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# BEFORE THE HEARING BOARD OF THE SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT

In the Matter of

ECO SERVICES OPERATIONS CORP.,

[Facility I.D. No. 180908]

Section 42350 of the California Health and Safety

Case No. 6258-2

ORDER GRANTING AN EMERGENCY

Hearing Date: July 10, 2025

## FINDINGS AND DECISION OF THE HEARING BOARD

This petition for an emergency variance was heard on the consent calendar on July 10. 2025. The matter was placed on the Consent Calendar pursuant to the Joint Stipulation to Place Matter on Consent Calendar. The following members of the Hearing Board were present: Micah Ali, Chair; Robert Pearman, Vice Chair; Jerry P. Abraham, MD, MPH, CMQ; Cynthia Verdugo-Peralta, and Mohan Balagopalan. Petitioner Eco Services Operations Corp. (hereinafter "Petitioner" or "Eco Services") was represented by Aron Potash, of the law firm of Latham & Watkins. Respondent, Executive Officer, was represented by John Jones, Senior Deputy District Counsel. Counsel for Petitioner and respondent did not appear during the Consent Calendar hearing. The public was given the opportunity to testify. The Declaration of Joseph Saitta was received as evidence and the Proposed Findings and Decision of the Hearing Board was received as an exhibit, and the case submitted. The hearing was bifurcated, and the Board made the Good Cause Findings before proceeding to the merits of the emergency variance. The Hearing Board finds and decides as follows:

PETITIONER:	CASE N	vo. 625	8-2	and the state of the section of the community of the section of th
Exhibit No.	7	Consisting of	14	pages
Identification	7/10	25 Evide	nce	

# Nature of Business and Location of Facility

Petitioner, located at 20720 S. Wilmington Avenue, Long Beach, California, is a sulfuric acid production and regeneration facility. Petitioner provides sulfuric acid products to petroleum refineries, including refineries within the SCAQMD footprint, to produce alkylate, a key blending stock for cleaner burning gasoline.

## Equipment and Permit to Construct/Operate

The equipment that is the subject of this petition is the SO2 analyzer and NOx analyzer located at stack S151 downstream of scrubber C148, a component of the emissions controls at Petitioner's sulfuric acid plant ("Facility"). The equipment is operated pursuant to RECLAIM Permit No. 180908, dated January 1, 2024 ("Facility Permit").

#### **SUMMARY**

Petitioner will be in violation of District Rules 203(b), 2004(f)(1), 2011(c)(2)(A), 2012(c)(2)(A), and 3002(c)(1) because such District Rules require Petitioner to comply with all Facility Permit conditions and maintain and operate a direct monitoring device for each major SOx and NOx source, and Petitioner will not be able to resume monitoring the vent stream at the outlet of scrubber C148 until Petitioner has completed repairing the stack SO2 and NOx analyzers that have malfunctioned. Because the stack SO2 and NOx analyzers are presently malfunctioning, absent this variance, Petitioner would be in violation of the provision of Facility Permit Section F(III), Condition D(1), requiring Petitioner to install, maintain, and operate a monitoring device for each major SOx source to continually measure the concentration of SOx emissions, Condition No. S42.1, requiring operation of the SO2 analyzer at stack S151 to show compliance with Facility emissions limits, Condition No. D82.3, requiring the operation of a CEMS to measure SO2 at all times to demonstrate compliance with Condition No. S42.1, and Section F(I), requiring Petitioner to install, maintain, and operate a monitoring device for each major NOx source to continually measure the concentration of NOx emissions, as well as the provisions of Administrative

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Condition No. 2 requiring the operator to maintain all equipment and ensure the proper operation of the equipment.

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#### FINDINGS OF FACT

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### Good Cause for Emergency Variance

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Following are the facts and conclusions supporting the showing of good cause for why the petition was not filed in sufficient time to issue the required public notice:

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The petitioner for a variance is, or will be, in violation of Section 41701 or of any rule regulation or order of the District.

