources. Industrial source RECLAIM facilities that are in the cap-and-trade program are subject to the requirements of AB 617. Among the requirements of this bill is an expedited schedule for implementing BARCT for cap-and-trade facilities. Districts are to develop an expedited schedule by January 1, 2019 to implement BARCT by December 31, 2023. The highest priority would be given to older, higher polluting units that will need to install retrofit controls.

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Staff conducted an analysis of the RECLAIM equipment at each facility to determine if there are appropriate and up to date BARCT NOx limits within existing SCAQMD command-and-control rules for all RECLAIM equipment. It was determined that command-and-control rules would need to be adopted or amended to reflect current BARCT and provide implementation timeframes for achieving BARCT compliance limits.

Staff also determined that RECLAIM facilities that either do not have any NOx emissions, report only NOx emissions from equipment that is exempt from permitting (e.g., Rule 219 equipment), or operate RECLAIM equipment that is already meeting BARCT are ready to exit the program and were the first group of facilities to be addressed for the transition to a command-and-control regulatory structure.

Rules 2001 and 2002 were amended January 5, 2018 and commenced the initial steps for the RECLAIM transition. Rule 2001 was amended to cease any future inclusions of facilities into NOx and SOx RECLAIM and Rule 2002 was amended to establish the notification procedures for RECLAIM facilities that will exit the program and also address the RTC holdings for these facilities. Under Rule 2002, more specifically, the Executive Officer would issue a RECLAIM facility an initial determination notification for potential exit if it was identified as ready to exit. Facilities are required to submit NOx equipment information to the Executive Officer after receiving an initial determination notification. After review of the information, if it is determined that the facility is in compliance with current applicable command-and-control BARCT rules, the Executive Officer would issue the facility a final determination notification that the facility will be exiting RECLAIM. However, it has since been determined that there is a need to fully address other issues in non-RECLAIM rules before allowing or requiring facilities to exit. Updated BARCT assessments and BARCT implementation schedules are necessary to address in order to continue with a transition to BARCT compliance under command-and-control. Monitoring, reporting and recordkeeping (MRR) requirements also need to be addressed.

Proposed Amended Rules 2001 and 2002 would require that all RECLAIM facility NOx emitting equipment have an applicable command-and-control rule that specifies NOx emission standards that are consistent with updated BARCT before exiting the NOx RECLAIM program. The proposed amendments would also allow facilities to opt-out of RECLAIM before receiving an initial determination notification if they meet specified criteria for exiting. Additionally, the proposed amendments would provide facilities that have been issued initial determination notifications an option to remain in RECLAIM until new source review (NSR) provisions pertaining to the transition to command-and-control are adopted, and would also introduce a temporary provision that does not allow facilities that have exited RECLAIM to access the internal bank for emissions increases. Facilities would also be provided with an option to remain in RECLAIM, even if they have been identified as ready to exit. Any remaining RECLAIM facilities will still have to comply with any newly adopted and applicable BARCT requirements. Unnecessary

rule language, due to the sunsetting of the RECLAIM program, would be removed and existing rule language would be clarified regarding the reporting of NOx RTC prices to the Board.

#### **Public Process**

Staff has held monthly working group meetings to discuss the transition of the NOx RECLAIM program and to discuss numerous key issues and challenges. Staff has also met individually with numerous facility operators and industry groups regarding the transition. A public workshop was held on August 9, 2018, with the comment period closing on August 23, 2018.

## **Comments Received**

Through the rule making process, staff received two comment letters from Los Angeles Department of Water and Power and Burbank Water and Power. Responses to these comments are included in Appendix A of this Staff Report. In addition, staff received several comments at the Public Workshop and at the Stationary Source Committee Meeting in September 2018 for PARs 2001 and 2002 that pertain to Regulation XIII – New Source Review (NSR) and the need for a programmatic CEQA document for the transition. Comment letters were also submitted for the original Draft Subsequent Environmental Assessment by Latham & Watkins (on behalf of WSPA) and Valero. These additional comments are discussed below.

Regarding NSR, stakeholders expressed concern about exiting facilities from RECLAIM before NSR issues are resolved and have also requested to not move forward with BARCT rule amendments until NSR amendments are in place. SCAOMD staff commented at the working group meetings that facilities will not be forced to transition out of RECLAIM before NSR issues are resolved. In addition, the proposed amendments allow facilities to stay in RECLAIM after an initial determination notification is received to further provide assurance to affected facilities that they will not need to exit RECLAIM until NSR issues are addressed. RECLAIM facilities will still need to comply with any applicable and newly adopted or amended BARCT rules regardless if they have or have not exited RECLAIM. Regarding comments to not move forward with BARCT rule amendments until NSR is resolved, the SCAQMD must develop implementation schedules for BARCT rules by January 1, 2019, consistent with AB 617 requirements. Staff is concurrently working on BARCT rule amendments and NSR issues to ensure the most efficient transition process from RECLAIM to a command-and-control regulatory structure. However, there is no need to address all RECLAIM NOx NSR rules before BARCT rules are adopted and implemented since BARCT rules will not cause any NOx increases.

Some industry stakeholders, on the other hand, have requested that facilities be allowed to exit RECLAIM once all the facilities' equipment is subject to applicable BARCT rules, but before Regulation XIII is amended. Proposed Amended Rule 2001 would

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allow facilities to exit before Regulation XIII is amended if they meet the criteria to exit. Both provisions in PARs 2001 and 2002 are options and are being proposed to address stakeholders that do not want their facility to exit before Regulation XIII is amended, in addition to those stakeholders that want to transition out of RECLAIM to a command-and-control regulatory structure.

PAR 2002 also prohibits any former RECLAIM facility from accessing the internal bank for NOx emissions offsets. This is a temporary provision until the impacts of former RECLAIM facilities on the internal bank are analyzed through Regulation XIII rulemaking. Facilities that remain in RECLAIM can still implement projects under Rule 2005 – New Source Review for RECLAIM, for new and modified sources.

Stakeholders have also commented that a full programmatic CEQA analysis has not been conducted for the sunsetting of the RECLAIM program. SCAQMD conducted a program level CEQA analysis for the RECLAIM transition that was included as part of the 2016 AQMP Program Environmental Impact Report (PEIR). While the PEIR was prepared before the decision to sunset RECLAIM was made, the commenters have not identified any environmental impacts not included in the analysis of the RECLAIM control measure. The environmental impacts of individual rules will be analyzed in supplemental environmental assessments.

### **Affected Facilities**

There are currently 259 facilities in the NOx RECLAIM program and 30 facilities in the SOx RECLAIM program. These 30 facilities in the SOx program are also in NOx RECLAIM. These facilities either had NOx emissions greater than or equal to four tons per year in 1990 or any subsequent year or elected to enter the program. The proposed amendments would apply to any facility in the NOx RECLAIM program, including those that have received an initial determination notification.

# **Summary of Proposal**

The proposed amendments to Regulation XX will affect Rule 2001 – Applicability and Rule 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx).

## Proposed Amended Rule (PAR) 2001

Rule 2001 specifies inclusion criteria and procedures for new and existing facilities to enter the RECLAIM program and identifies rules that do not apply to RECLAIM sources. As of January 5, 2018, however, no facility is allowed entry into the RECLAIM program for both either NOx and SOx. The proposed amendments to Rule 2001 would define the criteria for eligibility to exit RECLAIM by opting-out and provide procedures, for facilities that are eligible, to opt-out of the program before receiving an initial determination notification from the Executive Officer.

Under the proposed amendments, RECLAIM facilities would be provided with a pathway to opt-out of the NOx RECLAIM program if they have not received an initial determination notification for potential exit, but meet the criteria for exiting. As a result of the January 5, 2018 amendments to Rules 2001 and 2002, 37 facilities were issued initial determination notifications because they met the adopted criteria contained in Rule 2002 to exit RECLAIM. The criteriona includes the facility having no NOx emitting equipment, or having emissions from equipment that is exempt from permitting (Rule 219 equipment), and/or operating RECLAIM NOx sources that are compliant with current BARCT rules. This latter criteria is being proposed to change to require that all the facility equipment be subject to an updated BARCT rule before exiting. Some facilities, however, may not have been identified to transition out of RECLAIM because previously non-compliant equipment has either been retrofitted with BARCT, replaced, removed, or previously shutdown equipment has not been removed from the facility permit. In addition, some facilities inadvertently may not have been identified as part of the initial group of facilities that were deemed as ready to exit. These facilities were eligible to exit according to the current criteria, however, did not receive initial determination notifications. These facilities would now have to meet the proposed revised criteria to be eligible to opt-out and exit. The purpose of the opt-out provision is to allow facilities that meet the proposed criteria for exiting to request to exit even if they have not received an initial determination notification.

The proposed opt-out provisions specify new criteria to be identified as eligible to exit RECLAIM and the procedure to opt-out. It should be noted that the new criteria proposed in this rule reflects the criteria proposed that has been revised in PAR 2002. Thus, the criteria for being identified as ready to exit and receive initial and final determination notifications is the same as the criteria required to be eligible to opt-out.

Rule 2001 currently contains opt-out provisions, but <u>these</u> are focused solely for electricity generating facilities (EGFs), and were adopted as part of the 2015 Regulation XX amendments. The provisions include an application process based on defined criteria and require a plan submittal for opting out of the RECLAIM program. No RECLAIM EGF applied for an exit from RECLAIM. The opt-out criteria for EGFs that was adopted for the 2015 Regulation XX amendments would not apply today due to the sunsetting of the NOx RECLAIM program. EGF BARCT requirements will be addressed by an industry specific rule and would be allowed to begin the transition process out of NOx RECLAIM, pursuant to the requirements in Rule 2002, once the industry-specific rule is amended (Proposed Amended Rule 1135 – Emissions of Oxides of Nitrogen from Electricity Generating Facilities). The rule language that pertains to the EGF opt-out would be removed and replaced with new opt-out provisions applicable for all RECLAIM facilities.

Under PAR 2001, a facility would notify the Executive Officer with a request to opt-out, provided that eligibility criteria is met, and submit equipment and emission level information. The Executive Officer would conduct an evaluation of the facility's

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equipment and notify the facility in the form of an initial determination notification if it meets the criteria to be transitioned out of NOx RECLAIM.

Concerning the 37 facilities that have already received initial determinations notifications based on the current criteria for exiting, if the Executive Officer reviews the equipment information, requested from the facility in the initial determination notification, and the facility does not meet the new revised criteria for exiting RECLAIM, the facility may not exit. However, if the facility undergoes modifications in the future that would allow the facility to be eligible to exit, they can request to opt-out. Facilities that received initial determination notifications and meet the proposed criteria to exit, would not receive a final determination notification to exit RECLAIM until key elements such as NSR and permitting are resolved. However, these facilities may request to opt-out of RECLAIM before these key elements are resolved, upon meeting specific conditions that are explained below. If any of these facilities request to opt-out and meet the new criteria they will be issued another initial determination notification. Of these facilities that have received initial determination notifications prior to October 5, 2018, the facilities that meet the new proposed criteria can expect to be contacted by SCAQMD to inquire into whether the facility plans to remain in RECLAIM or opt-out.

The provisions to opt-out would be contained in subdivision (g), Exit From RECLAIM. Subdivision (g) currently specifies the provisions for EGFs to opt-out of NOx RECLAIM. Since the commencement of the transition of the RECLAIM program to a command-and-control structure, the opt-out plan applying to EGFs outlined in subdivision (g) is no longer applicable. Existing paragraphs (g)(1) through (g)(4) that pertain to the EGF opt-out plan would be removed and replaced with provisions for any eligible RECLAIM facility that elects to opt-out of the NOx RECLAIM program.

Paragraph (g)(1) would specify the criteria for a facility to be eligible to opt-out of NOx **RECLAIM:** 

To exit the NOx RECLAIM program, all the NOx emitting equipment located at the RECLAIM facility, except the equipment specified below, must be subject to a non-RECLAIM rule that regulates NOx emissions that is adopted or amended after (date of amendment).

- Equipment subject to Rule 1470 Requirements for Stationary Diesel-Fueled Internal Combustion and Other Compression *Ignition Engines; and <del>/or</del>*
- Equipment exempt from permitting per Rule 219 Equipment Not (B)Requiring a Written Permit Pursuant to Regulation II, not including equipment:
  - Defined in Rule 1146.2 Emissions of Oxides of *(i)* Nitrogen from Large Water Heaters and Small Boilers and Process Heaters; and for

(ii) Nitric acid equipment <u>lL</u>isted in Rule 219 subdivisions (m) and (p) that pertains to nitric acid.

Currently, non-RECLAIM, NOx regulating rules are not applicable to RECLAIM facilities because either a rule states an exemption for RECLAIM facilities or Rule 2001(j) exempts RECLAIM facilities from the rules listed in Table 1 of Rule 2001. Command-and-control rules that exempt RECLAIM facilities will undergo amendments throughout the transition process and become applicable to RECLAIM facilities. The rule language for the criteria for eligibility to opt-out states that a RECLAIM facility is eligible to opt-out when all the facility equipment is subject to a non-RECLAIM NOx rule. Once a command-and-control rule is adopted or amended after the date of amendment of rule 2001, a RECLAIM facility would be subject to the requirements contained in each applicable NOx equipment rule even if it is still in RECLAIM.

Some RECLAIM facilities have equipment that are subject to non-RECLAIM rules that are not scheduled to be amended and may exit if operating only this equipment. Included in this category is equipment that is subject to Rule 1470, which applies to emergency I.C. engines, and equipment that is exempt from permitting per Rule 219, with the exception of equipment that will be subject to Rule 1146.2 (large water heaters, small boilers and process heaters) upon amendment and equipment described in Rule 219 subparagraphs (m)(1)(B) and (p)(4)(H) which pertain to nitric acid operations. Additionally, facilities with a combination of equipment subject to Rule 1470 or Rule 219, with the exceptions previously stated, and other NOx emitting equipment are able to exit when rules pertaining to all other NOx equipment are amended or adopted after date of amendment of Rule 2001 and are applicable to the facility's NOx emitting equipment.

Since the initiation of the RECLAIM transition, source-specific and industry-specific rules have been identified for adoption or amendment that will have BARCT analyses conducted for NOx equipment at RECLAIM facilities. Once the rules become applicable to all NOx emitting equipment at a RECLAIM facility, a facility would be eligible to exit. For the time period during which these rules being are amended, a RECLAIM facility may be subject to a non-RECLAIM rule while remaining in RECLAIM.

Below are some examples of facilities that would be eligible to opt-out:

- a) If a facility has Rule 219 equipment and some of that equipment would be subject to current Rule 1146.2 that facility may not exit until Rule 1146.2 is amended with applicable updated BARCT.
- b) If a facility has Rule 1146 equipment and Rule 1146 has been amended with applicable updated BARCT, but the facility also has non-refinery flares that facility may not exit until a NOx rule is adopted and applies to non-refinery flares.
- c) If the facility is subject to two non-RECLAIM rules and one of the non-RECLAIM rules has been amended and the other non-RECLAIM rule has not been amended with applicable updated BARCT, the facility may not exit.

However, if the facility shuts down all the equipment subject to the non-amended rule, then the facility would be eligible to exit.

A facility that has equipment where there is no applicable non-RECLAIM rule cannot opt-out until such a rule is adopted that addresses such equipment. The purpose of the above limitations is to ensure that a facility can only exit RECLAIM once all the facility's equipment is subject to a rule that establishes updated BARCT emission limits, BARCT implementation schedules, and MRR requirements for the purpose of the RECLAIM transition. This approach implements command-and-control requirements on the facility as it transitions out of RECLAIM.

To opt-out, facilities are required to notify the Executive Officer with a request to opt-out and submit equipment information specified in subparagraphs (g)(2)(A) and (g)(2)(B). However, facilities that have already received an initial determination notification as a result of the January 2018 amendments, and elect to opt-out would not be required to resubmit equipment information. Paragraph (g)(2) states:

The owner or operator of a RECLAIM facility that is eligible to exit the NOx RECLAIM program, pursuant to the requirements of paragraph (g)(1), that elects to exit RECLAIM shall notify the Executive Officer with a request to opt-out. Except for facilities that received an initial determination notification before (date of amendment), the owner or operator of a RECLAIM facilitiesy shall include with the opt-out request, the identification of:

- (A) All permitted and unpermitted NOx RECLAIM emission equipment, including applicable control equipment; and
- (B) Permitted NOx emission levels, and if not available, manufacturer guaranteed NOx emission levels.

Upon review of the submitted information, the Executive Officer would notify the facility that the facility meets the criteria to transition out of RECLAIM and would issue an initial determination notification to initiate the facility's transition to command-and-control. A facility would then be subject to the provisions in PAR 2002 (f)(68) through (f)(101), but would be not be required to resubmit any equipment information required by subparagraphs (f)(6)(A) and (f)(6)(B) because the Executive Officer would have already obtained the facility's equipment information through the opt-out process prior to issuing the initial determination notification. If the Executive Officer denies the request based on the criteria to transition out of NOx RECLAIM, however, the facility would remain in the RECLAIM program. For example, if non-RECLAIM NOx rules have not yet been adopted or amended to be applicable to all facility NOx emitting equipment, the facility would not be allowed to exit. Also, if it is determined that a piece of equipment has no applicable rule limiting its NOx emissions, the facility would not be allowed to exit. The

facility would be notified if the request to opt-out is denied. These approval and denial provisions are contained in paragraph (g)(3), which states:

If the owner or operator of a RECLAIM facility meets the criteria for exiting the NOx RECLAIM program, specified in paragraph (g)(1) and has satisfied the requirements of paragraph (g)(2), the Executive Officer will issue an initial determination notification and the facility shall be subject to the provisions of Rule 2002, paragraphs (f)(68) through (f)(101), excluding the requirements in subparagraphs (f)(6)(A) and (f)(6)(B). If the request to opt-out is denied, the facility shall remain in RECLAIM, and the owner or operator will be notified.

Paragraph (i)(2) and subparagraphs (i)(2)(A) through (i)(2)(O) list various sources that were provided the option of entering RECLAIM in the past. The January 5, 2018 amendments precluded any new facilities from entering RECLAIM and, thus, paragraph (i)(2) and subparagraphs (i)(2)(A) through (i)(2)(O) are no longer required and are deleted.

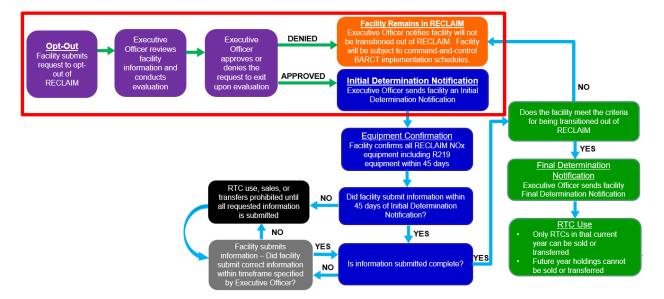
Subdivision (j) will be amended to require RECLAIM facilities to comply with the NOx emission requirements contained in the rules listed in Table 1, once an applicable rule is amended<del>ment</del> or adopted after date of amendment of PAR 2001 Table 1 previously contained only rules that were not applicable to RECLAIM facilities that pertained to NOx emissions. The table has been updated to include NOx rules that are scheduled to be amended and would apply to RECLAIM facilities upon amendment. Language was added to subdivision (j) to reiterate that RECLAIM facilities will comply with the rules contained in Table 1 upon amendment after the date of amendment of PAR 2001.

"...NOx RECLAIM facilities are required to comply with all NOx provisions in rules contained in Table 1 that are adopted or amended on or after (date of amendment)."

It should be noted that even if a facility is still in RECLAIM, it would be required to comply with the NOx requirements of each rule that is adopted or amended after the date of amendment of PAR 2001 if it operates equipment covered by these rules.

The proposed amendments to Rule 2001 would provide a pathway for facilities to exit RECLAIM by establishing provisions to opt-out. These provisions would only apply to facilities that meet certain criteria, which are described above, and have non-RECLAIM NOx rules applicable to the facility's equipment that have been adopted or amended. Figure 1 provides an overview of the opt-out process within the context of the current notification requirements contained in Rule 2002.

October 5, 2018



**Figure 1: Overview of Opt-Out Process** 

#### Proposed Amended Rule (PAR) 2002

Rule 2002 establishes the methodology for calculating RECLAIM facility allocations and adjustments to RECLAIM Trading Credit (RTC) holdings for NOx and SOx and contains the notification procedures for facilities that will be transitioned out of RECLAIM as well as addresses the RTC holdings for these facilities that will be transitioned out of Stakeholders expressed concerns about transitioning facilities out of RECLAIM. RECLAIM while some transition issues are unresolved, such as New Source Review and permitting. The proposed amended rule would revise the criteria for being considered eligible to exit RECLAIM and allow facilities to remain in RECLAIM for a limited time upon receiving an initial determination notification. Eligibility to exit would result in being issued initial and final determination notifications. Facilities that elect to remain in RECLAIM for a limited time would still be subject to non-RECLAIM NOx rules and their associated BARCT implementation schedules once those rules become applicable to the RECLAIM facilities' equipment. NOx rules will be applicable to RECLAIM facilities upon adoption or amendment of these source specific or industry specific rules. Consequently, facilities may be in RECLAIM while still being subject to non-RECLAIM source-specific or industry-specific rules.

Paragraph (f)(6) clarifies existing requirements for a RECLAIM facility's equipment information submittal. Upon receiving an initial determination notification, the facility would be required to submit within 45 days the identification of all permitted and unpermitted equipment, including any applicable pollution control equipment, in addition to permitted NOx emission levels for this equipment. Some equipment may not have a permitted emission level; in this case, the facility would be required to submit any manufacturer guaranteed emission levels for the equipment. Paragraph (f)(7) contains

existing provisions regarding the Executive Officer's receipt and review of the submittal of a RECLAIM facility's equipment information.

Paragraph (f)(8) contains the revised criteria for facilities to receive a final determination notification and exit the NOx RECLAIM program. The amended criteria are identical to the criteria for a facility to be eligible to opt-out under PAR 2001(g)(1). PAR 2002 will establish the basis for which the Executive Officer issues a final determination notification. This is also the criteria for determining which facilities will be issued an initial determination notification. This criteria revises the current criteria. The proposed provisions would only allow a RECLAIM facility to exit if an applicable non-RECLAIM NOx rule has been amended and has undergone a BARCT analysis to reflect current BARCT. An applicable non-RECLAIM NOx rule is one that defines a NOx emission limit for equipment that pertains to RECLAIM facility NOx emitting equipment. Facilities with no NOx emitting equipment would be able to exit as well as facilities with only equipment subject to Rule 1470 (which applies to emergency I.C. engines) and/or equipment exempt from permitting per Rule 219, with the exception of equipment that is applicable to Rule 1146.2 and equipment described in Rule 219 (m)(1)(B) and (p)(4)(H) pertaining to nitric acid operations. Rule 1146.2 is scheduled to be amended to reflect BARCT at a future time, and since it pertains to RECLAIM equipment, a facility with this type of equipment cannot exit until Rule 1146.2 is amended.

The 37 facilities that have already received initial determination notifications based on the original criteria for exiting will have to meet the new revised criteria to be eligible to exit. The facilities that meet the new revised criteria and have submitted their equipment information are anticipated to receive final determination notifications after Regulation XIII is amended and key elements pertaining to the transition are resolved. However, facilities that do not meet the new revised criteria will be notified pursuant to paragraph (f)(9), and will not receive a final determination notification and will remain in RECLAIM until identified by the Executive Officer as ready to exit in the form of an initial determination notification based on the revised criteria.

The revised criteria to receive a final determination notification to exit RECLAIM is stated in paragraph (f)(8):

The Executive Officer will provide a final determination notification that the facility will be transitioned out of the NOx RECLAIM program if all the NOx emitting equipment located at the RECLAIM facility, except the equipment specified below, is subject to a non-RECLAIM rule that regulates NOx emissions that is adopted or amended after (date of amendment).

(A) Equipment subject to Rule 1470 – Requirements for Stationary Diesel-Fueled Internal Combustion and Other Compression Ignition Engines; and/or

- (B) Equipment exempt from permitting per Rule 219 Equipment Not Requiring a Written Permit Pursuant to Regulation II, not including equipment:
  - (i) Defined in Rule 1146.2 Emissions of Oxides of Nitrogen from Large Water Heaters and Small Boilers and Process Heaters; and-
  - (ii) Nitric acid equipment <u>lL</u>isted in Rule 219 subdivisions (m) and (p) that pertains to nitric acid.

The proposed revised criteria to exit is also the basis for being identified as ready to exit that results in an issuance of an initial determination notification. Paragraph (f)(9) contains existing provisions in the event that the Executive Officer determines that the facility does not meet the criteria to exit. These facilities will be notified by the Executive Officer that they will not exit RECLAIM. The requirements for facilities that receive a final determination notification to exit RECLAIM are addressed in subparagraphs (f)(10)(A) and (f)(10)(B). The provision in subparagraph (f)(10)(A) was part of the January 5, 2018 amendments addressing the facility's RTCs.

The subject of New Source Review (NSR) has been discussed at several RECLAIM working group meetings. There are inherent differences between the RECLAIM and non-RECLAIM NSR programs and transitioning RECLAIM facilities to command-andcontrol will require additional discussion and analysis, input from U.S. EPA, and amendments to Regulation XIII - New Source Review. The non-RECLAIM NSR program, which is covered by Regulation XIII rules, requires emission reduction credits (ERCs) for offsets whereas RECLAIM requires RTCs for offsets. Currently, the market for NOx ERCs is scarce and while the SCAQMD has its own internal bank of NOx ERCs, there is an unanswered question as of how and whether that reserve may be accessed. Rule 1315 – Federal New Source Review Tracking System, which governs the disbursement of the District's offsets, contains cumulative emission increase thresholds for any emissions increases, which if exceeded, may result in a permit moratorium. As a result, transitioning RECLAIM facilities to a command-and-control regulatory structure without amendments to Regulation XIII would not be appropriate at this time. Moreover, Rule 1306 – Emission Calculations would calculate emission increases of exiting RECLAIM facilities based on actual to potential emissions, thereby further exacerbating the need for offsets. Even among the first 37 facilities identified that may be eligible to exit, any impacts from potential emissions increases are unknown and if significant enough, can approach or surpass the cumulative emissions increase thresholds of Rule 1315. Stakeholders have also expressed their concerns regarding the uncertainty of transitioning out of RECLAIM before the NSR issues are addressed. Any future amendment in Regulation XIII that affects the emission calculation methodology and the use of the District internal bank must be approvable by U.S. EPA. Until these NSR issues are resolved, PAR 2002 is proposing to not allow any RECLAIM facility that exits

the NOx RECLAIM program access to the SCAQMD internal offset bank to obtain NOx emissions offsets until new provisions governing emission calculations and offsets for former RECLAIM facility emission sources are adopted in Regulation XIII. This means that even if an exiting RECLAIM facility that has a potential to emit (PTE) of less than 4 tons per year and would be eligible for NOx emissions offsets, it would not be allowed to obtain NOx emissions these offsets, but would have to provide emission reduction credits (ERCs) to offset any NOx emissions increases for new or modified sources. Facilities may, however, access the internal bank for offsets pertaining to other pollutants. The reason for this is that currently the internal bank is limited in how many offsets it may provide, and a permit moratorium may result if that limitation is exceeded. For that precise reason, any exiting RECLAIM facility would not have access to credits from the priority reserve. Subparagraph (f)(10)(B) is a new provision for facilities exiting RECLAIM and does not allow any exited facility to qualify for the NOx offset exemption in Rule 1304 – Exemptions or access to the priority reserve (Rule 1309.1 – Priority Reserve). The purpose of this provision is only temporary to accommodate only those facilities that would like to exit under these requirements, until these NSR issues are resolved and a permanent solution is adopted in Regulation XIII.

The owner or operator of any RECLAIM facility that receives a final determination notification from the Executive Officer pursuant to paragraph  $(f)(\underline{810})$  shall:

- (A) Shall nNot sell or transfer any future compliance year RTCs as of the date specified in the final determination notification and may only sell or transfer that current compliance year's RTCs until the facility is transitioned out of the RECLAIM program; and
- (B) Shall pProvide Emission Reduction Credits to offset any NOx emissions increases, calculated pursuant to Rule 1306 Emission Calculations, notwithstanding the exemptions contained in Rule 1304 Exemptions and the requirements contained in Rule 1309.1 Priority Reserve, until New Source Review provisions governing NOx emission calculations and offsets for are amended to address former RECLAIM sources-are amended after (date of amendment).

To address concerns from stakeholders about exiting RECLAIM before NSR issues are resolved, facilities can request to remain in RECLAIM if they have already been issued an initial determination notification. As a result of remaining in RECLAIM, these facilities would rely on RTCs for NSR purposes, which do not have a limitation.

The option to remain in RECLAIM is applicable to all RECLAIM facilities, including the 37 facilities that have already received an initial determination notification. If any of the

37 facilities meet the new criteria to exit, but elect to stay in RECLAIM, they must submit a request to remain in RECLAIM to the Executive Officer. If any of the 37 facilities that have already received initial determination notifications, do not meet the new criteria to exit, they do not have to submit a request to remain in RECLAIM and will be notified by the Executive Officer that they do not meet the criteria to exit and will remain in RECLAIM, per the provisions of paragraph (f)(9).

All facilities that receive initial determination notifications would be required to provide current NOx emitting equipment information in addition to a written request to remain in RECLAIM. This equipment information is required as part of the development of an inventory for Rule 1146.2 equipment at RECLAIM facilities for future rule development. The provisions for the option to remain in RECLAIM for a limited time would be contained in new proposed paragraph (f)(11). A RECLAIM facility may remain in RECLAIM after it has been issued an initial determination notification if the owner or operator submits a request to the Executive Officer within 45 days from the issuance date of the initial determination notification. The request must include any equipment information that is required pursuant to paragraph (f)(6). Facilities that have received initial determination notifications as a result of the January 2018 amendments to Rule 2002 that elect to remain in RECLAIM would submit a request to remain in RECLAIM to the Executive Officer within 45 days from the date of amendment of Rule 2002, but would not be required to submit equipment information. These facilities that have received an initial determination notification prior to the date of amendment of Rule 2002 and elect to remain in RECLAIM are not required to submit equipment information. Clauses (f)(11)(A)(i) through (f)(11)(A)(iii) specify the provisions for facilities that elect to remain in RECLAIM, once approved by the Executive Officer, and state:

An owner or operator of a RECLAIM facility that receives an initial determination notification and that elects to remain in RECLAIM, shall submit a request to the Executive Officer to remain in RECLAIM and any equipment information required pursuant to paragraph (f)(6) within 45 days of the initial determination notification date or, for facilities that have received an initial determination notification before (date of amendment), within 45 days from (date of amendment).

- (A) Upon written approval by the Executive Officer, the facility shall:
  - (i) Remain in RECLAIM until a final determination notification is issued to the facility that it must exit by a date no later than December 31, 2023;
  - (ii) Submit any updated information within 30 days of the issuance date of the final determination notification; and
  - (iii) Comply with all requirements of any applicable non-RECLAIM rule adopted or amended after (date of

# amendment) and any such rule the facility was required to comply with prior to (date of amendment).

Per the requirements of AB 617, final implementation of BARCT must be achieved no later than December 31, 2023. However, the concurrent rulemaking schedules for the non-RECLAIM rules may be completed well before that date, as well as the addressing of NSR and permitting issues. If the end of the NOx RECLAIM program is some time before the end of 2023, these facilities that have elected to remain in RECLAIM would go through the process for exiting. It is anticipated that a facility's exit will be mandatory once NSR is amended for former RECLAIM facilities and command-and-control rules are in place for all of a facility's NOx emitting equipment. Facilities will not be subject to non-RECLAIM NSR until the facility is exited from RECLAIM.

Due to the removal of the previous opt-out provisions applicable to RECLAIM electricity generating facilities in Rule 2001, a definition of an electricity generating facility (EGF) would now be contained in Rule 2002(f)(4).

For the purpose of this rule an electricity generating facility (EGF) is defined as a NOx RECLAIM facility that generates electricity for distribution in the state or local grid system, excluding cogeneration facilities.

Rule 2002 has a provision in subparagraph (f)(1)(I) that requires the Executive Officer to report to the Governing Board if infinite year block NOx RTC (IYB) prices fall below \$200,000 per ton based on a 12-month rolling average. This was adopted during the 2015 amendments to the RECLAIM program. PAR 2002 would remove the provisions in subparagraph (f)(1)(I). As of September 2017, the IYB 12-month rolling average RTC price fell below \$200,000 and has continued to decline, due to the transition of the RECLAIM program to a command-and-control regulatory structure. The requirement to report the price status of IYBs was determined to be no longer necessary. References to subparagraph (f)(1)(I) regarding IYBs would be removed from subparagraphs (f)(1)(E) and (f)(1)(J). Subparagraph (f)(1)(E) would have rule language removed that pertains to the IYB price calculation. A clarification of the procedure for reporting to the Board when the discrete-year RTC price exceeds the rolling average thresholds has been made in subparagraphs (f)(1)(H) and (f)(1)(I). These are existing requirements that simply clarify the 2-step process of notifying the Board when there is a threshold exceedance along with an evaluation of the RECLAIM program, and reporting back to the Board within 90 days.

The proposed amendments would revise the criteria for a facility to receive initial and final determination notifications in order to exit the program and also provide facilities with the option to remain in RECLAIM upon receiving an initial determination notification, as some of the major elements relating to the transition are further developed and resolved. PAR 2002 would also add a provision that precludes any exited facility from obtaining offsets from the SCAQMD internal bank for NOx emissions increases for

a limited time. Figure 2 provides an overview of the procedures for opting to remain in RECLAIM within the context of the current notification requirements contained in Rule 2002.

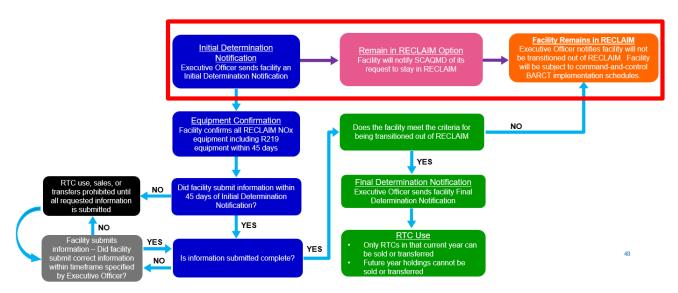


Figure 2: Overview of Process to Remain in RECLAIM

### Emission Reductions and Cost Effectiveness

The proposed amendments do not result in any significant effect on air quality and do not result in any emissions limitation. As a result, a cost effectiveness analysis is not required.

## **AQMP** and Legal Mandates

The California Health and Safety Code requires the SCAQMD to adopt an Air Quality Management Plan to meet state and federal ambient air quality standards and adopt rules and regulations that carry out the objectives of the AQMP. This proposed amendment of Regulation XX (Proposed Amended Rules 2001 and 2002) continues with the ongoing efforts to transition <u>out</u> of the RECLAIM program to a command-and-control regulatory structure in order to achieve the commitments of Control Measure CMB-05 of the Final 2016 AQMP.

# California Environmental Quality Act (CEQA)

PARs 2001 and 2002 are considered a "project" as defined by the California Environmental Quality Act (CEQA) and the SCAQMD is the designated lead agency. Pursuant to CEQA Guidelines Sections 15252, 15162(b), 15070 and 15251(l) (codified in SCAQMD Rule 110), the SCAQMD has prepared a Subsequent Environmental Assessment (SEA) for PARs 2001 and 2002 which relies on the following CEQA documents: 1) December 2015 Final Program Environmental Assessment (PEA) for Proposed Amended Regulation XX – Regional Clean Air Incentives Market (referred to

herein as the December 2015 Final PEA for NOx RECLAIM); 2) the October 2016 Addendum to the December 2015 Final PEA for NOx RECLAIM; and 3) the March 2017 Final Program Environmental Impact Report (EIR) for the 2016 Air Quality Management Plan (AQMP) (referred to herein as the March 2017 Final Program EIR for the 2016 AQMP.

SCAQMD staff <u>has prepared a SEA</u>, <u>because it has determined that PARs 2001 and 2002 contain new information of substantial importance which was not known and could not have been known at the time: 1) the December 2015 Final PEA and the October 2016 Addendum to the Final PEA were certified for the December 2015 and October 2016 amendments, respectively, to NOx RECLAIM; and 2) the March 2017 Final Program EIR was certified for the adoption of the 2016 AQMP. PARs 2001 and 2002 are not expected to create new significant effects that were not discussed in the previously certified December 2015 Final PEA, the October 2016 Addendum to the Final PEA, and the March 2017 Final Program EIR for the 2016 AQMP.</u>

Because BARCT is statutorily defined to be based on "environmental, energy, and economic impacts," the analysis of PARs 2001 and 2002 indicates that it would be speculative to assume what new BARCT will be, since most new BARCT assessments have not yet been conducted. Thus, the analysis in the Draft SEA only references potential impacts for new BARCT where the assessments have been completed. Any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed or where future rules have not yet been adopted are not reasonably foreseeable at this time. As such, the Draft SEA concluded that these impacts are too speculative for evaluation per CEQA Guidelines Section 15145.

Because PARs 2001 and 2002 were not expected to have statewide, regional, or areawide significance, a CEQA scoping meeting was not required and thus, was not held for the proposed project pursuant to Public Resources Code Section 21083.9(a)(2). Further, since no significant adverse impacts were identified, an alternatives analysis and mitigation measures were not required (CEQA Guidelines Section 15252(a)(2)(B)). The Draft SEA was released for a 35-day public review and comment period from August 3, 2018 to September 7, 2018. All comments received during the public comment period on the analysis presented in the Draft SEA will be responded to and included in an appendix to the Final SEA, upon completion. The Final SEA will be included as an attachment to the Governing Board package.

The aforementioned CEQA documents upon which the Draft SEA relies and their records of approval are available upon request by visiting the Public Information Center at SCAQMD Headquarters located at 21865 Copley Drive, Diamond Bar, CA 91765, by contacting Fabian Wesson, Public Advisor by phone at (909) 396-2039 or by email at <a href="mailto:PICrequests@aqmd.gov">PICrequests@aqmd.gov</a>.

The December 2015 Final PEA for NOx RECLAIM, the October 2016 Addendum to the December 2015 Final PEA for NOx RECLAIM, and the March 2017 Final Program EIR for the 2016 AQMP, upon which the Draft SEA for PARs 2001 and 2002 relies, are available from the SCAQMD's website at:

#### **December 2015 Final PEA for NOx RECLAIM:**

http://www.aqmd.gov/home/library/documents-support-material/lead-agency-scaqmd-projects/scaqmd-projects---year-2015

# October 2016 Addendum to the December 2015 Final PEA for NOx RECLAIM:

http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2016/regxxfinaladdendum2016.pdf

#### March 2017 Final Program EIR for the 2016 AQMP:

http://www.aqmd.gov/home/research/documents-reports/lead-agency-scaqmd-projects/scaqmd-projects---year-2017

Prior to making a decision on the adoption of PARs 2001 and 2002, the SCAQMD Governing Board must review and certify the Final SEA, including responses to comments, as providing adequate information on the potential adverse environmental impacts that may occur as a result of adopting PARs 2001 and 2002.

# Socioeconomic Analysis

As part of the transitioning of RECLAIM facilities to a command-and-control regulatory structure, the SCAQMD is proposing to amend Regulation XX, which includes Proposed Amended Rules (PAR) 2001 and 2002.

The proposed amendments to Rule 2001 would provide a procedure for facilities to exit RECLAIM by establishing provisions to opt-out. These provisions would only apply to facilities that meet certain criteria. The proposed amendments to Rule 2002 revise the criteria to be considered eligible to exit RECLAIM and to be issued an initial determination notification. PAR 2002 will also allow facilities to remain in RECLAIM for a limited time upon receiving an initial determination notification so that they may address New Source Review issues while still in RECLAIM. As a result, PAR 2002 also adds a provision that precludes former RECLAIM facilities from obtaining offsets from the SCAQMD internal bank for emissions increases before Regulation XIII - New Source Review is amended to address emission increases for the exiting RECLAIM facilities. In addition, PAR 2002 will remove a provision requiring reporting of infinite year block (IYB) NOx RTC prices.

PAR 2001 and PAR 2002 are administrative in nature and do not impose new or more stringent emission limits or standards, and therefore do not directly result in additional

economic costs to RECLAIM facilities. However, as subsequent command-and-control rules are amended to address future BARCT limits, facilities will likely incur potentially significant economic costs, as these facilities must comply with these new BARCT requirements.

Given the uncertainty regarding new BARCT requirements for subsequent command and control rules affecting transitioning RECLAIM facilities, it is speculative to estimate the economic costs associated with these future rules. Currently, the only proposed amended rules affecting facilities transitioning out of RECLAIM that includes BARCT requirements and projected economic impacts that are projected to go before the Board this year are PAR 1146 - Emissions of Oxides of Nitrogen from Industrial, Institutional, and Commercial Boilers, Steam Generators, and Process Heaters; PAR 1146. 1 – Emissions of Oxides of Nitrogen from Small Industrial, Institutional, and Commercial Boilers, Steam Generators, and Process Heaters; and PAR 1146.2 – Emissions of Oxides of Nitrogen from Large Water Heaters and Small Boilers and Process Heaters (collectively referred to as the PAR 1146 Series), PAR 1135 – Emissions of Oxides of Nitrogen from Electricity Generating Facilities and PAR 1118.1 – Control of Emissions from Non-Refinery Flares.

The PAR 1146 Series will be the first set of rules to be amended to initiate the transition of equipment from the NOx RECLAIM program to a command-and-control regulatory structure to achieve BARCT. Among the 259 facilities currently in the NOx RECLAIM program, approximately 104 RECLAIM facilities with at least one boiler or heater (a total of 252 permitted units) will be affected by the PAR 1146 Series. Under PAR 1146, both Selective Catalytic Reduction Systems (SCR) and Ultra Low NOx Burners (ULNB) were determined as new BARCT technology, whereas under PAR 1146.1 and PAR 1146.2, only ULNB was assumed to achieve the new BARCT emission standards.

A Draft Socioeconomic Impact Assessment was conducted for the PAR 1146 Series and released to the public on May 2, 2018. As more command-and-control rules are adopted/amended to accommodate additional groups of facilities exiting the RECLAIM program, the total economic costs to all facilities exiting RECLAIM (and macroeconomic impacts to the South Coast Air Basin) will become clearer. At this point in the RECLAIM transition, however, it would be speculative to assume what the new BARCT requirements and projected economic impacts will be, as most BARCT assessments have not yet been conducted.

# Draft Findings Under California Health & Safety Code Section 40727

California Health & Safety Code §40727 requires that the Board make findings of necessity, authority, clarity, consistency, non-duplication, and reference based on relevant information presented at the public hearing and in the staff report. In order to determine compliance with Sections 40727 and 40727.2, a written analysis is required comparing the proposed rule with existing regulations.

The draft findings are as follows:

**Necessity**: PARs 2001 and 2002 are necessary to facilitate the transitioning of RECLAIM to command-and-control by establishing provisions for opting out of RECLAIM upon meeting certain criteria and to allow facilities to continue to remain in RECLAIM for a limited time as other transitional issued are resolved.

**Authority**: The SCAQMD obtains its authority to adopt, amend, or repeal rules and regulations from California Health and Safety Code Sections 39002, 39616, 40000, 40001, 40440, 40702, 40725 through 40728, and 41508.

**Clarity**: PARs 2001 and 2002 have been written or displayed so that their meaning can be easily understood by the persons affected by the rules.

Consistency: PARs 2001 and 2002 are in harmony with, and not in conflict with or contradictory to, existing federal or state statutes, court decisions or <u>state or federal</u> regulations.

**Non-Duplication**: PARs 2001 and 2002 do not impose the same requirement as any existing state or federal regulations, and are necessary and proper to execute the powers and duties granted to, and imposed upon the SCAQMD.

**Reference**: In amending these rules, the following statutes which the SCAQMD hereby implements, interprets or makes specific are referenced: Health and Safety Code sections 39002, 39616, 40001, 40702, 40440(a), and 40725 through 40728.5.

## Comparative Analysis

H&S Code §40727.2 (g) is applicable because the proposed amended rules or regulations do not impose a new or more stringent emissions limit or standard, or other air pollution control monitoring, reporting or recordkeeping requirements. As a result, a comparative analysis is not required.

# Incremental Cost Effectiveness

California H&S Code § 40920.6 requires an incremental cost effectiveness analysis for BARCT rules or emission reduction strategies when there is more than one control option which would achieve the emission reduction objective of the proposed amendments, relative to ozone, CO, SOx, NOx, and their precursors. The proposed amendment does not include new BARCT requirements; therefore this provision does not apply to the proposed amendment.

#### Conclusions and Recommendations

PARs 2001 and 2002 will facilitate the transition of RECLAIM facilities to a command-and-control regulatory structure and ensure compliance with NOx limiting command-and-control rules upon exiting. This would be accomplished by establishing the criteria that allows facilities to exit NOx RECLAIM and providing a pathway for facilities to exit RECLAIM if they meet the criteria but have not yet been identified as ready to exit. The criteria requires that all RECLAIM facility NOx equipment is subject to a NOx rule that reflects current BARCT before exiting. The proposed option to remain allows facilities to remain in RECLAIM for a limited time while NSR and other key transition elements are resolved. As command-and-control rules are amended to apply to additional groups of facilities that will exit the RECLAIM program, subsequent amendments to Rules 2001 and 2002 may be required. The proposed amendments are necessary to continue efforts to transition facilities in the RECLAIM program to a command-and-control regulatory structure to achieve compliance with AB 617 requirements and 2016 AQMP commitments.

## ATTACHMENT A

## PAR 2001 AND PAR 2002 PUBLIC COMMENTS AND RESPONSES

The Public Workshop for the Proposed Amended Rules 2001 and 2002 was held on August 9, 2018. Comment letters received are responded to below.

Agency/Company	Date	Comment Letter Number
Los Angeles Department of Water & Power (LADWP)	7/30/18	1
Burbank Water and Power (BWP)	8/10/18	2

### Comment Letter #1 (LADWP)



Eric Garcetti, Mayor

Board of Commissioners
Mei Levine, President
William W. Funderburk Jr., Vice President
Jill Bariks Barad
Christina E. Noonan
Aura Vasquez
Barbara E. Moschos, Secretary
David H. Wright, General Manager

July 30, 2018

Mr. Kevin Orellana Planning, Rule Development and Area Sources South Coast Air Quality Management District 21865 Copley Drive Diamond Bar, CA 91765

Dear Mr. Orellana:

Subject: Proposed Amended Rules 2001 – Applicability and 2002 – Allocation for Oxides of Nitrogen and Oxides of Sulfur (SOx)

The Los Angeles Department of Water Power (LADWP) appreciates the opportunity to provide comments on Proposed Amended Rules (PAR) 2001 and 2002. LADWP remains committed to working with the South Coast Air Quality Management District (SCAQMD) to transition electric generating facilities (EGFs) from the current RECLAIM program to Rule 1135 in an efficient and effective manner. LADWP strongly believes that SCAQMD should strive to complete that transition in a manner that will achieve the air quality goals of the Clean Air Act (CAA), while taking into account energy and economic impacts – including the minimization of any potential adverse impacts on the electric power grid and the economy. To that end, LADWP respectfully submits the following comments on the July 20, 2018 versions of PARs 2001 and 2002.

PAR 2001(j) - Rule Applicability

PAR 2001(j) currently identifies in Table 1 those Oxides of Nitrogen (NOx) regulatory requirements that do not apply to NOx RECLAIM facilities. In the case of EGFs, these requirements include the NOx emissions limitations established in Rule 1135 and the New Source Review (NSR) permitting requirements under Regulation XIII. In PAR 2001, SCAQMD is proposing to add a new transitional provision requiring NOx RECLAIM facilities "to comply with all NOx provisions in rules contained in Table I that are adopted or amended on or after (date of amendment)." The draft staff report further states that even if a facility remains in the RECLAIM program after the amendment date of applicable rules (such as newly revised Rule 1135), the facility "would be required to comply with the NOx requirements of each rule that is amended if it operates equipment covered by several of these rules." LADWP generally agrees with this approach and recommends that SCAQMD add clarifying language that the RECLAIM facility's obligation to exit is not tied to when the landing rule is adopted but tied to the Best Available Retrofit Control Technology (BARCT)

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compliance deadline of the landing rule. In particular, the clarifying language should explicitly confirm that affected facilities could remain in the RECLAIM program until at least some reasonable period of time after the date that the facilities must comply with the newly established NOx BARCT limitation.

The applicability provision of PAR 2001(j) should also be closely coordinated with the RECLAIM exit rules in PAR 2002. For example, PAR 2002(f)(11) requires all RECLAIM facilities to exit by a date no later than December 31, 2023. This absolute deadline is potentially in conflict with the applicability rules of PAR 2002(j), which do not allow an affected facility to exit RECLAIM until after the NOx BARCT compliance deadlines of the landing rules. As SCAQMD recognizes, AB 617 allows for the implementation of the new BARCT limitations until as late as December 31, 2023. Given that some affected RECLAIM facilities may need to take the entire compliance period allowed under AB 617, it is impracticable to require these facilities to exit RECLAIM on the same date that they will be required to achieve compliance with their newly established BARCT limits. To address this situation, LADWP recommends SCAQMD review PAR 2001(f)(11) to require all facilities to exit RECLAIM by no later than July 1, 2024, which is six months after the latest BARCT compliance deadline under AB 617.

Extension of the final RECLAIM exit date to July 2024 should not pose risks to air quality or the environment. Each facility that remains in RECLAIM would continue to meet the command-and-control NOx limits as required per the facility's landing rule. It is reasonable to expect that such facility would continue to comply with RECLAIM's monitoring, reporting and recordkeeping requirements as the facility would have RECLAIM Trading Credits (RTCs) in its facility accounts to reconcile its NOx mass emissions on a quarterly and annual basis.

LADWP urges SCAQMD to include clarifying language in Regulation XIII and/or PAR 2001 that explains the timing with respect to applicability of Regulation XIII. Although NSR is not a regulatory control program (e.g. command-and-control landing rule) but a pre-construction permitting program, it is included in Table I amongst other NOx emission reduction rules. PAR 2001(j)(2) states that NOx RECLAIM facilities are required to comply with the NOx provisions in rules contained Table I that are adopted or amended on or after (date of adoption). In particular, this provision introduces a potential problem with the timing of applicability of Regulation XIII – NSR. Since a RECLAIM facility that has not yet exited the program would continue to hold RTCs, it would be appropriate that the facility remain subject to Rule 2005, the RECLAIM NSR rule, not Regulation XIII as listed in Table I. LADWP recommends the following clarifying language to the description associated with Reg. XIII: NSR (after a NOx RECLAIM facility exits).

#### Facilities Under Common Ownership - Exit from RECLAIM

SCAQMD should allow RECLAIM facilities under common ownership to exit the RECLAIM program in a coordinated fashion to account for the facilities' operational requirements. For the reasons discussed below, this flexibility in the exit rules is especially important in the case of EGFs, such as LADWP, that operate their EGFs as part of an integrated electric utility system.

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LADWP is planning on retrofitting a significant amount of its generating units with selective catalytic reduction (SCR) technology to meet PAR 1135's proposed NOx limits. LADWP will have to complete SCR retrofit installations within a relatively short period of time in coordination with its plans to shut down and possibly replace other existing generating units subject to the once-through-cooling requirements under Section 316(b) of the Clean Water Act. As a result, LADWP will need to complete these SCR installations during facility outages in a staggered manner over a multi-year period to avoid adversely impacting reliability of the electricity system. As a result of this staggering of the SCR retrofit installations, a BARCT compliance date of December 31, 2023 will very likely be necessary for LADWP's affected facilities.

Second, another factor weighing strongly in favor of a flexible RECLAIM exit deadline is the revisions to key conditions and requirements of the facility permits. In the case of LADWP's electric utility system, it owns and operates four RECLAIM facilities that have Title V facility permits. These permits contain many permit conditions that currently are tied to RECLAIM rules. The uncertainty with respect to the timing of when the amended permits are effective is another factor to consider in facilities' exit from RECLAIM.

Third, LADWP operates its EGFs in an integrated, system-wide manner that requires load shifting among its Los Angeles basin facilities. Specifically, this load shifting could result in substantial swings in generation among LADWP's Los Angeles basin EGFs due to a wide range of changing circumstances, many of which could be unforeseen and unavoidable. For example, LADWP could experience a forced outage of an EGF, unforeseen loss of transmission which requires shifting of generation to relieve loading on remaining transmission circuits or other electric power system emergency.

Although a LADWP EGF may meet Rule 1135's NOx limits and be ready to exit the RECLAIM program well before the December 31, 2023 exit deadline, that EGFs's exit may result in compliance challenges for the other LADWP facilities still remaining within the RECLAIM program. A significant reduction in LADWP's system-wide RTC holdings due to the exit of one or more facilities from RECLAIM would result in less RTCs available to transfer from one facility to another in response to significant shifting of generation among LADWP's Los Angeles basin EGFs. SCAQMD should consider the operational issues associated with facilities under common ownership in setting the deadlines for exiting the RECLAIM program. In particular, SCAQMD's rules should establish a mandatory RECLAIM exit date of no earlier than July 1, 2024 and allow facilities under common control of one owner or operator to exit collectively as an integrated system rather than on a piecemeal basis.

SCAQMD Executive Officer Determination that a Facility's Submission is Complete PAR 2002(f)(7) authorizes the Executive Officer to determine if the facility will be transitioned out the NOx RECLAIM program based on whether a facility's submission of permitted and unpermitted NOx RECLAIM emission equipment and permitted NOx emission levels are complete. Furthermore, PAR 2002(f)(7)(B) states that failure to submit the required information to SCAQMD in a timely manner "will result in the prohibition on all RTC uses, sales, or transfers by the facility until all requested information is submitted." LADWP believes that the prohibition on all RTC uses is unnecessarily punitive and would

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result in a facility's inability to comply with the RTC holding requirements of the RECLAIM regulation. To address this problem, LADWP recommends the following amendments in underline/strikeout format:

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Failure to submit the requested information within 45 days of the initial determination notification date or failure to timely revise an incomplete submission, as indicated by the Executive Officer, will result in the prohibition on all RTC uses, sales, or transfers by the facility until all requested information is submitted.

Restrictions Placed on Existing Facilities

PAR 2002(f)(10) imposes stringent requirements on the owner or operator of a RECLAIM facility that receives a final determination to exit the RECLAIM program. First, paragraph (f)(10)(A) prohibits all sales and transfers of "any future compliance year RTCs as of the date specified in the final determination notification." This restriction could be a problem for LADWP and other electric utilities that may need to exit their EGFs collectively as an integrated system rather than on a piecemeal basis as described above. To address this problem, LADWP recommends that this restriction on the sale or transfer of future compliance year RTCs will apply to only those future years when the EGFs no longer have RTC compliance obligations under the RECLAIM program.

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Second, paragraph (f)(10)(B) prohibits the procurement of Emission Reduction Credits (ERCs) under Rule 1304 to offset any emission increases until NSR provisions governing emission calculations and offsets for former RECLAIM sources are amended after (date of adoption). This proposed language appears to require a RECLAIM facility that has not yet exited NOx RECLAIM to provide ERCs for emission increases which appears to conflict with SCAQMD's intent. The draft report appears to state that the intent PAR 2001 (which is linked to PAR 2002(f)) is to require RECLAIM facilities that have exited the NOx RECLAIM program to provide ERCs to cover emission increases (but only from the open market until SCAQMD amended Regulation XIII). To clarify when the NSR requirement applies, LADWP recommends the following amendment to PAR 2002(f)(10):

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The owner or operator of any RECLAIM facility that receives a final determination from the Executive Officer pursuant to paragraph (f)(8) and has subsequently exited NOx RECLAIM:

Municipal or Public Electric Utility Definition

PAR 2002(f)(4) defines an "Electricity Generating Facility" as "a facility that generates electrical power and is owned or operated by or under contract to sell power to California Independent System Operator Corporation, a municipal or public electric utility, or an electric utility on Santa Catalina Island, with the exception of landfills, petroleum refineries, publicly treatment works, and cogeneration facilities." This approach of differentiating between the segments of the electric generating sector is potentially confusing. It seems to conflict with SCAQMD's stated intent to establish only one regulation that applies to all affected EGFs. For these reasons, LADWP recommends that SCAQMD establish one set of applicability criteria for determining whether a facility is subject to the PAR 1135

Mr. Kevin Orellana Page 5 July 30, 2018

requirements. We suggest SCAQMD consider using the following language for the definition of "Electric Generating Facility:"

ELECTRIC GENERATING FACILITY (EGF) means a facility with electric power generating unit(s) that generates electricity for distribution in the State or local grid system, regardless of whether it also generates electricity for its own use or for use pursuant to a contract, with the exception of landfills, petroleum refineries, publicly owned treatment works, and cogeneration facilities.

If SCAQMD decides to retain the current definition of EGF, LADWP has concerns that the definition of "Municipal or Public Electric Utility" is not defined. As an alternative, in lieu of introducing a new definition for "Municipal or Public Electric Utility" LADWP recommends clarifying the definition of EGF as shown below in underline/strikeout format:

ELECTRIC GENERATING FACILITY means a facility that generates electrical power and is owned or operated by or under contract to sell power to California Independent System Operator Corporation, municipal or public electric utility, a local publicly owned electric utility (as defined in the California Public Utilities Code Section 224.3), or an electric utility on Santa Catalina Island with the exception of landfills, petroleum refineries, publicly owned treatment works, and cogeneration facilities.

If you have any questions or would like additional information, please contact me at (213) 367-0403 or Ms. Jodean Giese at (213) 367-0409.

Sedlock

Sincerely

MARK J. SEDLACEK

Director of Environmental Affairs

JG:ns

c: Ms. Susan Nakamura, SCAQMD

Mr. Gary Quinn, SCAQMD

Mr. Tracy Goss, SCAQMD

Mr. Michael Morris, SCAQMD

Ms. Uyen-Uyen Vo, SCAQMD

## Responses to Comment Letter #1 (LADWP):

### **Response to Comment 1-1:**

SCAQMD staff appreciates your comments and participation throughout the rulemaking for the transition of RECLAIM to a command-and-control regulatory structure.

#### **Response to Comment 1-2:**

The date a facility is required to exit RECLAIM will be stated by the Executive Officer in the final determination notification. A facility is eligible to exit RECLAIM once the landing rules for all the facility's equipment have been amended or adopted. However, after a facility receives an initial determination notification, the facility may elect to remain in RECLAIM for a limited time. The facility will be subject to the implementation schedule and emission limits in the applicable landing rule regardless if the RECLAIM facility is in RECLAIM or exits. Facilities that receive an initial determination notification may remain in RECLAIM or follow procedures to exit. It is anticipated that all facilities will be exited by December 31, 2023, as it is also anticipated that the RECLAIM program will be sunsetted by this time.

#### **Response to Comment 1-3:**

A facility that remains in RECLAIM after Regulation XIII is amended will continue to be subject to Rule 2005 until the facility has exited RECLAIM. However, it should be noted that facilities that are eligible to exit will be issued a final determination notification once Regulation XIII is amended. The draft staff report has been updated to clarify this process.

#### **Response to Comment 1-4:**

Staff acknowledges the complexity of retrofitting multiple units without causing a disturbance in the electricity system. Provisions that allow a facility to elect to stay in RECLAIM after an initial determination notification is received will allow a facility that is under common ownership stay in RECLAIM. Staff will work with facilities throughout the transition process to address any unique concerns as facilities transition out of RECLAIM.

#### **Response to Comment 1-5:**

Staff is working on establishing permitting requirements and procedures for all facilities that will be exiting RECLAIM. These matters will be discussed at the ongoing RECLAIM working group meetings.

### **Response to Comment 1-6:**

Industry-specific facilities that fall under common ownership will be eligible to exit concurrently, at the time when the industry-specific rule is amended. As stated in the response to comment 1-4, staff acknowledges the importance of addressing concerns for facilities under common ownership, and will work with facilities throughout this process.

### **Response to Comment 1-7:**

Staff's intent for this rule language is to ensure that the Executive Officer receives the information needed to continue with the transition without delay. The provision is not intended to inconvenience facilities unnecessarily. The process for obtaining facility equipment information is interactive and staff will work with all RECLAIM facilities to ensure timely submission equipment information.

## **Response to Comment 1-8:**

See response to comment 1-6.

### **Response to Comment 1-9:**

The proposed NSR provision in PAR 2002 that would prohibit exited RECLAIM facilities from obtaining NOx emissions offsets from the SCAQMD internal bank states that it applies to former RECLAIM facilities. Clarification is offered in the staff report and states that the NSR provision in PAR 2002 applies to exited facilities, which upon exiting RECLAIM the facility becomes a former RECLAIM facility. Once a RECLAIM facility receives a final determination notification, it will exit RECLAIM at the end of the current compliance period.

### **Response to Comment 1-10:**

Staff acknowledges the potential for confusion. The draft rule language will carry over the language that was previously contained in Rule 2001 for describing EGFs. More specific definitions will be contained in Rule 1135 – Electricity Generating Facilities, upon amendment.

#### **Comment Letter #2 (BWP)**



August 10, 2018

#### VIA ELECTRONIC MAIL

(pfine@aqmd.gov)

Mr. Philip M. Fine, Ph.D.
Deputy Executive Officer
South Coast Air Quality Management District
21865 Copley Drive
Diamond Bar, CA 91765

SUBJECT: Comment Letter - Proposed Amended Rules 2001 - Applicability and 2002 - Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx)

Dear Mr. Fine,

Burbank Water and Power (BWP) is pleased to provide comments on the proposed amendments to Regulation XX – Regional Clean Air Incentives Market (RECLAIM). The proposed amendments are of significant interest and concern to many facilities, including BWP.

The current language for Proposed Amended Rule 2002 (PAR 2002) does not allow facilities that exit the NOx RECLAIM program access to the South Coast Air Quality Management District (District) internal offset bank until new provisions governing emission calculations and offsets for former RECLAIM facility emission sources are adopted in Regulation XIII. The District included a provision in PAR 2002 that allows facilities to remain in the RECLAIM program, and therefore, continue to follow RECLAIM New Source Review (NSR) provisions until a permanent solution is adopted in Regulation XIII. Facilities that remain in RECLAIM under this provision will also be subject to non-RECLAIM source-specific or industry specific rules.

While BWP is appreciative of the District's efforts to expeditiously move forward with the transition from RECLAIM to Command and Control, BWP feels that being subject to both RECLAIM and non-RECLAIM rules is an unnecessary and confusing burden. BWP strongly feels that the NSR issues should be analyzed and addressed prior to moving forward with any of the rule amendments. This will ensure that facilities are subject to one set of rules and will have a clear understanding of the path moving forward to allow for prudent planning.

Burbank Water and Power 164 West Magnolia Boulevard, P.O. Box 631, Burbank CA 91503-0631

BWP looks forward to your response. Please feel free to contact Claudia Reyes, Senior Environmental Engineer, at (818) 238-3510 if you have any questions, or would like to discuss further.

2 - 1

Sincerely,

Frank Messineo

Power Production Manager - BWP Power Supply Division

cc: Claudia Reyes (via electronic mail)

Sean Kigerl (via electronic mail)

Dr. Krishna Nand (via electronic mail)

### **Responses to Comment Letter #2 (BWP):**

SCAQMD staff appreciates your comments and participation throughout the rulemaking for the transition of RECLAIM to a command-and-control regulatory structure and recognize industry concern regarding PARs 2001 and 2002.

Staff acknowledges that rulemaking regarding the transition has many complexities. However, staff has found it necessary to continue with the approach of amending command-and-control NOx rules concurrently with addressing NSR issues. The reason for this approach is to avoid delay in adopting implementation schedules for BARCT to give facilities adequate time to comply with command-and-control NOx emission limits. Resolving NSR is a significant issue as it requires involvement and approval from U.S. EPA. In the interim, facilities have two options. A facility that receives an initial determination notification can remain in RECLAIM and if there are emission increases that would trigger a New Source Review event, the facility would comply with RECLAIM NSR. Staff is committed to not exit facilities until the NSR issues are resolved. If however, a facility is exited before NSR issues are resolved if they had an emissions increase that would trigger a New Source Review event, the facility would need to purchase offsets in the open market.

## SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT

Final Subsequent Environmental Assessment for Proposed Amended Regulation XX – Regional Clean Air Incentives Market (RECLAIM): Proposed Amended Rule 2001 – Applicability, and Proposed Amended Rule 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx)

### September 2018

SCAQMD No. 07312018DH/12052014BAR State Clearinghouse No: 2016071006/2014121018

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## SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT GOVERNING BOARD

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HILDA L. SOLIS Supervisor, First District County of Los Angeles

**EXECUTIVE OFFICER:** 

WAYNE NASTRI

#### **PREFACE**

This document constitutes the Final Environmental Assessment (EA) for Proposed Amended Regulation XX – Regional Clean Air Incentives Market (RECLAIM): Proposed Amended Rule (PAR) 2001 – Applicability and PAR 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx). A Draft EA was released for a 32-day public review and comment period from Friday August 3, 2018 to September 4, 2018. Analysis of PARs 2001 and 2002 in the Draft SEA did not result in the identification of any environmental topic areas that would be significantly adversely affected. Five comment letters were received from the public regarding the analysis in the Draft SEA. The comment letters received relative to the Draft SEA and responses to individual comments are included in Appendix C of this document.

In addition, subsequent to release of the Draft SEA, modifications were made to PARs 2001 and 2002 and some of the revisions were made in response to verbal and written comments received during the rule development process. To facilitate identification, modifications to the document are included as <u>underlined text</u> and text removed from the document is indicated by <u>strikethrough</u>. To avoid confusion, minor formatting changes are not shown in underline or strikethrough mode.

Staff has reviewed the modifications to PARs 2001 and 2002 and concluded that none of the revisions constitute: 1) significant new information; 2) a substantial increase in the severity of an environmental impact; or, 3) provide new information of substantial importance relative to the draft document. In addition, revisions to the proposed project in response to verbal or written comments would not create new, avoidable significant effects. As a result, these revisions do not require recirculation of the document pursuant to CEQA Guidelines Sections 15073.5 and 15088.5. Therefore, this document now constitutes the Final SEA for PARs 2001 and 2002.

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## **CHAPTER 1**

# PROJECT DESCRIPTION

Introduction

California Environmental Quality Act

**Project Location** 

**Project Background** 

**Project Description** 

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#### INTRODUCTION

The California Legislature created the South Coast Air Quality Management District (SCAQMD) in 1977<sup>1</sup> as the agency responsible for developing and enforcing air pollution control rules and regulations in the South Coast Air Basin (Basin) and portions of the Salton Sea Air Basin (SSAB) and Mojave Desert Air Basin. In 1977, amendments to the federal Clean Air Act (CAA) included requirements for submitting State Implementation Plans (SIPs) for nonattainment areas that fail to meet all federal ambient air quality standards (CAA Section 172), and similar requirements exist in state law (Health and Safety Code Section 40462). The federal CAA was amended in 1990 to specify attainment dates and SIP requirements for ozone, carbon monoxide (CO), nitrogen dioxide (NO2), and particulate matter with an aerodynamic diameter of less than 10 microns (PM10). In 1997, the United States Environmental Protection Agency (U.S. EPA) promulgated ambient air quality standards for particulate matter with an aerodynamic diameter less than 2.5 microns (PM2.5). The U.S. EPA is required to periodically update the national ambient air quality standards (NAAQS).

In addition, the California Clean Air Act (CCAA), adopted in 1988, requires the SCAQMD to achieve and maintain state ambient air quality standards for ozone, CO, sulfur dioxide (SO2), and NO2 by the earliest practicable date. (Health and Safety Code Section 40910.) The CCAA also requires a three-year plan review, and, if necessary, an update to the SIP. The CCAA requires air districts to achieve and maintain state standards by the earliest practicable date and for extreme non-attainment areas, to include all feasible measures pursuant to Health and Safety Code Sections 40913, 40914, and 40920.5. The term "feasible" is defined in the California Environmental Quality Act (CEQA Guidelines<sup>2</sup> Section 15364 as a measure "capable of being accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, legal, social, and technological factors."

By statute, the SCAQMD is required to adopt an air quality management plan (AQMP) demonstrating compliance with all federal and state ambient air quality standards for the areas under the jurisdiction of the SCAQMD<sup>3</sup>. Furthermore, the SCAQMD must adopt rules and regulations that carry out the AQMP<sup>4</sup>. The AQMP is a regional blueprint for how the SCAQMD will achieve air quality standards and healthful air and the 2016 AQMP<sup>5</sup> contains multiple goals promoting reductions of criteria air pollutants, greenhouse gases (GHGs), and toxic air contaminants (TACs). In particular, the 2016 AQMP states that both NOx and volatile organic compounds (VOC) emissions need to be addressed, with the emphasis that NOx emission reductions are more effective to reduce the formation of ozone and PM2.5. Ozone is a criteria pollutant shown to adversely affect human health and is formed when VOCs react with NOx in the atmosphere. NOx is a precursor to the formation of ozone and PM2.5, and NOx emission reductions are necessary to achieve the ozone standard attainment. NOx emission reductions also contribute to attainment of PM2.5 standards.

<sup>&</sup>lt;sup>1</sup> The Lewis-Presley Air Quality Management Act, 1976 Cal. Stats., Ch. 324 (codified at Health and Safety Code Section 40400-40540).

<sup>&</sup>lt;sup>2</sup> The CEQA Guidelines are codified at Title 14 California Code of Regulations Section 15000 et seq.

<sup>&</sup>lt;sup>3</sup> Health and Safety Code Section 40460(a).

<sup>&</sup>lt;sup>4</sup> Health and Safety Code Section 40440(a).

SCAQMD, Final 2016 Air Quality Management Plan, March 2017. <a href="http://www.aqmd.gov/home/library/clean-air-plans/air-quality-mgt-plan/final-2016-aqmp">http://www.aqmd.gov/home/library/clean-air-plans/air-quality-mgt-plan/final-2016-aqmp</a>

In October 1993, the SCAQMD Governing Board adopted Regulation XX – Regional Clean Air Incentives Market (RECLAIM) to reduce NOx and oxides of sulfur (SOx) emissions from facilities. The RECLAIM program was designed to take a market-based approach to achieve emission reductions, as an aggregate. The RECLAIM program was created to be equivalent to achieving emissions reductions under a command-and-control approach, but by providing facilities with the flexibility to seek the most cost-effective solution to reduce their emissions. The market-based approach used in RECLAIM was based on using a supply-and-demand concept, where the cost to control emissions and reduce a facility's emissions would eventually become less than the diminishing supply of NOx RECLAIM trading credits (RTCs). However, analysis of the RECLAIM program over the long term has shown that the ability to achieve actual NOx emission reductions has diminished, due to a large amount of RTCs resulting from shutdowns being re-introduced into the market prior to amendments to Rule 2002 in October 2016 to address this issue.

In the 2016 AQMP, control measure CMB-05 - Further NOx Reductions from RECLAIM Assessment, committed to additional NOx emission reductions of five tons per day to occur by 2025. Also, CMB-05 concluded that an orderly sunset of the RECLAIM program may be the best way to achieve the additional five tons per day and reduce compliance burdens for RECLAIM facilities, while also achieving more actual and SIP creditable emissions reductions. Thus, CMB-05 also committed to a process of transitioning NOx RECLAIM facilities to a command-and-control regulatory structure to ensure that the applicable equipment will meet Best Available Retrofit Control Technology (BARCT) level equivalency as soon as practicable.