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1. The SO2 and NOx analyzers unexpectedly failed calibration and are currently nonoperational, so Petitioner is currently in violation of the provisions of Facility Permit Section F(III), Condition D(1), requiring Petitioner to operate a monitoring device to continually measure the concentration of SOx emissions, Condition No. S42.1, requiring the SO2 analyzer to show compliance with Facility emissions limits, and Condition No. D82.3, requiring the operation of a CEMS to measure SO2 at all times to demonstrate compliance with Condition No. S42.1, and Section F(I), requiring Petitioner to operate a monitoring device to continually measure the concentration of NOx emissions, as well as the provisions of Administrative Condition No. 2 requiring the operator to maintain all equipment and ensure the proper operation of the equipment.

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Accordingly, Petitioner is in violation of District Rules 203(b), 2004(f)(1) and 3002(c)(1), which require compliance with permit conditions, as well as Rule 2011(c)(2)(A), which requires that the Facility Permit holder of a major SOx source continuously measure the concentration of SOx emissions or fuel sulfur content, and Rule 2012(c)(2)(A), which requires that the Facility Permit holder of a major NOx source continuously measure the concentration of NOx emissions. The facility will be unable to meet the requirements of Rule 2011(c)(2)(A) and Rule 2012(c)(2)(A) because the SO2 and NOx analyzers failed and are undergoing repairs.

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b. The circumstances leading to the violation could not reasonably have been avoided by petitioner, or anticipated in sufficient time to provide for public notice of the variance hearing.

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- 1. Petitioner has maintained the analyzers in accordance with manufacturer guidance and industry standards. The need for repair and variance coverage was both unexpected and unforeseeable, and not the product of either operator error or neglect. Petitioner could not have reasonably anticipated the failure of the analyzers, and despite extensive efforts to repair the analyzers during the 96 hour period allowed by Rule 2011 and Rule 2012, Petitioner has been unable to repair the analyzers to avoid a potential violation.
- 2. On June 22, 2025 the SO2 analyzer unexpectedly failed calibration at approximately 5:17 a.m. While the analyzer was passing calibration based on the analyzer display reading, the value displayed on the continuous emissions monitoring system ("CEMS") data acquisition system ("CEMDAS") was 100 ppm off the actual value. Aware of the 96-hour repair period in Rule 2011, Petitioner immediately took action to troubleshoot, attempt to repair, and address the cause of the analyzer failure.
- 3. Beginning immediately after the failed calibration, Petitioner had its instrumentation and electrical ("I&E") technicians initiate attempts to diagnose and repair the analyzer, including multiple attempts at calibration, analyzer component checks, calibration gas cylinder replacements and programmatic logic controller ("PLC")/communication equipment diagnostics, attempted to obtain a SCAQMD-approved temporary analyzer during the diagnostic and repair period, and reached out to third-party equipment service technicians, ESC Spectrum and CEMTEK KVB-Enertec, for remote support, which did not resolve the issue.
- 4. Petitioner's I&E technician cleaned the I/O board on the SO2 analyzer in an attempt to repair that analyzer. This step resulted in the SO2 High passing calibration on June 24, 2025 at 2:52 p.m. Unfortunately, for reasons currently unknown to Petitioner, the NOx Zero and SO2 Low Span failed calibration at that time. Petitioner noticed an elevated drift for the NOx analyzer during calibration on June 23rd, although the data remained valid until the calibration failed on June 24th. There had been no previous issues with the NOx calibration. Petitioner's I&E technician purged the system and conducted continuous calibrations without resolving the malfunction.