The Governor approved Assembly Bill (AB) 617 on July 26, 2017, which addresses community monitoring and non-vehicular air pollution including criteria pollutants and TACs. AB 617 is a companion legislation to approved AB 617, which extends California's cap-and-trade program for reducing GHG emissions from stationary sources. AB 398 requires Air Districts to develop by January 1, 2019 an expedited schedule for the implementation of BARCT by December 31, 2023. A subset of RECLAIM facilities will be subject to the requirements of ABs 617 and 398. To address these requirements, SCAQMD staff completed an analysis of the RECLAIM equipment at each facility, giving a higher priority to older, higher polluting units that need to install retrofit controls. To have all units achieve BARCT level equivalency, it was concluded that command-and-control rules would need to be adopted and/or amended, along with an implementation schedule.

As a result of control measure CMB-05 from the 2016 AQMP as well as ABs 617 and 398, SCAQMD staff has been directed by the Governing Board to begin the process of transitioning the current regulatory structure for NOx RECLAIM facility emissions to an equipment-based command-and-control regulatory structure per SCAQMD Regulation XI – Source Specific Standards. SCAQMD staff conducted a programmatic analysis of the RECLAIM equipment at each facility to determine if there are appropriate and up-to-date BARCT NOx limits within existing SCAQMD command-and-control rules for all RECLAIM equipment. This analysis concluded that command-and-control rules would need to be adopted and/or amended to reflect current BARCT and provide implementation timeframes for achieving BARCT. Consequently, SCAQMD staff determined that RECLAIM facilities should not exit unless their NOx emitting equipment is subject to an adopted future BARCT rule.

As such, SCAQMD has proposed these new amendments to Rule 2001 – Applicability, and Rule 2002 - Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx). Proposed Amended

Rule (PAR) 2001 will establish administrative procedures for affected facilities to opt-out of NOx RECLAIM program so long as they meet the criteria for exit. PAR 2002 will provide facilities with an option to remain in the NOx RECLAIM program for a limited time until future provisions in Regulation XIII pertaining to New Source Review are adopted. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard; thus, no NOx emission reductions are expected if PARs 2001 and 2002 are amended. In addition, PAR 2002 is proposing to not allow any RECLAIM facility that exits the NOx RECLAIM program access to the SCAQMD internal offset bank until new provisions governing emission calculations and offsets for former RECLAIM facility emission sources are adopted in Regulation XIII. Emission reductions will only occur upon the adoption of new BARCT limits. It is important to note that future rulemaking to transition SOx RECLAIM is not proposed at this time to allow SCAQMD staff to focus resources on transitioning NOx RECLAIM to a command-and-control regulatory structure.

## CALIFORNIA ENVIRONMENTAL QUALITY ACT

The California Environmental Quality Act (CEQA) requires that all potential adverse environmental impacts of proposed projects be evaluated and that methods to reduce or avoid identified significant adverse environmental impacts of these projects be implemented, if feasible. The purpose of the CEQA process is to inform the SCAQMD Governing Board, public agencies, and interested parties of potential adverse environmental impacts that could result from implementing the proposed project and to identify feasible mitigation measures or alternatives, when an impact is significant.

Public Resources Code Section 21080.5 allows public agencies with regulatory programs to prepare a plan or other written documents in lieu of a negative declaration or environmental impact report once the secretary of the resources agency has certified the regulatory program. The SCAQMD's regulatory program was certified by the secretary of resources agency on March 1, 1989, and has been adopted as SCAQMD Rule 110 – Rule Adoption Procedures to Assure Protection and Enhancement of the Environment. Pursuant to Rule 110 (the rule which implements the SCAQMD's certified regulatory program), the SCAQMD typically prepares an Environmental Assessment (EA) to evaluate the environmental impacts for rule projects proposed for adoption or amendment.

PARs 2001 and 2002 are considered a "project" as defined by CEQA. PARs 2001 and 2002 contain administrative procedures for the transition of affected NOx-emitting units at NOx RECLAIM facilities to a command-and-control regulatory structure without imposing a new or more stringent emission limit or standard. PAR 2001 is proposing to allow any facility to exit the RECLAIM program so long as it meets certain specific criteria, which would be applicable to all RECLAIM facilities electing to opt-out and be identified as ready to exit. PAR 2002 is proposing to allow facilities to remain in RECLAIM after the issuance of an initial determination notification for potential exit; however, any remaining RECLAIM facilities will be required to comply with future Best Available Retrofit Control Technology (BARCT) limits or other requirements as they are adopted and made applicable to exiting RECLAIM facilities. The decision to transition from NOx RECLAIM into a source-specific command-and-control regulatory structure was approved by the SCAQMD Governing Board as control measure CMB-05 in the 2016 AQMP and the potential environmental impacts associated with the 2016 AQMP, including CMB-05, were

analyzed in the Final Program Environmental Impact Report (Program EIR) certified in March 2017<sup>6</sup>.

The March 2017 Final Program EIR for the 2016 AQMP determined that the overall implementation of CMB-05 has the potential to generate adverse environmental impacts to seven topic areas – air quality, energy, hazards and hazardous materials, hydrology and water quality, noise, solid and hazardous waste and transportation. More specifically, the March 2017 Final Program EIR evaluated the impacts from installation and operation of additional control equipment and selective catalytic reduction (SCR) or selective non-catalytic reduction (SNCR) equipment potentially resulting in construction emissions increased electricity demand, hazards from additional ammonia transport and use, increase in water use and wastewater discharge, changes in noise volume, generation of solid waste from construction and disposal of old equipment and catalysts replacements, as well as changes in traffic patterns and volume. For the entire 2016 AQMP, the analysis concluded that significant and unavoidable adverse environmental impacts from the project are expected to occur after implementing mitigation measure for the following environmental topic areas: 1) aesthetics from increased glare and from the construction and operation of catenary lines and use of bonnet technology for ships; 2) construction air quality and GHGs; 3) energy (due to increased electricity demand); 4) hazards and hazardous materials due to (a) increased flammability of solvents; (b) storage, accidental release and transportation of ammonia, (c) storage and transportation of liquefied natural gas (LNG); and (d) proximity to schools; 5) hydrology (water demand); 6) construction noise and vibration; 7) solid construction waste and operational waste from vehicle and equipment scrapping; and, 8) transportation and traffic during construction and during operation on roadways with catenary lines and at the harbors. Since significant adverse environmental impacts were identified, mitigation measures were identified and applied. However, the March 2017 Final Program EIR concluded that the 2016 AQMP would have significant and unavoidable adverse environmental impacts even after mitigation measures were identified and applied. As such, mitigation measures were made a condition of project approval and a Mitigation Monitoring and Reporting Plan was adopted. Findings were made and a Statement of Overriding Considerations was prepared and adopted for this project.

BARCT is statutorily defined in the California Health and Safety Code Section 40406 to be based on "environmental, energy, and economic impacts." A BARCT analysis was completed for the amendments to the NOx RECLAIM program that were adopted on December 4, 2015. The December 2015 Final Program Environmental Assessment (EA) for Proposed Amended Regulation XX – Regional Clean Air Incentives Market (referred to herein as the December 2015 Final PEA)<sup>7</sup> evaluated the environmental impacts of implementing that BARCT analysis. To comply with the requirements in Health and Safety Code §§40440 and 39616 by conducting a BARCT assessment, SCAQMD staff amended the following rules which are part of Regulation XX: Rule 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx); Rule 2005 – New Source Review For RECLAIM; Attachment C from Rule 2011 Appendix A – Protocol for Monitoring, Reporting, and Recordkeeping Oxides of Sulfur (SOx) Emissions; and, Attachment C from Rule 2012 Appendix A – Protocol for Monitoring, Reporting, and Recordkeeping Oxides of Nitrogen (NOx) Emissions. The December 2015 amendments to

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<sup>6</sup> SCAQMD, Final Program Environmental Impact Report for the 2016 Air Quality Management Plan, March 2017. http://www.aqmd.gov/home/research/documents-reports/lead-agency-scaqmd-projects/scaqmd-projects---year-2017

SCAQMD, Final Program Environmental Assessment for Proposed Amended Regulation XX – Regional Clean Air Incentives Market (RECLAIM), SCH No. 2014121018/SCAQMD No. 12052014BAR, certified December 4, 2015. <a href="http://www.aqmd.gov/home/library/documents-support-material/lead-agency-scaqmd-projects/scaqmd-projects---year-2015">http://www.aqmd.gov/home/library/documents-support-material/lead-agency-scaqmd-projects/scaqmd-projects---year-2015</a>

Regulation XX reduced emissions from equipment and processes operated at NOx RECLAIM facilities located throughout the entire SCAQMD jurisdiction. In particular, the environment could be impacted from the proposed project due to facilities installing new, or modifying existing control equipment for the following types of equipment/source categories in the NOx RECLAIM program: 1) fluid catalytic cracking units; 2) refinery boilers and heaters; 3) refinery gas turbines; 4) sulfur recovery units – tail gas treatment units; 5) non-refinery/non-power plant gas turbines; 6) non-refinery sodium silicate furnaces; 7) non-refinery/non-power plant internal combustion engines; 8) container glass melting furnaces; 9) coke calcining; and, 10) metal heat treating furnaces. For clarity and consistency throughout the regulation, other minor revisions were also proposed. The December 2015 Final Program Environmental Assessment (PEA) concluded that only the topics of air quality and greenhouse gases (GHGs), hydrology (water demand), and, hazards and hazardous materials (due to ammonia transportation) exceeded the SCAQMD's significance thresholds associated with implementing the project. Since significant adverse environmental impacts were identified, mitigation measures were identified and applied. However, the December 2015 Final PEA concluded that the December 2015 amendments to NOx RECLAIM would have significant and unavoidable adverse environmental impacts even after mitigation measures were identified and applied. As such, mitigation measures were made a condition of project approval and a Mitigation Monitoring and Reporting Plan was adopted. Findings were made and a Statement of Overriding Considerations was prepared and adopted for this project.

In addition, on October 7, 2016, the SCAQMD Governing Board adopted amendments to Rule 2002 to establish criteria and procedures for facilities undergoing a shutdown and for the treatment of RECLAIM trading credits (RTCs). By reducing the amount of available RTCs on the market from shutdowns, facilities that remain in the RECLAIM program would still be induced to reduce NOx emissions by installing new or modifying existing air pollution control equipment to implement BARCT instead of purchasing RTCs in the same manner as was previously contemplated as part of the December 2015 amendments to NOx RECLAIM and analyzed in the December 2015 Final PEA. The environmental effects of the October 2016 amendments to Rule 2002 were analyzed in the October 2016 Addendum to the December 2015 Final PEA<sup>8</sup>. The October 2016 Addendum concluded that no new impacts were anticipated and existing impacts previously evaluated in the December 2015 Final PEA would not be made substantially worse. Further, the environmental impacts analyzed in the December 2015 Final PEA and the conclusions reached remained unchanged with respect to the October 2016 amendments to Rule 2002. Since no significant adverse environmental impacts were identified, mitigation measures were not required and were not made a condition of project approval. A Mitigation Monitoring and Reporting Plan was not adopted. Findings were not made and a Statement of Overriding Considerations was not adopted for this project.

Table 1-1 summarizes the rule development and control measure forecast schedule <sup>9</sup> for determining future BARCT for other command-and-control rules that are expected to be affected by the NOx RECLAIM transition process.

PARs 2001 and 2002

SCAQMD, Addendum to the December 2015 Final Program Environmental Assessment for Proposed Amended Regulation XX – Regional Clean Air Incentives Market (RECLAIM), SCH No. 2014121018/SCAQMD No. 12052014BAR, certified October 7, 2016. <a href="http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2016/regxxfinaladdendum2016.pdf">http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2016/regxxfinaladdendum2016.pdf</a>

For example, the Rule and Control Measure Forecast for the July 6, 2018 Governing Board meeting can be found here: http://www.aqmd.gov/docs/default-source/Agendas/Governing-Board/2018/2018-july6-015.pdf

Table 1-1
Rule Development Forecast for Source-Specific Rules
Affected by NOx RECLAIM Transition

Rule Number	Rule Title	Rule Development Forecast (subject to change)
1109.1	Emissions of Oxides of Nitrogen from Boilers and Process Heaters in Refineries	December 2019
1110.2	Emissions from Gaseous- and Liquid-Fueled Engines	1 <sup>st</sup> Quarter2019
1118.1	Control of Emissions from Non-Refinery Flares	<u>December</u> November 2018
1134	Emissions of Oxides of Nitrogen from Stationary Gas Turbines	1 <sup>st</sup> Quarter 2019
1135	Emissions of Oxides of Nitrogen from Electric Power Generating Systems	November October-2018
1146	Emissions of Oxides of Nitrogen from Industrial, Institutional and Commercial Boilers, Steam Generators, and Process Heaters	
1146.1	Emissions of Oxides of Nitrogen from Small Industrial, Institutional and Commercial Boilers, Steam Generators, and Process Heaters	December 2018
1146.2	Emissions of Oxides of Nitrogen from Large Water Heaters and Small Boilers and Process Heaters	
1147	NOx Reductions from Miscellaneous Sources	TBD 2019
1147.1	NOx Reductions from Metal Operations Facilities	TBD 2019
1147.2	NOx Reductions from Aggregate Facilities	TBD 2019
1153.1	Emissions of Oxides of Nitrogen from Commercial Food Ovens	TBD 2019

Key: TBD = to be determined

To date, of the rules identified in Table 1-1 as being scheduled for future rule development during the NOx RECLAIM transition, a BARCT analysis has only been completed for PARs 1146, 1146.1, and 1146.2 (collectively referred to herein as the PAR 1146 series which has been combined into one project with Proposed Rule (PR) 1100 – Implementation Schedule for NOx

Facilities). A Draft Subsequent Environmental Assessment for the PAR 1146 series and PR 1100<sup>10</sup> has been prepared which evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100 completed a BARCT assessment which concluded that current NOx emissions limits in Rule 1146 and 1146.1 represent BARCT. However, for Rule 1146.2, a technology assessment was conducted in 2006 and SCAQMD staff determined that there is a potential that the NOx limits could be lowered pending further evaluation. In order to achieve NOx emission reductions at the earliest possible date, SCAQMD staff has focused their rule development efforts on the larger pieces of equipment which are subject to Rules 1146 and 1146.1. As such, PAR 1146 series and PR 1100 will require applicable equipment at RECLAIM facilities to meet existing NOx emission limits. SCR technology/systems and ultra low-NOx burners are expected to be the main technologies employed to achieve the current NOx emission limits for equipment that will become subject to Rules 1146, 1146.1, and 1146.2. PR 1100 also includes a provision for allowing extra time (January 1, 2023) to comply with the existing NOx emission limits in Rules 1146 and 1146.1 for any operator that commits to fully replacing the affected equipment, in lieu of installing ultralow NOx burners or SCRs. Air quality from construction activities and hazards and hazardous materials are the only environmental topic areas that have been identified as having potentially significant adverse impacts if the proposed project is implemented. After the release of the March 2018 Draft SEA for PAR 1146 series and PR 1100 for a 45-day public review and comment period, SCAQMD staff has begun the process of revising the project's parameters and the corresponding BARCT analysis. As such, SCAQMD staff intends to revise the Draft SEA accordingly to reflect the upcoming revised project and BARCT analysis. A revised Draft SEA for the PAR 1146 series and PR 1100 will be recirculated for an additional 45-day public review and comment period, to be announced in Autumn 2018. The PAR 1146 series and PR 1100 is currently scheduled to be considered by the SCAQMD Governing Board on December 1, 2018 (subject to change).

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135. Specifically, PAR 1135 will be applicable to RECLAIM and non-RECLAIM electricity generating facilities with electric power generating units (e.g., diesel internal combustion engines, boilers, combine cycle turbines, and simple cycle turbines) that are market participants of the California Independent System Operation Corporation, a municipal or public electric utility, or an electric utility located on Santa Catalina Island. PAR 1135 is proposing to: 1) reduce NOx emissions from electric power generating units; 2) expand the applicability to include units that were not previously required to comply with Rule 1135 because they were in the NOx RECLAIM program and to implement CMB-05 – Further Reductions from RECLAIM Assessment in the 2016 Air Quality Management Plan; 3) establish NOx and ammonia slip emission limits per current BARCT limits for boilers, gas turbines, and duct burners; 4) establish NOx, ammonia slip, CO, VOC, and PM emission limits per current BARCT limits for internal combustion engines; 5) establish provisions for monitoring, reporting, and recordkeeping; and 6) establish exemptions to specific components in Rule 1135.

PARs 2001 and 2002 1-7 September 2018

SCAQMD, Draft Subsequent Environmental Assessment for Proposed Amended Rules 1146 – Emissions of Oxides of Nitrogen from Industrial, Institutional, and Commercial Boilers, Steam Generators, and Process Heaters; 1146.1 – Emissions of Oxides of Nitrogen from Small Industrial, Institutional, and Commercial Boilers, Steam Generators, and Process Heaters; 1146.2 – Emissions of Oxides of Nitrogen from Large Water Heaters and Small Boilers and Process Heaters; and Proposed Rule 1100 – Implementation Schedule for NOx Facilities, SCH No. 2016071006/2008011127/2008071014, 04022018DT/200811127/070108BAR/032206BAR, released for a 45-day comment period from April 3, 2018 to May 18, 2018. <a href="http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2018/par-1146-series---draft-sea-full-merge.pdf">http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2018/par-1146-series---draft-sea-full-merge.pdf</a>

A Draft Mitigated SEA for PAR 1135<sup>11</sup> analyzing the environmental impacts of implementing BARCT for the affected equipment units has been is currently being prepared by SCAQMD staff which evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to PAR 1135. PAR 1135 is estimated to reduce NOx emissions by 0.9 ton per day by January 1, 2024, which is expected to be achieved by the retrofitting, repowering, or retiring of existing electric power generating units with BARCT units that can achieve the revised NOx emission limits. The Draft Mitigated SEA indicated that while the project reduces NOx emissions, complying with PAR 1135 may also create secondary adverse environmental impacts that would not result in significant adverse impacts to any environmental topic areas after mitigation. PAR 1135 is currently scheduled to be considered by the SCAQMD Governing Board on October 5November 2, 2018 (subject to change).

Finally, SCAQMD staff has also begun the rule development process for PAR 1118.1; however, there is currently no definitive rule proposal or BARCT analysis available as of the date of this publication. Thus, it is not reasonably foreseeable to analyze the potential environmental impacts from PAR 1118.1 at this point in time; a CEQA analysis for PAR 1118.1 will be conducted in the near future. PAR 1118.1 is currently scheduled to be considered by the SCAQMD Governing Board on November 2 December 1, 2018 (subject to change).

If the SCAQMD Governing Board approves PAR 1135, and PAR 1146 series with PR 1100, implementation of PARs 2001 and 2002 will mean that the environmental effects from affected facilities complying with PAR 1135, and PAR 1146 series with PR 1100, will occur according to the timing and analyses contained in their corresponding Final Mitigated Subsequent Environmental Assessments and Final Subsequent Environmental Assessment, respectively, upon completion.

For the remainder of the rules listed in Table 1-1, SCAQMD staff has not begun the rule development process and as such, BARCT assessments have not yet been conducted. While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145. As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts for new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, as well as PAR 1135.

SCAQMD, Draft Mitigated Subsequent Environmental Assessment for Proposed Amended Rule 1135 – Emissions of Oxides of Nitrogen From Electric Power Generating Systems, SCH No. 2016071006, has been is scheduled to be released for a 30-day comment period in from September 18, 2018 to October 18, 2018 August 2018 (subject to change). This Draft SEA, when available, will has been posted on SCAQMD's website here: <a href="http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2018/par1135-draftmitigatedsea-fullmerge.pdf">http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2018/par1135-draftmitigatedsea-fullmerge.pdf</a> <a href="http://www.aqmd.gov/home/research/documents-reports/lead-agency-scaqmd-projects">http://www.aqmd.gov/home/research/documents-reports/lead-agency-scaqmd-projects</a>.

The Draft SEA for PAR 1146 series and PR 1100 are incorporated into this Final SEA for PARs 2001 and 2002 by reference per CEQA Guidelines Section 15150, and are available from the SCAQMD's website as follows:

PAR 1146 series and PR 1100					
Draft Subsequent Environmental Assessment for Proposed Amended Rules 1146 – Emissions of Oxides of Nitrogen from Industrial, Institutional, and Commercial Boilers, Steam Generators, and Process Heaters; 1146.1 – Emissions of Oxides of Nitrogen from Small Industrial, Institutional, and Commercial Boilers, Steam Generators, and Process Heaters; 1146.2 - Emissions of Oxides of Nitrogen from Large Water Heaters and Small Boilers and Process Heaters; and Proposed Rule 1100 – Implementation Schedule for NOx Facilities					
State Clearinghouse Nos. 20	016071006/2008011127/2008071014				
CEQA Document Is Currently Available on SCAQMD's Website at:	http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2018/par-1146-seriesdraft-sea-full-merge.pdf				
A Revised CEQA Document Will Be Made Available, Upon Completion, on SCAQMD's Website at:	http://www.aqmd.gov/home/research/documents-reports/lead-agency-scaqmd-projects				
Other Rule Development Information Available on SCAQMD Website at:	http://www.aqmd.gov/home/rules-compliance/rules/scaqmd-rule-book/proposed-rules#1146				

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA is has been completedin process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has is scheduled to been completed in September August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 will not coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Final Draft Mitigated SEA for PAR 1135, upon its completion, may has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Information regarding the rule development and BARCT assessment process for PAR 1135 are available from the SCAQMD's website as follows:

PAR 1135 ( <del>To Be</del> Available in <u>September August 2</u> 018 <del>, subject to change</del> )						
	Draft Mitigated Subsequent Environmental Assessment for Proposed Amended Rule 1135 – Emissions of Oxides of Nitrogen From Electric Power Generating Systems,					
State Clearinghouse No. 20	16071006					
CEQA Document <u>Is Will</u> be Made Available, <del>Upon</del> Completion, on SCAQMD's Website at:	http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2018/par1135-draftmitigatedsea-fullmerge.pdf http://www.aqmd.gov/home/research/documents-reports/lead-agency-scaqmd-projects					
Other Rule Development Information Available on SCAOMD's Website at:	http://www.aqmd.gov/home/rules-compliance/rules/scaqmd-rule-book/proposed-rules#1135					

These documents may also be obtained by visiting the Public Information Center at SCAQMD Headquarters located at 21865 Copley Drive, Diamond Bar, CA 91765; or by contacting Fabian Wesson, Public Advisor by phone at (909) 396-2039 or by email at <a href="mailto:PICrequests@aqmd.gov">PICrequests@aqmd.gov</a>.

SCAQMD staff has determined that PARs 2001 and 2002 contain new information of substantial importance which was not known and could not have been known at the time: 1) the December 2015 Final PEA and the October 2016 Addendum to the Final PEA were certified for the December 2015 and October 2016 amendments, respectively, to NOx RECLAIM; and 2) the March 2017 Final Program EIR was certified for the adoption of the 2016 AQMP. PARs 2001 and 2002 are not expected to create new significant effects that were not discussed in the previously certified December 2015 Final PEA, the October 2016 Addendum to the Final PEA, and the March 2017 Final Program EIR for the 2016 AQMP.

Analysis of the proposed project indicates that the type of CEQA document appropriate for the proposed project is a Subsequent Environmental Assessment (SEA) to the: 1) December 2015 Final PEA and the October 2016 Addendum to the Final PEA, respectively, for NOx RECLAIM; and 2) the March 2017 Final Program EIR was certified for the adoption of the 2016 AQMP. The SEA is a substitute CEQA document, prepared in lieu of a Subsequent Negative Declaration with no significant impacts (CEQA Guidelines Section 15162(b)), pursuant to the SCAQMD's Certified Regulatory Program (CEQA Guidelines Section 15251(l); codified in SCAQMD Rule 110). The SEA is also a public disclosure document intended to: 1) provide the lead agency, responsible agencies, decision makers and the general public with information on the environmental impacts of the proposed project; and 2) be used as a tool by decision makers to facilitate decision making on the proposed project.

Thus, the SCAQMD, as lead agency for the proposed project, has prepared this Final SEA pursuant to its Certified Regulatory Program. PARs 2001 and 2002 is not expected to have statewide, regional or areawide significance; a CEQA scoping meeting is not required to be held for the proposed project pursuant to Public Resources Code Section 21083.9(a)(2). Further, since no significant adverse impacts have yet been identified, an alternatives analysis and mitigation measures are not required. [CEQA Guidelines Section 15252(a)(2)(B)].

The Draft SEA <u>wasis being</u> released for a 32-day public review and comment period from August 3, 2018 to September 4, 2018. All comments received during the public comment period on the

analysis presented in the Draft SEA <u>have beenwill be</u> responded to and <u>are included in an Aappendix C to thisthe Final SEA.</u>

Subsequent to the release of the Draft SEA for public review and comment, modifications were made to PARs 2001 and 2002, some of which were made in response to verbal and written comments received during the rule development process. The modifications include minor changes for rule clarification, including additions of and revisions to definitions and the reorganization of various components throughout the rule. SCAQMD staff reviewed the modifications to PARs 2001 and 2002 and concluded that none of the modifications constitute: 1) significant new information; 2) a substantial increase in the severity of an environmental impact; 3) or provide new information of substantial importance relative to the draft document. In addition, the Draft SEA concluded no significant adverse environmental impacts and the revisions to PARs 2001 and 2002 in response to verbal or written comments would not create new, avoidable significant effects. As a result, these revisions do not require recirculation of the Draft SEA pursuant to CEQA Guidelines Sections 15073.5 and 15088.5. Thus, the Draft SEA has been revised to reflect the aforementioned modifications such that it is now a Final SEA.

The December 2015 Final PEA for NOx RECLAIM, the October 2016 Addendum to the December 2015 Final PEA for NOx RECLAIM, and the March 2017 Final Program EIR for the 2016 AQMP, upon which this SEA relies, are available from the SCAQMD's website at:

December 2015 Final PEA for NOx RECLAIM:

http://www.aqmd.gov/home/library/documents-support-material/lead-agency-scaqmd-projects/scaqmd-projects---year-2015

October 2016 Addendum to the December 2015 Final PEA for NOx RECLAIM: <a href="http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2016/regxxfinaladdendum2016.pdf">http://www.aqmd.gov/docs/default-source/ceqa/documents/aqmd-projects/2016/regxxfinaladdendum2016.pdf</a>

March 2017 Final Program EIR for the 2016 AQMP: <a href="http://www.aqmd.gov/home/research/documents-reports/lead-agency-scaqmd-projects/scaqmd-projects---year-2017">http://www.aqmd.gov/home/research/documents-reports/lead-agency-scaqmd-projects/scaqmd-projects---year-2017</a>

The above documents may also be obtained by visiting the Public Information Center at SCAQMD Headquarters located at 21865 Copley Drive, Diamond Bar, CA 91765; or by contacting Fabian Wesson, Public Advisor by phone at (909) 396-2039 or by email at <a href="mailto:PICrequests@aqmd.gov">PICrequests@aqmd.gov</a>.

Prior to making a decision on the adoption of PARs 2001 and 2002, the SCAQMD Governing Board must review and certify the Final SEA, including responses to comments, as providing adequate information on the potential adverse environmental impacts that may occur as a result of adopting PARs 2001 and 2002.

### PROJECT LOCATION

PARs 2001 and 2002 are applicable to RECLAIM facilities within the SCAQMD's jurisdiction. The SCAQMD has jurisdiction over an area of approximately 10,743 square miles, consisting of the four-county Basin (Orange County and the non-desert portions of Los Angeles, Riverside and San Bernardino counties), and the Riverside County portions of the SSAB and Mojave Desert Air Basin. The Basin, which is a subarea of SCAQMD's jurisdiction, is bounded by the Pacific Ocean to the west and the San Gabriel, San Bernardino, and San Jacinto mountains to the north and east.

It includes all of Orange County and the non-desert portions of Los Angeles, Riverside, and San Bernardino counties. The Riverside County portion of the SSAB is bounded by the San Jacinto Mountains in the west and spans eastward up to the Palo Verde Valley. A federal nonattainment area (known as the Coachella Valley Planning Area) is a subregion of Riverside County and the SSAB that is bounded by the San Jacinto Mountains to the west and the eastern boundary of the Coachella Valley to the east (see Figure 1-1).

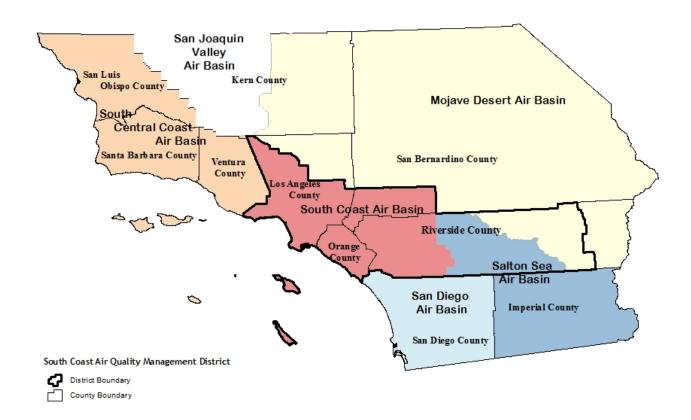


Figure 1-1 Southern California Air Basins

## PROJECT BACKGROUND

The South Coast Air Quality Management District (SCAQMD) Governing Board adopted the Regional Clean Air Incentives Market (RECLAIM) program in October 1993. The purpose of RECLAIM is to reduce NOx and SOx emissions through a market-based approach. The program replaced a series of existing and future command-and-control rules and was designed to provide facilities with the flexibility to seek the most cost-effective solution to reduce their emissions. It also was designed to provide equivalent emission reductions to those achieved with a command-and-control regulatory structure by the aggregate of facilities in the program. Regulation XX includes a series of rules that specify the applicability and procedures for determining NOx and SOx facility emissions allocations, program requirements, as well as monitoring, reporting, and recordkeeping requirements for sources located at RECLAIM facilities.

In response to concerns regarding actual emission reductions in the RECLAIM program under a market-based approach, Control Measure CMB-05 of the 2016 AQMP committed to an assessment of the RECLAIM program in order to achieve further NOx reductions of five tons per day, including actions to sunset the program and ensure future equivalency to command-and-control regulations. During the adoption of the 2016 AQMP, the SCAQMD Governing Board's Resolution directed staff to modify Control Measure CMB-05 to achieve the five tons per day NOx emission reduction as soon as feasible but no later than 2025, and to transition the RECLAIM program to a command-and-control regulatory structure requiring BARCT level controls as soon as practicable. A report on transitioning the NOx RECLAIM program to a command-and-control regulatory structure was presented at the May 5, 2017 Governing Board meeting and SCAQMD staff continues to provide quarterly updates on the status of the transition to the Stationary Source Committee, with the most recent quarterly report provided on June 15, 2018.

On July 26, 2017, California State Assembly Bill (AB) 617 was approved by the Governor, which addresses community monitoring and non-vehicular air pollution (criteria pollutants and toxic air contaminants). AB 398, a companion to AB 617, was also approved, and extends California's cap-and-trade program for reducing greenhouse gas (GHG) emissions from stationary sources. AB 617 also contains an expedited schedule for implementing BARCT for cap-and-trade facilities. Industrial source RECLAIM facilities that are in the cap-and-trade program are subject to the requirements of AB 617. Under AB 617, Districts are required to develop by January 1, 2019 an expedited schedule for the implementation of BARCT no later than December 31, 2023, with the highest priority given to older, higher polluting units that will need to retrofit controls installed.

SCAQMD staff conducted an analysis of the RECLAIM equipment at each facility to determine if there are appropriate and up-to-date BARCT NOx limits within existing SCAQMD commandand-control rules for all RECLAIM equipment. The analysis concluded that command-andcontrol rules would need to be adopted and/or amended to reflect current BARCT and provide implementation timeframes for achieving BARCT compliance limits. SCAQMD staff also determined that there are some RECLAIM facilities that either do not have any NOx emissions, report only NOx emissions from equipment that is exempt from permitting (e.g., Rule 219 equipment), or operate RECLAIM equipment that is already meeting BARCT. The RECLAIM transition was prioritized to first address those facilities that can operate under a command-andcontrol regulatory structure without undergoing any equipment modifications to meet BARCT to be followed by facilities with RECLAIM equipment requiring the installation of BARCT as a result of future amendments to command-and-control rules. Rules 2001 and 2002 were amended in January 5, 2018 and commenced the initial steps for the RECLAIM transition. In particular, Rule 2001 was amended at that time to cease any future inclusions of facilities into NOx and SOx RECLAIM; Rule 2002 was amended to establish the notification procedures for RECLAIM facilities that will exit the program and also addressed the RTC holdings for these exiting facilities. Under Rule 2002, when the Executive Officer issues an initial determination notification to a RECLAIM facility for potential exit to a command-and-control regulatory structure, the facility is required to identify all NOx-emitting equipment. If a review of the information shows that the facility is in compliance with the current applicable command-and-control BARCT rules, the Executive Officer will issue the facility a final determination notification indicating that the facility will be exiting RECLAIM.

PARs 2001 and 2002 will continue the efforts to transition RECLAIM facilities to a command-and-control regulatory structure by establishing: 1) updated and clarified criteria for affected facilities to be eligible to exit RECLAIM; and 2) additional procedures for opting-out of

RECLAIM prior to receiving an initial determination notification. The proposed amended rules will also provide any facility with an option to remain in RECLAIM for a limited time, provided that an initial determination notification has been issued and the facility complies with future adopted BARCT limits.

#### PROJECT DESCRIPTION

PARs 2001 and 2002 contain administrative procedures for the transition of affected NOx-emitting units at NOx RECLAIM facilities to a command-and-control regulatory structure without imposing a new or more stringent emission limit or standard. PAR 2001 is proposing to allow any facility to exit the RECLAIM program so long as it meets certain specific criteria, which would be applicable to all RECLAIM facilities electing to exit and to be identified as ready to exit. PAR 2002 is proposing to allow facilities to remain in RECLAIM after the issuance of an initial determination notification for potential exit; however, any remaining RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted and made applicable to exiting RECLAIM facilities. The following is a detailed summary of key elements contained in PARs 2001 and 2002. A copy of PARs 2001 and 2002 can be found in Appendix A.

### **PAR 2001**

## <u>Purpose – Subdivision (a)</u>

Upon the date of adoption, PAR 2001 proposes new requirements for facilities electing to opt-out of the RECLAIM program, which will also be applicable to all other exiting RECLAIM facilities.

## Exit from RECLAIM - Subdivision (g)

Paragraphs (g)(1) through (g)(4) that originally pertained to the electricity generating facility (EGF) opt-out plan are proposed for removal. Instead, these paragraphs are proposed to be replaced with revised, streamlined opt-out provisions that make all qualifying RECLAIM facilities, including EGFs, eligible for electing to opt-out of the RECLAIM program.

Paragraph (g)(1) proposes new criteria for opting-out of NOx RECLAIM which is contingent upon an eligible RECLAIM facility having all NOx emitting equipment subject to a non-RECLAIM rule that regulates NOx emissions that is adopted or amended after date of amendment excluding the equipment specified in the subparagraphs. Subparagraph (g)(1)(A) excludes equipment subject to Rule 1470 – Requirements for Stationary Diesel-Fueled Internal Combustion and Other Compression Ignition Engines. Subparagraph (g)(1)(B) excludes equipment exempt from permitting per Rule 219 – Equipment Not Requiring a Written Permit Pursuant to Regulation II, not including equipment, except for equipment: 1) that would be subject to amended Rule 1146.2 – Emissions of Oxides of Nitrogen from Large Water Heaters and Small Boilers and Process Heaters; and 2) listed in Rule 219 subparagraphs (m) and (p) pertaining to nitric acid.: 1) no NOx emissions from equipment that is subject to a rule that exempts NOx RECLAIM facilities; and 2) no non combustion NOx emitting equipment that has no applicable source specific rule as described in subparagraph (g)(1)(B).

Paragraph (g)(2) proposes new requirements and procedures for RECLAIM opt-out requests. In particular, eligible RECLAIM facilities electing to opt-out, except for facilities that received an initial determination before the date of amendment would be required to notify the Executive Officer with a written request to opt-out and submit a list of permitted and unpermitted NOx RECLAIM emission equipment, including applicable control equipment, emitting equipment,

<u>including equipment subject to Rule 219</u>, permitted <u>NOx</u> emission levels, <u>and if not available</u>, <u>manufacturer guaranteed NOx emission levels</u> and a description of all pollution control equipment as outlined in subparagraphs (g)(2)(A) and (g)(2)(B).

Paragraph (g)(3) describes the approval/denial process for facilities that submit a request to the Executive Officer to opt-out. For an eligible facility with an approved opt-out request, the Executive Officer will issue an initial determination notification and the facility will be subject to the provisions in Rule 2002, paragraphs (f)( $\underline{86}$ ) through (f)( $\underline{110}$ ), excluding requirements in subparagraphs (f)(6)(A) and (f)(6)(B), which would not require a resubmittal of equipment information. If the opt-out request is denied, the facility will remain in RECLAIM and the owner or operator will be notified.

Paragraph (i)(2) and subparagraphs (i)(2)(A) through (i)(2)(O) are no longer required and are deleted.

Subdivision (j) requires RECLAIM facilities to comply with the NOx emission requirements contained in the rules listed in Table 1, once an applicable rule is amended or adopted after the date of amendment of PAR 2001. Previously, Table 1 only contained NOx emissions-related rules that were not applicable to RECLAIM facilities. RECLAIM facilities will comply with the rules contained in Table 1 after the date of amendment of PAR 2001.

<u>Table 1 - Existing Rules Not Applicable To RECLAIM Facilities For Requirements Pertaining to NOx Emissions If Rule Was Adopted or Amended Prior to Date of Amendment Minor clarifications have been made to rules listed in this table to revise the rule titles to match their actual titles. Also, because RECLAIM facilities have some NOx emitting equipment that would be subject to Rules 1146.2, 1147, and 1153.1 in the absence of RECLAIM, these three rules are proposed to be added to Table 1 to ensure these rules are not applicable until they are amended to include RECLAIM sources.</u>

### **PAR 2002**

Subparagraph (f)(1)(I) clarifies the Executive Officer shall also make a report to the Governing Board at a public hearing at the earliest possible regularly scheduled Governing Board Meeting, but no later than 90 days from the Executive Officer determination regarding the results of the commitment. The requirement to report the price status of the infinite year block (IYB) NOx RTCs was determined to be no longer necessary.

Paragraph (f)(4) proposes a new definition for an electricity generating facility due to the removal of the previous opt-out provisions applicable to RECLAIM electricity generating facilities in Rule 2001. An electricity generating facility is proposed to be defined as a NOx RECLAIM facility that generates electricity for distribution in the state or local grid system, excluding cogeneration facilities. all power and is owned or operated by or under contract to sell power to California Independent System Operator Corporation, a municipal or public electric utility, or an electric utility on Santa Catalina Island, with the exception of landfills, petroleum refineries, publicly owned treatment works, or cogeneration facilities. This definition coincides with the definition specified in PAR 1135.

Paragraph (f)(6) proposes to revise the requirements for any facility issued an initial determination notification to submit an inventory which identifies all permitted and unpermitted equipment,

including any applicable pollution control equipment, and all permitted NOx emission levels for this equipment or manufacturer guaranteed emission, in lieu of permitted emission levels.

Paragraph (f)(7) contains existing procedures for the Executive Officer to review the submittal of a RECLAIM facility's equipment and emissions information per paragraph (f)(6)and determining if a facility will be transitioned out of the RECLAIM program. Subparagraph (f)(7)(A) contains existing requirements for the Executive Officer to provide written notification and a timeline in the event that the Executive Officer determines that a facility's submittal is incomplete. Subparagraph (f)(7)(B) contains the existing prohibition on all RTC uses, sales or transfers in the event the facility either fails to submit the required information within 45 days of the initial determination notification date, pursuant to paragraph (f)(6), or fails to timely revise an incomplete submittal, pursuant to subparagraph (f)(7)(A).

Paragraph (f)(8) clarifies the Executive Officer's requirements for issuing a final determination notification for any eligible facility exiting the NOx RECLAIM program if all NOx emitting equipment located at the RECLAIM facility is subject to a non-RECLAIM rule that regulates NOx emissions that is adopted or amended after (date of amendment), excluding the specified equipment in the subparagraphs. Subparagraph (f)(8)(A) excludes equipment subject to Rule 1470 – Requirements for Stationary Diesel-Fueled Internal Combustion and Other Compression Ignition Engines. Subparagraph (f)(8)(B) excludes equipment exempt from permitting per Rule 219 – Equipment Not Requiring a Written Permit Pursuant to Regulation II, not including equipment, except for equipment: 1) that would be subject to amended Rule 1146.2 – Emissions of Oxides of Nitrogen from Large Water Heaters and Small Boilers and Process Heaters; and 2) listed in Rule 219, subparagraphs (m) and (p) pertaining to nitric acid.unless the NOx emitting equipment located at the RECLAIM facility is subject to a non-RECLAIM rule that regulates NOx emissions and exempts the NOx emitting equipment [subparagraph (f)(8)(A)] and, the NOx emissions at the RECLAIM facility are from non-combustion equipment that has no applicable non-RECLAIM rule that pertains to such NOx emissions [subparagraph (f)(8)(B)].

Paragraph (f)(10) proposes clarified requirements for any facility that receives a final determination notification to exit the RECLAIM program. In particular, subparagraph (f)(10)(A) proposes an existing prohibition which prevents any facility from selling or transferring any future compliance year RTCs as of the date specified in the final determination notification until the facility is transitioned out of the RECLAIM program. In addition, subparagraph (f)(10)(B) contains a new requirement that requires Emission Reduction Credits (ERCs) to offset any NOx emission increases per New Source Review (NSR) Rule 1306 – Emission Calculations until the NSR provisions in Regulation XX are amended. It is important to note that this ERC offset requirement applies to NOx emission increases that otherwise would be exempt from NSR including offsetting requirements in Rule 1304 – Exemptions.

Paragraph (f)(11) contains a new option that would allow a RECLAIM facility to remain in the RECLAIM program after it has been issued an initial determination notification provided that the owner or operator submits a request to the Executive Officer and any equipment information required pursuant to paragraph (f)(6) within 45 days of the initial determination notification date, or, for facilities that have received an initial determination notification before the date of amendment, within 45 days from the date of amendment. Subparagraph (f)(11)(A) and clauses (f)(11)(A)(i) through (f)(11)(A)(iii) specify provisions for facilities that elect to remain in the RECLAIM program once approved by the Executive Officer. In particular, facilities may remain in the RECLAIM program until a subsequent notification is issued that states the date when the

facility will be transitioned out of RECLAIM, facilities are required to submit any updated information within 30 days of the <u>issuance date of the final determination notification</u> subsequent notification, and facilities shall comply with all requirements of any non-RECLAIM rule <u>adopted or amended after the date of amendment.that does not exempt NOx emissions from RECLAIM facilities.</u>

## SUMMARY OF AFFECTED FACILITIES

There are currently 259 facilities in the NOx RECLAIM program and 31 facilities in the SOx RECLAIM program. The 30 facilities in the SOx RECLAIM program are also in the NOx RECLAIM program. Facilities in the NOx RECLAIM program either had NOx emissions greater than or equal to four tons per year in 1990, or any subsequent year, or voluntarily elected to enter the program. The proposed amendments to Rules 2001 and 2002 would be applicable to any facility in the NOx RECLAIM program, including those that received an initial determination notification. Appendix B contains the list of affected facilities, which identifies the industry sectors, as classified by the North American Industry Classification System (NAICS) code, their locations within the SCAQMD's jurisdiction and sensitive receptors in the immediate surroundings.

# **CHAPTER 2**

# **ENVIRONMENTAL CHECKLIST**

Introduction

**General Information** 

**Environmental Factors Potentially Affected** 

**Determination** 

**Environmental Checklist and Discussion** 

### INTRODUCTION

The environmental checklist provides a standard evaluation tool to identify a project's potential adverse environmental impacts. This checklist identifies and evaluates potential adverse environmental impacts that may be created by the proposed project.

## **GENERAL INFORMATION**

Project Title:

Proposed Amended Regulation XX - Regional Clean Air

Incentives Market (RECLAIM): PAR 2001 – Applicability,

and PAR 2002 – Allocations for Oxides of Nitrogen (NOx)

and Oxides of Sulfur (SOx)

Lead Agency Name: South Coast Air Quality Management District

Lead Agency Address: 21865 Copley Drive

Diamond Bar, CA 91765

CEQA Contact Person: Mr. Darren Ha (909) 396-2548

2001 2002 PARs and

**Contact Person:** 

Ms. Melissa Gamoning (909) 396-3115

Project Sponsor's Name:

South Coast Air Quality Management District

Project Sponsor's Address:

21865 Copley Drive

Diamond Bar, CA 91765

General Plan Designation:

Not applicable

Zoning:

Not applicable

Description of Project:

SCAQMD staff is proposing to amend Regulation XX, which includes PARs 2001 and 2002, as part of the on-going transition from facilities in the NOx RECLAIM program to a command-and-control regulatory structure. PAR 2001 is proposing to allow any facility to exit the RECLAIM program so long as it meets certain specific criteria, which would be applicable to all exiting RECLAIM facilities. PAR 2002 is proposing to allow facilities to remain in the RECLAIM program after the issuance of an initial determination notification for potential exit; however, any remaining RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted and made applicable to exiting RECLAIM facilities. Otherwise, PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard. Because BARCT is statutorily defined to be based on "environmental, energy, and economic impacts," it would be speculative to assume what new BARCT will be, since most new BARCT assessments have not yet been conducted. The analysis in this Final SEA is limited to impacts for new BARCT where the assessments have been completed. Any potential environmental impacts associated with complying with future rules where the assessments have not been conducted are not reasonably foreseeable at this time. As such, the Final SEA concluded that these impacts are too speculative for evaluation per CEQA Guidelines Section 15145. Some facilities affected by PARs 2001 and 2002 may be identified on lists compiled by the California Department of Toxic Substances Control per Government Code §65962.5.

Surrounding Land Uses and Setting:

Various

Other Public Agencies Whose Approval is Required: Not applicable

## ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED

The following environmental impact areas have been assessed to determine their potential to be affected by the proposed project. As indicated by the checklist on the following pages, environmental topics marked with an "✓"involve at least one impact that is a "Potentially Significant Impact". An explanation relative to the determination of impacts can be found following the checklist for each area.

Aesthetics	Geology and Soils	Population and Housing
Agriculture and Forestry Resources	Hazards and Hazardous Materials	Public Services
Air Quality and Greenhouse Gas Emissions	Hydrology and Water Quality	Recreation
Biological Resources	Land Use and Planning	Solid and Hazardous Waste
Cultural Resources	Mineral Resources	Transportation and Traffic
Energy	Noise	Mandatory Findings of Significance

## **DETERMINATION**

Date:

On the basis of this initial evaluation:

V	CEQA Guideline Section 15252, COULD NOT have a significant effect on the environment, and that an ENVIRONMENTAL ASSESSMENT with no significant impacts has been prepared.					
	environment, there will NOT be significant the project have been made by	project could have a significant effect on the gnificant effects in this case because revisions or agreed to by the project proponent. An ENT with no significant impacts will be				
		MAY have a significant effect(s) on the ENTAL ASSESSMENT will be prepared.				
	the environment, but at least one e earlier document pursuant to app addressed by mitigation measures	AY have a "potentially significant impact" on ffect: 1) has been adequately analyzed in an plicable legal standards; and, 2) has been based on the earlier analysis as described on NTAL ASSESSMENT is required, but it must to be addressed.				
	environment, because all potentially adequately in an earlier ENVIR applicable standards; and, 2) have earlier ENVIRONMENTAL ASSE	project could have a significant effect on the sy significant effects: 1) have been analyzed ONMENTAL ASSESSMENT pursuant to been avoided or mitigated pursuant to that ESSMENT, including revisions or mitigation proposed project, nothing further is required.				
July 31	, 2018 Signature:	Bulu Ralls				
•		Barbara Radlein Program Supervisor, CEQA				

Planning, Rules, and Area Sources

PARs 2001 and 2002 2-4 September 2018

### ENVIRONMENTAL CHECKLIST AND DISCUSSION

PARs 2001 and 2002 contain administrative procedures for the transition of affected NOx-emitting units at NOx RECLAIM facilities to a command-and-control regulatory structure without imposing a new or more stringent emission limit or standard. PAR 2001 is proposing to allow any facility to exit the RECLAIM program so long as it meets certain specific criteria, which would be applicable to all exiting RECLAIM facilities. PAR 2002 is proposing to allow facilities to remain in the RECLAIM program after the issuance of an initial determination notification for potential exit; however, any remaining RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted and made applicable to exiting RECLAIM facilities. The decision to transition from NOx RECLAIM into a source-specific command-and-control regulatory structure was approved by the SCAQMD Governing Board as control measure CMB-05 in the 2016 AQMP and the potential environmental impacts associated with the 2016 AQMP, including CMB-05, were analyzed in the Final Program EIR certified in March 2017. This Final SEA relies on the analysis in the March 2017 Final Program EIR for the 2016 AQMP.

The control measure CMB-05 from the 2016 AQMP is required by the California Health and Safety Code to implement BARCT in the RECLAIM program as well as other stationary sources. BARCT is statutorily defined in the California Health and Safety Code Section 40406 to be based on "environmental, energy, and economic impacts." As explained in Chapter 1, a BARCT analysis was also completed for the amendments to the NOx RECLAIM program that were adopted on The December 2015 Final PEA for NOx RECLAIM evaluated the December 4, 2015. environmental impacts of implementing that BARCT analysis. This Final SEA also relies on the analysis in the December 2015 Final PEA for NOx RECLAIM. In addition, on October 7, 2016, the SCAQMD Governing Board adopted amendments to Rule 2002 to establish criteria and procedures for facilities undergoing a shutdown and for the treatment of RTCs. The environmental effects of the October 2016 amendments to Rule 2002 were analyzed in the October 2016 Addendum to the December 2015 Final PEA. This Final SEA also relies on the analysis in the October 2016 Addendum to the December 2015 Final PEA for NOx RECLAIM. To avoid repetition, the analyses in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA, respectively, for NOx RECLAIM, are incorporated by reference per CEQA Guidelines Section 15150 and thus, the analyses in these documents are not repeated in this Final SEA for PARs 2001 and 2002.

Further, a BARCT analysis was also completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. After the release of the March 2018 Draft SEA for PAR 1146 series and PR 1100 for a 45-day public review and comment period, SCAQMD staff has begun the process of revising the project's parameters and the corresponding BARCT analysis. As such, SCAQMD staff intends to revise the Draft SEA accordingly to reflect the upcoming revised project and BARCT analysis. A revised Draft SEA for the PAR 1146 series and PR 1100 will be recirculated for an additional 45-day public review and comment period, to be announced in Autumn 2018. The PAR 1146 series and PR 1100 is currently scheduled to be considered by the SCAQMD Governing Board on December 1, 2018 (subject to change). This Final SEA also relies on the analysis in the March 2018 Draft SEA for PAR 1146 series and PR 1100. To avoid repetition, the analysis in the March 2018 Draft SEA for PAR 1146 series and PR 1100, are incorporated by reference per CEQA Guidelines Section 15150 and thus, the analyses in these documents are not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA is has been completed process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 is scheduled to has been completed in September August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final Mitigated SEA for PAR 1135 will not coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Final Draft Mitigated SEA for PAR 1135, upon its completion, may has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

Finally, SCAQMD staff has also begun the rule development process for PAR 1118.1; however, there is currently no definitive rule proposal or BARCT analysis available as of the date of this publication. Thus, it is not reasonably foreseeable to analyze the potential environmental impacts from PAR 1118.1 at this point in time; a CEQA analysis for PAR 1118.1 will be conducted in the near future. PAR 1118.1 is currently scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change).

If the SCAQMD Governing Board approves PAR 1135, and PAR 1146 series with PR 1100, implementation of PARs 2001 and 2002 will mean that the environmental effects from affected facilities complying with PAR 1135, and PAR 1146 series with PR 1100, are reasonably foreseeable and will occur according to the timing and analyses contained in their corresponding Final Subsequent Environmental Assessments and Final Mitigated Subsequent Assessment, respectively, upon completion.

For the remainder of the rules listed in Table 1-1, SCAQMD staff has not begun the rule development process and as such, BARCT assessments have not yet been conducted. While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145. As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts for new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, as well as PAR 1135.

In summary, the analysis in this Final SEA is limited to impacts for existing and new BARCT where the assessments have been completed or are near completion. Any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Therefore, the requirements in the proposed project would not be expected to cause any physical changes or begin construction activities that

could have adverse environmental effects. Thus, as responses to the following checklist will show, PARs 2001 and 2002 are not expected to create new significant effects that were not discussed in the previously certified December 2015 Final PEA for NOx RECLAIM, the October 2016 Addendum to the Final PEA for NOx RECLAIM, and the March 2017 Final Program EIR for the 2016 AQMP, or the March 2018 Draft SEA for PAR 1146 series and PR 1100.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
I.	<b>AESTHETICS.</b> Would the project:				
a)	Have a substantial adverse effect on a scenic vista?				$\overline{\mathbf{A}}$
b)	Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				✓
c)	Substantially degrade the existing visual character or quality of the site and its surroundings?				
d)	Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?				$\square$

### Significance Criteria

The proposed project impacts on aesthetics will be considered significant if:

- The project will block views from a scenic highway or corridor.
- The project will adversely affect the visual continuity of the surrounding area.
- The impacts on light and glare will be considered significant if the project adds lighting which would add glare to residential areas or sensitive receptors.

## **Discussion**

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and

PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

**I.** a), b), c) & d) No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities

and there are no components in PARs 2001 and 2002 that would require construction or installation activities to occur at these facilities. Therefore, there would be no adverse effects to scenic vistas, or scenic resources such as trees, rocks, outcroppings and historic buildings within a state scenic highway. Further, there would be no degradation of existing visual character or quality of the site and its surroundings. Finally, PARs 2001 and 2002 do not contain any requirements for nighttime lighting; thus, there would be no new source of substantial light or glare which would adversely affect day or nighttime views in the area.

### Conclusion

Based upon these considerations, no significant adverse aesthetics impacts are expected from implementing PARs 2001 and 2002. Since no significant aesthetics impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
II.	AGRICULTURE AND FORESTRY RESOURCES. Would the project:				
a)	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?				⊻
b)	Conflict with existing zoning for agricultural use, or a Williamson Act contract?				$\square$
c)	Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)), timberland (as defined by Public Resources Code Section 4526), or timberland zoned Timberland Production (as defined by Government Code Section 51104(g))?				<b>☑</b>
d)	Result in the loss of forest land or conversion of forest land to non-forest use?				✓

### Significance Criteria

Project-related impacts on agriculture and forestry resources will be considered significant if any of the following conditions are met:

- The proposed project conflicts with existing zoning or agricultural use or Williamson Act contracts.
- The proposed project will convert prime farmland, unique farmland or farmland of statewide importance as shown on the maps prepared pursuant to the farmland mapping and monitoring program of the California Resources Agency, to non-agricultural use.
- The proposed project conflicts with existing zoning for, or causes rezoning of, forest land (as defined in Public Resources Code Section 12220(g)), timberland (as defined in Public Resources Code Section 4526), or timberland zoned Timberland Production (as defined by Government Code Section 51104(g)).
- The proposed project would involve changes in the existing environment, which due to their location or nature, could result in conversion of farmland to non-agricultural use or conversion of forest land to non-forest use.

#### Discussion

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules

that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

II. a), b), c), & d) No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities located in existing industrial, commercial, residential, or mixed land use areas within the Basin. There are no provisions in PARs 2001 and 2002 that would require these facilities to be relocated on or near areas zoned for agricultural, forestry or timberland use, Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland mapping and Monitoring Program of the California Resources Agency. Similarly, implementation of PARs 2001 and 2002 would also not convert farmland to non-agricultural use or conflict with zoning for agriculture use or a Williamson Act contract. For these reasons, the proposed project is not expected to cause any changes that would affect agricultural resources, land use plans, policies, or regulations.

There are no provisions in PARs 2001 and 2002 that would require these facilities to be relocated to areas zoned as forest land or timberland. Thus, the proposed project is not expected to conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)), timberland (as defined by Public Resources Code Section 4526), or timberland zoned Timberland Production (as defined by Government Code Section 51104(g)) or result in the loss of forest land or conversion of forest land to non-forest use. Consequently, PARs 2001 and 2002 would not be expect to create any significant adverse agriculture or forestry resources impacts.

### **Conclusion**

Based upon these considerations, significant adverse agriculture and forestry resources impacts are not expected from implementing PARs 2001 and 2002. Since no significant agriculture and forestry resources impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
III.	AIR QUALITY AND GREENHOUSE GAS EMISSIONS. Would the project:		Ü		
a)	Conflict with or obstruct implementation of the applicable air quality plan?				$\square$
b)	Violate any air quality standard or contribute to an existing or projected air quality violation?				Ø
c)	Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions that exceed quantitative thresholds for ozone precursors)?				☑
d)	Expose sensitive receptors to substantial pollutant concentrations?				
e)	Create objectionable odors affecting a substantial number of people?				
f)	Diminish an existing air quality rule or future compliance requirement resulting in a significant increase in air pollutant(s)?				Ø
g)	Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?				Ø
h)	Conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of greenhouse gases?				Ø

## **Significance Criteria**

To determine whether or not air quality and greenhouse gas impacts from implementing PARs 2001 and 2002 are significant, impacts will be evaluated and compared to the criteria in Table 2-1. PARs 2001 and 2002 will be considered to have significant adverse impacts if any one of the thresholds in Table 2-1 are equaled or exceeded.

Table 2-1 SCAQMD Air Quality Significance Thresholds

Mass Daily Thresholds <sup>a</sup>				
Pollutant		Construction b	Operation <sup>c</sup>	
NO <sub>x</sub>		100 lbs/day	55 lbs/day	
VOC		75 lbs/day	55 lbs/day	
PM <sub>10</sub>		150 lbs/day	150 lbs/day	
PM <sub>2.5</sub>		55 lbs/day	55 lbs/day	
SO <sub>x</sub>		150 lbs/day	150 lbs/day	
СО		550 lbs/day	550 lbs/day	
Lead		3 lbs/day	3 lbs/day	
Toxic Air Cont	tamina	nts (TACs), Odor, and	GHG Thresholds	
TACs (including carcinogens and non-carcin	ogens)	Maximum Incremental Cancer Risk ≥ 10 in 1 million  Cancer Burden > 0.5 excess cancer cases (in areas ≥ 1 in 1 milli  Chronic & Acute Hazard Index ≥ 1.0 (project increment)		
Odor			isance pursuant to SCAQMD Rule 402	
	GHG 10,000 MT/yr CO <sub>2</sub> eq for industrial facilities			
	r Quali	ty Standards for Criter		
NO <sub>2</sub> 1-hour average  annual arithmetic mean			ce of the following attainment standards:	
PM <sub>10</sub> 24-hour average annual average		10.4 μg/m³ (constru	uction) <sup>e</sup> & 2.5 μg/m³ (operation) 1.0 μg/m³	
PM <sub>2.5</sub> 24-hour average		10.4 μg/m³ (constru	uction) <sup>e</sup> & 2.5 μg/m <sup>3</sup> (operation)	
<b>SO<sub>2</sub></b> 1-hour average 24-hour average		0.25 ppm (state) & 0.075 ppm (federal – 99 <sup>th</sup> percentile) 0.04 ppm (state)		
Sulfate		2	5 μg/m <sup>3</sup> (state)	
24-hour average  CO  1-hour average 8-hour average	SCAQMD is in attainment; project is significant if it contributes to an exceedance of the following attainment 1-hour average  20 ppm (state) and 35 ppm (federal)		ent; project is significant if it causes or ce of the following attainment standards: ate) and 35 ppm (federal)	
Lead1.5 μg/m³ (state)30-day Average1.5 μg/m³ (federal)Rolling 3-month average0.15 μg/m³ (federal)		.5 μg/m³ (state)		

- Source: SCAQMD CEQA Handbook (SCAQMD, 1993)
- b Construction thresholds apply to both the South Coast Air Basin and Coachella Valley (Salton Sea and Mojave Desert Air Basins).
- <sup>c</sup> For Coachella Valley, the mass daily thresholds for operation are the same as the construction thresholds.
- <sup>d</sup> Ambient air quality thresholds for criteria pollutants based on SCAQMD Rule 1303, Table A-2 unless otherwise stated.
- <sup>e</sup> Ambient air quality threshold based on SCAQMD Rule 403.

KEY: lbs/day = pounds per day ppm = parts per million  $\mu g/m^3 = microgram$  per cubic meter  $\geq = greater$  than or equal to  $\sim MT/yr$  CO<sub>2</sub>eq = metric tons per year of CO<sub>2</sub> equivalents  $\sim > = greater$  than  $\sim > = greater$  than

Revision: March 2015

#### Discussion

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules

that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

**III. a) No Impact.** PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes affecting air emissions or air quality that would conflict or obstruct implementation of the SCAQMD's 2016 Air Quality Management Plan.

III. b), c) & f) No Impact. As explained in Section III. a), because PARs 2001 and 2002 do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities, there are no components in PARs 2001 and 2002 that would require existing RECLAIM facilities to make any physical or operational changes involving construction or installation activities that would create air quality impacts. Therefore, the proposed project would not be expected to violate any air quality standard or contribute to an existing or projected air quality violation and would not diminish existing air quality rule or future compliance requirement resulting in a significant increase in air pollutants. For these same reasons, the proposed project would also not result in a cumulative net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard. Therefore, no significant adverse cumulative air quality impacts are expected from implementing PARs 2001 and 2002.

**III. d) No Impact.** As explained in Section III. a), because PARs 2001 and 2002 do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities, there are no components in PARs 2001 and 2002 that would require existing RECLAIM facilities to make any physical or operational changes involving construction or installation activities that would create air quality impacts, the proposed project would not expose sensitive receptors to substantial pollutant concentrations. Therefore, no significant adverse air quality impacts to sensitive receptors are expected from implementing PARs 2001 and 2002.

**III.** e) No Impact. As explained in Section III. a), because PARs 2001 and 2002 do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities, there are no components in PARs 2001 and 2002 that would require existing RECLAIM facilities

to make any physical or operational changes involving construction or installation activities that would create air quality impacts, PARs 2001 and 2002 would not be expected to change the existing odor profiles or create new odors at RECLAIM facilities. Therefore, the proposed project would not be expected to create significant adverse objectionable odors.

III. g) & h) No Impact. As explained in Section III. a), because PARs 2001 and 2002 do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities, there are no components in PARs 2001 and 2002 that would require existing RECLAIM facilities to make any physical or operational changes involving construction or installation activities that would create air quality impacts, including greenhouse gas (GHG) emissions. Thus, the proposed project would not be expected to generate GHG emissions, either directly or indirectly, that may have a significant impact on the environment or conflict with an applicable plan, policy or regulation adopted for the purpose of reducing the emissions of GHG gases.

#### Conclusion

Based upon these considerations, significant air quality and GHG emissions impacts are not expected from implementing PARs 2001 and 2002. Since no significant air quality and GHG emissions impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
IV.	<b>BIOLOGICAL RESOURCES.</b> Would the project:		S		
a)	Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?				☑
b)	Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?				☑
c)	Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				☑
d)	Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				☑
e)	Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?				☑
f)	Conflict with the provisions of an adopted Habitat Conservation plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?				V

### Significance Criteria

Impacts on biological resources will be considered significant if any of the following criteria apply:

- The project results in a loss of plant communities or animal habitat considered to be rare, threatened or endangered by federal, state or local agencies.
- The project interferes substantially with the movement of any resident or migratory wildlife species.
- The project adversely affects aquatic communities through construction or operation of the project.

### **Discussion**

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR

1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

**IV. a), b), c), d), e) & f) No Impact.** PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes involving earth-moving activities. Thus, PARs 2001 and 2002 would not be expected to cause a specific disturbance of habitat or have a direct or indirect impact on plant or animal species on land or in water. Also, as explained in Section II. – Agriculture and Forestry Resources, PARs 2001 and 2002 do not require the development or acquisition of additional land so the proposed project would also not require the conversion of riparian habitats or sensitive natural communities where endangered or sensitive species may be found. Therefore, PARs 2001 and 2002 would have no direct or indirect impacts that could adversely affect plant or animal species or the habitats on which they rely within the SCAQMD's jurisdiction. Further, the proposed project would not be expected to interfere with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors or impede the use of native wildlife nursery sites.

Similarly, the proposed project would not be expected to conflict with local policies or ordinances protecting biological resources, adopted Habitat Conservation Plan, Natural Community

Conservation Plan, any other relevant habitat conservation plan, or create divisions in any existing communities.

## Conclusion

Based upon these considerations, significant biological resource impacts are not expected from implementing PARs 2001 and 2002. Since no significant biological resources impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
V.	<b>CULTURAL RESOURCES.</b> Would the project:				
a)	Cause a substantial adverse change in the significance of a historical resource as defined in Section 15064.5?				
b)	Cause a substantial adverse change in the significance of an archaeological resource as defined in Section 15064.5?				
c)	Directly or indirectly destroy a unique paleontological resource, site, or feature?				
d)	Disturb any human remains, including those interred outside formal cemeteries?				
e)	Cause a substantial adverse change in the significance of a tribal cultural resource as defined in Public Resources Code Section 21074?				☑

Impacts to cultural resources will be considered significant if:

- The project results in the disturbance of a significant prehistoric or historic archaeological site or a property of historic or cultural significance, or tribal cultural significance to a community or ethnic or social group or a California Native American tribe.
- Unique paleontological resources or objects with cultural value to a California Native American tribe are present that could be disturbed by construction of the proposed project.
- The project would disturb human remains.

#### Discussion

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated

into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT

assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

V. a), b), c), d), & e) No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would disturb existing structures or soil. Thus, the proposed project would not be expected to have any effect whatsoever on cultural or historical buildings and would have no potential to cause a substantial adverse change to a historical or archaeological resource, directly or indirectly destroy a unique paleontological resource or site or unique geologic feature, or disturb any human remains, including those interred outside formal cemeteries. Implementation of PARs 2001 and 2002 are, therefore, not anticipated to result in any activities or promote any programs that could have a significant adverse impact on cultural resources within the SCAQMD's jurisdiction.

Further, PARs 2001 and 2002 would not be expected to cause any physical changes to a site, feature, place, cultural landscape, sacred place or object with cultural value to a California Native American Tribe, or resource determined to be eligible for inclusion or listed in the California Register of Historical Resources or included in a local register of historical resources. Thus, PARs 2001 and 2002 are not expected to cause any substantial adverse change in the significance of a tribal cultural resource as defined in Public Resources Code Section 21074.

As part of releasing this CEQA document for public review and comment, the SCAQMD also provided a formal notice of the proposed project to all California Native American Tribes (Tribes) that requested to be on the Native American Heritage Commission's (NAHC) notification list per Public Resources Code Section 21080.3.1(b)(1). The NAHC notification list provides a 30-day period during which a Tribe may respond to the formal notice, in writing, requesting consultation on the proposed project.

In the event that a Tribe submits a written request for consultation during this 30-day period, the SCAQMD will initiate a consultation with the Tribe within 30 days of receiving the request in accordance with Public Resources Code Section 21080.3.1(b). Consultation ends when either: 1) both parties agree to measures to avoid or mitigate a significant effect on a Tribal Cultural Resource and agreed upon mitigation measures shall be recommended for inclusion in the environmental document [see Public Resources Code Section 21082.3(a)]; or, 2) either party, acting in good faith and after reasonable effort, concludes that mutual agreement cannot be reached [see Public Resources Code Section 21080.3.1(b)(1)].

#### **Conclusion**

Based upon these considerations, significant adverse cultural resources impacts are not expected from implementing PARs 2001 and 2002. Since no significant cultural resources impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
VI.	<b>ENERGY.</b> Would the project:				
a)	Conflict with adopted energy conservation plans?				
b)	Result in the need for new or substantially altered power or natural gas utility systems?				
c)	Create any significant effects on local or regional energy supplies and on requirements for additional energy?				
d)	Create any significant effects on peak and base period demands for electricity and other forms of energy?				
e)	Comply with existing energy standards?				$\overline{\mathbf{V}}$

Impacts to energy resources will be considered significant if any of the following criteria are met:

- The project conflicts with adopted energy conservation plans or standards.
- The project results in substantial depletion of existing energy resource supplies.
- An increase in demand for utilities impacts the current capacities of the electric and natural gas utilities.
- The project uses non-renewable resources in a wasteful and/or inefficient manner.

#### Discussion

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated

into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

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For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT

assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

VI. a), b), c), d), & e) No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would require new or modified uses of energy resources such as fuel (e.g., gasoline, diesel, natural gas, propane, etc.) and electricity. As such, the proposed project would not conflict with any adopted energy conservation plans or violate any existing energy standards because the RECLAIM facilities that are subject to PARs 2001 and 2002 would be expected to continue implementing any existing energy conservation plans that are currently in place regardless of whether the proposed project is implemented. Further, PARs 2001 and 2002 will not result in the need for new or substantially altered power or natural gas utility systems and will not create any significant effects on local or regional energy supplies and on requirements for additional energy. Finally, the proposed project would not create any significant effects on peak and base period demands for electricity and other forms of energy.

#### **Conclusion**

Based upon these considerations, significant adverse energy impacts are not expected from implementing PARs 2001 and 2002. Since no significant energy impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
VII.	<b>GEOLOGY AND SOILS.</b> Would the project:		J		
a)	Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:				Ø
	• Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault?				Ø
	• Strong seismic ground shaking?				$\overline{\checkmark}$
	• Seismic-related ground failure, including liquefaction?				V
b)	Result in substantial soil erosion or the loss of topsoil?				$\square$
c)	Be located on a geologic unit or soil that is unstable or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?				☑
d)	Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property?				☑
e)	Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?				Ø

Impacts on the geological environment will be considered significant if any of the following criteria apply:

- Topographic alterations would result in significant changes, disruptions, displacement, excavation, compaction or over covering of large amounts of soil.
- Unique geological resources (paleontological resources or unique outcrops) are present that could be disturbed by the construction of the proposed project.

- Exposure of people or structures to major geologic hazards such as earthquake surface rupture, ground shaking, liquefaction or landslides.
- Secondary seismic effects could occur which could damage facility structures, e.g., liquefaction.
- Other geological hazards exist which could adversely affect the facility, e.g., landslides, mudslides.

#### **Discussion**

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in

August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

VII. a), b), c), d), & e): No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes involving earth-moving activities. Thus, the proposed project would not alter the exposure of people or property to geological hazards such as earthquakes, landslides, mudslides, ground failure, or other natural hazards. As a result, substantial exposure of people or structures to the risk of loss, injury, or death involving the rupture of an earthquake fault, seismic ground shaking, ground failure or landslides is not anticipated. With no earth-moving activities anticipated to occur, there will be no adverse impacts to the loss of topsoil and soil erosion. PARs 2001 and 2002 would not involve locating any RECLAIM facilities to a location with a geologic unit or soil that is unstable or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse, so no impacts of this nature are anticipated. Similarly, the proposed project would not require RECLAIM facilities to be located on expansive soil creating substantial risks to life or property or to install septic tanks, alternative wastewater disposal system, or a new or modified sewer line. Therefore, PARs 2001 and 2002 will not adversely affect soils associated with a installing a new septic system or alternative wastewater disposal system or modifying an existing sewer.

## Conclusion

Based upon these considerations, significant adverse geology and soils impacts are not expected from the implementation of PARs 2001 and 2002. Since no significant geology and soils impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
VIII	I. HAZARDS AND HAZARDOUS  MATERIALS. Would the project:		_		
a)	Create a significant hazard to the public or the environment through the routine transport, use, and disposal of hazardous materials?				V
b)	Create a significant hazard to the public or the environment through reasonably foreseeable upset conditions involving the release of hazardous materials into the environment?				✓
c)	Emit hazardous emissions, or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				☑
d)	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would create a significant hazard to the public or the environment?				☑
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public use airport or a private airstrip, would the project result in a safety hazard for people residing or working in the project area?				✓
f)	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				☑
g)	Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?				
h)	Significantly increased fire hazard in areas with flammable materials?				