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- Once Petitioner's in-house I&E technicians and the remote technicians determined 5. that the analyzer issue could not be fixed remotely, and Petitioner immediately requested that ESC Spectrum send a technician to the facility. The ESC Spectrum technician, based in Indianapolis, IN, arrived onsite at approximately 2:00 p.m. on June 25, 2025. The ESC Spectrum technician began troubleshooting and repair efforts at that time. On the evening of June 25, 2025, the SO2 analyzer began passing calibration and continues to operate within control, although it has not always passed calibration. Petitioner has resumed transmitting SO2 emissions data to the District as of June 25, 2025. However, the NOx analyzer was unable to be fixed and the ESC Spectrum technician ordered a part for repair. The part arrived early the morning of June 27, 2025, and the ESC Spectrum technician worked on repairing the NOx analyzer for the remainder of the day. The technician was unable to get the NOx analyzer to read consistently and was unable to definitively diagnose the issue, but the technician believed that the motherboard is causing the sporadic readings. Based on the ESC Spectrum technician's recommendation, on June 27, 2025, Petitioner took the NOx analyzer out of service and overnight shipped it to ESC Spectrum's facility in Indianapolis, IN for further troubleshooting and repair before ESC Spectrum sent it to another one of their facilities in Pensacola, FL for further troubleshooting and repairs. ESC Spectrum returned the NOx analyzer to the Facility on July 7, 2025, and Petitioner has begun installation.
- 6. Because the analyzers' failure were unanticipated breakdowns and, despite significant efforts by outside experts, repairs were unable to be completed within the time period allowed under District rules, the petition could not be filed in time for the hearing to be announced to the public.
- c. Petitioner exercised diligence in petitioning for the emergency variance and scheduling the emergency variance hearing; "diligence in petitioning for the variance" shall mean that Petitioner filed a variance petition as soon as feasible after the time Petitioner knew or should have known that a variance would, more likely than not, be needed.
- 1. As soon as it became clear that remote support would not resolve the issue, Petitioner began drafting its petition for an emergency variance and (prior to the Rule 2011 and

2012 deadline) notified District compliance staff of its intent to do so. Petitioner advised the assigned SCAQMD air quality engineer of the issues and of its intent to file this petition, as well as potential variance conditions with SCAQMD staff.

- 2. Petitioner promptly filed its petition for emergency variance on June 25, 2025, prior to the expiration of the repair period allowed by Rules 2011 and 2012. Petitioner worked with the Clerk of the Board to promptly schedule a hearing on the variance.
- d. A denial of the emergency variance will result in either: (a) An increase in the emissions of air pollutants, an adverse impact to air quality, and/or an adverse impact on public health or welfare; or (b) An unreasonable and unavoidable adverse impact to Petitioner.
- 1. Denial of the variance would cause significant harm to Petitioner in that denial could force Petitioner to shut down the Facility, resulting in a loss of sales of approximately \$200,000 per day if the variance were not granted. The facility's product is used by various refineries, including nearby refineries owned and operated by Chevron Corporation and Marathon Petroleum Corporation, to produce alkylate for cleaner burning gasoline. Disruptions to the supply of the facility's product would affect gasoline prices and availability as the product is needed by refineries to produce alkylate (a high octane, low sulfate component of cleaner gasoline). Eco Services' failure to supply its product to its customers would be a breach of contract, and estimated losses for Eco Services would be approximately \$200,000 per day. The economic loss to the Chevron Corporation and Marathon Petroleum Corporation refineries is estimated to be over \$1,000,000 per day per refinery. In addition, at least 10 employees may be laid off if the variance were not granted and an extended facility shutdown were needed. As such, denial of the variance would result in financial impacts to Petitioner and other refineries that would be unreasonable and unavoidable.
  - 2. Further, no excess emissions are anticipated during the variance period as Petitioner has agreed to modulate the pH of the scrubber solution in Scrubber C148 to minimize SO2

emissions and to control the air-gas ratio within a narrow band to minimize NOx emissions associated with combustion venting through stack S151.

### Health and Safety Code Section 42352

Following are the facts and conclusions supporting the findings set forth in Health and Safety Code Section 42352 necessary to grant the variance. The Executive Officer did not oppose the granting of the variance.

- a. The petitioner for a variance is, or will be, in violation of Section 41701 or of any rule regulation or order of the District.
- Petitioner is currently in violation of Facility Permit Section F(III), Condition D(1), requiring Petitioner to operate a monitoring device to continually measure the concentration of SOx emissions, Condition No. S42.1, requiring the SO2 analyzer to show compliance with Facility emissions limits, Condition No. D82.3, requiring the operation of a CEMS to measure SO2 at all times to demonstrate compliance with Condition No. S42.1, Section F(I), requiring Petitioner to operate a monitoring device to continually measure the concentration of NOx emissions, as well as the provisions of Administrative Condition No. 2 requiring the operator to maintain all equipment and ensure the proper operation of the equipment. Petitioner is accordingly in violation of District Rules 203(b), 2004(f)(1) and 3002(c)(1), which require compliance with permit conditions. In addition, Petitioner is in violation of Rule 2011(c)(2)(A) and Rule 2012(c)(2)(A), which require that the Facility Permit holder of major SOx and NOx sources, respectively, continuously measure the concentration of SOx emissions or fuel sulfur content and NOx emissions.
- b(1). Non-compliance with District Rule(s) is due to conditions beyond the reasonable control of the petitioner.
- 1. On June 22, 2025, the SO2 analyzer unexpectedly failed calibration at approximately 5:17 a.m. After the failed calibration, Petitioner had its instrumentation and electrical (I&E) technicians attempt to diagnose and repair the issue, attempted to obtain a SCAQMD-approved temporary analyzer during the diagnostic and repair period, and reached out