Impacts associated with hazards will be considered significant if any of the following occur:

- Non-compliance with any applicable design code or regulation.
- Non-conformance to National Fire Protection Association standards.
- Non-conformance to regulations or generally accepted industry practices related to operating policy and procedures concerning the design, construction, security, leak detection, spill containment or fire protection.
- Exposure to hazardous chemicals in concentrations equal to or greater than the Emergency Response Planning Guideline (ERPG) 2 levels.

#### **Discussion**

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated

SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

**VIII. a), b), & c) No Impact.** PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes involving existing or new hazards or hazardous materials. Therefore, the proposed project would not be expected to create a significant hazard to the public or environment through the routine transport, use, and disposal of hazardous materials or create reasonably foreseeable upset conditions involving the release of hazardous materials into the environment. Appendix <u>B</u>—of this SEA identifies 136 RECLAIM facilities that are currently located within one-quarter mile of an existing or proposed school. Because the proposed project will not alter how existing hazards and hazardous materials are handled or cause new hazards and hazardous materials to be utilized at the existing RECLAIM facilities, implementation of PARs 2001 and 2002 would not be expected to cause modified or new hazardous emissions, or result in the handling of new hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school.

VIII. d) No Impact. Government Code Section 65962.5 refers to hazardous waste handling practices at sites that are subject to the Resources Conservation and Recovery Act (RCRA) and some RECLAIM facilities are located on these sites (see Appendix B D-of this SEA). Nonetheless, PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would affect the existing hazardous waste handling practices at these sites. Therefore, the proposed project would not create a new significant hazard to the public or environment.

**VIII. e) No Impact.** Appendix <u>B</u> <del>D</del>-of this SEA identifies 48 RECLAIM facilities that are located within two miles of a public use airport or a private airstrip. Nonetheless, PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would result in a new safety hazard for people residing or working in the area of any affected site.

VIII. f) No Impact. Health and Safety Code Section 25507 specifically requires all businesses handling hazardous materials to submit a business emergency response plan to assist local administering agencies in the emergency release or threatened release of a hazardous material. There are no provisions in PARs 2001 and 2002 that would require changes to this procedure or RECLAIM facility's emergency response plan or emergency evacuation plan. Therefore, PARs 2001 and 2002 would not impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan.

VIII. g) & h) No Impact. Because PARs 2001 and 2002 do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities, there are no components in PARs 2001 and 2002 that would require existing RECLAIM facilities to make any physical or operational changes involving the construction of structures or placement of people in urban areas next to wildlands causing those risks. Therefore, PARs 2001 and 2002 would be not expected to expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands. Further, compliance with PARs 2001 and 2002 will not create a new fire hazard above the existing setting because proposed project would not change how RECLAIM facilities currently handle their flammable materials or compounds. Therefore, PARs 2001 and 2002 would have no impact on the existing fire hazards in areas with flammable materials at RECLAIM facilities.

### **Conclusion**

Based upon these considerations, no significant adverse hazards and hazardous materials impacts are expected from implementing PARs 2001 and 2002. Since no significant hazards and hazardous materials impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
IX.	HYDROLOGY AND WATER				
	<b>QUALITY.</b> Would the project:	_	_	<u></u>	_
a)	Violate any water quality standards, waste discharge requirements, exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board, or otherwise substantially degrade water quality?				☑
b)	Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g. the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?				
c)	Substantially alter the existing drainage pattern of the site or area, including through alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner that would result in substantial erosion or siltation on- or off-site or flooding on- or off-site?				Ø
d)	Create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems or provide substantial additional sources of polluted runoff?				Ø
e)	Place housing or other structures within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map, which would impede or redirect flood flows?				☑

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
f)	Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam, or inundation by seiche, tsunami, or mudflow?				☑
g)	Require or result in the construction of new water or wastewater treatment facilities or new storm water drainage facilities, or expansion of existing facilities, the construction of which could cause significant environmental effects?				☑
h)	Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?				☑
i)	Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				☑

Potential impacts on water resources will be considered significant if any of the following criteria apply:

### Water Demand:

- The existing water supply does not have the capacity to meet the increased demands of the project, or the project would use more than 262,820 gallons per day of potable water.
- The project increases demand for total water by more than five million gallons per day.

## Water Quality:

- The project will cause degradation or depletion of ground water resources substantially affecting current or future uses.

- The project will cause the degradation of surface water substantially affecting current or future uses.
- The project will result in a violation of National Pollutant Discharge Elimination System (NPDES) permit requirements.
- The capacities of existing or proposed wastewater treatment facilities and the sanitary sewer system are not sufficient to meet the needs of the project.
- The project results in substantial increases in the area of impervious surfaces, such that interference with groundwater recharge efforts occurs.
- The project results in alterations to the course or flow of floodwaters.

#### **Discussion**

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in

the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

**IX. a), g) & i)** No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes involving their existing wastewater treatment or stormwater collection and treatment systems. Thus PARs 2001 and 2002 would not be expected to cause any RECLAIM facilities to violate any water quality standards, waste discharge requirements, exceed wastewater treatment requirements of the applicable of the Publicly Owned Treatment Works (POTW) or Regional Water Board, or otherwise substantially degrade water quality that the requirements are meant to protect. Also, since no wastewater will be generated, PARs 2001 and 2002 would not require or result in the construction of new water or wastewater treatment facilities or new storm water drainage facilities, or expansion of existing facilities. Finally, since no wastewater will be generated, PARs 2001 and 2002 would not trigger the need for an adequate wastewater capacity determination by any wastewater treatment provider that may be serving each affected site, if any. Therefore, no impacts to either wastewater or wastewater treatment are expected to occur as a result of implementing PARs 2001 and 2002.

**IX. b) & h) No Impact.** PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes involving their existing water supplies or groundwater wells, if any. For this reason, PARs 2001 and 2002 are not expected to cause RECLAIM facilities to substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g. the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted. Because the proposed project would not require water for implementation, a determination as to whether sufficient water supplies would be available to serve the project from existing entitlements and resources is not relevant or required. Therefore, PARs 2001 and 2002 are not expected to have significant adverse water supply and demand impacts.

**IX. c), d), e), & f) No Impact.** PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes to alter the current handling of stormwater runoff or alter existing drainage patterns on their properties. Thus, the proposed project is not expected to have any significant adverse effects on any existing drainage patterns, or cause an increase rate or amount of surface runoff water that would exceed the capacity of the sites' existing or planned storm water drainage systems because no new sources of wastewater or surface run-off will be generated if PARs 2001 and 2002 are implemented. Further, there are no provisions in PARs 2001 and 2002 that would require RECLAIM facilities to place new housing or structures in 100-year flood hazard areas that could create new flood hazards or create significant adverse risk impacts from flooding as a result of failure of a levee or dam or inundation by seiches, tsunamis, or mudflows.

#### Conclusion

Based upon these considerations, significant adverse hydrology and water quality impacts are not expected from implementing PARs 2001 and 2002. Since no significant hydrology and water quality impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
<b>X.</b>	<b>LAND USE AND PLANNING.</b> Would the project:				
a)	Physically divide an established community?				
b)	Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?				☑

Land use and planning impacts will be considered significant if the project conflicts with the land use and zoning designations established by local jurisdictions.

#### **Discussion**

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft

Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

**X. a) & b) No Impact.** PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities located in existing industrial, commercial, residential, or mixed land use areas within the Basin. As explained in Section II. – Agriculture and Forestry Resources, there are no provisions in PARs 2001 and 2002 that would require the existing RECLAIM facilities to be relocated beyond their current facility boundaries. Therefore, the proposed project would not be expected to physically divide an established community. For the same reasons, the proposed project is not expected to

cause any changes that would affect or conflict with land use plans, policies, or regulations. Therefore, irrespective of present or planned land uses in the region, the proposed project will have no impacts on land use and planning.

### Conclusion

Based upon these considerations, significant adverse land use and planning impacts are not expected from implementing PARs 2001 and 2002. Since no significant land use and planning impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
XI.	MINERAL RESOURCES. Would the project:				
a)	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				V
b)	Result in the loss of availability of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?				Ø

Project-related impacts on mineral resources will be considered significant if any of the following conditions are met:

- The project would result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state.
- The proposed project results in the loss of availability of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan.

#### Discussion

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and

PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

**XI.** a) & b) No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities.

There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would necessitate the need for or use of mineral resources. Thus, the proposed project would have no impact on the supply of any known mineral resource of value to the region and the residents of the state such as aggregate, coal, clay, shale, et cetera, or of a locally-important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan.

#### Conclusion

Based upon these considerations, significant adverse mineral resources impacts are not expected from implementing PARs 2001 and 2002. Since no significant mineral resources impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
XII.	<b>NOISE.</b> Would the project result in:				
a)	Exposure of persons to or generation of permanent noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?				⊻
b)	Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?				$\square$
c)	A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?				✓
d)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public use airport or private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				☑

Noise impact will be considered significant if:

- Construction noise levels exceed the local noise ordinances or, if the noise threshold is currently exceeded, project noise sources increase ambient noise levels by more than three decibels (dBA) at the site boundary. Construction noise levels will be considered significant if they exceed federal Occupational Safety and Health Administration (OSHA) noise standards for workers.
- The proposed project operational noise levels exceed any of the local noise ordinances at the site boundary or, if the noise threshold is currently exceeded, project noise sources increase ambient noise levels by more than three dBA at the site boundary.

#### Discussion

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT

assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

XII. a), b), & c) No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would alter the existing noise setting at RECLAIM facilities. Thus, the proposed project would not be expected to result in creating a new exposure of persons to or generation of permanent noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies and of excessive groundborne vibration or groundborne noise level. Furthermore, PARs 2001 and 2002 would not be expected to result in a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project.

**XII. d) No Impact.** Appendix <u>B</u> Dof this SEA identifies 48 facilities that are located within two miles of a public use airport or a private airstrip. Nonetheless, PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. Further, there are no provisions in PARs 2001 and 2002 that would require any RECLAIM facility, irrespective of the proximity to an airport land use plan, public use airport or private airstrip, to make any physical or operational changes that would alter the existing noise setting at RECLAIM facilities. Thus, for any RECLAIM facility that is located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public use airport or private airstrip, compliance with PARs 2001 and 2002 would not be expected to expose people residing or working in the vicinity of the site to excessive noise levels.

#### Conclusion

Based upon these considerations, significant adverse noise impacts are not expected from the implementing PARs 2001 and 2002. Since no significant noise impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
XIII	I. POPULATION AND HOUSING.				
	Would the project:				
a)	Induce substantial growth in an area either directly (for example, by proposing new homes and businesses) or indirectly (e.g. through extension of roads or other infrastructure)?				☑
b)	Displace substantial numbers of people or existing housing, necessitating the construction of replacement housing elsewhere?				✓

Impacts of the proposed project on population and housing will be considered significant if the following criteria are exceeded:

- The demand for temporary or permanent housing exceeds the existing supply.
- The proposed project produces additional population, housing or employment inconsistent with adopted plans either in terms of overall amount or location.

### **Discussion**

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

**XIII.** a) & b) No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would require additional employees. For these reasons, the proposed project is not expected to require the relocation of individuals, require new housing or

commercial facilities, or change the distribution of the population. As a result, PARs 2001 and 2002 are not anticipated to generate any significant adverse effects, either direct or indirect, on population growth in the Basin or population distribution. Furthermore, PARs 2001 and 2002 are not expected to result in the creation of any industry that would affect population growth, directly or indirectly or cause the displacement of substantial numbers of people that would induce the construction of replacement housing elsewhere within SCAQMD's jurisdiction.

### Conclusion

Based upon these considerations, no significant population and housing impacts are expected from implementing PARs 2001 and 2002. Since no significant population and housing impacts were identified, no mitigation measures are necessary or required.

	Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
XIV. PUBLIC SERVICES. Would the proposal result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered government facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the following public services:				
<ul><li>a) Fire protection?</li><li>b) Police protection?</li></ul>				☑ ☑
<ul><li>c) Schools?</li><li>d) Other public facilities?</li></ul>				<b>☑</b>

Impacts on public services will be considered significant if the project results in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, or the need for new or physically altered government facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response time or other performance objectives.

#### **Discussion**

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146

series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

XIV. a), b), c), & d) No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would require additional employees or an alteration to the existing public services that are currently provided to the RECLAIM facilities. As explained in Section XIII. - Population and Housing, PARs 2001 and 2002 are not expected to induce population growth in any way. With no anticipated changes expected to population growth as a result of implementing the proposed project, no impacts would be expected on the need for or physical alternation of public services, including fire protection, police protection, schools, and government facilities.

#### Conclusion

Based upon these considerations, no significant public services impacts are expected from implementing PARs 2001 and 2002. Since no significant public services impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	No Impact
XV.	RECREATION.			
a)	Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?			✓
b)	Does the project include recreational facilities or require the construction or expansion of recreational facilities that might have an adverse physical effect on the environment or recreational services?			☑

# Significance Criteria

Impacts to recreation will be considered significant if:

- The project results in an increased demand for neighborhood or regional parks or other recreational facilities.
- The project adversely affects existing recreational opportunities.

#### Discussion

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and

PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

**XV. a) & b)** No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities.

There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would require the construction of new or alterations to existing parks and recreational facilities. Further, as explained in Section XIII. - Population and Housing, PARs 2001 and 2002 would not be expected to induce population growth in any way. The human population within the jurisdiction of the District is anticipated to grow regardless of implementing the proposed project. As a result, PARs 2001 and 2002 are not anticipated to generate any significant adverse effects, either direct or indirect, on population growth in the Basin or population distribution that would affect or cause an increase in the demand for or use of existing neighborhood and regional parks or other recreational facilities. Furthermore, PARs 2001 and 2002 would not require the construction of new or the expansion of existing recreational facilities that might, in turn, cause adverse physical effects on the environment because PARs 2001 and 2002 will not directly or indirectly substantively increase or redistribute population.

### **Conclusion**

Based upon these considerations, no significant recreation impacts are expected from implementing PARs 2001 and 2002. Since no significant recreation impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
XVI	I. SOLID AND HAZARDOUS WASTE. Would the project:				
a)	Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?				
b)	Comply with federal, state, and local statutes and regulations related to solid and hazardous waste?				Ø

# Significance Criteria

The proposed project impacts on solid and hazardous waste will be considered significant if the following occurs:

- The generation and disposal of hazardous and non-hazardous waste exceeds the capacity of designated landfills.

#### Discussion

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR

1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

**XVI.** a) & b) No Impact. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would generate new or alter existing solid and/or hazardous waste disposal activities. Therefore, the permitted capacities of the existing landfills that currently serve the solid waste disposal needs of the RECLAIM facilities are not expected to be affected by the proposed project. Thus, implementation of PARs 2001 and 2002 are not expected to interfere with any RECLAIM facility's ability to comply with applicable local, state, or federal waste

disposal regulations in a manner that would cause a significant adverse solid and hazardous waste impact.

# Conclusion

Based upon these considerations, no significant adverse solid and hazardous waste impacts are expected from implementing PARs 2001 and 2002. Since no significant solid and hazardous waste impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
XVI	I. TRANSPORTATION AND				
	TRAFFIC. Would the project:				
a)	Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths,				Ø
b)	and mass transit?  Conflict with an applicable congestion management program, including but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?				☑
c)	Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?				✓
d)	Substantially increase hazards due to a design feature (e.g. sharp curves or dangerous intersections) or incompatible uses (e.g. farm equipment)?				✓
e)	Result in inadequate emergency access?				
f)	Conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities?				☑

# Significance Criteria

Impacts on transportation and traffic will be considered significant if any of the following criteria apply:

- Peak period levels on major arterials are disrupted to a point where level of service (LOS) is reduced to D, E or F for more than one month.
- An intersection's volume to capacity ratio increase by 0.02 (two percent) or more when the LOS is already D, E or F.
- A major roadway is closed to all through traffic, and no alternate route is available.
- The project conflicts with applicable policies, plans or programs establishing measures of effectiveness, thereby decreasing the performance or safety of any mode of transportation.
- There is an increase in traffic that is substantial in relation to the existing traffic load and capacity of the street system.
- The demand for parking facilities is substantially increased.
- Water borne, rail car or air traffic is substantially altered.
- Traffic hazards to motor vehicles, bicyclists or pedestrians are substantially increased.
- The need for more than 350 employees.
- An increase in heavy-duty transport truck traffic to and/or from the facility by more than 350 truck round trips per day.
- Increase customer traffic by more than 700 visits per day.

#### **Discussion**

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects

associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

**XVII. a) & b) No Impact.** PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would alter on- and off-site traffic levels, on- and off-site parking, and transportation access to roadways, freeways, bike lanes and pedestrian pathways. Thus, the proposed project would not be expected to conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit. Further, the proposed project would not be expected to conflict with an applicable congestion management program, including but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways.

**XVII. c) No Impact.** As explained previously in Section VIII – Hazards and Hazardous Materials and Section XII - Noise, Appendix <u>B</u> <u>D</u>-identifies 48 facilities that are located within two miles of a public use airport or a private airstrip. Nonetheless, PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require any RECLAIM facilities, irrespective of the proximity to an airport land use plan, public use airport or private airstrip, to make any physical or operational changes that would result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks. As such, implementation of PARs 2001 and 2002 would not be expected to result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks.

**XVII. d) & e) No Impact.** PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would alter the existing design features, create incompatible uses, or alter existing emergency access points at each RECLAIM facility. As a result, PARs 2001 and 2002 would not be expected to substantially increase traffic hazards or create incompatible uses at or adjacent to the existing RECLAIM facilities or their emergency access points.

**XVII. f) No Impact.** PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would affect or alter adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities. Further, the RECLAIM facilities would still be expected to comply with, and not interfere with adopted policies, plans, or programs supporting alternative transportation (e.g., bicycles or buses) that exist in their respective cities.

# **Conclusion**

Based upon these considerations, no significant transportation and traffic impacts are expected from implementing PARs 2001 and 2002. Since no significant transportation and traffic impacts were identified, no mitigation measures are necessary or required.

		Potentially Significant Impact	Less Than Significant With Mitigation	Less Than Significant Impact	No Impact
XVI	III. MANDATORY FINDINGS OF SIGNIFICANCE.				
a)	Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?				☑
b)	Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)				Ø
c)	Does the project have environmental effects that will cause substantial adverse effects on human beings, either directly or indirectly?				☑

### **Discussion**

PARs 2001 and 2002 will establish administrative procedures for affected facilities to opt-out of the NOx RECLAIM program. The proposed amended rules will also provide facilities with an option to remain in the NOx RECLAIM program for a limited time. Evaluation of PARs 2001 and 2002 show that the proposed revisions are determined to be administrative in nature and do not impose a new or more stringent emission limit or standard. However, RECLAIM facilities will be required to comply with future BARCT limits or other requirements as they are adopted. BARCT is statutorily defined to be based on "environmental, energy, and economic impacts." As discussed earlier in Chapter 1 and summarized in the introduction of Chapter 2, BARCT assessments have been completed and evaluated in the December 2015 and October 2016 amendments to the NOx RECLAIM program. The analyses of the environmental impacts for both of these amendments are contained in the December 2015 Final PEA and the October 2016 Addendum to the December 2015 Final PEA. These CEQA documents have been incorporated

into this Final SEA by reference per CEQA Guidelines Section 15150 and as such, are not repeated in this Final SEA for PARs 2001 and 2002.

In addition, to date, the assessment and analysis of environmental impacts for new BARCT have been completed for PAR 1146 series and PR 1100. The March 2018 Draft SEA for the PAR 1146 series and PR 1100 evaluates the environmental impacts of implementing the BARCT analysis for equipment subject to the PAR 1146 series. The March 2018 Draft SEA for PAR 1146 series and PR 1100, is incorporated by reference per CEQA Guidelines Section 15150 and thus, the analysis in this document is not repeated in this Final SEA for PARs 2001 and 2002.

Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft Mitigated SEA has been completed. To date, PARs 2001 and 2002 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change) and PAR 1135 is scheduled to be considered by the SCAQMD Governing Board on November 2, 2018 (subject to change). However, the Draft Mitigated SEA for PAR 1135 has been completed in September 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, the timing of the preparation of the Final SEA for PAR 1135 will not coincide with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization for PAR 1135 will not occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board). Instead, the Draft Mitigated SEA for PAR 1135, has been incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002. Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis for PAR 1135 and the preparation of a Draft SEA is in process. To date, PARs 2001 and 2002 and PAR 1135 are currently scheduled to be considered by the SCAQMD Governing Board on October 5, 2018 (subject to change). However, the Draft SEA for PAR 1135 is scheduled to be completed in August 2018 (e.g., after the publication of this Final SEA for PARs 2001 and 2002). However, if the timing of the preparation of the Final SEA for PAR 1135 coincides with the timing of the Final SEA for PARs 2001 and 2002 (e.g., finalization will occur prior to the October 5, 2018 Public Hearing of the SCAQMD Governing Board), the Final SEA for PAR 1135, upon its completion, may be incorporated by reference per CEQA Guidelines Section 15150 in the Final SEA for PARs 2001 and 2002.

For the remainder of the rules listed in Table 1-1, BARCT assessments have not yet been conducted. Also, the rule forecast may be revised in the future to include potentially new rules that will be adopted to capture other sources that currently do not have any applicable rules (e.g., nitric acid tanks). While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, any potential environmental impacts associated with complying with future rules where the BARCT assessments have not been completed are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the impacts that may occur from implementing future BARCT is also too speculative for evaluation per CEQA Guidelines Section 15145.

As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts from new BARCT where the BARCT

assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, and PAR 1135. In conclusion, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to these known impacts for BARCT as established in the previously referenced documents.

XVIII. a) No Impact. As explained in Section IV - Biological Resources, PARs 2001 and 2002 would not be expected to cause a specific disturbance of habitat or have a direct or indirect impact on plant or animal species on land or in water. Also, as explained in Section II – Agriculture and Forestry Resources, PARs 2001 and 2002 do not require the development or acquisition of additional land so the proposed project would also not require the conversion of riparian habitats or sensitive natural communities where endangered or sensitive species may be found. Therefore, PARs 2001 and 2002 would have no direct or indirect impacts that could adversely affect plant or animal species or the habitats on which they rely within the SCAQMD's jurisdiction. Further, the proposed project would not be expected to interfere with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors or impede the use of native wildlife nursery sites. For these reasons, PARs 2001 and 2002 would not be expected to cause a specific disturbance of habitat or have a direct or indirect impact on plant or animal species on land or in water. Therefore, PARs 2001 and 2002 would have no direct or indirect impacts that could adversely affect plant or animal species or the habitats on which they rely within the SCAQMD's jurisdiction and PARs 2001 and 2002 are not expected to reduce or eliminate any plant or animal species or destroy prehistoric records of the past.

**XVIII.** b) **No Impact**. Based on the foregoing analyses, PARs 2001 and 2002 would not be expected to result in significant adverse environmental impacts for any environmental topic area.

Based on the foregoing analysis, since project-specific air quality impacts from implementing PARs 2001 and 2002 would not be expected to exceed any of the significance thresholds and criteria for any environmental topic area, no cumulative impacts would be expected since SCAQMD cumulative significance thresholds are the same as project-specific significance thresholds. Therefore, potential adverse impacts from implementing PARs 2001 and 2002 would not be "cumulatively considerable" as defined by CEQA Guidelines Section 15064(h)(1). Per CEQA Guidelines Section 15064(h)(4), the mere existence of significant cumulative impacts caused by other projects alone shall not constitute substantial evidence that the proposed project's incremental effects are cumulatively considerable. The SCAQMD guidance on addressing cumulative impacts is as follows: "As Lead Agency, the SCAQMD uses the same significance thresholds for project specific and cumulative impacts for all environmental topics analyzed in an Environmental Assessment or EIR." "Projects that exceed the project-specific significance thresholds are considered by the SCAQMD to be cumulatively considerable. This is the reason project-specific and cumulative significance thresholds are the same. Conversely, projects that do not exceed the project-specific thresholds are generally not considered to be cumulatively significant<sup>12</sup>.

This approach was upheld by the Court in Citizens for Responsible Equitable Environmental Development v. City of Chula Vista (2011) 197 Cal. App. 4th 327, 334. The Court determined that where it can be found that a project did not exceed the SCAQMD's established air quality

SCAQMD Cumulative Impacts Working Group White Paper on Potential Control Strategies to Address Cumulative Impacts From Air Pollution, August 2003, Appendix D, Cumulative Impact Analysis Requirements Pursuant to CEQA, at D3, <a href="http://www.aqmd.gov/docs/default-source/Agendas/Environmental-Justice/cumulative-impacts-working-group/cumulative-impacts-white-paper-appendix.pdf">http://www.aqmd.gov/docs/default-source/Agendas/Environmental-Justice/cumulative-impacts-working-group/cumulative-impacts-white-paper-appendix.pdf</a>.

significance thresholds, the City of Chula Vista properly concluded that the project would not cause a significant environmental effect, nor result in a cumulatively considerable increase in these pollutants. The court found this determination to be consistent with CEQA Guidelines Section 15064.7, stating, "The lead agency may rely on a threshold of significance standard to determine whether a project will cause a significant environmental effect." Id. The court found that, "Although the project will contribute additional air pollutants to an existing nonattainment area, these increases are below the significance criteria." Id. "Thus, we conclude that no fair argument exists that the Project will cause a significant unavoidable cumulative contribution to an air quality impact." Id. As in Chula Vista, here the SCAQMD has demonstrated, using accurate and appropriate data and assumptions, that the project will not exceed the established SCAQMD significance thresholds. See also, Rialto Citizens for Responsible Growth v. City of Rialto (2012) 208 Cal. App. 4th 899. Here again the court upheld the SCAQMD's approach to utilizing the established air quality significance thresholds to determine whether the impacts of a project would be cumulatively considerable. Thus, it may be concluded that the proposed project will not contribute to a significant unavoidable cumulative impact for any environmental topic area.

**XVIII. c) No Impact**. PARs 2001 and 2002 are administrative in nature and do not impose a new or more stringent emission limit or standard on equipment at existing RECLAIM facilities. There are no provisions in PARs 2001 and 2002 that would require these facilities to make any physical or operational changes that would cause any environmental effects. Based on the foregoing analyses, PARs 2001 and 2002 are not expected to cause adverse effects on human beings for any environmental topic, either directly or indirectly because the analysis in this SEA concluded that there would be no significant environmental impacts for any of the 17 environmental impact topic areas. Therefore, the proposed project will not create any effects on the environment that will cause substantial adverse impacts on human beings.

#### Conclusion

As previously discussed in environmental topics I through XVIII, PARs 2001 and 2002 have no potential to cause significant adverse environmental effects. Since no significant adverse environmental impacts were identified for any topic area, no mitigation measures are necessary or required.

# **APPENDIX A1**

# **Proposed Amended Rule 2001 - Applicability**

In order to save space and avoid repetition, please refer to the latest version of Proposed Amended Rule 2001 located elsewhere in the Governing Board Package. The version of Proposed Amended Rule 2001 that was circulated with the Draft SEA and released on August 3, 2018 for a 35-day public review and comment period ending on September 7, 2018 was identified as "Preliminary Draft Rule 2001 – July 20, 2018".

Original hard copies of the Draft SEA, which include the draft version of the proposed amended rule listed above, can be obtained through the SCAQMD Public Information Center at the Diamond Bar headquarters or by contacting Fabian Wesson, Public Advisor at the SCAQMD's Public Information Center by phone at (909) 396-2039 or by email at PICrequests@aqmd.gov.

# **APPENDIX A2**

# Proposed Amended Rule 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx)

In order to save space and avoid repetition, please refer to the latest version of Proposed Amended Rule 2002 located elsewhere in the Governing Board Package. The version of Proposed Amended Rule 2002 that was circulated with the Draft SEA and released on August 3, 2018 for a 35-day public review and comment period ending on September 7, 2018 was identified as "Preliminary Draft Rule 2002 – July 20, 2018".

Original hard copies of the Draft SEA, which include the draft version of the proposed amended rule listed above, can be obtained through the SCAQMD Public Information Center at the Diamond Bar headquarters or by contacting Fabian Wesson, Public Advisor at the SCAQMD's Public Information Center by phone at (909) 396-2039 or by email at PICrequests@aqmd.gov.

# **APPENDIX B**

**List of Affected Facilities** 

Facility ID	Facility Name	NAICS Code	On Lists Per Government Code §65962.5 Per EnviroStor?	Location Address	City	Zip	Located Within Two Miles of Airport?	Nearest Sensitive Receptor	Approx. Distance to Nearest Sensitive Receptor (ft)	Nearest School	Approx. Distance to Nearest School (ft)
	PRESS FORGE CO	332112	NO	7700 JACKSON ST	PARAMOUNT	90723-5073	NO	Hospital	348	Wesley Gaines Elementary	1,063
	FRITO-LAY, INC.	311919	NO	9535 ARCHIBALD AVE	RANCHO CUCAMONGA	91730-5737	YES	Residental	265	Rancho Cucamonga Middle School	5,254
	LA CO., INTERNAL SERVICE DEPT	221330	NO	301 N BROADWAY	LOS ANGELES	90012-2703	NO	School	659	Ramon Cortines School of Visual Arts	659
	BORAL ROOFING LLC STEELCASE INC, WESTERN DIV	327120 337214	NO YES	909 RAILROAD ST 1123 WARNER AVE	CORONA TUSTIN	92882-1906 92780	YES NO	Residental Hospital	287 2,173	Orange Grove High School Heritage Elementary	2,780 3,008
	KIRKHILI - TA COMPANY	339991	NO NO	300 E CYPRESS ST	BRFA	92821	NO NO	School	2,173	Brea Junior High School	233
	FRUIT GROWERS SUPPLY CO	322211	NO	225 S WINEVILLE RD	ONTARIO	91761-7891	NO NO	Residental	8,976	Creek View Elementary	14,900
	MCP FOODS INC	311930	NO NO	424-25 S ATCHISON ST	ANAHEIM	92805	NO	Residental	144	Zion Luthern Elementary	2.404
2912	HOLLIDAY ROCK CO INC	212321	NO	2193 W FOOTHILL BLVD	UPLAND	91786-8402	NO	Residental	1,736	Pitzer College	3,627
2946	PACIFIC FORGE INC	332111	NO	10641 ETIWANDA AVE	FONTANA	92337-6909	NO	Residental	6,705	Henry J Kaiser High School	9,293
	MATCHMASTER DYEING & FINISHING INC	313310	NO	3700 S BROADWAY	LOS ANGELES	90007-4475	NO	School	388	Clinton Middle School	388
	AIR PROD & CHEM INC	325120	NO	23300 S ALAMEDA ST	CARSON	90810-1921	NO	Residental	2,822	Stephens Middle School	3,002
	ALL AMERICAN ASPHALT, UNIT NO.01	324121	NO	1776 ALL AMERICAN WAY	CORONA	92879	NO	Residental	452	Home Gardens Elementary	1,922
	DART CONTAINER CORP OF CALIFORNIA	326140	NO	150 S MAPLE ST	CORONA	92880-1704	YES	Residental	1,712	Coronita Elementary	3,689
	TABC, INC SAN DIEGO GAS & ELECTRIC	336390 486210	YES NO	6375 N PARAMOUNT BLVD 14601 VIRGINIA ST	LONG BEACH MORENO VALLEY	90805-3301 92555-8100	NO NO	Residental Residental	67 8.553	Grant Elementary Ridgecrest Elementary	2,687 12.989
	SO CAL EDISON CO	221118	NO NO	1 PEBBLY BEACH RD	AVALON	92555-8100	NO NO	Residental	8,553 226	Avalon High School	6.230
	SOCAL GAS CO	486210	NO NO	25205 W RYE CANYON RD	VALENCIA	91355-1203	NO NO	Residental	3,748	Trinity Classical Academy	2.698
	ALL AMERICAN ASPHALT	324121	NO	14490 EDWARDS ST	WESTMINSTER	92683-3663	NO	Residental	621	Westminster High School	625
	DAVIS WIRE CORP	331222	NO	5555 IRWINDALE AVE	IRWINDALE	91706-2070	NO	Residental	2,190	Alice Ellington Elementary	5,491
7416	PRAXAIR INC	325120	NO	2300 E PACIFIC COAST HWY	WILMINGTON	90744-2919	NO	Residental	1,934	Bethune High School	2,279
7427	OWENS-BROCKWAY GLASS CONTAINER INC	327213	YES	2901-23 FRUITLAND AVE	VERNON	90058	NO	Residental	2,197	Pacific Blvd Elementary	2,510
	QUEMETCO INC	331492	YES	720 S 7TH AVE	CITY OF INDUSTRY	91746-3124	NO	Residental	823	Palm Elementary	3,533
	SO CAL GAS CO/PLAYA DEL REY STORAGE FAC	221210	NO	8141 GULANA AVE	PLAYA DEL REY	90293-7930	NO	Residental	299	Paseo Del Rey Elementary	1,677
	ENWAVE LOS ANGELES INC.	221330	NO	715 W 3RD ST	LOS ANGELES	90071-1404	NO	School	368	USC Hybrid High School	368
	UNITED AIRLINES INC. ENWAVE LOS ANGELES INC.	488190 221330	YES NO	6010-20 AVION DR	LOS ANGELES CENTURY CITY	90045 90067-1904	YES NO	Residental	4,719 42	Felton Elementary	5,913 42
	THE GAS CO./ SEMPRA ENERGY	561110	YES	2052 CENTURY PARK EAST 8101 S ROSEMEAD BLVD	PICO RIVERA	90067-1904	NO NO	School Residental	330	Beverly High School  Ellen Ochoa Elementary	1,201
	PO CORPORATION	325180	YES	8401 QUARTZ AVE	SOUTH GATE	90280-2536	NO NO	Residental	1,109	Southgate Middle School	2,508
	FONTANA PAPER MILLS INC	324122	NO	13733 VALLEY BLVD	FONTANA	92335-5268	NO	Residental	4,887	Henry J Kaiser High School	7,339
	NASA JET PROPULSION LAB	927110	YES	4800 OAK GROVE DR	PASADENA	91109	NO	Residental	955	St Bede the Venerable Elementary	2,287
12155	ARMSTRONG FLOORING INC	327120	YES	5037 PATATA ST	SOUTH GATE	90280-3555	NO	Residental	5	Park Avenue Elementary	1,322
12372	MISSION CLAY PRODUCTS	327120	NO	23835 TEMESCAL CANYON RD	CORONA	92883-5045	NO	Residental	456	Temescal Valley Elementary	4,619
	NEW NGC, INC.	327420	NO	1850 PIER B ST	LONG BEACH	90813-2604	NO	Residental	4,075	Edison Elementary	4,722
	MARUCHAN INC	311824	NO	1902 DEERE AVE	IRVINE	92606-4819	YES	Residental	4,064	Creekside High School	7,550
14495	VISTA METALS CORPORATION	331318	NO NO	13425 WHITTRAM AVE	FONTANA	92335-2999	NO NO	Residental	2,044	Almond Elementary	6,125
	VERNON PUBLIC UTILITIES THE BOEING CO-SEAL BEACH COMPLEX	221112 334220	NO NO	4990 SEVILLE AVE 2201 SEAL BEACH BLVD	VERNON SEAL BEACH	90058-2901 90740	NO NO	Residental Residental	1,176 820	Pacific Blvd Elementary  JH McGaugh Elementary	2,612 5,234
14871	SONOCO PRODUCTS CO	322130	NO	166 N BALDWIN PARK BLVD	CITY OF INDUSTRY	91746-1498	NO NO	Residental	759	Torch Middle School	3,514
14926	SEMPRA ENERGY (THE GAS CO)	561110	NO	1801 S ATLANTIC BLVD	MONTEREY PARK	91754-5298	NO NO	Residental	10	St Thomas Acquinas Elementary	30
14944	CENTRAL WIRE, INC.	331222	YES	2500 A ST	PERRIS	92570	YES	Residental	2,470	Pinacate Middle School	5,161
15504	SCHLOSSER FORGE COMPANY	332112	NO	11711 ARROW ROUTE	RANCHO CUCAMONGA	91730-4998	NO	Residental	3,607	Coyote Canyon Elementary	5,755
	KAISER ALUMINUM FABRICATED PRODUCTS, LLC	331318	NO	6250 E BANDINI BLVD	LOS ANGELES	90040	NO	Residental	3,187	Bell Gardens High School	4,149
	SHULTZ STEEL CO	332112	YES	5321 FIRESTONE BLVD	SOUTH GATE	90280-3699	NO	Residental	1,515	Legacy High School	3,281
	ANHEUSER-BUSCH LLC., (LA BREWERY)	312120	NO	15800 ROSCOE BLVD	VAN NUYS	91406-1379	YES	Residental	148	Cohasset Street Elementary	3,495
	THE BOEING COMPANY	336411	YES	5301 BOLSA AVE	HUNTINGTON BEACH	92647-2099	NO NO	Residental	1,484	Grace Luthern Elementary	2,806
	LOS ANGELES ATHLETIC CLUB PACIFIC CLAY PRODUCTS INC	721110 333120	NO NO	431 W 7TH ST 14741 LAKE ST	LOS ANGELES LAKE ELSINORE	90014-1691 92530-1610	NO NO	Residental Residental	2,421 578	USC Hybrid High School Luiseno Elementary	2,421 3,048
	WESTERN METAL DECORATING CO	333120	NO NO	8875 INDUSTRIAL LN	RANCHO CUCAMONGA	92530-1610	NO NO	Residental	613	Cucamonga Elementary	1,268
	NORTHROP GRUMMAN SYSTEMS CORP	336411	YES	ONE HORNET WAY, M/S PA12/W2	EL SEGUNDO	90245	YES	Residental	482	De Anza Elementary	2.215
	TAMCO	331110	YES	12459-B ARROW ROUTE	RANCHO CUCAMONGA	91739-9601	NO NO	Residental	1,392	Perdew Elementary	5,206
19167	R J. NOBLE COMPANY	324121	NO	15505 E LINCOLN AVE	ORANGE	92865-1015	NO	Residental	179	Fletcher Elementary	1,417
	SULLY-MILLER CONTRACTING CO.	324121	NO	11462 PENROSE ST	SUN VALLEY	91352-3921	NO	Residental	702	Arminta Street Elementary	2,266
	RECONSERVE OF CALIFORNIA-LOS ANGELES INC	311119	NO	9112 GRAHAM AVE	LOS ANGELES	90002-1436	NO	Residental	103	Baca Arts Academy	961
	RALPHS GROCERY CO	445110	NO	1100 W ARTESIA BLVD	COMPTON	90220	YES	School	1,829	Walton Midddle School	1,829
	KIMBERLY-CLARK WORLDWIDE INCFULT. MILL	322121	NO NO	2001 E ORANGETHORPE AVE	FULLERTON	92831	NO NO	Residental	1,488	Edison Elementary	3,594
	CALIFORNIA DAIRIES, INC CARLTON FORGE WORKS	311511 332112	NO YES	11709 E ARTESIA BLVD 7743 E ADAMS ST	ARTESIA PARAMOUNT	90702 90723	NO NO	Residental Residental	271 400	Luther Burbank Elementary Lincoln Elementary	1,244 1,263
	AEROCRAFT HEAT TREATING CO INC	332811	NO NO	15701 MINNESOTA AVE	PARAMOUNT	90723-4196	NO NO	Residental	790	Wesley Gaines Elementary	2,061
	BURBANK CITY, BURBANK WATER & POWER	221112	YES	164 W MAGNOLIA BLVD	BURBANK	91502	NO NO	Residental	607	Walt Disney Elementary	1,573
	OWENS CORNING ROOFING AND ASPHALT, LLC	324122	YES	1501 N TAMARIND AVE	COMPTON	90222-4130	NO	Residental	92	Jefferson Elementary	1,188
	SGL TECHNIC INC, POLYCARBON DIVISION	327992	NO	28176 N AVENUE STANFORD	VALENCIA	91355-3498	NO	Residental	5,808	Valencia High School	6,916
38440	COOPER & BRAIN - BREA	211120	NO	1390 SITE DR	BREA	92821	NO	Residental	50	Mariposa Elementary	978
38872	MARS PETCARE U.S., INC.	311111	NO	2765 LEXINGTON WAY, SUITE 400	SAN BERNARDINO	92407	NO	Residental	341	Vermont Elementary	3,692

Column	40034	BENTLEY PRINCE STREET INC	314110	NO	14641 E DON JULIAN RD	CITY OF INDUSTRY	91746	NO	Residental	2,544	Valley High School	3.236
Color   Colo												
APPLICATION   1971   1972												
Color   Colo					20885 PLACERITA CANYON RD				Residental			
April   Mr.	42775	WEST NEWPORT OIL CO	211120	NO	1080 W 17TH ST	COSTA MESA	92627-4503	NO	Hospital	237	Whittier Elementary	1,145
Column   C	43436	TST, INC.	331313	NO	11601 ETIWANDA AVE	FONTANA	92337-6929	NO		4,008	Chaparral Elementary	5,544
APT   COUNTY C	45746	PABCO BLDG PRODUCTS LLC,PABCO PAPER, DBA	322130	NO	4460 PACIFIC BLVD	VERNON	90058-2206	NO	School	374	Vernon City Elementary	374
ACT												
2008   Decided R. CHET CONTROL RECHET CONTROL   131131   105   1410 BANDON RECHET   1710 BANDON RECHET   1711 BA										548		
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6722   6722												
SECOND CONTROL CONTROL   SECOND CONTROL   SECOND CONTROL CONTROL   SECOND CONTROL CO												
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8929   100 COLUMNY MILLYON RE   33292   YS   3727 SMTH   100 APRILLAD AVE   100   100 Mills   100 Mi												
MAST DETAIL CORPORATION   333131   NO   10000 READER ST   100000 READER ST   10000 READER ST   100000 READER ST   100000 READER ST   100000 READER ST   10												
SASSO CASIGNER   STATE   STA												
9690   TOULUNI INC.   1989   NO   Replected   1,988   Roch Development High School   3,070   1,070	94930	CARGILL INC	325411	NO		FULLERTON	92833-2552	YES	Residental			2,820
POTEST   INTERING COMMANY   21120   NO	95212	FABRICA	314110	NO	3201 S SUSAN ST	SANTA ANA	92704	NO	Residental	886	Thorpe Elementary	1,915
1915   All PRODUCTS AND CORRECAS, INC.   333330 NO 700 M REWENT CORD AVE   MULMASTON   90744-5901 NO   Residental   1,474   Minington Pair Rementary   1,648   100277   2014 MLLES CORNING/THOS CO.   234217 NO   2002 BURDA VST-51 TF   MWHADEL NY   1,248   100277   1002 M Residental   1,256   Residental	96587	TEXOLLINI INC	313310	NO	2575 EL PRESIDIO ST	CARSON	90810	NO	Residental	1,098	Rancho Dominguez High School	3,051
1997    1904   MIL PETROLINA NC   211120 NO   1215   29711 ST   SOSAL PRIL   90755 NO   57000   1,648   Surrogita Stemestary   1,648   19059  PRINCE WHEEL   33870 N   1,674	97081	THE TERMO COMPANY	211120	NO	OAT MOUNTAIN/SECT 19, TOWNSHIP 3N,RNG 16W SB	LOS ANGELES	90050	NO	School	9,979	Porter Ranch Community School	9,979
1957  SULY MELEX CONTINCTIONCO   3,541.21 NO   2000 BUENA VOTAS ET   MONROALE   57.06 NO   Residental   1,228   Searchive Elementary   3,644									Residental		Wilmington Park Elementary	
1995  PRINE WRIEE											,	
19765  CAMART CO												
19765   CALMAT CO												
19765  CAMART CO												
1970-056   CALMAT CO			0-1									
13125  INFOCREN INC.   221111												
13136   HLTON COSTA MESA   2926   YES   Residental   175   Sonora Elementary   3,381   11426   ALLA MARICAN ASPIALT   324121   NO   13366 LUC MAI N   IRVINDALE   9,706   NO   Residental   3,09   Own Middle School   3,731   11459   RATHEON COMPANY   334511   NO   370 E IMPERIAL HWY   EL SCUINDO   90245   YES   Residental   1,399   Center Street Elementary   3,181   115172   RATHEON COMPANY   334412   YES   2000-01 EL SCUINDON   EL SCUINDO   90245   YES   Residental   2,171   Own And Andrewy   3,181   115174   THE BORING COMPANY   334420   NO   2240 E IMPERIAL HWY   EL SCUINDO   90245   YES   Residental   2,171   Own And Andrewy   4,410   115184   THE BORING COMPANY   334220   NO   2240 E IMPERIAL HWY   EL SCUINDO   90245   YES   Residental   2,171   Own And Andrewy   4,420   115195   NEG CALFORNIA SOUTH LY, ETWANDA GEN ST   221112   NO   8996 ETWANDA AVE   ETWANDA   91739   NO   Residental   428   Education   4,400   115195   NEG CALFORNIA SOUTH LY, ETWANDA GEN ST   221118   YES   27170 INVENIANO ST   4 HUNTINGTON BEACH   90466   NO   Residental   428   Education   4,200   4,2												
14469F ALL AMERICAN ASPHALT   324121 NO   1366 LIVE OAK IN   IBWINDALE   91706 NO   Residental   3,369   Olive Middle School   3,767												
11997 BATHEON COMPARY   334511 NO   1970 E IMPERIAL HWY   EL SEGUNDO   90245 YES   Recidental   1,939   Center Street Elementary   2,3111												
151221   RAYTHEON COMPANY   336412   YES   2009-Q1 EL SEGUNDO BLVD   EL SEGUNDO   90245-346   YES   Residental   2,171   Oh Vinc Academy   2,211												
11521   THE BORING COMPARY   334220 NO   2240E IMPERTAL HWY   EL SEGINDO   90245-5366 YES   Residental   2.481   De Araz Elementary   4.480   11531   NG CALFORNA SOUTH IP, ETIWANDA GEN ST   221112 NO   899E ETIWANDA AVE   ETIWANDA   91739 NO   Residental   428   EGINDO   115313   NG CALFORNA SOUTH IP, ETIWANDA GEN ST   221118   YES   2739 NEWLAND ST   HUNTINGTON BEACH   90646 NO   Residental   428   EGINDO   42118   YES   2739 NEWLAND ST   HUNTINGTON BEACH   90646 NO   Residental   428   EGINDO   42118   YES   2739 NEWLAND ST   HUNTINGTON BEACH   90646 NO   Residental   428   EGINDO   42118   YES   2739 NEWLAND ST   HUNTINGTON BEACH   90646 NO   Residental   428   EGINDO   42118   YES   690 NSTUDERARE RD   LONG BEACH   90803-2221 NO   Residental   428   EGINDO   422118   YES   690 NSTUDERARE RD   LONG BEACH   90803-2221 NO   Residental   428   EGINDO   422118   YES   42118   YES   42												
113314   DONG BEACH EARTENION, LLC												
13153  NRG CALFORNIA SOUTH LP, ETIWANDA GEN ST   221112 NO   3996 ETIWANDA OF   ETIWANDA ST   HUNTITION BEACH   2266 NO   Residential   3,943   Copyote Caryon Elementary   10,634   115389   ASS ALMANTOS, LIC   221118   YES   22170 NEWLANDA ST   HUNTITION BEACH   9000 > 2221   NO   Residential   533   Charles Kettering Elementary   1,0634   115393   ASS ALMANTOS, LIC   221112   YES   1100 N. HARBORI DR   REDONDO BEACH   9000 > 2221   NO   Residential   344   Beryl Heights Elementary   2,284   115365   NG CROUP INC, DBA, METAL COATERS OF CA   332812   YES   3100 N. HARBORI DR   REDONDO BEACH   9007 N. NO   Residential   344   Beryl Heights Elementary   2,284   115365   NG CROUP INC, DBA, METAL COATERS OF CA   332812   YES   310 N. TARBORI DR   REDONDO BEACH   9007 N. NO   Residential   344   Beryl Heights Elementary   2,284   115365   NG CROUP INC, DBA, METAL COATERS OF CA   332812   YES   310 N. TARBORI DR   REDONDO BEACH   9007 N. NO   Residential   344   Beryl Heights Elementary   2,284   11546   NG CROUP INC, DBA, METAL COATERS OF CA   332812   YES   310 N. TARBORI DR   NEW PRINTS   NO   N												
115394 ASS ALAMATIOS, LIC												
115536   REGIONDO BEACH   10277   NO   Residental   344   Beryl Heights Elementary   2,884	115389	AES HUNTINGTON BEACH, LLC	221118	YES	21730 NEWLAND ST	HUNTINGTON BEACH	92646	NO	Residental	428	Edison High School	3,210
115563   LI SEGUNDO POWER, LIC   332812   YES   9133 CENTER AVE   8ANCHO CUCAMONGA   91730   NO   Residental   1,585   8ancho Cucamonga Middle School   2,751	115394	AES ALAMITOS, LLC	221118	YES	690 N STUDEBAKER RD	LONG BEACH	90803-2221	NO	Residental	553	Charles Kettering Elementary	1,063
11563   E. SEGUINDO POWER, LLC   221118	115536				1100 N. HARBOR DR	REDONDO BEACH			Residental			
117240   ACC, LLC   325211   YES   19991 SEATON AVE   PERRIS   92570   NO   Residental   500   Val Verde High School   4,802				YES		RANCHO CUCAMONGA		NO	Residental	1,585	Rancho Cucamonga Middle School	
117227   SHCI SM BCH HOTE   1721   NO   1700 OCEAN AVE   SANTA MONICA   90401-3233   YES   School   1,445   Santa Monica High School   1,445   17290   B BRAUN MEDICAL, INC   325412   NO   2525 MCSGAW AVE   IRVINE   92614   YES   Residental   2,517   Westpark Elementary   3,834   11840   CARSON OCOBERGATION COMPANY   221112   NO   1717 IS CENTRAL AVE   CARSON O 990746   NO   Residental   1,287   Caldwell Elementary   2,245   119596   SNAK KING CORPORATION   311919   NO   16150 E STEPHENS ST   CITY OF INDUSTRY   91745-1718   NO   Residental   1,186   Workman Elementary   2,744   122666   A'S MATCH DYEING & FINISHING   313310   NO   2522 E 37TH ST   VERNON   90058   NO   Residental   4,976   Amino Jefferson Middle School   5,102   123774   HERAEUS PRECIOUS METALS NO, AMERICA, LLC   331492   YES   13429 ALONDRA BLVD   SANTA FE SPRINGS   90670-5601   NO   Residental   4,976   Amino Jefferson Middle School   2,265   124619   ARDAGH METAL PACKAGING USA INC.   332431   NO   936 BARRACUDA ST   TERMINAL ISLAND   90731   NO   Residental   5,544   Port of Los Angeles High School   5,649   124723   GREKA OIL & GAS   211120   NO   1292 E ORCHARD DR   PLACENTIA   92870   NO   Residental   1,889   Webster Middle School   4,452   12458   EXIDETECHNOLOGIES   335991   YES   2700 S INDIANA ST   VERNON   90058   NO   Residental   1,889   Webster Middle School   4,452   12579   DIRECTY   511110   NO   2384 E 223RD ST   CARSON   90083   NO   Residental   1,889   Webster Middle School   4,452   12579   DIRECTY   511110   NO   2304 E 223RD ST   VERNON   90058   NO   Residental   1,763   Coyote Canyon Elementary   4,749   126498   STEELSCAPE, INC   332812   YES   1200 ARROW ROUTE   RANCHO CUCAMONGA   91769   NO   Residental   3,586   Eastman Elementary   4,749   126498   STEELSCAPE, INC   332812   YES   1200 ARROW ROUTE   RANCHO CUCAMONGA   91769   NO   Residental   4,554   TWO Bunch Palmentary   4,749   126498   THUMS LONG BEACH CO   221112   NO   221112   NO   2411 PIER D ST   LONG BEACH   90802-1025   NO   School   3,290   Cear Cha												
11790   BRAUM MEDICAL, INC   325412 NO   2525 MCGAW AVE   IRVINE   92614 YES   Residental   2,517   Westpark Elementary   3,384												
118406   CARSON COGENERATION COMPANY   221112   NO   17171 S CENTRAL AVE   CARSON   90746   NO   Residental   1,287   Caldwell Elementary   2,245										-,		
119596   NAK KING CORPORATION   311919   NO   16150 ESTEPHENS ST   CITY OF INDUSTRY   91745-1718   NO   Residental   1,186   Workman Elementary   2,744												
122666 AS MATCH DYEING & FINISHING   313310 NO   2522 E 37TH ST   VERNON   90058 NO   Residental   4,976   Amino Jefferson Middle School   5,102												
123774   HERAEUS PRECIOUS METALS NO. AMERICA, LLC   331492   YES   13429 ALONDRA BLVD   SANTA FE SPRINGS   90670-5601   NO   Residental   1,423   Carmenita Middle School   2,365   124619 ARDAGH METAL PACKAGING USA INC.   332431   NO   936 BARRACUDA ST   TERMINAL ISLAND   90731   NO   Residental   5,544   Port of Los Angeles High School   5,649   124723   GERKA OIL & GAS   211120   NO   1920 E ORCHARD DR   PLACENTITA   92870   NO   Residental   35   Gierview Elementary   1,750   124808   INEOS POLYPROPYLEN LLC   325211   NO   2384 E 223RD ST   CARSON   90810   NO   Residental   1,889   Webster Middle School   4,452   124838   EXIDE TECHNOLOGIES   335991   YES   2700 S INDIANA ST   VERNON   90058   NO   Residental   3,586   Eastman Elementary   4,807   125739   DIRECTV   517110   NO   2202 E IMPERIAL HWY   EL SEGUNDO   90245   YES   Residental   2,288   De Arna Elementary   4,749   126498   STEELSCAPE, INC   332812   YES   11200 ARROW ROUTE   RANCHO CUCAMONGA   91730-4899   NO   Hospital   1,763   Coyote Canyon Elementary   4,779   127799   WIDELTOWER ENERGY LP/INDIGO GEN., LLC   221112   NO   63500 1971 AVE   NORTH PARINES   92258   NO   Residental   4,554   Two Bunch Palmar   1,793   128243   BUBBANK CITY, BURBANK WATER & POWER, SCPPA   221112   YES   164 W MAGNOLLA BLVD   BURBANK   91502-1720   NO   Residental   702   Walt Disney Elementary   1,690   129497   THUMS LONG BEACH CO   221112   NO   22114 EASTRIDEG AVE   RIVERSIDE   92507   NO   Residental   1,826   Edgemont Elementary   3,056   13950												
124619   ARDAGH METAL PACKAGING USA INC.   332431 NO 936 BARRACUDA ST   TERMINAL ISLAND   90731 NO Residental   5,544   Port of Los Angeles High School   5,649   124723   GREKA OIL & GAS   211120 NO 1292 E ORCHARD DR   PLACENTIA   92870 NO Residental   3,55   Glenview Elementary   1,750   1,2480   INCO SPOLYPROPYLENE LLC   325211 NO 23284 E 223RD ST   CARSON   90810 NO Residental   1,889   Webster Middle School   4,452   1,2483   EXIDE TECHNOLOGIES   335991   YES   2700 S INDIANA ST   VERNON   90058 NO Residental   3,586   Eastman Elementary   4,807   1,25579   DIRECTY   517110 NO   2230 E IMPERIAL HWY   EL SEGUNDO   90245   YES   Residental   2,298   De Anza Elementary   4,749   1,26498   STEELSCAPE, INC   332812   YES   1200 ARROW ROUTE   RANCHO CUCAMONGA   91730-4899 NO   Hospital   1,763   Coyote Canyon Elementary   4,796   1,2759   MUDELOWER ENERGY IP/INDIGO GEN., LLC   221112 NO   63500 1971 AVE   NORTH PALM SPRINGS   92258 NO   Residental   4,554   Two Bunch Palma Elementary   1,793   1,28243   BURBANK CITY, BURBANK WATER & POWER, SCPPA   221112 NO   1411 PIERD ST   LONG BEACH   99802-1025 NO   School   3,290   Cear Chave Elementary   3,356   1,95												
124723 GREKA OIL & GAS   211120 NO 1920 E ORCHARD DR												, , , , , ,
124808   NEOS POLYPROPYLENE LLC   325211 NO   2384 E 223RD ST   CARSON   90810 NO   Residental   1,889   Webster Middle School   4,452												
124388 EXIDE TECHNOLOGIES   335991												
125579 DIRECTV   1270 DIRECTV   110 NO   2230 E IMPERIAL HWY   EL SEGUNDO   90245   YES   Residental   2,298   De Anza Elementary   4,749     126369 STEELSCAPE, INC   332812   YES   11200 ARROW ROUTE   RANCHO CUCAMONGA   91730-4899   NO   Hospital   1,763   Coyote Canyon Elementary   3,584     126358 CPP - POMONA   331529   YES   4200 W AULEV BIVD   POMONA   91769   NO   Residental   931   Armstrong Elementary   4,796     127299 WILDFLOWER ENERGY LP/INDIGO GEN., LLC   221112   NO   63500 19TH AVE   NORTH PALM SPRINGS   92258   NO   Residental   4,554   Two Bunch Palms Elementary   17,793     128243 BURBANK CITY, BURBANK WATER & POWER, SCPPA   221112   YES   164 W MAGNOLIA BLVD   BURBANK   91502-1720   NO   Residental   702   Walt Disney Elementary   1,690     129497 THUMS LONG BEACH   90802-1025   NO   School   3,290   Cesar Chavez Elementary   3,290     129510 CITY OF RIVERSIDE PUBLIC UTILITIES DEPT   221112   NO   2221 EASTRIDGE AVE   RIVERSIDE   92507   NO   Residental   1,826   Edgemont Lementary   3,056												
126498   STEELSCAPE, INC.   332812   YES   11200 ARROW ROUTE   RANCHO CUCAMONGA   91730-4899   NO   Hospital   1,763   Coyote Canyon Elementary   3,584												
126536 CPP - POMONA         331529         YES         4200 W VALLEY BLVD         POMONA         91769         NO         Residental         931         Armstrong Elementary         4,796           127299 WILDFLOWER ENERGY LP/INDIGO GEN., LLC         221112         NO         63500 19TH AVE         NORTH PALM SPRINGS         92258         NO         Residental         4,554         Two Bunch Palms Elementary         17,793           128243 BURBANK CITY, BURBANK WATER & POWER, SCPPA         221112         YES         164 W MAGNOLIA BLVD         BURBANK         91502-1720         NO         Residental         702         Walt Disney Elementary         1,993           129497 THUMS LONG BEACH CO         221112         NO         1411 PIER D ST         LONG BEACH         90802-1025         NO         School         3,290         Cesar Chavez Elementary         3,290           129810 CITY OF RIVERSIDE PUBLIC UTILUTIES DEPT         221112         NO         221 EASTRIDGE AVE         RIVERSIDE         92507         NO         Residental         1,826         Edgemont Elementary         3,056												
127299         WILDFLOWER ENERGY LP/INDIGO GEN., LLC         221112         NO         63500 19TH AVE         NORTH PALM SPRINGS         92258         NO         Residental         4,554         Two Bunch Palms Elementary         17,793           128243         BURBANK CITY, BURBANK WATER & POWER, SCPPA         221112         YES         164 W MAGNOLIA BLVD         BURBANK         91502-1720         NO         Residental         702         Walt Disney Elementary         1,590           129497         THUMS LONG BEACH CO         221112         NO         1411 PIER D ST         LONG BEACH         90802-1025         NO         School         3,290         Cesr Chavez Elementary         3,290           129810         CITY OF RIVERSIDE PUBLIC UTILLTIES DEPT         221112         NO         2221 EASTRIDGE AVE         RIVERSIDE         92507         NO         Residental         1,826         Edgemont Leimentary         3,056												
128243         BURBANK CITY,BURBANK WATER & POWER,SCPPA         221112         YES         164 W MAGNOLIA BLVD         BURBANK         91502-1720         NO         Residental         702         Walt Disney Elementary         1,690           199497         THUMS LONG BEACH CO         221112         NO         1411         PIER D ST         LONG BEACH         99802-1025         NO         School         3,290         Cesar Chavez Elementary         3,290           129810         CITY OF RIVERSIDE PUBLIC UTILITIES DEPT         221112         NO         2221 EASTRIDGE AVE         RIVERSIDE         92507         NO         Residental         1,826         Edgemont Elementary         3,056												
129497         THUMS LONG BEACH CO         221112         NO         1411 PIER D ST         LONG BEACH         99802-1025         NO         School         3,290         Cesar Chavez Elementary         3,290           129810         CITY OF RIVERSIDE PUBLIC UTILITIES DEPT         221112         NO         2221 EASTRIDGE AVE         RIVERSIDE         92507         NO         Residental         1,826         Edgemont Elementary         3,056												
129810 CITY OF RIVERSIDE PUBLIC UTILITIES DEPT 221112 NO 2221 EASTRIDGE AVE RIVERSIDE 92507 NO Residental 1,826 Edgemont Elementary 3,056									School			
129816 INLAND EMPIRE ENERGY CENTER, LLC         221112         NO         26226 ANTELOPE RD         MENIFEE         92585         NO         Residental         1,233         Romoland Elementary         1,646											Edgemont Elementary	
	129816	INLAND EMPIRE ENERGY CENTER, LLC	221112	NO	26226 ANTELOPE RD	MENIFEE	92585	NO	Residental	1,233	Romoland Elementary	1,646