- 2. The Petitioner's I&E technician cleaned the I/O board on the SO2 analyzer in an attempt to repair that analyzer. This step resulted in an SO2 High passing calibration on June 24, 2025 at 2:52 p.m. Unfortunately, for reasons currently unknown to Petitioner, the NOx Zero & SO2 Low Span failed calibration at that time. Petitioner noticed an elevated drift for the NOx analyzer during calibration on June 23, 2025, although the data remained valid until the calibration failed on June 24, 2025. There had been no previous issues with the NOx calibration. Petitioner's I&E technician purged the system and conducted continuous calibrations without resolving the malfunction.
- As discussed above, the technician determined that the issue could not be fixed 3. remotely, and Petitioner immediately requested that ESC Spectrum send a technician to the facility. The third-party technician arrived on-site on June 25, 2025 at approximately 2:00 p.m. and has been working since to diagnose and repair the issues. The ESC Spectrum technician began troubleshooting and repair efforts at that time. On the evening of June 25, 2025, the SO2 analyzer began passing calibration and continues to operate within control. Petitioner has resumed transmitting SO2 emissions data to the District as of June 25, 2025. However, the NOx analyzer was unable to be fixed and the ESC Spectrum technician ordered a part for repair. The part arrived early the morning of June 27, 2025, and the ESC Spectrum technician worked on repairing the NOx analyzer for the remainder of the day. The technician was unable to get the NOx analyzer to read consistently and was unable to definitively diagnose the issue, but the technician believed that the motherboard is causing the sporadic readings. Based on the ESC Spectrum technician's recommendation, on June 27, 2025, Petitioner took the NOx analyzer out of service and overnight shipped it to ESC Spectrum's facility in Indianapolis, IN for further troubleshooting and repair before ESC Spectrum sent it to another one of their facilities in Pensacola, FL for further troubleshooting and repairs. ESC Spectrum returned the NOx analyzer to the Facility on July 7, 2025, and Petitioner has begun installation.

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- 4. Because the analyzers' failure was an unanticipated breakdown and repairs were unable to be completed within the time period allowed under District rules, the petition could not be filed in time for the hearing to be announced to the public.
- 5. As discussed above, because the analyzers have failed and are currently malfunctioning, Petitioner is currently in violation of various permit conditions (Facility Permit Sections F(I) and (III), Condition D(1), Condition No. S42.1, Condition No. D82.3) and District Rule 2011(c)(2)(A) and Rule 2012(c)(2)(A) requiring the Petitioner to monitor Facility SOx emissions and NOx emissions, respectively. Petitioner is also in violation of Administrative Condition No. 2 requiring the operator to maintain all equipment and ensure the proper operation of the equipment. Petitioner is accordingly in violation of District Rules 203(b), 2004(f)(1) and 3002(c)(1), which require compliance with permit conditions.
- 6. Compliance is beyond Petitioner's reasonable control as the analyzers need to be repaired. The failure incident is both unexpected and was unforeseeable.
- b(2). Requiring compliance would result in either (1) an arbitrary or unreasonable taking of property, or (2) the practical closing and elimination of a lawful business.
- 1. Denial of the variance would cause significant harm to Petitioner in that Petitioner may be forced to shut down the Facility while the repairs to the analyzers are performed. The Facility's product is used by various refineries, including nearby refineries owned and operated by Chevron Corporation and Marathon Petroleum Corporation, to produce alkylate (a high octane, low sulfate component of cleaner gasoline) for cleaner burning gasoline. Disruptions to the supply of the Facility's product will affect gasoline prices and availability as the product is needed by refineries to produce alkylate. Eco Services' failure to supply its product to its customers would be a breach of contract, and estimated losses for Eco Services are approximately \$200,000 per day. The economic loss to the Chevron Corporation and Marathon Petroleum Corporation refineries were Eco Services to cease operation is estimated to be over \$1,000,000 per day per refinery.
- c. The closing or taking would be without a corresponding benefit in reducing air contaminants.