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	NOVIPAX, INC	322121	NO	1941 N WHITE AVE	LA VERNE	91750-5663	YES	Residental	132	University of La Verne	1,980
	NEWPORT FAB, LLC	334413	YES	4321 JAMBOREE RD	NEWPORT BEACH	92660	YES	Residental	3,476	UC Irvine	4,552
	SHAW DIVERSIFIED SERVICES INC BIMBO BAKERIES USA INC	314110 311812	NO NO	15305 VALLEY VIEW AVE 480 S VAII AVF	SANTA FE SPRINGS MONTEBELLO	90670 90640	NO NO	Residental Residental	1,617 105	Rancho School Applied Technology Center High School	2,345 599
	GRIFOLS BIOLOGICALS INC	325414	NO NO	5555 VALLEY BLVD	LOS ANGELES	90032-3548	NO NO	School	171	Cal State LA	171
137508	TONOGA INC, TACONIC DBA	326191	NO	1400 ARROW HWY	LA VERNE	91750-5298	NO	School	196	University of La Verne	196
	PLAINS WEST COAST TERMINALS LLC	486110	YES	301 S VISTA DEL MAR	EL SEGUNDO	90245	YES	Residental	114	Grand View Elementary	4,805
	CALIFORNIA DROP FORGE, INC	332111	NO	1033 ALHAMBRA AVE	LOS ANGELES	90012-2999	NO	Residental	918	Ann Street Elementary	1,187
	CITY OF RIVERSIDE PUBLIC UTILITIES DEPT	221112	NO	5901 PAYTON AVE	RIVERSIDE	92504	YES	Residental	915	Indian Hills Elementary	2,965
	LEKOS DYE AND FINISHING, INC	313210	NO	3131 HARCOURT ST	COMPTON	90221-5505	NO	Residental	354	Jordan Plus High School	830
141555	CASTAIC CLAY PRODUCTS, LLC	327120	NO	32201 CASTAIC LAKE DR	CASTAIC	91384	NO	Residental	880	Northlake Hills Elementary	1,911
142267	FS PRECISION TECH LLC	331529	NO	3025 E VICTORIA ST	COMPTON	90221-5616	NO	Residental	617	Colin Powell Elementary	914
142536	DRS SENSORS & TARGETING SYSTEMS, INC	334413	NO	10600 VALLEY VIEW ST	CYPRESS	90630-4833	YES	Residental	207	Frank Vessels Elementary	1,376
143738	DCOR LLC	211120	NO	4541 HEIL AVE	HUNTINGTON BEACH	92649	NO	Residental	64	Harbour View Elementary	254
143739	DCOR LLC	211120	NO	OFFSHORE PLATFORM EVA, PRC 3033	HUNTINGTON BEACH	92647	NO	Residental	11,668	Ethel Dwyer Middle School	16,896
	DCOR LLC	211120	NO	OFFSHORE PLATFORM ESTHER, PRC 3095 1	SEAL BEACH	90740	NO	Residental	7,550	JH McGaugh Elementary	10,348
	DCOR LLC	211120	NO	OFFSHORE PLATFORM EDITH, OCS P-0296	HUNTINGTON BEACH	92649	NO	Residental	46,094	Ethel Dwyer Middle School	49,156
	LIFOAM INDUSTRIES, LLC	326140	NO	2340 E 52ND ST	VERNON	90058-3444	NO	School	1,846	Aspire Pacific Academy	1,846
	WALNUT CREEK ENERGY, LLC	221112	YES	911 BIXBY DR	CITY OF INDUSTRY	91745-1702	NO	Residental	1,050	Glenelder Elementary	1,330
	AIR LIQUIDE LARGE INDUSTRIES U.S., LP	325120	NO	324 W EL SEGUNDO BLVD	EL SEGUNDO	90245-3635	YES	Residental	1,420	Beach Babies Day Care Center	3,568
	THE BOEING COMPANY-BUILDING 800 COMPLEX	541330	YES	4000 LAKEWOOD BLVD	LONG BEACH	90808	YES	School	201	Long Beach City College	201
148896	CALIFORNIA RESOURCES PRODUCTION CORP	211120	NO	DEL VALLE OIL FIELD, LINCOLN LEASE	SAUGUS	91390	NO	Residental	4,147	Live Oak Elementary	15,048
148897	CALIFORNIA RESOURCES PRODUCTION CORP	211120	NO	N OF HIGHWAY 126	CASTAIC	91310	NO	Residental	5,702	Live Oak Elementary	17,318
148925	CHERRY AEROSPACE	332722	YES	1224 E WARNER AVE	SANTA ANA	92705-157	NO NO	Residental	280	Monroe Elementary	1,545
	BREITBURN OPERATING LP	211111	NO NEC	10735 S SHOEMAKER AVE	SANTA FE SPRINGS	90670	NO NO	Residental	1,415	Carmela Elementary	2,040
151798	TESORO REFINING AND MARKETING CO, LLC	325180 211120	YES	23208 S ALAMEDA ST	CARSON	90810-1919	NO NO	Residental	2,620	Stephens Middle School	2,870
	CALIFORNIA RESOURCES PRODUCTION CORP		NO NO	26835 PICO CANYON RD	NEWHALL	91381-1800	NO NO	Residental	1,035	Stevenson Ranch Elementary	3,645
	SENTINEL ENERGY CENTER LLC	221118	NO NO	15775 MELISSA LANE RD	NORTH PALM SPRINGS LA HABRA	92258	NO NO	Residental	235	Desert Hot Springs High School	17,980
	THE KROGER CO/RALPHS GROCERY CO CANYON POWER PLANT	445110 221112	NO NO	850 S CYPRESS ST 3071 E MIRALOMA AVE	ANAHEIM	90631-6800 92806-1809	NO NO	Residental Residental	1.900	Las Lomas Elementary School Melrose Elementary	1,385
133332	BICENT (CALIFORNIA) MALBURG LLC	221112	NO NO	4963 S SOTO ST	VERNON	92806-1809	NO NO	Residental	2.460	Pacific Boulevard School	2,660
	MILLERCOORS USA LLC	312120	NO NO	15801 E 1ST ST	IRWINDALF	91706-2069	NO NO	Residental	3,095	Mountain View Elementary	4,770
	HARBOR COGENERATION CO, LLC	221112	NO NO	505 PIER B AVE	WILMINGTON	90744	NO NO	Residental	4,905	Wilmington Park Elementary	5,245
157359	HENKEL ELECTRONIC MATERIALS, LLC	325520	NO	20021 SUSANA RD	COMPTON	90221-5721	NO	Residental	1,705	Perry Lindsey	1,705
	INTERNATIONAL PAPER CO	323320	NO	601 E BALL RD	ANAHEIM	92805-5929	NO	Residental	50	Paul Revere Elementary	1,890
	SOUTHERN CALIFORNIA EDISON	221112	NO	2492 W SAN BERNARDINO AVE	REDI ANDS	92374-5016	NO	Residental	65	Victoria Elementary	2,560
	SAPA EXTRUDER, INC	331318	NO	18111 E RAILROAD ST	CITY OF INDUSTRY	91748-1295	NO	Residental	1,165	Yorbita Elementary	3,370
164204	CITY OF RIVERSIDE, PUBLIC UTILITIES DEPT	221112	NO	2201 RAILROAD ST	CORONA	92880	YES	Residental	3,675	Coronita Elementary	5,710
165192	TRIUMPH AEROSTRUCTURES, LLC	336411	NO	3901 W JACK NORTHROP AVE	HAWTHORNE	90250-3277	YES	Residental	230	York School	1,405
	BETA OFFSHORE	211111	NO	OCS LEASE PARCELS P300/P301	HUNTINGTON BEACH	92648	NO	Residental	46,728	Ethel Dwyer Middle School	48,523
	POLYNT COMPOSITES USA INC	561110	YES	2801 LYNWOOD RD	LYNWOOD	90262-4093	NO	Residental	450	Dr. Ralph Bunche Middle School	1,405
169754	SO CAL HOLDING, LLC	211111	NO	20101 GOLDENWEST ST	HUNTINGTON BEACH	92648-2628	NO	Residental	<5	Ethel Dwyer Middle School	2,875
171107	PHILLIPS 66 CO/LA REFINERY WILMINGTON PL	324110	YES	1660 W ANAHEIM ST	WILMINGTON	90744	NO	Residental	60	Rolling Hills Preparatory School	1,290
171109	PHILLIPS 66 COMPANY/LOS ANGELES REFINERY	324110	YES	1520 E SEPULVEDA BLVD	CARSON	90745	NO	Residental	250	Broad Avenue Elementary	1,680
171960	TIN, INC. DBA INTERNATIONAL PAPER	322211	NO	5110 JURUPA ST	ONTARIO	91761-3618	Yes	Residental	7,870	Chaparral Elementary	10,875
172005	NEW- INDY ONTARIO, LLC	322121	NO	5100 JURUPA ST	ONTARIO	91761	YES	Residental	9,135	Creek View Elementary	10,190
	CITY OF COLTON	221112	NO	2040 AGUA MANSA RD	COLTON	92324	NO	Residental	3,805	Crestmore Elementary	9,220
	MEDICLEAN	812332	NO	4500 E DUNHAM ST	COMMERCE	90040	NO	Residental	50	Our Lady of Vicotry School	2,675
	LAPEYRE INDUSTRIAL SANDS, INC	212322	NO	31302 ORTEGA HWY	SAN JUAN CAPISTRANO	92675	NO	Residental	1,550	Vista Del Mar Middle School	8,555
		322220	NO	200 BOYSENBERRY LN	PLACENTIA	92870-6413	NO	Residental	25	Melrose Elementary	1,315
	BREITBURN OPERATING LP	211120	NO	11100 CONSTITUTION AVE	LOS ANGELES	90025	NO	Residental	670	University High School	4,335
	TESORO REF & MKTG CO LLC,CALCINER	324199	YES	1175 CARRACK AVE	WILMINGTON	90748	NO	Residental	4,970	Wilmington Park Elementary	5,440
	TESORO REFINING & MARKETING CO, LLC	541910	NO	2350 E 223RD ST	CARSON	90810	NO	Residental	490	Del Amo Elementary	4,630
	ALTAGAS POMONA ENERGY INC.	221112	NO	1507 MOUNT VERNON AVE	POMONA	91768	NO	Residental	710	Pomona Alternative School	710
	GI TC IMPERIAL HIGHWAY, LLC	531120	NO	2222 E IMPERIAL HWY	EL SEGUNDO	90245	YES	Residental	3,315	St. Johns Preschool	3,315
	MERCEDES-BENZ WEST COAST CAMPUS	811121	NO	3860 N LAKEWOOD BLVD	LONG BEACH	90808	YES	Residental	845	Mark Twain Elementary	3,620
179137	QG PRINTING II LLC	323111	NO NO	7190 JURUPA AVE	RIVERSIDE	92504-1016	YES	Residental	3,900	Terrace Elementary	5,335
	REICHHOLD LLC 2	325211	NO VEC	237 S MOTOR AVE	AZUSA	91702-3228	NO NO	Residental	4,170	Paramount Elemntary	6,760
180908	ECO SERVICES OPERATIONS CORP.  AVCORP COMPOSITE FABRICATION, INC	325180	YES	20720 S WILMINGTON AVE	CARSON	90810 90249	NO	Residental	490	Del Amo Elementary	1,970
	TORRANCE REFINING COMPANY LLC	336413 324110	YES YES	1600 W 135TH ST 3700 W 190TH ST	GARDENA TORRANCE	90249	YES NO	Residental Residental	1,340 120	Henry Clay Middle School  Crenshaw Children's Center Preschool	4,110 440
181667	TORRANCE VALLEY PIPELINE CO LLC	324110 486910	YES NO	8044 WOODLEY AVE	VAN NUYS	90504-5790	YES	Residental Residental	1,850		3,160
	TORRANCE VALLEY PIPELINE CO LLC TORRANCE VALLEY PIPELINE CO LLC	221210	NO NO	25500 MAGIC MOUNTAIN PKY	VALENCIA	91406	NO NO	Residental	2,207	College of the Capyons	5,438
	TORRANCE VALLEY PIPELINE CO LLC TORRANCE VALLEY PIPELINE CO LLC	486910	NO NO	5800 SEPULVEDA BLVD	CULVER CITY	90230	NO NO	Residental	1,105	College of the Canyons El Marino Elementary	2,210
	COLTON POWER, LP	221118	NO NO	661 S COOLEY DR	COLTON	92324	NO	Medical	545	Cooley Ranch Elementary	4,361
	COLTON POWER, LP	221118	NO	559 PEPPER AVE	COLTON	92324	NO	Hospital	4,002	Colton HS	6,072
	MATRIX OIL CORP	211112	NO NO	153 CANADA SOMBRE RD	LA HABRA HEIGHTS	90631-7853	NO NO	Residental	4,002	Grazide Elementary	5,755
	URBAN COMMONS LLC EVOLUTION HOSPITALITY	713110	NO NO	1256 S PIER J AVE	LONG BEACH	90801	NO	Residental	7,075	Cesar Chavez Flementary	8,990
	ONTARIO INTERNATIONAL AIRPORT AUTHORITY	488119	YES	ONTARIO INTERNATIONAL AIRPORT	ONTARIO	91761-7771	YES	Residental	480	Mariposa Elementary	1,765
	ONNI TIMES SQUARE LP	531210	NO	202 W 1ST STREET & 145 S SPRING ST	LOS ANGELES	90012	NO	Residental	1,170	Colburn School	1,520
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193937	AST TEXTILE GROUP, INC.	313210	NO	12537 CERISE AVE	HAWTHORNE	90250-4801	YES	Residental	510	Kornblum School	670
184288	SENTINEL PEAK RESOURCES CALIFORNIA, LLC	211110	NO	1400 N MONTEBELLO BLVD	MONTEBELLO	90640	NO	Residental	120	Don Bosco Technical Institute	1.715
184301	SENTINEL PEAK RESOURCES CALIFORNIA, LLC	211110	NO	5640 S FAIRFAX AVE	LOS ANGELES	90056	NO	Residental	140	Windsor Hills Elementary	850
184849	CLOUGHERTY PACKING, LLC	311611	NO	3049 E VERNON AVE	VERNON	90058-1882	NO	Residental	5,135	Pacific Boulevard School	5,335
185101	LSC COMMUNICATIONS, LA MFG DIV	323111	NO	19681 PACIFIC GATEWAY DR	TORRANCE	90502	NO	Residental	1,940	186th Street Elementary	4,040
185145	9W HALO WESTERN OPCP LP DBA ANGELICA	812332	NO	1575 N CASE ST	ORANGE	92867	NO	Residental	1.485	St. Norberts Catholic School	1,485
185146	9W HALO WESTERN OPCP L.P. D/B/A ANGELICA	812332	NO	451 SAN FERNANDO RD	LOS ANGELES	90031-1731	NO	Residental	1,280	Mendoza Family Child Care	1,505
185352	SNOW SUMMIT, LLC.	713920	NO	880 SUMMIT BLVD	BIG BEAR LAKE	92315	NO	Residental	15	Big Bear High School	3,660
185574	BRIDGE ENERGY, LLC	211111	NO	1531 BREA CANYON RD	BREA	92821-2626	NO	Residental	100	Mariposa Elementary	975
185575	BRIDGE ENERGY, LLC	211111	NO	2000 SITE DR	BREA	92821	NO	Residental	335	Mariposa Elementary	1,995
185600	BRIDGE ENERGY, LLC	211120	NO	2000 TONNER CANYON RD	BREA	92821	NO	Residental	1,945	Evergreen Elementary	6,390
185601	BRIDGE ENERGY, LLC	211120	NO	2000 TONNER CANYON RD	BREA	92821	NO	Residental	1,945	Evergreen Elementary	6,390
185801	BERRY PETROLEUM COMPANY, LLC	211111	NO	25121 N SIERRA HWY	SANTA CLARITA	91321-2007	NO	Residental	3,135	Golden Valley High School	3,680
187165	ALTAIR PARAMOUNT, LLC	324110	NO	14700-08 DOWNEY AVE	PARAMOUNT	90723-4526	NO	Residental	40	Harry Wirtiz Middle School	390
800003	HONEYWELL INTERNATIONAL INC	336413	YES	2525 W 190TH ST, DEPT 62 T 19	TORRANCE	90504-6061	NO	Residental	285	Hamilton Adult School	365
800016	BAKER COMMODITIES INC	311613	NO	4020 BANDINI BLVD	VERNON	90058	NO	Residental	2,750	Fishburn Avenue Elementary	4,775
800026	ULTRAMAR INC	324110	YES	2402 E ANAHEIM ST	WILMINGTON	90744	NO	Residental	2,430	Wilmington Park Elementary	2,880
800030	CHEVRON PRODUCTS CO.	324110	YES	324 W EL SEGUNDO BLVD	EL SEGUNDO	90245-3680	YES	Residental	100	Beach Badies Day Care Center	100
800037	DEMENNO-KERDOON DBA WORLD OIL RECYCLING	324191	YES	2000 N ALAMEDA ST	COMPTON	90222	NO	Residental	55	Jefferson Elementary	505
800038	THE BOEING COMPANY - C17 PROGRAM	336411	NO	2401 E WARDLOW RD	LONG BEACH	90807	YES	Residental	1,130	Burroughs Elementary	3,045
800066	HITCO CARBON COMPOSITES INC	336419	NO	1551 W 139TH ST	GARDENA	90249-2506	YES	Residental	1,510	Purche Avenue Elementary	3,830
800067	THE BOEING COMPANY	334220	NO	IMPERIAL, MAPLE, NASH & SELBY	EL SEGUNDO	90245	YES	Residental	1,550	St. Johns Preschool	1,550
800074	LA CITY, DWP HAYNES GENERATING STATION	221112	NO	6801 2ND ST	LONG BEACH	90803-4324	NO	Residental	165	Charles R Kettering Elementary	2,265
800075	LA CITY, DWP SCATTERGOOD GENERATING STN	221118	YES	12700 VISTA DEL MAR	PLAYA DEL REY	90293-8599	YES	Residental	5	Richmond Street Elementary	500
800080	LUNDAY-THAGARD CO DBA WORLD OIL REFINING	324122	NO	9301 GARFIELD AVE	SOUTH GATE	90280-3898	NO	Residental	1,230	Los Padrinos Juvenile Hall	2,420
800088	3M COMPANY	212319	NO	18750 MINNESOTA RD	CORONA	92881	NO	Residental	2,690	El Cerrito Middle School	5,545
800113	ROHR, INC.	336412	NO	8200 ARLINGTON AVE	RIVERSIDE	92503-1499	YES	Residental	40	Arlanza Elementary	550
800127	SO CAL GAS CO	486210	NO	831 N HOWARD AVE	MONTEBELLO	90640-2598	NO	Residental	110	Schurr High School	2,195
800128	SO CAL GAS CO	486210	NO	12801 TAMPA AVE	NORTHRIDGE	91326	NO	Residental	160	Castlebay Lane Charter School	1,080
800129	SFPP, L.P.	486910	NO	2359 RIVERSIDE AVE	BLOOMINGTON	92316-2931	NO	Residental	5,970	Ruth Grimes Elementary	4,050
800149	US BORAX INC	325180	NO	300 FALCON ST	WILMINGTON	90744-6495	NO	Residental	4,605	Wilmington Skill Center	4,605
800150	US GOVT, AF DEPT, MARCH AIR RESERVE BASE	928110	YES	MARCH ARB	RIVERSIDE	92518	YES	Residental	100	Rainbow Ridge Elementary	2,725
800168	PASADENA CITY, DWP	221112	YES	72 E GLENARM ST	PASADENA	91105-3482	NO	Residental	100	Pasadena School	100
800170	LA CITY, DWP HARBOR GENERATING STATION	221118	NO	161 N ISLAND AVE	WILMINGTON	90744-6303	NO	Residental	100	Wilmington Skill Center	100
800181	CALIFORNIA PORTLAND CEMENT CO	327310	NO	695 S RANCHO AVE	COLTON	92324	NO	Residental	85	San Salvador Preschool	230
800189	DISNEYLAND RESORT	713110	NO	1313 S HARBOR BLVD	ANAHEIM	92802	NO	Residental	1,865	Paul Revere Elementary	3,750
800193	LA CITY, DWP VALLEY GENERATING STATION	221112	YES	11801 SHELDON ST	SUN VALLEY	91352-1420	YES	Residental	260	Sun Valley High School	1,640
800196	AMERICAN AIRLINES, INC,	481111	NO	7260 WORLD WAY WEST	LOS ANGELES	90045	YES	Residental	3,870	Loyala Village Elementary	5,650
800205	BANK OF AMERICA NT & SA, BREA CENTER	522120	NO	275 S VALENCIA AVE	BREA	92823	NO	Residental	120	Olinda Elementary	930
800264	EDGINGTON OIL COMPANY	324121	YES	2400 E ARTESIA BLVD	LONG BEACH	90805	NO	Residental	85	Grant Elementary	2,730
800325	TIDELANDS OIL PRODUCTION CO	211120	NO	949 PIER G AVE	LONG BEACH	90802	NO	Residental	3,345	Cesar Chavez Elementary	5,115
800330	THUMS LONG BEACH	211111	NO	1105 HARBOR SCENIC DR, PIERS J1-J6	LONG BEACH	90802	NO	Residental	8,610	Cesar Chavez Elementary	10,510
800335	LA CITY, DEPT OF AIRPORTS	488111	YES	275 CENTER WAY	LOS ANGELES	90045-5834	YES	Residental	4,775	Visitation School	4,800
800338	SPECIALTY PAPER MILLS INC	322211	NO	8834-44 MILLER GROVE DR	SANTA FE SPRINGS	90670	NO	Residental	415	Los Nietos Middle School	630
800344	CALIFORNIA AIR NATIONAL GUARD, MARCH AFB	928110	YES	MARCH AFB	RIVERSIDE	92518-5000	YES	Residental	<5	Rainbow Ridge Elementary	2,725
800371	RAYTHEON SYSTEMS COMPANY - FULLERTON OPS	541511	NO	1801 HUGHES DR, BLDG 678	FULLERTON	92833	YES	Residental	370	Sunny Hills High School	370
800372	EQUILON ENTER. LLC, SHELL OIL PROD. US	424710	YES	20945 S WILMINGTON	CARSON	90810	NO	Residental	355	Del Amo Elementary	790
800393	VALERO WILMINGTON ASPHALT PLANT	324110	YES	1651 ALAMEDA ST	WILMINGTON	90744	NO	Residental	1,030	Wilimgton Park Eary Education Center	3,500
800408	NORTHROP GRUMMAN SYSTEMS	336411	YES	3301 AVIATION & ROSECRANS	MANHATTAN BEACH	90266	NO	Residental	830	Peter Burnett Elementary	2,595
800409	NORTHROP GRUMMAN SYSTEMS CORPORATION	336411	YES	ONE SPACE PARK, BLDGS. D1,3,4,M3,R1	REDONDO BEACH	90278	NO	Residental	85	RK Llyod Continuation High School	1,035
	PLAINS WEST COAST TERMINALS LLC	486110	YES	692 STUDEBAKER RD	LONG BEACH	90803-2221	NO	Residental	265	Sato Academy of Mathematics and Science	635
800417	PLAINS WEST COAST TERMINALS LLC	486110	NO	2500 E VICTORIA ST	COMPTON	90220-6013	NO	Residental	1,350	Del Amo Junior Seminary	5,315
800419	PLAINS WEST COAST TERMINALS LLC	486110	YES	21652 NEWLAND ST	HUNTINGTON BEACH	92646	NO	Residental	2,190	Edison High School	3,430
800420	PLAINS WEST COAST TERMINALS LLC	486110	YES	2685 PIER S LN	LONG BEACH	90802	NO	Residental	4,520	Wilmington Park Elementary	8,630
800436	TESORO REFINING AND MARKETING CO, LLC	324110	YES	2101 E PACIFIC COAST HWY	WILMINGTON	90744-2914	NO	Residental	1,760	Bethune Mary School	1,760

# **APPENDIX C**

Comment Letters Received on the Draft SEA and Responses to Comments

#### **Comment Letter #1**



#### PALA ENVIRONMENTAL DEPARTMENT

PALA BAND OF MISSION INDIANS PMB 50, 35008 Pala Temecula Road | Pala, CA 92059 Phone 760-891-3510 | Fax 760-742-3189

August 8, 2018

South Coast Air Quality Management District 21865 Copley Drive Diamond Bar, CA 91765-4178 Attention: Darren Ha (c/o CEQA)

Re: Recipient of CEQA Notices/Documents

Dear Mr. Ha,

The Pala Band of Mission Indians would like to thank you for the opportunity to review and comment on the SDAPCD's notices related to the California Environmental Quality Act (CEQA). According to your letter the SDAPCD participating as a lead agency on projects is very valuable information for us and we wish to continue receiving more communication from SCAQMD pertaining to CEQA. This letter therefore is to inform you that Pala currently has no objections to receiving more information from SCAQMD. Please keep us on your contacts list.

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If you have any questions or comments, please contact Darold Wallick, Air Technician for the Pala Environmental Department, at dwallick@palatribe.com or 760-891-3540.

Sincerely,

Shasta C. Gaughen, PhD Environmental Director

THINK GLOBALLY | ACTTRIBALLY

# Response to Comment Letter #1 - Pala Band of Mission Indians

# Response 1-1:

Thank you for your comment. This comment letter does not raise any issues relating to the CEQA analysis or rule language, therefore no further response is required under CEQA.

#### **Comment Letter #2**

LATHAM & WATKINS LLP

September 7, 2018

#### VIA EMAIL

Dr. Philip Fine Deputy Executive Officer South Coast Air Quality Management District 21865 Copley Drive Diamond Bar, CA 91765

Re: Proposed Amended Rules 2001 and 2002

Dear Dr. Fine:

We are submitting these comments on behalf of our client Western States Petroleum Association ("WSPA") on the most recent round of proposed amendments to South Coast Air Quality Management District ("SCAQMD") Rules 2001 and 2002. The amendments are being proposed in connection with the transition of the Regional Clean Air Incentives Market ("RECLAIM") program to a command-and-control regulatory structure. WSPA is a non-profit trade association representing companies that explore for, produce, refine, transport and market petroleum, petroleum products, natural gas and other energy supplies in five western states including California. WSPA has been an active participant in air quality planning issues for over 30 years. WSPA-member companies operate petroleum refineries and other facilities in the South Coast Air Basin that will be impacted by the transition out of the RECLAIM program.

General Comments

The proposed amendments to Rules 2001 and 2002 are primarily interim measures intended to establish new eligibility criteria for exiting RECLAIM, provide opt-out procedures, and address, on a temporary basis, unresolved issues surrounding compliance of new source review ("NSR") for former RECLAIM facilities once they have transitioned out of the RECLAIM program. As WSPA and others have expressed in numerous meetings, workshops and hearings conducted in connection with the RECLAIM transition, we have serious concerns about the lack of clarity surrounding NSR in a post-RECLAIM regime.

We believe current SCAQMD staff's ("staff") proposed approach is premature, as staff has not addressed all of the underlying issues surrounding a RECLAIM sunset. RECLAIM is a comprehensive, complex program that was adopted as a whole. In the development of RECLAIM, staff not only determined current and future effective best available retrofit control

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technology ("BARCT"), but also examined and addressed NSR, reviewed socioeconomic impacts, mitigated implications of emissions trading, resolved enforcement and monitoring issues, and understood a host of other consequences of adopting such a program. This comprehensive approach ensured the overwhelming success of the RECLAIM program as it was designed. In contrast for this rulemaking, staff is dismantling the RECLAIM program without analyzing any of the consequences of the proposed approach. Most importantly, staff has not addressed NSR, nor the environmental and socioeconomic impacts of a RECLAIM sunset.

Our strong preference is that staff prioritizes resolution of the NSR issues and conduct an analysis of the entire RECLAIM transition project comparable with the same full analysis that was done during the implementation of RECLAIM before initiating rulemaking. There is no evidence that this has been done to date. We believe that addressing fundamental programmatic issues that will affect all former RECLAIM facilities, such as NSR, early in the transition process, and then moving on to the more narrowly applicable landing rules, would result in a more orderly and efficient transition in the following ways:

2-2 Cont

- It would provide facilities with an understanding of the NSR requirements and
  procedures that will apply to modifications required to comply with updated BARCT
  rules. It is not possible to develop a final and comprehensive plan for implementing new
  BARCT requirements without knowing the NSR requirements and procedures and how
  those will impact post-RECLAIM operating permits.
- It would result in a more efficient use of staff resources. For example, the proposed amendments to Rules 2001 and 2002 are essentially "stop-gap" measures that are necessary because the NSR and other programmatic issues remain unresolved. If the NSR and other programmatic issues were addressed, it would not be necessary to develop and implement such measures.
- It would avoid the current ad hoc, piecemeal approach to the RECLAIM Transition
  Project which results in additional confusion and uncertainty. This is illustrated by the
  fact that staff's positions with respect to certain issues related to the proposed
  amendments to Rules 2001 and 2002 are quite different than positions taken when these
  two rules were amended in January of this year in what we view as a rush to get the
  RECLAIM transition process underway.
- It would avoid legal vulnerabilities that we believe are inherent in the current ad hoc, piecemeal approach because the environmental and socioeconomic assessments of incremental rulemaking are disjointed and incomplete.

Should the District continue with this piecemeal approach, we offer the comments set forth below on the proposed amendments:

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Dr. Philip Fine September 7, 2018 Page 3

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# Specific Comments on Proposed Amended Rule 2002(f)(11) - "Stay-In" Provision

The proposed amendments to Rule 2002 would allow facilities to remain in the RECLAIM program, and thereby avail themselves of the RECLAIM NSR program set forth in SCAQMD Rule 2005 for some period of time. Our understanding, which was confirmed by staff during the RECLAIM Working Group meeting on August 9, 2018, is that the decision of whether or not to remain in the RECLAIM program is completely within the discretion of the facility (assuming the facility meets the specified criteria). Some of the language in the proposed amendments could be read to grant the Executive Officer discretion (beyond merely confirming that the facility meets the specified criteria) to decide whether or not the facility may remain in the program. The following proposed changes are intended to better reflect staff's intent.

- (11) An owner of or operator of a RECLAIM facility that receives an initial determination notification may elect that for the facility to remain in RECLAIM by submitting if a request to the Executive Officer to remain in RECLAIM is submitted, together with including any equipment information required pursuant to paragraph (f)(6).
  - (A) Upon receiving a request to remain in

    RECLAIM and any equipment information
    required pursuant to paragraph (f)(6), written
    approval by the Executive Officer shall notify the
    owner or operator in writing that the facility shall
    remain in RECLAIM subject to the following:
    - The facility shall remain in RECLAIM until a subsequent notification is issued to the facility that it must exit by a date no later than December 31, 2023.
    - The facility is required to submit any updated information within 30 days of the date of the subsequent notification.
    - (iii) The facility shall comply with all requirements of any non-RECLAIM rule that does not exempt NOx emissions from RECLAIM facilities.

# Specific Comments on Proposed Amended Rule 2002(f)(10) - "Opt-Out" Provision

Proposed Amended Rule 2002 includes an "opt-out" provision for those facilities that may be ready to voluntarily exit RECLAIM prior to the time that they might otherwise be transitioned out. The current staff proposal differs from previous proposals in that it places

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certain restrictions on facilities after they have exited the program that we believe are unfair and unwarranted. Specifically, proposed paragraph (f)(10)(B) would prohibit such facilities from taking advantage of otherwise available offset exemptions in SCAQMD Rule 1304. In the event that an NSR event requiring offsets were to occur after the facility exited the RECLAIM program, it would be required to obtain emission reduction credits on the open market, which the staff acknowledges are "scarce." (July 20 Preliminary Draft Staff Report, p. 8). We believe that it is unnecessary, unfair, and possibly contrary to state law, to deny former RECLAIM facilities advantages that they would otherwise be entitled to and that are available to all other non-RECLAIM facilities.

The Preliminary Draft Staff Report expresses concern that the potential impacts associated with emission increases from facilities that might exit the RECLAIM program, even if limited to the 37 facilities the staff initially identified as eligible to exit, could impose a demand on Rule 1304 offset exemptions that could approach or surpass the cumulative emissions increase thresholds of SCAQMD Rule 1315. (Preliminary Draft Staff Report, p. 8). In other words, staff is concerned that if former RECLAIM facilities were permitted to utilize Rule 1304 offset exemptions, the demand on the SCAQMD's internal emission offset bank, which supports the offset exemptions, might exceed previously analyzed levels. This concern seems inconsistent with positions taken by staff in connection with the January 2018 amendments to these two rules, and with more recent statements by staff suggesting that it believes the internal emission offset bank is the most viable source of emission offsets for former RECLAIM facilities on a long-term basis.

The January 2018 amendments established the criteria and procedures pursuant to which eligible facilities would be identified and exited from RECLAIM. According to the Final Staff Report, "... the proposed amendments would remove approximately 38 facilities from NOx RECLAIM." (January 5 Final Staff Report, p. 2). Staff determined that the impact of exiting the initial round of facilities, including impacts associated with reduced demand for RTCs, would be minimal:

Given the analysis above and the fact that the 38 facilities—which are potentially ready to exit out of the NOx RECLAIM program into command-and-control—account for about one percent of NOx emissions and NOx RTC holdings in the NOx RECLAIM universe, staff concludes that the potential impact of PAR 2002 on the demand and supply of NOx RTC market is expected to be

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Cont

<sup>&</sup>lt;sup>1</sup> References herein to "July 20 Preliminary Draft Staff Report" refer to the Preliminary Draft Staff Report, Proposed Amendments to Regulation XX- Regional Clean Air Incentives Market (RECLAIM), Proposed Amended Rules 2001 – Applicability and 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx), dated July 20, 2018.

<sup>&</sup>lt;sup>2</sup> References herein to "January 5 Final Staff Report" refer to the Final Staff Report Proposed Amendments to Regulation XX – Regional Clean Air Incentives Market (RECLAIM) Proposed Amended Rules 2001 – Applicability and 2002 – Allocations for Oxides of Nitrogen (NOx) and Oxides of Sulfur (SOx), dated January 5, 2018.

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minimal and large price fluctuations in the NOx RTC market are unlikely to result directly from the potential exit of the 38 directly affected facilities out of the NOx RECLAIM program. Therefore, PAR 2002 would have minimal impacts on the existing facilities that are not yet ready to exit the NOx RECLAIM program. (January 5 Final Staff Report, p. 12.)

To support its conclusion that exiting the initial round of facilities from the program would have minimal impacts as a result of foregone market demand for RTCs, staff analyzed three scenarios in which NOx emissions from the subject facilities were: i) 5% below 2015 NOx emissions; ii) the same as 2015 NOx emissions; and iii) 5% above 2015 NOx emissions. (January 5 Final Staff Report, p. 11). Staff determined that foregone market demand for RTCs associated with exiting the initial group of facilities under each of the three scenarios would be 0.073 tons per day (TPD), 0.080 TPD, and 0.086 TPD, respectively. Based on this analysis, staff concluded that the anticipated future demand for NOx RTCs associated with the exiting facilities was minimal, and that eliminating that demand would not materially impact the remaining market. In other words, staff concluded that the exiting facilities would have a negligible demand for RTCs in the future, including RTCs required to satisfy NSR requirements. As stated in the Summary of the Proposal:

Considering the past market behavior by these facilities, staff concludes that the potential impact of PAR 2002 on the demand and supply of NOx RTC market is expected to be minimal and large price fluctuations in the NOx RTC market are unlikely to result directly from the potential exit of these facilities out of the NOx RECLAIM program. (Summary of Proposal, Agenda Item No. 18, January 5, 2018, p. 3.)

Notably, staff did not even address the impact that the January 2018 amendments might have on the internal bank even though those amendments were intended to result in precisely the situation about which staff is now expressing concern – the removal of 38 facilities from the RECLAIM program that would then be eligible to take advantage of offset exemptions in Rule 1304 like any other RECLAIM facility.

In contrast with the January 2018 Final Staff Report, the July 2018 Preliminary Draft Staff Report expresses serious concerns about the potential for increased NOx emissions from facilities exiting the program, stating that "[e]ven among the first 37 facilities identified that may be eligible to exit, any impacts from potential emissions increases are unknown and if significant enough, can approach or surpass the cumulative emissions increase thresholds of Rule 1315." (July 2018 Preliminary Draft Staff Report, p. 8).

Clearly, the conclusions reached by staff in the January 2018 Final Staff Report, upon which the Governing Board relied when it adopted the current versions of Rules 2001 and 2002, are inconsistent with the concerns being raised by staff in the current proposal. Either staff erred in January by underestimating the impacts on the RECLAIM market and failing to even analyze

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the potential impacts on the internal bank, or it is overstating the potential impacts associated with the current proposal. In either case, this inconsistency illustrates the problem with undertaking the RECLAIM transition in an ad hoc, piecemeal fashion.

#### California Environmental Quality Act Considerations

WSPA and others have expressed concerns regarding the "piecemeal" manner in which the California Environmental Quality Act ("CEQA") analysis for the RECLAIM transition is being conducted. "... CEQA's requirements 'cannot be avoided by chopping up proposed projects into bite-size pieces which, individually considered, might be found to have no significant effect on the environment or to be only ministerial.' [Fn. omitted.]" Lincoln Place Tenants Assn. v. City of Los Angeles (2005) 130 Cal.App.4th 1491,1507 quoting Plan for Arcadia, Inc. v. City Council of Arcadia (1974) 42 Cal.App.3d 712, 726. Staff explained its CEQA strategy for the RECLAIM transition in an April 25, 2018 letter to the Los Angeles County Business Federation in which it stated:

The potential environmental impacts associated with the 2016 AQMP, including CMB-05, were analyzed in Program Environmental Impact Report (PEIR) certified in March, 2017 . . . In other words, the environmental impacts of the entire RECLAIM Transition project . . . were analyzed in the 2016 AQMP and the associated PEIR, which was a program level analysis . . . Since the SCAQMD has already prepared a program-level CEQA analysis for the 2016 AQMP, including the RECLAIM Transition, no additional program-level analysis is required and further analysis will be tiered off the 2016 AQMP PEIR. (http://www.aqmd.gov/docs/default-source/rule-book/Proposed-Rules/regxx/aqmd-response-letter-to-bizfed-042518.pdf?sfvrsn=6).

Consistent with the staff's explanation described above, SCAQMD staff has prepared a Draft Subsequent Environmental Assessment ("Draft SEA") to analyze environmental impacts from the proposed amendments to Rules 2001 and 2002.

(http://www.aqmd.gov/home/research/documents-reports/lead-agency-scaqmd-projects). The Draft SEA attempts to tier off of the March 2017 Final Program Environmental Impact Report for the 2016 AQMP and tries to obscure the issue by citing to several other previously certified CEQA documents, including the December 2015 Final Program Environmental Assessment completed for the amendments to the NOx RECLAIM program that were adopted on December 4, 2015, and the October 2016 Addendum to the December 2015 Final Program Environmental Assessment completed for amendments to Rule 2002 to establish criteria and procedures for facilities undergoing a shutdown and for the treatment of RTCs. Consistent with the staff's earlier explanation, the Draft SEA states:

"The decision to transition from NOx RECLAIM into a sourcespecific command-and-control regulatory structure was approved by the SCAQMD Governing Board as control measure CMB-05 in

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the 2016 AQMP and the potential environmental impacts associated with the 2016 AQMP, including CMB-05, were analyzed in the Final Program EIR certified in March 2017. This Draft SEA relies on the analysis in the March 2017 Final Program EIR for the 2016 AQMP." (Draft SEA, p. 2-5).

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The proposed amendments to Rules 2001 and 2002 implement that portion of control measure CMB-05, written after the Governing Board's adoption of the 2016 AQMP that calls for the transition of the RECLAIM program to a command and control regulatory structure. As stated in the July 2018 Preliminary Draft Staff Report, "Proposed Amended Rules 2001 and 2002 will continue the efforts to transition RECLAIM facilities to a command-and-control regulatory structure . . ." (July 2018 Preliminary Draft Staff Report, p. 2). The problem with the proposal to tier the CEQA analysis for the currently proposed amendments to Rules 2001 and 2002 off from the March 2017 Final Program EIR for the 2016 AQMP is that control measure CMB-05 as proposed at the time the March 2017 Final Program EIR was prepared did not include a transition out of the RECLAIM program. That language was added well after the CEOA analysis was complete. Furthermore, no additional CEQA analysis was conducted to address the changes to CMB-05.

2-7

The Final Draft 2016 AOMP, which was ultimately presented to the SCAQMD Governing Board, was released in December 2016. Control measure CMB-05 called for an additional five tons per day of NOx reductions from sources covered by the RECLAIM program by the year 2031. CMB-05 also called for convening a Working Group to consider replacing the RECLAIM program with a more traditional command-and-control regulatory program, but did not include a mandate to undertake such a transition. SCAQMD Governing Board action on the Final Draft 2016 AQMP was noticed for February 3, 2017. When the 2016 AQMP item came up on the agenda, SCAQMD staff made a presentation, as is typical. No substantive questions were asked of the staff by Board Members, and no Board Members indicated an intention to offer amendments to the staff proposal. The public was then provided an opportunity to comment, and approximately five hours of public comment ensued.

2 - 8

Following the close of the public comment period, Board Member Mitchell stated her intention to introduce amendments to the staff proposal for control measure CMB-05 that would: i) accelerate the additional five TPD of reductions to 2025 from 2031; and ii) transition to a command-and-control program as soon as practicable. Board Member Mitchell did not provide any specific proposed language and did not make a formal motion to amend the staff proposal. For reasons that are not relevant here, action on the item was continued to the March 3, 2017 Governing Board hearing. The Governing Board stated its intention not to take additional public comment on the item at the March 3, 2017 hearing.

At the hearing on March 3, 2017, Board Member Mitchell introduced the following amendments to CMB-05 that included a direction to staff to develop a transition out of the RECLAIM program:

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BE IT FURTHER RESOLVED, that the SCAQMD Governing Board does hereby direct staff to modify the 2016 AQMP NOx RECLAIM measure (CMB-05) to achieve the five (5) tons per day NOx emission reduction commitment as soon as feasible, and no later than 2025, and to transition the RECLAIM program to a command and control regulatory structure requiring BARCT level controls as soon as practicable and to request staff to return in 60 days to report feasible target dates for sunsetting the RECLAIM program.

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There was no Board Member discussion of the proposed amendments, and they were approved on a vote of 7-6.

The CEQA analysis supporting the 2016 AQMP commenced with a Notice of Preparation of a Draft Environmental Impact Report ("EIR") released on July 5, 2016. The Draft EIR was released on September 16, 2016, with the comment period closing on November 15, 2016. In mid-November 2016, four public hearings related to the AQMP were held in each of the four counties within the SCAQMD territory, at which comments on the Draft EIR were taken. After incorporating comments and making minor textual changes, the Final EIR was released in January 2017. No material changes or additional analysis were undertaken subsequent to the release of the Final EIR, which was certified by the Governing Board on March 3, 2017 as the March 2017 Final Program Environmental Impact Report for the 2016 AOMP, upon which staff now seeks to rely.

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Thus, the transition out of the RECLAIM program, which the currently proposed amendments to Rules 2001 and 2002 seek to implement, was not included in the version of CMB-05 presented to the Governing Board as part of the 2016 AQMP. The March 2017 Final Program EIR for the 2016 AQMP, which was completed in January 2018, did not analyze the transition of the RECLAIM program because that was not prescribed by the CMB-05 measure at that time. Therefore, tiering off of the March 2017 Final Program EIR for the 2016 AQMP to support rule amendments that seek to implement the transition is not possible since there is no analysis from which to tier off. In the absence of a program level CEQA analysis that includes the RECLAIM transition, staff's segmented analysis of each proposed rulemaking action in the transition process constitutes classic "piecemealing" contrary to the requirements of CEQA.

Staff's attempt to tier without having completed a programmatic analysis of the RECLAIM Transition Project ignores the fact that RECLAIM is a comprehensive program that includes an assessment of BARCT for all of the sources in the program. It was adopted as a whole, a single package, not as a series of individual rules and regulations. There are no separate BARCT regulations in the RECLAIM program. Because RECLAIM allows for BARCT to be implemented on an aggregate basis, all BARCT determinations had to be made together. Furthermore, all RECLAIM rules are dependent upon one another, and none of these can stand alone. By attempting to analyze the impact of a single RECLAIM rule, i.e., BARCT determination, staff is ignoring the interdependency of the program, and thus, improperly disregarding the impacts of the comprehensive program.

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In the draft SEA, staff claims that it is speculative to determine what BARCT may be for all the various sources under the RECLAIM program. This underscores the fact that a comprehensive program transitioning RECLAIM sources to command and control rules was never developed or analyzed. Rather, staff is piecemealing the analysis of the RECLAIM transition. Such an approach has been rejected by the courts: "Instead of itself providing an analytically complete and coherent explanation, the FEIR notes that a full analysis of the planned conjunctive use program must await environmental review of the Water Agency's zone 40 master plan update, which was pending at the time the FEIR was released. The Board's findings repeat this explanation. To the extent the FEIR attempted, in effect, to tier from a future environmental document, we reject its approach as legally improper under CEQA." Vineyard Area Citizens for Responsible Growth, Inc. v. City of Rancho Cordova (2007) 40 Cal.4th 412, 440 [emphasis in original].

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Furthermore, RECLAIM is an emissions trading program. It allows facilities to choose to implement specific controls or to purchase emissions credits. Staff's piecemealing of the analysis does not account for those facilities that have implemented other means to comply with the program and the additional impacts the transition to individual command and control rules may have on these facilities. Additionally, these impacts cannot be captured in a single rule analysis. Rather, staff's piecemealing further ignores the impacts on facilities that are subject to multiple BARCT determinations.

#### Health & Safety Code Section 39616

The current staff proposal for amending Rule 2002 to prevent former RECLAIM facilities from accessing offset exemptions in Rule 1304 would place former RECLAIM facilities at a significant disadvantage relative to other non-RECLAIM facilities. California Health & Safety Code Section 39616(c)(7) prohibits imposing disproportionate impacts, measured on an aggregate basis, on those stationary sources included in the RECLAIM program compared to other permitted stationary sources. Creating a new category of sources without access to either RTCs or Rule 1304 offset exemptions to satisfy NSR requirements runs afoul of this prohibition.

2-11

#### Statement Pertaining to SCAQMD Rule 1306

The July 2018 Preliminary Draft Staff Report contains the following statement: "Moreover, Rule 1306 – Emission Calculations would calculate emission increases of exiting RECLAIM facilities based on actual to potential emissions, thereby further exacerbating the need for offsets." (Preliminary Draft Staff Report, p. 8). It is not clear why this would be the case. Furthermore, it is premature to make such assertions outside the context of an overall analysis of what the NSR requirements for former RECLAIM facilities might be. This is a critical issue that must be addressed in the overall development of the NSR program for former RECLAIM facilities.

2-12

Dr. Philip Fine September 7, 2018 Page 10

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#### Conclusion

Thank you for considering these comments. We look forward to continuing to work with you on these rulemakings which are critically important to stakeholders as well as the regional economy. If you have any questions, please contact me at (714) 401-8105 or by email at michael.carroll@lw.com or Bridget McCann of WSPA at (310) 808-2146 or by email at bmccann@wspa.org.

2-12 Cont

Sincerely,

Michael J. Carroll POLL of LATHAM & WATKINS LLP

cc: Cathy Reheis-Boyd, WSPA

Patty Senecal, WSPA Bridget McCann, WSPA Wayne Nastri, SCAQMD Barbara Baird, SCAQMD Michael Krause, SCAQMD

# Responses to Comment Letter #2 – Latham & Watkins LLP

# Response 2-1:

This comment begins by introducing the parties represented by the letter; no response to this comment is necessary. SCAQMD staff appreciates your ongoing participation.

# Response 2-2:

Staff understands that there is a priority to resolve the NSR issues. However, staff disagrees that the rulemakings that are currently underway in several categories should stop until NSR amendments are adopted. It is still possible for facilities to go through NSR permitting under current RECLAIM rules and furthermore, many emission reduction projects as a result of implementing BARCT would not trigger NSR. The CEQA and socioeconomic impacts will be evaluated for all the command and control rules identified as landing rules, including impacts for the installation of controls, as well as impacts for monitoring, reporting, and recordkeeping requirements. There will also be a CEQA and socioeconomic analysis conducted for any NSR (Regulation XIII) rulemaking. The amendments to PARs 2001 and 2002 are necessary because they establish a process that would be in place in order to transition facilities out of RECLAIM more efficiently once the NSR provisions for former RECLAIM facilities are adopted, as well as allowing facilities desiring to exit before NSR issues are resolved to do so.

# Response 2-3:

While the amendments from January 2018 established the initial criteria for determining if RECLAIM facilities were ready to exit, the current proposed amendments provide revisions based on ongoing analysis of the RECLAIM universe. The January 2018 amendments contained an RTC analysis for the first 37 facilities that were identified as ready to exit. However, the analysis for the NSR rulemaking will consist of a different analysis and will apply to the entire universe of RECLAIM facilities. Comments about piecemealing CEQA and socioeconomic impacts were addressed in SCAQMD's response letter to BizFed on April 25, 2018, a copy of which is attached at the end of these responses.

#### Response 2-4:

The proposed amendments to Rule 2002 paragraph (f)(11) provide the option for a facility to remain in RECLAIM upon receipt of an initial determination notification. There is no discretion as to whether the Executive Officer would accept or deny the request. The only requirement aside from submitting a request to the Executive Officer is to provide a listing of any equipment information, as specified in the proposed rule language.

#### Response 2-5:

The socioeconomic analysis conducted for the January 2018 amendments focused on the impacts of RTCs on the facilities identified as ready to exit and on the existing RECLAIM market. The analysis required for an NSR rulemaking would be different and would be based on the demand for projects that would result in emission increases. A facility's RTC holdings are not entirely indicative or predictive of what future demand would be required. As such, even though an RTC analysis was conducted for the 37 facilities during the January 2018 amendments, an NSR rulemaking and ensuing analysis would apply to the entire universe of

RECLAIM facilities. Staff believes that allowing facilities to remain in RECLAIM would provide them with the opportunity to offset emission increases under RECLAIM rules. It should be noted that the intent of the proposed amendments is to address emission offsets pertaining to NOx only and this clarification has been made in PAR 2002. Staff believes that while the potential for exceeding any CEQA thresholds for the internal bank that was analyzed for non-RECLAIM facilities is small, facilities would not transitioned out of RECLAIM until NSR provisions governing former RECLAIM facilities are established. Facilities that still would like to exit RECLAIM, despite the restrictions to the internal bank for NOx offsets, can do so under the proposed amendments.

#### Response 2-6:

The commentator's suggestion that only one programmatic CEQA document should be prepared because future rule amendments to landing rules, or NSR (Regulation XIII) are related to PARs 2001 and 2002 is incorrect and inconsistent with SCAQMD past practice. SCAQMD past practice in conducting CEQA analyses for rule projects such as PARs 2001 and 2002 is that the project being contemplated undergoes its own CEQA analysis. All SCAQMD rules and regulations are related to each other in that they are adopted and/or amended to meet the clean air goals outlined in the 2016 AQMP. The CEQA document for the 2016 AQMP, the March 2017 Final Program EIR, contains the programmatic analyses of the overall effects of SCAQMD's clean air goals. However, CEQA neither requires the SCAQMD to simultaneously amend every rule that may be affected by a control measure in the 2016 AQMP nor requires one programmatic CEQA document to be prepared that encompasses every rule. Further, CEQA does not require delaying the adoption of BARCT rules until all BARCT rules have been developed.

The decision to transition from NOx RECLAIM into a source-specific command-and-control regulatory structure was approved by the SCAQMD Governing Board as control measure CMB-05 in the 2016 AQMP. CMB-05 is required by the California Health and Safety Code to implement BARCT in the RECLAIM program as well as other stationary sources, which will be completed upon rule amendment or adoption of various landing rules. CMB-05 identifies a series of approaches that can be explored to make the RECLAIM program more effective in ensuring equivalency with command-and-control regulations implementing BARCT and to generate further NOx emissions reductions at RECLAIM facilities.

CMB-05 specifically contemplates the unwinding of the RECLAIM program (see Appendix IV-A, pp. IV-A-67 to IV-A-71 - <a href="http://www.aqmd.gov/docs/default-source/clean-air-plans/air-quality-management-plans/2016-air-quality-management-plan/final-2016-aqmp/appendix-iv-a.pdf">http://www.aqmd.gov/docs/default-source/clean-air-plans/air-quality-management-plan/final-2016-aqmp/appendix-iv-a.pdf</a>). In the Revised Draft 2016 AQMP, control measure CMB-05 was revised to include the following language: "One approach under serious consideration is a long-term transition to a traditional command-and-control regulatory structure. As many of the program's original advantages appear to be diminishing and generating increased scrutiny, an orderly sunset of the RECLAIM program may be the best way to create more regulatory certainty and reduce compliance burdens for RECLAIM facilities, while also achieving more actual and SIP creditable emissions reductions." Thus, the March 2017 Final Program EIR for the 2016 AQMP analyzed control measure CMB-05 which did contemplate

the potential for sunsetting the RECLAIM program, even though the final decision was not made until the adoption of the 2016 AQMP at the March 2017 Governing Board hearing.

Furthermore, the potential environmental impacts associated with the 2016 AQMP, including CMB-05, were specifically analyzed in the March 2017 Final Program EIR. In particular, the March 2017 Final Program EIR addressed the environmental effects of future expansion and other actions of reasonably foreseeable environmental consequences for the RECLAIM Transition project and determined that the overall implementation has the potential to generate adverse environmental impacts to seven topic areas: air quality; energy; hazards and hazardous materials; hydrology and water quality; noise; solid and hazardous waste; and transportation. More specifically the March 2017 Final Program EIR evaluated and identified the impacts from the installation and operation of additional control equipment, such as selective catalytic reduction (SCR) equipment, potentially resulting in construction emissions, increased electricity demand, hazards from the additional ammonia transport and use, increase in water use and wastewater discharge, changes in noise volume, generation of solid waste from construction and disposal of old equipment and catalyst replacements, as well as changes in traffic patterns and volume. The commentator has not identified any additional impact areas, mitigation, or project alternatives from the RECLAIM Transition project that were excluded from the analysis in the March 2017 Final Program EIR for the 2016 AQMP. In any event, the time to challenge the assessments for the analyses of March 2017 Final Program EIR for the 2016 AQMP relied upon has passed (see Public Resources Code Sections 21167 and 21167.2).

The environmental impacts of the entire RECLAIM Transition project were analyzed in the 2016 AQMP and the associated March 2017 Final Program EIR was a program level analysis. The SCAQMD has and will continue to evaluate each individual RECLAIM Transition rule that is developed pursuant to the 2016 AQMP, to determine if any additional CEQA review is required. This has been consistent with SCAQMD's past practice and is not considered Piecemealing, as explained in SCAQMD's response letter to BizFed on April 25, 2018, a copy of which is attached at the end of these responses.

While PARs 2001 and 2002 are part of SCAQMD's Regulation XX - Regional Clean Air Incentives Market (RECLAIM) and the changes contains in PARs 2001 and 2002 contemplate other rules to be amended in the future, separate CEQA analyses will be conducted for these future rule amendments. Table 1-1 identifies several source-specific landing rules as identified by the SCAQMD in its monthly rule forecast report as scheduled to be undergoing separate, future rule amendments<sup>1</sup> from PARs 2001 and 2002.

<sup>&</sup>lt;sup>1</sup> SCAQMD, Draft Subsequent Environmental Assessment for PARs 2001 and 2002, August 2018, p. 1-6.

Table 1-1
Rule Development Forecast for Source-Specific Rules
Affected by NOx RECLAIM Transition

Rule Number	Rule Title	Rule Development Forecast (subject to change)
1109.1	Emissions of Oxides of Nitrogen from Boilers and Process Heaters in Refineries	December 2019
1110.2	Emissions from Gaseous- and Liquid-Fueled Engines	1 <sup>st</sup> Quarter2019
1118.1	Control of Emissions from Non-Refinery Flares	December 2018
1134	Emissions of Oxides of Nitrogen from Stationary Gas Turbines	1 <sup>st</sup> Quarter 2019
1135	Emissions of Oxides of Nitrogen from Electric Power Generating Systems	November 2018
1146	Emissions of Oxides of Nitrogen from Industrial, Institutional and Commercial Boilers, Steam Generators, and Process Heaters	
1146.1	Emissions of Oxides of Nitrogen from Small Industrial, Institutional and Commercial Boilers, Steam Generators, and Process Heaters	December 2018
1146.2	Emissions of Oxides of Nitrogen from Large Water Heaters and Small Boilers and Process Heaters	
1147	NOx Reductions from Miscellaneous Sources	TBD 2019
1147.1	NOx Reductions from Metal Operations Facilities	TBD 2019
1147.2	NOx Reductions from Aggregate Facilities	TBD 2019
1153.1	Emissions of Oxides of Nitrogen from Commercial Food Ovens	TBD 2019

Key: TBD = to be determined

Pursuant to the SCAQMD's Certified Regulatory Program (CEQA Guidelines Section 15251(l); codified in SCAQMD Rule 110 - the rule which implements the SCAQMD's certified regulatory program), the SCAQMD typically prepares an Environmental Assessment (EA) to evaluate the environmental impacts for rule projects proposed for adoption or amendment. PARs 2001 and 2002, are considered a "rule" project that is subject to CEQA under the SCAQMD's Certified Regulatory Program.

As the commentator states, the Draft SEA for PARs 2001 and 2002 relies on the analyses in and incorporates by reference previous CEQA analyses conducted in the March 2017 Final Program EIR for the 2016 AQMP, October 2016 Addendum to the December 2015 Final Program EA for NOx RECLAIM, and the December 2015 Final Program EA for NOx RECLAIM, which is specifically allowed per CEQA Guidelines Section 15162. The preparation of a Draft SEA for PARs 2001 and 2002 in this manner in no way chops up the project into "bite-sized pieces" to avoid CEQA or obscure the effects of the project. To the contrary, the Draft SEA for PARs 2001 and 2002 identifies the previous CEQA analyses conducted, which already identified and analyzed significant adverse impacts, so as to not

repeat or duplicate the information previously provided. The Draft SEA instead focuses on the changes proposed in PARs 2001 and 2002, which are administrative in nature and contain procedures for the transition of NOx RECLAIM facilities to a command-and-control regulatory structure where BARCT analyses will be conducted upon landing rules being amended or adopted, and do not themselves have significant environmental impacts.

#### Response 2-7:

As explained in Response 2-6, the March 2017 Final Program EIR for the 2016 AQMP evaluated and identified the impacts from the installation and operation of additional control equipment, which would be the same type of equipment and impacts that would occur under the RECLAIM Transition. Furthermore, the December 2015 Final Program EA for NOx RECLAIM also evaluated and identified the impacts from the installation and operation of additional control equipment to comply with BARCT, which is equivalent to command-and-control requirements. Thus, the environmental impacts analysis of complying with BARCT would be the same whether NOx RECLAIM continued in its present form or if NOx RECLAIM facilities transition to a command-and-control regulatory structure. Thus, even though the RECLAIM transition language was added to the 2016 AQMP, no changes were required to the March 2017 Final Program EIR since the impacts associated with implementing BARCT were already evaluated.

#### Response 2-8:

See Responses 2-6 and 2-7.

#### Response 2-9:

See Responses 2-6 and 2-7.

#### Response 2-10:

The Draft SEA for PARs 2001 and 2002 is unique in that there are multiple certified CEOA documents that apply to the project (e.g., the December 2015 Final Program EA and the October 2016 Addendum to the Final Program EA which were certified for the December 2015 and October 2016 amendments, respectively, to NOx RECLAIM; and the March 2017 Final Program EIR which was certified for the adoption of the 2016 AQMP). Concurrent to the rule development process for PARs 2001 and 2002, SCAQMD staff is also in the process of conducting a BARCT analysis and separate rule development and CEQA analysis for PAR 1146 series with PR 1100, and PAR 1135. Implementation of PARs 2001 and 2002 will mean that the environmental effects from affected facilities complying with PAR 1135, and PAR 1146 series with PR 1100, will occur according to the timing and analyses contained in their CEOA documents, upon their certification. The Final SEA for PARs 2001 and 2002 incorporates by reference the Draft SEA for PAR 1146 series with PR 1100 and the Draft Mitigated SEA for PAR 1135 per CEQA Guidelines Section 15150, since the environmental effects from implementing PAR 1146 series with PR 1100, and PAR 1135 would not be speculative for evaluation per CEQA Guidelines Section 15145. However, incorporating these CEQA documents by reference is not the same as tiering per CEQA Guidelines Section 15152 and thus, the Final SEA for PARs 2001 and 2002 is not tiering off of the CEQA documents for PAR 1146 series with PR 1100 and PAR 1135 since they have not yet been certified as of this publication date.

As explained in Response 2-6, other rules have been identified for future rule development efforts, but as of the date of this publication, the BARCT analysis for these other rules has not yet begun. For the remainder of the rules listed in Table 1-1, SCAQMD staff has not begun the rule development process and as such, BARCT assessments have not yet been conducted. While an agency must use its best efforts to find out and disclose all that it reasonably can, foreseeing the unforeseeable is not possible. [CEQA Guidelines Section 15144]. Thus, potential environmental impacts, beyond those identified in the March 2017 Final Program EIR for the 2016 AQMP, the December 2015 Final PEA and the October 2016 Addendum to the Final PEA for the December 2015 and October 2016 NOx RECLAIM amendments, respectively, associated with complying with future rules where the BARCT assessments have not been completed, are not reasonably foreseeable at this time. Further, it would be speculative to assume what new BARCT will be for each of the remaining rules identified in Table 1-1 prior to conducting a full BARCT review during the rule development process. Thus, the SCAQMD finds that the additional impacts that may occur from implementing future BARCT is also too speculative now for evaluation per CEQA Guidelines Section 15145. As such, the analysis of the potential environmental effects associated with implementing PARs 2001 and 2002 is limited to known impacts for BARCT as established in the December 2015 and October 2016 amendments to NOx RECLAIM and impacts for new BARCT where the BARCT assessments have been completed or are near completion, which to date is PAR 1146 series and PR 1100, as well as PAR 1135. See also Response 2-6.

#### Response 2-11:

Staff disagrees with the comment that a new category of sources has been created that would not have access to either RTCs or Rule 1304 offset exemptions to satisfy NSR requirements. As stated in the response to comment 2-5, the rule language has been clarified that the intent of restricting access to the internal bank would only apply to NOx offsets only, if a RECLAIM facility elects to opt-out. A facility that elects to remain in RECLAIM can offset NOx emission increases with RTCs, while obtaining offset exemptions for other pollutants, if eligible under Rule 1304 requirements. A facility that elects to exit RECLAIM would temporarily not be allowed access to the internal bank for NOx offsets. There are some RECLAIM facilities that have expressed interest in exiting RECLAIM despite the fact that the NSR issues have not been resolved. To the extent that facilities choose to exit, they are voluntarily doing so and are not being forcibly deprived of access to RECLAIM.

#### Response 2-12:

Staff is committed to addressing all issues pertaining to NSR requirements for former RECLAIM facilities. It has been discussed at several of the RECLAIM working group meetings that there are inherent differences in how emission increases are calculated for both RECLAIM and non-RECLAIM facilities. This is one of many NSR aspects that will be evaluated during the Regulation XIII rulemaking.

### Supplement to Response 2-3: SCAQMD's Response Letter to BizFed on April 25, 2018



Office of the Executive Officer Wayne Nastri 909.396.2100, fax 909.396.3340

April 25, 2018

Hilary Norton, et. al Biz Fed Chair Los Angeles County Business Federation 6055 E. Washington Blvd., #260 Commerce, CA 90040

Re: CEQA Analysis and Socioeconomic Analysis for RECLAIM Rulemaking

Dear Ms. Norton,

Thank you for your comment letter and participation during the rulemaking effort to transition facilities in the Regional Clean Air Incentives Market (RECLAIM or Regulation XX) to source-specific command and control rules pursuant to the 2016 Air Quality Management Plan (AQMP) approved by the South Coast Air Quality Management District (SCAQMD) Governing Board as control measure CMB-05 in the 2016 AQMP.

CMB-05 described equipment from all facilities in RECLAIM, including fluid catalytic cracking units, boilers, heaters, and furnaces, among others. The control measure identified a series of approaches that could be taken to ensure equivalency with command and control regulations implementing BARCT, with the expectation that there would be a 5 tpd NOx emission reduction commitment as soon as feasible, but no later than 2025.

The potential environmental impacts associated with the 2016 AQMP, including CMB-05, were analyzed in Program Environmental Impact Report (PEIR), certified in March, 2017. The 2016 AQMP PEIR determined that the overall implementation of CMB-05 has the potential to generate adverse environmental impacts to seven topic areas – air quality, energy, hazards and hazardous materials, hydrology and water quality, noise, solid and hazardous waste, and transportation. More specifically, the PEIR evaluated the impacts from installation and operation of additional control equipment and SCR or SNCR equipment potentially resulting in construction emissions, increased electricity demand, hazards from additional ammonia transport and use, increase in water use and wastewater discharge, changes in noise volume, generation of solid waste from construction and disposal of old equipment and catalysts replacements, as well as changes in traffic patterns and

Hilary Norton April 25, 2018

volume. In other words, the environmental impacts of the entire RECLAIM Transition project, as referenced by the commenter, were analyzed in the 2016 AQMP and the associated PEIR, which was a program level analysis. The commentator has not identified any additional impact areas, mitigation, or project alternatives from the RECLAIM Transition that were excluded from analysis in the 2016 AQMP PEIR. In any event, the time to challenge the 2016 AQMP PEIR has passed. (Pub. Res. Code §§ 21167, 21167.2.)

Since the SCAQMD has already prepared a program-level CEQA analysis for the 2016 AQMP, including the RECLAIM Transition, no additional program-level analysis is required and further analysis will be tiered off the 2016 AQMP PEIR. (CEQA Guidelines § 15168; Al Larson Boat Shop, Inc. v. Board of Harbor Commissioners (1993) 18 Cal.App.4th 729, 740-41.) The SCAQMD has and will continue to evaluate each individual RECLAIM Transition rule that is developed pursuant to the 2016 AQMP, to determine if any additional CEQA review is required. (CEQA Guidelines § 15168.) Additional analysis could include the preparation of a project-level EIR or Subsequent EIR to the 2016 AQMP PEIR. (CEQA Guidelines §§ 15161, 15162.) Streamlined environmental review pursuant to a Program EIR is expressly allowed in CEQA and is not considered piecemealing. (CEQA Guidelines §§ 15165, 15168.) Furthermore, any such review would include consideration of potential cumulative impacts with other RECLAIM Transition rules, as well as other activities. (CEQA Guidelines § 15355.)

Similarly, the Final Socioeconomic Report for the 2016 AQMP fully analyzed the socioeconomic impacts for the 2016 AQMP, including the entire RECLAIM Transition project. The commenter notes that a single 2016 AQMP policy directive controls the entire RECLAIM transition project. That policy directive, CMB-05, was presented in the socioeconomic report where the potential cost of reducing 5 tpd NOx emissions were estimated and the associated regional economic impacts projected. Specifically, the costs presented were scaled from a thorough BARCT assessment conducted as part of the 2015 NOx RECLAIM Amendments, and the analysis conservatively assumed that the estimated cost per ton of NOx emission reduction would be 50 percent higher than the cost-per-ton estimate of installing all BARCT control equipment identified in the 2015 NOx RECLAIM Amendments. The analysis comports with applicable Governing Board resolutions and statutory requirements.

If you have any questions or would like to discuss these issues, please contact me at 909-396-3131, <a href="mailto:wnastri@aqmd.gov">wnastri@aqmd.gov</a>, or Dr. Philip Fine, Deputy Executive Officer, Planning, Rule Development and Area Sources, at 909-396-2239, <a href="mailto:prine@aqmd.gov">prine@aqmd.gov</a>.

Sincerely,

Wayne Nastri Executive Officer Hilary Norton

WN:JW:PMF:SN:MK

April 25, 2018

cc: Jill Whynot, SCAQMD
Philip Fine, SCAQMD
Barbara Baird, SCAQMD
Veera Tyagi, SCAQMD
Susan Nakamura, SCAQMD
Michael Krause, SCAQMD

#### **Comment Letter #3**



September 7, 2018

#### VIA EMAIL

Dr. Philip Fine Deputy Executive Officer South Coast Air Quality Management District 21865 Copley Drive Diamond Bar, CA 91765

Re: Proposed Amended Rules 2001 and 2002 and Draft Subsequent Environmental Assessment for Proposed Amended Rules 2001 and 2002

Dear Dr. Fine:

On behalf of Ultramar Inc., owner and operator of the Valero Wilmington Refinery, and Valero Refining Company – California, owner and operator of the Wilmington Asphalt Plant (collectively "Valero"), I appreciate the opportunity to submit comments on the South Coast Air Quality Management District (SCAQMD) Subsequent Environmental Assessment (SEA) for Proposed Amended Regulation XX – Regional Clean Air Incentives Market (RECLAIM) Rules 2001 and 2002. The SEA was prepared to analyze the rule amendments related to the transition of the RECLAIM program to a command-and-control regulatory structure (RECLAIM Sunset). Both the Wilmington Refinery and the Wilmington Asphalt Plant are located in the South Coast Air Basin and will be impacted by the RECLAIM Sunset.

#### **General Comments**

Valero appreciates that SCAQMD staff has been working diligently to meet the requirements and deadlines of AB 617 to implement best available control technology (BARCT); however, we note that there is no statutory deadline to sunset the RECLAIM program and California Health & Safety Code Section 40920.6(e) still allows BARCT to be met on an aggregate basis. We believe the RECLAIM program has been an overwhelming success, meeting all of the objectives that were set when the program was first adopted. The program has achieved greater emission reductions at a lower cost than traditional command-and-control regulations, resulted in the development of new BARCT, and resulted in over-compliance such that there are excess RECLAIM trading Credits (RTCs) on the market. Thus, we do believe that a RECLAIM sunset is unnecessary; that sunsetting this program can result in greater costs to those facilities that have been in the RECLAIM program than those facilities that were maintained under command-and-control regulations; and that sunset removes the incentives for facilities to develop new, more cost-effective BARCT.

In staff's effort to implement BARCT and sunset the RECLAIM program simultaneously, staff has failed to take a programmatic approach to analyzing and transitioning facilities out of the program. The approach has created confusion and added complexity that will result in additional hardship to facilities at the end of any transition. RECLAIM was developed and adopted as a whole comprehensive and complex program that fully accounted for environmental impacts, new source review (NSR), socioeconomic impacts, implications of emissions trading, enforcement and monitoring issues and a host of other consequences of adopting such a

3 - 3

3-2

3 - 1

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program. This comprehensive approach ensured the overwhelming success of the RECLAIM program as it was designed. In this rulemaking, staff is slowly picking apart the RECLAIM program without analyzing any of the consequences of such an approach. Most importantly, staff has not addressed NSR, nor the environmental and socioeconomic impacts of a RECLAIM sunset. Staff's approach creates uncertainty for facilities, in particular those facilities that are subject to multiple BARCT determinations.

3-3 Cont

Further, we concur with staff's new assessment on the post RECLAIM calculation of facility potential to emit. The July 2018 Preliminary Draft Staff Report contains the following statement: "Moreover, Rule 1306 – Emission Calculations would calculate emission increases of exiting RECLAIM facilities based on actual to potential emissions, thereby further exacerbating the need for offsets." (Preliminary Draft Staff Report, p. 8). This is a complete changed since the January 2018 amendments to these two rules. We believe that this is an indication that the RECLAIM sunset provisions are premature.

3-4

#### California Environmental Quality Act Comments

Valero reiterates the concerns of the Los Angeles County Business Federation (BizFed) and WSPA regarding piecemealing of the California Environmental Quality Act (CEQA) analysis for the RECLAIM transition. SCAQMD staff has prepared a Draft Subsequent Environmental Assessment ("Draft SEA") to analyze environmental impacts from the proposed amendments to Rules 2001 and 2002. Staff is attempting to tier off of the 2016 Air Quality Management Plan (AQMP) Program Environmental Impact Report (PEIR) certified in March 2017, claiming that the "program-level CEQA analysis for the 2016 AQMP" included an analysis of the RECLAIM Transition<sup>1</sup>. (http://www.aqmd.gov/docs/default-source/rule-book/Proposed-Rules/regxx/aqmd-response-letter-to-bizfed-042518.pdf?sfvrsn=6). This simply is not factual.

3-5

While there was no challenge to the 2016 AQMP PEIR, the PEIR did not, nor could it have, contain an analysis of the RECLAIM Sunset. The RECLAIM Sunset provisions did not exist as a proposed control measure in the AQMP when the 2016 AQMP PEIR was developed, nor did it exist when the AQMP was presented to the Governing Board. The AQMP PEIR merely analyzed Control Measure CMB-05 as it existed when it was presented to the Governing Board, a 5 ton reduction in NOx to implement BARCT for the RECLAIM program.

3-6

The SCAQMD Governing Board never had a RECLAIM Sunset provision presented to it for consideration. The Mitchell Amendment which was made following the close of public comment, prematurely directed staff to revise Control Measure CMB-05 to contain a Sunset in the absence of any supporting analysis. Thus, the Governing Board never properly considered the RECLAIM Sunset and no analysis of the Sunset exists. There is no analysis of the RECLAIM Sunset from which to tier a SEA. Therefore, if the SCAQMD wishes to tier off of a programmatic analysis of the RECLAIM Sunset, it must first conduct such an analysis. As it stands currently, SCAQMD is piecemealing the RECLAIM Sunset rules, contrary to the requirements of CEQA.

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<sup>&</sup>lt;sup>1</sup> See, http://www.aqmd.gov/docs/default-source/rule-book/Proposed-Rules/regxx/aqmd-response-letter-to-bizfed-042518.pdf?sfvrsn=6.



#### Conclusion

Valero requests that the SCAQMD not take any further actions on RECLAIM sunset until a programmatic evaluation can be completed.

3-6 Cont

Thank you for considering these comments. We look forward to continuing to work with you to develop a reasoned approach to compliance with AB 617 with minimizing unnecessary and unintended impacts to RECLAIM facilities. Please feel free to contact me at should you have any questions.

Sincerely.

Mark Phair

VP and General Manager

cc: Cathy Reheis-Boyd, WSPA Patty Senecal, WSPA Bridget McCann, WSPA Wayne Nastri, SCAQMD

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#### Responses to Comment Letter #3 – Valero

#### Response 3-1:

This comment introduces the party represented by the letter; no response to this the comment is necessary. SCAQMD staff appreciates your comments and participation throughout the rulemaking for the transition of the RECLAIM program to a command-and-control regulatory structure.

#### Response 3-2:

While California State Health and Safety Code Section 40920.6(e) contains provisions for market-based programs, it is the intent of AB 617 to implement BARCT for such facilities, as stated in Health and Safety Code Section 40920.6(c). While RECLAIM was successful in achieving emission reductions in the aggregate, many major combustion sources have not installed BARCT over the years. Control Measure CMB-05 of the 2016 AQMP, which was approved by the Governing Board, has directed staff to achieve additional emission reductions, including the sun setting of the RECLAIM program.

#### Response 3-3:

Staff is analyzing the impacts of implementing BARCT for all the various equipment source categories at RECLAIM facilities, including the impacts for the installation of controls, as well as for monitoring, reporting, and recordkeeping requirements. Furthermore, the rulemaking that pertains to your facility has begun and this rulemaking would directly affect all of the equipment located at your facility. Staff is committed to resolve the NSR issues relating to the RECLAIM transition in a separate rulemaking and will be convening a working group to specifically address NSR. The CEQA and socioeconomic impacts for the RECLAIM sunset were analyzed as part of the 2016 AQMP. Comments about this analysis were addressed in SCAQMD's response letter to BizFed on April 25, 2018.

Contrary to the comment, the environmental effects of the RECLAIM sunset have been evaluated in this Final SEA for PARs 2001 and 2002, which tiers off of the December 2015 Final Program EA and the October 2016 Addendum to the Final Program EA which were certified for the December 2015 and October 2016 amendments, respectively, to NOx RECLAIM; and the March 2017 Final Program EIR which was certified for the adoption of the 2016 AQMP). The comment has not suggested any socioeconomic impacts that will result from sunsetting the RECLAIM program other than those associated with the installation of BARCT, which were analyzed in the socioeconomic assessments for the December 2015 amendments to NOx RECLAIM and the adoption of the 2016 AQMP. Any additional impacts will be analyzed as amendments to the BARCT rules are proposed.

#### Response 3-4:

Please see Response 2-11.

#### Response 3-5:

This comment reiterates the remarks expressed in Comment 2-6. Please see Response 2-6.

#### Response 3-6:

This comment reiterates the remarks expressed in Comments 2-7, 2-8, 2-9 and 2-10. Please see Responses 2-7, 2-8, 2-9 and 2-10.

#### **Comment Letter #4**



2350 E. 223<sup>rd</sup> St. Carson, CA 90810

September 7, 2018

Via Email

Dr. Philip Fine
Deputy Executive Officer
South Coast Air Quality Management District
21865 Copley Drive
Diamond Bar, CA 91765

Re: PAR 2001 and 2002

Dear Dr. Fine:

Andeavor is writing today regarding the September 7, 2018 comment letter submitted by Latham and Watkins on behalf of the Western States Petroleum Association (WSPA). The proposed amendments, associated with the transition of the RECLAIM program into a command and control setting, are of interest to Andeavor and our four facilities in RECLAIM. We endorse and support the letter submitted on WSPA's behalf and concur in the issues identified in that letter.

4-1

If you have any questions, please let me know. I can be reached at 682-465-1925 or via email at <a href="mailto:susan.r.stark@andeavor.com">susan.r.stark@andeavor.com</a>. We look forward to continuing to work with you and your team on RECLAIM-related rulemakings.

Sincerely,

Susan Stark

Susan Stark Regulatory Affairs Manager

cc: Barbara Baird, SCAQMD Mike Krause, SCAQMD Robert Nguyen, Andeavor

#### Response to Comment Letter #4 - Andeavor

#### Response 4-1:

This letter references the comments made in Comment Letter #2. Please see the Responses to Comment Letter #2.

#### **Comment Letter #5**



P.O Box 908 Alpine, CA 91903 #1 Viejas Grade Road Alpine, CA 91901

September 10, 2018

Phone: 6194453810 Fax: 6194455337 viejas.com

Darren Ha South Coast AQMD 21865 Copley Drive Diamond Bar, CA 91765

Re: Proposed Amended Regulation XX

Dear Mr. Ha.

The Viejas Band of Kumeyaay Indians ("Viejas") has reviewed the proposed project and at this time we have determined that the project site has little cultural significance or ties to Viejas. We further recommend that you contact the tribe(s) closest to the cultural resources. We, however, request to be informed of any new developments such as inadvertent discovery of cultural artifacts, cremation sites, or human remains in order for us to reevaluate our participation in the government-to-government consultation process.

5-1

Please do not hesitate to contact me if you have further questions. Please call Ernest Pingleton at 619-659-2314 or me at 619-659-2312, or email, epingleton@viejas-nsn.gov or rteran@viejas-nsn.gov. Thank you.

Sincerely.

Ray Teran, Resource Management VIEJAS BAND OF KUMEYAAY INDIANS

#### Response to Comment Letter #5 – Viejas Tribal Government

#### Response 5-1:

As part of releasing this CEQA document for public review and comment, the SCAQMD also provided a formal notice of the proposed project to all California Native American Tribes (Tribes) that requested to be on the Native American Heritage Commission's (NAHC) notification list per Public Resources Code Section 21080.3.1(b)(1). The NAHC notification list provides a 30-day period during which a Tribe may respond to the formal notice, in writing, requesting consultation on the proposed project. To date, SCAQMD staff has not received a consultation request for this project.

# PROPOSED AMENDMENTS TO RULE 2001 AND RULE 2002 (REGULATION XX)

REGULATION XX (RECLAIM)
GOVERNING BOARD MEETING
OCTOBER 5, 2018

### Background

- Rules 2001 and 2002 were amended in January 2018 to establish:
  - The process to exit a facility from RECLAIM; and
  - Provisions on use of RECLAIM Trading Credits (RTCs) after a facility exits RECLAIM
- Proposed amendments are in response to requests from some stakeholders to provide options that allow a RECLAIM facility to:
  - Exit RECLAIM before the SCAQMD issues an Initial Determination Notification; and
  - Stay in RECLAIM after the SCAQMD issues an Initial Determination Notification while key issues such as New Source Review and permitting are resolved

### Summary of PARs 2001 and 2002

Option to exit RECLAIM before an Initial Determination Notification is issued

- Must meet specific criteria applicable landing rules adopted/amended
- Cannot use New Source Review offsets from SCAQMD Internal Bank

Option to stay in RECLAIM after an Initial Determination Notification is issued

- Must comply with landing rule while in RECLAIM
- Additional assurance facility will not be exited until key issues resolved

### PAR 2002 – Other Proposed Amendments

- Temporary NSR provision
  - RECLAIM facilities that opt to exit would not be allowed to access the internal bank for NOx emission offsets once they exit
- Remove provision for reporting of infinite year block NOx RTC prices (price floor)
  - Prices have fallen below the lower threshold due to the RECLAIM transition

# Key Comment #1 (New Source Review)

Until New Source Review (NSR) is resolved, facilities should not be exited from RECLAIM and staff should not move forward with BARCT rule amendments.

- Staff has committed to not exit any facilities until NSR is resolved
- PAR 2002 allows facilities to remain in RECLAIM until NSR is resolved
- PAR 2001 allows facilities to exit RECLAIM before NSR is resolved, provided they meet the criteria to exit some facilities want to exit
- Facilities can remain in RECLAIM to offset new and modified sources under RECLAIM NSR

## Key Comment #2 (CEQA)

The transition of NOx RECLAIM facilities to a command-and-control regulatory structure lacks a programmatic CEQA analysis

 A programmatic CEQA analysis for the RECLAIM transition was included as part of the Final 2016 AQMP Program Environmental Impact Report

### Recommendations

- Adopt the Resolution
  - Certifying the Final Subsequent Environmental Assessment
  - Amending Rules 2001 and 2002