- 2. Petitioner has agreed to continuously monitor the pH of the scrubber solution in Scrubber C148 to ensure that SO2 emissions from the scrubber are minimized and there are no excess emissions. There is a strong correlation between scrubber pH and SO2 emissions control. When scrubber pH exceeds 7 s.u., SOx concentrations at the outlet of the scrubber are almost always below 10 ppm. As a condition of this variance, Petitioner will continue to monitor the scrubber solution pH to ensure it remains at or above 7 s.u. during the variance period.
- 3. Petitioner has also agreed to control the air-gas ratio within a narrow band (6 to 10 over a 24-hour rolling basis) to minimize NOx emissions associated with combustion venting through stack S151 because when maintaining the air-gas ratio within this band, NOx emissions concentrations remain relatively constant between 10 and 20 ppm. The Facility is also in NOx RECLAIM. NOx emissions are anticipated to remain the same during the variance period as they have been historically. In accordance with RECLAIM missing data procedures, Petitioner is obligated to obtain RECLAIM trading credits equal to its reported emissions.
- d. The applicant for the variance has given consideration to curtailing operations of the source in lieu of obtaining a variance.
- 1. Petitioner has considered curtailment or termination of operations in lieu of obtaining a variance. Curtailment or termination would lead to significant economic losses without any air emissions benefit. Specifically, as noted above, the plant will ensure there are no excess emissions by utilizing scrubber pH as a control parameter such that there would not be a corresponding benefit in reducing air contaminants in the event of curtailment or closing and by controlling the air-gas ratio within a narrow band such that NOx emissions concentrations remain relatively constant, between 10 and 20 ppm. Also, the Facility and its customers would suffer significant economic loss as a result of any shutdown. Further, local gasoline customers would

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also be negatively impacted by a cessation of production at the Facility, as shutting down production at the Facility could reduce gasoline supply and increase prices.

- During the period the variance is in effect, the applicant will reduce excess e. emissions to the maximum extent feasible.
- During the period that the variance is in effect, there will be no excess emissions. 1. Nonetheless, Petitioner is agreeing to reduce excess emissions to the maximum extent feasible by complying with the conditions of the Order, and will also be required to purchase additional RECLAIM trading credits in accordance with RECLAIM missing data procedures. By Petitioner purchasing additional RECLAIM trading credits and increasing the demand for RECLAIM trading permits, thereby increasing prices, it will become more expensive for others to emit. As a net result, basin-wide NOx emissions may be decreased.
- During the period the variance is in effect, the applicant will monitor or f. otherwise quantify emission levels from the source, if requested to do so by the district, and report these emission levels to the district pursuant to a schedule established by the district.
- Petitioner will monitor emissions during the variance period. During the duration 1. of the analyzers' repair, i.e., the SO2 and NOx analyzers downtime, the Facility will estimate SO2 emissions using approved SCAQMD data substitution methods pursuant to Rule 2011, Appendix A, Chapter 2 (Major Sources) and estimate NOx emissions using approved SCAQMD data substitution methods pursuant to Rule 2012, Appendix A, Chapter 2. Specifically, Petitioner is continuously monitoring exhaust gas flow rate and will continue to do so during the period the variance is in effect. Petitioner is also continuously monitoring the pH of the scrubber solution in Scrubber C148 to ensure it remains at or above 7 s.u. during the variance period. Petitioner is also controlling the air-fuel ratio within the range of 6 to 10 over a 24-hour rolling basis. When maintaining the air-gas ration within this band, NOx emissions concentrations remain relatively constant, between 10 and 20 ppm.

# **CONCLUSION AND ORDER**

THEREFORE, good cause appearing, the Hearing Board orders as follows:

- A. Petitioner is granted an emergency variance from District Rules 203(b), 2004(f)(1), 2011(c)(2)(A), 2012(c)(2)(A), and 3002(c)(1), from Conditions No. S42.1, D82.3, Section F(I), Section F(III), Condition D(1), and Administrative Conditions No. 2 (Section E) of RECLAIM Permit No. 180908 for the period commencing June 26, 2025, and continuing through final compliance, but no later than August 1, 2025.
  - B. The variance granted herein is subject to the following conditions:
- 1. The Petitioner shall install and maintain a pH monitoring device to continuously record the pH of the inlet scrubbing solution to Scrubber C148. The pH shall be maintained at or above 7.0 standard units (s.u.), based on a one-hour rolling average, during Scrubber C148 operations throughout the variance period.
- 2. The Petitioner shall conduct and document daily inspections and/or calibrations of the pH monitoring system during Scrubber C148 operations to ensure the analyzer is operating properly and continuous feedback is being received. Records of inspections and calibrations shall be submitted via email to Tung Allen Vu (tallenvu@aqmd.gov) every Tuesday until final compliance is achieved.
- 3. The Petitioner shall notify South Coast AQMD within 60 minutes by calling 1-800-CUT-SMOG if the pH in Scrubber C148 falls below 7.0 s.u., based on a one-hour rolling average, during Scrubber C148 operations throughout the variance period or the **bourly** scrubber flow rate falls below 600 gpm..
- 4. The Petitioner shall install and maintain a continuous monitoring device to record the air-to-fuel ratio of the Sulfuric Acid Furnace (D1) burner.
- 5. The Petitioner shall control the air-to-fuel ratio for each of the two Dutch ovens feeding air and fuel into the Sulfuric Acid Furnace (D1) on a volumetric basis within the range of 6 to 10, based on a 24-hour rolling average, to minimize NOx emissions during Sulfuric Acid

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Furnace (D1) operations, except for a 24-hour period following startup after a shutdown. Startup following a shutdown shall mean, for each of the Dutch ovens, the start of natural gas flow following shutdown of such Dutch oven. The Petitioner shall notify South Coast AQMD prior to a shutdown by calling 1-800-CUT-SMOG.

- The Petitioner shall maintain records of Scrubber C148 pH and air-to-fuel ratio data 6. during the variance period and submit them via email to Tung Allen Vu (tallenvu@aqmd.gov) every Tuesday until final compliance is achieved.
- The Petitioner shall conduct and document daily inspections during Scrubber C148 7. and Sulfuric Acid Furnace (D1) operations to confirm that both the pH analyzer, scrubber flow rate and air-to-fuel ratio monitoring device are operating properly. Records of these inspections shall be submitted via email to Tung Allen Vu (tallenvu@aqmd.gov) every Tuesday until final compliance is achieved.
- The Petitioner shall report SOx and NOx emissions using the Missing Data 8. Procedures outlined in Rule 2011, Appendix A, Chapter 2, and Rule 2012, Appendix A, Chapter 2, respectively.
- The Petitioner shall immediately notify South Coast AQMD of any complaints 9. received during the variance period by calling 1-800-CUT-SMOG.
- 10. The Petitioner shall notify the Clerk of the Hearing Board (ClerkofBoard@aqmd.gov) and South Coast AQMD by calling 1-800-CUT-SMOG within 24 hours of achieving final compliance.
- The Petitioner shall pay all applicable fees to the Clerk of the Board or the variance 11. shall be rendered invalid pursuant to Rule 303(k), excluding excess emissions fees, which shall be paid within fifteen (15) days of written notification unless otherwise ordered by the Hearing Board.
- The Petitioner shall complete all repairs to the SOx and NOx Continuous Emissions 12. Monitoring Systems (CEMS) by August 1, 2025, and notify South Coast AQMD within 24 hours of completion by emailing Tung Allen Vu (tallenvu@aqmd.gov) and Christopher Gill

(cgill@aqmd.gov). In addition, Petitioner shall submit to them and also to the ClerkofBoard@aqmd.gov a report of any root cause analysis conducted. The report should be submitted no later than 60 days after August 1, 2025.

13. The Petitioner shall achieve final compliance no later than August 1, 2025, and notify the Clerk of the Hearing Board (<u>ClerkofBoard@aqmd.gov</u>) and South Coast AQMD by calling 1-800-CUT-SMOG within 24 hours of doing so.

FOR THE BOARD:	
DATED SIGNED:	